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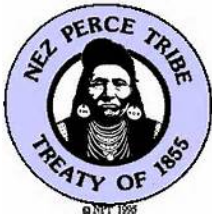


United States
Department of
Agriculture,
Forest Service

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Cooperating
Agencies:



Nez Perce Tribe



U.S. Department
of Energy,
Bonneville Power
Administration



**US Army Corps
of Engineers®**
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of Engineers

Final Environmental Impact Statement

Crooked River Valley Rehabilitation

Red River Ranger District, Nez Perce – Clearwater National Forests
Idaho County, Idaho



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**Crooked River Valley Rehabilitation
Final Environmental Impact Statement
June 2015**

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Abstract: This Final Environmental Impact Statement documents the analysis of two alternatives, including the “no action” alternative, that were developed for the Crooked River Valley Rehabilitation project. The Notice of Intent to prepare this document was published in the Federal Register on December 12, 2012. The Notice of Availability of the Draft EIS was published in the Federal Register on March 28, 2014, for public review and comment. Comments that were received, including names and addresses of those who commented, are part of the public record for this project and are available for public inspection. Comments were used to develop the alternatives considered in this Final Environmental Impact Statement. The alternatives, including design and mitigation measures, respond to public comments regarding rehabilitation actions, fish habitat, water quality, cultural, soil and mineral resources, and frame the issues related to this decision. The Crooked River Valley Rehabilitation project proposes to improve fish habitat by restoring channel and floodplain functions, restoring instream fish habitat complexity, and improving water quality along approximately 2 miles of the Crooked River in the Crooked River Valley, Idaho. Alternative 2 is the preferred alternative.

This Final Environmental Impact Statement will be accompanied by a Record of Decision that will identify the alternative selected by the Forest Supervisor for the Crooked River Valley Rehabilitation project.

See our project webpage at: http://www.fs.fed.us/nepa/nepa_project_exp.php?project=40648

Organization of the Final Environmental Impact Statement

The Crooked River Valley Rehabilitation Final Environmental Impact Statement (Final EIS) is organized into six chapters and six appendices:

- **Summary.**
- **Chapter 1 (Purpose and Need for Action).** Chapter 1 describes the purpose and need of the proposed project, the history of the affected area, and the U.S. Department of Agriculture, Forest Service (Forest Service) and Nez Perce Tribe's proposal to achieve the purpose and fulfill the need. This chapter also describes how the Forest Service, Nez Perce Tribe, U.S. Department of Energy Bonneville Power Administration (BPA), and U.S. Army Corps of Engineers (USACE) informed the public of the proposal and how the public responded.
- **Chapter 2 (Alternatives, Including the Preferred Alternative).** Chapter 2 provides a more detailed description of the Forest Service and Nez Perce Tribe's proposed action and the alternatives for achieving the stated need. These alternatives were developed with consideration of significant issues raised by the public and other agencies. This chapter also describes the mitigation measures to be implemented for the action alternative and provides a summary table of the environmental consequences associated with each alternative.
- **Chapter 3 (Affected Environment and Environmental Consequences).** Chapter 3 describes the existing conditions of various resources and discusses environmental effects of implementing the alternatives, including the preferred alternative. It is organized by resource topic (e.g., fish habitat and species, watershed, soils, and cultural resources).
- **Chapter 4 (List of Preparers, Public Involvement Consultation, Distribution List).** Chapter 4 provides a list of preparers, summary of public involvement, the agencies consulted during the development of this Final EIS, and the distribution list of this Final EIS.
- **Chapter 5 (Laws and Regulations).** Chapter 5 provides a summary of laws and regulations that guided the development of this document.
- **Chapter 6 (Acronyms and Glossary).** Chapter 6 provides a glossary of terms and acronyms used in the Final EIS.
- **Appendices.** The appendices consist of supporting information for the Final EIS and include the following: **Appendix A** – conceptual drawings of the proposed stream restoration actions, **Appendix B** – Clean Water Act 404(b)(1) analysis, **Appendix C** – cumulative effects, **Appendix D** – proposed Forest Plan amendments, **Appendix E** – best management practices for mercury collection from Crooked River Valley Rehabilitation Project, **Appendix F** – Comments received on the DEIS and responses, and **Appendix G** – references used in preparing the Final EIS.
- **Index.**

Additional documentation, including more-detailed analyses of project-area resources, may be found in the project record located at the Nez Perce – Clearwater National Forests office in Grangeville, Idaho.

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SUMMARY

The U.S. Department of Agriculture, Forest Service, in cooperation with the Nez Perce Tribe, Bonneville Power Administration (BPA), and U.S. Army Corps of Engineers (USACE), has prepared this Final Environmental Impact Statement (FEIS) to disclose the potential effects of the proposed Crooked River Valley Rehabilitation project, in compliance with the National Environmental Policy Act (NEPA) (42 United States Code [U.S.C.] 4321 et seq.) and other relevant federal and state laws and regulations. This Final EIS discloses direct, indirect, and cumulative environmental consequences and irreversible or irretrievable commitments of resources and alternatives, including the preferred alternative.

The proposed Crooked River Valley Rehabilitation project consists of restoring and improving 2.0 miles of Crooked River, known as the Meanders. The project area is located in the Crooked River watershed, within the Red River Ranger District in the Nez Perce – Clearwater National Forests in north-central Idaho, approximately 5 miles west of Elk City, Idaho. The project boundary extends from 0.1 mile upstream from the mouth of Crooked River (at the Idaho Department of Fish and Game intake weir) to approximately 2.0 miles upstream.

The project would help restore Crooked River and its floodplain that have been significantly degraded by past land management activities, most importantly mining and road construction. These activities have substantially affected the sediment regimes (various physical processes that affect sediment) in many parts of the watershed, as well as instream, riparian and floodplain functions in the main stem of Crooked River. Fire suppression, mining, road construction, and timber harvest have caused a shift in many of the natural hydrologic and geomorphic processes in the watershed. Over the long term, this shift has led to changes in streamflows and a reduction in the amount of large pieces of wood and rock in the stream. The area surrounding Crooked River was mined for mineral resources from the early 1900s through the 1950s. Mining waste (also referred to as mine tailings) is concentrated in the valley bottom, altering the physical condition of the stream system, restricting the natural migration pattern of the stream and other changes in channel morphology (channel size, form, and function), and impairing the recolonization of riparian vegetation and its function as a natural buffer. These alterations resulted in a significant reduction of productive aquatic habitat for listed fish species. Within the project area there are Endangered Species Act (ESA)-listed Snake River Basin steelhead (steelhead) and Columbia River bull trout (bull trout); and the Forest Service sensitive species listed spring/summer Chinook salmon (spring Chinook salmon)(USDA Forest Service 2011b).

Purpose and Need for Action

Historic mining activities have altered the Crooked River valley and have led to degraded fish habitat, causing inadequate densities of fish in Crooked River. The Forest Service needs to restore the Crooked River valley to improve fish habitat and water quality in Crooked River. The proposed action would achieve goals and objectives in the Forest Plan, improve habitat conditions in a below objective watershed, improve habitat for ESA-listed and sensitive fish species, and respond to objectives of the Nez Perce Tribe. To meet the purpose and need, the proposed action is to restore channel and floodplain functions, restore instream fish habitat complexity, and improve water quality in the Crooked River valley. These actions should rehabilitate the valley to a state where the hydrologic and geomorphic processes sustain more appropriate habitat condition for fish in Crooked River.

The Crooked River watershed contains important aquatic resources and identified with high aquatic potential (90%), but existing habitat conditions cause the Lower Crooked River watershed to be below this objective, established in the *Nez Perce National Forest Land and Resource Management Plan* (also referred to as the Nez Perce Forest Plan, and as Forest Plan in this document [USDA Forest Service 1987a, as amended]). Crooked River provides habitat for steelhead and bull trout, which are listed as threatened species under the ESA, and is designated as critical habitat for both species. It also provides habitat for westslope cutthroat trout, resident rainbow trout (redband), and spring/summer Chinook salmon, all considered by the Forest Service to be sensitive fish species in the Nez Perce National Forest (USDA Forest Service 1987a; USDA Forest Service 2011b). Crooked River also supports whitefish and nongame species such as sculpin. Pacific lamprey have not been found in the project area in recent years, but the lower reaches of Crooked River are likely historic habitat (NPCC 2005).

The proposed action responds to the goals and objectives outlined in the Forest Plan and would improve conditions in the project area and move the area toward the desired future conditions. The Forest Plan provides direction for the management of the Crooked River project area and defines the habitat conditions necessary for salmonid spawning and rearing. In addition, the proposed action responds to the objectives of the Nez Perce Tribe by protecting, restoring, and enhancing watersheds within proximity of their ceded territory. The existing conditions were determined using field data collected by River Design Group, Inc. (RDG), for the *Design Criteria Report: Crooked River Valley Rehabilitation and Design* (RDG et al. 2012), the *Final Design Report* (RDG et al. 2013a), the *Crooked River Valley Rehabilitation Project Wetland Delineation Report* (Geum Environmental Consulting 2012), and the *South Fork Clearwater River Landscape Assessment* (USDA Forest Service 1998). The reports that resulted from these studies are not decision documents; therefore, the recommendations provided in the reports were considered as recommendations only, rather than direction.

Public Involvement

This project was first listed on the Forest Schedule of Proposed Actions on January 1, 2012 and has been updated quarterly. Project information on the Nez Perce National Forest website was created on November 13, 2012 at: http://www.fs.fed.us/nepa/nepa_project_exp.php?project=40648. On this website, the forest has posted public letters, notices, and documents overtime as they became available.

The Notice of Intent for the project was published in the Federal Register (Volume 77, No. 239, Page 73976) on December 12, 2012, with a 45-day comment period. In addition, as part of the public involvement process, the Forest Service mailed the scoping letter with a description of the proposed action to 395 potentially interested parties on November 30, 2012. To solicit input on the proposed action the Forest Service held two public meetings: January 17, 2013, in Grangeville, Idaho; and January 28, 2013, in Elk City, Idaho. Twenty-eight comment letters were received. As an opportunity for a site visit to the project area, two field trips were scheduled in June 2013, one with those who comments on the scoping letter and one with regulatory agencies.

The legal notice of the Draft EIS's public availability was published in the Lewiston Morning Tribune on March 27, 2014, and the official Notice of Availability of the Draft EIS was published in the Federal Register on March 28, 2014. To solicit input on the proposed action the Forest Service held two public meetings: May 6, 2014, in Grangeville, Idaho; and May 8, 2014, in Elk City, Idaho. A copy of the federal register and legal notice was posted on the project webpage. Twenty-seven comment letters were received (See Appendix F).

A detailed description of public involvement and consultation is presented in Chapter 4.

Issues

The Forest Service worked closely with the public to identify issues and concerns. These issues were grouped into the following categories: aquatic resources, water quality, cultural resources, mineral resources, and recreation. The following alternatives were developed to address these grouped issues. Chapter 2, describes issues and concerns in more detail.

The following alternatives were developed to address these issues.

Alternatives, including the Proposed Action

The action proposed by the Forest Service and the Nez Perce Tribe is to improve fish habitat in Crooked River by implementing the Crooked River Valley Rehabilitation project. Two alternatives in this document were analyzed by their effects to substantive issues. Nine other alternatives were considered but eliminated from detailed study. Detailed description of alternatives, comparison of alternatives, and a summary of the effects are provided in Chapter 2. The Narrows Road component of the Crooked River Valley Rehabilitation project was removed

from detailed study in this EIS by the deciding official in December 2013. See Chapter 2 for more details.

No Action (Alternative 1)

This alternative provides a baseline for comparing the environmental consequences of other alternatives as required by NEPA. Under the No Action alternative, no project actions, including funding from BPA, would be implemented by the Forest Service and the Nez Perce Tribe, or permitting decision(s) by the USACE would be implemented. No rehabilitation of Crooked River would occur.

Proposed Action (Alternative 2)

This alternative was developed in response to the purpose and need for action identified from existing conditions to improve fish habitat and water quality, which have been altered as a result of past mining and other activities. It was presented for public scoping in December 2012. Alternative 2 would move the project area towards habitat considered optimal for salmonid spawning and rearing, and the desired future condition as identified in the Forest Plan, including the water quality/fish objective.

Alternative 2 proposes to rehabilitate the lower 2.0 miles of Crooked River, known as the Meanders. The project area, approximately 115 acres, extends from 0.1 mile upstream from the mouth of Crooked River (at the Idaho Department of Fish and Game weir) to approximately 2.0 miles upstream. The valley width includes Road 233 on the east side of the valley to the base of the hillslope on the west side of the valley. This alternative would rehabilitate up to 115 acres of floodplain by moving existing dredge tailings, reconstructing approximately 7,400 feet of stream channel, installing woody bank structures, constructing more than 2,700 feet of side channels, creating conditions for 64 acres of wetlands, and replanting the valley bottom with native and approved non-native plant species. This alternative would construct, use and decommission a temporary bypass channel/haul road of approximately 6,000 feet. The project would be implemented over approximately 6 years (2015–2021).

The design of the new river channel and floodplain was developed to provide a landscape capable of sustaining geomorphic processes to support desired aquatic habitat and vegetative conditions. The desired future geomorphic condition includes restoring river and floodplain functions by reducing channel entrenchment, establishing pool development processes, addressing stream flows and ponding, and modifying the channel hydraulics to produce flows that would support a mobile gravel bed (produce spawning areas). The proposed design provides these conditions. The shape of the new river channel and overall valley bottom was determined through successive iterations of hydrologic analysis, terrain model development, earthwork analysis and hydraulic modeling. The Design Criteria Report (RDG et al 2012) and Final Design Report (RDG et al 2013) provide the parameters used to develop the design and the model results. As stated in Chapter 2, an infinite number of river configurations could have been

developed, all of which would produce similar results and effects because the functions of the valley bottom would be restored.

The river channel through the valley was historically dynamic and likely occupied all areas of the valley bottom at one point or another through lateral migration. Historic photos would provide a single snapshot of where the river existed at that point in time. Although the proposed design may not restore the channel to the exact condition as it was just prior to the mining activities, the processes that formed and sustained the river channel historically would be rehabilitated.

This alternative would require two project-specific forest plan amendments (cultural resources and soil resources).

Major Conclusions

Major conclusions related to potential consequences from proposed activities include:

- Proposed activities would move the Lower Crooked River watershed towards the Forest Plan Fishery/Water quality objectives identified in the Forest Plan. Proposed activities would provide improvement to fish habitat conditions by improving pool quality, increasing large woody debris recruitment, and increasing spawning habitat and higher-quality rearing habitat. These changes would improve overall fish habitat complexity in Crooked River from the existing condition.
- Proposed activities would have a short-term potential to adversely affect Endangered Species Act(ESA)-listed threatened fish species (steelhead and bull trout), and may impact five sensitive fish species (westslope cutthroat trout, interior redband trout, Pacific lamprey, western pearlshell mussel, and spring Chinook salmon). ESA, Section 7, consultation with federal agencies have come to closure with the determinations in the Biological Assessment. When the Forest receives the Biological Opinions, consultation will be completed for ESA listed fish species.
- Proposed activities would have a short term direct effect on instream turbidity levels, but design and mitigation measures would be implemented to minimize turbidity increases during instream activities. Activities would be performed in compliance with the terms and conditions set forth in the NPDES permit and CWA Section 401 water quality certification, which provide reasonable assurance that the Idaho State Water Quality standard for turbidity would not be exceeded.
- Proposed activities would have a short- and long-term effect on the geomorphology of the lower 2 miles of Crooked River. Channel morphology and sediment transport/bed mobility would be improved.
- Floodplain function would be improved by increasing the floodplain area, with the bankfull floodplain area increasing and upland floodplain decreasing. Interaction between the stream channel and floodplain would be restored with floodplain inundation

occurring more frequently at flows greater than the 1.1-year recurrence interval, and sustainable floodplain morphology would be established that is capable of supporting aquatic habitat and desired vegetation communities, which would provide more ecological functions than currently exist. All required permits would be obtained prior to implementation.

- Proposed activities would have a short- and long-term effect on wetlands. The proposed activities would adversely impact 31 of 52 total acres of wetland during construction, and create 42 acres of wetlands. The result would be an overall increase from 52 acres to 64 acres of wetlands in the long term, which is a net increase of 12 acres of wetlands. Wetlands are expected to increase in both area and diversity with the proposed action. The Forest would apply for a Joint 404 Permits and Stream Alteration Permit, from the Idaho Department of Water Resources and USACE.
- Proposed activities would have a short- and long-term effect on water quality. Design and mitigation measures, including compliance monitoring for turbidity, would be implemented to minimize turbidity and prevent the Idaho State water quality standard for turbidity from being exceeded. Water temperature in Crooked River currently exceeds Idaho State water quality standards. The proposed activities to restore channel and floodplain functions and re-establish vegetation would move toward meeting requirements in the South Fork Clearwater River Total Maximum Daily Load in Crooked River to reduce water temperatures in the long term (IDEQ and EPA 2003).
- Proposed activities would have both short- and long-term effects on one National Historic Register site. Measures meant to recover significant values of the site have been identified. All cultural properties in the project area have been evaluated for their National Register eligibility. Consultation with the Idaho State Preservation Office would be completed prior to signing the decision. A project-specific Forest Plan amendment is proposed.
- Proposed activities would change the conditions of the Meanders area to have desired plant communities that would improve soil conditions over time. Both the alder and mixed shrub communities (riparian) would increase substantially compared to the existing conifer/tall forb communities (upland/ tailing piles). Proposed activities would lay the foundation to rebuild soil functions, including chemical and biological properties adjacent to Crooked River.
- Proposed activities would change the amount of detrimental soil disturbance from a level that currently exceeds the Forest Plan standards. By implementing proposed activities the amount of detrimental soil disturbance would decrease from 65 to 4 percent, over the next 20 years. A project-specific Forest Plan amendment is proposed.
- Proposed activities would have no effect on one threatened wildlife species (lynx). The proposal may impact four sensitive wildlife species (western toad, gray wolf, harlequin duck, and fisher). Western toads are present in the project area and the project would

have short-term direct effects to this species and their habitat. A loss of potential breeding habitat and mortality during construction could occur. Non-breeding habitat would increase and overall habitat conditions would improve as the floodplain functions are restored.

- Proposed activities would displace Forest Plan management indicator species (elk, moose, pine marten), and other species in the short term. A long-term reduction in ponded foraging moose habitat would occur with channel and floodplain restoration; however, foraging habitat in the floodplain would improve over time. No change to elk habitat effectiveness level would occur in any elk units.
- The proposal may impact one sensitive plant species (Idaho barren strawberry) following the restoration of the floodplain, which would make the habitat too wet for the species. The Crooked River Valley Rehabilitation project area does not contain habitat or populations of threatened or endangered plant species.
- Proposed activities would have a short-term effect on two developed and 18 dispersed recreation sites in the project area, for up to 6 years during implementation. In the long term, the same number of existing dispersed and developed sites would be available for use. Fishing access would be limited during construction because of the area closure, but in the long term the public would have walking access to fishing in the restored Crooked River stream channel. No changes to the recreation opportunity spectrum would occur, and visual quality objectives would be met.
- Proposed activities would have negligible impacts to air quality.
- Proposed activities would have the potential to have a short-term effect on access to some mineral claims and an increase to placer claim reclamation bonds in the future. There would be no effect on actual mineral resources.
- Invasive plant species are present and the extent of weed spread following implementation would depend on the implementation and effectiveness of design and mitigation measures. Proposed activities would create a more fully functioning hydraulic condition, and is expected to cause a decline in non-native invasive plant species populations over time.
- Proposed activities would have short-term effects to the public during construction in the form of traffic delays and a Forest Supervisor area closure that would be in place for up to 6 years.
- Proposed activities would have potential beneficial short-term effects for employment and long-term recreation-based economic benefits. It was estimated that Alternative 2 could contribute approximately 24 jobs and provide just under million in labor income, or 4 jobs and \$161,000 in labor income each year, over 6 years, The cost of the project is estimated at \$2.5 million and would potentially be funded through the BPA Fish and Wildlife Program.

Cooperating Agencies

Cooperating agencies identified in preparing this Final EIS are: the Nez Perce Tribe, BPA, and USACE.

Decision Framework

Based on the effects of the alternatives, the responsible Forest Service official would decide the following:

- Should the lower Crooked River valley be rehabilitated or not, and if so, to what extent?
- What design and mitigation measures would be included?
- What, if any, monitoring would be included?
- Whether the decision requires any Forest Plan amendments, and if so, what elements of the Forest Plan are to be amended for this project?

Following the Forest Service decision:

- BPA would decide whether or not to fund the proposed project.
- USACE would decide whether or not to provide authorization for the project.

CHAPTER 1. PURPOSE AND NEED FOR ACTION

Purpose and Need

Historic mining activities have altered the Crooked River valley and have led to degraded fish habitat, causing inadequate densities of fish in Crooked River. The Forest Service needs to restore the Crooked River valley to improve fish habitat and water quality in Crooked River. The proposed action would achieve goals and objectives in the Forest Plan, improve habitat for Endangered Species Act (ESA)-listed and sensitive fish species, improve stream conditions in a below objective watershed, and respond to objectives of the Nez Perce Tribe. To meet the purpose and need, the proposed action is to restore channel and floodplain functions, restore instream fish habitat complexity, and improve water quality in the Crooked River valley. These actions should rehabilitate the valley to a state where the hydrologic and geomorphic processes sustain more appropriate habitat condition for fish in Crooked River.

The activities proposed by the Forest Service and the Nez Perce Tribe consist of restoring and improving 2.0 miles of Crooked River, known as the Meanders. The project area is located in the Crooked River watershed, within the Red River Ranger District in the Nez Perce – Clearwater National Forests in north-central Idaho, approximately 5 miles west of Elk City, Idaho. The project area, approximately 115 acres, extends from 0.1 miles upstream from the mouth of Crooked River (at the Idaho Department of Fish and Game weir) to approximately 2.0 miles upstream. The valley width includes Road 233 on the east side of the valley to the base of the hillslope on the west side of the valley. The location is Township 29 North, Range 7 East, Sections 25 and 36; and Township 28 North, Range 7 East, Section 1. A vicinity map depicting the location of the proposed activities is shown in Figure 1-1.

Existing Condition

During the 1930s through 1950s the entire main stem of Crooked River was heavily impacted by dredge mining, which left large tailings piles and deep ponds throughout the valley bottom. Physical changes to the valley bottom have altered stream and riparian processes, and have affected aquatic and terrestrial habitat conditions that resulted in degraded ecosystem conditions relative to historic conditions. The lower 2.0 miles have been altered so drastically that hydrologic and geomorphic condition resemble that of a spring-fed creek instead of a snow-melt dominated system, instream complexity is low, the majority of the streambed is armored, and the recolonization of native riparian vegetation has been impaired. The existing habitat conditions cause the Lower Crooked River watershed to be identified below the established habitat potential (50%, a below the objective watershed) in the Forest Plan (USDA Forest Service 1987, as amended).

Desired Condition

Desired aquatic habitat in the project area is a rehabilitated landscape and stream corridor capable of supporting natural aquatic processes and sustaining the habitat requirements of the focal aquatic species (steelhead, bull trout, spring/summer Chinook salmon) for a range of life stages and seasonal behavior patterns. This would include an accessible and functioning floodplain, natural stream meanders, complex fish habitat, healthy riparian vegetation, and improved water quality (USDA Forest Service 1987a). The Lower Crooked River watershed contains important aquatic resources and with high aquatic potential (90% fishery/water quality objective) established in the Forest Plan. Crooked River is designated critical habitat for steelhead (70 FR 52630) and serves as habitat for Chinook salmon, cutthroat trout, whitefish and bull trout. Crooked River should provide habitat requirements for steelhead, which includes clean, unembedded gravels, large woody debris, riparian cover, and hydraulic complexity, and are similar habitat requirements for the other mentioned species. Comments on the Draft EIS asked for more information on the historic conditions of the project area and the alignment of the proposed river channel. The desired condition of the channel and floodplain would be based on hydrologic, hydraulic, terrain and earthwork analysis in the project area to support desired functions. The desired condition is not to restore the valley to its exact condition prior to mining activities, but a channel, floodplain and valley with the hydrologic and geomorphic processes to sustain more appropriate habitat condition for fish.

Proposed Action

The proposed action is to reconstruct 2.0 valley miles of Crooked River. Restoration of the valley bottom and stream channel would provide habitat for ESA-listed fish. This would be achieved by: grading the majority of the tailings piles and reconstructing the river and its floodplain to create natural stream sinuosity and morphology; restoring floodplain and hydrologic functions; constructing instream channel structures to provide spawning and rearing habitat for steelhead, spring/summer Chinook salmon, bull trout, and cutthroat trout; improving water quality; and restoring riparian areas.

In addition, the proposed action would maintain campsites in the project area and preserve heritage resource areas as identified by the Forest Service Archeologist through consultation with the State Historic Preservation Office (SHPO).

Primary elements of the proposed action would include:

- Salvaging existing material onsite (trees, brush, rocks, etc.) to use in the reconstructed channel and floodplain.
- Constructing a temporary bypass channel to provide fish passage during construction.
- Constructing a temporary access route for the movement of heavy equipment through the project area.

- Creating stream morphology features, including stream slope, meanders, and pool/riffle ratios, that would provide quality habitat for fish and allow for a more natural hydrologic function to maintain these features in the future.
- Balancing earthwork quantities to maximize bankfull floodplain area by filling in tailings ponds and developing a sloped valley bottom along the east edge of the project area without removing material from the project area.
- Stabilizing re-constructed streambanks using woody material and brush.
- Creating areas that would support wetland development over time.
- Re-vegetating the floodplain with native and approved non-native vegetation, and maintain for several years after project completion through replanting and protection from browse.

The design of the new river channel and floodplain was developed to provide a landscape capable of sustaining geomorphic processes to support desired aquatic habitat and vegetative conditions. The desired future geomorphic condition includes restoring river and floodplain functions by reducing channel entrenchment, establishing pool development processes, addressing stream flows and ponding, and modifying the channel hydraulics to produce flows that would support a mobile gravel bed (produce spawning areas). The proposed design provides these conditions. The shape of the new river channel and overall valley bottom was determined through successive iterations of hydrologic analysis, terrain model development, earthwork analysis and hydraulic modeling. The Design Criteria Report (RDG et al 2012) and Final Design Report (RDG et al 2013) provide the parameters used to develop the design and the model results. As stated in Chapter 2, an infinite number of river configurations could have been developed, all of which would produce similar results and effects because the functions of the valley bottom would be restored.

The river channel through the valley was historically dynamic and likely occupied all areas of the valley bottom at one point or another through lateral migration. Historic photos would provide a single snapshot of where the river existed at that point in time. Although the proposed design may not restore the channel to the exact condition as it was just prior to the mining activities, the processes that formed and sustained the river channel historically would be rehabilitated.

Details of the current condition and proposed action (e.g., stream channel dimensions) are provided in Chapter 3, in the Aquatic and Water Resources sections, Appendix A, and the project record.

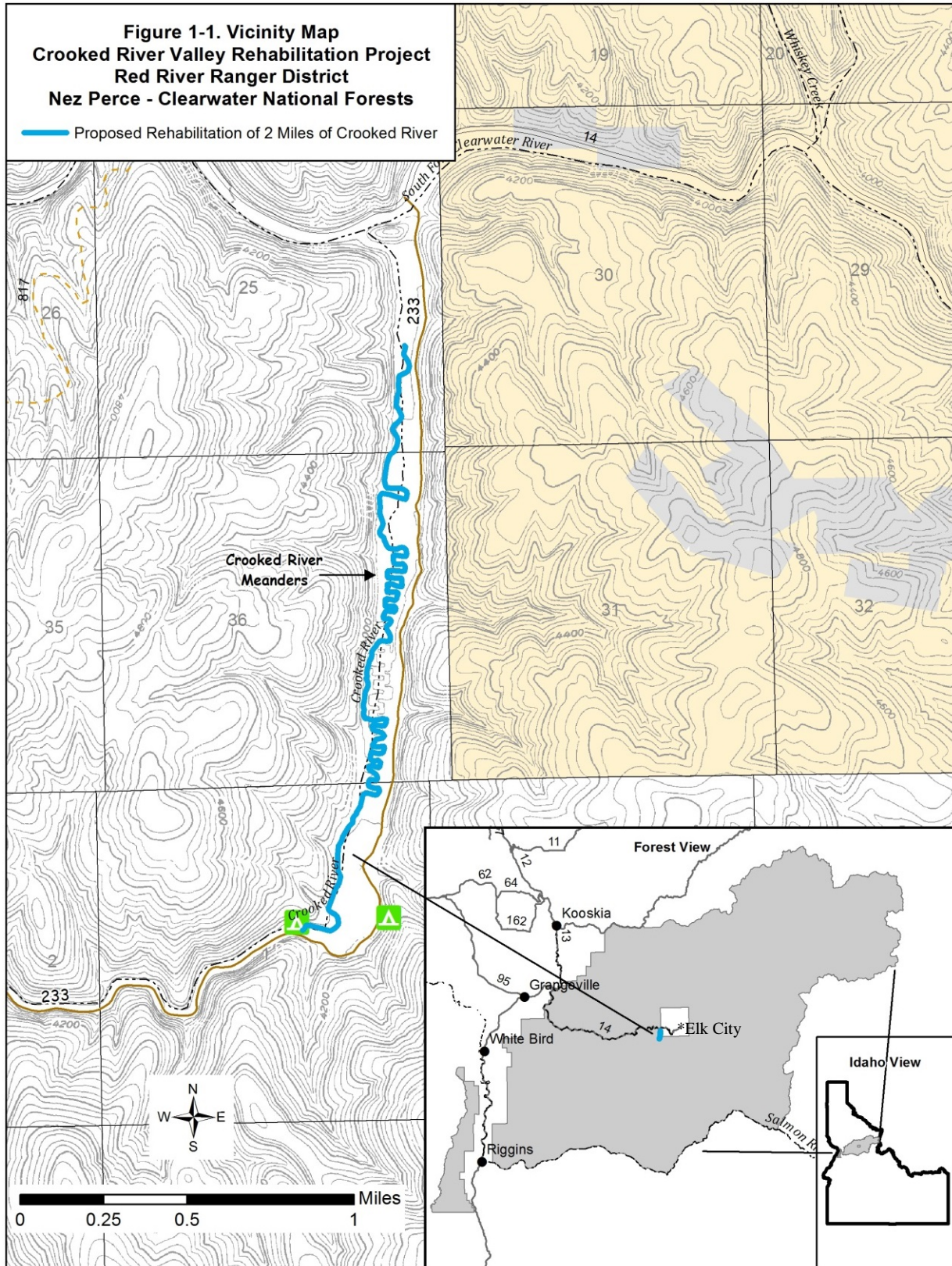


Figure 1-1. Vicinity map for Crooked River Valley Rehabilitation.

Changes between the Draft and Final EIS

Substantial changes between Draft and Final EIS are detailed below. Other changes made to this EIS between draft and final were minor and involved formatting, editing for clarity, grammar and sentence structure.

Chapter 1. The Purpose and Need for Action, including desired conditions were clarified based on public comments. A description of the historic conditions in the project area was added. A section of changes between Draft and Final EIS was added. The issues section was updated. Forest Plan standards for mineral resources were added to the Regulatory Framework section.

Chapter 2. Alternative descriptions, including maps were updated based on public comments, to clarify proposed actions. Several new design and mitigation measures were added to Alternative 2, and some measures were clarified. The public involvement section was updated to reflect the Forests' actions that have occurred to date.

Chapter 3. Effects analysis was updated by resource based on: the refinement of the alternative descriptions, updated design and mitigation measures, effectiveness of mitigation, public comments, and consultation. The primary sections that were updated include: aquatic resources, water resources, wildlife and mineral resources. Each resource section includes a summary of the changes between Draft and Final EIS.

Chapter 4. A list of those receiving copies of the Final EIS was added. The public involvement and consultation sections were updated to reflect the Forests' actions that have occurred to date .

Chapter 5. Information on laws and regulations was moved from Chapter 4 to this chapter and updated.

Chapter 6. Information in was moved from Chapter 5 to this chapter. Acronyms and definitions used in the Final EIS were updated.

- ◆ **Appendix A.** Updated to include one additional figure.
- ◆ **Appendix B.** Updated to include the completed Clean Water Act – CWA Section 404(b)(1) analysis.
- ◆ **Appendix C.** Updated to include description of other activities considered in cumulative analysis.
- ◆ **Appendix D.** Minor updates to include a description of the proposed project-specific Forest Plan amendments.
- ◆ **Appendix E.** Updated based on existing conditions.
- ◆ **Appendix F.** Added to the Final EIS analysis. This appendix includes responses to public comments on the Draft EIS, including consideration of other literature.
- ◆ **Appendix G.** Moved from Appendix F and updated references used in the Final EIS analysis.

Scope of Analysis

The scope of this proposal is limited to activities related to the purpose and need as well as measures necessary to mitigate the effects these activities may have on the environment. Direct, indirect, and cumulative environmental effects of past, ongoing, and reasonably foreseeable future actions are analyzed in Chapter 3 for all of these activities. Cumulative effects are also discussed in Appendix C.

Decision Framework

Based on the effects of the alternatives, the responsible Forest Service official would decide the following:

- Should the lower Crooked River valley be rehabilitated or not, and if so, to what extent?
- What design and mitigation measures would be included?
- What, if any, monitoring and evaluation would be included?
- Whether the decision requires any Forest Plan amendments, and if so, what elements of the Forest Plan are to be amended for this project?

Following the Forest Service decision:

- BPA would decide whether or not to fund the proposed project.
- USACE would decide whether or not to provide authorization for the project.

Project Background

The Crooked River valley bottom was dredge mined with a bucket dredge from the 1930s through the 1950s, which left large tailings piles and ponds. Mining waste (also referred to as tailings piles) is concentrated around the stream corridor, altering the physical, hydrologic, and geomorphic conditions of the stream system; restricting the natural pattern of stream migration and other changes in channel morphology (channel size, form, and function); and inhibiting the recolonization of native riparian vegetation.

In the Crooked River watershed, past land management activities, most importantly mining and road construction, have substantially affected the sediment regimes (various physical processes that affect sediment transport) in many parts of the watershed, as well as instream, riparian and floodplain function in the main stem of Crooked River. Fire suppression, road construction, and timber harvest have caused a shift in many of the natural processes in the watershed. For example, disturbances shift from less frequent events of mixed severity to chronic events (such as mass erosion). Over the long term, this shift has led to changes in streamflows, greater deposition of sediment in streams, and a reduction in the amount of large pieces of wood and rock in streams. These alterations have included degraded channel morphology and reduced quantity of productive aquatic habitat.

Several documents have been published that assess the existing environmental conditions of the South Fork Clearwater River Subbasin, the Crooked River Watershed, and surrounding watersheds and habitat areas. These documents are incorporated by reference and are located in the project record. Most of the documents include management recommendations for supporting critical aquatic habitats and much of the preliminary background information needed for a study of this nature. These studies and the resulting reports are summarized below:

- *Nez Perce National Forest Land and Resource Management Plan* (USDA Forest Service 1987a), also referred to as the Nez Perce Forest Plan (or Forest Plan), and *Nez Perce National Forest Land and Resource Management Plan Final Environmental Impact Statement and Record of Decision* (USDA Forest Service 1987b)
- *Environmental Assessment for the Implementation of Interim Strategies for Managing Anadromous Fish-producing Watersheds in Eastern Oregon and Washington, Idaho, and Portions of California* (also referred to as PACFISH) (USDA Forest Service and United State Department of Interior (USDI) Bureau of Land Management 1995)
- *Endangered Species Act and Magnuson-Stevens Fishery Conservation and Management Act* (50 CFR 17, 50 CFR 600.920, 70 CFR 52630).
- *South Fork Clearwater River Landscape Assessment* (USDA Forest Service 1998)
- *Clearwater Subbasin Management Plan* (Northwest Power and Conservation Council 2005)
- *Snake River Steelhead Recovery Plan for the Clearwater Subbasin* (NMFS, 2011).
- *South Fork Clearwater River Subbasin Assessment and Total Maximum Daily Loads* (IDEQ and EPA 2003)
- *American and Crooked River Project Environmental Impact Statement and Record of Decision* (USDA Forest Service 2005a)
- *Crooked River Valley Rehabilitation Project Wetland Delineation Report* (Geum Environmental Consulting 2012)
- *Design Criteria Report: Crooked River Valley Rehabilitation Design* (River Design Group et al. 2012)
- *Crooked River Archaeological Survey* (Desert West Environmental 2013a)
- *Native Materials Inventory: Crooked River Valley Rehabilitation Design* (River Design Group and Geum Environmental Consulting 2012).
- Examples of similar rehabilitation efforts. (Baldigo et. al 2008; CH2MHill 2013; Crandall 2009, Crandall 2010; Ogston et. al. 2015; Roni and Quinn 2001; Roni et. al. 2008; Roni et.al. 2005; USDI-BOR and BPA 2013).

The Forest Plan guides all activities related to the management of natural resources and establishes management standards for lands administered by the Nez Perce National Forest (USDA Forest Service 1987a, as amended). The Forest Plan describes resource management practices, levels of resource production and management, and the availability and suitability of lands for resource management. The Forest Plan identified the need to improve fish habitat conditions in the project area. The Lower Crooked River watershed was identified as a below objective watershed with plans for direct habitat improvement for anadromous fish (Forest Plan, Appendix A).

On February 24, 1995, the Forest Service and the Bureau of Land Management signed a decision adopting an interim strategy for managing anadromous-fish-producing watersheds on lands administered by the Forest Service and the Bureau of Land Management in eastern Oregon and Washington, Idaho, and portions of California, commonly referred to as PACFISH (USDA Forest Service and USDI BLM 1995). This decision amends regional guides and forest land and resource management plans that guide the management of lands in the National Forest System. Where compatible, the decision also provides management direction that is consistent with Bureau of Land Management land-use plans and, thereby, establishes interim goals, objectives, and standards and guidelines for these anadromous-fish-producing watersheds. The intended effect of the decision is to provide additional protective management of the watersheds in the affected areas to avoid limiting the choice of reasonable alternatives that may be developed in geographically specific environmental analyses of long-term management strategies.

Under the *Endangered Species Act* (ESA), Essential Fish Habitat (EFH) is designated on Crooked River pursuant Sec 305 (b) 50 CFR 600.920 of the Magnuson-Stevens Fishery Conservation and Management Act. The act defines habitat as all streams, lakes, ponds, wetlands and other currently viable water bodies and most of the historically accessible habitat to Pacific Salmon Species. Crooked River is also ESA section 7 designated Critical Habitat for both ESA Threatened Snake River steelhead and Columbia River bull trout. Designated Critical Habitat for these species (70 CFR 52630, 50 CFR 17) is defined as specific areas within the geographical area occupied by the species, if they contain physical and biological features essential to conservation and features require special management consideration and protection.

The *South Fork Clearwater River Landscape Assessment* (USDA Forest Service 1998) characterized the ecological and social conditions in the South Fork Clearwater River Subbasin and provided the context for subsequent ecosystem analyses, including Crooked River. Within the Crooked River Ecological Reporting Unit, the integrated area theme for lower Crooked River was identified as Restore Aquatic Processes (Map 48). Review of the existing conditions in lower Crooked River identified the primary departure from historic disturbance regimes in Crooked River as being associated with the riparian and instream processes of the mainstem channel. A very high priority rating was identified with the aquatic theme for lower Crooked River for the restoration of stream/riparian processes and the sediment regime in the main channel of Crooked River. Restoration in the lower watershed was recommended to focus

primarily on restoring, to the extent possible, the hydrologic and riparian processes of the mainstem channel, with aquatic habitat creation being the end result. This type of restoration would provide increased habitat potential for steelhead and spring Chinook, along with subadult/adult rearing habitat for bull trout and westslope cutthroat in the upper subbasin. Restoration of this channel would greatly improve the connectivity to the rest of the subbasin of the existing good habitat and populations in the upper watershed. This document also identified that the historical range of steelhead was from the Pacific Ocean to head headwaters of the Rockies in most streams, both perennial and intermittent. Steelhead historic spawning and rearing habitat included the lower reaches of the mainstem South Fork Clearwater River tributaries where, “Johns Creek, Newsome Creek, Tenmile Creek, and Crooked River provided the most optimal spawning and rearing habitat for this species” (SFCWR-LA, p. 70). This document also provides the historic ranges of Chinook salmon and bull trout, which includes Crooked River.

The *Clearwater Subbasin Management Plan* (NPCC 2005) was the first of approximately 60 subbasin plans intended to provide an up-to-date biological assessment of fish and wildlife populations, a synthesis of past and ongoing fish and wildlife management activities, the identification of factors currently limiting fish and wildlife production, a description of strategies to address the limiting factors, and a prioritization framework for future fish and wildlife activities in the face of limited resources for each subbasin. The document was intended to guide future fish and wildlife projects in the Clearwater River Subbasin.

The *Snake River Steelhead Recovery Plan for the Clearwater Subbasin* (NMFS, 2011) emphasizes the importance of riparian restoration on Crooked River. This plan identified priority areas for restoration primarily associated with major spawning areas (Snake River Steelhead and associated designated critical habitat in the South Fork Clearwater subbasin) including the lower Crooked River and Meanders section. Direction to meet these recovery goals include restore stream channel and riparian function in these reaches impacted by historic dredging. The lower reaches of Crooked River are not just identified by the Snake River Steelhead Recovery plan as important spawning habitat but, could be utilized by juvenile steelhead at some stage in their freshwater rearing stage as they prepare for outmigration to the Pacific Ocean. The plan identifies Crooked River important for riparian habitat restoration and integral to steelhead recovery (p.3-61).

The *South Fork Clearwater River Subbasin Assessment and Total Maximum Daily Loads* (IDEQ and EPA 2003) addresses the water bodies in the South Fork Clearwater River Subbasin that have been placed on the Clean Water Act, Section 303(d) list, including Crooked River. Crooked River has a TMDL for sediment and water temperature.

The *American and Crooked River Project Environmental Impact Statement and Record of Decision* (USDA Forest Service 2005a) analyzed the environmental consequences of reducing forest fuels through various timber harvest methods and implementing watershed improvements

in the Crooked River watershed. Most of the projects addressed by that EIS have been completed.

The *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012), *Crooked River Valley Rehabilitation Project Wetland Delineation Report* (Geum Environmental Consulting 2012), and *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a) summarize an investigation and evaluation of the lower 2 miles of Crooked River that are being considered for restoration. These studies were commissioned to document the existing conditions within the stream system, provide a design and the appropriate criteria for restoring the stream, riparian corridor, and floodplain, and evaluate the ability to mitigate the environmental disturbance of past mining within the watershed.

The *Crooked River Archaeological Survey* (Desert West Environmental 2013a) describes the heritage resources in the project area. The Gnome Townsite above the project area was fully surveyed and documented as mitigation for the proposed action and is covered in this survey.

The *Native Materials Inventory: Crooked River Valley Rehabilitation Design* (RDG and Geum Environmental Consulting 2012) describes the inventory of existing native materials, such as soil, trees, rocks, and instream habitat structures in the project area. The purpose of the inventory was to estimate the quantity of native material available for use in proposed rehabilitation efforts.

Similar restoration work has been completed in the Clark Fork River in Montana, Pine Creek near Coeur d'Alene, Idaho and local restoration on the forest in Newsome Creek, Red River and American River. The local restoration projects that are similar to Crooked River include Newsome Creek and Red River Narrows projects. The goals of Newsome Creek project was to restore 4 miles of stream to improve habitat for fish, by removing tailings piles to create floodplain and installing large woody debris. Since 2011, this project has restored about 2.25 miles of Newsome Creek. So far, it has been documented that this type of work has been successful at promoting stream functions that we are striving for in Crooked River, such as gravel sorting to providing spawning gravels, and complex instream pool habitat (NPT, 2014). The Red River Narrows project was similar in that it removed tailings piles, reconstructed the stream channel, added large woody debris and re-planted vegetation. This project has been very successful in providing habitat for Chinook salmon. The large woody debris provides pools with overhead cover for adults and the river is sorting gravels that provide appropriate spawning areas.

Other projects in have been implemented, monitored and documented that these types of rehabilitation efforts for fish habitat have been successful (Baldigo et. al 2008; CH2MHill 2013; Crandall 2009, Crandall 2010; Ogston et. al. 2015; Roni and Quinn 2001; Roni et. al. 2008; Roni et.al. 2005; USDI-BOR and BPA 2013).

Cooperating Agencies

Nez Perce Tribe

The Nez Perce Tribe is responsible for reviewing and providing comments on the EIS. The Nez Perce – Clearwater National Forests and the Nez Perce Tribe would be responsible for implementing the decision, including mitigation and monitoring.

Bonneville Power Administration

BPA is responsible for reviewing and providing comments on the EIS and determining whether to provide funding for the project following the Forests' decision.

The project would meet BPA's objectives mandated under several federal laws. BPA is a federal power marketing agency that is part of the U.S. Department of Energy. BPA's operations are governed by several statutes, such as the Pacific Northwest Electric Power Planning and Conservation Act of 1980 (Northwest Power Act) (16 U.S.C. 839 *et seq.*). Among other things, the Northwest Power Act directs BPA to protect, mitigate, and enhance fish and wildlife affected by the development and operation of the Federal Columbia River Power System (FCRPS). To assist in accomplishing this, the Northwest Power Act requires BPA to fund fish and wildlife protection, mitigation, and enhancement actions consistent with the NPCC's Fish and Wildlife Program. Under this program, the Northwest Power and Conservation Council's (NPCC) makes recommendations to BPA concerning which fish and wildlife projects to fund. The NPCC determined that this project was consistent with the Fish and Wildlife Program, and BPA will use the analysis in this EIS to decide whether to fund the project.

Additionally, this project would help BPA meet its obligations under the Endangered Species Act (16 U.S.C. 1531 *et seq.*) by fulfilling commitments to implement Reasonable and Prudent Alternative 35, which calls for identifying tributary habitat restoration projects in the 2008 FCRPS Biological Opinion, as amended by a Supplemental Biological Opinion in 2010 and 2014 (National Oceanic and Atmospheric Administration Fisheries 2008, 2010, 2014).

U.S. Army Corps of Engineers

The United States Army Corps of Engineers (USACE) is a federal agency in the U.S. Department of Defense. The USACE administers permitting and permit compliance under Section 404 of the Clean Water Act. Under Section 404, a Department of Army authorization is required for the discharge of dredge/fill material into waters of the United States, including wetlands. The USACE has jurisdiction under Section 404 of the Clean Water Act with respect to the Crooked Valley Rehabilitation Project EIS project alternatives that would involve the discharge of dredged or fill materials into wetlands and open waters in the Crooked River floodplain, including man-made remnant gold dredge ponds.

The USACE role in the Crooked River Valley Rehabilitation Project EIS is to assist the Forest Service and other partners in reviewing information for the preparation of the environmental

analysis in regards to the permit review process under Section 404 of the Clean Water Act. This entails reviewing portions of the EIS or supporting documents, and advising the Forest Service with respect to project compliance under Section 404 of the Clean Water Act.

Public Involvement

Since January 1, 2013, the project has been listed in the Nez Perce National Forest's NEPA Schedule of Proposed Actions (SOPA) on a quarterly basis. Project information, including letters to the public, notices of public meetings, the Draft EIS, and additional project information were posted regularly on the Forest's webpage at:

http://www.fs.fed.us/nepa/nepa_project_exp.php?project=40648.

The Notice of Intent for the project was published in the *Federal Register* (Volume 77, No. 239, Page 73976) on December 12, 2012, with a 45-day comment period to January 26, 2013. In addition, as part of the public involvement process, the Forest Service mailed a scoping letter describing the proposed action to 395 potentially interested parties on November 30, 2012. To solicit input on the proposed actions the Forest Service held two public meetings: January 17, 2013, in Grangeville, Idaho; and January 28, 2013, in Elk City, Idaho. The Forest received twenty-five comment letters on the proposed action, and 6 late letters. As an opportunity for a site visit to the project area, two field trips were scheduled in June 2013, one with those who commented on the scoping letter and one with regulatory agencies.

The interdisciplinary team (IDT), including cooperating agencies used the comments from the public, State, Federal, and other agencies to identify the scope of issues to be addressed and to determine the relevant issues related to the proposed action.

The legal notice of the Draft EIS's public availability was published in the Lewiston Morning Tribune on March 27, 2014, and the official Notice of Availability of the Draft EIS was published in the *Federal Register* on March 28, 2014. A copy of the federal register and legal notice were posted on the project webpage. In addition, as part of the public involvement process, on March 21, 2014 the Forest Service mailed the Draft EIS and letters to groups or individuals that had commented on the proposed action and those potentially interested parties. To solicit input on the Draft EIS the Forest Service held two public meetings: May 6, 2013, in Grangeville, Idaho; and May 8, 2014, in Elk City, Idaho. The public comment period for the Draft EIS closed on May 12, 2014. The Forest received twenty-six comment letters on the Draft EIS (See Final EIS, Appendix F).

The interdisciplinary team (IDT), including cooperating agencies used the comments from the public, state, federal, and other agencies to identify the scope of issues to be addresses and to determine the relevant issues related to the proposed action.

Details of the public involvement efforts for this project are included in Chapter 4.

Issues

Issues raised by interested parties during scoping and the comment period of the Draft EIS are summarized below. During the public involvement process, various issues were identified. The public raised several issues that drove the development of alternatives, added design or mitigation measures, or affected analysis of consequences. Other issues raised were considered to be not relevant or outside of the scope of this project. Additional details, including comments and issue disposition are in the project record

The December 2012 Notice of Intent and scoping letter presented to the public two project components as the proposed action: the Crooked River Meanders and the Crooked River Narrows Road. The Draft EIS presented alternatives for the Crooked River Meanders only. Comments on these proposed actions are summarized here to provide information to the public on their comments. Table 1-1 displays alternatives presented in the Notice of Intent, and the Draft and Final EISs.

Table 1. Alternatives considered and presented to the public.

Crooked River	Notice of Intent & Scoping Letter	Draft and Final EIS
Meanders	Alternative 1 – No Action	Alternative 1 – No Action
	Alternative 2 – Proposed Action	Alternative 2 – Proposed Action Nine alternatives considered but eliminated from detailed study in the Final EIS.
Narrows Road	Alternative A – No Action	Considered as a future foreseeable action in cumulative effects. The Narrows Road Improvement Project (Alternative B) would reconstruct Road 233 in place, above the 50-year flood flow elevation.
	Alternative B – Proposed Action –Reconstruct Road 233 in place, above the 2 and 50-year flood flow elevations.	
	Alternative C – Deadwood Re-route, including decommissioning a portion of Road 233.	
	Alternative – Relocate Road 233, upslope above the 100-year flood flow elevation.	

Issues were grouped into one of the categories below.

Issues Used to Develop Alternatives to the Proposed Action

Crooked River Meanders

Issues identified about the proposed Meanders alternatives included: effects to fish and fish habitat, effects to water quality, floodplain and channel function, stream shading and large woody debris input, limited construction window, channel instability between construction seasons, other channel configurations, cost of implementation and Forest Plan standards (soils and cultural resources).

Some commenters were supportive of the Meanders valley and stream restoration proposed action. Some commenters stated the project would restore anadromous and resident fish habitat and proper hydrologic functions.

Some commenters stated this action would be an appropriate use of funds. Others stated it would not, and the cost was too high.

Some commenters thought that the Meanders valley and stream should be left alone. Several stated the existing mining dredge piles, an National Historic Register site, should not be disturbed and remain entirely intact. Comments were received about the need to protect the historic and cultural sites in the project area instead of completing the proposed Alternative 2.

One comment was received about the need to do a Forest Plan amendment for soils, suggesting that the Forest Plan be changed to inhibit the project. One comment was received in support of the Forest Plan amendment for soils.

One comment suggested mining claimants help move the material first to help with the project to cut costs and make the holes for the project.

Crooked River Narrows Road

Issues identified about the proposed Narrows Road alternatives included: safety, seasonal access, road maintenance, road decommissioning, access to historic roads, trails and rights-of-ways, amount of disturbance , wetlands, cultural resources, and cost of implementation.

Some comments were in support of moving the Narrows Road (Road 233) out of the valley bottom, but most were in support of leaving the road in its current location and improving the road condition. Alternative B (see Appendix C and the project record) addresses this concern. Concerns also were expressed about the potential relocation of a portion of Road 233.

One comment was that the proposed action for the Narrows Road (Alternative B as described in Appendix C and the project record) would not provide enough benefit and that the Narrows area of Road 233 should be decommissioned or converted to a foot trail. Alternative C (see Appendix C) was developed to address this concern.

During analysis, the Narrows Road component of the project was considered but eliminated from detailed study in the Draft and Final EIS. Reasons for elimination are described in Chapter 2. The Narrows Road component of the project may be implemented in the future (5 years or more) and the potential effects from implementing this project are included in the cumulative effects sections in Chapter 3 and Appendix C.

One comment on the Draft EIS acknowledged the Narrows Road alternatives were eliminated from detailed study in the Final EIS.

Issues Addressed in Effects Analysis

Issues about the potential effects to natural resources or the public are addressed in the Final EIS and grouped into the following areas: aquatic resources (fish and fish habitat including threatened, endangered and sensitive fish species), water resources (water quality, geomorphology, floodplains, wetlands), cultural resources (historic sites), soil resources, wildlife resources (sensitive and management indicator species and moose), rare plants, invasive plants, recreation (fishing access), air quality, mineral resources, transportation (access, maintenance, safety, and costs), social and economic resources, cumulative effects, and Forest Plan amendments.

Issues about the design and historic conditions of Crooked River, as well as Alternative 2's design and effectiveness were identified. Some comments were received about the risk of high flows on the temporary bypass channel during implementation.

Issues about the effects to waters and wetlands, including CWA Section 404(b)(1) analysis were identified.

The following issues identified the level of scope of the analysis, but did not drive the development of an alternative. This document discusses potential effects to threatened, endangered, wildlife and plant species, effects on moose and elk habitat, effects on invasive plants, effects on air quality and effects on social economics.

Issues Addressed Through Design and Mitigation Measures or Monitoring

Various issues were addressed through design or mitigation measures. They including: the effects to fish and fish habitat (listed and sensitive), water quality (sediment, temperature, turbidity, mercury, toxins), soil resources, re-vegetation, transportation, control of invasive species, effects to sensitive plants and wildlife (western toad), access to mining claims, access for public recreation, and cultural resources (including effects to one National Historic Register Site), traffic delays.

Alternative 2 presented in the Final EIS was updated to include additional design and mitigation measures to address public comments and during consultation with other agencies. Briefly, Design and Mitigations Measures 1, 6, 7, 11a, 11b, 11c, 32a, 32b, 32c, 45, 48, 52 and 53 were modified or added.

Other Issues

Comments were received on other issues that were decided by law or policy, not affected by the proposal, or outside the scope of the project.

Various concerns were raised that are covered by prior environmental review or outside the scope of the project such as: designation of critical habitat by NMFS, approval of Clean Water Act Section 404 permits, determination by SHPO for acceptable mitigation of effects to cultural resources, approval of suction dredge mining in the South Fork of the Clearwater River, management of facilities at Dixie Guard station, American and Red River projects, off-road use in American River, Newsome Creek trailer, hatcheries, and government money for personal benefits. The project area is not in or adjacent to wilderness or Idaho Roadless areas; or municipal watersheds.

Some comments received were opinions.

Regulatory Framework

As part of the analysis for this project, the Interdisciplinary Team evaluated various alternatives under the laws, regulations, and requirements relating to federal natural resource management. Several of the design features presented in Chapter 2 were developed and incorporated to ensure that these requirements would be met. Additional details can be found in Chapters 2 and 3 (by resource area), Chapter 4, and the project record.

Forest Plan Direction

Although the Clearwater and Nez Perce National Forests were administratively combined in February 2013, management of the lands formerly within the boundary of the Nez Perce National Forest will continue to be guided by direction found in the Nez Perce Forest Plan until the plan is revised. The Nez Perce Forest Plan (USDA Forest Service 1987a, as amended) includes goals, objectives, standards, and guidelines that direct management of forest resources. Forest Plan direction is established at two scales: (1) Forest-wide direction is applicable throughout the Forest, and (2) management area direction ties specific goals, objectives, and standards to the unique capabilities of given parcels of land.

Nez Perce Forest Plan standards apply to National Forest System (NFS) lands within the Nez Perce National Forest boundary. The standards are intended to supplement, not replace, national and regional policies, standards, and guidelines found in Forest Service manuals and handbooks and the Northern Regional Guide (USDA Forest Service 1999a).

The development and analysis of the Crooked River Valley Rehabilitation project was guided by the goals, objectives, standards, guidelines, and management area direction within the Nez Perce Forest Plan. The Forest Plan provides direction for the management of the Crooked River Valley Rehabilitation Project area and defines the desired future conditions. The proposed action responds to the goals and objectives outlined in the Forest Plan, including improving a below fishery/water quality objective watershed. This project would improve conditions in the project area to bring them more in line with the desired future conditions described in the plan. In addition, the proposed project responds to the objectives of protecting, restoring, and enhancing watersheds within proximity of the ceded territory of the Nez Perce Tribe. The need for this project was identified by comparing the existing conditions in the Crooked River Valley Rehabilitation Project area with the habitat objectives considered optimal for salmonid spawning and rearing. This project would help move the Forest toward desired conditions as described in the Forest Plan and other relevant planning direction.

Forest-wide management direction in the Nez Perce National Forest Plan that relate to this project include Goals 1, 2, 3, 4, 6, 11, 12, 18, 20, 21, and 22 (USDA Forest Service 1987a, pages II-1 and II-2):

1. Provide a sustained yield of resource outputs at a level that will help support the economic structure of local communities and provide for regional and national needs.

2. Provide and maintain a diversity and quality of habitat that ensures a harvestable surplus of resident and anadromous game fish species.
3. Provide and maintain a diversity and quality of habitat to support viable populations of native and desirable non-native wildlife species.
4. Provide habitat to contribute to the recovery of Threatened and Endangered plant and animal species in accordance with approved recovery plans. Provide habitat to ensure the viability of those species identified as sensitive.
6. Recognize and promote the intrinsic ecological and economic value of wildlife and wildlife habitats. Provide high quality and quantity of wildlife habitats to ensure diversified recreational and public satisfaction.
11. Locate, protect, and interpret significant prehistoric, historic, and cultural resources.
12. Provide a stable and cost-efficient transportation system through construction, reconstruction, maintenance, or transportation system management.
18. Maintain soil productivity and minimize any irreversible impacts to the soil resource.
20. Maintain or enhance stream channel stability and favorable conditions for water flow.
21. Provide water of sufficient quality to meet or exceed Idaho State Water Quality Standards and local and downstream beneficial uses.
22. Protect or enhance riparian-dependent resources.

The Nez Perce Forest Plan provides direction for wildlife and fish with the following Forestwide standards that apply to this project (USDA Forest Service 1987a, p. II-19):

1. Maintain viable populations of existing native and desirable non-native vertebrate wildlife species.
2. In compliance with sub-section 7(a)(2) of the Endangered Species Act, a biological evaluation will be prepared (as described in FSM 2672.42) for all proposed management activities.
3. Monitor population levels of all Management Indicator Species on the Forest. Fish include westslope cutthroat trout, summer steelhead, and spring Chinook.
4. Recognize fishing and hunting rights guaranteed to the Nez Perce Tribe through fish and game habitat management.
5. Coordinate with the Idaho Department of Fish and Game to achieve mutual goals for fish and wildlife.
6. Use "Guidelines for Evaluating and Managing Summer Elk Habitat in Northern Idaho" to manage for and to assess the attainment of summer elk habitat objectives in project evaluations (Forest Plan Appendix B).
19. Restore presently degraded fish habitat to meet the fish/water quality objectives established in this Forest Plan (see Appendix A of the Forest Plan).
20. Use the "Guide for Predicting Salmonid Response to Sediment Yields in the Idaho Batholith Watersheds" to evaluate the attainment of fish habitat objectives.
21. Meet established fishery/water quality objectives for all prescription watersheds as shown in Appendix A.

22. Schedule fishery habitat and watershed improvements in those streams where the existing fishery habitat potential is below the stated objective.

The Nez Perce Forest Plan provides direction for water resources with the following Forestwide standards that apply to this project (USDA Forest Service 1987a, pgs. II-21 to II-22):

1. Apply State water quality standards and "Best Management Practices" to land-disturbing activities to ensure State water quality standards are met or exceeded....
2. Use the "Guide for Predicting Sediment Yields from Forested Watersheds" and "Forest Hydrology, Part II--Hydrologic Effects of Vegetation Manipulation" to compare alternative effects on sediment and water yields.
3. Evaluate site-specific water quality effects as part of project planning. Design control measures to ensure that projects will meet Forest water quality goals; projects that will not meet State water quality standards shall be redesigned, rescheduled, or dropped.
8. Meet established fishery/water quality objectives for all prescription watersheds as shown in Appendix A.

The Nez Perce Forest Plan provides direction for soil resources with the following Forestwide standards that apply to this project (USDA Forest Service 1987a, p. II-22):

2. A minimum of 80 percent of any activity area shall not be detrimentally compacted, displaced, or puddled upon completion of activities. This direction does not apply to permanent recreation facilities and other permanent facilities such as system roads.

The Nez Perce Forest Plan provides direction for cultural resources with the following Forestwide standards that apply to this project (USDA Forest Service 1987a, p. II-17):

1. Survey all areas of potential land disturbance for cultural resources.
2. Sites will be evaluated and protected on a site-by-site basis unless larger areas such as historic or prehistoric districts are involved.
3. Protect American Indian religious and cultural sites...
4. Protect and preserve National Register and National Register-eligible cultural resources.
5. Consult with Nez Perce Tribe...

The Nez Perce Forest Plan provides direction for mineral resources with the following Forestwide standards that apply to this project (USDA Forest Service 1987a, p. II-23):

3. Provide reasonable access to prospect, explore, develop, and produce mineral resources. Evaluate access needs based on requirements of mining operations and environmental factors. Applicable road construction specifications and standards shall be met.
6. Notify mining claimants of impending Forest Service actions that may affect their claims. Reasonable effort should be made to protect claim corners and mine workings

from disturbance as a result of Forest Service activities. Secure permission before entering claims with recognized surface rights.

Forest Plan, Management Areas 3, 7, and 10, provides direction, including standards, that would apply to this project (USDA Forest Service 1987a, as amended):

- Management Area 3 – Cultural resources (pages III-9 and III-10)
- Management Area 7 – Administrative sites, including campgrounds (pages III-15 and III-16)
- Management Area 10 – Riparian Areas (pages III-30 to III-33).

Forest Plan Amendment 20 standards that apply to this project are as follows (PACFISH – USDA Forest Service and USDI Bureau of Land Management 1995):

- FW-1. Design and implement fish and wildlife habitat restoration and enhancement that contributes to Riparian Management Objectives (RMOs).
- FW-3. Cooperate with Federal, Tribal, and State wildlife management agencies and eliminate wild ungulate impacts that prevent attainment of RMOs or adversely affect listed anadromous fish.
- FW-4. Cooperate with Federal, Tribal, and State fish management agencies to identify and eliminate adverse effects on native anadromous fish related to habitat manipulation, fish stocking, fish harvest, and poaching.
- WR-1. Design and implement watershed restoration projects in a manner that promotes the long term ecological integrity of ecosystems, conserves the genetic integrity of native species, and contributes to attainment of RMOs.
- WR-3. Do not use planned restoration as a substitute for preventing habitat degradation (i.e., use planned restoration only to mitigate existing problems, not to mitigate the effects of proposed activities).

Other Management Guidance

The Crooked River Valley Rehabilitation project analysis and documentation of effects in this EIS are consistent with direction found in the following laws and regulations that guide federal actions: the National Forest Management Act (NFMA) and implementing regulations in 36 CFR 219; the National Environmental Policy Act of 1969 and Council on Environmental Quality (CEQ) implementing regulations under 40 CFR 1500–1508; the National Historic Preservation Act (NHPA) and implementing regulations under 36 CFR 800; the Clean Water Act (Federal Water Pollution Control Act), 33 CFR together with implementing regulations under 40 CFR 130; the Endangered Species Act of 1973, as amended (16 United States Code (USC) 1531 *et seq*) (ESA), and implementing regulations pursuant to 50 CFR 402.06 and 40 CFR 1502.25; and the Clean Air Act and implementing regulations in 40 CFR 50.

This project has been developed to be consistent with: Executive Orders 11988 (Floodplain Management), 11990 (Protection of Wetlands), 12898 (Environmental Justice), and 13112 (Invasive Species); Idaho Forest Practices Act; Idaho State Water Quality Standards; Idaho Stream Channel Protection Act; Travel Management Rule (36 CFR 212, 251, 261, 295); Watershed and Fisheries Regulatory Framework; and the Northern Region Soil Quality standards.

More details are in Chapter 3, by resource area, in the Consistency with Forest Plan and Environmental Laws sections, Chapter 5, Appendix D, and the project record.

Tribal Treaty Rights

American Indian tribes are afforded special rights under various federal statutes: National Historic Preservation Act (NHPA) (36 CFR 800), National Forest Management Act (NFMA), Archaeological Resources Protection Act of 1979 (43 CFR 7), Native American Graves Protection and Repatriation Act of 1990 (NAGPRA [43 CFR 10]), Religious Freedom Restoration Act of 1993 (P.L. 103141), and American Indian Religious Freedom Act of 1978 (42 U.S.C. 1996, 1996a) (AIRFA). Some of these statutes and federal guidelines direct federal agencies to consult with tribal representatives who may have concerns about federal actions that may affect religious practices, other traditional cultural uses, or cultural resource sites and remains associated with tribal ancestors. Any tribe whose aboriginal territory occurs within a project area is afforded the opportunity to voice concerns for issues governed by NHPA, NAGPRA, or AIRFA.

Federal responsibilities to consult with tribes are enumerated in the NFMA; and Executive Orders (EO), 12898, 13007, and 13175. EO 12898 (Environmental Justice) directs federal agencies to focus on the human health and environmental conditions in minority and low-income communities, especially in instances where decisions may adversely impact these populations. EO 13007 (Indian Sacred Sites) requires consultation with tribes and religious representatives on the access, use, and protection of sacred sites by land management agencies. EO 13175 (Consultation and Coordination with Indian Tribal Governments) directs federal agencies to consult and collaborate with tribal officials on policies or actions that have tribal implications. NEPA regulations (40 CFR 1500–1508) invite tribes to participate in forest management projects and activities that may affect them.

The Crooked River watershed is a part of the more than 13 million acres in central Idaho, northeastern Oregon, and southeastern Washington included in the pre-treaty area of use by the Nez Perce Tribe. Prior to the treaty of 1855, the Nez Perce used Crooked River and the South Fork Clearwater River Subbasin for hunting, fishing, gathering food, horse pasturing, and other cultural uses (Spinden 1964; USDA-FS 1998).

In 1855, the United States negotiated a treaty with the Nez Perce Tribe: Treaty of June 9, 1855, 12 Stat. 957. In Article 3 its 1855 Treaty with the United States, the Nez Perce Tribe explicitly

reserved for itself certain rights, including the right to fish, hunt, and gather within the Nez Perce – Clearwater National Forests, including Crooked River watershed. Crooked River lies entirely within the ceded territory of the Nez Perce Tribe.

Federal courts have recognized that “it is undisputed that Indian tribes have legally protected interests within their aboriginal Territory” (Idaho v. Forest Service, No. CV 99-611-N-EJL, slip op. at 3 [D. Idaho Sept. 8, 2000]). By virtue of its treaty and trust obligations to the Nez Perce Tribe, the United States and its agencies, including the Forest Service, have substantive duties to consult with the Nez Perce Tribe and to implement measures necessary to protect and enhance tribal resources (Klamath Tribes v. U.S., 24 Ind. Law Rep. 3017, 3020 [D. Or. 1996]). Treaty tribes, such as the Nez Perce, have been recognized as managers of their treaty-reserved resources (U.S. v. Washington, 384 F. Supp. 312, 339-40, 403 [W.D. Wash. 1974]). The Nez Perce Tribe has devoted substantial time, effort, and resources to the recovery of treaty-reserved resources within its ceded territory. To guide these efforts, the Nez Perce Tribe, through its own fisheries programs and the Columbia River Inter-Tribal Fish Commission (CRITFC), has developed and implemented a comprehensive salmon recovery plan (CRITFC 1996).

The Nez Perce – Clearwater National Forests lie within the Nez Perce Tribe’s ceded territory are central to both tribal and federal efforts to recover imperiled species. The Nez Perce Tribe believes that projects in National Forests, such as the Crooked River Valley Rehabilitation project, are needed to enhance efforts to recover and restore anadromous fish species and their habitat.

The Crooked River Valley Rehabilitation project has been discussed with the Nez Perce Tribe at quarterly staff-to-staff interdisciplinary meetings since January 2013. See Chapter 4, Tribal Consultation.

Project Record

This EIS incorporates by reference, pursuant to 40 CFR 1502.21, the Crooked River Valley Rehabilitation Project Record, which contains specialist reports and other technical documentation used to support the analysis and conclusions in this EIS.

Relying on specialist reports and the project record helps implement the CEQ regulations’ direction to reduce NEPA paperwork (40 CFR 1500.4). This EIS also incorporates documented analyses by summary and reference where appropriate. The intent is to furnish enough site-specific information to demonstrate a reasoned consideration of the environmental consequences of the alternatives and how these consequences can be mitigated, without repeating detailed analysis and background information available elsewhere. The project record is available for review at the Nez Perce – Clearwater National Forests office, in Grangeville, Idaho.

CHAPTER 2. ALTERNATIVES, INCLUDING THE PREFERRED ALTERNATIVE

Introduction

This chapter compares the alternatives being considered for the Crooked River Valley Rehabilitation project. It defines the differences between the alternatives and provides a clear basis for the deciding official and the public choosing between them. The choice will be based on the design of the action alternative, as well as the environmental, social, and economic effects of implementing each alternative.

Alternatives Considered in Detail

In response to issues raised by the public, the Forest Service has developed two alternatives to be considered in detail: no action and proposed action. The decision to proceed with the proposed action could include the entire proposed action or less than what has been proposed in the proposed action alternative.

NEPA requires the inclusion of a no-action alternative when federal agencies enter into the decision-making process to consider the environmental, historical, and cultural consequences of a proposed action. Alternative 1, no action, provides a mechanism for evaluating the potential effectiveness of the existing management policy as well as considering the implications of a hands-off approach. Alternative 1 does not necessarily preclude further action or plausible changes in management policy; instead, it represents the continuation of the existing management strategy.

Alternative 1 – No Action

Under Alternative 1, no stream rehabilitation would occur. BPA would not provide funding toward the Crooked River Valley Rehabilitation project; the USACE would not grant appropriate permits; and the Forest Service and NPT would not implement the project. This alternative provides a baseline for comparison of environmental consequences of the proposed action to the existing condition, and is a management option that could be selected by the Responsible Official. The results of taking no action would be the current condition as it changes over time due to natural forces. Current management plans, such as the Forest Plan, and ongoing activities would continue to guide the management of the project area (see Appendix C for more details). No rehabilitation of Crooked River Valley would occur.

Following a Forest Service decision to choose Alternative 1, BPA would not provide funding toward the Crooked River Valley Rehabilitation project and USACE would not authorize a Section 404 permit.

Alternative 2 – Proposed Action (Preferred Alternative)

Under Alternative 2, the lower 2 miles of the Crooked River valley and Crooked River would be rehabilitated to improve fisheries habitat (Figure 2-1 and Appendix A). This alternative would follow the specific Design and Mitigation Measures identified in this section in the Final EIS below. Additional measures may be identified during consultation or from public comments and may be included in the decision.

Alternative 2 project area spans from the Idaho Department of Fish and Game weir intake structure, which is approximately 0.1 mile upstream of the Crooked River confluence with the South Fork Clearwater River, to about 2.0 miles upstream where the valley narrows. The valley rehabilitation/reconstruction is proposed to address the areas that have been adversely impacted by historic dredge mining.

Alternative 2 proposes to re-grade approximately 115 acres of floodplain by moving dredge tailings. No dredge material would be removed from the project area. Approximately 6,000 feet of temporary bypass channel/haul road would be constructed, used and decommissioned. Approximately 10,960 feet of current channel would be filled in and approximately 7,400 feet of new stream channel would be reconstructed, using onsite material including old mine tailings. The new stream channel would have woody bank treatments added to provide stability. Large woody debris would be added along approximately 9,400 of stream channel to provide habitat complexity. More than 2,700 feet of side channels would be constructed. The stream channel would be constructed so as not to interfere with Road 233 in the lower 2 miles. An illustration of the proposed floodplain features, including the side channels and vegetation communities, is provided in Figure 2-2.

This proposed action alternative is based on designs and design criteria provided in the *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a) and the *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012). The stream restoration is proposed to address areas of impact in the lower 2 miles of Crooked River. For engineering design details on the proposed action, see Appendix A. The design of the new river channel and floodplain was developed to provide a rehabilitated landscape capable of sustaining geomorphic processes to support desired aquatic habitat and vegetative conditions. The desired future geomorphic condition includes restoring river and floodplain functions by reducing channel entrenchment, establishing pool development processes, addressing stream flows and ponding, and modifying the channel hydraulics to produce flows that would support a mobile gravel bed (produce spawning areas).

The actions proposed in Alternative 2 are describe in six construction phases that could be accomplished within annual budget allocations. Phases 1, 2, 3 and 4 include: bypass channel construction, floodplain grading, channel construction and bank/floodplain treatments, bypass channel reclamation, and re-vegetation. Two Phases (termed Options 1 and 2) include floodplain grading, large woody debris placement, and re-vegetation. The phasing sequence is summarized

in Table 2-1 below, Figure 2-1 below, and depicted in Appendix A in Figures A-1a and A-1b (RDG et al. 2013a). A bypass channel station or channel station listed as in Table 2-1 is the linear distance in feet along the channel in the design plan and on figures in FEIS, Appendix A (RDG et al. 2013a).

Project Phases were developed in order to meet water management (bypass channel) requirements, temporary stabilization measures of unconsolidated material required to transition from each phase to prevent flood damage to newly constructed features, earthwork volumes (balancing cut and fill), and environmental compliance considerations (fish passage). Project Phases 1 through 4 must be constructed consecutively to meet these measures and reduce the overall environmental impact of the project, as outlined below. Options 1 and 2 were developed to be constructed any time: before Phase 1, during the construction of Phases 1 through 4, or after completing Phase 4. These were developed as Options to allow for flexibility in the construction timing and based on available funding overtime.

Implementation of all six phases is dependent upon funding over time. Funding from BPA would be used for this Alternative. Other grants or funding could also be used. The amount of the construction bids for each phase would determine how and when they are implemented. It is the Forests' intent to complete all six phases of construction to meet the purpose and need of the project.

Following the Forest Service decision, USACE would decide whether to authorize a Section 404 permit and BPA would decide whether to provide funding toward the Crooked River Valley Rehabilitation Project. These permits and funding allowance are critical to implement this project. Without them this project would not be able to be implemented in the planned time frames.

Table 2-1. Construction phasing approach for the Crooked River Valley Rehabilitation project (RDG et al. 2013a).¹

Phase	Year	Scope
Phase 1	2015	Temporary bypass channel construction (bypass channel stations 0 to 4000). Temporary haul road/levee construction. New channel construction and floodplain grading (channel stations 3100 and 7400), including grading of secondary floodplain features (swales, depressions, wetlands, and side channels). Material stockpiling, including large woody debris, rock, woodchips and soil. Salvage wood and herbaceous plants and sod.
Phase 2	2016	Temporary bypass channel construction (bypass channel stations 4000 to 6000). Temporary haul road/levee construction. New channel construction and floodplain grading (channel stations 7400 to 10600), including grading of secondary floodplain features (swales, depressions, wetlands, and side channels). Material stockpiling, including large woody debris, rock, woodchips and soil. Salvage wood and herbaceous plants and sod.
Phase 3	2017	Bank treatments and floodplain roughness (channel stations 3100 and 10600). New channel activation. Re-vegetation of floodplain. Stockpile large woody material.
Phase 4	2018	Temporary bypass channel and haul road/levee reclamation. Add floodplain roughness, and upland floodplain grading, including grading of secondary floodplain features (swales, depressions, wetlands, and side channels between channel stations 3100 to 10600). Re-vegetation of floodplain.
Option 1	Any year 2015 to 2018	Floodplain grading and habitat structures (channel stations 0 to 3100). Plant floodplain and revegetation maintenance.
Option 2	Any year 2015 to 2018	Floodplain grading and habitat structures (channel stations 10600 to 12900). Plant floodplain and revegetation maintenance.

¹ Channel and bypass channel station numbers are located on Figures A-1a through A-6 in Appendix A or in the Final Design Report (RDG et. al. 2013a).

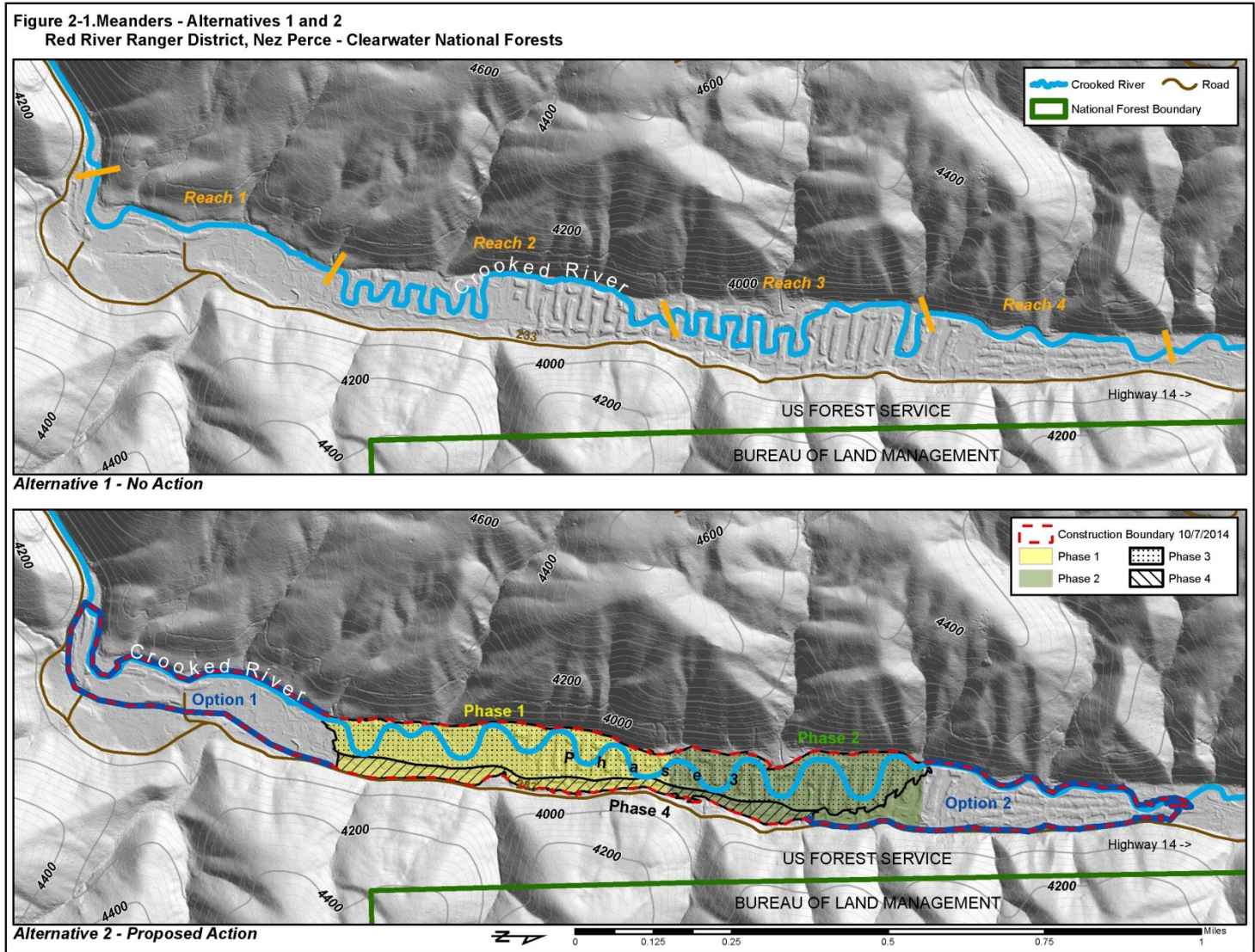


Figure 2-1. Alternatives 1 and 2 for Crooked River Meanders.

Detailed Actions

Detailed actions of Alternative 2 are described in this section. Based on public comments on the Draft EIS, this section was updated (see Chapter 1, Changes between Draft and Final EIS; and Appendix F).

Temporary Bypass Channel Construction. Alternative 2 proposes to construct a temporary bypass channel on Crooked River to reduce the direct impacts of construction to water quality, fish, and aquatic organisms during rehabilitation. The temporary bypass channel would be constructed prior to any instream or floodplain work, and remain in use until completion of the new floodplain and stream channel (3-4 years). Cofferdams and/or headgates would be constructed in the mainstem channel to divert Crooked River into the temporary bypass channel. This temporary bypass channel (about 6,000 feet) would be constructed along the east side of the valley using existing mining ponds to pass water, fish and aquatic organisms during construction of the project. The temporary bypass channel would be constructed to contain a 10-year flow event (Q_{10} - 1,061 cubic feet per seconds-cfs) of Crooked River and would allow a spillway into the newly constructed channel if flows reach a 25-year event (1,316 cfs). The probability of a 25-year event occurring in any given year is 1 in 25, which was considered low risk since the bypass channel would only be in place for 3-4 years. Fish and aquatic organism salvage would occur in the main channel, ponds, and temporary bypass channel before de-watering actions. Following construction, the new channel of Crooked River would be slowly re-watered during low flow, cofferdams or headgates removed, and the temporary bypass channel reshaped into the floodplain.

Temporary Access Road/Levee. Alternative 2 proposes an approximately 6,000 foot long temporary access road/levee in the project area to reduce the impact to Road 233 and the public traveling on Road 233 during river rehabilitation. Approximately 23,200 cubic yards of material would be excavated for the bypass channel and the material would be used in construction of the temporary access road. There are three existing access roads into the project areas: these areas would be used to access the valley bottom from Road 233. Stream crossing structures would be installed on these existing access routes in three locations over the temporary bypass channel (see FEIS, Appendix A). Following construction of the channel, the temporary access road structures would be removed and the temporary road decommissioned (Phase 4). Existing access roads would be retained for recreational use.

Floodplain Re-grading. Alternative 2 proposes to re-grade approximately 115 acres of floodplain including existing dredge tailings. No dredge material would be removed from the project area. Trees, shrubs, and rocks would be removed and stockpiled in designated staging areas. This salvaged material would be used in bank and floodplain treatments. Floodplain grading includes dredge pile excavation, pond filling, and upland construction. The total

estimated earthwork quantity is 190,000 cubic yards for all Phases and Options. The floodplain was designed to flood frequently to allow for moderate disturbance and distribution of sediment.

The new floodplain would be re-graded so that about 50 acres would seasonally flood every 1.5 years, which would create conditions for the formation of approximately 64 acres of wetlands, including 14 acres of open water. This would provide a net increase of 12 acres of wetlands in the project area. The floodplain would be constructed with secondary features, which include swales and depressions, and would also contribute to the development of wetland features. FEIS, Appendix B provides the Clean Water Act 404(b)(1) analysis that describes the Least Environmentally Damaging Practicable Alternative for the alteration of wetlands. The 404(b)(1) provides an analysis of the alternatives considered as well as the no action and proposed action, and their potential impact to wetlands.

The new floodplain would be roughened (approximately 49 acres) to provide microtopography such as ridges and furrows. Large woody debris would be partially buried on the floodplain. This would help create stability in the floodplain by breaking up flow paths across the surface, provide depositional areas for sediment and recruited seeds, and increase water holding capacity in the floodplain. An illustration of the proposed floodplain features, including the side channels and vegetation communities, is provided in the FEIS, Chapter 2, Figure 2-2.

New Channel Construction. Approximately 10,960 feet of the current channel would be filled in and approximately 7,400 feet of new stream channel would be reconstructed. The new stream channel would have woody bank treatments to provide stability. Large woody debris would be added along approximately 9,400 feet of the stream channel to provide habitat complexity. More than 2,700 feet of side channels would be constructed (three segments). The stream channel would be constructed so as not to interfere with Road 233 in the lower 2 miles.

Re-vegetation. The valley bottom would be replanted with native plant species, including alder, willow and spruce, to facilitate the continuous and natural recruitment of wood and instream substrate material. Vegetation communities were identified that would fit the ecological site potential, maximize aquatic habitat function, and be sustained by channel processes. Rehabilitation treatments (floodplain features) would create the conditions necessary to support development of vegetation communities over time. However, the floodplain would be replanted to speed up the recovery efforts. The floodplain will be planted with alder, cottonwoods, spruce, willows, and dogwood plants grown in 1-to-8 gallon sized containers. Sedge plugs and willow cuttings would be used in the swales and depression to help form wetlands. Figure 2-2 shows the plant community types for the new floodplain. Figure 2-3 shows a cross section of distribution of floodplain vegetation communities.

Sedge plugs and willow cuttings would also be used in the depressions and swales to provide wetland habitats. Large plants (>5-gallon sized container) would be planted on the southern banks of the new channel and at the areas on the meander bends that would have the greatest

shear stress. Smaller plants (1 to 3 gallon sized container) would be planted along the remaining banks and side channels. Planting efforts would focus on areas adjacent to the stream channel first, within the depressions and swales, and then on the upland areas last. The overall number of plants used in revegetation efforts depends on the size of individual plants. Larger plants (5 and 8 gallon sized container) would be spaced at about 6 to 8 feet apart and clumped. Smaller plants (1 and 3 gallon sized container) plants would be spaced about 2 to 3 feet apart. Sedges and rushes (10 to 20 cubic inches) would be spaced at less than one-foot intervals and willow cuttings would be used along the banks. Approximately 20,000 plants of the various sizes would be planted.

Species would be planted on the floodplain based on their community type. For example, bare colonizing species, such as herbaceous and woody species (coyote willow, Drummond willow, water sedge) would be planted in depositional areas along the channel, while alder, spruce, and black cottonwoods would be planted in low floodplain areas with a focus near the stream and side channels. Alders would be planted on the low floodplain along with black cottonwoods, a variety of willow species, red-osier dogwood and spruce. The uplands would be planted with fir, spruce and pine species. To increase plant productivity, soil material would be salvaged during floodplain construction and used within the upper foot of the new floodplain to provide rooting material for the plants. Woody material and wood chips would be distributed throughout the site to improve soil productivity.

Material Stockpiling. Materials such as large woody debris, rock, wood chips, and soil would be stockpiled in the dispersed campsites near Campground 4, requiring the temporary closure of four dispersed sites (about 1.5 acres) prior to beginning construction. These dispersed campsites would be closed for the duration of the project. Campgrounds 3 and 4 may also be closed year-round for the duration of the project to store materials and ensure public safety. Much of the material would come from within the project area, but some would be imported. Soil would come from within the project area. Large woody debris and wood chips would be imported from the Crooked River watershed from the American and Crooked River project (USDA Forest Service 2005a), the Red Pines project (USDA Forest Service 2006), Orogrande Community Protection project (USDA Forest Service 2011c), or other local projects evaluated through a NEPA process. See FEIS, Appendix C for more details. Large woody debris would be added to the stream channel for habitat complexity, and to the floodplain to provide microsites and roughness. Wood chips and soil would also be added to the floodplain to increase water retention in the substrate in order to improve plant survival.

To provide nutrients and a food source for fish, cobble substrate and large woody debris may be added to the newly created channel from the temporary bypass channel.

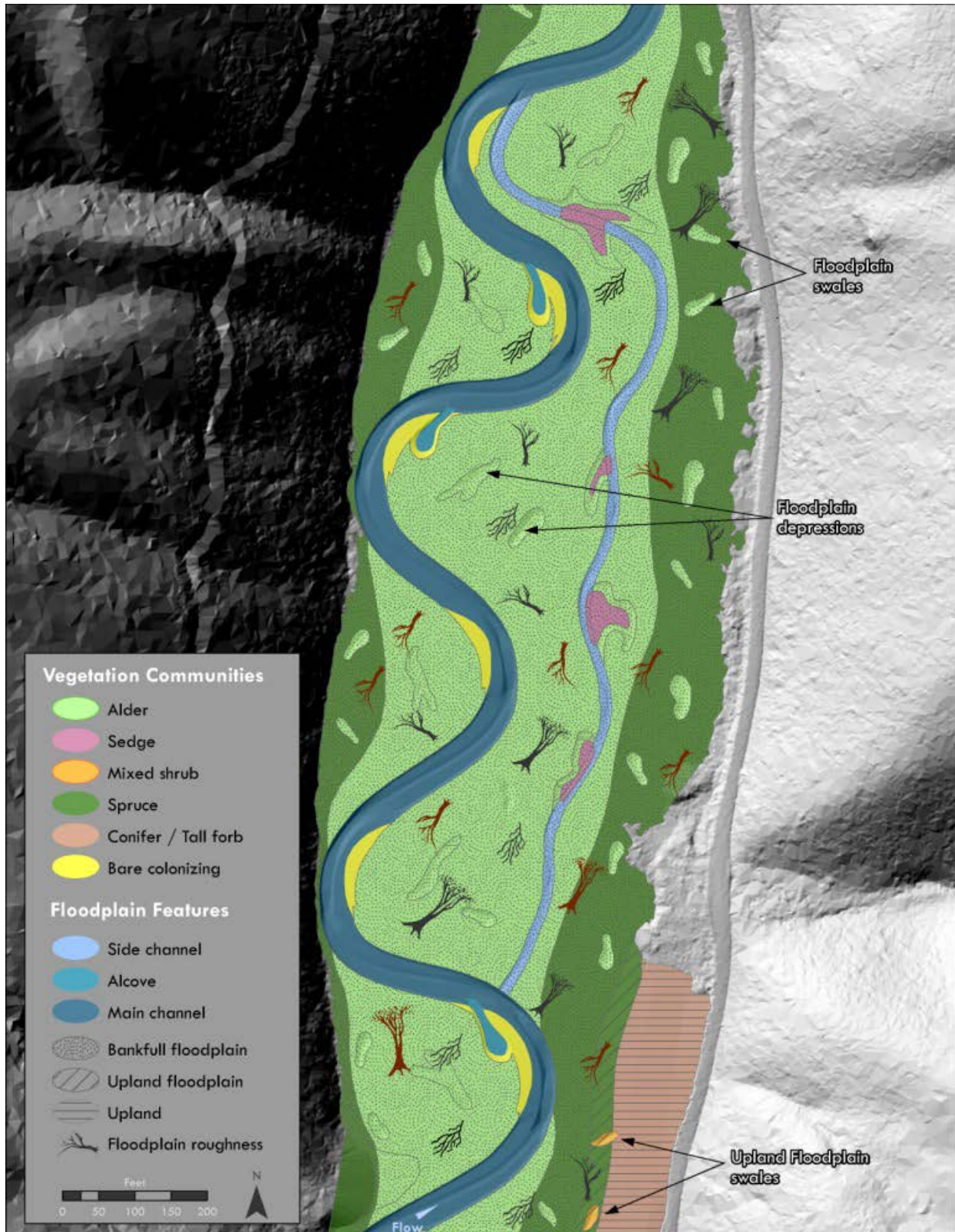


Figure 2-2. Proposed floodplain features (RDG et al. 2013a).

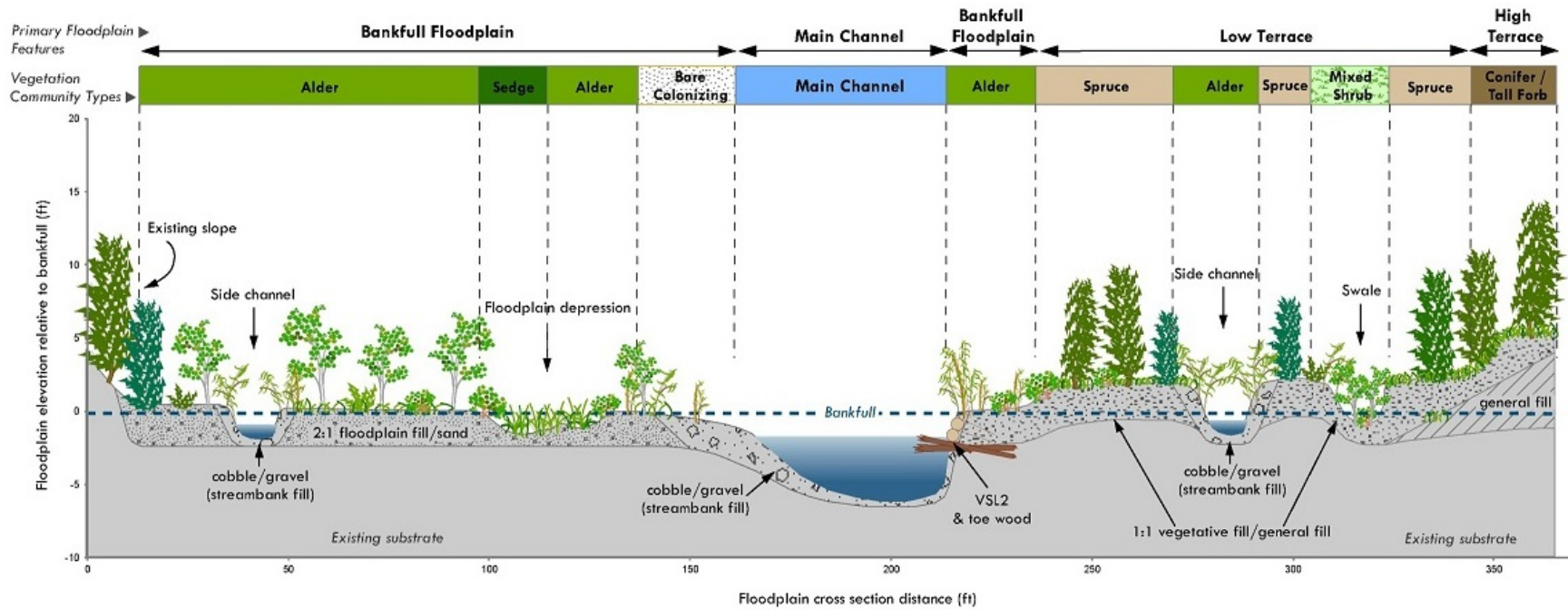


Figure 2-3. Cross section of distribution of floodplain vegetation communities. The illustration shows the potential development over a 10- to 20-year period (RDG et al. 2013a).

Design and Mitigation Measures by Resource Area

The following project design and mitigation measures have been developed to eliminate or reduce to acceptable levels the effects of proposed activities. Their potential effectiveness is described in italics, in Chapter 3, and in more detail in the project record. Effectiveness is rated as being high, medium or low or a combination thereof (i.e. medium to high). Many of the mitigation measures described below are commonly used by the Forest Service and the effectiveness is based on how well the mitigation measure performed on past projects.

Soils, Water Quality, and Fish Habitat

1. Complete ground-disturbing activities during low-flow conditions. Adjust instream work dates site-specifically through coordination with the Central Idaho Level 1 Team (USDI Fish and Wildlife Service (USFWS), National Oceanic and Atmospheric Administration-National Marine Fisheries Service (NOAA-NMFS), USDA Forest Service, and USDI Bureau of Land Management) and other agencies. Follow all conservation measures outline in the Biological Opinions from NOAA-NMFS and USFWS. (Effectiveness: *High, based on experience*)
2. Thoroughly wash and inspect all equipment used in stream restoration activities before it enters the Nez Perce – Clearwater National Forests to help prevent the introduction of chemicals to the site. Keep all equipment in a well-maintained condition to minimize the likelihood of a fluid leak. (Effectiveness: *High, based on experience*)
3. Stage all construction equipment in a location and manner to minimize soil and water pollution. (Effectiveness: *High, based on experience*)
4. Require a Spill Prevention, Control, and Containment Plan that is approved by the Forest Service contracting officer representative for handling and storage of petroleum products. Keep any storage of petroleum products in excess of 200 gallons within constructed containment structures that have an impervious liner with a capacity equal to or larger than the storage container. Locate the containment structure at least 150 feet from live water. Before being used within 300 feet of the stream reconstruction site, inspect all heavy equipment or other machinery for hydraulic leaks or other leaks. Do not use leaking or faulty equipment. Clean equipment that has accumulations of oil, grease, or other toxic materials prior to use in these areas. Do not permit disposal of petroleum products on national forest land. (Effectiveness: *High, based on experience*)
5. Fuel and lubricate equipment at least 150 feet from all waterbodies. Service and refuel in a manner that avoids spills and overfills. (Effectiveness: *High, based on experience*)
6. Require a Storm Water Pollution Prevention Plan (SWPPP) and National Pollution Prevention Discharge Elimination System (NPDES) permit, approved by the Environmental Protection Agency prior to commencing construction activities. Ensure that erosion control measures are in place before construction or staging of erodible materials begins. Follow all conservation measures outlined in the SWPPP, NPDES,

- Section 404 permit, and 401 certification. (Effectiveness: *Moderate to High, based on experience*)
7. Divert or pump stream around work site. Place screens on pump intakes following NMFS fish screen criteria (NMFS 2011). (Effectiveness: *Moderate to High, based on experience*)
 8. Install silt fences, straw bales, and/or sand bag windrows as needed before excavation occurs to separate the disturbed areas from the live water and prevent eroded soil from entering the stream channel. (Effectiveness: *High, based on experience* [Clarkin et al. 2003])
 9. Stabilize any road cuts, fills, and treads with a cover of annual rye and/or mulch where roads would remain for more than 1 year. (Effectiveness: *Moderate, based on experience*)
 10. Grade and shape all disturbed sites to allow drainage. Seed disturbed sites as needed immediately upon completion of work in that area with certified weed-seed-free seed. Replant any small trees excavated from the work sites on the rehabilitated disturbed areas to help stabilize the soils. (Effectiveness: *Moderate to High, based on experience*)
 11. For fish and aquatic organism salvage operations, drive or remove fish, amphibians, and mussels (referred to as fish salvage) from area. Removal would be done so as to result in minimal injury or disturbance to behavior. Ensure that a fisheries biologist is present onsite during dewatering and all salvage operations. Reduce water volume using pumping or diversion. Set up block nets to isolate areas to ensure that all species are moved. Conduct electroshocking only when a biologist with at least 100 hours of electrofishing experience is onsite to conduct or direct all activities associated with capture attempts in accordance with *Guidelines for Electrofishing Waters Containing Salmonids Listed under the Endangered Species Act* (NMFS 2000) and *Best Management Practices for Pacific Lamprey* (USFWS 2010). (Effectiveness: *Moderate to High, based on experience*)
 - 11a. All water bodies, especially ponds, would be checked for amphibians prior to and during construction of any work associated with the temporary bypass channel, side channel, temporary road, floodplain, and new channel, etc. All life stages of amphibians would be collected and immediately translocated to the pond near channel station +110.00 (pond being retained and western toad breeding area). Western toads tend to lay eggs in shallow water with emergent vegetation and facing a certain exposure. Take note of the conditions surrounding the egg masses and mimic those conditions when the egg masses are translocated to the new pond. It may be possible to translocate the new egg masses immediately adjacent to the egg masses in the identified pond (Effectiveness: *Moderate, based on experience*).
 - 11b. Sanitize, clean and inspect equipment (machines, waders, nets, etc) of invasive aquatic organisms. Do not dump water from water tenders directly from one stream or pond to another. Disinfect/decontaminate all gear, clothing, equipment, and waders, with a

- 10% bleach solution prior to entering any water bodies in the Crooked River Valley Rehabilitation project area to prevent spread of fungal pathogens. Standard disinfection protocols would be followed (Maxell no date, Phillot et al. 2010). (*Effectiveness: Moderate, based on reference and experience*).
- 11c. In some instances, disposable gloves have been shown to cause mortality when handling certain life stages of amphibians, especially tadpoles. If disposable gloves are necessary for aquatic organism salvage operations and handling of aquatic organisms in the translocation process, follow steps outline by Cashins et al. 2008 and Greer et al. 2009 to minimize exposure and reduce incidental mortality of amphibians to pathogens/toxins from the gloves. (*Effectiveness: Moderate, based on experience*).
12. Deleted. Applied only to Narrows Road.
13. Apply the State of Idaho Best Management Practices (BMP) and Forest Service Soil and Water Conservation Practices are incorporated in this document by reference (IDL 2013; USDA Forest Service 1988b and 2012). (*Effectiveness: High, based on experience*)
14. Contact appropriate utility companies to locate and move or avoid underground powerlines prior to ground-disturbing activities. Restore all utility lines upon completion of the project so that no loss of power occurs. (*Effectiveness: High, based on experience*)
15. Stage sanitary facilities such as chemical toilets at least 150 feet from waterbodies to prevent contamination of surface or subsurface water. (*Effectiveness: High, based on experience*)
16. Obtain and comply with all appropriate permits prior to ground-disturbing activities (such as Joint Application for Permit, 401 Water Quality Certification, National Pollutant Discharge Elimination System, Storm Construction General Permit). Adjust any mitigation or monitoring through coordination with regulatory agencies. (*Effectiveness: High, based on experience*)
17. Within productive riparian areas, build soil and plant substrate suitable for restoring expected vegetation types. (*Effectiveness: High, based on experience*)
18. Conserve plants and active soil materials for re-use in valley and roadside reclamation and upland restoration activities. (*Effectiveness: High, based on experience and Final Design Report [RDG et al. 2013a]*)
19. Secure side-slopes after construction activities using onsite materials where available, including natural mulch from residual vegetation slash, chipping/masticated material, and/or transplanted trees and shrubs. (*Effectiveness: Moderate to High, based on experience*)
20. Implement procedures outlined in the Best Management Practices for Mercury Collection from Restoration Activities in Crooked River (Appendix E) if mercury is found during project work. (*Effectiveness: Moderate, based on experience*)

Transportation

21. Deleted. Applied only to Narrows Road.
22. Water road surfaces, including the temporary haul road to reduce airborne dust.
23. Provide maintenance on Road 233 commensurate with construction-induced effects.
(Effectiveness: *High, based on experience*)

Noxious Weeds/Sensitive Plants and Wildlife

24. Implement appropriate protection measures, under the direction of the Forest native plant coordinator, if previously unknown Forest Service sensitive plant species are observed and activities would impact individuals or populations during implementation. Appropriate measures would vary depending upon the ecology of the species involved and nature of the activity. (Effectiveness: *High, based on monitoring and experience*)
25. Revegetate the project area using native and non-native species, as approved by the Forest native plant coordinator, immediately upon completion of the project.
(Effectiveness: *Moderate, based on experience*)
26. Apply only certified weed-seed-free mulching material and seed. Seed inspection testing is to be completed by a certified seed laboratory against the state noxious weed lists and documentation of the test provided to the contracting officer representative or designated inspector. Mulch material would be state certified weed free.
(Effectiveness: *Moderate, based on experience*)
27. Soil, gravel, rock, and any material hauled to the project area must come from sources determined to be weed free. Sources would be approved by a contracting officer representative or designated inspector as weed free. (Effectiveness: *High, based on experience*).
28. Following implementation, monitor to detect invasive and noxious weeds. Treat identified weed infestations following the Nez Perce National Forest Noxious Weed Environmental Assessment (EA)(USDA Forest Service 1988a), Biological Assessments (USDA Forest Service 2013b draft), and Biological Opinions for Herbicide Treatment of Invasive and Noxious Weeds on the Nez Perce National Forest (2013–2022) (NMFS and USFWS 2013 draft) when applying herbicides within 50 feet of sensitive plants to reduce potential for incidental contact of spray compounds with non-target species of concern and to avoid potential harmful exposure. Adjust treatment through coordination with the Central Idaho Level 1 Team. (Effectiveness: *Moderate, based on experience*)
29. Prior to weed treatment, provide personnel with map locations and species identification of all known sensitive amphibians and plant habitats to reduce potential harmful exposure and direct contact. (Effectiveness: *Moderate to High, based on experience*).
30. Avoid directly spraying chemicals on any terrestrial or aquatic organism other than invasive plants (to reduce potential for incidental contact of spray compounds with non-

target species of concern and avoid potential harmful exposure). (Effectiveness: *Moderate to High, based on experience*).

31. Thoroughly wash and inspect all off-road equipment associated with the project for mud, soil, plant parts, and aquatic organisms prior to entering the Nez Perce – Clearwater National Forests. Cleaning must occur off National Forest lands. (Effectiveness: *High, based on experience*)

Minerals

32. Protect or re-establish corners of existing lode mining claims. (Effectiveness: *High, based on experience and Final Design Report* [RDG et al. 2013a])
- 32a. During the temporary closure of the project area, the Forest Service would work with the mining claimants to get a waiver and notice of intent to hold. (Effectiveness: *High, based on Forest Service experience*).
- 32b. After implementation, the Forest Service would work with the claimants to determine when their mining claim could be accessed. (Effectiveness: *High, based on experience*).
- 32c. Retain material within existing placer mining claims, unless owner agrees to other alternatives. Document the movement of material near the claim boundaries, for each placer claim during implementation.

Recreation

33. During construction, place into effect a Forest Supervisor temporary area closure that would be in effect yearlong for the duration of the construction for the valley bottom, including Campgrounds 3 and 4. Keep Road 233 open. Notify public 1 year in advance of closure and have information available on the Forest Service website. (Effectiveness: *High, based on experience*)
34. Deleted. Applied only to Narrows Road.
35. Retain dispersed recreation access points in the Crooked River valley. (Effectiveness: *High, based on experience*)
36. Retain and protect Campgrounds 3 and 4. (Effectiveness: *High, based on Final Design Report* [RDG et al. 2013a])

Cultural Resources

37. If human remains or materials subject to cultural patrimony (as defined in the Native American Graves and Repatriation Act) are encountered, the contractor would contact the Nez Perce – Clearwater National Forests. (Effectiveness: *Moderate, based on recognition of resource and contact with Heritage personnel*)
38. If any American Indian–related cultural resource materials, sites, or artifacts are discovered during project implementation, stop work and notify the Forest Service archeologist (36 CFR 800.13b). (Effectiveness: *Moderate, based on recognition of resource*)

39. Retain a representative sample of dredge piles for public interpretation. (Effectiveness: *High, based on Final Design Report* [RDG et al. 2013a])
40. Construct a three-panel educational kiosk in the Meanders to inform the public of the history of the Crooked River Valley, following relevant laws and Forest Service direction for accessibility. (Effectiveness: *High, based on experience*)
41. Follow guidance and conduct any monitoring, documentation, or other measures directed by Idaho State Historical Preservation Office or the National Office of Historic Preservation. (Effectiveness: *High, based on experience and consultation*)
42. Thoroughly photograph, document, and map historic dredge piles that are proposed for removal. (Effectiveness: *High, based on experience* [Desert West Environmental 2013a])
43. Record the historic Gnome village. (Effectiveness: *High, based on experience* [Desert West Environmental 2013a])
44. Perform a social business history related to the economic contribution historic dredge mining operations made to the local central Idaho economy. (Effectiveness: *High, based on experience* [Desert West Environmental 2013a])

Other Specific Design and Mitigation Measures

45. Fish and aquatic organism salvage operations from the mainstem channel would occur after July 15 when steelhead and Chinook salmon have emerged from redds and bull trout would not be migrating in the project area, for each phase requiring dewatering of the mainstem channel or bypass channel. Fish and aquatic organism passage would be provided at all times. (Effectiveness: *Moderate, based on experience and Final Design Report* [RDG et al. 2013a])
46. During dewatering, floodplain grading, or temporary bypass channel or new channel construction, if “quick” conditions occur, halt activity until condition stops or other sufficient mitigations occur. (Effectiveness: *Moderate to High, based on experience*)
47. Keep natural soils in place onsite or stockpile them for future use. (Effectiveness: *High, based on experience*)
48. Operate dewatering within the construction area continuously until project construction has been completed to minimize turbidity and sedimentation. Turbid water may be pumped to the floodplain or settling ponds to keep areas dry during construction and to reduce sediment input delivery to Crooked River and the South Fork Clearwater River. Water bypass channel and new channel slowly to prevent turbidity from reaching 50 Nephelometric Turbidity Units (NTUs) above background 300 feet downstream. Monitor turbidity during watering, and if turbidity levels approach 50 NTUs above background 300 feet downstream, reduce flow in channel until turbidity levels recede to 10 NTUs above background. Follow design and mitigation measure 6, as required with approved permits. (Effectiveness: *Moderate to High, based on experience*)
49. Construct a temporary haul/access road through the project area to reduce potential degradation to Road 233 and impacts to the public. Install crossing structures for the

- bypass channel in 2 to 3 locations prior to watering the bypass channel. Decommission haul/access road following use, but retain existing access roads for recreation. (Effectiveness: *High, based on Final Design Report* [RDG et al. 2013a])
50. Ensure that Road 233 remains clear of debris and equipment during construction. (Effectiveness: *High, based on Final Design Report* [RDG et al. 2013a])
 51. Store mulch piles to reduce combustion hazard. (Effectiveness: *Moderate, based on experience*)
 52. Construct temporary bypass channel of Crooked River to pass water, fish, and aquatic organisms during construction. Construct temporary bypass channel prior to any instream or floodplain work, and use until completion of the new floodplain and stream channel (2–3 years). Construct a spillway on the cofferdam or headgates to spill any flows greater than the Q_{10} (1,062 cfs) into the new channel to reduce the potential for bypass channel failure at high flows. If the new channel is activated at high flows, fish would be salvaged following Design and Mitigation Measures 11, 11a, 11b, and 11c. The bypass channel would be evaluated for stability through cross section and longitudinal analysis prior to watering and at the end of each construction season. Slowly re-water the newly constructed channel during low flow. Remove cofferdams or headgates and reshape the bypass channel into the new floodplain. (Effectiveness: *High, based on experience* [i.e. observations and work in Red River Narrows and Mill Creek]).
 53. Ensure sands and gravels are properly mixed into the new channel to prevent water from going subsurface. Inspect the new channel when rewatering to ensure flows do not go subsurface. If flows are lost, wash fine sediment into the substrate to seal interstitial spaces. If water loss continues, turn off rewatering efforts and remix substrate with an excavator. Bentonite may be used if water continues to go subsurface. Follow all measures for watering the new channel as outlined in the Biological Assessment (ROD, Appendix C). (Effectiveness: *Moderate, based on experience of RDG on other restoration projects*).
 54. Install wood catchment structures to prevent large woody debris from moving at high flows and interfering with structures the downstream of the project area (e.g. IDFG fish intake and weir). Wood catchment structures would be anchored in at the lower end of the project area in the new floodplain, incorporate large boulders and designed to withstand high stream flows (greater than Q_{50}). (Effectiveness: *Moderate based on similar applications on the Tucannon River in Washington (Dave Karl, Washington Department of Fish and Wildlife.Pers.com, 2013)*).

Monitoring

Monitoring for implementation and effectiveness of design and mitigation measures described in Chapter 2, compliance with Biological Assessments or Opinions; or as authorized by permits to

be prepared for this project would be completed overtime. Full monitoring plans are located in the project record.

The Forest Service and Nez Perce Tribe would inspect the projects during implementation for implementation and compliance to ensure that the actions are completed per contract specifications and to ensure that design and mitigation measures are being followed. The project would also be monitored for effectiveness to ensure that mitigation activities are meeting or working towards the desired condition.

A fish biologist and/or other qualified personnel (stream restoration specialist, hydrologist, etc.) from the Nez Perce – Clearwater National Forests or Nez Perce Tribe would ensure that the design and mitigation measures are being adequately implemented. The Forest Service Contracting Officer's Representative would be present most days during construction, and a designated inspector would be onsite. Any last-minute changes made to accommodate site-specific conditions must be within the range of effects analyzed in the EIS or Biological Assessment, or authorized by permits to be prepared for this project. A fish biologist or other qualified personnel would conduct compliance monitoring that tier to regulatory documents, including Biological Opinions, Clean Water Act Section 404 permits, Section 401 water quality certification, NPDES permit, and SWPPP.

Monitoring for vegetation, floodplain and wetlands would be done as part of the Clean Water Act Section 404 permit. A vegetation monitoring report would be completed and provided to the USACE annually, for 5 years after construction activities are completed. The floodplain would be monitored for function and deposition. Wetlands would be inventoried throughout the project area.

Monitoring for vegetation survival and invasive plants would occur in the longer term. Vegetation would be monitored following methods outlined in Protocol for Monitoring Effectiveness of Riparian Planting Projects (Crawford, 2011). The monitoring goal is to determine if riparian plantings are effective at restoring riparian vegetation for the Crooked River Valley Rehabilitation project. Monitoring would include tracking the number of original plants remaining alive in Year 1 and 3. After 3 years, it is difficult to distinguish between planted plants and natural recruitment. If at least 50% of the original plantings are not surviving by year 3, a site condition evaluation would be conducted to determine the mode of failure and the site would be replanted after adaptive management is applied (e.g. fencing or watering of plants). After Year 3, the percent of riparian cover would be used to determine project effectiveness. The project is deemed effective if there is at least a 20% increase in mean canopy density by year 5. Monitor in year 10.

Invasive weeds would be monitored and treated at years 1, 3, 5, 7, and 10 if new infestations are found.

Monitoring of the floodplain and channel would be done using photos, at established points, taken prior to and post construction to document changes. The Nez Perce Tribe may contract aerial photography prior to construction and post construction to document the overall changes in the valley bottom.

Groundwater levels would be monitored during implementation, and post- implementation for a minimum of three years.

Monitoring of large woody debris, entrenchment ratios, cobble embeddedness, and temperature may be conducted over the long term to document changes in the project area from the proposed project.

Proposed Forest Plan Amendments

See Appendix D for details of the project-specific proposed Forest Plan Amendments following the 1982 planning rules.

Soils

Past mining activities have altered soil conditions in the Crooked River Valley Rehabilitation project area. The current Forest Plan standards and the Forest Service Region 1 soil quality guidelines provide direction to maintain soil productivity. A proposed project-specific amendment would exempt this project from Forest Plan Standard #2, allowing for activities to occur on areas with greater than 20% soil detrimental disturbance, as long as soil improvement activities are implemented.

Based on current soil conditions, a project-specific Forest Plan amendment is needed for Alternative 2 to allow the Meanders stream restoration of the Crooked River Valley Rehabilitation project.

Cultural Resources

Past mining activities along the Crooked River have created cultural properties and historic sites. The current cultural resource Forest Plan standards provide direction to: identify sites and protect on a site-by-site basis (Standard #2), and to protect and preserve National Register and National Register–eligible cultural resources (Standard #4). In addition, Management Area 3 – Standard #4 directs the Forest to protect National Register and National Register–eligible sites from deterioration or destruction. The proposed action would not protect the large majority of identified cultural properties in the project area and would have adverse effects on these properties.

A proposed project-specific amendment would exempt this project from Cultural Resource Forest Plan Standards #2 and #4, or Management Area 3 – Cultural Resource Standard #4, allowing for activities to impact or destroy National Register and National Register–eligible cultural resources. To mitigate effects on cultural resources, as part of the proposed action several representative areas of historic dredge mining would be preserved and interpretation

materials would be installed. Consultation with the State Historic Preservation Office would also occur.

Based on current heritage conditions, a project-specific Forest Plan amendment is needed for the preferred alternative to allow the Meanders stream restoration of the Crooked River Valley Rehabilitation project.

Alternatives Considered but Eliminated from Detailed Study

Federal agencies are required by NEPA to rigorously explore and objectively evaluate all reasonable alternatives and to briefly discuss the reasons for eliminating any alternatives that were not developed in detail (40 CFR 1502.14). Public comments received in response to the solicitation of comments on the proposed actions in December 2012 and January 2013 suggested additional alternatives for achieving the project purpose and fulfilling the need for the project. Some of these alternatives were outside the scope of the project, did not meet the purpose and need, or duplicated the components of the alternatives considered in detail. These alternatives and others were considered but dismissed from detailed consideration, for reasons summarized below:

Meanders

- **Reconnect ponds to the river; no floodplain grading.** This alternative was dropped from further analysis because it did not meet the purpose and need of the project. Past restoration activities in the Crooked River Meanders section included connecting the river to the ponds. The ponds act as sediment sinks that impair overall fish habitat and the gradient of the river channel is currently too low to adequately sort necessary substrate for spawning and rearing habitat. This alternative would also continue to limit the re-establishment of riparian vegetation that is necessary for shading, large woody debris inputs, and food sources for aquatic organisms.
- **Reconstruct 11,000 feet of stream channel and 115 acres of floodplain; maintain 1-year bypass channel.** This alternative would include reconstructing the stream channel in the lower and upper ends of the project area along with the proposed stream channel construction. This alternative would also regrade the floodplain such that material would be terraced along the road side of the valley so that flooding would occur only during a 500-year event. A bypass channel would be constructed and decommissioned each year to pass water and fish. Under this alternative, there would be fewer areas of wetlands being created than filled, there would be a high risk of adversely affecting the Idaho Department of Fish and Game weir downstream, and the phasing of the project and the regraded material could not be redistributed within the constraints of the construction season (June through September). Constructing a 1-year bypass channel would mean conducting fish-salvage operations twice each year for each phase of construction, which would likely increase the amount of take of ESA-listed fish. This alternative was dropped from further analysis because it was un-constructible within the construction window, posed high risks of damaging structures downstream, and potentially increasing impacts to ESA-listed fish.

- **Remove mine tailings from valley and use for road material; maintain river channel and ponds.** This alternative would entail using large equipment to remove tailings piles from the valley bottom and build up a road base for Road 233 through the Narrows. This alternative was dropped from further analysis because the material in the tailings piles is unsuitable as road base material, the cost of hauling the material would be prohibitive (>\$6 million), and maintaining the current pond features would impair substrate distribution, and hydrologic functions, and would not improve stream temperatures of the river; thus, this alternative would not meet the purpose and need of the project.
- **Phase the project with four reaches and complete all aspects of an entire reach during one construction season.** This alternative would entail completing all aspects of an entire reach, including constructing a temporary bypass channel, regrading the floodplain, reconstructing the new channel and bank stabilization structures, installing large woody debris, rewatering the new channel, and decommissioning the bypass channel during one construction season. Temporary stabilization measures would be required for the first three phases in the newly constructed stream channel and floodplain to prevent downcutting of the new channel during high spring flows. Temporary stabilization measures would include grade control structures to step down the new channel 3 feet into the existing channel and address the risk of head-cutting back upstream into the new channel. Similarly, temporary stabilization measures would be required to transition the new floodplain to existing ground and prevent floodplain erosion. These structures would prevent fish passage through the project area between construction phases. Constructing a 1-year bypass channel would mean conducting fish-salvage operations twice each year for each phase of construction, which would likely increase the amount of take of ESA-listed fish. This alternative was eliminated due to channel in-stability (due to high flow) between construction seasons and the risk of increased impacts to ESA-listed fish.
- **Various small fixes to the stream channel to improve fish habitat.** Alternatives such as adding large woody debris to the current channel and cutting off Meander bends to increase the stream gradient, as well as reconnecting some of the ponds to the main channel, were considered but dropped from further analysis. These types of projects have been implemented over the last 35 years in the Crooked River watershed and the South Fork Clearwater tributaries. Periodic monitoring of these efforts indicate that small, piecemeal restoration projects have failed to substantially restore the fisheries; therefore, it was determined that these types of actions would not meet the purpose and need of the project. A long-term improvement to instream habitat and the overall fisheries in the watershed requires restoring the hydrologic functions of the watershed. This requires stream channel-floodplain interactions, which cannot be achieved without floodplain regrading.

- **Regrade 115 acres of floodplain and reconstruct up to 7,400 feet of stream channel in other configurations.** Some commenters requested analysis of the same concept of floodplain regrading and channel reconstruction, but with various alternatives to the proposed layout of the stream channel. The stream channel was developed to exhibit a meandering pattern and a range of riverbed elevations to support development of variable flow condition, which would in turn maintain instream habitat features (riffles and pools) for aquatic habitat. The stream channel could have been designed to meander on one side of the valley or the other. There are an infinite number of configurations for the new channel. All of these configurations would have met the purpose and need of the project; however, designing each of these configurations would be cost prohibitive and the overall benefits to resources from the small changes in channel location would be similar in their effects. Therefore, the alternative involving analysis of various stream channel configurations has been dropped from further analysis.
- **Forest Plan Amendment - Soils.** One comment suggested to amend the Forest Plan to inhibit Alternative 2, as presented in the Draft EIS. The Nez Perce Forest Plan directs the Forest to prevent permanent impairment to soil productivity by following soil quality standards to control the areal extent of detrimental soil disturbance impacted by management activities (Forest Plan, page II-22, USDA Forest Service 1987a). This alternative was eliminated from detailed study because Alternative 1 – No Action addresses this issue.
- **Miners to help do work.** One comment suggested mining claimants help move the material first to help with the project to cut costs and make the holes for the project. Forest Plan, Management Area 10 – Riparian Areas, Fish and Wildlife Habitat Management, Standard 2, directs the Forest Service to rehabilitate riparian areas before any further nondependent resource use of the immediate area is permitted (USDA Forest Service, 1987a, as amended; page III-31). Alternative 2 would complete rehabilitation of the Crooked River riparian area and meet this Forest Plan standard. This alternative was eliminated from detailed study because it could not be implemented under a Forest Service construction contract. It would be very difficult to coordinate contractor and claimant actions to meet the design specifications outlined in the contract. Also this would be a liability for the contractor and not feasible to implement under a Forest Service contract.
- **Protect more Dredge Tailings.** Several comments suggested not completing Alternative 2 to protect historic and cultural sites, including one National Historic Register Site (SHC-32). Alternative 1 – No Action addresses this issue and would not disturb the existing cultural resource sites. Alternative 2, identified specific design and mitigation measures to mitigate the adverse effects to cultural resources in the project area. Alternative 1 and Alternative 2 provide a wide range of actions that could affect cultural resources for the deciding official to consider; therefore no additional alternatives were developed to address this issue.

- **Develop accessible fishing access to Crooked River.** A comment suggested developing accessible fishing to Crooked River. This alternative was considered but eliminated from detailed study because the purpose and need is focused on rehabilitation of Crooked River. The Line officer felt the rehabilitation work should be completed before access could be developed with another project in the future.

Narrows Road

The Narrows Road component of the Crooked River Valley Rehabilitation project was removed from detailed study in this EIS by the deciding official in December 2013. The reasons for removing the Narrows Road component include the priority to directly improve habitat in the Meanders area. The Narrows Road design plan is also currently at 25 percent so more information and planning is necessary to analyze impacts and complete the required environmental analysis for compliance with NEPA, Endangered Species Act consultation and Clean Water Act Section 404 permitting efforts in a timely manner. Moreover, the Narrows Road project is a separate action from the Meanders and not dependent or connected to the Meanders proposed actions so the NEPA analysis for the Narrow Road component, referred to as the *Crooked River Narrows Road Improvement Project*, could be completed in the future (Appendix C).

Because the Narrows Road component was removed from this EIS, the alternatives listed in this section were eliminated from detailed analysis. The following is a summary of the alternatives considered for the Narrows Road.

- **No Action (Alternative A).** This alternative was eliminated because it is not needed for this analysis.
- **Proposed Action (Alternative B).** Leave the 3 miles of Road 233 in the valley bottom through the narrow canyon, but re-align sections to be out of the 2- and 50-year floodplain. All material excavated to move the road would be used in the construction of the new road base. This alternative is considered as a future foreseeable action once more planning and design is completed and is considered in the cumulative effects analysis in sections of this EIS and Appendix C.
- **Re-route Access Using Deadwood (Alternative C).** Re-route access from Road 233 and use Roads 1803 and 522 (Deadwood Road) as the main access route. This alternative would decommission 3 miles of Road 233 into a non-motorized trail.
- **Decommission all roads in the watershed.** Some commenters advocated decommissioning more or all of the roads in the Crooked River watershed. Some access to the watershed needs to be maintained for private property, recreation, fire suppression, and other future management activities. This alternative was not considered in detail because it would not meet the purpose and need of the project and management

objectives of the Forest Plan and is of larger scope than this project. This alternative would also be cost prohibitive.

- **Relocate road out of the 100-year floodplain.** The Forest Service reviewed an alternative for moving Road 233 out of the 100-year floodplain, but maintaining it in the valley bottom. This alternative would require disturbing more than 30 acres and removing more than 650,000 cubic yards of material, and be cost prohibitive (> \$6 million). This alternative was eliminated due to the excessive impact on the environment and prohibitive cost.
- **Relocate road onto the near (east) hillside, constructing 4.8 miles of road.** The Forest Service reviewed an option for moving Road 233 onto the near (east) hillside. This would disturb more than 30 acres and remove more than 395,000 cubic yards of material and have road grades greater than 12%. This alternative was eliminated due to the excessive impact on the environment and prohibitive cost (> \$5 million).
- **Relocate road onto the near (east) hillside, constructing 5.6 miles of road.** The Forest Service reviewed an alternative for moving Road 233 onto the near (east) hillside. This would disturb more than 30 acres and remove approximately 470,000 cubic yards of material, and have greater than 12% road grades. This option was eliminated due to the excessive impact on the environment and prohibitive cost (>\$5 million).
- **Relocate road onto hillside across the river.** The Forest Service reviewed an alternative for relocating the road across the river onto the far hillside. This would have the same environmental and economic consequences as relocating the road out of the 100-year floodplain, as well as the impacts and cost (>\$ 5 million) of constructing two additional bridges across Crooked River; thus, the option was eliminated.

Meanders and Narrows Road

- **Administratively withdraw mineral activities in the project area.** Some commenters advocated the withdrawal of mining claims and actions within the project area. This alternative was not considered in detail because it is more appropriately considered in the current Forest Plan revision effort than at a project level and is, therefore, outside the scope of the project and this EIS.

Comparison of Alternatives

Table 2-3 compares the Meanders alternatives in terms of indicators related to the project's purpose and need.

Table 2-2. Comparison of response of alternatives to project's purpose and need.

Indicator	Alternative 1 (No Action)	Alternative 2 (Proposed Action)
<i>Need: Restoring stream and floodplain functions, restoring instream fish habitat complexity, and improving water quality in Crooked River.</i>		
Stream reconstruction	No reconstruction for stream rehabilitation.	Reconstruct areas of impact in the lower 2 miles of Crooked River.
		Fill in 10,560 feet of current channel and construct about 7,400 feet of new stream channel.
		Construct about 2,700 feet of side channels.
Floodplain restoration	No floodplain regrading.	Regrade about 115 acres of floodplain by moving dredge tailings.
	No floodplain roughening or addition of woody debris.	Roughen floodplain and add woody debris to surface.
Fish habitat complexity	No change to existing pool quality, pool quantity, and habitat features.	Reconstruct channel and floodplain to provide more spawning habitat, and higher quality rearing habitat. Replant valley bottom with native plant communities to input large woody debris overtime. Moves Lower Crooked River watershed toward established Forest Plan fishery/water quality objectives.
Water quality	No change to existing water quality conditions.	Reduced water temperature overtime.

Summary of Environmental Consequences, By Alternative

Table 2-3 summarizes the environmental consequences of implementation, by alternative, in relation to the issues identified in Chapter 1 and the resource effects analyses completed in Chapter 3.

Table 2-3. Comparison of effects of alternatives.

Indicator	Alternative 1 (No Action)	Alternative 2 (Proposed Action)
<i>Aquatic Resources</i>		
Summary of Effects on Fish – Determinations^a		
Threatened or Endangered Fish Species and Critical Habitat 1 Species Not Present – fall Chinook salmon 2 Species Present or Potential – steelhead and bull trout	Not Present – 1 No Effect – 2	No Effect – 1 LAA – 2 (steelhead and bull trout)
Sensitive Fish Species 5 Species Present or Potential	No Effect – 5	MI – 5 (Westslope cutthroat trout, Pacific lamprey, western pearlshell mussel, and spring/summer Chinook salmon, interior redband trout)
Pool Quality and Quantity		
- Pool:riffle ratio	63:37	40:60
- Floodplain connectivity	Disconnected floodplain	Connected floodplain
- Large Woody Debris (LWD) input	LWD input limited	LWD input improved
- Entrenchment (range of averages) Ratio	1.7–2.5	10.0-12.5
Habitat Features		
- Large woody debris	2–5 pieces/100 meters	100+ pieces/100 meters
- Spawning habitat	<2 acres	3.5 acres
- Rearing habitat	2.45 acres (poor quality)	1.94 acres (high quality)
Temperature		
- Solar radiation	Up to 93% solar radiation (75% average)	Long-term decrease in solar radiation
- Groundwater connection to Crooked River	Disconnected due to ponds and altered channel and floodplain	Reconnected after action

^a Effects Determinations:

Threatened & Endangered Species: LAA – Likely to Adversely Affect; NLAA – Not Likely to Adversely Affect.

Proposed species: NI – No Impact; NLJCE – Not Likely to Jeopardize the Continued Existence of the species;

LJ – Likely to Jeopardize the continued existence of the species.

Sensitive Species: BI – Beneficial Impact; MI – May Impact individuals or habitat but not likely to cause trend toward federal listing or reduce viability for the population or species; or NI – No Impact.

Indicator	Alternative 1 (No Action)	Alternative 2 (Proposed Action)
<i>Water Resources (Hydrology)</i>		
Floodplain (type/acres)		
- Bankfull floodplain	15.6	43.1
- Upland floodplain	7.1	13.2
Channel Geomorphology		
- Channel entrenchment ratio (full range)	1.6–2.9	10.0–12.5
- Channel entrenchment	Moderate	Slight
- Channel width-to-depth ratio	17.0–31.0	25.0–32.0
- Channel sinuosity (ft/ft)	1.2–2.7	1.2–1.6
- Sediment transport/bed mobility	Maintain current mobility	Increased mobility of gravel and cobble particle sizes
Wetlands (acres)		
- Palustrine aquatic bed	9.7	1.8
- Palustrine emergent	28.1	13.9
- Palustrine scrub shrub	1.7	34.3
- Palustrine forested	0.5	0.5
- Riverine	12.5	13.6
Total wetlands	52.5	64.1
Water Quality		
- Turbidity	Meeting standard	Short term – increases not to exceed Idaho State Water Quality Standard during construction.
- Mercury	Equivalent to background levels or below detection limits. Mercury levels in the project area have been documented to be well below concentration standards set by the EPA that would be harmful to fish and human health.	Same as Alternative 1. It is not likely that mercury would be found during implementation of the Alternative 2. If detected during construction, follow measures identified in Appendix E.
- Effective shade (Related to TMDL)	Minimum of 16% effective shade. 32% average effective shade.	Short-term decrease in effective shade. Long-term increase to average of 83% effective shade.

Indicator	Alternative 1 (No Action)	Alternative 2 (Proposed Action)
<i>Cultural Resources</i>		
National Register Sites present?	Yes. 1 Site (SHC-32).	Yes. 1 Site (SHC-32).
Irretrievable effects to any National Register sites that meets the definition of a historic property?	No	Yes, and mitigation measures have been identified to ameliorate the adverse effects.
Forest Plan Amendment required?	No	Yes. The exemption would allow the restoration activities to impact an historic site, through the application of mitigation measures. All cultural properties have been evaluated for their National Register of Historic Places eligibility. All landforms having a high probability for historic property locations have been surveyed for the presence of cultural resources and have their conditions documented. Measures meant to recover significant values of site SHC-32 have been identified.

Indicator	Alternative 1 (No Action)	Alternative 2 (Proposed Action)
<i>Soil Resources</i>		
Comparison of desired plant community composition using percent Meanders project area, by alternative		
Desired plant communities		
Bare – colonizing	1.1	1.0
Alder	1.8	51
Sedge	8.5	0.5
Mixed Shrub	0	0.5
Spruce	18	25
Conifer/Tall forb	41.1	22
Undesired plant communities		
Dredge herbaceous	4.6	0
Mesic forb meadow	8.2	0
Reed canary grass/Cattail	16.7	0
Restoration trajectory for plant groups and associated geomorphic forms and percent detrimental soil disturbance (DSD)		
Channel, primary floodplain	Year 0 to 20 65% DSD	Year 1 – 48% DSD
Alder and sedge where perennial water, seasonal flooding; initial conifer/tall forb and spruce		Year 3 – 40% DSD
Mixed scrub, more alder; continued spruce and conifer/tall forb		Year 5 – 32% DSD
Alder established, spruce continues		Year 10 – 13% DSD
Spruce established		Year 20 – 4% DSD
Forest Plan Amendment		
Forest Plan Amendment required?	No	Yes. The exemption of Standard #2 would allow for the restoration activities to improve soil productivity from 65% DSD currently to 48% in the first year after implementation and 4% in 20 years.

Indicator	Alternative 1 (No Action)	Alternative 2 (Proposed Action)
<i>Wildlife Resources</i>		
Summary of Effect to Wildlife – Determinations^a		
Threatened or Endangered, Proposed Wildlife Species 1 Species Present: lynx	No Effect – 1	No Effect – 1 (lynx)
Sensitive Wildlife Species 22 Species Present or Potential	Not present – 18 No Impact – 4	No Impact – 18 MI-1 – 4 (western toad, gray wolf, harlequin duck, fisher)
Sensitive Wildlife Species		
Western Toad Habitat	Existing Habitat (acres)	Habitat Potentially Retained (acres)
Non-breeding	14.7	48.4
Breeding	37.8	15.7
Total	52.5	64.1
Gray Wolf	No effects to wolves or their habitat	Short-term displacement
Harlequin Duck	No effects to harlequin ducks or their habitat	Short-term displacement and long-term improvement of potential habitat
Fisher	No effects to fisher or their habitat	Short-term displacement
Management Indicator Species		
Elk	No effects to elk or their habitat. Elk Unit below Forest Plan objective of 50%.	Short-term disturbance/displacement. No change to elk habitat effectiveness.
Moose	No effects to moose or their habitat	Short-term disturbance and adverse impacts to moose habitat Long-term reduction in ponded foraging habitat; however, approximately 3 ponds would be retained. Improved foraging habitat in the restored floodplain.
Pine Marten	No effects to marten or their habitat	Short-term displacement
Other Goshawk, Pileated woodpecker	Not present – 2 species	No effects – 2 species
Neotropical Migratory Birds	No effects. Less-than-desirable breeding habitat.	Short-term disturbance. Long-term improved habitat for riparian-associated bird species.

^a Effects Determinations:

T & E Species: Proposed species: NLJCE – Not Likely to Jeopardize the Continued Existence of the species;
Sensitive Species: MI – May Impact individuals or habitat but not likely to cause trend toward federal listing or reduce viability for the population or species

Indicator	Alternative 1 (No Action)	Alternative 2 (Proposed Action)
<i>Rare Plants</i>		
Summary of Effect to Rare Plants – Determinations^a		
Threatened or Endangered Plant Species 3 Species Present or Potential	Not Present – 3 No Effect – 3	No Effect – 3
Sensitive Plant Species 31 Species Present or Potential	Not Present – 30 No Impact – 1	No Impact – 30 MI –1 (Idaho barren strawberry)

^a Effects Determinations:

Sensitive Species: MI – May Impact individuals or habitat but not likely to cause trend toward federal listing or reduce viability for the population or species

Indicator	Alternative 1 (No Action)	Alternative 2 (Proposed Action)
<i>Invasive Plants</i>		
Invasive Species Present?	Yes, and weed spread is likely.	Yes, and weed spread is likely. The extent of weed spread would be dependent on implementation and effectiveness of existing weed treatments, design criteria, and mitigation measures 24-31. Reed canary grass would decrease over time with greater shade/competition from shrubs and conifers, and less disturbance from a restored stream channel.
Habitat Susceptibility to Invasive Plants		
None	3 acres	Maintain
Low	105 acres	Short-term increase
Moderate	54 acres	Short-term increase
High	1 acre	Maintain
Weed Expansion Risk		
Weed Expansion Risk	No change	Weed expansion risk is not expected to increase from the proposed activities because of the highly disturbed nature of the river system, and long-term risk is already mostly moderate or lower in the project area.
None	3 acres	Maintain
Low	140 acres	Short-term increase
Moderate	21 acres	Short-term increase
High	0 acres	Maintain

Indicator	Alternative 1 (No Action)	Alternative 2 (Proposed Action)
<i>Recreation Resources</i>		
Impact on developed recreation sites Gold Rush Loop Tour Crooked River Campground 3 Crooked River Campground 4	No effects – 3 sites	No effects – 1 site Short-term effects – 2 sites Area closure for up to 6 years Long term – no effects – 2 sites
Impact on dispersed recreation sites	No effects – 18 sites	Short-term effects – 18 sites Area closure for up to 6 years Long term – no effects – 2 sites
Fishing access to Crooked River	Access to 18 sites and walking access to Crooked River	Short term – Access to bypass channel (up to 6 years) Area closure for up to 6 years. Long term – Access to 18 sites and walking access to Crooked River
Recreation opportunity spectrum	Roaded Natural	Roaded Natural
Forest Plan – Visual Quality Objectives Retention (campgrounds only) Partial Retention	Meets Current scenic integrity level (SIL) is very low.	Short term effect to visual quality. Following construction, a variety of riparian and upland species would be planted adjacent to both developed and dispersed recreational sites to facilitate recruitment of native material over time, thus improving visual quality.
<i>Air Quality</i>		
Impact on air quality	No effect	Short-term effect from dust and vehicle emissions. Not expected to exceed state air quality standards. No long-term effects.
<i>Mineral Resources</i>		
Number of mining claims that could be impacted	3 Placer 24 Lode	3 Placer 24 Lode
Access to mining claims	Maintained	Area closure in place. Short-term restrictions for up to 6 years.
Effect to placer mining claim material	No effect	Short- and long-term effects. Material moved to within a quarter section.
Effect to lode mining claim material	No effect	No effect
Claim corners protected or re-established	No	Yes
Future cost of placer claim reclamation bond	No change	Increased. Must return to improved condition.
Future cost of lode claim reclamation bond	No change	No change

Indicator	Alternative 1 (No Action)	Alternative 2 (Proposed Action)
<i>Transportation</i>		
Traffic delays	No delays. Maintain current access.	Short term delays for transport of equipment and supplies during construction. Temporary haul/access road would reduce delays and maintain access on Road 233 during implementation.
<i>Social and Economic Resources</i>		
Employment	No impact to economic or social status of the area. No short-term jobs would be created.	Short-term increase in job opportunities. Contribution of approximately 24 jobs and provide just under million in labor income, or 4 jobs and \$161,000 in labor income each year, over 6 years. Long term, unlikely to result in a measurable effect on poverty, unemployment, or income rates in the subbasin.
Recreation-based economics	Maintain the current recreation opportunities.	Recreation opportunities may be displaced from the Crooked River watershed during construction. Long term, improvement in recreational fishing opportunities through improved fish habitat. Other benefits remain the same. Educational kiosk at the site might enhance the attractiveness of the site as a stop on a mining history tour (Gold Rush Loop tour).
Cost of improvements		
Cost	\$0	\$2,500,000
Funding source	Not applicable	Bonneville Power Administration Fish and Wildlife Program, or other sources.
Project schedule	Not applicable	Construct project in phases over several years.

Summary of Short-term Impacts

The short-term adverse effects that could be caused by the proposed project include:

- Increased turbidity in Crooked River due to instream restoration work and culvert replacement/removal
- Potential increased water temperature due to removal of existing riparian vegetation for channel reconstruction and temporary bypass construction
- Reduction in shading due to removal of existing larger trees in the Crooked River riparian area
- Disturbance of individual fish and macroinvertebrates
- Disturbance of existing wetlands
- Modification of wildlife species habitat and distributions of sensitive and management indicator wildlife species
- Adverse effects due to direct mortality or displacement of individuals, and loss of habitat (western toad)
- Modification of habitat conditions and distributions of sensitive plant species
- Increased dust and vehicle emissions
- Temporary travel restrictions due to road reconstruction and improvement activities
- Burying of existing rock, soil, and vegetation by regrading of mining dredge tailings and blasted rock
- Exposure of locatable minerals.

Summary of Long-term Benefits

The long-term benefits to be gained through the implementation of the proposed project include the following:

- Improved fish habitat in Crooked River by restoring stream and floodplain function, restoring instream fish habitat complexity, and improving water quality
- Recovery of natural processes in the Crooked River floodplain, which would improve habitat conditions (cover and forage) for many of the wildlife species using this area
- Decreased soil compaction and surface/substratum erosion problems in the watershed
- Improved fish habitat due to reduction in sediment yield, increased pool habitat quality, and improved health of the riparian plant community
- Reduced water temperatures in Crooked River with potential attainment of water temperature criteria and removal from the §305(b) list for temperature impairment.

Summary of Unavoidable Adverse Effects

Under Alternative 2, there would be impacts on fish within the project area and downstream to the South Fork Clearwater River. Efforts would be made to work within the in-water work fish “window” as designated by the USFWS and NMFS, and to reduce sediment and turbidity during construction. Fish would be provided migratory passage for the duration of the project. Under

Alternative 2, there would be direct mortality to amphibians egg masses, tadpoles, and juveniles during construction of the temporary bypass channel and dewatering/rechanneling of existing open water ponded environments; construction of the temporary bypass road; dewatering of the main Crooked River channel; dewatering of the temporary bypass channel; regrading/reshaping of the valley bottom, stream channel, and tailing piles; and equipment traffic. The alternatives are consistent with Forest Plan direction to the extent that proposed management actions would not adversely affect viability of existing sensitive wildlife populations.

Irreversible and Irretrievable Commitments of Resources

Alternative 2 would result in the irreversible and irretrievable commitment of heritage resources. Mining waste and associated artifacts are not only physical representations of history, they—even when newly created—give a visual sense of history. Section 106 of the National Historic Preservation Act makes reference to this visual sense of history when allowing that historic properties may still be eligible for listing even when they have been newly modified, as long as they maintain their visual sense of place. Nowhere is this more applicable than to historic mining areas, known as historic vernacular landscapes. The mining waste and associated artifacts are irretrievable. Once removed from their contextual resting places, artifacts lose their archaeological value as information resources, and if restoration were to take place, the inability to recreate the tailings piles exactly as they were would be irreversible.

Cutting of live and dead trees from the project area for channel construction and floodplain development would be an irreversible commitment of that resource. Areas stripped of trees would be replanted or allowed to regenerate.

Human resources would be used for the construction and maintenance of the project. Economic commitments are also an irretrievable investment. The estimated approximate cost of the preferred alternative is \$2.5 million. Funds have already been committed or spent for planning, design, environmental studies, and drafting the environmental impact statement.

Implementation of any action alternative would commit an undetermined amount of fossil fuels in order to transport material and implement other activities.

The project implementation would result in some loss of fish and wildlife habitat and displacement of fish and wildlife during construction. Stream habitat lost would be replaced by construction of a new channel. Wetland habitats and their associated functions and values lost as a result of the project would be replaced with other wetland habitats.

Proposed project activities would modify wildlife species habitat and would result in short-term changes in habitat conditions and distributions of sensitive and management indicator wildlife species. The project would result in some loss of wildlife habitat and displacement of wildlife species during implementation of project activities. There would be an irretrievable commitment of resources with the loss of potential breeding sites (ponds) for western toads.

The loss of native vegetation to new or expanding weed infestations would be a possible irretrievable effect if active restoration to native species is not pursued. Intensive invasive treatments and native plant restoration work would improve habitats and plant communities, which would minimize and avoid irreversible effects.

The commitment of resources is based on the belief that the condition of the natural environment in the watershed would be improved by the proposed project. The primary benefits would be improved fish habitat and water quality.

Preferred Alternative

The preferred alternative is Alternative 2

CHAPTER 3. AFFECTED ENVIRONMENT AND ENVIRONMENTAL CONSEQUENCES

Scope of Analysis

This chapter describes the existing conditions of the environment, in and adjacent to the Crooked River Valley Rehabilitation project area on the Nez Perce – Clearwater National Forests, that may affect or be affected by the alternatives presented in Chapter 2. This chapter also describes the potential environmental consequences of implementing each of the alternatives. Effects are quantified where possible, and/or are qualitatively discussed. The individual discussions are organized by issue and resource concern. Appendices A through F present additional drawings, plans, maps, and other information used in this analysis.

This chapter also discloses:

- Existing baseline or benchmark conditions and possible thresholds
- Potential changes to those environments, by alternative
- The scientific and analytical basis for comparison of alternatives
- Direct and indirect, short and long-term, irreversible and irretrievable, and cumulative effects
- Ways in which potential adverse effects would be reduced or mitigated
- How past decisions and directions were considered and relate to this project (e.g., Nez Perce Forest Plan FEIS, other past project EAs or EISs, project-specific resource reports, and other sources of information, as indicated).

Direct, Indirect, and Cumulative Effects

Environmental consequences form the scientific and analytical basis for comparison of alternatives, including the proposed action, through compliance with Forest Plan standards and a summary of monitoring required by the National Environmental Policy Act (NEPA) and the National Forest Management Act (NFMA). The discussion centers on direct, indirect, and cumulative effects along with applicable mitigation measures. Irreversible and irretrievable effects are also discussed. Effects of each action can be neutral, beneficial, and/or adverse. The terms are defined as follows:

- **Direct effects** are caused by the action and occur at the same time and place.
- **Indirect effects** are caused by the action and are later in time or further removed in distance, but are still reasonably foreseeable.
- **Cumulative effects** are those that result from the incremental impact of the action when added to other past, present, and reasonably foreseeable future actions.

- **Irreversible effects** are permanent or essentially permanent resource uses or losses; they cannot be restored or returned to their original condition. Examples of irreversible effects include minerals that have been extracted or soil productivity that has been lost.
- **Irretrievable effects** occur when a resource is removed or consumed.

Pursuant to CEQ's NEPA regulations (40 CFR 1500.1(b) and 1500.4), this document summarizes the completed analysis and forms the scientific and analytical basis for the comparison of alternatives at the end of Chapter 2. Unless specifically stated otherwise, additional supporting information, as well as analysis assumptions and methodologies, are contained in the project planning record (project file) located at the Nez Perce – Clearwater National Forests Supervisor's Office in Grangeville, Idaho. The project record also contains information resulting from public involvement efforts. The project record is available to review during regular business hours and information is available upon request.

Consideration of Past, Ongoing, and Reasonably Foreseeable Activities

The CEQ has provided guidance to federal agencies on the consideration of past actions in cumulative effects analysis (CEQ 2005).

Cumulative impact is defined in CEQ's NEPA regulations as the "impact on the environment that results from the incremental impact of the action when added to other past, ongoing, and reasonably foreseeable future actions..." (40 CFR 1508.7). CEQ has interpreted this regulation as referring only to the cumulative impact of the direct and indirect effects of the proposed action and its alternatives when added to the aggregate effects of past, ongoing, and reasonably foreseeable future actions (CEQ 2005).

As CEQ stated, "The environmental analysis required under NEPA is forward looking, in that it focuses on the potential impacts of the proposed alternatives that an agency is considering. Thus, review of past actions is required to the extent that the review informs agency decisionmakers regarding the proposed action." As the CEQ further stated, "Generally, agencies can conduct an adequate cumulative effects analysis by focusing on the current aggregate effects of past actions without delving into the historic details of individual past actions" (CEQ 2005).

While CEQ found that cataloging past actions and specific information about the direct and indirect effects of a past project's design and implementation could in some contexts be useful to predict the cumulative effects of the proposal, the regulations do not require the Forest Service to catalog or exhaustively list and analyze all individual past actions (CEQ 2005).

There is a marked difference between past and current Forest Service land management practices and policies. This evolution in land management practices (including those related to stream rehabilitation and road management projects) is the result of the application of scientific principles/research science and our ongoing monitoring actions.

During the analysis process and subsequent preparation of this Final EIS, the Forest Service determined what information regarding past actions was useful and relevant to the analysis of cumulative effects. We have provided a discussion of known past activities and their general effects by each resource area, with more detail in Appendix C and the project record. The aggregate effects of past, ongoing, and future foreseeable actions are reflected in the description of existing resource conditions in this chapter and have been considered in the analysis of effects.

Aquatic Resources

Scope of Analysis

This section considers the effects of the Crooked River Valley Rehabilitation project alternatives on aquatic resources, including aquatic species that are listed as threatened and endangered under the Endangered Species Act (ESA) and Forest Service sensitive species and management indicator species (MIS).

The geographic scope of the analysis for aquatic resources focuses primarily on the Crooked River watershed, but also includes Deadwood Creek sub-watershed, a tributary to Red River. Crooked River drains north into the South Fork Clearwater River, approximately 57 miles upstream of Kooskia, Idaho.

Analysis Area

The proposed project and direct and indirect effects analysis area consists of 2 miles of stream restoration. The project boundary extends from 0.1 mile upstream from the mouth of Crooked River and includes the entire valley bottom. The project area, approximately 115 acres, extends from 0.1 mile upstream from the mouth of Crooked River (at the Idaho Department of Fish and Game weir) to approximately 2.0 miles upstream. Indirect effects are considered throughout the entire Crooked River watershed as bull trout and steelhead, along with numerous sensitive species, inhabit and migrate throughout the Crooked River watershed (Figure 3-1). The project area is within Lower Crooked River, a Forest Plan prescription watershed. This watershed is currently below the established fishery/water quality objective of 90 percent (USDA-FS 1987, as amended).

Cumulative Effects Area

For aquatic resources, the cumulative effects area includes the project area, the Crooked River watershed, as well as the South Fork Clearwater River from the mouth of Crooked River downstream to the Forest Service boundary at Mount Idaho Grade bridge. See Appendix C, Figures C-1 and C-2, for a display of watersheds used in this analysis.

Changes between the Draft and Final EIS

The following changes were made between the Draft and Final EIS for this section and resource:

- A Biological Assessment and Biological Evaluation for Threatened and Endangered Species (TES) aquatic species has been prepared.
- Consultation on TES has reached closure.
- Updated effects analysis of all indicators, including new maps for temperature data.
- Updated effects to fisheries, including cutthroat trout.
- Added examples in effectiveness of mitigation.

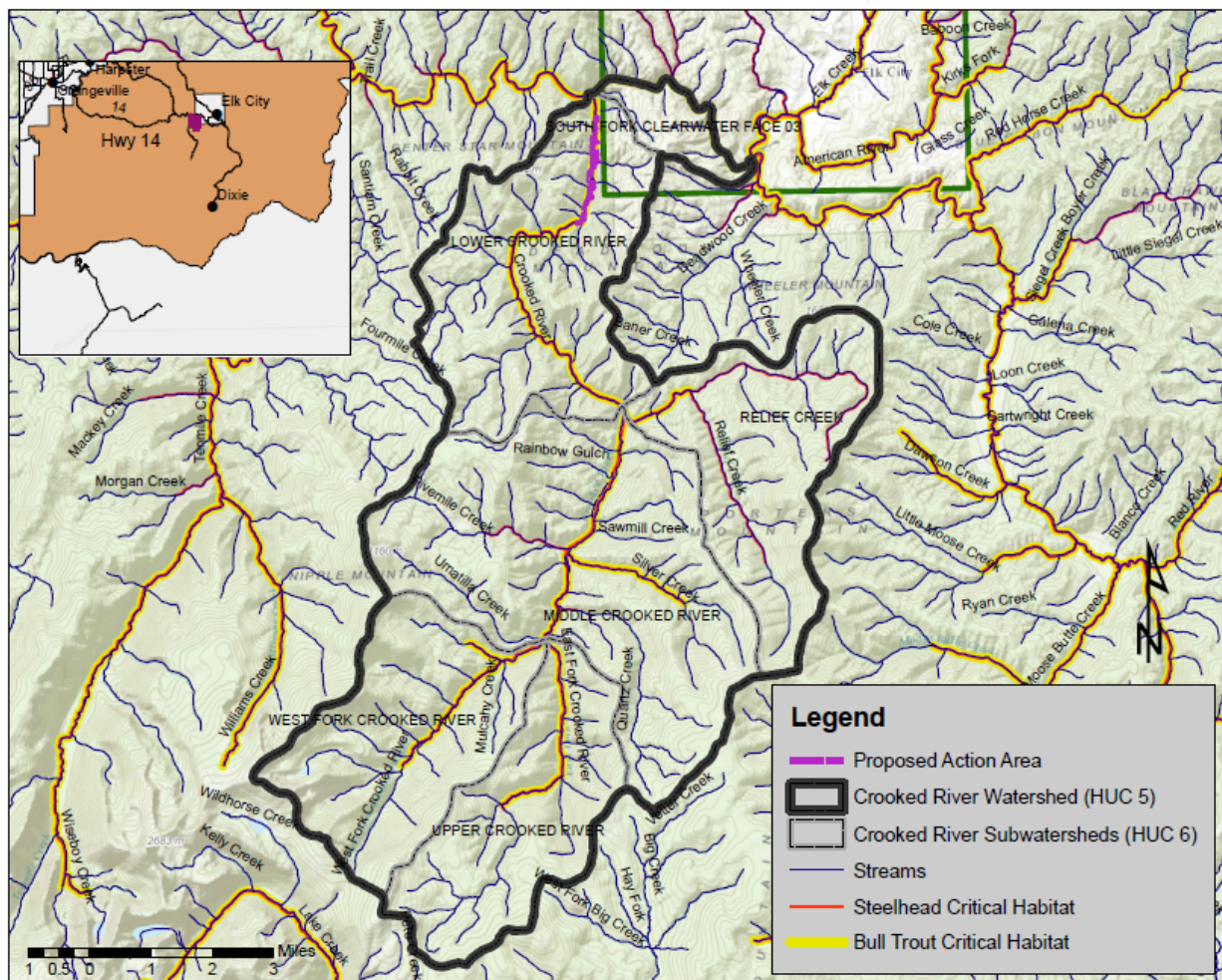


Figure 3-1. Proposed project area with steelhead and bull trout critical habitat identified.

Analysis Methods and Indicators

Information for this analysis has been gathered from a variety of sources. The Nez Perce – Clearwater National Forests and Nez Perce Tribe have conducted site-specific inventories of fish habitat conditions and population status throughout the watershed. Several studies that directly relate to Crooked River and its aquatic resources were completed, including the *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012), *Crooked River Wetland Delineation Report* (Geum 2012), and *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a). The *Design Criteria Report* summarizes an investigation and evaluation of approximately 2 miles and 115 acres of lower Crooked River valley being considered for restoration. Additional temperature data were collected through the summer of 2013 by the Nez Perce Tribe. In addition, peer-reviewed scientific literature has been used as the primary source of information regarding the life histories and habitat requirements of the aquatic

organisms of Crooked River and the effect of natural and human-caused disturbance upon those organisms.

Appendix A of the Forest Plan specifies beneficial uses and Fish/Water Quality Objectives (Objectives) for each prescription watershed on the Forest, which are expressed as percent fish habitat potential and range from 70% to 100% depending upon the primary beneficial use (fisheries and/or municipal water supply) and planned land management for that watershed. The indicators used in this analysis contribute to the carry capacity of Crooked River and the fish habitat potential. Lower Crooked River prescription watershed was assigned an anadromous fishery beneficial use with a 90 percent Fish/Water Quality Objective, with 50 percent current fishery habitat potential in the Forest Plan. The Forest Plan states that Lower Crooked River prescription watershed is: a) being below carrying capacity due primarily to a lack of diversity (pool structure); b) this problem is caused by the removal of all large boulders and woody debris from the stream through placer mining; and c) these habitat components will be replaced through direct habitat improvement projects (USDA Forest Service 1987, as amended, in Appendix A).

The analysis compares the effects of the alternatives using the following indicators:

Pool Quality/Quantity

- The ratio of pools to riffles (pool:riffle ratio) is an indicator of habitat quantity, and complexity, both of which are important elements for salmonid fishes in streams. In addition, the quality of pools is an important consideration. Pool quality is generally indicated by pool volume and pool depth. However, in this project area, indicators of habitat quality or complexity are pool-forming processes such as large woody debris (LWD) input, lateral migration of channel potential (entrenchment), and flow acceleration from riffle-pool morphology. Riffles are fast and shallow; runs are fast and deeper; pools are slow and deep; and glides are slow and shallow (Figure 3-3).

Habitat features (large woody debris, spawning and rearing habitat, fish passage, floodplain connectivity)

- Large woody debris provides habitat complexity and cover, and assists in pool creation and maintenance in stream systems, as well as macro-invertebrate habitat.
- Spawning and rearing habitat are analyzed through flow velocities, depth, cover, substrate quality and quantity, and off-channel refuges.
- Ability for all life-stages of fish to move, unimpeded, to spawning, rearing, and overwintering habitat, is critical for the survival and continuance of migrating species.
- Fish passage was analyzed through hydraulic modeling of maximum velocities and comparisons with literature review of fish swimming abilities.
- Floodplain connectivity is important for sediment transport and deposition processes; riparian vegetation growth and recruitment; and juvenile fish refugia at high flows.

Temperature

- Water temperature, which controls the rate of biologic process, is of critical concern for fish populations and is a primary indicator of habitat conditions. The South Fork Clearwater River is included on the 1998 Idaho Department of Environmental Quality (IDEQ) Clean Water Act Section 303(d) list (IDEQ 1998) of water-quality-limited water bodies because of temperature. Decreases in streamside shading in riparian habitat conservation areas result in increases in water temperature. Changes in shading can be due to a variety of factors, including vegetative succession (the replacement of one plant community with another over time), mortality, and/or project activities.
- Potential increases or decreases in stream temperature were analyzed by assessing the conditions and the nature and extent of activities in riparian areas that may result in increased or decreased solar radiation to streams and connected wetland areas.
- Groundwater maintains a near constant temperature, and interaction with the stream can influence and benefit nutrients and temperature in the channel.

Affected Environment and Environmental Consequences

This section includes a description of existing conditions in the Crooked River watershed and the direct and indirect effects on aquatic resources in Crooked River within the project area (Figure 2-1 in Chapter 2). This section also includes a discussion of species in the project area that are included on the list of threatened and endangered species established under the Endangered Species Act and species in the project area that have been designated by the Forest Service as sensitive species or MIS.

Pool Quality & Quantity

Pools offer important habitat functions for most life stages of the listed and sensitive fish species present in Crooked River. Juveniles utilize pools and pool margins for rearing and overwintering; adult anadromous fish use pools during migration as resting zones; and resident ESA-listed and sensitive fish overwinter in pools, as well as use pools for depth cover.

Riffles are dually important for salmonid species. Salmonids feed mainly on the macroinvertebrates that live in the riffle habitats. Also, most salmonids spawn at the tailout of pools (shallow crest at downstream end of pool) or in riffle-type habitats where the eggs will be sufficiently aerated and stay free of deposited sediments. Juvenile steelhead and all westslope cutthroat typically prefer riffle habitats during summer where the preferred food is available (Everest et al. 1985).

As anadromous and fluvial adult fish move into the tributary systems, many hold in pools in close proximity to suitable spawning habitat (riffles, glides, tailouts) until they are ready to spawn (Spence et al. 1996).

The current pool:riffle ratio of Crooked River is 63:37. In the South Fork Salmon River drainage, the highest numbers of salmonids were associated with a pool:riffle ratio of about 30:70 (Platts

1974). A lower pool:riffle ratio can create a diverse habitat structure with more spawning habitat for Chinook salmon and steelhead

The quantity of pools in the 3.1-miles of Crooked River through the project area is fairly high ($n > 70$). Many are the result of past rehabilitation efforts of connecting dredge ponds or are legacy from the dredging activity. These pool types can be deep, but due to the lack of functioning hydraulics, most act as sediment traps for fine sediments and will eventually fill in. Additionally, the pools lack cover or complexity preferred by focal fish species (i.e. steelhead and bull trout).

Snorkeling observations in September 2013 (conducted by Nez Perce Trib and Nez Perce – Clearwater National Forests) indicated very low numbers of all fish in the lower reaches of the project area (Figure 2-2). In Reach 4, five larger westslope cutthroat trout were observed in a pool formed by a small jam of large woody debris. Reach 4 had 5 pools/100 meters with an average residual pool volume of about 2,000 ft³ (RDG et al. 2012). In Reach 3, one large cutthroat was observed in a mid-channel scour pool, with a very small number of juvenile chinook and whitefish also in the lower portion of the pool. Reach 3 had 10 pools/100 meters with an average residual pool volume of about 9,500 ft³. Reach 2 had the highest density of fish observed, with a much higher species and size class diversity. Two large bull trout, as well as juvenile bull trout were observed; all seemed to be associated with LWD complexes. In addition, a very large school of adult whitefish, schools ($n > 20$) of juvenile spring/summer chinook, two adult cutthroat, and a few adult brook trout were all observed within one meander wavelength (see Figure 3-2). Reach 1 was not surveyed. Reach 2 had 9 pools/100 meters and an average residual pool volume of about 5,000 ft³.

Pool-forming and maintenance processes are lacking through most of the project area. The current conditions include: a disconnected floodplain; lack of large woody debris recruitment potential; limited lateral migration, and the inherent lateral scour is restricted due to the tailing piles; and lack of stream bed complexity. Field observations indicate the hydraulics, due to the dredge activity, are forced into 90-degree corners in these large meanders. The stream channel has been so drastically altered standard pool-forming and maintenance processes are hardly present; water eddies on the outside corner and flows back upstream. This causes the majority of the flow to be pushed to the inside corner. This translates to fine sediment settling on the upstream side of the outside of the bend. Snorkeling surveys indicated very little fish use in the these large pools and eddy areas. Macroinvertebrate communities could shift from one associated with cobbles and gravels (which are highly available to fish due to drift) to one consisting of more burrowing insects, which would be unavailable to salmonids. See Figure 3-2.

Large woody debris complexes and potential recruitment is very low. Conifers are the dominant overstory throughout the project area, but very few are close enough to the stream to provide effective shade or contribute terrestrial invertebrate prey to aquatic organisms. There is little interaction between the woody species and the stream, due to distance from the stream and a

disconnected floodplain. In Figure 3-2, woody species and distance (both horizontally and vertically) to stream can be seen. See more discussion about large woody debris in Habitat features section below.

Entrenchment can be a surrogate for lateral migration potential on a stream system. (Entrenchment quantifies the accessibility of the floodplain; it is the ratio of the floodplain width to the bankfull width—the lower the number, the greater the entrenchment.) Through the Crooked River project area, entrenchment varies from 1.7–2.5. The greatest entrenchment value (1.7) was measured within the severely meandered section with the very high dredge piles. This accounts for approximately one-third of the project area. In a functioning system similar to Crooked River, entrenchment values would be greater than 2.4 (Rosgen and Silvey 1996), indicating a low, wide floodplain.

A ratio of pools to riffles can begin to quantify habitat complexity. Overall in the project area, pools are the dominant habitat type with up to 63% of the morphology consisting of pools. With over 60% of the habitat in one habitat type, the current condition lacks complex bed form.



Figure 3-2. Google Earth image of a section of Reach 3 in the tortuous Crooked River

Meanders.

Figure 3-2 shows flow eddies at nearly every 90-degree corner of the Crooked River Meanders. Fish densities, as observed during snorkeling, were very low in this reach. Also, note low potential for woody (evergreen) species interaction with the stream and lack of instream woody debris. Finally, from this picture (July 2012), note minimal shade occurring in and potential to occur on the stream.

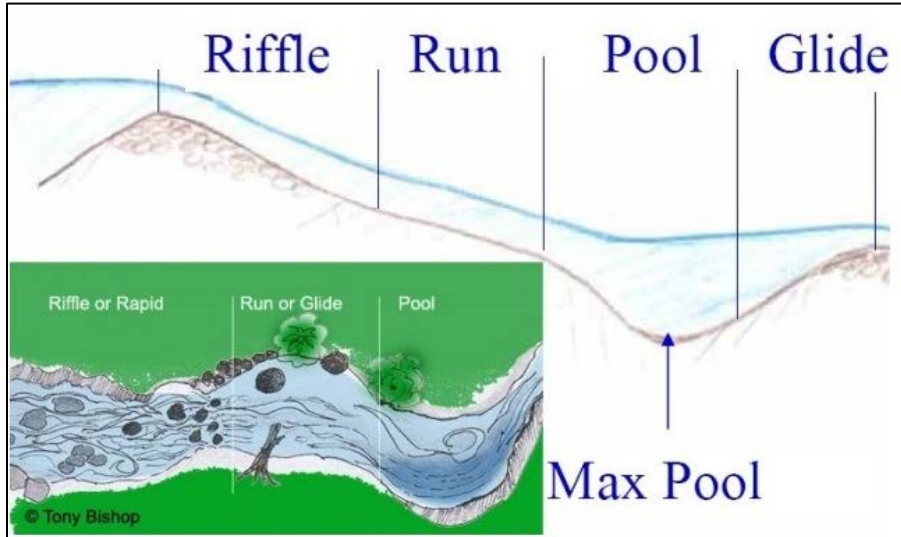


Figure 3-3. Depiction of stream habitat classifications.

Alternative 1 – No Action

Under Alternative 1, the Nez Perce – Clearwater National Forests would maintain the current management of the Meanders section of Crooked River in a manner that would minimize future disturbance or degradation of aquatic resources, but there would be no actions to improve aquatic habitat. Under this Alternative, BPA would not provide funding toward the Crooked River Valley Rehabilitation Project; the USACE would not grant permit authorization; and the Forest Service and Nez Perce Tribe would not be able to implement the project as described. The natural recovery processes would be the only mechanism for improvement to the channel or floodplain.

Pool habitat would remain in the highly altered condition that currently exists in Crooked River under Alternative 1. The pool:riffle ratio would remain at the existing conditions (63:37), maintaining many pools with low complexity. LWD input would remain limited. Entrenchment would remain at current conditions at 1.7–2.5.

The natural recovery process would result in a gradual adjustment to an equilibrium state (sediment inputs equal to sediment outputs), with a more natural ratio of pools and riffles throughout the project area; however, these processes would be extremely long term. Major flood events would slowly undercut the dredged materials, scouring and redistributing the piles of mining waste. The redistribution of these materials would result in the formation of a more naturally sinuous channel with pool habitat occurring on the corners, at large woody debris jams,

or against bedrock outcrops. Through these natural processes, under Alternative 1, the area would eventually return to a more natural condition; however, in Crooked River, the expected rebound would be very slow. From hydraulic analysis, it is estimated that a 500-year flow event would be necessary to move the material in the tailings piles (RDG et al. 2012). A feasibility study conducted on Newsome Creek, a heavily mined tributary to the South Fork Clearwater about 10 miles downstream from the mouth of Crooked River, estimated that natural recovery within the project area would require between 1,000 and 5,000 years or more (Clear Creek Hydrology and North Wind 2004). Aquatic habitat would remain degraded and hamper fish recovery efforts in Crooked River during this recovery process.

Two events that were at or near 100-year return interval flows have occurred in the Crooked River watershed since the dredging ceased: one in the 1970s, and the most recent in 1996–97. Very little change was observed following these flows. Of note, a restoration project was completed in the upper end of the project area in the 1980s that removed the floodplain dredge materials but retained the tortuous meander pattern (part of Reach 2). Little to no change to the channel planform has been observed in this section in the past 20–25 years, even with two very large flow events. Figure 3-8 shows a comparison of intact dredge piles and stream channel (left-Reach 3) and the area of past dredge pile removal and stream channel (right-Reach 2). Because the high flows can access the floodplains (decreasing in-channel velocities), fine sediment can settle out in the channel. The channel is shallower, but no change has occurred to the planform of the channel, as it is still in a tortuous meander pattern. Also, few woody species have recolonized the floodplain. There is nearly 100% solar radiation on the stream channel where the dredge piles were removed and either no planting occurred or planting was unsuccessful.

The natural recovery of stream morphology and riparian conditions would be very slow due to the extreme level of alteration across the entire valley bottom. The slow pace of recovery would do little in the short term to improve habitat complexity and aid in the recovery of sensitive, threatened, or endangered species within the project area. There would be no short-term direct or indirect effects such as those that are associated with Alternative 2.

Alternative 2 – Proposed Action

Alternative 2 activities would include building a temporary bypass channel around the project area to pass fish and water while the floodplain and new channel are being constructed to minimize impacts to fish and water quality. The temporary bypass channel would be constructed by connecting the ponds on the east side of the valley. This would create a fairly diverse habitat structure; however, spawning and rearing would not be expected nor planned for in the temporary bypass channel design because it would be used for a short duration (3-4 years). The temporary bypass channel was designed using HEC-RAS modeling to ensure fish passage and water holding capacity for flows up to the Q_{10} (about 1,000 cfs; the amount of streamflow based on a 10 year return interval) (RDG et al. (2013a). See Glossary for description of terms related to streamflow return interval (Q). In the temporary bypass channel, maximum velocities at this

flow level would range from 1.6 to 11.3 feet per second (ft/s) with an average of 6.9 ft/s. Velocities along the margins would be much lower (0.1 to 2.5 ft/s). With lower flows ($\leq Q_2$), velocities would likely be considerably lower and could support juvenile rearing habitat. The current ponds are 2–6 feet deep, which would allow for potential rearing and rest for migrating adults. The temporary bypass channel has been designed to not inhibit up- or down-stream anadromous and fluvial fish migration patterns. Additionally, there is little spawning in the majority of the project area by steelhead or Chinook (Kiefer and Lockhart 1997; Hall-Griswold and Petrosky 1998). Most Chinook redds are observed in the upper reach of the project area (Reaches 1), where wood could be added and floodplain dredge piles removed but where there would be no dewatering or new channel building.

Under Alternative 2, a more natural sinuous channel would be constructed with floodplain connectivity, woody debris habitat features, channel spanning woody debris cover, and revegetation of native species. All of these elements would enhance pool habitat by increasing pool-forming processes, thermoregulation, and protective cover necessary for aquatic species.

The proposed design incorporates 30% pools, 40% riffles, 10% runs, and 20% glides (see Figure 3-3), creating a diverse habitat structure with much more spawning habitat for Chinook salmon and steelhead. In the South Fork Salmon River drainage, the highest numbers of salmonids were associated with a pool:riffle ratio of about 30:70 (Platts 1974). Glides, or, in most cases, pool tailouts have the highest spawning site selection among Chinook salmon and steelhead (Sommer et al. 2001). Riffles are important macroinvertebrate producing habitat types, and are sometimes selected for spawning if not too shallow or fast (Platts et al. 1983).

Roni and Quinn (2001) observed much higher steelhead and cutthroat trout densities in the winters following large scale stream rehabilitation and large woody debris placement, especially as riffle area increased. The designed channel would increase fast water habitat by 33%, increasing potential cutthroat and steelhead preferential habitat by the same amount.

Also, with a more natural meander wavelength and structure than in the current condition, the stream slope would be doubled, from the existing 0.003 to 0.006 (ft/ft) through the valley. By increasing the slope towards the natural slope of the valley, sediment transport processes would be regained in the system. Proper slope for sediment transport processes is important to minimize aggradation (sediment deposition) or down-cutting in a stream system, as well as to create clean, unembedded spawning gravels. This design creates the opportunity for variable hydraulics to maintain the bedform and a highly complex habitat to increase spawning potential and higher-quality rearing sites.

Recruitment of large woody debris would be expected to increase following floodplain and stream rehabilitation due to proximity of the riparian area proposed planting, and establishment of riparian vegetation. The proposed riparian community would be a spruce/alder-dominated system. Both of these tree species are hydrophilic (water-loving) and would thrive on the newly

created floodplain. In roughly 30–50 years, trees would be large enough to begin to influence pool-forming and maintenance processes if they entered the stream course. Floodplain grading and channel reconstruction would increase the entrenchment value to 2.5–10 throughout the project area, thus decreasing entrenchment (Table 3-1). Figures 3-4 and 3-5 depict the difference in floodplain access between the current condition and the proposed design of Crooked River at a 2-year return interval stream flow (Q_2). Floodplain access has many benefits, including deposition of fines, decreased shear stress in channel/on banks, off-channel refugia for juvenile salmonids, high potential for allochthonous inputs (sediment or rock originating at a distance) into the stream system, and seed dispersal.

Table 3-1. Comparison of pool quantity and quality impacts, by alternative.

Pool Quality and Quantity	Alternative 1 (No Action)	Alternative 2 (Proposed Action)
- Pool:Riffle Ratio	63:37	40:60
- Floodplain connectivity	Disconnected floodplain.	Connected floodplain.
- LWD recruitment	LWD input limited or very low.	LWD input improved.
- Entrenchment	1.7–2.5	2.5 – 10.0

Habitat features (large woody debris, spawning and rearing habitat, fish passage, floodplain connectivity)

Large woody debris (LWD) provides habitat complexity and cover, and assists in pool creation and maintenance in stream systems. It also has the added benefit of increasing diversity in the macroinvertebrate habitat and species (Hrodey et al. 2008). The extreme level of past disturbance in Crooked River has left the project area devoid of LWD and recruitment potential. Stream surveys yielded 2–5 single pieces and 1–2 aggregates of LWD per 100 meters of stream (Table 3-2). Similar river systems without the level of disturbance of Crooked River contain over 20 pieces of LWD per meter of stream (Beechie and Sibley 1997).

Large woody debris increases the ability of stream habitat to support and produce salmonid species through pool creation and maintenance (Cederholm et al. 1997), added cover and hiding from predators (Fraser and Cerri 1982), refuge from high-velocity flows (Bustard and Narver 1975), creation of visual isolation from other fish (Spencer et al. 1996), and greater macroinvertebrate diversity (Hrodey et al. 2008; Rogers 2003). The heterogeneity that large woody debris contributes to the stream (in flow, food, and cover), creates microhabitats allowing multiple species to coexist. Instream large woody debris and boulders maintaining hydraulic complexity allows fish to use less energy, if tucked in behind a boulder or log, to continue to feed in the adjacent fast water (Spence et al. 1996).

The past dredge mining activities removed all of the woody debris and vegetation throughout the valley bottom. The highly disturbed valley and dredge tailing piles have naturally re-vegetated with lodgepole pine providing little shade or large wood recruitment (Geum 2012). Although conifers compose 30% of the project area, they are growing on top of the dredge piles and not recruiting wood or contributing shade to the stream. Three greenline surveys were completed

along the first perennial vegetation that forms a lineal grouping of community types on or near the water's edge (Winward 2000). These surveys yielded seven mature trees (>10 years old) along the greenline of the stream, and in total only 18 conifers were counted in the greenline. No dead trees, considered near-future LWD recruitment, were counted in the surveys.

Spawning and rearing habitat were analyzed using five components: flow velocities, depth, cover, substrate quality and quantity, and off-channel refugia. Existing condition spawning habitat, as modeled by using substrate size class 50–75 millimeters (mm), is less than 2 acres (Table 3-2; RDG et al. 2013a). This is less than the potential for the area based on the altered flow velocities and habitat complexity to transport and sort the necessary substrate sizes. It is also very limited to the upstream and downstream ends of the Meanders project area. The Meanders section has very little potential spawning gravels due to the altered flow velocities.

Rearing habitat, modeled with parameters of depth less than 1 foot and velocity less than 1 foot per second, was quantified at 2.45 acres (Figure 3-6) through the project area (Hillman et al. 1987). The modeled juvenile-rearing area does not take into account overhead cover, temperature, and substrate; therefore, this number is likely high. Most of the ponds in the project area, created by past mining, are not connected at low flow, which limits juvenile rearing to the main channel.

Ensuring close proximity of spawning and rearing habitat is critical for most salmonids. Once the alevins are out of the redd, they need slow water habitat nearby, preferably habitat without too many predators.

Upstream and downstream passage is critical to most fish species in the South Fork Clearwater drainage. Salmon, steelhead, bull trout, and lamprey depend on uninhibited upstream passage to the cold headwaters streams to spawn during the fall or spring and seek refuge during the hot summer months. Juvenile salmonids and other native fish species utilize Crooked River and its many tributaries for refuge during high spring flows on the South Fork Clearwater. Cutthroat trout move in and out of the tributaries, moving for desired temperature, increased feeding opportunities and spawning habitat (Dobos, 2014, unpublished data).

Crooked River through the Meanders reach has highly altered hydraulics and runoff hydrology. Spring flows are attenuated through the unnatural morphology of the valley bottom, namely the highly porous and conductive tailings and ponds adjacent to the river. During base flow, there are areas of atypical flow patterns (Figure 3-2) where flow eddies in large pools, or large backwater areas in the main channel. Fish are currently passing through the area, but few have been observed staging in the project area, waiting for the right water conditions or cues to move up to spawning areas.

Alternative 1 – No Action

Under Alternative 1, habitat complexity and spawning and rearing areas in the Meanders project area would remain in the current condition, or decrease over time. New conifer growth potential

in the riparian area is low due to the steep, nutrient-poor slopes of the dredge piles. Future LWD recruitment would remain very limited. Levels of LWD would remain about the same (2–5 single pieces and 1–2 aggregates of LWD per 100 meters of stream) (see Table 3-2).

Spawning and rearing habitat, under Alternative 1, would remain in a similar condition and of a similar amount (less than 2 acres spawning and 2.45 acres juvenile-rearing habitats) or decrease over time (Table 3-2). Cobble embeddedness in the riffles and pool tailouts is very high compared to areas that have not been altered by dredge mining, resulting in a reduction in quality spawning and overwintering habitat. Hydraulic complexity would remain low and, therefore, lead to increased sedimentation, thereby decreasing suitable salmon, steelhead, and bull trout spawning area. Overwinter rearing habitat would decrease at the same rate as sedimentation of the cobbles occurred. Off-channel rearing would remain low, and possibly decrease due to sedimentation over time. There is potential in the very long term that recovery of the valley bottom could occur, but would take up to thousands of years.

Under Alternative 1, fish passage would remain in the current condition through the Meanders reach. Because there are no barriers, it is assumed that fish mostly use the Meanders as a migratory reach.

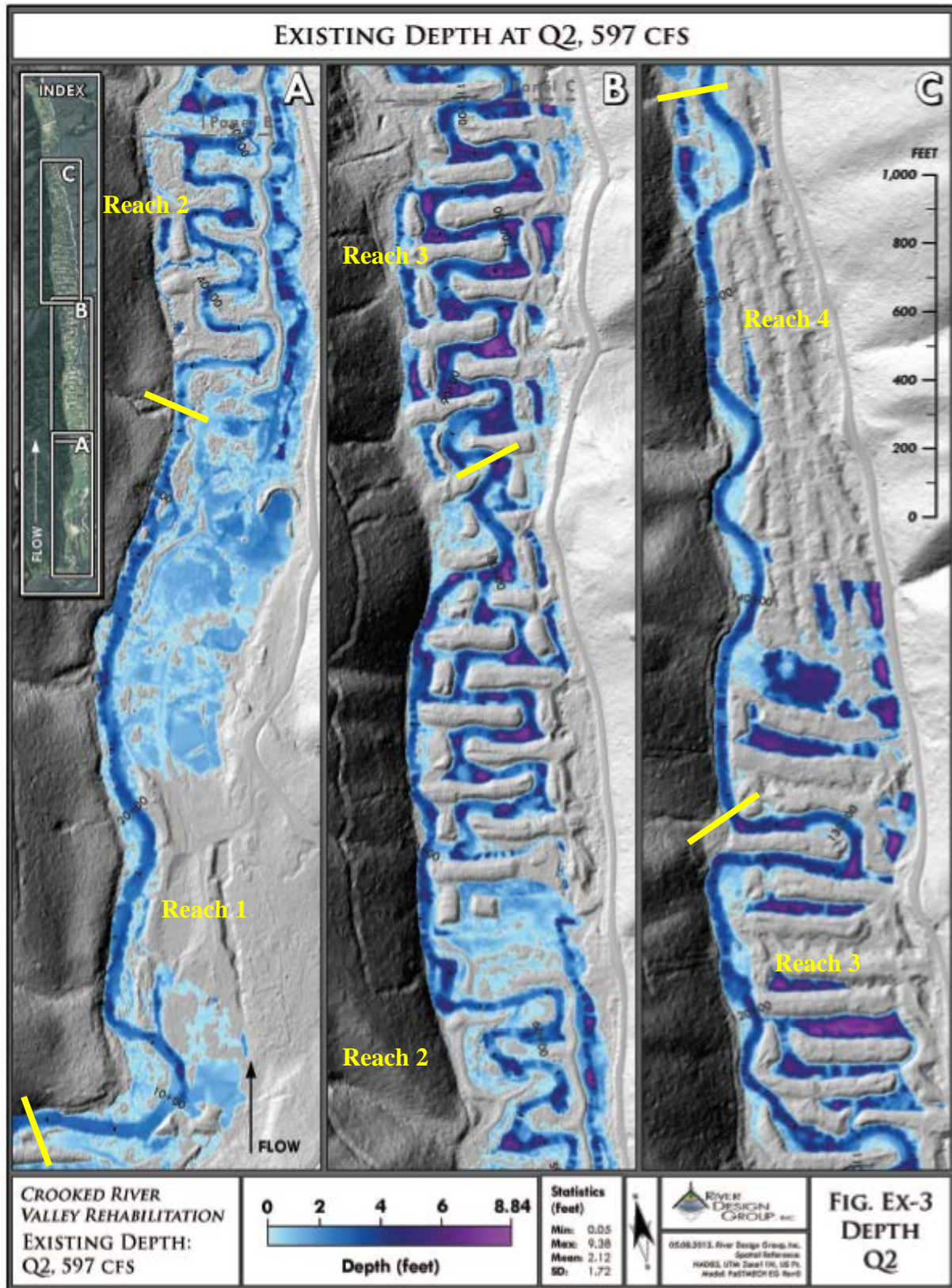


Figure 3-4. Alternative 1 – Crooked River current water depth at Q₂ flows; floodplain would be accessed at all flows over Q₂ (RDG et al. 2013a).

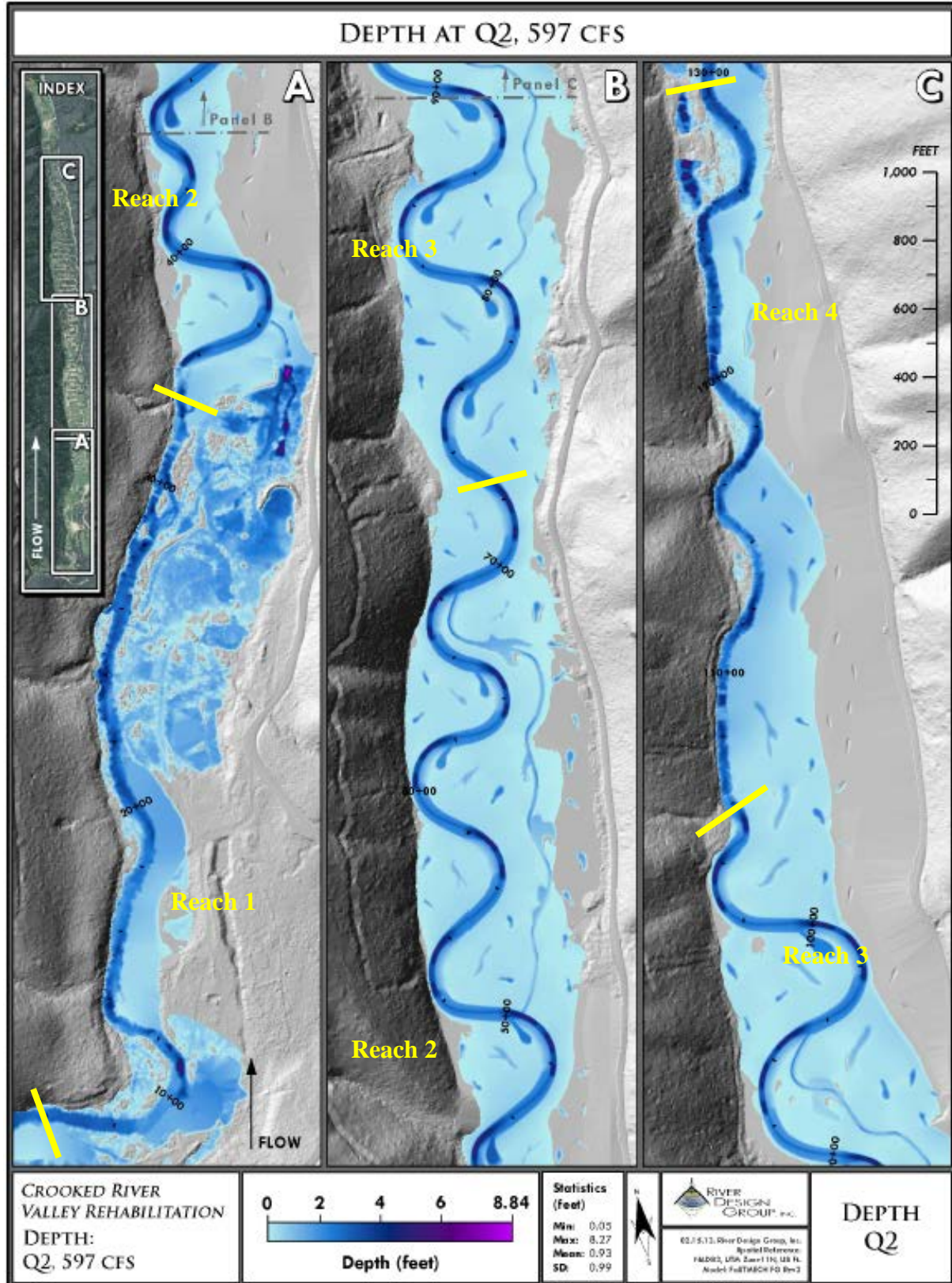


Figure 3-5. Alternative 2 – Proposed depth at Q₂ flows; floodplain would be accessed at all flows over Q₂ (RDG et al. 2013a).

Alternative 2 – Proposed Action

Activities proposed under Alternative 2 would have short and long term effects to fisheries in Crooked River. The bypass channel, as stated above, would not be designed or built for specific fish habitat needs. The bypass channel would potentially reduce the amount of spawning and rearing habitat; however, there is very little spawning presently occurring in the proposed instream impact area (IDFG redd surveys). Also, extremely low densities of juvenile steelhead were observed during a snorkeling survey in 2013 (two juvenile steelhead in three 300-foot snorkel lengths). Other fish densities were low as well, although there were large ($n > 20$) schools of juvenile Chinook observed in Reach 2. The pools in the bypass channel could serve as surrogate rearing habitat for the short term (3–4 years) while floodplain and channel construction is occurring.

Under Alternative 2, habitat complexity would be immediately increased following proposed rehabilitation activities. Addition of large woody debris is proposed under this alternative, and it would be expected to increase through the project area up to and greater than 100 pieces per 100 meters (Table 3-2). The cover and habitat complexity created by addition of large woody debris would result in creation of debris jams similar to those that existed prior to the dredge mining. Large woody debris-fish population data from similar stream reaches in undisturbed watersheds show juvenile fish densities are much higher in areas where large woody debris was added (Cederholm et al. 1997).

Photographs from the 1980s show conifers just beginning to become established on the dredge piles and near the stream. From that evidence, the conifers planted would result in a shade-producing overstory, and provide a source of large woody debris in about 30 years. As shown in Figures 3-2 and 3-8, the 30- to 50-year-old vegetation is adding little shade to the stream channel through the project area. In 30–50 years following the project with a connected floodplain, natural meander pattern, and heavy woody revegetation efforts, the vegetation should be interacting with the stream for both shade and LWD recruitment.

The hydraulic complexity created through a more natural meandering pattern and the LWD component would increase spawning habitat from less than 2 acres to nearly 3.5 acres (RDG et al. 2013a) through the project area; juvenile-rearing habitat would be decreased from 2.45 acres of low- to marginal-quality habitat to 1.94 acres of better quality rearing habitat (Table 3-2; Figure 3-7). Off-channel alcoves and side channels would offer higher-quality rearing potential than the margins of the current condition of Crooked River.

Juvenile-rearing habitat was modeled using parameters of depth less than 1 foot and velocity less than 1 ft/s; Figure 3-7 shows that 1.94 acres would be developed in the main channel (RDG et al. 2013a). These numbers do not include the constructed side channels or ponds. The designed channel has alcoves and side channels throughout; when alevins leave the gravels, they would be close to an ideal rearing area until they are strong enough to enter the main channel.

The quality of rearing habitat would also be increased due to proper substrate sorting, overhanging riparian vegetation, reduced instream temperatures, and improved instream

complexity from increases in large woody debris (Fraser and Cerri 1982, Bustard and Narver 1975). Additionally, 2,700 feet of side channels and about 10 off-channel alcoves would be constructed, both for the purpose of increasing beneficial juvenile rearing habitat and providing high flow refugia (Figure 3-7).

Under Alternative 2, fish passage could be altered temporarily if extreme high flows ($>Q_{10}$) occurred while water is routed in the bypass channel. The temporary bypass channel was modeled to design a stable channel capable of carrying a Q_{10} flow (1061 cfs) plus 1 foot of freeboard (distance from the water surface to the top of the levee; RDG et al. 2013a). The primary risks are lateral and vertical stability. The model results suggest that the presence of large cobble and larger material (150–300 mm) would result in fairly stable conditions. Recent observations of existing site conditions indicate that the 150–300mm material is common on site and reinforcement would not be needed for the entire channel. In addition, the bypass channel would flow through several existing ponds, which would serve as pools and areas of lower risk of instability.

Because of lateral constraints posed by the Crooked River Road 233 and the project area, the bypass channel requires building up a berm along the west bank to prevent flow from entering the project area. The berm height would vary up to 4 feet above the design floodplain elevation. The proposed berm cross section would have a top width of 16 feet with side slopes at 2:1. The berm would serve multiple purposes, including use as a haul road during construction and use as a staging area for material that would eventually be used to fill the bypass channel after floodplain and channel construction is complete.

The temporary bypass channel should provide fish passage for a range of flows. The range of mid-channel velocities at a Q_{10} flow would be 1.6–11.3 ft/s (RDG et al. 2013a). The average mid-channel flow velocity of a Q_{10} flow would be about 7 ft/s. Margin velocities should be much less (0.1–2.5 ft/sec at Q_{10}). The bypass channel would be constructed with fish passage as a primary design criterion, mostly with large boulders for grade control and velocity breaks and grade control (>340 mm, maximum mobile particle size at Q_{10} ; RDG et al. 2013a). Fish access to existing spawning and rearing habitat upstream would continue through the temporary bypass channel during implementation (NPT surveys 2013, Kiefer and Lockhart 1997; Hall-Griswold and Petrosky 1998).

The existing ponds would provide areas of lower velocity and deeper water to facilitate movement up and down the bypass channel. The bypass channel would be inspected following large flows in order to assess channel changes that could affect fish passage and stability.

Table 3-2. Comparison of habitat feature impacts, by alternative.

Habitat Features	Alternative 1	Alternative 2
Large Woody Debris	2–5 pieces/100 meters	100+ pieces/100 meters
Spawning Habitat ¹	<2 acres	3.5 acres
Rearing Habitat	2.45 acres (poor quality)	1.94 acres (high quality)

¹. Modeled using two-dimensional hydraulic modeling and habitat mapping for existing project area conditions and proposed after-project conditions (RDG et al. 2013a).

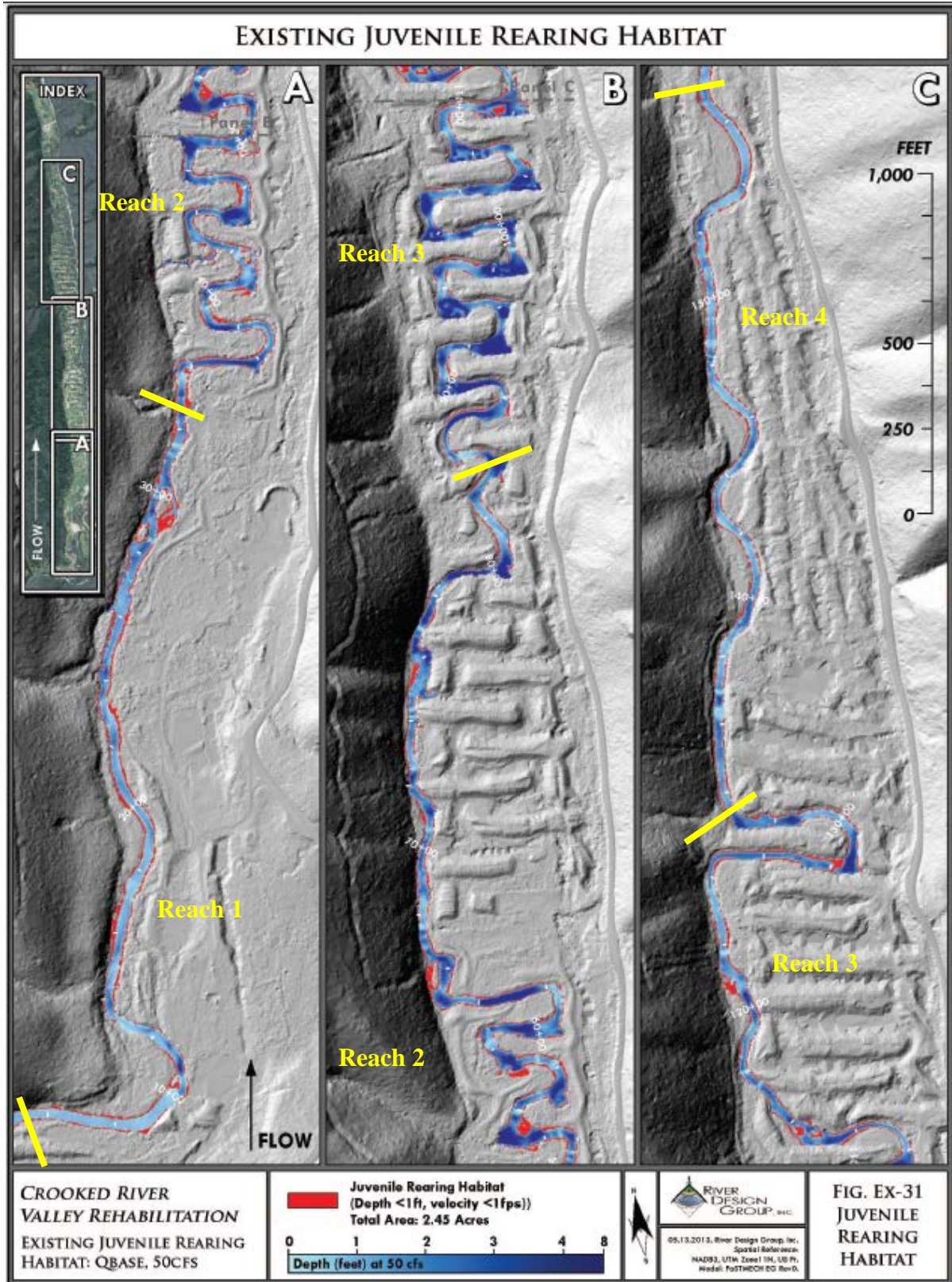


Figure 3-6. Alternative 1 – Modeled juvenile-rearing habitat for current conditions. Based on velocity and water depth (RDG et al. 2013a).

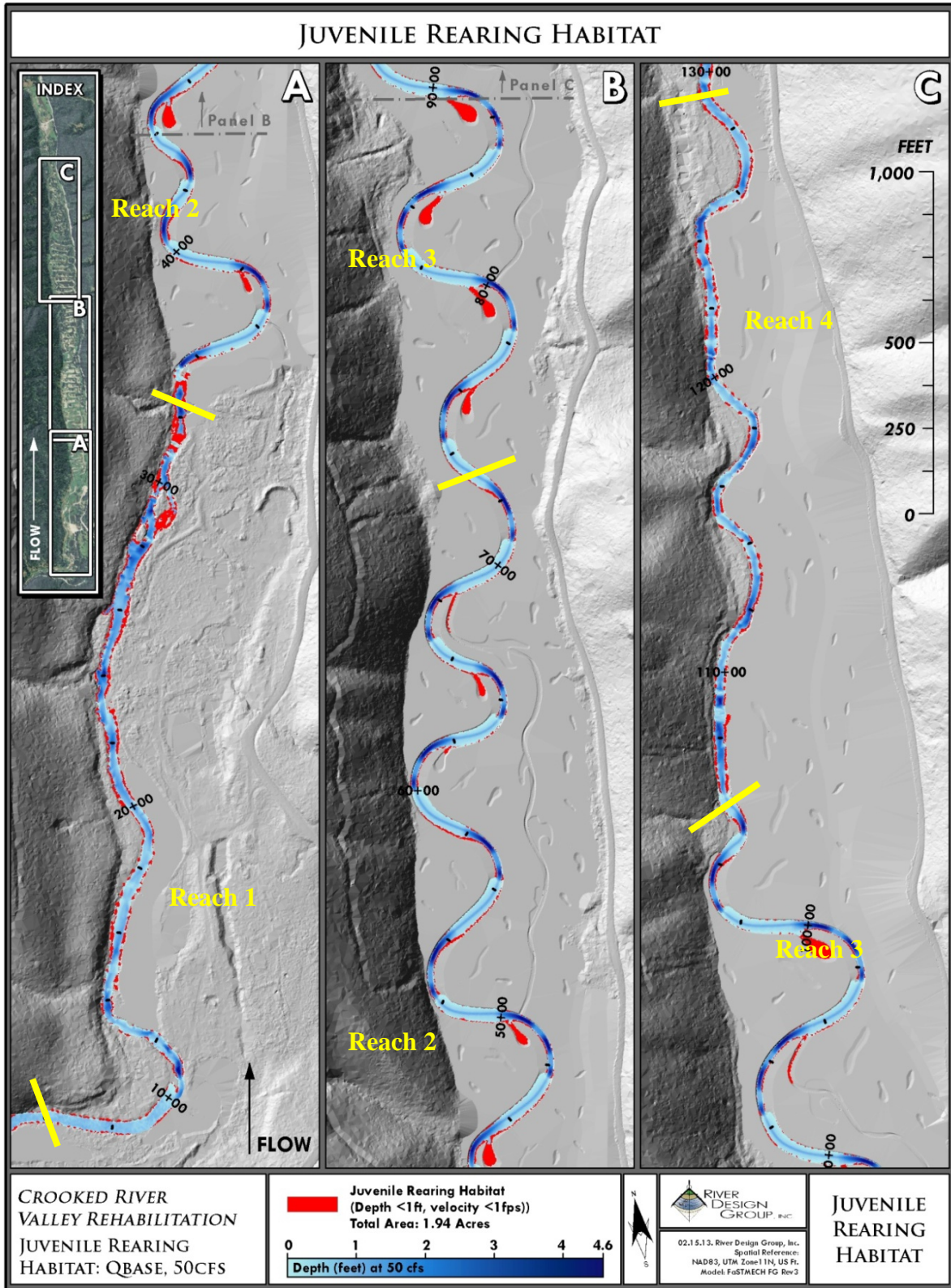


Figure 3-7. Alternative 2 – Proposed juvenile-rearing habitat (RDG et al. 2013a).

Temperature

This Aquatic Resources section addresses the effects of stream temperatures on fish, while the Water Resources section addresses temperature in relation to water quality and the South Fork Clearwater River and Crooked River established Total Maximum Daily Loads (TMDL) (IDEQ and EPA 2003).

Water temperature is a critical concern for cold water fish such as trout and salmon and is a primary indicator of habitat conditions in north central Idaho (IDEQ 2013). Water temperature is controlled by many factors including shading, groundwater inputs, width-to-depth ratios, and velocities. The National Marine Fisheries Service (NMFS) and U.S. Fish and Wildlife Service (USFWS) developed a matrix of pathways and indicators of watershed condition for Chinook, steelhead, and bull trout (NMFS and USFWS 1998). The document provides appropriate temperature conditions for ESA-listed species adapted to the South Fork Clearwater River (Table 3-3).

Water temperatures were monitored in the Crooked River watershed in 2005 by the Forest Service (USDA Forest Service 2005a), in 2012 by River Design Group (RDG et. al. 2013a), and in 2013 by the Nez Perce Tribe (NPT 2013c). Water temperature was monitored by installing standard continuous data loggers on the bottom substrate of the river and ponds. River Design Group monitored three ponds in the project area and three river locations in the project area. The Tribe monitored three river locations in the project area and three river locations in the upper watershed (Figures 3-9 and 3-9a).

Late-summer temperatures in lower Crooked River exceeded 20 degrees Celsius (°C) for numerous days when monitored in 2005, 2012, and 2013. Temperatures in the Crooked River project area are well above temperature ranges considered optimal for steelhead and bull trout spawning, rearing, and migration (optimal temperatures shown below in Table 3-3). Monitoring also showed temperatures much greater than 13°C through September, during critical times for Chinook spawning (13°C is the upper optimum temperature limit for Chinook spawning). Bull trout are known to use the Crooked River project area for migration, juvenile rearing, and possibly overwinter habitat for the larger adults. Mean summer temperatures also exceed the cold water requirements for spawning and rearing (Table 3-3).

Bull trout spawn in September and October in the upper Crooked River watershed. The temperatures in the upstream reaches are cooler than the lower reaches (Figure 3-9). Additionally, steelhead spawn in April and May, when stream temperatures throughout the watershed have not warmed to unacceptable levels. The temperatures through the project area are above the acceptable levels for rearing juveniles, and therefore, juvenile bull trout and steelhead move out of Crooked River into the South Fork Clearwater River in search of cooler water.

Table 3-3. Temperature indicators for steelhead and bull trout (NMFS and USFWS 1998).

Fish Species	Water Temperature and Habitat Condition Rating		
	High	Moderate	Low
Steelhead (Spawning)	14°C	14–15.5°C	>16.5°C
Steelhead (Rearing and Migration)	14°C	14–17.8°C	>17.8°C
Bull Trout	7-day average maximum temperature in a reach during the following life history stages: incubation = 2–5°C; rearing = 4–12°C; spawning = 4–9°C; also, temperatures do not exceed 15°C in areas used by adults during migration (no thermal barriers).	7-day average maximum temperature in a reach during the following life history stages: incubation ≤2 or ≥6°C; rearing ≤4 or 13–15°C; spawning ≤4 or ≥10°C; also, temperatures in areas used by adults during migration sometimes exceeds 15°C.	7-day average maximum temperature in a reach during the following life history stages: incubation ≤1 or >6°C; rearing ≥15°C; spawning ≤4 or >10°C; also, temperatures in areas used by adults during migration regularly exceed 15°C (thermal barriers present).

Considering the entire Crooked River watershed, water temperatures tend to increase from upstream to downstream (from Orogrande to the mouth), with a slight cooling through the project area (top of the project area to the mouth). Temperature data collected in 2013 indicated that the greatest thermal inputs are within about a 2 mile stretch of river from Relief to where the narrow canyon begins (upstream of the project area). This area of the valley has also been dredge mined, but does not have the severe meanders. There are several shallow ponds along the river in this area that likely contributes to the increased water temperatures. Within the project area, elevated temperatures are likely due to the severely altered riparian condition and the overly wide river channel throughout the watershed from past activities (Appendix C). Also within the project area, the stream is over-widened with little riparian shade or cover in the stream. The high hydraulic conductivity through the dredge tailings in the lower section contributes to the influx of groundwater, which explains the slight cooling from the top of the project area to the mouth. Diurnal fluctuations of 10 to 15° C were common instream, as 5 to 8° C fluxes were recorded in the ponds in 2012 (RDG et. al. 2013a).

Although the ponds have lower temperatures and less diurnal flux than instream, their potential as rearing habitat for Chinook and steelhead is low due to access limited to only high flows. For the most part, ponds are not connected on an annual basis. Except for a few ponds that are connected year-round, fish could not escape if the temperatures were too warm or too cold; some ponds appear to freeze solid, as they are not very deep. During the winter, there is high likelihood that the conditions in the ponds, such as low dissolved oxygen due to vegetation decay and ice, are not conducive to fish survivability. Very few ponds have fish. Ponds that do support fish are usually connected at all or most flows.

Potential increases or decreases in stream temperature were analyzed by assessing the conditions and the nature and extent of activities in riparian areas that may result in increased or decreased solar radiation to streams and connected wetland areas.

Solar radiation is the radiant energy emitted by the sun, of which a portion is available for energy uptake on the earth in the form of light and heat. Solar pathfinder (instrument used to measure the amount of solar radiation available to the ground) monitoring in 2012 yielded an average of 75% solar radiation available for the summer months (May through September; Table 3-4; RDG et al. 2012). Readings in the heavily dredged areas with little to no vegetation increased up to 93.2%. Reed canary grass comprised the largest area of survey and ranged from 63.2 to 90.4% solar radiation availability. Herbaceous plant communities recorded the highest percentage of available solar radiation, and conifer-dominated communities recorded the lowest available solar radiation readings. However, only 3% of greenline vegetation communities are conifers. Due to their steep slopes, the dredge tailings typically do not support conifers; therefore, trees are typically located a number of feet, both horizontally and vertically, from the edge of the channel, so provides little shade to the channel (See Figure 3-8).



Figure 3-8. Reach 3 (left) and Reach 2 (right). Google Earth images from July 21, 2013, of Crooked River. Note shade on stream and potential shade from valley vegetation. Solar radiation averaged 74.7% throughout the project area.

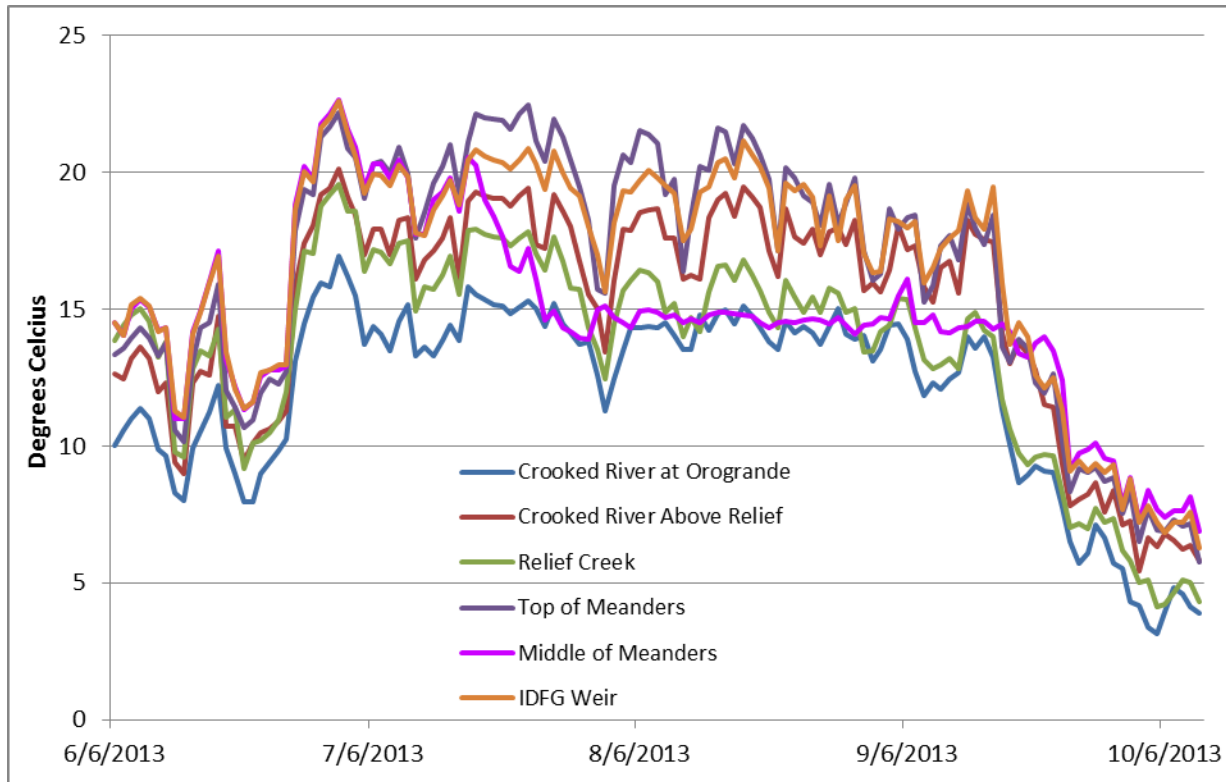


Figure 3-9. Daily Maximum Temperature in Crooked River watershed.¹

¹HOBO Water Temp Pro v2 data loggers from June 6, 2013, to October 10, 2013 (NPT 2013c, unpublished data).

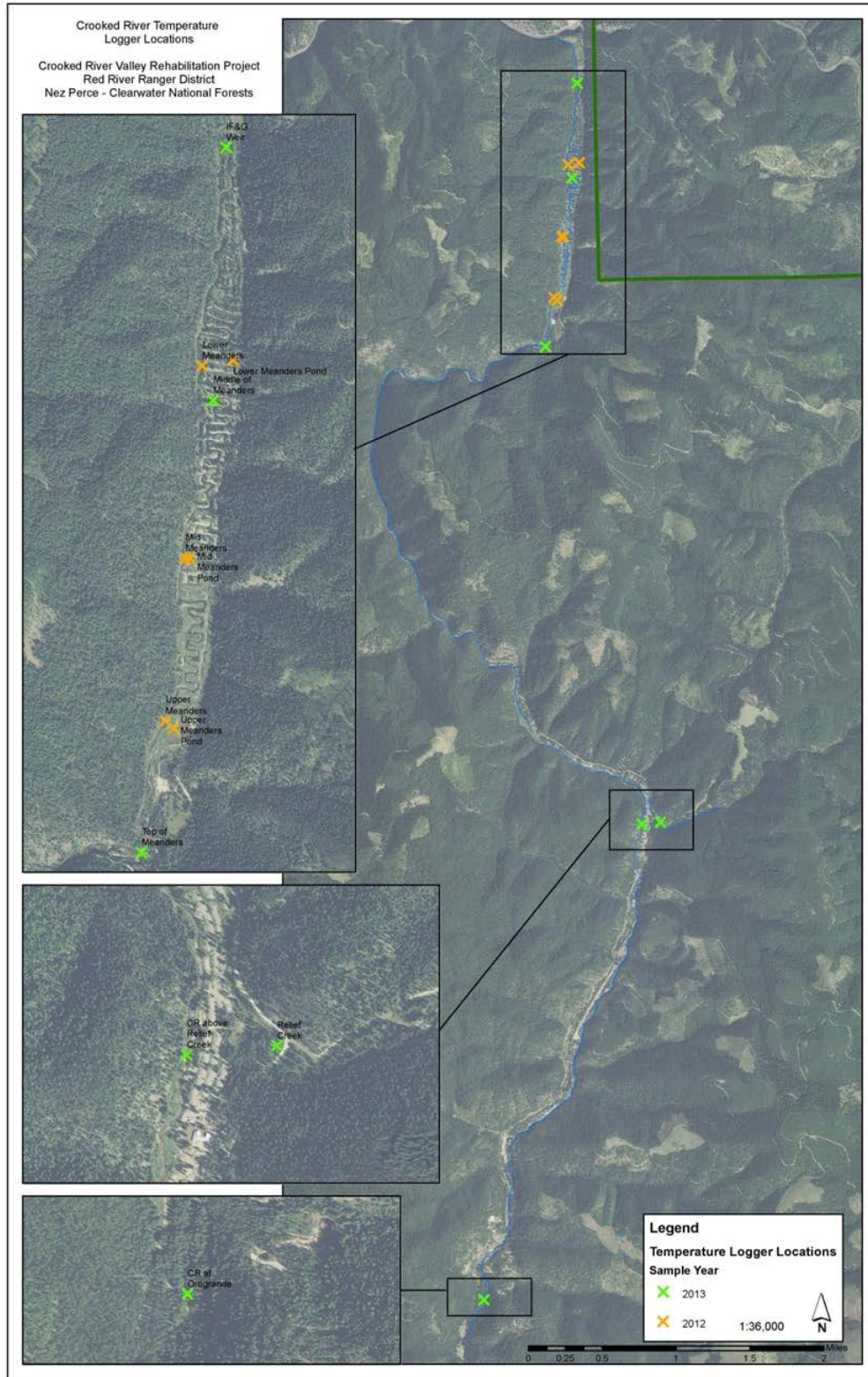


Figure 3-9a. Location of temperature data collected in Crooked River 2012-2013, results displayed on Figure 3-9.

Alternative 1 – No Action

Under Alternative 1, there would be no immediate changes to shade or other temperature-altering processes in the project area. The lack of vegetation, over-widened stream conditions and slow water velocities, and minimal shading would continue to impair stream temperatures in the project area. Dredge tailings would continue to restrict riparian growth in the project area. Leaving the tailings in place would allow the large trees currently growing among the piles to remain in place; however, these trees currently provide little shade to the stream.

The existing amount of solar radiation available to the ground would continue in the short term (up to 93% solar radiation), with an average of 75% solar radiation available for the summer months (May through September) (Table 3-4). In the long-term, this would decrease as conifers would continue to grow slowly in the nutrient-poor cobble tailing piles.

Temperature data collected in 2012 (August to November) and 2013 (June to October), suggest groundwater influence and hillslope interception. However, the stream temperature is fairly warm. Figure 3-9 shows the stream temperatures throughout the Crooked River watershed, from Orogrande to the mouth (Figure 3-9a location of samples). Crooked River near Orogrande exhibits the coolest temperatures, which is typical of stream higher in the watershed. The river warms as it travels towards the mouth. Notably, the water temperatures in the middle of the meanders exhibited much cooler water temperatures that did not show much fluctuation throughout the day or summer. Temperature at this site is most likely influenced from hillslope water that is expressed in the river at this site. These types of hillslope and groundwater expressions contribute to the slight cooling of surface water from the top of the project area to the mouth. Although there is a slight cooling of water temperatures in the project area, water temperatures are still above temperature indicators for steelhead and bull trout.

Water temperatures affect salmonids in various ways throughout their life cycle, including spawning, juvenile rearing, migration and adult holding. Water temperatures in the project area are not likely limiting steelhead spawning since spawning occurs in April through early June; however, summer temperatures in the project area are likely limiting for juvenile steelhead, Chinook salmon and bull trout rearing. Increased stream temperatures effects growth, distribution, susceptibility to disease, and the overall survival of juvenile salmonids (Myrick and Cech, 1998). Increased stream temperatures affect how juveniles feed; typically reducing overall feeding (Beschta et al 1987). Increased stream temperatures can adversely affect holding adult Chinook salmon by causing females to produce smaller offspring (EPA 1999). These are only a few of the documented effects of increased water temperatures on salmonids and a full synthesis of effects can be found in “*A Review and Synthesis of the Effects of Alterations to the Water Temperature Regime on Freshwater Life Stages of Salmonids, with Special Reference to Chinook Salmon*” by EPA (1999). Water temperatures in Crooked River are on the upper end of the thermal regime that would reduce the productivity and survivability of salmonids. These conditions are not likely to change under Alternative 1.

The Forest recognizes the existing water temperatures in Crooked River, in the project area, are above ranges considered optimal for steelhead and bull trout spawning and migration (Table 3-3). Water temperature is not the primary limiting factor for steelhead spawning in the project area. It is the lack of spawning substrate. However, temperatures in the project area, as well as the lack of complex habitat are likely limiting juvenile salmonid summer rearing.

Due to the extremely altered valley bottom, surface water and hyporheic flow are not as connected as in an unaltered state. The 2013 temperature data suggest that there are points of hyporheic expression within the stream channel through the project area; however, the valley bottom ponds are most likely intercepting the majority of the subsurface flow. Under Alternative 1, the valley bottom would likely remain in the current condition for up to 5,000 years (Clear Creek Hydrology and North Wind 2004); subsurface cool water would interact with the stream on a minimal scale, as compared to the stream intercepting the majority of the subsurface flow.

Alternative 2 – Proposed Action

Under Alternative 2, there would be a short-term direct effects to solar radiation by removing the small amounts of riparian vegetation that are contributing to shading along Reach 2 and 3 in Crooked River. Figure 3-8 shows Reaches 2 and 3 in July 2013. However, Reaches 2 and 3 (Figure 3-8) currently have minimal shade available, so the increase in solar radiation would be negligible (see Water Resource section). Reaches 1 and 4 would not be realigned; therefore, much of mature vegetation would remain along the banks to continue to provide shade to Crooked River (Figures 3-4 and 3-5). Following construction of the new floodplain and channel, stream-side vegetation would be established to provide ecological site conditions along the banks that would support riparian vegetation. Long term, rehabilitation activities would be expected to slowly decrease water temperatures through the project area via groundwater interaction in the stream and increased shading from planting overstory vegetation, particularly in Reaches 2 and 3. Alternative 2 would result in a long-term reduction in solar radiation by 83% (Table 3-4).

As described above, temperature monitoring conducted in 2012 and 2013 suggests substantial subsurface flow through the valley bottom (RDG et al, 2013; Nez Perce Tribe, 2013c). Grading the floodplain and creating a pathway for the hillslope water to enter the valley and Crooked River would increase the likelihood of cold water springs or seeps to influence subsurface and surface water.

Water temperature data collected in shallow groundwater wells in the project area in July 2013, showed 2–4°C difference between subsurface water and surface water, with subsurface being cooler (NPT 2013c). This indicates that there is potential for hyporheic exchange, which is the water flowing just below the stream and floorplan surface. Grading the floodplain would potentially reestablish a more natural surface and hyporheic water interaction, and likely contribute to cooler instream temperatures through this exchange. In only one of eight locations,

the subsurface and surface water differed by less than 0.5°C, suggesting high exchange between surface and hyporheic water (NPT 2013c), however, most of the existing water in the current condition is exposed to solar radiation near the surface of the water due to the numerous tailings ponds.

In the project area, there are over 20 acres of open water, primarily as dredge ponds. The lack of shade inputs can be seen as well as solar radiation potential in the ponds. These ponds intercept groundwater and hyporheic flow in the project area. The ponds, although warm in the summer months, have a less exaggerated diurnal flux that the river exhibits. This suggests that the ponds are influenced by groundwater. Since, the ponds are not well shaded and are generally stagnant and exposed to solar radiation, they heat up during the summer months. The majority of these ponds would be filled under Alternative 2, which would greatly reduce the amount of surface water exposed to solar radiation, and thus, allow the cooler groundwater to be intercepted by the river rather than the open ponds.

The slope and length of the channel would be reduced in Alternative 2. This would also reduce the amount of time surface water is exposed to solar radiation. The overall surface area in the new river channel would be reduced by providing a narrower and deeper river channel. The channel would be returned to a more natural sinuosity that would improve hyporheic exchange. By increasing water velocities and reducing the width to depth and improving hyporheic exchange, stream temperatures would not warm as quickly since the stream is not exposed to solar radiation as long.

Another avenue of reducing stream temperatures is to reduce solar radiation is to increase shading through re-vegetation efforts. Following grading, the project area would be re-planted with 1- to 5-gallon alder, willow, dogwood, and spruce along with understory species. These plants would have access to groundwater due to re-grading the floodplain and there would be greater water holding capacity of the floodplain material due to the addition of woodchips and soil material in the floodplain. This would provide greater growth potential for these species. Vegetation planting would lead to shade over the stream channel as well as other surface water areas like the remaining and created wetlands. With increased vegetation growth and connection with Crooked River, the solar radiation availability should decrease over time, which could lead to decreases in stream temperature. The Water Resources Section fully describes the effects of shading on water temperatures.

There have been other similar restoration projects that have planted vegetation in cobble substrate; all of them using different planting techniques, and with varying success. Planting methods most similar to the proposed planting in Crooked River were used on the Clark Fork River in Montana, and on the Pine Creek in northern Idaho. Both projects used dense willow cuttings along the banks. The Clark Fork project used vegetative soil lifts, where willow cuttings were planted between the lifts. Within two years, dense willow stands that are approximately 5 to 6 feet in height have formed along the banks (Sacry, Geum, Inc. Pers. comm., 2014). The Pine Creek project used 1-gallon willow and alder plants that were installed via trench planting. Two to three plants were installed per foot along the stream channel in cobble substrate. One-

gallon plants are approximately 1 to 2 feet tall. The plants grew about 4 to 5 feet within a couple years of planting (Stevenson, BLM, Pers. comm., 2012).

Under Alternative 2, instream water temperatures should decrease over time due to increased shade and groundwater connectivity. Amount of temperature change is very difficult to predict; however, Meadow Creek, a tributary to the South Fork Clearwater, had a 3°C decrease over 10 years following extensive riparian planting on approximately 2 miles of streambank (NPT 2013c). These types of decreases would be expected over the long term in Crooked River from the proposed project. Similar results would move the Habitat Condition Rating from low to moderate for juvenile steelhead rearing and migration.

Alternative 2 would reduce solar radiation and improve temperature conditions for steelhead spawning and bull trout migration, in addition to improving other limiting factors (spawning substrate, juvenile salmonid summer rearing habitat, and habitat complexity) in lower Crooked River.

Table 3-4. Comparison of temperature impacts, by alternative.

Temperature Indicators	Alternative 1	Alternative 2
Shade	Up to 93% solar radiation (75% average)	Short-term increase in solar radiation Long-term decrease in solar radiation Reduction of 83%.
Groundwater connection to Crooked River	Disconnected due to ponds and altered channel and floodplain	Reconnected after action

Table 3-5. Comparison summary of aquatic impacts, by alternative.

Indicator	Alternative 1	Alternative 2
Pool Quality and Quantity		
- Pool:Riffle Ratio	63:37	40:60
- Floodplain connectivity	Disconnected floodplain.	Connected floodplain.
- LWD input	LWD input limited.	LWD input improved.
- Entrenchment	1.7–2.5	3–10
Habitat Features		
- Large Woody Debris	2–5 pieces/100 m	100+pieces/100 m
- Spawning Habitat	<2 acres	3.5 acres
- Rearing Habitat	2.45 acres (poor quality)	1.94 acres (high quality)
Temperature		
- Solar Radiation	75% average Up to 93% solar radiation	Long-term decrease in solar radiation Reduction of 83%
- Groundwater connection to Crooked River	Disconnected due to ponds and altered channel and floodplain	Reconnected after action

Threatened, Endangered, and Sensitive Species

Snake River Fall Chinook Salmon

Fall Chinook salmon (*Oncorhynchus tshawytscha*) are listed as Threatened under the Endangered Species Act in the Clearwater River subbasin (*Federal Register*, Vol. 57, page 14653 [57 FR 14653]). The listed evolutionarily significant unit (ESU) includes all natural populations of fall-run Chinook salmon in the mainstem Snake River and the following river

basins: Tucannon River, Grande Ronde River, Imnaha River, Salmon River, and Clearwater River. Critical habitat for fall Chinook salmon has been designated in the Clearwater subbasin and includes the mainstem Clearwater River from Greer, Idaho, downstream to its confluence with the Snake River, including all river reaches currently and historically accessible. Fall Chinook salmon spawn and rear in the mainstem Clearwater River, as well as the lower reaches of the South Fork Clearwater River downstream of the project area.

Fall Chinook salmon have not been documented in Crooked River or in the South Fork Clearwater River within 30 miles downstream of Crooked River. Because of the distance of the project area to the nearest occupied habitat, direct or indirect effects to spawning and rearing habitat for fall Chinook salmon are not expected.

Snake River Steelhead Trout/Interior Redband Trout

Steelhead trout (*Oncorhynchus mykiss gairdneri*) found in the Clearwater River and Salmon River subbasins, including Crooked River, are part of the Snake River ESU currently listed as threatened under the ESA (62 FR 43937). Steelhead trout are a Management Indicator Species (MIS) in the Nez Perce Forest Plan. Interior redband trout, which are the resident form of *O. mykiss*, are designated as a Forest Service sensitive species in Region 1 but are not currently ESA-listed. In Crooked River, the *O. mykiss* population is largely anadromous, but there may be a small component that is resident, primarily at the headwaters of smaller tributaries upstream of the project area. Additional effects to resident *O. mykiss*, other than what is discussed below for anadromous steelhead, are therefore not expected.

The South Fork Clearwater River subbasin and all accessible tributaries were designated as critical habitat for steelhead (70 FR 52630), including Crooked River from its mouth to the headwaters. Steelhead trout use Crooked River for both spawning and rearing purposes; the naturally reproducing population has been supplemented with hatchery fish and is considered a naturalized population due to supplementation efforts. Steelhead supplementation by IDFG in Crooked River occurred in most year up to 2010 (<http://fishandgame.idaho.gov/public/fish/stocking/>).

Adult steelhead trout generally arrive at the mouth of the Clearwater River from September through November, and migrate to tributary streams from January through May. Spawning occurs from mid-March through early June, typically on a rising hydrograph and prior to peak stream flows (Thurrow 1987; Columbia River DART 2013). Fry emergence typically occurs during June in the upper South Fork tributaries, and juveniles rear for 2 or 3 years in freshwater, typically out-migrating in the spring high flow (Mullan et al. 1992).

Crooked River was probably a historic stronghold for steelhead spawning and early rearing (USDA Forest Service 1998). Habitat degradation, including changes in aquatic habitat related to mining activity and road building, limit habitat potential for steelhead trout in lower Crooked River. Historic dredge mining activities have substantially reduced habitat potential (relative to

historical conditions) in some areas of the watershed through changes in channel structure and function and substrate availability and distribution. Threats to steelhead include predation, competition with invasive species, migration barriers, habitat degradation, and harvest (Ford 2011). Habitat degradation is probably the most substantial limiting factor to steelhead trout within the Crooked River watershed. Much of the accessible habitat area for steelhead has been altered by dredge mining, resulting in a loss of summer and winter rearing habitat. Alteration of riparian communities from mining and other disturbances resulted in less woody debris available to fall into the stream, lost floodplain function, and altered hydrologic regimes.

IDFG parr monitoring data from 1985 to 2003 in Crooked River suggest variable mean densities across years, with a high of 12 fish/100 square meters (m^2) in 2002 and a low of 0 fish counted in 1987. Mean densities generally ranged between 5 fish/100 m^2 and 1 fish/100 m^2 (Kiefer and Lockhart 1997). Although these numbers are typical for many streams within the South Fork Clearwater subbasin, they are much less than densities observed in Gedney Creek, a tributary to the Selway River, Idaho, (Byrne 1994) and other wilderness and roadless streams, where densities are frequently 25 fish/ m^2 and higher (Nez Perce National Forest unpublished data).

In addition, examination of fry data (undifferentiated salmonid fry other than salmon) suggests a highly variable but general decline in mean densities from the 1980s and early 1990s. Although data are inconclusive, they do suggest variable but low levels of recruitment in naturally produced steelhead (Kiefer and Lockhart 1997).

Redd count data are available for a limited number of years in the Crooked River watershed (South Fork Clearwater TMDL, IDEQ et al. 2004). 1990 surveys resulted in the highest number of redds counted (over 25), with 4 redds counted in 1991, 1 redd in 1992, and 2 redds in 1993, 1994, and 1995. It should be noted, however, that accurate counts of steelhead redds are difficult to obtain because detection may be compromised during high water conditions.

Adult steelhead trapping data are also available from 1990 to 2000 (South Fork Clearwater TMDL, IDEQ et al. 2004). Total number of returns each year reached about 50–55 adults from 1990 to 1993. Following 1993, number of returns declined to less than 15 from 1994 to 1999. In 2000, 17 steelhead were trapped. Seven adults were trapped in 2001, and 13 were trapped in 2002 and 2003. It is possible that there are greater returns of adults to Crooked River than indicated by trapping data, if adults are migrating outside the trapping period.

Adult Habitat Requirements:

As adult steelhead migrate up the tributaries, pools, and particularly pools with complexity, are essential. Prior to spawning, steelhead hold in pools to rest in their upstream migration. Large woody debris and boulders provide hydraulic complexity and vertical and lateral structure within pools. This creates areas with very low velocities for adults to conserve energy. In addition, pool forming and maintenance processes are hinged on the presence of wood and boulders.

Naturally maintaining pools are an important feature of the stream system to ensure the holding area for the adults as they prepare to spawn.

Clean, well-aerated spawning gravels are necessary for successful steelhead spawning. Gravels near holding pools are selected more often for spawning. Sites with cover nearby are also selected more often than sites without cover (Spence et al. 1996). Woody debris and riparian vegetation are important components for adult steelhead. Both can help maintain water temperatures, as well as create hydraulic complexity and cover.

Juvenile Habitat Requirements:

Juvenile steelhead utilize every part of a complex channel at some stage in their freshwater period. Hatching and emergence from the redd is dependent upon many factors; the most important being the maintenance of clean, unembedded, yet stable, gravels in the redd. This ensures adequate oxygenation of the eggs, removal of waste, and ability for fry to emerge from the gravels. When fry are out of the intragravel environment, they seek refuge on stream margins or in alcoves where water velocities are very slow. Again, cover and woody debris are important components of these habitats for visual isolation and hiding from predators.

Once the fry become large enough, they move into riffle type habitats for the summer months (Roni and Quinn 2001). They feed on macroinvertebrates in drift. As the water becomes colder, they begin to move into pools for the winter. The added complexity from woody debris allows fish to use less energy to still be able to feed. When winter is at its peak, steelhead parr seek refuge in the interstitial spaces among unembedded cobbles (Bustard and Narver 1975). Lastly, side channels, alcoves, and floodplain areas are highly used during high flow events as velocity and turbidity refugia (Fraser and Cerri 1982, Bustard and Narver 1975).

Effects:

Alternative 1 would not result in additional direct or indirect effects to steelhead trout. Alternative 1 would be expected to maintain existing conditions with no habitat improvement in the foreseeable future. The Meanders section would not support additional spawning or rearing habitat and juvenile steelhead densities would remain relatively low. The Meanders section would likely continue to degrade through increased sedimentation of cobbles and gravels, and the pools would likely fill in with sediment over time.

The pools could provide holding areas for adults, and possible rearing areas for juveniles. However, there is little to no complexity among most of the pools. Moreover, the substrate in the project area is armored, limiting spawning areas and overwintering cobbles for juveniles.

Alternative 2 would result in direct and indirect effects to steelhead trout. Direct effects would primarily occur during the project construction phase. Juvenile steelhead would likely be present when Crooked River is de-watered and would therefore be subjected to disturbance, handling,

and potential mortality, although design criteria and salvage are expected to minimize mortality. In addition to fish densities data collected during parr monitoring, recent snorkel surveys suggest densities of juvenile steelhead are very low. Based on these observations, when the channel is de-watered, the number of fish affected is expected to be low as well. Although individual juvenile steelhead would be affected by the project in the short term during implementation, effects to staging or spawning adult steelhead and redds would be limited because of the timing of the de-watering events (after July 15th). There would be minimal effects to emergent fry due to few redds predicted within the project reaches and with design measures intended to reduce or eliminate the potential to affect adults and/or de-watered redds.

There would also be direct effects to steelhead once the bypass channel is decommissioned at the end of the channel reconstruction phase through dewatering efforts. Fish immediately downstream of the bypass channel would be temporarily affected by short-term increases in suspended sediment when it is initially watered, and again when the new channel is watered following reconstruction and decommissioning of the bypass channel. However, these effects would be minimal since turbidity levels would be kept below 50 NTUs during the watering of the channels. Adult and juvenile steelhead are expected to use the bypass channel for migration during the channel construction phase; additional direct effects could include compromised migration or navigation through the project area. The bypass channel was designed purely to maintain fish passage for the duration of the project.

Indirect effects to steelhead would generally include long-term improved habitat conditions tied to the indicators previously discussed, such as cover, spawning and rearing areas, and potentially lower stream temperatures. Alternative 2 proposes an increase in riffle habitat with a decrease in pool habitat; however, the quality of pool habitat would be improved with the addition of large wood complexes and potential decreases in stream temperatures due to riparian cover and increased groundwater connections. Unlike cutthroat and bull trout, juvenile steelhead are more often associated with riffle habitat for both feeding and rearing (Roni and Quinn 2001; Everest and Chapman 1972); however, juvenile steelhead can undergo seasonal habitat redistribution and pool habitat with large wood complexes could be a winter time habitat preference for juvenile steelhead (Swales et al. 1985; Meehan and Bjornn 1991). Riffle habitat is ideal for juvenile steelhead since they thrive in habitat with increased velocities, decreased water depth and increased unembedded cobble substrate used primarily for cover. Given the increase in riffle habitat under the proposed action and documented affiliation to unembedded substrate in riffle areas, juvenile steelhead densities would be expected to increase within the project area. During winter months, juvenile steelhead may stay closely associated with riffle areas or could take advantage of improved pool habitat. Improved pool habitat would be utilized seasonally by returning adult spawners and increased riffle habitat could increase spawning habitat within the project area. The proposed increase in riffle area would most likely increase spawning and rearing, and increases to steelhead recruitment would be expected.

Proposed side channel and alcove areas would increase rearing habitat and provide refugia for juveniles during high flows. The side channel is designed to be activated above baseflow (approximately flows greater than 50 cfs). Given the existing stream channel is highly entrenched with little to no floodplain interaction it is unknown how these additional habitat features would be utilized by juvenile salmonids. Previous research in intermountain streams of British Columbia suggests that side channels with complex habitat and off-channel ponds were commonly utilized by juvenile salmonids during peak discharge, as refugia during increasing summer water temperatures, and in some cases, primary overwintering habitat due to warmer temperatures compared to the main channel (Swales et al. 1986; Swales and Levings 1989). Proposed side channels and swale areas are expected to be activated at flows greater than 50 cfs so, it is expected that primary benefits to juvenile salmonids would be refugia during high flows. Duration of active side channels would be dependent on spring flows. Since the side channel would be activated above baseflow, side channel habitat may also provide additional spawning habitat. Side channel activation time is unknown and would most likely change annually; there may be unintended risk to steelhead redds if steelhead do spawn in the side channel and flows become too low (stranding of redds before fry emergence).

Steelhead, as well as, spring/summer Chinook salmon, westslope cutthroat and bull trout have the potential to be vulnerable to climate change in the Columbia River Basin. Modeled responses to climate change in the Columbia River Basin include a shift from a snow melt dominated system to a rain dominated system, diminished snow packs in all but the highest elevations, increased peak streamflow and increased stream temperature (ISAB 2007; ISAB 2011; Clark and Harris 2011). Changes in timing of peak flow are also likely to occur (Croizer et al. 2008), with spring runoff occurring earlier and summer base flows likely to be lower in the future. These hydrologic changes can have significant impacts on salmonids. Increased peak flows can scour redds, and change overall stream channel morphology (increased width to depth ratio). Changes in flow timing can alter smolt outmigration and lower base flows can lead to increased energy expenditure for migrating adults and reduce potential holding areas (Croizer et al. 2008).

Indirect and beneficial effects of the proposed project include increasing habitat diversity, restoring hydrologic and hydraulic processes towards a more natural state, and providing resilience capacity within the system to future stressors. As stated by the Independent Scientific Advisory Board (2011):

It is important to consider the diversity, spatial array, and connectivity of habitats for conserving and restoring the diversity of movement patterns and life histories in this age of climate change. The suitability of different habitats will change due to increasing temperatures in both fresh water and the ocean (ISAB 2007), to changes in the timing and intensity of coastal upwelling, to rising sea levels and to increasing ocean acidity. This diversity is therefore a hedge against uncertainty

and climate change that threaten the resilience and productivity of many populations.

The proposed project has several features that, when implemented, would serve to ameliorate the adverse effects that climate change could have on fish and their habitat. Floodplain restoration and riparian restoration have the obvious benefits of attenuating peak flows and providing stream shading. Providing streambank capacity of water storage can allow for a slow release of water during low summer base flows. Improving instream complexity by providing quality pools, overhead cover (large woody debris), and sinuosity would provide more holding areas for adult salmon prior to spawning and for juveniles during rearing. Improved sinuosity can also improve hyporheic flow and groundwater interaction to reduce stream temperatures (NPT, 2013c, unpublished data).

Under Alternative 2, ESA consultation with NMFS on the actions and potential effects would occur. The Crooked River Valley Rehabilitation Biological Assessment (BA) was prepared in accordance with the following guidance and direction:

- Section 7(a)(2) of the Endangered Species Act of 1973 (as amended),
- 50 CFR § 402.12 (Interagency Cooperation, Biological Assessments),
- Endangered Species Consultation Handbook (USFWS and NMFS, March 1998),
- Magnuson-Stevens Fishery Conservation and Management Act (§ 305(b)) and its implementing regulations (50CFR § 600).

Under this consultation NMFS would issue an incidental take statement for direct effects to individual steelhead trout. This project is consistent with habitat restoration goals outlined in the draft Snake River recovery plan for salmon and steelhead (*draft* NMFS 2011).

Columbia River Bull Trout

Columbia River bull trout (*Salvelinus confluentus*) were listed as a threatened species under the ESA in 1998 (*Federal Register*, Vol. 63, No. 31647). Broad scale bull trout declines in distribution and abundance over the past century led to no harvest regulations and the Threatened ESA listing. All populations of this char in the contiguous 48 states were designated with Threatened status on November 1, 1999 (64 FR58910). On October 18, 2010, the USFWS designated critical habitat for bull trout throughout their U.S. range, which included the Clearwater River and many of its tributaries, such as Crooked River (50 CFR 17).

Bull trout are widely distributed throughout the South Fork Clearwater River, including parts of the Crooked River. To date, the South Fork Clearwater has the most comprehensive data set for bull trout within the Clearwater recovery unit. Five local populations have been identified (Red River, Crooked River, Newsome Creek, Tenmile and Johns Creek) along with 2 potential populations (American River and Mill Creek). The trend in data for the South Fork Clearwater River indicate that bull trout were declining in the mid 1990's but appear to be stable (IDFG 2005a; Meyer et al. 2013; Ardren et al. 2011) in most core areas in Idaho. Although considered stable, the USFWS 2002 recovery plan states that due to a large migratory component (fluvial

life-history) of bull trout in the South Fork Clearwater River core areas, these populations are considered at intermediate risk. Although research is limited on certain tributaries, such as Crooked River, many are considered to have very high habitat potential for bull trout (USDA Forest Service 1998; IDFG 2005a-Appendix D). Upper Crooked River (East and West Forks of Crooked River) is considered a habitat stronghold for spawning and early rearing.

Adult Habitat Needs:

Screwtrap data collected from IDFG (BA Appendix B, Gross, 2014a) support that there is a strong fluvial life-history component present within the Crooked River bull trout population. This is also consistent with Ardren et al. (2011) genetics study as well. These data suggest that bull trout rear in headwater streams, and migrate to larger rivers between ages one and four years to mature, which is generally consistent with many other studies documented in Rieman and McIntyre (1993). Most likely, adult bull trout in Crooked River begin to migrate to natal streams beginning with higher stream flows in early summer with higher flows to avoid migration during low flow and high summer water temperatures. This migration behavior has also been well documented in Schoby and Keeley (2011) in the Upper Salmon River system. Temperatures in Crooked River during this time are above the optimum for bull trout; however, temperature monitoring has shown areas of cool water inputs (from subsurface flow entering the stream) and migrating fish could find cool water relief in these microsites (Nez Perce Trib, 2013c, Unpublished data). Spawning usually occurs during late summer and early fall (September-October), with young emerging the following spring (Ratliff 1992). Spawning typically begins when water temperatures reach 5 to 9 °C, along with certain stream flow and photoperiod conditions (Shepard et al. 1984). Suitable water temperatures for spawning range from approximately 2 to 4 °C and should not exceed 8 °C (Weaver and Fraley 1991). Optimal spawning conditions occur in lower gradients, typically in pool tailouts in loose gravels and cobbles, with water depths averaging 12 inches (Fraley and Shepard 1989). Schoby and Keeley (2011) also document that spawning bull trout may quickly return to lower stream reaches by early fall to take advantage of egg deposition from the spawning Chinook salmon. Egg and carcass material are rich in nutrients and lipids important for overwintering salmonids (Bilby et al. 2001; Wipfli et al. 2010).

Juvenile Habitat Needs:

Along with cold water temperatures, bull trout require complex habitat with large wood contributing to pool formation. Large wood provides cover, important for bull trout of all different age classes, and provides substrate for increased invertebrate production and nutrient inputs to the stream. Ideal juvenile rearing occurs throughout a drainage where suitable water temperatures (< 15 °C) and overhead cover (LWD) are present (Leider et al. 1986; Fraley and Shepard 1989; McPhail and Murray 1979; Liknes and Graham 1988; Saffel and Scarnecchia 1995). Bonneau and Scarnecchia (1997) document that juvenile bull trout have a strong affiliation with stream substrate. The interstitial space between substrate was highly utilized by juvenile bull trout, particularly during the winter months and primarily during the day.

Macroinvertebrate production and sediment levels can also dictate available bull trout rearing habitat within a stream.

Effects:

Under Alternative 1, improvement in habitat condition for bull trout would not occur into the foreseeable future, and current conditions would be maintained; there would be no additional direct or indirect effects to bull trout. There is limited snorkel survey data in the lower reaches of Crooked River; the pool habitat that is present provides marginal overwintering/rearing habitat for juvenile and adult bull trout and serves as a migration corridor for spawning adult bull trout during the early summer months and fall when they return from their spawning grounds. The Meanders reach would remain unchanged and provide only marginal migratory habitat for adults and rearing/overwintering habitat for juvenile bull trout due to temperature and substrate conditions.

Alternative 2 would result in both direct and indirect effects to bull trout. Similar to steelhead, direct effects would occur during the project construction phase and migration through the bypass channel. It is possible that adult and juvenile bull trout could be present when Crooked River is de-watered and could be subjected to disturbance, handling, and potential mortality. Design criteria for fish salvage and dewatering of the channel after July 15th are expected to minimize mortality. Given timing of juvenile outmigrants, movement of adult spawners to headwater reaches, and past snorkel data (BA Appendix B), the number of bull trout affected within the project area during de-watering and construction phases is expected to be low.

Similar to steelhead, indirect effects to bull trout would generally include long-term improved habitat conditions tied to the indicators previously discussed. In particular, stream temperature reductions following implementation would benefit bull trout, as they are among the most thermally sensitive fish species in coldwater habitats (Rieman and McIntyre 1993). It is expected that a long term decrease in stream temperatures due to increased riparian cover, improved hydraulics, and potential reconnectedness with groundwater inputs would also improve overall pool quality by providing thermal refugia. Bull trout have a very narrow thermal “niche” and would be most affected by improved stream temperatures. Cooler water temperatures would benefit migratory adults in the summer and fall and possible groundwater inputs and deep pools would benefit both adults and juveniles that may be overwintering in the lower reaches of Crooked River (Dunham et al. 2003).

Bull trout are more closely associated with pool habitat instead of riffle environments and spawning occurs in headwater tributaries of Crooked River. Improved pool quality and increases in habitat complexity from addition of large woody debris would be expected to create additional holding areas for migrating bull trout and rearing areas for juveniles. Although there would be a small loss in pool habitat under Alternative 2, the placement of large wood would provide cover preferred by both adult and juvenile bull trout; large wood is currently lacking within the project area. With the addition of large wood and improved hydraulics, recruitment of large,

unembedded substrate would also be expected. Unembedded cobble substrate is ideal cover for rearing/overwintering juvenile bull trout and many studies have documented bull trout associated with substrate feeding primarily on benthic invertebrates (Nakano et al. 1992, Bonneau and Scarnecchia 1998).

Similarly to steelhead, side channel and alcove use by bull trout would be primarily used during high flow events and provide refugia for outmigrating smolts or juveniles within the project area. It is expected that increases in habitat complexity and improved connectivity to cold water refugia in upper Crooked River would help fluvial bull trout populations become more resilient to climate change events.

Given adult bull trout are highly piscivorous, higher densities of fish overall within the project area would be expected to benefit bull trout as available prey would increase. Long term improvements in habitat condition in this section of Crooked River would contribute to improving migratory passage and overwintering habitat, preserving fluvial life history, and moving towards recovery for this species; particularly due to its importance in the South Fork Clearwater subbasin.

Maintaining this migration corridor and overwintering habitat in the lower Crooked River is essential, considering the additional threats to bull trout. Changes in stream morphology, habitat complexity, temperature, and LWD to increase pool quality (lack of cover), are believed to limit habitat potential for bull trout in the lower Crooked River. There are few additional anthropogenic barriers in the watershed that interfere with bull trout migration. Additional threats to bull trout in the Crooked River and the greater South Fork Clearwater River include possible hybridization and competition with brook trout, isolation/fragmentation of populations from anthropogenic barriers across other areas of the South Fork Clearwater River subbasin, and threats from wildfire disturbance given isolated populations within many of the smaller tributaries and effects from climate change.

Climate change is an uncertainty when considering threats to bull trout in the South Fork Clearwater River subbasin. There have been warming stream temperatures in portions of the bull trout's range in Idaho since at least 1980 and bull trout are expected to have the greatest sensitivity to warming streams given their need for cold water temperatures (Isaak et al. 2010; Rieman and Isaak 2010; Wenger et al. 2011; Isaak and Rieman 2013). There has been some research that has shown that milder winter conditions over the last several decades and possibly into the near future may result in increased fall-to-spring growth. However, increased winter flow from intense precipitation events can cause amplified flow regimes causing streambed scour and disturbance to spawning sites (Isaak et al. 2012).

This project is consistent with habitat restoration goals outlined in the draft recovery plan for Columbia River bull trout (*draft* USDI-FWS 2002) and is prepared in accordance with ESA Section 7(a) consultation.

Spring Chinook Salmon

Spring Chinook salmon (*Oncorhynchus tshawytscha*) are present in the South Fork Clearwater River and many of its tributaries. Indigenous Chinook salmon in the Clearwater subbasin were eliminated by the Lewiston Dam in 1927, which functioned as a barrier to Chinook salmon migration until the early 1940s (Matthews and Waples 1991), but naturalized stocks exist in Crooked River and other areas of the subbasin as a result of reintroduction efforts. Due to their reintroduced status, spring Chinook salmon in the South Fork Clearwater subbasin are excluded from ESA-listings encompassing other spring and summer Chinook salmon stocks throughout the Snake River basin (NOAA Fisheries 2003). Spring Chinook salmon are, however, included as a sensitive species in Region 1, U.S. Forest Service, and are a management indicator species (MIS) for the Nez Perce National Forest (USDA 1987; USDA Forest Service 2011b).

IDFG operates a weir and trapping facility for spring Chinook salmon near the mouth of Crooked River, downstream of the project area. IDFG parr monitoring indicates variable densities from the mid-1980s through 2003, with an overall decline from the late 1980s (Kiefer and Lockhart 1997). Numbers are somewhat stable from 2000 to 2013, with relative stability attributable in part to hatchery supplementation. Redd count data and adult return data (taken at the collection weir near the mouth) suggest an increased number of adult returns after 2000, which are correlated with increased counts of spring/summer Chinook at Lower Granite dam and likely reflect increased survival of both juveniles and adults at dams in the Columbia and Snake Rivers, and consistent hatchery supplementation supported by IDFG's Crooked River's rearing and propagation facility (IDFG 2010b).

Adult spring Chinook salmon numbers returning to Crooked River range from around 350 fish to about 800 fish (IDFG 2010b, 2011, 2012) with the exception of 654 adult Chinook Salmon that were captured at the weir in 2004. Of the adult fish that are trapped annually, only about 30 fish are passed above the weir because of the Idaho Supplementation Study, which, is a hatchery program for spring Chinook salmon, (IDFG 2010b, 2011, 2012); half of those were females or an undetermined sex. Redd counts in the watershed ranged from 4 to 17 from 2007 to 2011, which corresponds to the number of females and unknown sexes that were passed above the weir.

Considering the combined risks of temporal variability, population size, and growth and survival, spring Chinook salmon are at moderate risk of extinction (NOAA Fisheries 2003). Hatchery propagation lend a measure of stability and insurance against extinction; however, supplementation comes with its own risks including loss of wild gene pool, reduced wild spawning escapement from the collection of broodstock, mixed hatchery and wild stock fisheries, and transmission of disease. Hatchery supplementation can be viewed as both insurance against extinction and a potential liability towards genetic integrity, depending on implementation. Although hatchery supplementation has most likely boosted adult returns, habitat restoration is an essential key component to ensuring increased numbers of spring Chinook salmon in the South Fork Clearwater River. Historic mining activity on Lower

Crooked River has resulted in the loss of habitat complexity and restoration of these lower reaches may improve rearing and migration through these lower reaches.

Under Alternative 1, the No Action alternative, no project actions would be implemented. As a result, there would be no additional direct or indirect effects to spring Chinook or their Essential Fish Habitat and would therefore, not result in effects to species viability. Currently, the stream reaches within the proposed project area provide low-quality spawning habitat and warm summer water temperatures; there would be limited potential for habitat improvement under this alternative. Warmer water temperatures encourage adult spring Chinook salmon to return to freshwater earlier and warmer freshwater temperatures also delays spawning timing; therefore, adults spend more time in freshwater, which increase pre-spawning mortality (Croizer et al. 2008).

Alternative 2 would result in direct and indirect effects to spring Chinook salmon. The proposed action would have short-term direct effects on spring/summer Chinook habitat, primarily during construction of the floodplain and new channel. Juvenile salmon would likely be present when Crooked River is de-watered and would be subject to disturbance, handling, and potential mortality, although design criteria and salvage are expected to minimize mortality. Direct handling would most likely occur when the bypass channel is decommissioned at the end of the channel reconstruction phase. Individual fish immediately downstream of the bypass channel would also be temporarily affected by short-term increases in suspended sediment when it is initially watered, and then again when the new channel is watered following reconstruction and decommissioning of the bypass channel. However, mitigation measures would keep turbidity levels below 50 NTUS, which would reduce the overall impact of sediment on downstream fish. In addition, adult and juvenile salmon are expected to use the bypass channel for migration for the duration of the channel construction phase, so fish passage would continue to occur.

There are short term effects to adult fish; spawning areas used by spring Chinook salmon in Reach 2 would be unavailable during construction of Phases 1 and 2. Reach 2 in the project area supports the highest number of spawning Chinook in the lower Crooked River and a mile stretch of river above the Narrows provides the second highest area of redds. One redd was counted in Reach 3 in 2010. These are the only reaches within Crooked River that currently support spring Chinook spawning. The number of spring Chinook returning to Crooked River has been low over the past 10 years and many spring Chinook were not passed above the weir due to the Idaho Supplementation Study (ISS) (IDFG 2009-2011). As a part of this study, only non-fin clipped females were passed above the weir. The greatest number of females passed above the weir in the past 10 years was 6. The number of redds counted each year corresponded to the number of females passed above the weir. Because the number of females being passed above the weir each year is low, it is likely that these females would find sufficient spawning areas above the project reaches, even with Reach 2 being inaccessible. Therefore the effects of excluding salmon from the project area during construction are minimal.

Although individual juvenile salmon would be affected by the project for the short term during implementation, and limited mortality could occur, effects to staging or spawning adult salmon and salmon redds are not expected because of the timing of the de-watering events, and lack of redds documented in the past in the project area. It may be necessary to truck Chinook salmon that arrive at the weir before the dewatering of the main channel and before the bypass channel is activated above the project area to avoid additional short term impacts to spring Chinook.

Similar to steelhead and bull trout, indirect effects to salmon would generally include long-term improved habitat conditions tied to the indicators previously discussed, such as cover and spawning and rearing habitat. Chinook spawn in larger, low gradient streams and would benefit greatly, from the proposed increase in overall riffle habitat. Due in part to the ISS program, many smolts use existing pool habitat within the project area to rear and overwinter. Improved pool complexity, large wood structures and constructed side channels and alcoves would provide more ideal rearing habitat especially during high peak flows. Wood cover provides safety from predators, where off channel habitat provides refuge from spring high flows. Loss of some pool habitat may intensify competitive interactions with other native fish. Studies have suggested that juvenile spring Chinook and steelhead of the same size use relatively the same space; however, given differences in time of spawning, there are discrete interactions between size/age groups of pre-smolts (Everest and Chapman 1972). Pool habitat complexity would also be increased under Alternative 2, which would allow more fish to use these pools without increasing competition (Fausch 1993; Imre et al 2002). The size differences and increase in habitat complexity minimizes potential for competitive interactions.

Compared to other native salmonids such as bull trout and cutthroat, juvenile spring Chinook are more tolerant of high water temperatures. It is unclear if juvenile Chinook would further benefit from decreased stream temperatures especially given timing of migration during high flows. Given the increase in spawning habitat and continued supplementation efforts more juvenile salmon would be expected to be present in the project area.

Short-term direct effects to spring Chinook salmon populations in Crooked River and the upper South Fork Clearwater River are expected to be minimal due to low fish densities. First, implementation of project design criteria and fish salvage operations are expected to minimize direct mortality of juvenile salmon. Second, high numbers of juvenile salmon have not been observed in reaches proposed for de-watering during snorkel surveys conducted in 2013; so the potential to affect large numbers of juveniles is low. Third, IDFG collection, propagation, and supplementation practices in Crooked River provide a source of locally adapted smolts that are stocked in high numbers annually in Crooked River. Lastly, connectivity to other source populations of spring Chinook salmon in the upper South Fork Clearwater is high and IDFG supplementation program will be ongoing.

Westslope Cutthroat Trout

Westslope cutthroat trout are widely distributed across the South Fork Clearwater subbasin, in the river and the most accessible tributaries. Collectively, the various subpopulations are considered to comprise an important metapopulation in the Clearwater River basin (USDA 1998). This species is not currently ESA-listed, but is included as a sensitive species in Region 1, U.S. Forest Service, and was declared a MIS in 1987 under the Nez Perce Forest Plan (USDA 1987; USDA Forest Service 2011b). The USFWS was petitioned to list the species as threatened throughout its range in June 1997. In April 2000, the USFWS published findings that the species is not likely to become either threatened or endangered within the foreseeable future (65 CFR 20120).

The South Fork Clearwater subbasin has high inherent capacity to support westslope cutthroat trout, based on general features such as climate, elevation, relief, and geology (USDA 1998). Historically, the distribution of westslope cutthroat in the South Fork Clearwater River is unknown. Currently in the South Fork Clearwater subbasin, westslope cutthroat trout exist primarily as subpopulations in the upper reaches of streams and their tributaries such as Crooked River. Cutthroat trout are widely distributed but population strength is highly variable. Although numerous subpopulations exist, the fluvial component of this metapopulation is either very depressed or essentially nonexistent, probably due to past angling pressure and habitat degradation in the lower reaches of larger tributaries such as Newsome Creek and Crooked River (USDA 1998). Establishment of restrictive harvest regulations by IDFG in both the South Fork Clearwater River and Crooked River should result in increased abundance of larger fish (DuPont, IDFG. Pers. comm., 2014). Cutthroat trout in the subbasin are part of small, resident populations located in the headwaters of most tributaries, with fewer fish migrating or overwintering in the South Fork Clearwater River itself (Dobos, University of Idaho. Pers. comm., 2014; Gross, IDFG; Pers. comm. 2014a; USDA Forest Service, 1998). Although these resident populations are generally not isolated from the mainstem by physical barriers, migration may be impeded by high summer temperatures and/or high flow events.

Specific to Crooked River, westslope cutthroat trout spawn and rear in most tributaries in upper Crooked River. IDFG parr monitoring data show no definitive trend in westslope cutthroat trout densities (DuPont, IDFG. Pers. comm., 2014). Mean densities appear to be less than other tributaries in the South Fork Clearwater, including Newsome Creek and Red River. Highs of 1.8 and 1.6 fish/100 m² were documented in 1989 and 2001, respectively; mean densities ranged between 0 and 0.6 fish/100 m² in all other years where data are available (1985–2003). It should be noted, however, that monitoring sites are not located in the areas of the watershed with the highest known cutthroat densities, such as West and East Fork Crooked Rivers. Monitoring sites are limited to mainstem areas (Kiefer and Lockhart 1997). Limited density data are also available from the Nez Perce National Forest database, but these data were taken in largely the same areas as IDFG parr monitoring data and indicate similar mean densities. Although it is generally understood where the population strongholds exist, density data are not available.

Movement and position in a drainage is signaled by diel shifts, seasonal/annual cycles to feed, grow and reproduce and seek refuge from unfavorable environments. As documented data show that the headwater reaches provide strong rearing and spawning habitat components, but connectivity between heterogeneous habitats in the lower South Fork Clearwater reaches for fluvial cutthroat is important (USDA Forest Service 1998). Lower Crooked River provides that connectivity; however, timing and movement of fluvial cutthroat trout is largely unknown and is currently being researched by IDFG in cooperation with the University of Idaho. Additional information needs to be obtained but, the mean home range of fish released in Crooked River was 14,462 meters with the majority of tagged fish moving into the South Fork Clearwater (Dobos 2014, unpublished data). As summer time temperatures increased in early July, fish generally moved great distances up into tributaries (Crooked and American rivers and Newsome Creek) over a short period of time (2-3 days). As water temperatures decrease, fluvial adults descended into large pools within the mainstem Crooked River. Screw trap data (DuPont, IDFG, Pers.comm., 2014) indicate that juvenile migration is timed with the predictable high spring time flows and fall precipitation events, along with cool temperatures.

Current distribution of habitat and population strongholds in the South Fork Clearwater subbasin is strongly correlated with low or no road density (USDA 1998). This correlation is probably due to lower sediment effects associated with roads and angler access, which, would be lower in the absence of roads. Harvest of cutthroat trout, habitat disruption, and introduced species are likely the most important factors affecting cutthroat trout in the subbasin. Brook trout, which are present in many of the same areas as cutthroat, may displace cutthroat trout through competitive interaction (Peterson and Fausch 2003, Peterson et al. 2004). In addition, hatchery rainbow trout, which have historically been stocked in both streams and lakes in the subbasin, may hybridize with cutthroat trout. Portions of Upper Crooked River that provide viable spawning and rearing habitat for cutthroat would be/are directly affected by past and future timber harvest activities, forest fuel treatments, and temporary road construction associated with these projects.

Westslope cutthroat trout are at a lower risk of extinction based on the survival and growth population characteristics in specific areas throughout its range, including the South Fork Clearwater River, that remain relatively unaffected by human activity. Available data indicate extremely low fluvial adults in both the main river and mainstem tributaries (DuPont, IDFG, Pers. comm., 2014). Subpopulations exist in near isolation with limited opportunities for recolonization in the event of a local extinction. In addition, climatic variability and watershed disturbance can alter food availability, growth and habitat connectivity and may alternately favor or discourage movement.

Effects:

Under Alternative 1, no project actions would be implemented. As a result, there would be no direct effects of the proposed activities to westslope cutthroat trout or their habitat; however, the indirect effects of maintaining or degrading the current condition could result in effects to

species viability. There would be little opportunity for habitat improvement in the short or long term and the lower reaches would continue to provide limited habitat complexity.

Under Alternative 2, short term effects from the proposed actions are similar to those for bull trout and steelhead and include a compromised migration route for fluvial cutthroat trout. According to screw trap data (DuPont, IDFG. Pers. comm., 2014), there are variable numbers of fluvial cutthroat, and in more recent years, limited adults have been detected migrating from the mainstem Crooked River. Lower Crooked River primarily serves as a migration corridor for fluvial adults spawning in Crooked River headwaters or seeking refuge from high water temperatures in the South Fork Clearwater River (USDA Forest Service 1998). Given past data, numbers of fluvial fish are often highly variable and most cutthroat remain resident and isolated in headwater tributaries to Crooked River.

Dewatering of the main channel and diversion to the bypass channel would occur during the instream work window at low flow (July 15th). Effects from construction of the bypass channel on fluvial cutthroat should be minimal although there is potential of individual cutthroat to be subject to disturbance, handling or mortality during dewatering and fish salvage of the main channel. In addition, there could be direct disturbance to individual fish downstream of the project site upon rewatering of the channel from increased sediment inputs. However, these effects would be minimal since turbidity levels would be kept below 50 NTUs during the watering of the channels. Recent data suggest most fluvial juvenile cutthroat out-migrate prior to this date and fluvial adults have migrated to upper portions of the watershed to either spawn or avoid high water temperatures. This assumption is based on IDFG screw trap data, previous USFS stream surveys, and research conducted through University of Idaho (DuPont, IDFG. Pers. comm., 2014; Dobos 2014, unpublished data). Once constructed, the bypass channel would allow for unimpeded migration for fluvial fish.

Overwintering and movement by cutthroat in the lower reaches of Crooked River have been less studied, and winter time habitat occupation by cutthroat in the Meanders reaches is largely unknown. Dobos' work, ongoing through University of Idaho, found that once stream temperatures began to drop (September-October), fluvial cutthroat began to migrate to large pools in lower Crooked River including parts within the project area. These fish were not later detected in the South Fork Clearwater River and were presumed to hold and overwinter in lower Crooked River. There would be pools in the temporary bypass channel, but the quality and quantity are unknown. Again, the bypass channel would be built for fish passage and not necessarily for spawning, rearing, or overwintering habitat. There would be a reduction in pool habitat, mostly years 2 through 4 of implementation, as that is when the full bypass channel would be active. It is unknown what effects the reduction of pool habitat would have on overwintering fluvial cutthroat. It is assumed that the lower reaches provide some viable wintering habitat, and during construction phases of the main channel, a small number of overwintering adults could be displaced to the South Fork Clearwater River in the short term and possibly until adequate pool habitat has been reestablished. In the long term, pool habitat and

pool forming processes should be active throughout the project area to maintain ideal overwintering habitat for adults.

Under Alternative 2, there would be a change in pool:riffle ratio with increased pool complexity. Thus, acres of rearing habitat would decrease but, quality of pool habitat would improve (depth, pool formation processes, complexity, cover, temperature, etc.). Large wood contributing to pool formation would create dynamic instream structure. Dynamic structures would allow for varying degrees of substrate aggradation. This constant shift in substrate composition or stability of aggraded substrate in some cases, allows for substrate that can offer refugia for a juvenile salmonid (Bonneau and Scarnecchia 1998). Large wood provides important cover for cutthroat (Roni and Quinn 2001) and provides substrate for increased invertebrate production and nutrient inputs to the stream. Complexity, like large wood in pools, creates visual isolation for fish, reducing their territory size; this allows for potential growth increases as less energy is used defending territory, and a potential for reduced direct competition if fish are visually isolated (Imre et al. 2002).

As mentioned above, recent studies have observed limited cutthroat occupation in the pools during the summer months and overwintering in lower Crooked River is largely unknown but assumed to be utilized primarily by fluvial fish, mostly by adults with some juvenile migrants. The amount of overwintering/rearing habitat for fluvial cutthroat may be compromised in the short term but, quality of habitat would be improved in the long term.

Many studies have demonstrated that salmonids undergo niche shifts in microhabitat use and/or changes in food selection in presence of interacting species (Nakano et al. 1992). Past studies (Schoby and Keeley 2011; Nakano et al. 1992; and Bonneau and Scarnecchia 1998) have shown bull trout and cutthroat tend to partition habitat use and food resources with cutthroat generally occupying the water column to drift feed during the day, while bull trout generally prefer to feed along the substrate or prey on fish at night. Large wood structures are preferred cover by both adult bull trout and cutthroat; substrate cover is primarily used by both juvenile bull trout and cutthroat, especially during winter months. Resource partitioning is no different for bull trout and cutthroat trout that coexist to a certain extent in lower Crooked River where they both prefer selected pool habitat over riffles (Bonneau and Scarnecchia 1998; Nakano et al. 1992; Roni and Quinn 2001; Schoby and Keeley 2011). Again, visual isolation is an important benefit of large wood, which can reduce competition (Imre et al. 2002).

In summary, current research suggests that there is limited use by fluvial cutthroat in lower Crooked River; however, the extent of overwintering habitat utilized by fluvial cutthroat has been less studied. Preservation of this fluvial life history is an important component in maintaining viable westslope cutthroat populations in the Upper Crooked River and greater South Fork Clearwater subbasin. Improving habitat complexity in the lower Crooked River utilized by fluvial cutthroat could improve genetic resilience for isolated resident populations that can be threatened by fire disturbance, climatic changes, and other catastrophic events.

Competitive interactions between fish that use the project area would likely change, however, these interactions are difficult to quantify. The newly constructed channel would provide improved quality pool habitat and an increase in riffle habitat that may provide additional overwintering habitat ideal for juvenile fish.

Pacific Lamprey

Pacific lamprey (*Entosphenus tridentatus*) is designated as a USDA Forest Service sensitive species and a State of Idaho endangered species (USDA Forest Service 2011b). Pacific lamprey are a keystone species for the Nez Perce Tribe culture, being used for subsistence, ceremonial, and medicinal purposes.

Pacific lamprey is one of the oldest of all vertebrates (Columbia River Inter-Tribal Fish Commission 2013). Adult lamprey migrate to the ocean where they spend 1 to 2 years before returning to freshwater to spawn. They enter freshwater between April and June, migrating to the Clearwater River by late summer (Moser and Mesa 2009). They hold over winter, come to final maturity and spawn (April-July) and then die (Clemens 2011).

Spawning substrate requirements are similar for lamprey, steelhead and Chinook (Stone 2006). Like steelhead and Chinook, they prefer to spawn in low gradient riffles and pool tailouts (Gunckel et al 2009). Fecundity of an adult female lamprey is between about 90,000 and 230,000 eggs (Stone 2006). Due to the sheer number of eggs produced, there can be overflow out of the nest, creating a highly nutritious food source for juvenile and adult fish in the system. This species is an important component of the ecosystem, serving as a prey base and a source of marine-derived nutrients in freshwater habitats (NPT 2013a).

Lamprey juveniles (called ammocoetes) burrow in mud and sand in freshwater habitats where they undergo metamorphosis over 5 to 7 years into adults. Ammocoetes are found primarily in backwater alcoves and on stream margins. Research and observations have shown ammocoete densities are much higher in areas near large boulders surrounded by sand (Claire et al 2006).

Similar to other anadromous fishes, the distribution and abundance of Pacific lamprey has been reduced by the construction of dams and water diversions as well as degradation of spawning and rearing habitat. Lamprey are excluded from large areas where they were historically present, including upstream from Hells Canyon Dam on the Snake River and Chief Joseph Dam on the Columbia River (USDA Forest Service 1998).

Lamprey are anguilliform swimmers (movement like a snake) without pectoral fins. They can use their mouth as a suction disk to maintain location or to move through high velocity areas (Moser and Mesa 2009). Dams, weirs, and culverts can be passage barriers for lamprey as they cannot jump but they can use the suction to make their way up and over some of these structures, if the structure is made out of material to which they can get suction. The bypass channel would have a gravel/cobble/boulder bottom and would not have abrupt velocity jumps. Adult lamprey critical swimming speeds are very similar to bull trout (Moser and Mesa 2009). Passage through

the project area should not be impeded by the bypass channel, as velocities are not enough to preclude upstream adult lamprey migration. Moreover, the natural bottom is a suitable surface for attachment with the oral disk for rest and slow upstream movement.

Sampling in the South Fork Clearwater River conducted in the early 2000s indicated the presence of juvenile lampreys in the South Fork Clearwater River and lower reaches of Red River (Cochnauer and Clair 2003). Similar sampling conducted in Crooked River in 2001 did not identify any lampreys (Cochnauer and Clair 2001, 2002). No lamprey ammocoetes have been captured in the IDFG juvenile screw trap near the mouth in the past 10 years (Gross, IDFG, Pers. comm., 2014). However, the lower reaches of Crooked River were likely historic habitat for lamprey (NPCC 2005).

Although long-term trend data have not been collected, all available data regarding presence/absence in the South Fork Clearwater River and trends of returning adult lamprey to Snake and Columbia River mainstem dams indicate the population is severely depressed and has declined substantially from historic levels. As cited in Cochnauer and Claire (2003), habitat degradation in the Columbia and Snake River basins associated with mining, livestock grazing, stream channelization, logging, road construction, and urbanization, in combination with hydroelectric impacts, are implicated as the major factors contributing to the declines of Pacific lamprey (Close et al. 1995; Jackson et al. 1996; Jackson et al. 1997). Hydroelectric dam upstream passage ladders are difficult structures for adult lamprey upstream migrants to navigate (Vella et al. 1997).

The Nez Perce Tribe is actively restoring Pacific lamprey population in the Upper South Fork Clearwater River. Lampreys have been released in Newsome Creek and Red River (E. Crow, personal communication, 2012); however, no lamprey have been released in Crooked River to date.

Under Alternative 1 there would be no direct or indirect effects to Pacific lamprey and would therefore not result in effects to species viability.

Alternative 2 would not result in direct effects to lamprey since they are not present in the project area. Although they have not been found in the project area in the past 10 years, surveys would still be conducted prior to implementation of this alternative to confirm absence. If lampreys are found, best management practices to reduce the effects of instream projects would be implemented according to direction in USDI-FWS (2010). Effects to viability of lampreys are therefore not expected.

Long-term benefits would be provided by rehabilitating the valley bottom processes and functions to benefit lamprey spawning and rearing if any were to return or be released to spawn in the river. The Lamprey utilize similar substrates as steelhead and salmon for spawning; spawning gravels/cobbles are likely to increase in the project area. Also, alcoves and sandy river

margins are the preferential habitat for ammocoetes. The design of this project includes numerous alcoves.

Western Pearlshell Mussel

Western pearlshell mussels (*Margaritifera falcata*) are designated a sensitive species in Region 1 of the U.S. Forest Service (USDA Forest Service 2011b). This species lives in cold streams and prefers stable sand and gravel substrates where boulders increase bed roughness and stability (Stone et al 2004). Large boulders are an important habitat feature, stabilizing the habitat type. Mussels are sedentary in their adult stage and are reliant on native salmonid hosts during the commensalistic larval portion of their life cycle (termed glochidia). Hosts can include westslope cutthroat trout, juvenile steelhead and Chinook, and resident rainbow trout (Jepsen et al, n.d.). Individuals reach sexual maturity between 9-15 years (Toy 1998; Allard et al 2012) and can live many years (>75), leading to populations existing for many years without successful reproduction occurring (Montana Field Guide 2013). Although mostly sedentary, adult mussels are capable of making short movements, and if disturbed can burrow back into substrates.

Mussels can reproduce annually or biannually, releasing thousands of glochidia at a time (Jepsen et al, n.d.). However, a fertile female mussel must filter sperm released into the water column by a male within a given timeframe of becoming ready to release glochidia (Allard et al 2012). The glochidia form within the female before being released in a mass into the water column to find a host fish. The release of the glochidia aggregate mimics a worm so as to be consumed by a fish. If a suitable fish intakes the glochidia mass, the mass breaks apart and the glochidia attach to the fish's gills to feed on plasma (Thomas 2008). If a suitable host is not found within days to a couple weeks, they perish. Although glochidia cause the formation of a small cyst on the host's gill, they do not harm their host. After a few weeks or months, the glochidia metamorphose into tiny mussels and drop from the gills to burrow into the sediment to begin filter feeding and their adult life stage (Jepsen et al, n.d.).

Western pearlshell mussels are known to be present in Crooked River, including the Meanders reaches, and the South Fork Clearwater River near the mouth of Crooked River. The population in Crooked River is low compared to the robust population in American River and Red River. Trends on and viability of populations are not known, but available information suggests mussels are widely distributed in the South Fork Clearwater River and in American River and Red River.

According to Dobos (2014), cutthroat trout in the upper tributaries travel into the South Fork and into the other tributaries. Being the key host species of the western pearlshell, the cutthroat could pick up glochidia in their originating stream or a nearby tributary and move mussels amongst the different watersheds.

Additionally, Limm and Power (2011) discussed the benefits of the presence of mussels on juvenile lamprey growth and ecosystem processes. Mussels filter fine particles to feed on, while lamprey can filter slightly larger particles. The action of mussels filtering water, stirs the water

and nutrients and the mussels excrete nutrient rich material into the water column and surrounding sediments. They also act as substrate, stabilizing sediments preferred by lamprey. The interactions between these two species and each of their habitat and life history needs would benefit from rehabilitation of the river floodplain and channel.

Alternative 1 would not result in direct effects to Western pearlshell mussel; however, the indirect effects of maintaining or degrading the current condition could result in effects to species viability in Crooked River. There would be little opportunity for habitat improvement in the short or long term and the lower reaches would continue to provide limited suitable substrate and reduced fish populations needed for reproduction.

Alternative 2 would result in direct effects to mussels where they are present within the Meanders reaches of Crooked River, and where de-watering and reconstruction are proposed. Mussels would perish if buried in dense sediments. Design criteria specify removal of any stranded mussels and placement upstream when de-watering occurs. Although effects to individuals would occur, it is expected that viability would be maintained. Only a short section of stream would be de-watered (relative to the entire occupied area), any stranded individuals would be moved to watered areas (not the bypass channel), and mussels continue to be present up and downstream from the affected area. A small portion of the entire population in Crooked River and the upper South Fork Clearwater River would be affected. Cope et al. (2002) moved mussels to nearby suitable habitats to enumerate the survivability of the mussels during relocation. Survival ranged from 80-100% up to three years following relocation. In addition, robust colonies located nearby in the South Fork Clearwater River could serve as source populations following restoration in Crooked River. Long term improvement in habitat conditions would benefit mussels, as well as their host fish.

Table 3-6 summarizes information regarding these TES and provides preliminary determinations of effect for Alternative 2. The effects analysis and determination rationale would be described in a Biological Assessment/Biological Evaluation under this alternative.

Table 3-6. Occurrence, habitat, and determinations of effect (Alternative 2) for threatened, endangered, and sensitive aquatic species.

Fish Species	Status	Known Occurrence	Habitat Present	Alternative 2 Determination
Fall Chinook salmon <i>Oncorhynchus tshawytscha</i>	T	No	No	NE
Snake River steelhead trout <i>Oncorhynchus mykiss gairdneri</i>	T/MIS	Yes	Yes	LAA
Columbia River bull trout <i>Salvelinus confluentus</i>	T	Yes	Yes	LAA
Westslope cutthroat trout <i>Oncorhynchus clarki lewisi</i>	S/MIS	Yes	Yes	MI

Fish Species	Status	Known Occurrence	Habitat Present	Alternative 2 Determination
Spring Chinook salmon <i>Oncorhynchus tshawytscha</i>	S/MIS	Yes	Yes	MI
Interior redband trout <i>Oncorhynchus mykiss gairdneri</i>	S	Yes	Yes	MI
Pacific lamprey <i>Entosphenus tridentatus</i>	S	No	Yes	MI
Western pearlshell mussel <i>Margaritifera falcata</i>	S	Yes	Yes	MI

T = Threatened, S = Sensitive, MIS = Management Indicator Species.

Threatened Species Determination: NE = No Effect; NLAA = May Affect, Not Likely to Adversely Affect;

LAA = May Affect, Likely to Adversely Affect.

Sensitive Species Determination: NI = No Impact; MI = May impact individuals or habitat but not likely to cause trend toward federal listing or reduce viability for the population or species; LI = Likely to impact individuals or habitat with the consequence that the action may contribute towards federal listing or result in reduced viability for the population or species.

Cumulative Effects

Geographic Boundary: For aquatic resources, the cumulative effects analysis area includes the entire project area, as well as the South Fork Clearwater River from the mouth of Crooked River, downstream to the Forest Service boundary at Mount Idaho Grade bridge.

Time frame: These effects are considered for the aquatic species potentially affected by this project from 2015 through the proposed and reasonably foreseeable future (approximately 10 to 20 years).

Past actions: The primary management activities that have influenced aquatic habitat in the Crooked River Valley Rehabilitation area include past timber harvest and supporting road construction, instream and floodplain restoration, recreation, wildfires, and mining. Of these activities, mining has been extensive in the past and has resulted in highly altered aquatic conditions. Past actions include timber harvest, mining, recreation, fire and road building. The most extensive and lasting of these was mining. The entire valley, from the South Fork Clearwater River to Orogrande, and even in the uplands and up the tributaries, shows signs of varying degrees of mining. Fire has also had a strong impact on the Crooked River watershed. Since 1996, nearly 10,000 acres have burned in the watershed. Most are in the upper portions of the East and West Forks of Crooked River, which are nearly roadless areas.

The changes in condition and abundance of specific habitats important to these species are largely unknown, but can be inferred through stream reaches in the Upper South Fork Clearwater River that have incurred much less impact than Crooked River. Therefore, the effects of these past projects can be qualified only through general discussions. However, the results of past projects contribute to the current condition, which can be used to discuss and quantify effects of proposed activities on fisheries.

The effects of these past projects can be qualified only through general discussions.

Ongoing and foreseeable actions within the proposed activity areas consist of recreation, road maintenance, fire suppression, fuels management, mining, watershed restoration, and weed treatments.

Future actions: The two specific reasonably foreseeable actions are the Orogrande Community Protection project and the Crooked River Narrows Road Improvement project. Both projects are upstream and adjacent to the proposed action.

Refer to Appendix C for a complete list and details of past, present, and foreseeable future actions.

Discussion of cumulative effects for fisheries is addressed through the general trend of the suitable habitat required by these species as a result of past, present, and future management actions.

Alternative 1 – No Action

Under the No Action alternative, additional effects to fisheries or their habitat would not occur in the project area, as compared to past activities. No cumulative effects on fisheries or their habitats would occur because there are no direct or indirect effects from the No Action alternative. The effects of the past activities and extreme valley and stream conditions would continue, including altered hydrologic regime and function, directly affecting fish habitat and productivity in the project area. Alternative 1, while presenting no short-term risks, would not result in significant long-term improvement in watershed condition or the indicators analyzed above. Pools, habitat, and woody debris would all improve slowly, but would take many years.

Under Alternative 1 there would likely be very slow vegetation growth and due to the valley condition, shade inputs would probably not increase substantially so there would likely be a long-term impact on temperature. Alternative 1 could cause slow changes but would take many years.

Alternative 2 – Proposed Action

Alternative 2 would have cumulative effects with the past, present, and reasonably foreseeable activities in Crooked River.

Sediment inputs of the Meanders project, sediment inputs and alleviations of the proposed Crooked River Narrows Road project, along with harvest, thinning, burning, and road building in the Orogrande Community Protection project, would be increased during parts of implementation. The sediment inputs of the Meanders actions would be at discrete times, as permitted by regulatory agencies. The predicted Orogrande Community Protection project sediment inputs could overlap with the implementation of this project. However, though the projects would overlap in time, there would be very little direct overlap in space. The proposed Crooked River Narrows Road Project would yield a long term decrease in the sediment inputs

upstream of the Meanders; the project would occur after the completion and upstream of the Meanders. The Meanders would improve sediment transport processes to deposit sediment in the most natural, beneficial locations in the stream system (i.e., inside of stream bends). The short-term impacts of sediment should be outweighed by the long-term benefits of more naturally functioning instream and floodplain processes. Impacts are expected to decrease, and sediment conditions area expected to improve in the ensuing years, resulting in a habitat condition that is improved compared to the current condition. Alternative 2, while presenting a moderately high short-term increased risk of sediment inputs, would have a long-term benefit of proper sediment transport processes and long-term improvement in watershed condition.

Stream temperature is also an indicator at high risk of cumulative impacts, given the stream's existing condition. Alternative 2 would reduce temperature in the long term through increased floodplain function, groundwater connection, and increased riparian and instream cover.

Pools, habitat, and woody debris would all improve throughout the project area under Alternative 2. There are many miles of stream throughout the watershed that have drastically reduced habitat features from legacy mining impacts; by improving the lowest 2 miles of valley bottom, fisheries habitat should increase exponentially locally and could beneficially impact upstream species with a more connected system to the South Fork Clearwater River.

South Fork Clearwater River

Substantial physical changes to aquatic resources in the Crooked River and South Fork Clearwater River have occurred since the initiation of human disturbances in the 19th century. Specific activities included construction of mainstem dams, in-channel mining in the mainstem rivers and tributaries, timber harvest throughout the subbasin, road construction and encroachment on streams, domestic livestock grazing, home construction and private land development, agriculture and cultivation, fire suppression, and many other activities. Water quality and habitat in the South Fork Clearwater River is in a degraded condition, both from sediment and temperature impacts (USDA Forest Service 1998; USDA Forest Service 1999b).

As described in this section, dredge mining and hydraulic mining caused significant erosion in the tributaries, and accelerated sediment deposition in the mainstem river.

Fish passage in the South Fork Clearwater River has been impacted by mainstem dams since the early days of settlement. The first dam reported in the South Fork Clearwater River was the Dewey Mine Dam, which was in place by about 1895. This dam was reported to be 6 to 8 feet high and located about 3.3 miles above the Harpster Bridge. The dam was in place for a few years with no documentation of fish passage conditions. Lower in the South Fork, near the town of Kooskia, was the site of the Kooskia Flower Mill Dam. This dam was in place from 1910 into the 1930s. The dam was estimated to be about 6 feet high. The Washington Water Power Dam on the South Fork of the Clearwater River near Stites, Idaho, was reportedly built in 1911 (Siddall 1992). This dam was a total barrier to fish migration; a fish ladder was constructed in

1935 but was washed out in 1949. This dam was reported to be 33 or 56 feet high, depending on the source. It was removed on August 3, 1963. The existing salmon and steelhead populations are a result of fish stocking, likely supplemented by straying adults from the Clearwater River.

Current land uses occurring on private lands include livestock grazing, timber harvest, agriculture, residence construction, road construction, sewage treatment, and water withdrawals for domestic use and irrigation. Increases in general land uses would likely occur in the next decade. Additional information on private land activities is found in the South Fork Clearwater River Biological Assessment (USDA Forest Service 1999b).

Given all the above information, the South Fork Clearwater River is at high risk for cumulative impacts, especially from additional sediment and increased water temperature. The Crooked River Valley Rehabilitation project is designed to improve overall fish habitat by reducing non-point sediment sources and improving instream fish habitat. Sediment increases from instream restoration and road improvement activities would, however, increase sediment in the short term. In general, the level of activity on federal lands is currently substantially less than in recent decades, and many federal actions contain watershed improvements as part of the projects (USDA-FS 2005a, 2006, 2015). Proposed mining activities may contribute to the conditions in the subbasin, but mitigation for these projects is expected to reduce some of these impacts. Proposed timber sales on National Forest lands are subject to similar mitigation and upward trend requirements (USDA-FS 1987a) as the Crooked River Valley Rehabilitation project, and although spikes of sediment may occur, in general stream habitat is expected to improve at least locally.

The South Fork Clearwater River TMDL for sediment and water temperature would govern activities on state and private lands as well as federal lands (IDEQ et al. 2004). Under this guidance, aquatic conditions should continue to improve in the South Fork Clearwater River.

Effectiveness of Mitigation

The following design and mitigation measures are to be implemented for the action alternative. The measures are specified in full in Chapter 2, Design and Mitigation Measures.

Sediment/Turbidity

The following design and mitigation measures related to sediment and turbidity would be implemented for Alternative 2: #1, 6–10, 13, 16–19, 46–49, and 52.

Aspects of the proposed project that have the potential to elevate turbidity and increase sediment include: construction of temporary bypass channel and road; clearing of vegetation; preparing staging areas; watering the temporary bypass channel; and re-watering the stream. Floodplain grading activities and new channel construction would increase sediment production; however, sediment basins would be constructed throughout the project area to capture and settle out sediment. Design and mitigation measures, such as installing sediment barriers (#8) and

mulching/stabilizing side slopes (#19), would reduce the overall amount of sediment that reaches live water, but would not prevent all sediment from reaching the stream.

Sediment effects of fish are dictated by timing, duration, intensity, and frequency of exposure (Bash et al. 2001). The extent of the effect is higher when turbidity is increased and particle size is decreased (Bisson and Bilby 1982). Protective mucus levels of individual fish are lower during periods when instream sediment backgrounds are lower (i.e., low flow work window), which may increase turbidity effects on fish during this period (Bash et al. 2001). Watering the temporary bypass channel and re-watering the newly constructed channel are the activities that would increase turbidity the most. The project area is primarily composed of larger cobble since most of the fine sediment was washed out during the dredging activities, which would reduce the overall amount of sediment produced during construction activities. Timing of watering the temporary bypass channel would be coordinated with the Central Idaho Level 1 Team (ESA Section 7 Consultation Team) and other agencies to reduce the impacts on ESA-listed fish (#45). The temporary bypass channel may be watered during high flows (April–May) when turbidity background levels are naturally higher to reduce the impacts on fish. Re-watering the newly constructed channel would likely occur during low flow. However, since fine sediment is already lacking in the project area, the amount that is mobilized during the re-watering process would be reduced.

Mill Creek Restoration on the mid-South Fork Clearwater River implemented a head gate structure and bypass channel for about one month in 2011. Turbidity monitoring occurred every 15-45 minutes when instream activity was occurring. While water was in the bypass channel, activity in the main channel created very slight turbidity downstream (2-5 NTUs over baseline, 600 ft downstream). While rewatering the main channel after restoration, turbidity spikes in exceedance of 900 NTUs over baseline occurred; however, the turbidity cleared up quickly (<1 hour to near baseline condition if no more water was released; USDA Forest Service, unpublished data 2012a). SedimatTM (burlap in the stream to catch fine sediment), sediment catch basins, and incrementally turning the water into the new channel are the mitigation measures used to minimize turbidity effects in Mill Creek. All of these methods would be used in Crooked River.

Long term (>1 year) bypass channels have not been implemented in the local area. However, they are utilized in the region. The Milltown Dam Removal project on the Clark Fork River in western Montana utilized a large bypass channel while the dam was removed, contaminated sediments were dredged out of the historic floodplain, and the new channel was created, including large woody debris placement and riparian planting. The water was in the bypass channel for 2.5 years and there were no associated problems. The bypass channel was designed for a Q_{100} flow. The largest flow seen during bypass use was about a Q_{10} (Martin, MDNRC . Pers. comm., 2014). The Milltown project was subject to a Q_{35} flow the first year following full watering of the channel, before bank stabilization was complete. One meander bend avulsed into

a side channel, but was able to be reconstructed and, using bank stabilization treatments, has not reverted to that channel.

Providing a temporary bypass channel and constructing a road that separates the bulk of the construction area from the temporary bypass channel would reduce the amount of sediment entering live water (design and mitigation measures 45, 46, and 52 [RDG et al. 2013a]). As a part of the design, temporary ponds would be constructed to capture sediment across the work area to prevent any sediment from reaching the bypass channel or the South Fork Clearwater River. Turbid water may be pumped to the floodplain or settling ponds to keep areas dry during construction to reduce sediment delivery to Crooked River and South Fork Clearwater River.

Design and mitigation measure 16 includes monitoring to be conducted as directed by the USACE, EPA, NMFS, and USFWS, and adaptive management would be applied if turbidity approached 50 NTUs over background 300 feet downstream. The Idaho standard for turbidity, which is 50 NTU instantaneous measurement over background, is considered protective of cold water aquatic life.

Petroleum-Based Products

The following design and mitigation measures related to petroleum-based products would be implemented for Alternative 2: #2, 3, 4, and 5.

Fish have the potential to be affected by chemical contamination from the proposed project activities. Heavy equipment would be used in most aspects of the project activities (floodplain re-grading, new channel construction, LWD placement). Machinery would likely be working in live water due to the high water table of the valley, even though the stream would be diverted into a temporary bypass channel. Washing and maintaining all equipment would reduce the amount of petroleum-based products entering the water from day-to-day operations. Staging areas for machinery, fuels storage, and maintenance work would occur off site and far enough away from live water that fish would not likely be exposed to petroleum products in the case of a spill (#3, #5). Since much of the project area is composed of porous cobble, any spills would percolate to the groundwater quickly. Storing petroleum products in containment structures with impervious liners would prevent much of any spilled chemical from entering the water, and having spill containment kits and a spill containment plan on site would allow for a quick response to reduce the amount of chemicals leaching into the groundwater (#4).

Toxics

The following design and mitigation measures related to toxins would be implemented for Alternative 2: #15 and 20.

Mercury is a naturally occurring element in the environment that has several forms. Metallic mercury is a shiny, silver-white, odorless liquid. Metallic mercury (inorganic mercury and its

compounds) enters the air from mining and manufacturing activities and from burning coal and waste. It has also been added to the environment from historic gold mining activities. Although mercury was not used in dredge mining in the upper South Fork Clearwater, there is a small potential to find this element during restoration activities. Past geochemistry studies, including the *Crooked River Stream Survey and In-Situ Toxicity Results* (Baldigo 1986), *Water Quality Status Report 80: Crooked River* (Mann and Von Lindern 1988), and *Idaho Champion Group Lode and Pacific Group Load Claims: Preliminary Assessment and Site Inspection Report* (IDEQ 2011), have all shown that concentrations of heavy metals in both soil and water are generally equivalent to background levels or below detection limits. Mercury levels in the project area have been documented to be well below concentration standards set by the EPA that would be harmful to fish and human health.

It is not likely that mercury would be found during implementation of the Alternative 2. If detected during construction, follow measures identified in Appendix E. This would reduce the potential for bioaccumulation of mercury in aquatic species in Crooked River and the South Fork Clearwater River.

Temporary Bypass Channel

The following design and mitigation measures related to the temporary bypass channel would be implemented for Alternative 2: # 45, 48, 52, and 53.

The temporary bypass channel would be constructed prior to any instream or floodplain activities. The bypass channel would be constructed to accommodate a 10-year flow recurrence and would remain in operation until the floodplain and new channel are complete. Cofferdams and/or a head gate would be constructed on the main channel to control the flow to the bypass channel. This would allow for increasing the flow in both the bypass channel and newly constructed channel to reduce the amount of sediment mobilized during re-watering. The bypass channel would allow for migration of all fish species during their migratory periods. The temporary bypass channel would not likely provide suitable spawning habitats for steelhead, spring/summer Chinook salmon, or bull trout due to limited spawning sized gravels. However, primary spawning sites for spring/summer Chinook salmon are upstream of where the bypass channel would be constructed. Bull trout have not been found to spawn in the lower Crooked River, and the current channel conditions of low velocity and high cobble embeddedness limit steelhead spawning in the project area.

The temporary channel would be watered during high flows if possible. This would allow sediment produced to be flushed out during periods when natural sediment background is already high and there is enough water so as not to dewater the existing channel. The bypass channel would not be fully used until the low-flow work window of July 15 or as specified in consultation with NMFS or USFWS.

Fish and Aquatic Organism Salvage

The following design and mitigation measures related to fish and aquatic organism salvage would be implemented for Alternative 2: #11, 11a, 11b, 11c, 45 and 52.

Fish salvage would occur in the mainstem Crooked River and connected ponds after July 1 or as consulted on by NMFS and USFWS. Juvenile steelhead, spring/summer Chinook, westslope cutthroat trout, and other aquatic species would likely be present. Mainstem fish salvage would include a combination of dewatering, netting, and electrofishing. Methods for salvaging the ponds would include blocknetting, electrofishing, staged dewatering, and seining.

Dewatering/Seining/Netting. Cofferdams and/or a head gate would be constructed on the mainstem channel. Water would slowly be released into the temporary bypass channel to reduce flows in the mainstem channel. This would allow fish to move downstream and out of the project area. Seining and netting would be used in combination with dewatering to “encourage” fish to move downstream and out of the project area in the main channel and ponds that are connected to the channel.

Electrofishing. It is uncertain how many electrofishing passes would be needed to remove fish from the mainstem channel and ponds. Since the channel and ponds would be slowly dewatered, the amount of area needed to be electrofished would be reduced. It is not likely that the in-channel pools or the ponds would completely dry up due to the high elevation of the water table across the valley. It is possible that many of the fish could be chased into these pools during dewatering and only the pools and ponds would require electrofishing.

Aquatic Invasive Species Control

The following design and mitigation measures related to fish and aquatic organism salvage would be implemented for Alternative 2: # 11b, 31, 45 and 52.

Many streams have invasive aquatic species, such as the New Zealand mudsnail and the myxosporean parasite that causes whirling disease. Many of these species are practically invisible to the naked eye and impossible to detect if attached to heavy machinery. Equipment use to draft, dip, store, or deploy water can be exposed to a variety of invasive organisms. To reduce the spread of invasive species from contaminated to uncontaminated sources, equipment would be sanitized, cleaned and inspected. Equipment includes machinery used in construction, waders, boots, nets, and any equipment used in the water. Equipment would be cleaned in an area off the forest where invasive species could not spread to other water bodies.

Consistency with Forest Plan and Environmental Laws

Nez Perce National Forest Land and Resource Management Plan Direction

The project would comply with Forest Plan forestwide standards for fisheries resources in the Nez Perce National Forest Plan (USDA Forest Service 1987a, pp. II-18 through II-20). Full details of consistency of the project with the Forest Plan are located in the project record.

Cooperative efforts would occur among Nez Perce – Clearwater National Forests, BLM, Nez Perce Tribe, Idaho Department of Fish and Game, and U.S. Fish and Wildlife Service to monitor population levels of all MISs. Government-to-Government consultation has occurred to recognize fishing and hunting rights guaranteed to the Nez Perce Tribe. The Forest Service and IDFG would continue to coordinate to achieve mutual goals for fish and wildlife.

The purpose and need of the proposed Crooked River Valley Rehabilitation Project is to improve fish habitat in Lower Crooked River. Alternative 1 would not restore degraded fish habitat. The Lower Crooked River watershed would continue in a below fishery/water quality objective status (50%) (USDA Forest Service 1987, as amended). Alternative 2 would directly improve degraded fish habitat in the Lower Crooked River watershed. Proposed activities would provide improvement to fish habitat conditions by improving pool quality, increasing large woody debris recruitment, and increasing spawning habitat and higher-quality rearing habitat. These changes would improve overall fish habitat complexity in Crooked River from the existing condition. Reconstruction of the floodplain and channel would result in smaller particles being distributed across more of the floodplain and larger particles suitable for spawning to move into Reaches 3 and 4 of Crooked River. Restoring channel and floodplain function, instream fish habitat complexity, and improving its water quality, which would increase fish habitat potential in Lower Crooked River towards the 90 percent Fish/Water Quality Objective identified in the Forest Plan.

With respect to Management Area 10 (Riparian Areas), short-term decreases in streamside canopy would occur under Alternative 2, but thousands of plants would be planted to increase streamside canopy, in the long term. Alternative 2 would implement riparian improvements, including connecting vegetation to groundwater and floodplain processes and planting native grasses, forbs, shrubs, and trees.

Nez Perce Forest Plan, Amendment 20 (PACFISH)

The PACFISH decision amended the Nez Perce Forest Plan in 1995 and was incorporated into the Forest Plan as Amendment 20 (PACFISH; USDA Forest Service 1995b). PACFISH establishes riparian goals and riparian management objectives (RMOs) and defines riparian habitat conservation areas (Table 3-7). It includes specific direction for land management activities within riparian areas adjacent to streams, lakes, wetlands, and landslide-prone terrain. Riparian goals establish an expectation of the characteristics of healthy, functioning watersheds, riparian areas, and fish habitat. The goals direct the Nez Perce National Forest to maintain or

improve habitat elements such as water quality, stream channel integrity, instream flows, and riparian vegetation.

Standards and guidelines specific to watershed and habitat restoration include the following:

- WR-1: Design and implement watershed restoration projects in a manner that promotes the long term ecological integrity of ecosystems, conserves the genetic integrity of native species, and contributes to attainment of Riparian Management Objectives.
- WR-3: Do not use planned restoration as a substitute for preventing habitat degradation (i.e., use planned restoration only to mitigate existing problems, not to mitigate the effects of proposed activities).

Alternative 2 would be consistent with these standards and guidelines. The objective of this alternative is to restore the ecological and watershed integrity of the Meanders sections of Crooked River and would contribute to attainment of RMOs, which are currently not being met. Planned restoration under Alternative 2 is not proposed to mitigate the effects of other activities in the watershed.

Table 3-7. PACFISH RMOs (USDA 1987) habitat parameters. These objectives are part of determining the complexity of habitat available for fish within the analysis area.

Habitat Feature	Riparian Management Objectives									
Pool Frequency	Wetted width (ft)	10	20	25	50	75	100	125	150	200
	Number pools/mile	96	56	47	26	23	18	14	12	9
Water Temperature	Compliance with water quality standard or maximum temp. <68°F									
Large Woody Debris	>20 pieces/mile, >12-inch diameter, >35-ft length									
Bank Stability	>80 percent stable									
Width/Depth Ratio	<10, mean wetted width divided by mean depth									

Endangered Species Act and Biological Opinions

The Endangered Species Act requires the listing of species that are threatened or endangered with extinction, federal agency consultation on activities affecting these species, and the development of recovery plans. The ESA-listed aquatic species found in Crooked River are steelhead trout and bull trout. For this project, the ESA missions are the responsibility of NMFS for anadromous fish species (steelhead) and the U.S. Fish and Wildlife Service for resident fish species (bull trout) and terrestrial wildlife (lynx).

Under Alternative 2, the Forest Service and Nez Perce Tribe would submit a biological assessment documenting the project effects on listed species to the regulatory agencies, and formal consultation would be concluded prior to a record of decision being signed.

The USFWS and NMFS have developed draft recovery plans for ESA-listed fish in the project area. The USFWS identified the South Fork Clearwater as a core area for bull trout recovery and Crooked River as supporting a local population (draft USDI-FWS 2002). Historic dredge mining was identified as a principal factor degrading bull trout habitat in Crooked River, with ongoing legacy effects. Although previous restoration efforts were acknowledged, it was noted that they did not fully restore the stream channel.

Actions identified to meet recovery goals for bull trout included identification of problem mine sites and remediation of tailings, ponds, and other associated waste. Within the South Fork Clearwater core area, Newsome Creek and Crooked River were identified as the top priorities. Therefore, Alternative 2 is consistent with recovery goals identified in this draft plan.

In the draft Snake River Steelhead Recovery Plan for the Clearwater subbasin, the South Fork Clearwater steelhead population was described as “intermediate” based on size and historic habitat potential (draft NMFS 2011). Crooked River was identified as a major spawning area. The draft plan emphasized the importance of riparian habitat restoration in American River, Red River, Newsome Creek, and Crooked River, citing the loss of riparian vegetation, which has reduced recruitment of large woody debris to stream channels and reduced habitat complexity. It also cited channel modification and simplification, most commonly resulting from historic dredging mining, which has affected both rearing and spawning habitat.

Priority areas identified for restoration in the South Fork Clearwater subbasin were primarily associated with major spawning areas, which included lower Crooked River in the Meanders section. Direction to meet recovery goals specifically included the following: “Restore stream channels and floodplain function in reaches impacted by historic dredge mining and other land uses in the Newsome, Crooked, American, and Red River watersheds. Many of these stream reaches have straightened channels, infrequent pools, inadequate pool depth, inadequate riparian vegetation, and reduced habitat complexity, including lack of cover. Projects may include restoring natural floodplain meander patterns by reconnecting historic meanders or reconstructing stream channels.”

Since Alternative 2 proposes these types of activities, it is consistent with the recovery goals identified in this draft plan.

Magnuson–Stevens Fishery Conservation and Management Act

Pursuant to Section 305(b) of the Magnuson–Stevens Fishery Conservation and Management Act and its implementing regulations (50 CFR 600.920), federal agencies must consult with NMFS regarding any of their actions that are authorized, funded, or undertaken, or proposed to be authorized, funded, or undertaken that may adversely affect essential fish habitat. The Magnuson–Stevens Act, Section 3, defines essential fish habitat as “those waters and substrate necessary for fish for spawning, breeding, feeding, or growth to maturity.”

Federal agencies may incorporate an assessment of essential fish habitat into biological assessments required by the Endangered Species Act. The following designation for essential fish habitat occurs in the project area:

- Essential fish habitat for Chinook salmon (*Oncorhynchus tshawytscha*). Essential fish habitat for Chinook salmon includes all historically accessible reaches of the Clearwater River subbasin (except the North Fork above Dworshak Dam). Essential fish habitat for Chinook salmon is present in Crooked River.

Clean Water Act and Idaho Water Quality Standards

The Clean Water Act stipulates that states are to adopt water quality standards. Included in these standards are provisions for identifying beneficial uses, establishing the status of beneficial uses, setting water quality criteria, and establishing best management practices to control nonpoint sources of pollution. See Water Resource section for compliance of water quality standards.

Water Resources

Scope of Analysis

This section considers the effects of the Crooked River Valley Rehabilitation project alternatives on water resources that could potentially be affected by the proposed action including: water quality, geomorphology, wetlands, and floodplains.

Analysis Area

The project area is located in the Lower Crooked River 6th Hydrologic Unit Code (6th Code HUC) Nez Perce National Forest Plan (Forest Plan) prescription watershed as defined in the Forest Plan (USDA Forest Service 1987a), which is within the Crooked River watershed and a tributary to the South Fork Clearwater River. This watershed is currently below the fishery/water quality objective established in the Forest Plan. The project boundary is the Crooked River valley from 0.1 mile upstream from the mouth to approximately 2 miles upstream from the mouth to where the valley constricts and narrows. The analysis area for direct and indirect effects on water quality, geomorphology, wetlands, and floodplains is the project boundary.

Cumulative Effects Area

The analysis area for the water quality indicator of temperature, includes the Crooked River watershed and the South Fork Clearwater River to its confluence with the Middle Fork Clearwater River near Kooskia, Idaho.

The analysis area for the water quality indicator of turbidity is Crooked River within the project area to its confluence with the South Fork Clearwater River.

The analysis area for the geomorphic indicators channel width-to-depth ratio, channel sinuosity, and channel entrenchment ratio is the project area.

The analysis area for the geomorphic indicator sediment transport/bed mobility is the project area and the South Fork Clearwater River to its confluence with the Middle Fork Clearwater River near Kooskia, ID.

The analysis area for wetlands and floodplains is the project area.

The analysis area for watershed condition and sediment yield is the Forest Plan prescription watershed: Lower Crooked River and Crooked River.

Changes between the Draft and Final EIS

The following changes were made between the Draft and Final EIS for this section and resource:

- Groundwater monitoring has been added to Alternative 2.
- A discussion of the South Fork Clearwater River sediment TMDL has been added.

- Water quality effects analysis has been updated, includes the addition of turbidity as an indicator of water quality.
- A discussion of the potential for and prevention of the new channel going subsurface has been added.
- Results of a Montana Assessment evaluating the functionality of existing and expected wetlands have been added.
- Cumulative effects to geomorphology has been changed from no cumulative effect to a beneficial cumulative effect.
- Cumulative effects to wetlands and floodplains has been changed from no cumulative effect to a beneficial cumulative effect.
- Cumulative effects to watershed condition and sediment yield have been updated.

Analysis Methods and Indicators

This section describes the indicators used in the analysis to evaluate the effects of the proposed action on the water resources of concern, the analysis methods used, and the data and information used for the analysis.

The data and information sources used for the water resource analysis include:

- *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012)
- *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a)
- *Crooked River Temperature Summary* (RDG 2013a)
- *Hydraulic Modeling and Habitat Mapping for Existing Conditions* (RDG 2013b)
- *Crooked River Valley Rehabilitation Project Wetland Delineation Report* (Geum Environmental Consulting 2012)
- *South Fork Clearwater River Subbasin Assessment and TMDLs* (IDEQ et al. 2004)
- Great West Engineering Specifications Sheets (Great West Engineering 2013)
- Digital information from Nez Perce – Clearwater National Forests GIS data layers
- Project-specific road feature data collected by Nez Perce – Clearwater National Forests.

The resources of concern that could potentially be affected by the proposed action are water quality, geomorphology, groundwater–surface water interactions, wetlands, and floodplains. Groundwater–surface water interactions in the project area are highly variable with much uncertainty, and the disturbed nature of the site makes it difficult to determine whether the reach of Crooked River within the project area is gaining or losing groundwater, and how much flow is traveling subsurface through coarse valley bottom substrates (RDG et al. 2012). For these reasons, effects on groundwater–surface water interactions could not be evaluated.

The effects on water yield (the quantity of precipitation after plant use that is available as surface and subsurface flow) would be minimal since the floodplain that would be re-graded has extensive tailings piles that are sparsely vegetated; therefore, effects on water yield in response to the clearing of vegetation is not a resource of concern.

Water Quality – Water Temperature and Turbidity

The beneficial uses designated by Idaho Department of Environmental Quality (IDEQ) have been established for Crooked River from the mouth to Relief Creek, and for the South Fork Clearwater River (IDAPA 58.01.02, IDEQ 2013). Beneficial uses for Crooked River are secondary contact recreation, cold water aquatic life, and salmonid spawning, and for the South Fork Clearwater River are primary contact recreation. These beneficial uses are addressed under the indicator of temperature and turbidity (see also Aquatic Resources). The effect on primary and secondary contact recreation water quality parameters (e.g. E.Coli bacteria) would be negligible, and therefore is not a water quality concern.

Water temperature criteria adopted by IDEQ to protect these beneficial uses are: 22° C (71.6° F) or less with a maximum daily average of no greater than 19° C (66.2° F) for cold water aquatic life; and 13° C (55.4° F) or less with a maximum daily average no greater than 9° C (48.2° F) for salmonid spawning (IDEQ 2013).

Water temperature criteria for bull trout spawning also apply to Crooked River pursuant to *Governor Batt's State of Idaho Bull Trout Conservation Plan* (Batt 1996). Water temperature criteria for bull trout adopted by IDEQ are: 13° C (55.4° F) maximum weekly maximum temperature (MWMT) during June, July and August for juvenile bull trout rearing, and 9° C (48.2° F) daily average during September and October for bull trout spawning spawning (IDEQ 2013).

For this analysis, a surrogate indicator of effective shade is used for water temperature. Effective shade is the percent reduction of solar radiation by streamside vegetation, and is used as a surrogate indicator for water temperature for the purpose of consistency with *South Fork Clearwater River Subbasin Assessment and TMDLs* (IDEQ et al. 2004) and *South Fork Clearwater River TMDL Implementation Plan* (South Fork Clearwater River Watershed Advisory Group 2006).

Mine tailings have potential issues with soil and water contamination from heavy metals, and mercury is typically the heavy metal of concern. Although mercury was not used in dredge mining in the upper South Fork Clearwater, there is a small potential to find this element during restoration activities. Past geochemistry studies, including the *Crooked River Stream Survey and In-Situ Toxicity Results* (Baldigo 1986), *Water Quality Status Report 80: Crooked River* (Mann and Lindern 1988), and *Idaho Champion Group Lode and Pacific Group Load Claims: Preliminary Assessment and Site Inspection Report* (IDEQ 2011), have all shown that concentrations of heavy metals in both soil and water are generally equivalent to background levels or below detection limits. Recent heavy metals monitoring data collected within the project area in 2013 by the Nez Perce Tribe determined water quality did not exceed Idaho State Water Quality Standards for cold water biota (Nez Perce Tribe 2013b unpublished data). Mercury levels in the project area have been documented to be well below concentration

standards set by the EPA that would be harmful to fish and human health. Based on these studies, mercury levels were not used as a water quality indicator.

Turbidity is a measure of the degree to which water loses its transparency due to the presence of suspended solids: the more suspended solids, the higher the turbidity. The Idaho State Water Quality Standard for turbidity states that turbidity shall not exceed background by more than 50 nephelometric turbidity units (NTU) instantaneously (beyond the mixing zone), or exceed 25 NTU for more than 10 consecutive days (beyond the mixing zone) (IDEQ 2013, IDAPA 58.01.02, sec 250), where the mixing zone boundary is located 100 m (330 feet) downstream from the activity.

Crooked River from the mouth to Relief Creek is not listed by the State, under Clean Water Act Section 303(d), as water quality impaired for sediment (IDEQ 2010); however, per the TMDL, human caused sediment in the South Fork Clearwater River at Stites should be reduced by approximately 25% (South Fork Clearwater River Watershed Advisory Group-SFCRWAG 2006). The most commonly acceptable approach to controlling non-point sources of sediment is to limit pollutants from reaching the water through a combination of best management practices and filtering of runoff using riparian vegetation and floodplains (SFCRWAG 2006).

Geomorphology

Geomorphology is the examination of river forms and processes that operate through mutual adjustments to achieve a condition of stability, where a river attains balance between erosion and deposition. Geomorphic processes have been altered in the project area, resulting in a condition of instability and degraded aquatic habitat. These processes include channel–floodplain interaction and sediment transport/bed mobility. The following geomorphic indicators were used to evaluate the potential effects from the proposed action on these geomorphic processes.

- **Channel entrenchment ratio** is a measure of how incised a river is, or the extent of vertical containment of a river relative to its adjacent floodplain. It is calculated as the ratio of flood-prone area width to bankfull width, and used as an indicator of floodplain connectivity (flood-prone area width/bankfull width).
- **Channel width-to-depth ratio** is a measure of the shape of a channel cross section (e.g., wide and shallow or narrow and deep). It is calculated as the ratio of bankfull surface width to mean bankfull depth, and is used as an indicator of the shape of the channel (bankfull width/mean bankfull depth).
- **Channel sinuosity** is a measure of the degree of meandering and channel migration within a valley. It is calculated as the ratio of valley gradient to channel gradient, and is used as an indicator of flow velocity (valley gradient/channel gradient).
- **Sediment Transport/Bed Mobility** is the movement of sediment, and is used as an indicator of the channel's ability to maintain appropriately-sized spawning gravel and clean interstitial spaces (the gaps between gravel particles).

Floodplains

The proposed action would alter the existing tailings piles to restore the Crooked River stream channel and floodplain function. The indicator used to evaluate the potential effects on floodplains is **floodplain type and area (acres)**.

Wetlands

The proposed action would alter the existing wetlands in the project area. The indicator used to evaluate the potential effects on wetlands is **wetland class and area (acres)**.

Appendix B, Clean Water Act – Section 404(b)(1) Practicability Analysis was completed to provide information to the USACE to assist the Corps with a permit decision under Section 404 of the Clean Water Act. Methods and indicators are described in Appendix B. The Least Environmentally Damaging Practicable Alternative (LEDPA) is identified and carried forward in this EIS for analysis.

The proposed action would be subject to permitting by the United States Army Corps of Engineers (USACE) under the Clean Water Act, Section 404(b)(1) guidelines (40 CFR 230) for discharge of dredge and fill material into waters of the United States.

Watershed Condition and Sediment Yield

Watershed condition . The proposed activities for the Crooked River Valley Rehabilitation, Meanders portion, would have no direct and indirect effects on total and streamside road densities, therefore it is not displayed in direct and indirect effects. This indicator is displayed in cumulative effects analysis to compare alternative effects on watershed condition from other proposed project in the Crooked River watershed.

Sediment yield. The proposed activities for the Crooked River Valley Rehabilitation, Meanders portion, are not required to use *Guide for Predicting Sediment Yields from Forested Watersheds* (Cline et al. 1981) as specified in the Forest Plan (USDA Forest Service 1987, as amended). The proposed action of the Crooked River Valley Rehabilitation project would meet Idaho State Water Quality Standards through design and mitigation measures. This indicator is displayed in the cumulative effects analysis to compare alternative effects on sediment yields from other proposed projects in the Crooked River watershed.

Hydrology of Crooked River

Although hydrology is not identified as an indicator of effects for this analysis, this section presents hydrologic information about the project area including: baseflow and bankfull flow; the design flows used for the design of the proposed action and groundwater–surface water interactions. Information for this section was summarized from *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012) and *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a).

Baseflow and Bankfull Flow

Low flow, or baseflow, frequency statistics are useful to determine the minimum water availability for fish passage under extreme conditions as well as to evaluate the risk of channel dewatering. For Crooked River, baseflow statistics were estimated using the regional regression equations presented in USGS SIR-2006-5035, which utilize drainage area, mean annual precipitation, and percent of developed land. A summary of baseflow estimates for a consecutive number of days and recurrence intervals is presented in Table 3-8. The baseflow discharge used in the hydraulic model to design the reconstructed channel is the 30-day, 5-year flow return interval (Q_5) of 10 cfs.

Bankfull discharge was evaluated using multiple methods for hydraulic geometry and calibrating roughness based on empirical data as well as measured field data for observed bankfull indicators. Field discharge measurements were taken to calibrate bed roughness. Estimates of bankfull discharge using field-surveyed bankfull indicators are summarized in Table 3-9. Results indicate that the recurrence interval for bankfull discharge is $Q_{1.1}$ or less, which is much less than a $Q_{1.5}$ recurrence interval that is typically associated with bankfull discharge.

Hydrologic analyses identified a significant disparity among methods for estimates of bankfull discharge. Estimates of bankfull discharge using field data (bankfull indicators, channel cross section geometry, water surface slope, and roughness derived from bed substrate) resulted in values that were one-quarter to one-half of those derived from regional regression equations and USGS gage data from nearby drainages (Table 3-10). One possible reason for the disparity is flow attenuation caused by water storage in dredge ponds in the project area as well as the upper watershed near the town of Orogrande. Another possible reason for the disparity is subsurface flow through disturbed coarse deposits.

The design bankfull discharge was assumed to be between the estimates using field-surveyed bankfull indicators and the estimates derived from regional regression equations and gage data from nearby drainages, and the bankfull discharge of 300 cfs with a recurrence interval of 1.1 years was used in the model to design the reconstructed channel (Daniels, Matt. RDG, 2013).

Table 3-8. Crooked River baseflow estimates (cfs) (RDG et al. 2012).

Baseflow Statistic ¹	Baseflow	Range
1 Day Q ₁₀	6.2	4.3 – 8.1
7 Day Q ₁₀	7.4	5.1 – 9.7
7 Day Q ₂	12.3	9.1 – 15.4
30 Day Q ₅	10.6	7.6 – 13.5

¹ Q10: 10- year flow return interval; Q2: 2-year flow return interval; Q5: 5-year flow return interval

Table 3-9. Estimates of bankfull discharge using field-surveyed bankfull indicators (RDG et al. 2012).

River Reach	Area (sq ft)	Mean Depth (ft)	Gradient (ft/ft)	Discharge (cfs)	Recurrence Interval
Reach 1	61	1.5	0.0086	220	< Q _{1.1}
Reach 2	51	1.4	0.0039	142	< Q _{1.1}
Reach 3	57	1.6	0.0036	143	< Q _{1.1}
Reach 4	65	1.6	0.0077	225	< Q _{1.1}

Table 3-10. Summary of Crooked River flood frequency estimates (RDG et al. 2012).

Recurrence Interval (years)	WRIR-02-4170 Region 4 Regression (cfs)	Scaled 17B Flood Frequency			
		USGS 13337500 SF Clearwater (cfs)	USFS 170603050104 Main Red River (cfs)	USGS 13337177 SF Red River (cfs)	USFS 170603050603 Johns Creek (cfs)
1.5	492	489	157	324	489
2	597	594	187	395	615
2.33	648	642	200	428	676
5	871	856	247	563	961
10	1,061	1,031	277	667	1,213
25	1,316	1,250	306	789	1,551
50	1,500	1,414	323	873	1,818
100	1,688	1,576	338	953	2,097
200	1,883	1,738	350	1,029	2,388
500	2,175	1,958	363	1,123	2,796

Baseflow conditions were simulated using a discharge of 50 cfs. Lower baseflow conditions occur during late summer, early fall, and winter; however, simulation of very low discharges was not practical due to model resolution and computation difficulties.

Simulated water depths for a baseflow discharge of 50 cfs are presented in Figure 3-10. Simulated water depths in the reconstructed channel for a bankfull discharge of 300 cfs are presented in Figure 3-11.

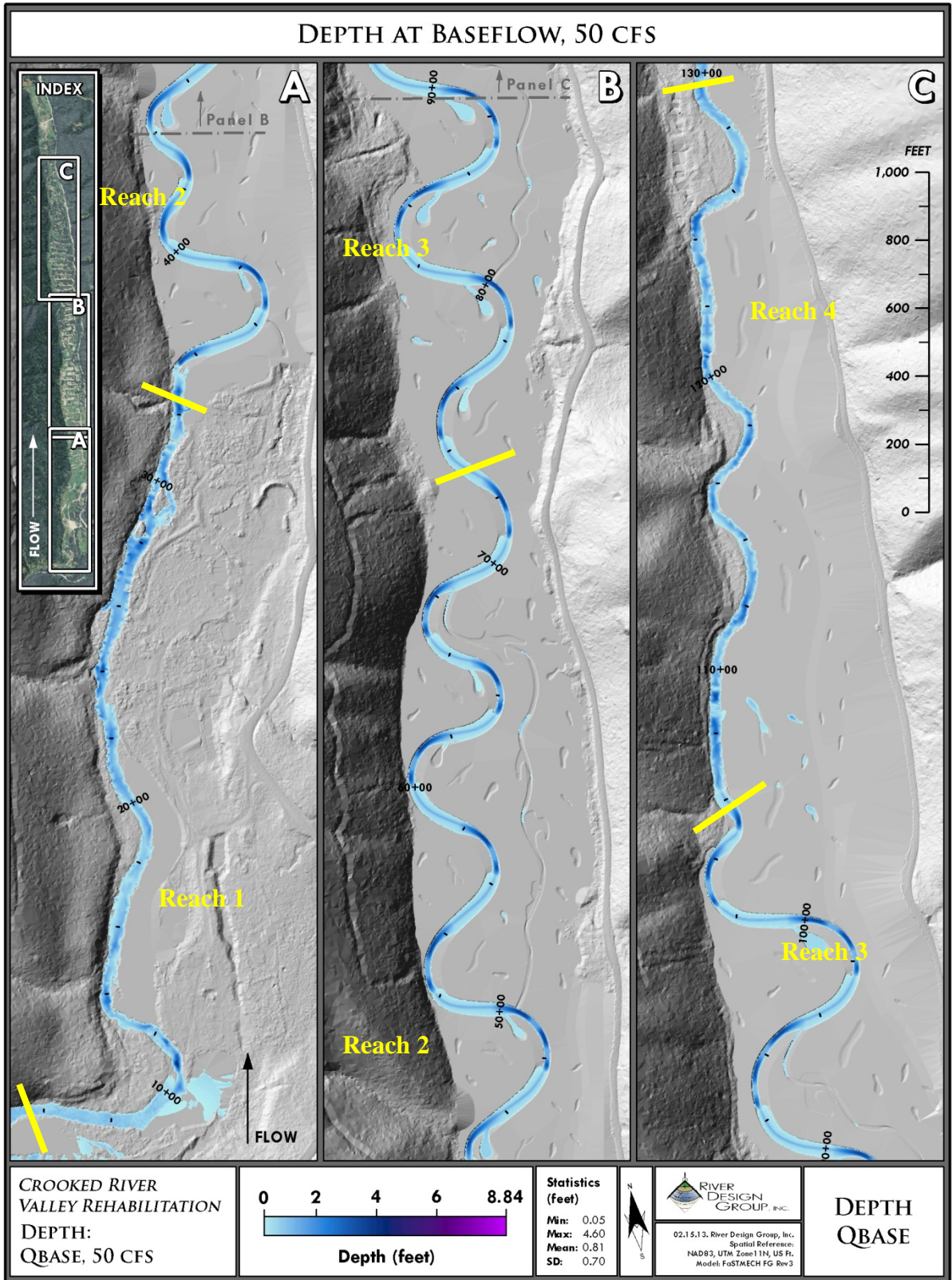


Figure 3-10. Water depths in the reconstructed channel for a baseflow discharge of 50 cfs (RDG et al. 2013b) (A through C depicts upstream to downstream in the area).

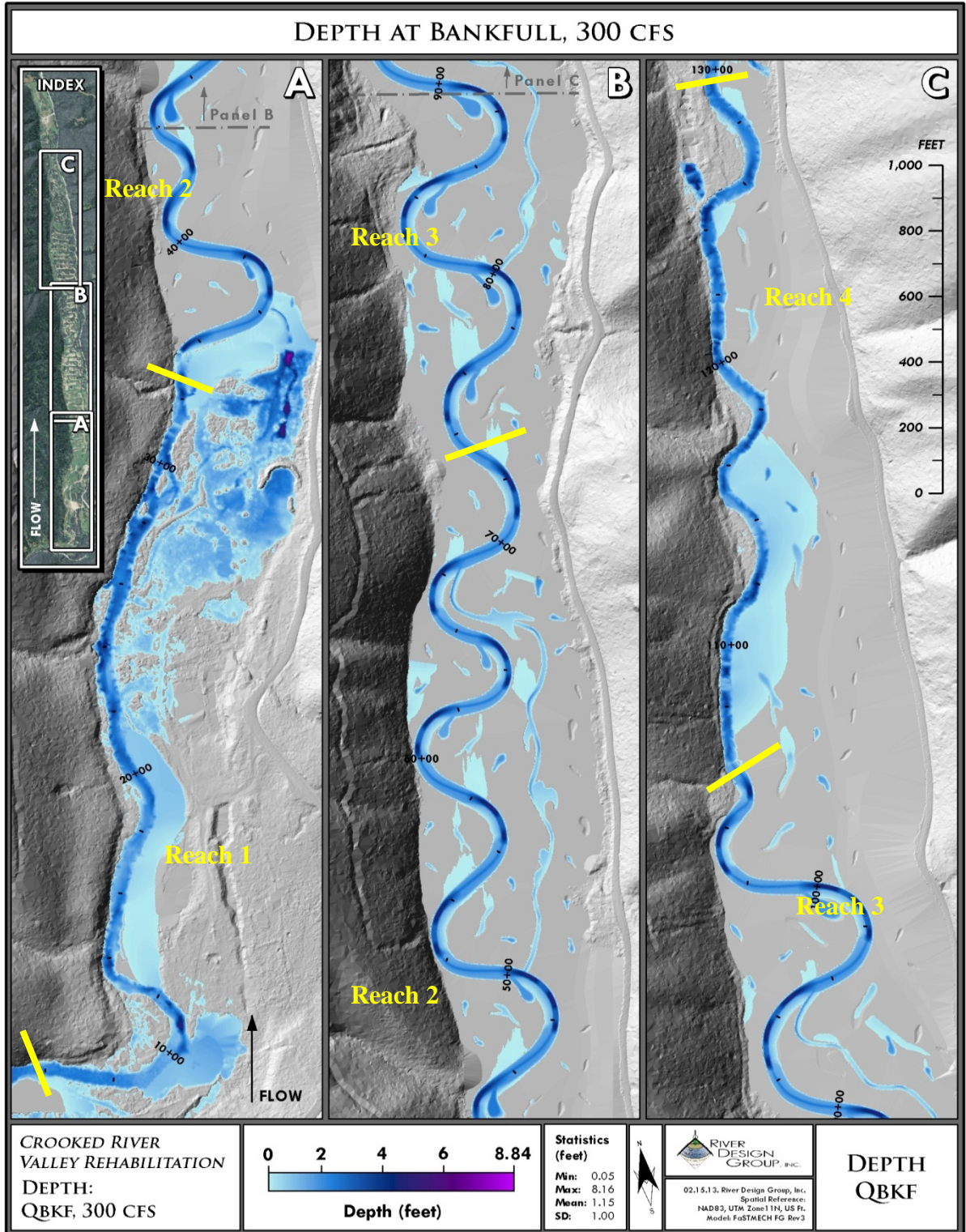


Figure 3-11. Water depths in the reconstructed channel for a bankfull discharge of 300 cfs (RDG et al. 2013b).

Groundwater-Surface Water Interaction

Groundwater–surface water processes in the project area are heavily disturbed due to both past mining impacts and rehabilitation efforts. Channel capacity estimates calibrated to field-surveyed bankfull indicators suggest that channel capacity in the middle of the project area (Reaches 2 and 3; see Figure 3-14) is roughly 50 percent less than the upstream (Reach 1) and downstream (Reach 4) project limits. Low flow discharge measurements were taken at four instream locations in the project area in August 2012. Discharge measurements varied from 24.4 cfs to 25.8 cfs, and indicate that baseflow discharge is consistent throughout the project area.

Temperature data collected suggest potential groundwater influence. Vegetation data suggest that lateral groundwater and surface water inputs to the valley bottom from ephemeral tributaries may be influencing the floodplain water table, whereby groundwater elevations are higher near the edges of the valley relative to the center of the valley bottom. LiDAR data were used to evaluate low flow surface water elevations throughout the valley bottom for ponds, wetlands, side channels, and the main channel. Results indicate that surface water elevations are highly variable, and the analysis yielded no distinct trends that would be useful for predicting groundwater gradients or surface water relationships.

In summary, groundwater–surface water interactions in the project area are highly variable with much uncertainty. The disturbed nature of the site from both mining and rehabilitation makes it difficult to determine whether Crooked River within the project area is gaining or losing groundwater, and how much flow is traveling subsurface through coarse valley bottom substrates. Additional data collection and analysis prior to implementation would be useful only for characterizing a highly disturbed existing condition that ultimately would be changed upon implementation of the design, and would not provide useful information to inform project design.

Effects to groundwater cannot be evaluated at this time given the limited information currently available. However, groundwater levels would be monitored during implementation of Alternative 2 and post-implementation for a minimum of three years in an effort to reduce the uncertainty of groundwater-surface water interactions in the project area.

To reduce the potential of the new channel going subsurface in the cobbles upon completion of the project, the floodplain and new channel would be regraded to have an appropriate mix of fill that would improve water retention in the floodplain. The river channel and streambanks would consist of about 30 percent sand and gravel mixed in with larger cobbles and boulders. Floodplain fill consists primarily of sands, gravels, and cobbles six inches or less. Fines and organic materials would be mixed in the floodplain substrate as well. Typical flow rates through alluvial materials (hydraulic conductivity) are about 0.0012 ft/s for a sand and gravel mix and up to 0.01 ft/s for gravel. Multiplying the groundwater flow rate by the area of floodplain fill layer at the maximum thickness the expected flow rate through the sand and gravel mix is about 1.25

cfs ($0.0012 \text{ ft/s} * 400 \text{ ft wide by } 2.7 \text{ ft deep}$) and 12.5 cfs for gravel (Daniels, Matt. RDG, 2013 and 2014). This means that only about 1.25 cfs would be able to pass through the sand and gravel substrate material in the riverbed; and flows should be even less through the floodplain fill. However, if the riverbed material consisted of only gravels and cobbles, the loss of flow could be about 12.5 cfs from the river. Baseflow in Crooked River was measured as approximately 25 cfs in 2012 (RDG et al. 2012). Base flow estimates for the 7 day Q2 is approximately 12.3 cfs. We can assume that if only about 1.25 cfs can pass through the substrate materials, the remaining flows would be retained as surface flows, but again, if the substrate is not mixed and consists of only gravel or larger sized substrate, there would be a high potential of the river channel going subsurface.

Affected Environment and Environmental Consequences

This section defines the existing condition and presents the analysis of direct, indirect, and cumulative effects of the proposed action and alternative on water resources.

Water Temperature

Information for the water temperature analysis was summarized from *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012), *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a) and the South Fork Clearwater River Subbasin Assessment and TMDL (IDEQ and EPA 2003).

Crooked River from the mouth to Relief Creek is assessed under §305(b) of the Clean Water Act as water quality impaired for temperature, and a temperature TMDL (total maximum daily load) has been developed and approved (IDEQ and EPA 2003). The TMDL states that increased stream temperatures in the South Fork Clearwater River are primarily the result of increased heat loading from increased solar radiation reaching the water surface and increased local environmental temperatures as a result of the removal of riparian shading (IDEQ and EPA 2003). Percent effective shade targets were established in the TMDL as surrogate measures necessary to achieve temperature criteria, with a percent increase effective shade target of 24 percent for forested tributaries of the South Fork Clearwater River (IDEQ and EPA 2003). The means of achieving these effective shade targets is through restoring and protecting riparian vegetation, and narrowing stream channel widths (IDEQ and EPA 2003).

Disturbed riparian conditions alongside Crooked River have resulted in altered plant communities and reduced canopy cover, which has contributed to elevated water temperatures by increasing solar radiation and decreasing effective shade. Disturbed riparian conditions alongside Crooked River include a lack of floodplain connectivity due to channel entrenchment, and extensive tailings piles with coarse, well-drained substrates. Lack of floodplain connectivity limits the interaction between Crooked River and its floodplain, which inhibits the process of sediment deposition along the river and within the floodplain that initiates woody plant community succession. The coarse, well-drained tailings piles lack sufficient fine-grained rooting material to support a healthy, diverse plant community, and their extent significantly limits the area available for woody plant communities to establish.

Reduction in streamside shading can result in increases in water temperature. Changes in shading can be due to a variety of factors, including vegetative succession (the replacement of one plant community with another over time), mortality, or project activities. The TMDL and percent effective shade are discussed in this section of this document.

Stream and valley structure factors that influence water temperature include channel slope, width, streambed topography and substrate, channel pattern, and riparian vegetation and width. In the project area, all of these factors have been adversely impacted by the historic dredge mining. Water velocities in the project area have been greatly reduced through a reduction in

channel slope. Slower water is exposed to solar radiation longer than fast water, which increases stream temperatures. This is also true for channels with high width to depth ratios. Channel pattern, streambed topography, and substrate influence groundwater/surface water interactions, where groundwater and hyporheic exchange (mixing of shallow groundwater and surface water beneath and along the sides of the stream) can provide areas of cooling. Riparian vegetation influences stream temperatures by reducing daily fluctuations through insulation in both summer and winter. The elevated temperatures in Crooked River are also due to the severely altered riparian condition throughout the watershed from past activities (Appendix C). Within the project area, the stream is over-widened with little riparian shade or cover in the stream.

The existing plant communities within the project area are displayed in Figure 3-12, which shows the extent of reed canary grass located streamside along Crooked River, and herbaceous plants and conifers located streamside on the tailings piles along Crooked River. The existing percent composition of streamside plant communities and streamside average percent summer solar radiation and average percent summer effective shade are presented in Table 3-11. The existing percent composition of streamside plant communities and streamside maximum percent summer solar radiation and minimum percent summer effective shade are presented in Table 3-12. As shown by Tables 3-11 and 3-12, reed canary grass currently occupies 40% of the streamside with average and maximum percent summer solar radiation of 82 and 94%, respectively. Corresponding streamside average and minimum summer percent effective shade for the current reed canary grass are 18 and 6%, respectively. Conifer and herbaceous plants currently located streamside on tailings piles each occupy 8% of the streamside, and have average percent summer solar radiation of 41% and 80%, respectively, and average percent summer effective shade of 59% and 20%, respectively. Conifer and herbaceous plants currently located streamside on tailings piles have maximum percent summer solar radiation of 85% and 94%, respectively, and minimum percent summer effective shade of 15% and 5%, respectively. The existing streamside weighted average percent summer effective shade is 30%, and the existing streamside weighted minimum percent effective shade is 16%, indicating surface water temperatures are elevated due to high solar radiation and low percent effective shade from disturbed riparian conditions.

Table 3-11. Existing streamside plant community composition, average summer solar radiation, and average summer effective shade by percent.

Plant Community	Composition	Ave. Summer Solar Radiation	Ave. Summer Effective Shade
Reed canary grass	40	82	18
Water sedge	19	68	32
Alder/Mesic forb	12	52	48
Dredge – Herbaceous	8	80	20
Drummond's willow	8	65	35
Dredge – Conifer	8	41	59
Conifer/Tall forb	3	48	52

Mesic forb meadow	1	82	18
Red-osier dogwood	1	57	43
Weighted Average		70	30

Data source: RDG et al. (2012). Compiled using data from Tables 4-1 and 4-7. Weighted average calculated by D. Traeumer.

Table 3-12. Existing streamside plant community composition, maximum summer solar radiation, and minimum summer effective shade by percent.

Plant Community	Composition	Max. Summer Solar Radiation	Min. Summer Effective Shade
Reed canary grass	40	94	6
Water sedge	19	67	33
Alder/Mesic forb	12	66	34
Dredge – Herbaceous	8	95	5
Drummond's willow	8	87	13
Dredge – Conifer	8	85	15
Conifer/Tall forb	3	83	17
Mesic forb meadow	1	84	16
Red-osier dogwood	1	95	5
Weighted Average		84	16

Data source: RDG et al. (2012). Compiled using data from Tables 4-1 and 4-7. Weighted average calculated by D. Traeumer.

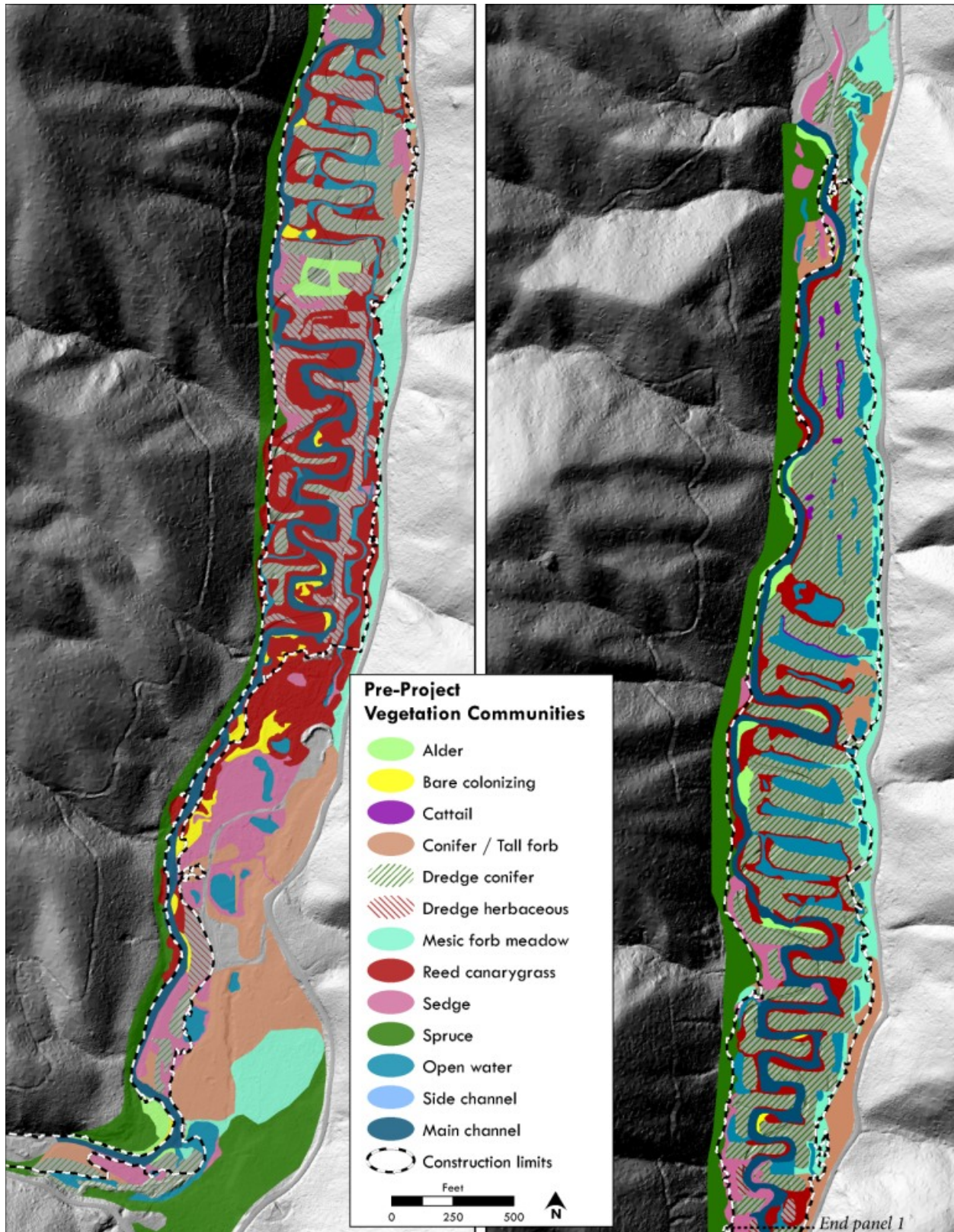


Figure 3-12. Crooked River existing vegetation communities (RDG et al. 2013a).

Direct and Indirect Effects

The proposed project would reconstruct Crooked River to reduce channel entrenchment and increase floodplain connectivity; re-grade the floodplain to remove tailings piles; and import suitable substrate. These actions would create the conditions necessary to support the establishment and succession of desired riparian plant communities, including woody vegetation that increases percent effective shade. Alder and spruce would grow rapidly, and alder can form dense stands that would provide shade within 10 years or less; however, a minimum of 20 years would be needed for conifer communities to grow to sufficient heights to provide shade (RDG et al. 2013a).

The proposed project would reduce the potential for establishment of reed canary grass on the new floodplain surface by constructing diverse topography and incorporating woody debris in these new floodplain areas. This would create a mosaic of microsites to promote the establishment of woody vegetation. Reed canary grass productivity is reduced by shade, and dense woody vegetation establishment on the floodplain surface would create conditions less suitable for reed canary grass.

The expected post-project plant communities within the project area are shown in Figure 3-13, which displays the extent of streamside alders expected to replace the reed canary grass that is currently occupying 40% of the streamside. A comparison of the extent in acres of existing and expected vegetation communities is presented in Table 3-13. Reed canary grass is expected to decrease by 13%, and alder is expected to have the greatest increase (32%). The expected post-project streamside average percent summer shade is 83%, based on the percent of channel length expected to support woody vegetation (RDG et al. 2012b). This would be an increase of 177% over existing streamside average percent summer shade of 30%. Data are not available to calculate expected post-project streamside minimum percent summer shade, but if an increase of 177% is assumed, the value would be 44%. These percent effective shade increases exceed the TMDL target of 24% for forested watersheds tributary to South Fork Clearwater River, and exceeding this target could result in Crooked River from the mouth to Relief Creek cooling to temperatures that do not exceed the water temperature criteria. If that occurs, the condition of attaining water temperature criteria for removal from the §305(b) list would be met, and Crooked River from the mouth to Relief Creek could be removed from the §305(b) list.

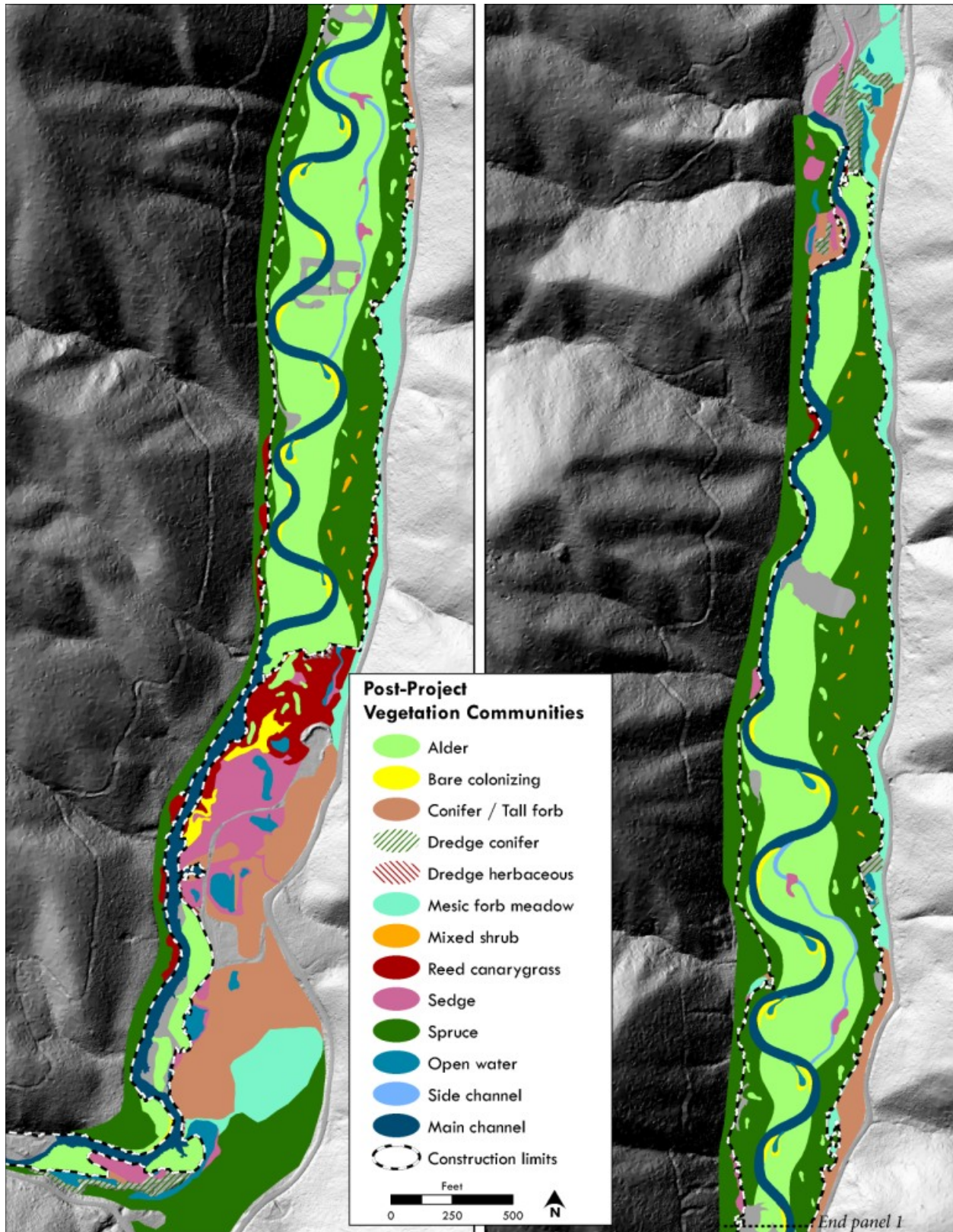


Figure 3-13. Crooked River expected post-project vegetation communities (RDG et al. 2013a).

Table 3-13. Comparison of vegetation communities (acres) and percent change, by alternative (RDG et al. 2013a).

Vegetation Community	Alternative 1	Alternative 2	Percentage Change
Alder	1.9	33.5	32.1
Bare colonizing	1.2	1.7	0.5
Cattail	0.3	0	-0.3
Conifer/Tall forb	11.9	10.3	-1.6
Dredge conifer	31.7	2.2	-29.5
Dredge herbaceous	5.1	0.2	-4.9
Mesic forb meadow	10.1	7.8	-2.3
Mixed shrub	0	0.3	0.3
Reed canary grass	17.6	4.6	-13
Sedge	8	6.4	-1.6
Spruce	19.3	44.8	25.5
Totals	107.1	111.8	

Alternative 1 – No Action

Under Alternative 1, the Nez Perce – Clearwater National Forests would maintain the current management of the Meanders, which would not result in further increases in water temperature pursuant to IDEQ Antidegradation Policy (IDEQ 2013; IDAPA 58.01.02, sec. 52), and does not include restoration. Current elevated water temperatures would persist, water temperature criteria would likely not be attained, and Crooked River from the mouth to Relief Creek would likely remain on the CWA Section 305(b) list as water quality impaired for temperature. Hydraulic analysis estimates it would require at least a 500-year return period flood flow event to mobilize large cobble material (RDG et al. 2012), which is present in the tailing piles. An event of that magnitude has a 0.2% chance of occurring in any given year. Thus, the time frame for natural recovery to erode the tailings pile, restore floodplain connectivity, and create the conditions for streamside vegetation that would provide enough effective shade to decrease water temperatures would occur on an estimated time scale of thousands of years.

Alternative 2 – Proposed Action

Under Alternative 2, there would likely be a short-term increase in water temperature with the removal of streamside vegetation along the reconstructed channel and the temporary bypass channel and associated decreases in effective shade. This short-term increase would continue while flow is diverted to the temporary bypass channel (approximately 3 to 6 years), and until desired riparian vegetation has grown to sufficient height to provide effective shade (approximately 10 and 20 years for alders and conifers, respectively). However, under Alternative 2, there would be a long-term beneficial effect (decrease) on water temperature. Water temperatures would decrease with the expected increase in effective shade of 177% with the establishment of desired riparian plant communities, including woody vegetation. This increase in effective shade would exceed the TMDL target of 24% increase in effective shade for forested tributaries of the South Fork Clearwater River. Exceeding the TMDL effective shade target could result in Crooked River from the mouth to Relief Creek attaining water temperature criteria. The time for this to occur would be a minimum of 20 years (the time needed for conifer

communities to provide shade). Attaining the water temperature criteria would meet the condition for removal from the §305(b) list for temperature impairment. While 10 to 20 years are anticipated for the growth of riparian plant communities that would provide shade for cooler water temperatures, in the 75 years since the project area was disturbed, riparian growth has resulted in 30% average summer effective shade and 16% minimum summer effective summer shade, and without project implementation, natural recovery within 20 years would not occur.

Cumulative Effects: Water Temperature

Cumulative effects occur from the incremental effects of an action when added to other past, ongoing, or reasonably foreseeable future actions.

The cumulative effects analysis area for water temperature includes the Crooked River watershed and the South Fork Clearwater River to its confluence with the Middle Fork Clearwater River near Kooskia, Idaho. A full description of past, ongoing, and future foreseeable actions considered in this analysis is presented in Appendix C.

Past, Ongoing, and Foreseeable Future Actions

Past dredge mining has had the most notable management-related effects on water temperature in Crooked River. Several different large bucket dredges operated in Crooked River between 1936 and 1958. The Mount Vernon dredge first operated in Crooked River in 1938, and except for a few interruptions, continued to work in the area until the late 1950s. In several of the years that it operated in Crooked River, the dredge ran 24 hours a day with shifts of up to 20 men. It consistently topped annual production in the Orogrande Mining District, and several times ranked number one in Idaho County. These intensive mining activities disturbed riparian conditions alongside Crooked River and left extensive tailings piles with coarse, well-drained substrates that are a poor growth medium, resulting in undesirable riparian vegetation with high solar radiation that has caused elevated water temperatures. Ongoing actions include recreation, road maintenance, fire suppression, fuels management, mining, watershed restoration, and weed treatments. The proposed Orogrande Community Protection project is a reasonably foreseeable future action within the Crooked River watershed, and would include prescribed burning, vegetation treatments, and temporary road construction.

Alternative 1 – No Action

Cumulative effects occur from the incremental effects of an action when added to other past, ongoing, or reasonably foreseeable future actions. Since no direct or indirect effects would occur under Alternative 1, no cumulative effects would occur.

Alternative 2 – Proposed Action

Under Alternative 2, water temperatures in Crooked River would likely increase in the short term with the removal of existing riparian vegetation for the construction of the new channel and the temporary bypass channel, which could cause a cumulative effect of increased water temperatures in South Fork Clearwater River. This short-term temperature increase in South

Fork Clearwater River could dissipate in the downstream direction from its confluence with Crooked River with instream mixing and tributary inflows. Water temperatures are not expected to increase in the short- or long-term in Crooked River or South Fork Clearwater River from the implementation of the proposed Orogrande Community Protection project. Some vegetation treatments would occur in riparian habitat conservation areas along Crooked River, but not to the extent that they would prevent the attainment of Riparian Management Objectives that include adequate water temperatures for cold water biota, and no shading trees would be affected (USDA Forest Service 2013 draft). In the long term, water temperatures are expected to decrease in Crooked River as desired riparian vegetation grows and provides effective shade to the channel. As with temperature increases, decreased temperature effects could occur in South Fork Clearwater River beginning at its confluence with Crooked River. However, these effects could also be expected to dissipate in the downstream direction with instream mixing and tributary inflows.

Turbidity

Turbidity level in Crooked River vary with streamflow throughout the year. Levels increase during peak streamflow in May or June annually and can also increase following precipitation events. Turbidity measurements of five surface water samples were collected 2015 within the project area in June 2015. Instream conditions ranged from 2.4 to 3.8 nephelometric turbidity units (NTUs), with an average value of 2.9 NTUs. Turbidity level in the South Fork Clearwater River during this same time period was 4.8 NTUs. Turbidity was measured using a Hach turbidimeter, and all samples complied with the Idaho State Water Quality Standard for turbidity (IDEQ 2013).

The Idaho State Water Quality Standard state that turbidity shall not exceed background beyond the mixing zone boundary by more than 50 nephelometric turbidity units (NTU) instantaneously or exceed 25 NTU for more than 10 consecutive days beyond the mixing zone (IDEQ 2013, IDAPA 58.01.02, sec 250), where the mixing zone boundary is 100 m (330 ft) downstream from the activity.

Direct and Indirect Effects

Alternative 1 – No Action

Under Alternative 1, the Nez Perce – Clearwater National Forests would maintain the current management of the Meanders area, which does not include restoration activities that could increase turbidity; therefore, Idaho State Water Quality Standard for turbidity would not be exceeded.

Alternative 2 – Proposed Action

Direct increases to instream turbidity levels could result from clearing of vegetation; preparing staging areas; construction of temporary bypass channel and road; watering the temporary bypass channel, re-watering the newly constructed channel and placement of large woody debris. Floodplain grading activities and new channel construction would increase sediment production; however, sediment basins would be constructed throughout the project area to capture and settle out sediment.

These direct effects would be short term, based on the application of design and mitigation measures that would be implemented to minimize turbidity increases during instream activities (Chapter 2, Design and Mitigation Measures #1, 6–10, 13, 16–19, 46–49, and 52). See also Effectiveness of Mitigation at the end of this section.

A required Stormwater Pollution Prevention Plan (SWPPP) that includes appropriate BMPs to protect water quality, would be prepared and adhered to as part of the National Pollutant Discharge Elimination System (NPDES) Stormwater Construction General Permit. Activities would be performed in compliance with the terms and conditions set forth in the NPDES permit and CWA Section 401 water quality certification, which provide reasonable assurance that the Idaho State Water Quality standard for turbidity would not be exceeded. These terms and conditions would include the implementation and maintenance of BMPs to minimize turbidity, and turbidity compliance monitoring. If an exceedance occurs and BMPs appear to be functioning to their fullest capability, the activity would be modified and/or additional BMPs would be implemented (including modifying existing BMPs). These conditions would include turbidity compliance monitoring and reporting to ensure the water quality standard for turbidity is not exceeded.

Best Management Practices (BMPs) would be implemented and maintained to minimize turbidity increases during construction and include: completing ground-disturbing activities during low-flow conditions and adjusting instream work dates on a site-specific basis through coordination with the Central Idaho Level 1 Team and other agencies; diverting or pumping stream water around the work site and placing screens on intake pipes; installing silt fences, straw bales, and/or sand bag windrows as needed before excavation occurs to separate disturbed areas from waterbodies; operating dewatering systems continuously until project construction has been completed on each reach; and re-watering the new channel slowly. In addition to compliance monitoring, BMPs will be inspected visually to determine if they are functioning. If an exceedance occurs and BMPs appear to be functioning to their fullest capability, the activity will be modified and /or additional BMPs will be implemented (including modifying the existing BMPs).

Design and mitigation measures, such as installing sediment barriers (#8) and mulching/stabilizing side slopes (#19), would reduce the overall amount of sediment that reaches live water, but would not prevent all sediment from reaching the stream.

The project area is primarily composed of larger cobble since most of the fine sediment was washed out during the dredging activities. This type of substrate would reduce the overall amount of sediment produced during construction activities. The temporary bypass channel may be watered during high flows (April–May) when turbidity background levels are naturally higher to reduce the impacts on fish. Re-watering the newly constructed channel would likely occur during low flow; however, since fine sediment is already lacking in the project area, the amount that is mobilized during the re-watering process would be reduced.

Providing a temporary bypass channel and constructing a temporary work road would physically separate the majority of the construction area from direct contact with Crooked River and would reduce the amount of sediment yield delivered to waterbodies and resulting increases in turbidity, during construction (#47, #48 [RDG et al. 2013a], and #52). As a part of the design, temporary ponds would be constructed to capture sediment across the work area and prevent sediment yield to the bypass channel or the South Fork Clearwater River. Turbid water may be pumped to the floodplain or settling ponds to keep areas dry during construction and to reduce sediment delivery to Crooked River and South Fork Clearwater River.

Cumulative Effects: Turbidity

Cumulative effects occur from the incremental effects of an action when added to other past, ongoing, or reasonably foreseeable future actions.

The cumulative effects analysis area for turbidity is Crooked River in the project area to its confluence with the South Fork Clearwater River. A full description of past, ongoing, and future foreseeable actions is presented in Appendix C of the FEIS.

Past, Ongoing, and Foreseeable Future Actions

Past timber harvest, road construction and dredge mining activities in Crooked River are no longer having an direct effect on turbidity. Indirectly, these activities contribute to the background level of turbidity currently in Crooked River in the project area.

Ongoing actions, such as recreation and road maintenance, have indirect short term effects on turbidity. Because Road 233 is directly adjacent to Crooked River, road maintenance can cause sediment delivery to Crooked River, thus increasing turbidity for short durations. However, this is not expected to exceed the Water Quality Standard for turbidity, in Crooked River or at its confluence with the South Fork Clearwater.

The proposed Orogrande Community Protection project is a reasonably foreseeable future action within Crooked River watershed. The project treatments include prescribed burning, vegetation treatments and temporary roads construction and would apply design and mitigation measures (including BMPS) and adhere to PACFISH riparian buffers, as to not result in turbidity levels in Crooked River exceeding the Idaho State Water Quality Standards.

Alternative 1 – No Action

Since no direct or indirect effects would occur under Alternative 1, no cumulative effects would occur to the levels of turbidity in Crooked River.

Alternative 2 – Proposed Action

Under Alternative 2, turbidity in Crooked River could increase in the short term during the clearing of vegetation; preparing staging areas; construction of temporary bypass channel and road; watering the temporary bypass channel, new channel construction, re-watering the newly constructed channel, floodplain grading activities and placement of large woody debris. However, compliance with the terms and condition set forth in the NPDES stormwater permit and CWA 401 water quality certification would provide assurance that the Idaho State Water Quality Standard for turbidity would not be exceeded in Crooked River within the project area or downstream at its confluence with South Fork Clearwater River. Although Alternative 2 and the proposed Orogrande Community project would be implemented in the same watershed and over the same time period, with the application of the design and mitigation measures described above, there is no cumulative effect expected.

Geomorphology – Direct and Indirect Effects

Channel Entrenchment Ratio

Information for the channel entrenchment ratio analysis was summarized from *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012) and *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a).

Channel entrenchment ratio is a measure of how incised a river is, or the extent of vertical containment of a river relative to its adjacent floodplain. It is calculated as the ratio of flood-prone area width to bankfull width (flood-prone area width: bankfull width), and used as an indicator of floodplain connectivity. Channel entrenchment ratios less than 1.4 indicate high channel entrenchment; greater than 2.2 indicate slight channel entrenchment; and between 1.4 and 2.2 indicate moderate channel entrenchment (Rosgen and Silvey 1996). The desired condition for Crooked River is low or slight channel entrenchment.

Geomorphology through the project area is altered, and existing channel entrenchment is moderate per Rosgen Stream Classification (Rosgen and Silvey 1996), with mean channel entrenchment ratios for the four river reaches within the project area ranging from 1.7 to 2.5, as presented in Table 3-14. The locations of the four river reaches are presented in Figure 3-14. Flow direction is from south to north (Reach 1 to Reach 4).

Channel entrenchment between tailings piles is containing Crooked River within its banks, and in most cases the 100-year flood flow event (Q_{100}) is contained in narrow overbank areas between the channel and the tailing piles. This is preventing channel-floodplain interaction, and floodplain connectivity is lacking. More than 50% of the valley bottom is elevated greater than

1.5 feet above the bankfull elevation (Table 3-15 and Figure 3-15), suggesting that a majority of the valley contains tailings piles and is not part of the functioning floodplain.

Hydraulic analysis estimates that at least a 500-year return period flood flow event would be required to mobilize large cobble material (RDG et al. 2012), which is present in the tailing piles. An event of that magnitude has a 0.2% chance of occurring in any given year; thus, the time frame for natural recovery to erode the tailings pile, reduce channel entrenchment, and restore floodplain connectivity is on the scale of thousands of years.

Table 3-14. Existing channel entrenchment ratios by river reach.

River Reach	Channel Entrenchment Ratio (Flood-prone area width: bankfull width)		
	Minimum	Maximum	Mean
Reach 1	2.2	2.8	2.5
Reach 2	1.8	3.2	2.5
Reach 3	1.6	1.8	1.7
Reach 4	1.8	2.9	2.4

Data source: RDG et al. (2012), Appendix A.

Table 3-15. Tabulation of areas on the existing valley bottom relative to surveyed bankfull indicators (RDG et al. 2012).

Valley Bottom Elevations Relative to Surveyed Bankfull Indicators	Percentage of Valley Bottom
Less than -6.0	0.0
-5.0 to -6.0	1.3
-4.0 to -5.0	2.2
-3.0 to -4.0	7.2
-2.0 to -3.0	6.9
-1.0 to -2.0	8.8
-0.5 to -1.0	2.5
-0.5 to 0.5	8.0
0.5 to 1.0	2.8
1.0 to 1.5	6.8
1.5 to 2.0	6.2
2.0 to 3.0	10.1
3.0 to 4.0	10.9
4.0 to 5.0	5.1
5.0 to 6.0	4.2
Greater than 6.0	17.0
Total	100.0

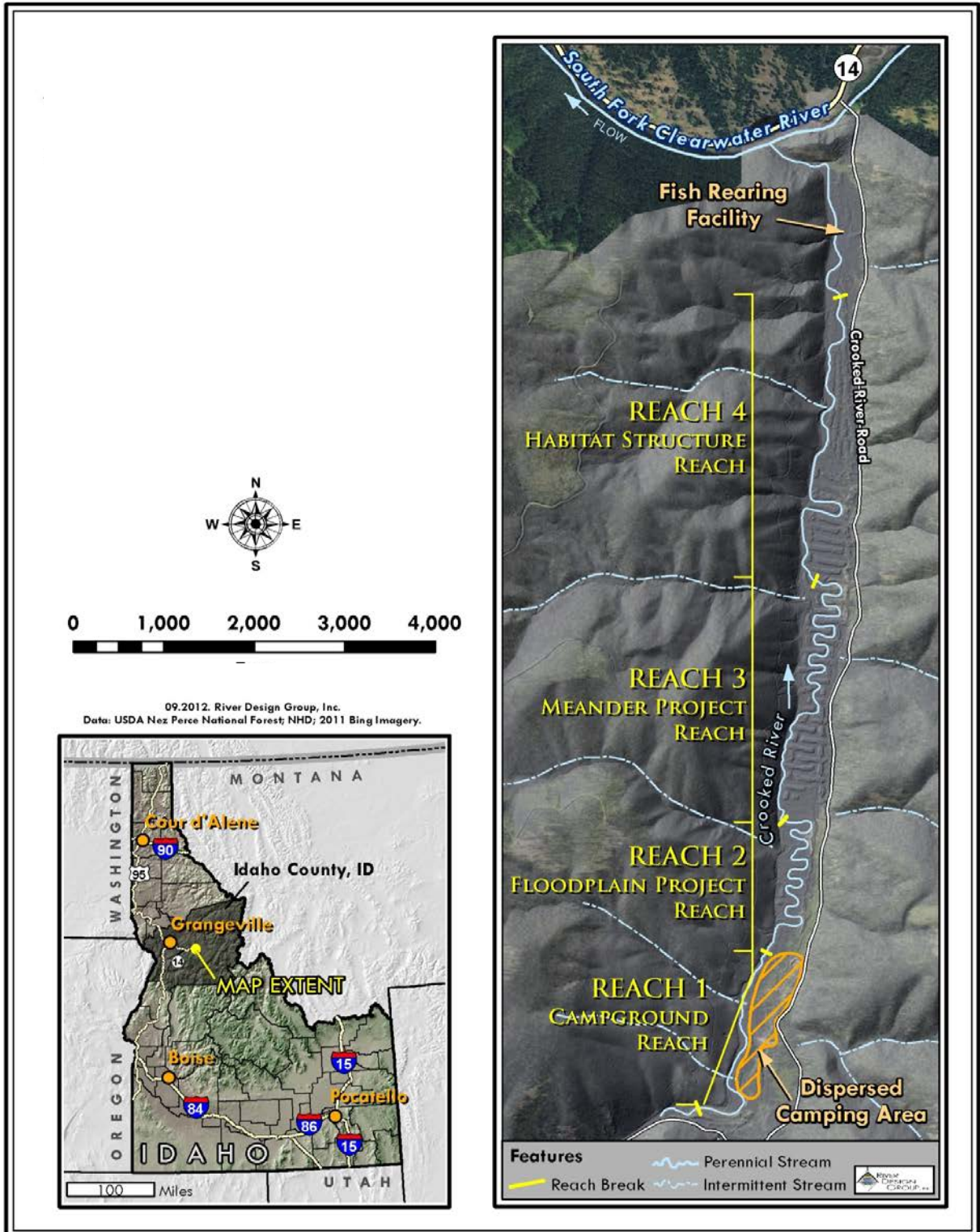


Figure 3-14. Reach delineations for Crooked River (RDG et al. 2012, page A-9).

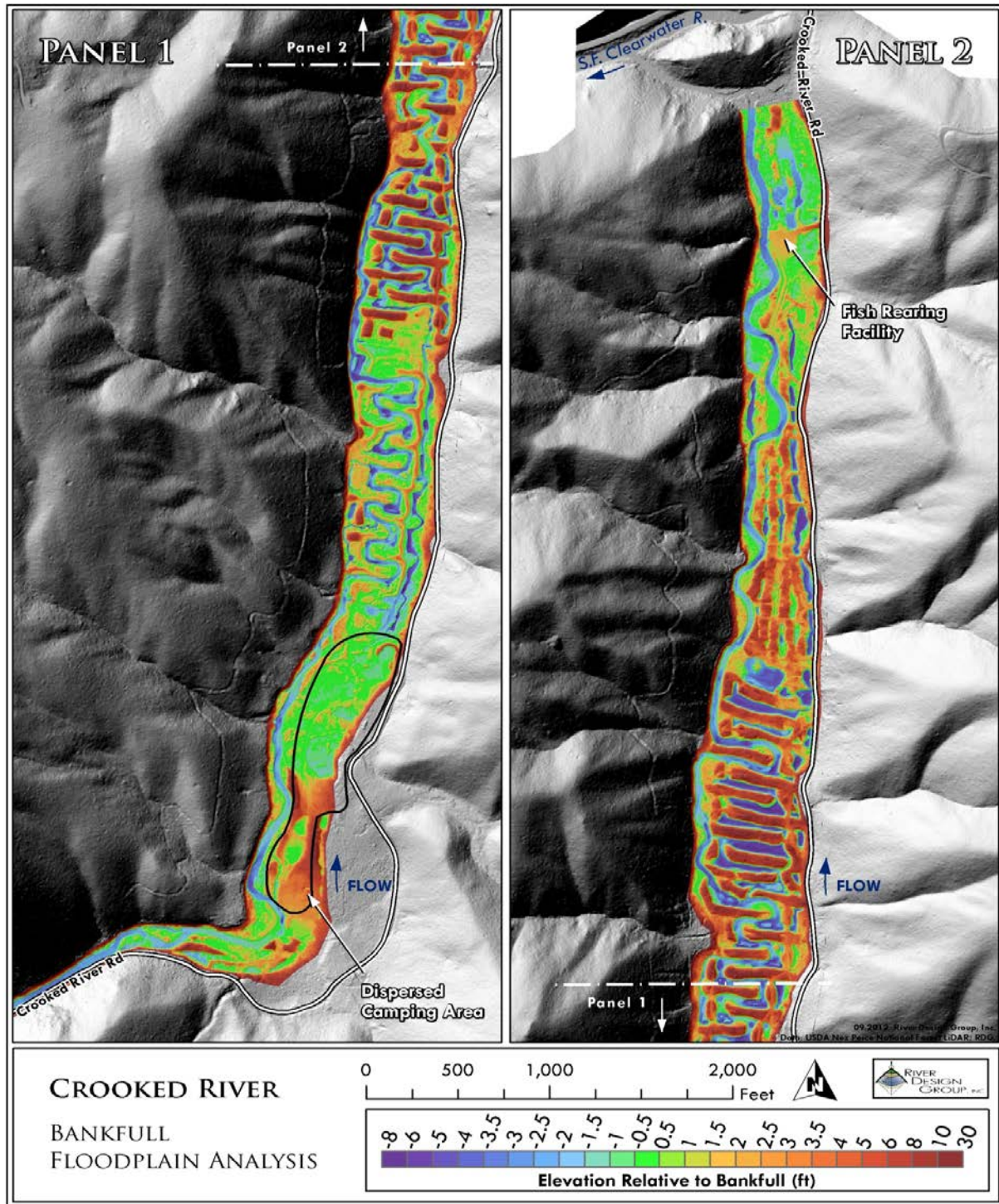


Figure 3-15. Crooked River Valley elevation relative to bankfull indicators (RDG et al. 2012).

Alternative 1 – No Action

Under Alternative 1, the Nez Perce – Clearwater National Forests would maintain the current management of the project area, which does not include restoration. Moderate channel

entrenchment would persist with entrenchment ratios ranging from 1.7 to 2.5, and floodplain connectivity would remain lacking. Natural recovery processes that could erode the tailings piles and re-grade the floodplain to an elevation that reduces channel entrenchment and restores floodplain connectivity would occur on an estimated time scale of thousands of years.

Alternative 2 – Proposed Action

Alternative 2 proposes to excavate the majority of the tailings piles, re-grade the floodplain, and size the new channel capacity for bankfull discharge to reduce channel entrenchment and restore floodplain connectivity. Estimated channel entrenchment ratios for the re-constructed channel were calculated using channel design criteria data (RDG et al. 2013a), and range from 10.0 to 12.5 (Table 3-16), indicating slight channel entrenchment and thus restored floodplain connectivity. A summary comparison of channel entrenchment ratios by alternative is presented in Table 3-17. The increase in channel entrenchment ratio from the existing 1.7–2.5 to 10.0–12.5 under Alternative 2 represents a change from moderate channel entrenchment to slight or low channel entrenchment per Rosgen Stream Classification (Rosgen and Silvey 1996), indicating that Crooked River would be reconnected with its floodplain and more natural and frequent flooding of the floodplain would occur.

Table 3-16. Expected channel entrenchment ratios for the reconstructed channel.

Bed Feature	Bankfull Discharge (cfs)	Bankfull Width (ft)	Max. Bankfull Depth (ft)	Flood-prone Area Width ¹ (ft)	Alternative 2 Channel Entrenchment Ratio
Riffle	300	40 – 45	2.0 – 2.6	500	11.1 – 12.5
Run	300	45 – 50	2.6 – 3.5	500	10.0 – 11.1
Glide	300	45 – 50	1.8 – 2.4	500	10.0 – 11.1

Data source: RDG et al. (2013a), Table 3-3. Channel entrenchment ratios calculated by D. Traeumer.

¹Flood-prone area width assumed to be maximum floodplain width (500 ft).

Table 3-17. Summary comparison of channel entrenchment ratios, by alternative.

	Alternative 1	Alternative 2
Channel Entrenchment Ratio	1.7 – 2.5	10.0 – 12.5
Description ¹	Moderate	Slight

¹ Channel entrenchment descriptions per Rosgen Stream Classification (Rosgen and Silvey 1996).

Channel Width-to-Depth Ratio

Information for the channel width-to-depth analysis was summarized from *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012) and *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a). Channel width-to-depth ratio is defined as the ratio of the bankfull surface width to the mean bankfull depth. Width-to-depth ratios less than 12 are considered low; greater than 12 are considered moderate to high; and greater than 40 are considered very high.

The existing channel width-to-depth ratios for the four river reaches of Crooked River within the project area (Figure 3-15) range from 17 to 31, as presented in Table 3-18. These width-to-depth ratios are moderate to high, indicating a wide, shallow channel shape per Rosgen Stream Classification (Rosgen and Silvey 1996).

Table 3-18. Existing channel width-to-depth ratios by river reach.

River Reach	Width-to-Depth Ratio		
	Minimum	Maximum	Mean
Reach 1	22.0	30.8	26.4
Reach 2	23.6	26.9	25.2
Reach 3	16.9	31.2	24.0
Reach 4	24.6	26.8	25.7

Data source: RDG et al. (2012), Appendix A.

Alternative 1 – No Action

Under Alternative 1, the Nez Perce – Clearwater National Forests would maintain the current management of the project area, which does not include restoration. The existing moderate to high channel width-to-depth ratios (17 to 31) indicating a wide and shallow channel shape would persist, as would elevated water temperatures that exceed the temperature criteria. Wide and shallow channel shapes have slower water velocities and larger surface areas; therefore, they have greater exposure time and area to solar radiation if there is little shading of the stream, and water temperatures become elevated.

Alternative 2 – Proposed Action

Alternative 2 proposes to re-construct two miles of Crooked River with expected channel width-to-depth ratios ranging from 23 to 36, as presented in Table 3-19, which are moderate to high and indicate a wide, shallow channel shape. A comparison of channel width-to-depth ratios by alternative is presented in Table 3-20, which shows that there would be little effect on channel shape under Alternative 2 initially, and the channel shape would remain wide and shallow in the short term. In the long term, however, width-to-depth ratios are expected to decrease in response to increased complexity of the channel margins through the addition of woody debris structures, and increased complexity within the channel through the addition of large woody debris. This increased complexity would cause localized backwater and localized flow acceleration, which would result in deeper flow from backwater effects, and scour and the formation of deeper holes with deeper flow depth from flow acceleration effects. In addition to localized flow acceleration resulting from increased channel complexity, stream velocity would increase in Reaches 2 and 3 where channel slope would be increased, as discussed in the Channel Sinuosity sections. Increased stream velocity and expected post-project streamside average percent effective summer shade of 83 percent, as discussed in the Water Temperature sections, could result in decreased water temperatures.

Table 3-19. Expected channel width-to-depth ratios for the reconstructed channel.

Bed Feature	Bankfull Width (ft)	Mean Bankfull Depth (ft)	Alternative 2 Width-to-Depth Ratio
Riffle	40 – 45	1.4 – 1.6	25 – 32
Run	45 – 50	1.6 – 2.0	23 – 31
Glide	45 – 50	1.4 – 1.6	25 – 36

Data source: RDG et al. (2013a), Table 3-3. Width-to-depth ratios calculated by D. Traeumer.

Table 3-20. Summary comparison of channel width-to-depth ratios, by alternative.

	Alternative 1	Alternative 2
Channel Width-to-Depth Ratio	17 – 31	25 – 32
Description ¹	Moderate to High	Moderate to High

¹ Channel width-to-depth ratio descriptions per Rosgen Stream Classification (Rosgen and Silvey 1996).

Channel Sinuosity

Information for the channel sinuosity analysis was summarized from *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012) and *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a).

Geomorphology in the project area has been altered by the past mining, which has left tailings piles and resulted in a tortuous meander pattern (Figure 3-16, Appendix C). Channel sinuosity is 1.2 and 1.4 in the upper and lower reaches, respectively (Reaches 1 and 4, Figure 3-14), with higher channel sinuosity of 2.2 and 2.7 in the tortuous Meanders middle reaches (Reaches 2 and 3, Figure 3-14). The higher channel sinuosity in the tortuous Meanders reaches indicates lower channel gradients, which are approximately half the gradients of the upper and lower reaches (Table 3-21). Lower channel gradients result in slower water velocities, which reduce the river's sediment transport competence and capacity. Sediment transport competence is the maximum particle size that can be transported, and sediment transport capacity is the maximum amount of sediment that can be transported. Low competence in the tortuous Meanders reaches (Reaches 2 and 3) coupled with an abrupt decrease in channel gradient that exists between Reaches 1 and 2 have caused gravel entering the project area from upstream (south) to deposit in Reach 2, thus depriving downstream Reaches 3 and 4 of suitable spawning substrate, as presented in Table 3-21.

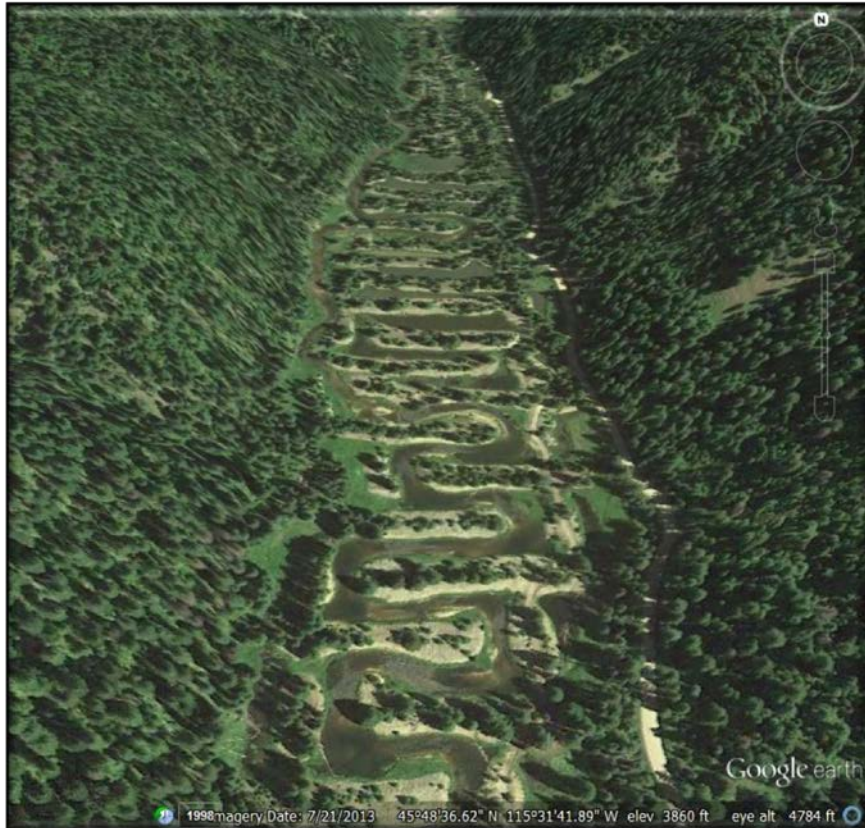


Figure 3-16. Crooked River’s existing tortuous meander pattern.

Table 3-21. Existing channel gradient, channel sinuosity, and riffle substrate (percent).

	Channel Gradient (%)	Channel Sinuosity	Silt/Clay <0.062 mm	Sand 0.062–2 mm	Gravel 2–64 mm	Cobble 64–256 mm	Boulder 256–2048 mm
Reach 1	0.9	1.4	2.8	2.8	37.7	54.7	1.9
Reach 2	0.4	2.2	0	4.9	67.7	23.5	3.9
Reach 3	0.4	2.7	0	4.8	38.5	57.0	0
Reach 4	0.8	1.2	0	4.7	34.0	59.4	1.9

Compiled using data from Tables 5-1 and 5-11 of RDG et al. (2012).

Alternative 1 – No Action

Under Alternative 1, the Nez Perce – Clearwater National Forests would maintain the current management of the project area, which does not include restoration. Geomorphology would remain altered, channel sinuosity would continue to range from 2.2 to 2.7, a tortuous meander pattern would persist, and channel gradients and velocities would remain low. The river’s sediment transport competence would remain low, and downstream reaches would continue to be deprived of gravel needed for suitable spawning substrate.

Alternative 2 – Proposed Action

Alternative 2 would remove the majority of the tailing piles and reconstruct the channel and its floodplain to create more natural stream sinuosity and meet the design objective of restoring geomorphology in the project area. Existing channel sinuosity ranging from 2.2 to 2.7 representing the tortuous meander pattern would be decreased, and more natural channel sinuosity ranging from 1.2 to 1.6 would be created. This more natural channel sinuosity would provide higher channel gradients and corresponding higher velocities, which would increase the river's competence to transport gravel and provide suitable spawning substrate to the downstream reaches. A comparison of the existing and expected channel sinuosity and channel gradients by alternative is presented in Table 3-22.

Table 3-22. Comparison of channel sinuosity and channel gradients, by alternative.

River Reach	Alternative 1		Alternative 2	
	Channel Sinuosity ¹	Channel Gradient ¹ (%)	Channel Sinuosity	Channel Gradient ² (%)
Reach 1	1.4	0.9	1.4	0.9
Reach 2	2.2	0.4	1.6	0.6
Reach 3	2.7	0.4	1.4	0.7
Reach 4	1.2	0.8	1.2	0.8

Data sources: ¹RDG et al. (2012); ²personal communication with RDG. Alternative 2 channel sinuosity by reach calculated by D. Traeumer.

Sediment Transport/Bed Mobility

Information for the sediment transport/bed mobility analysis was summarized from *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012), *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a), and *Hydraulic Modeling and Habitat Mapping for Existing Conditions* (RDG 2013b).

Natural processes influencing sediment supply in the Crooked River watershed include geology, soils, hillslope mass wasting, forest fires, and lateral migration/bank erosion. Granitic geology, relatively stable hillslopes, infrequent fires, and low bank erosion rates appear to be factors contributing to a low sediment supply. Sediment transport in the Crooked River is affected by valley gradient, stream type, and supply. An evaluation of valley gradients and stream types indicates that sediment transport capacity likely decreases downstream of the Narrows, creating the potential for sediment deposition near the upper boundary of Reach 2 (Figure 3-14). Similarly, past rehabilitation efforts to increase channel sinuosity by routing the river through large dredge ponds have reduced channel gradient and increased the potential for sediment storage, thus making the dredge ponds function as large sediment traps capable of depleting downstream reaches of sediment supply. Downstream, the reduced stream power through meandering channel segments combined with a lack of sediment supply have resulted in static bed conditions and subsequent armoring of the riverbed with the over-sized remains of coarse dredging deposits. These static conditions represent bed immobility.

As discussed in the Channel Sinuosity section, lower channel gradients have resulted in slower water velocities, which have reduced the river's sediment transport competence and capacity and caused gravel entering the project area from upstream to deposit in Reach 2, thus depriving downstream Reaches 3 and 4 (Figure 3-14) of suitable spawning substrate (see Table 3-21).

Alternative 1 – No Action

Under Alternative 1, the Nez Perce – Clearwater National Forests would maintain the current management of the project area, which does not include restoration. Channel gradients and water velocities would remain low, the river's sediment transport competence would remain low, static conditions representing an immobile and armored riverbed would persist, and downstream reaches would continue to be deprived of gravel needed for suitable spawning substrate.

Alternative 2 – Proposed Action

Under Alternative 2, the channel would be reconstructed to support a mobile gravel bed, which would provide downstream reaches with appropriately sized spawning gravel and support the maintenance of clean interstitial spaces. This would be accomplished by increasing channel gradients in Reaches 2 and 3, as presented in Table 3-22, which would increase water velocities in the meandering reaches and increase sediment transport competence and capacity to provide suitable spawning gravels to downstream reaches. A comparison of channel gradients by alternative is presented in Table 3-22.

A summary comparison of areas for particle size mobility is presented in Table 3-23, which shows an increase in gravel mobility under Alternative 2 for both the bankfull discharge of 300 cfs with a recurrence interval of 1.1 years, and the Q_2 discharge of 597 cfs with a recurrence interval of 2 years. Figures 3-17 and 3-18 illustrate particle bed mobility for bankfull and Q_2 discharges, respectively, where the reconstruction of the floodplain and channel would result in smaller particles being distributed across more of the floodplain and larger particles suitable for spawning to move into Reaches 3 and 4 of Crooked River (see also Aquatic Resources section).

Table 3-23. Summary comparison of areas (acres) for particle size mobility, by alternative.

Particle Size	Alternative 1		Alternative 2	
	Q_{bankfull}^1	Q_2^2	Q_{bankfull}	Q_2
Silt (0.002–0.062 mm)	1.6	3.6	0.1	0.0
Sand (0.062–2.0 mm)	4.6	7.9	1.4	1.0
Gravel (2.0–64 mm)	13.7	17.4	14.6	44.8
Cobble (64–256 mm)	2.8	4.3	3.2	6.5
Boulder (>256 mm)	0.1	0.1	0.0	0.0

¹ Q_{bankfull} = bankfull discharge of 300 cfs with 1.1-year recurrence interval.

² Q_2 = discharge of 597 cfs with 2-year recurrence interval. Data source: RDG (2013b).

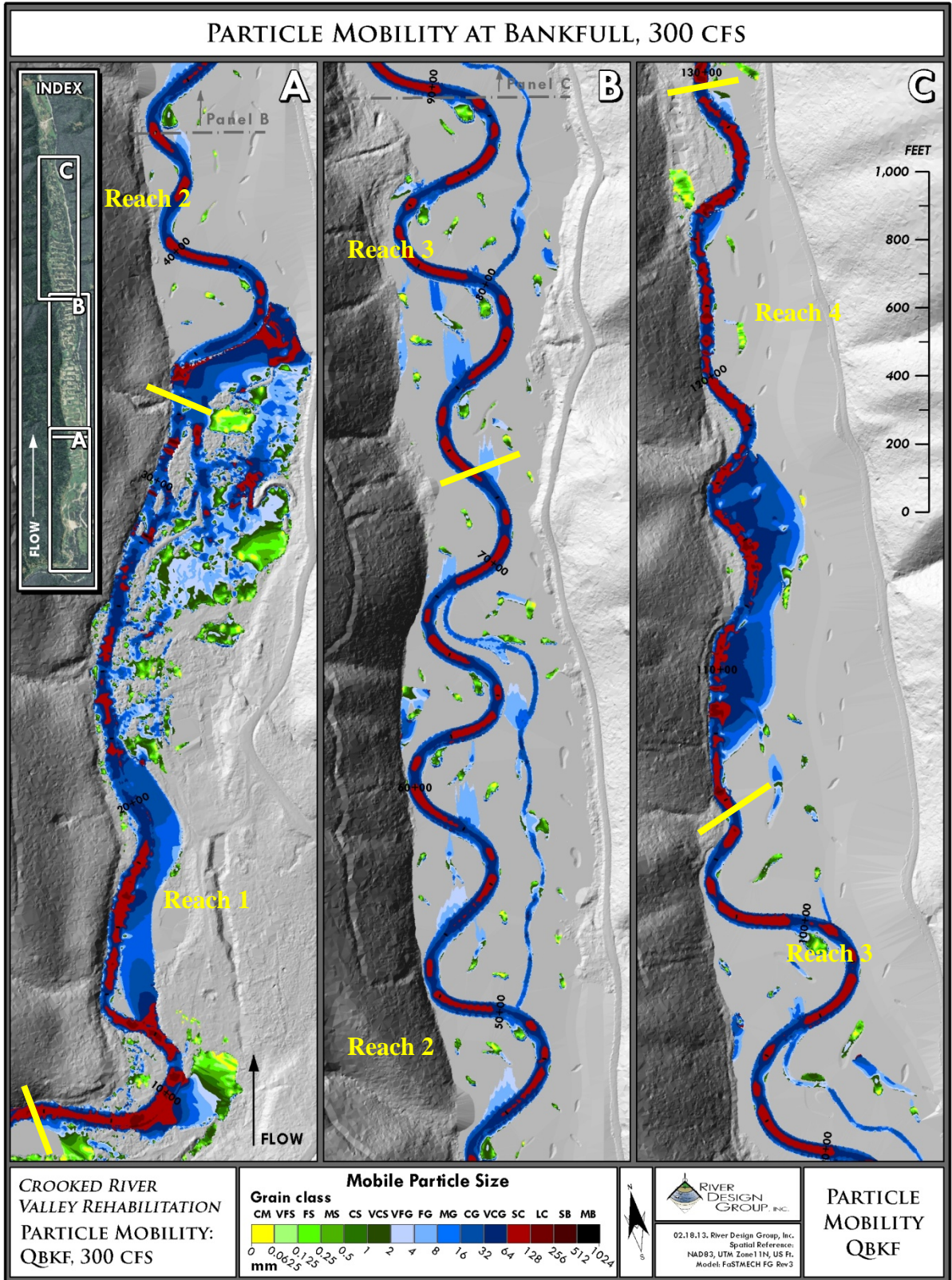


Figure 3-17. Alternative 2, particle mobility at bankfull, 300 cfs (RDG et al. 2013a).

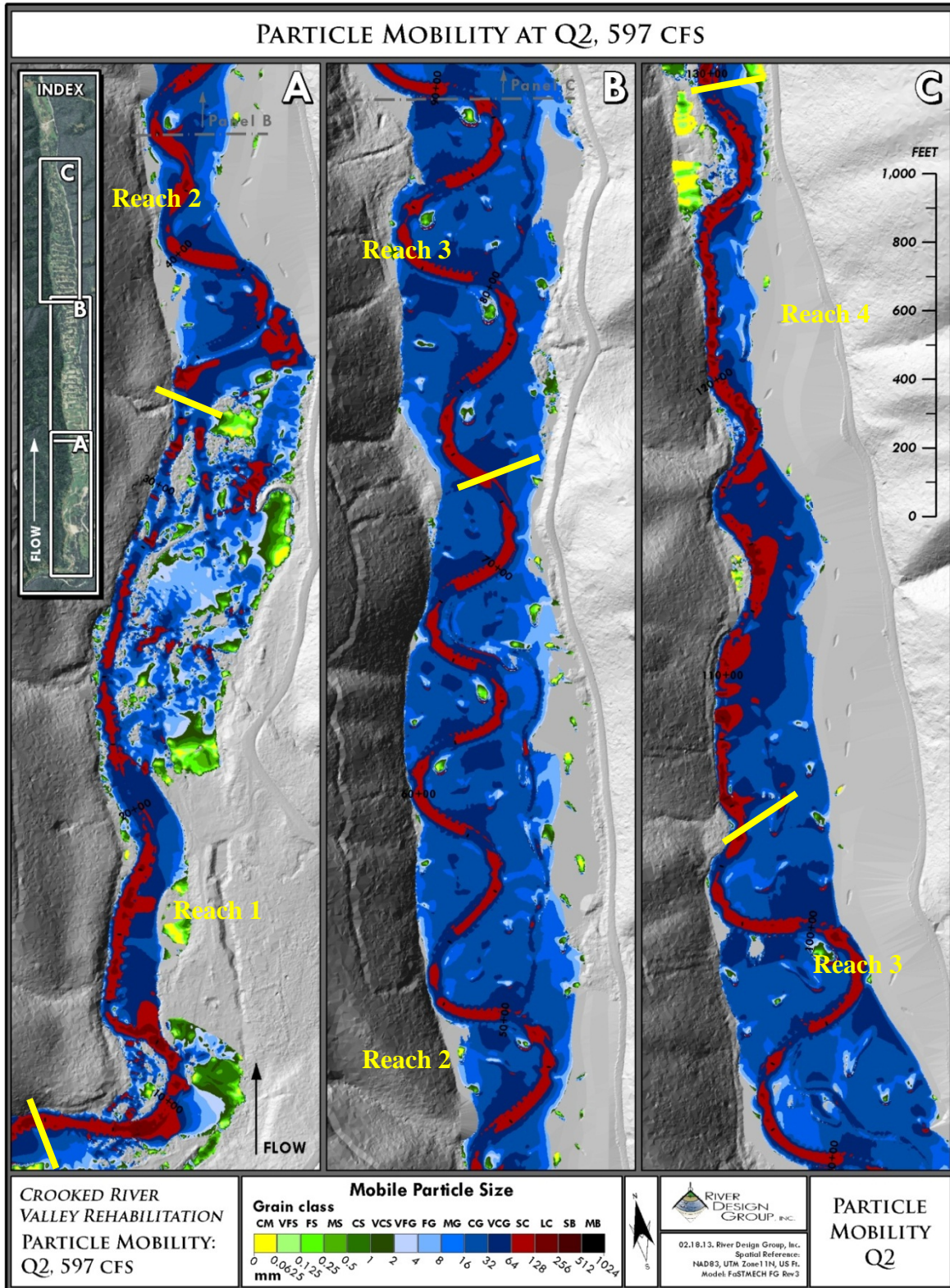


Figure 3-18. Alternative 2, particle mobility at Q₂, 597 cfs (RDG et al. 2013a).

Geomorphology – Cumulative Effects

The cumulative effects analysis area for the geomorphic indicators channel width-to-depth ratio, channel sinuosity, and channel entrenchment ratio is the project area.

The cumulative effects analysis area for the geomorphic indicator sediment transport/bed mobility is the project area and the South Fork Clearwater River to its confluence with the Middle Fork Clearwater River near Kooskia, ID.

A full description of past, ongoing, and future foreseeable actions is in Appendix C.

Past, Ongoing, and Foreseeable Future Actions

Past dredge mining has had the most notable management-related effects on geomorphology in the project area. There are no ongoing or foreseeable future actions within the project area that would affect channel sinuosity, channel entrenchment ratios, or channel width-to-depth ratios.

Alternative 1 – No Action

Since no direct or indirect effects would occur under Alternative 1, no cumulative effects would occur.

Alternative 2 – Proposed Action

Alternative 2 would have direct effects on channel sinuosity, channel entrenchment ratios, and channel width-to-depth ratios. While no other ongoing or foreseeable actions would affect these indicators, there would be a beneficial cumulative effect, which is the intent of the project. The beneficial cumulative effects include restored channel-floodplain connectivity, improved riparian vegetation and stream shading, and cooler stream temperatures.

Wetlands

Information for the wetlands analysis was summarized from *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012), *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a), and *Crooked River Rehabilitation Project Wetland Delineation Report* (Geum Environmental Consulting 2012). See Appendix B for the Clean Water Act – Section 404(b)(1) practicability analysis of alternatives. The analysis was used to identify the Least Damaging Practical Alternative (LDPA) for the project.

Within the 115-acre project area, 52.5 acres of wetlands have been delineated. Wetland classes delineated include palustrine aquatic bed, palustrine emergent, palustrine scrub shrub, palustrine forested, and riverine as presented in Table 3-24 and Figures 3-19, 3-20, and 3-21. Each of the wetlands types provide various wetland functions, including: aquatic and terrestrial habitat, debris recruitment, surface and groundwater storage, sediment and nutrient filtering, streambank stabilization, thermal cover, and terrestrial habitat.

Palustrine aquatic bed wetlands account for 9.7 acres (18.5%) of the existing wetland area in the project area, and include dredge ponds and low-gradient side channel features flowing along the

edges of the valley. Aquatic bed wetlands in the project area provide surface and groundwater storage that maintain streamflows, and provide habitat for aquatic and terrestrial species. The function of aquatic bed wetlands is limited through lack of connectivity with the mainstem Crooked River.

Table 3-24. Existing wetland classes, functions, and areas (Geum Environmental Consulting 2012).

Wetland Class	Wetland Function	Area (acres)	Percent of Project Area
Palustrine Aquatic Bed	SG, ATH	9.7	18.5
Palustrine Emergent	SG, ATH, SN, SS	28.1	53.5
Palustrine Scrub Shrub	TC, DR, SS, ATH	1.7	3.2
Palustrine Forested	TH	0.5	1.0
Riverine	ATH	12.5	23.8
Total		52.5¹	100.0

¹ Geum Environmental Consulting (2012) lists this total as 52.6.

ATH = aquatic and terrestrial habitat; DR = debris recruitment; SG = surface and groundwater storage; SN = sediment and nutrient filtering; SS = streambank stabilization; TC = thermal cover; TH = terrestrial habitat

Palustrine emergent wetlands are the most abundant wetland class in the project area, and account for 28.1 acres (53.5%) of the existing wetland area. Emergent wetlands, defined by the dominance of erect rooted herbaceous (not woody) wetland plants, occur throughout the floodplain including on streambanks of Crooked River, alongside channels, around dredge ponds, at the toe of valley slopes, and on floodplain surfaces. Sedges and reed canary grass are the dominant emergent wetland species on streambanks and connected floodplain features. As discussed in the water temperature analysis, reed canary grass occupies 40% of the streamside and provides average and minimum summer percent effective shade of 18 and 6%, respectively, thereby providing little thermal cover.

Emergent wetlands are supported by a number of hydrologic regimes, including: temporarily flooded, seasonally flooded, and semi-permanently flooded. Emergent wetlands provide surface and groundwater storage that maintain streamflows, and provide habitat for aquatic and terrestrial species. Where connected to Crooked River, these wetlands provide sediment and nutrient filtering and streambank stabilization functions. The function of emergent wetlands is limited due to lack of connectivity with Crooked River.

Palustrine scrub shrub wetlands account for 1.7 acres (3.2%) of the existing wetland area in the project area, and are located in a few scattered locations on the floodplain that supports this wetland class. Scrub shrub wetlands are located mostly along the main Crooked River channel and support a range of floodplain and aquatic habitat functions, including thermal cover, debris recruitment, and streambank stability. These wetlands provide habitat for aquatic and terrestrial species. Function of these wetlands is limited due to the lack of floodplain connectivity and the small area occupied by this wetland type.

Two palustrine forested wetlands accounting for 0.5 acres (1.0%) of existing wetland area were delineated in the project area. Both wetlands are associated with seep features on slopes on the east side of valley that drain into the floodplain. In the project area, forested wetlands are rare and associated with seeps along valley slopes. These wetlands provide habitat for terrestrial species, including terrestrial insect input as a food source and leaf drop as a nutrient source for other wetlands and aquatic habitat. Function of these wetlands is limited due to the small area occupied by this wetland type.

Riverine wetlands accounting for 12.5 acres (23.8%) of existing wetland area were delineated in the project area. These wetlands provide habitat for fish and other aquatic species, convey water and sediment, and provide an influx of nutrients and organic matter to adjacent wetland features, which supports nutrient cycling.

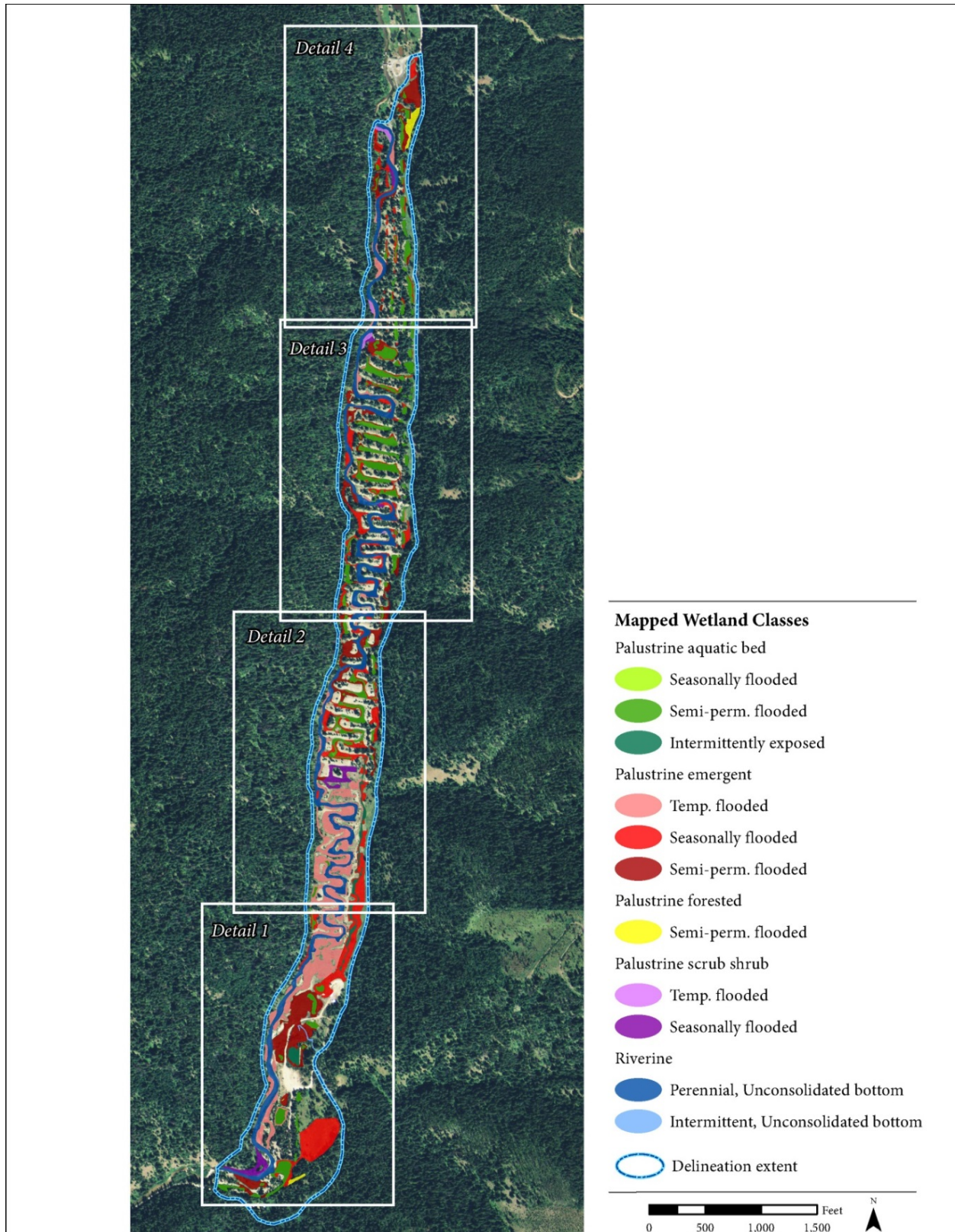


Figure 3-19. Overview of wetlands delineated in the project area (Geum Environmental Consulting 2012).

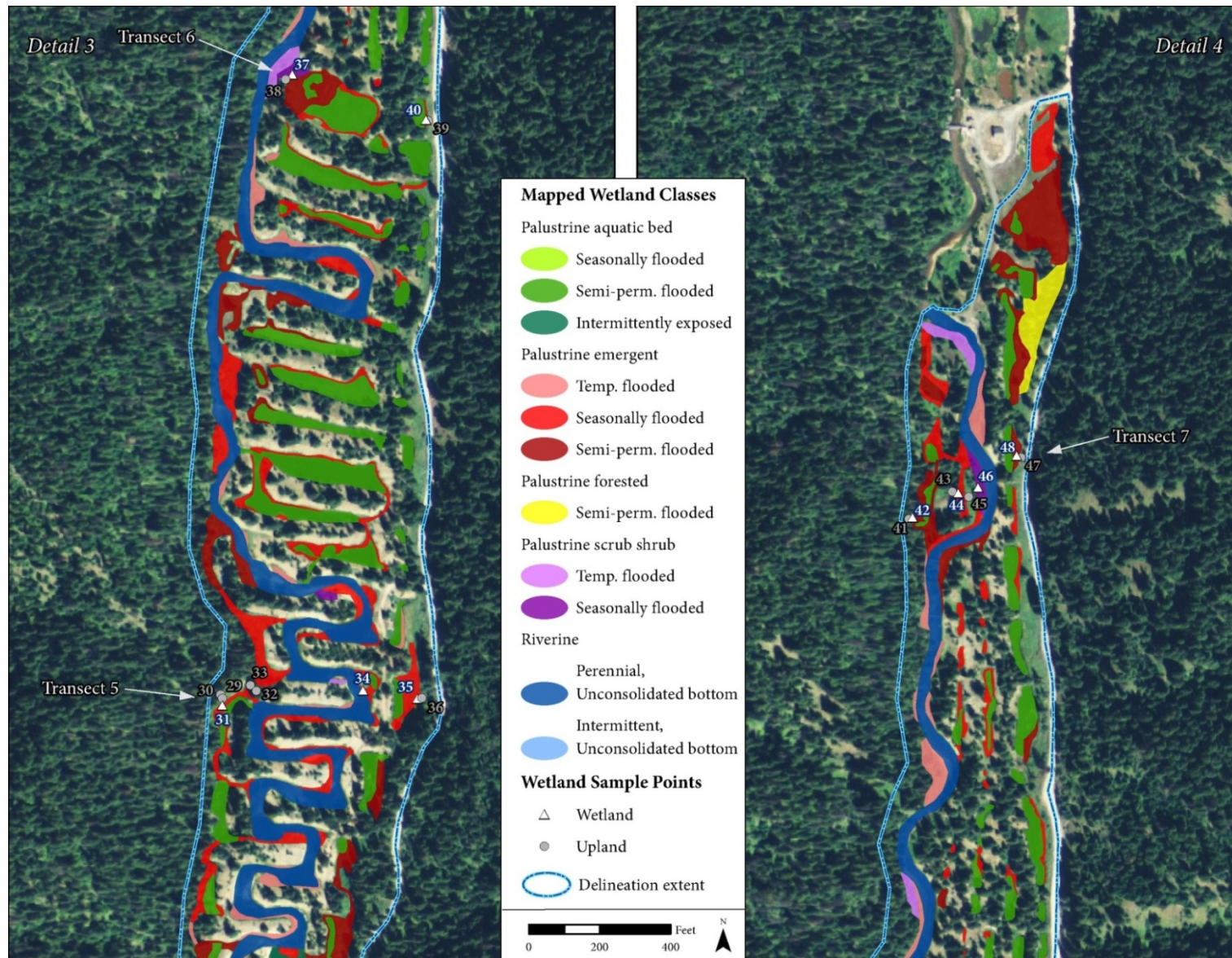


Figure 3-20. Wetlands delineated in upstream (southern) portion of the project area (Geum Env. Consulting 2012).

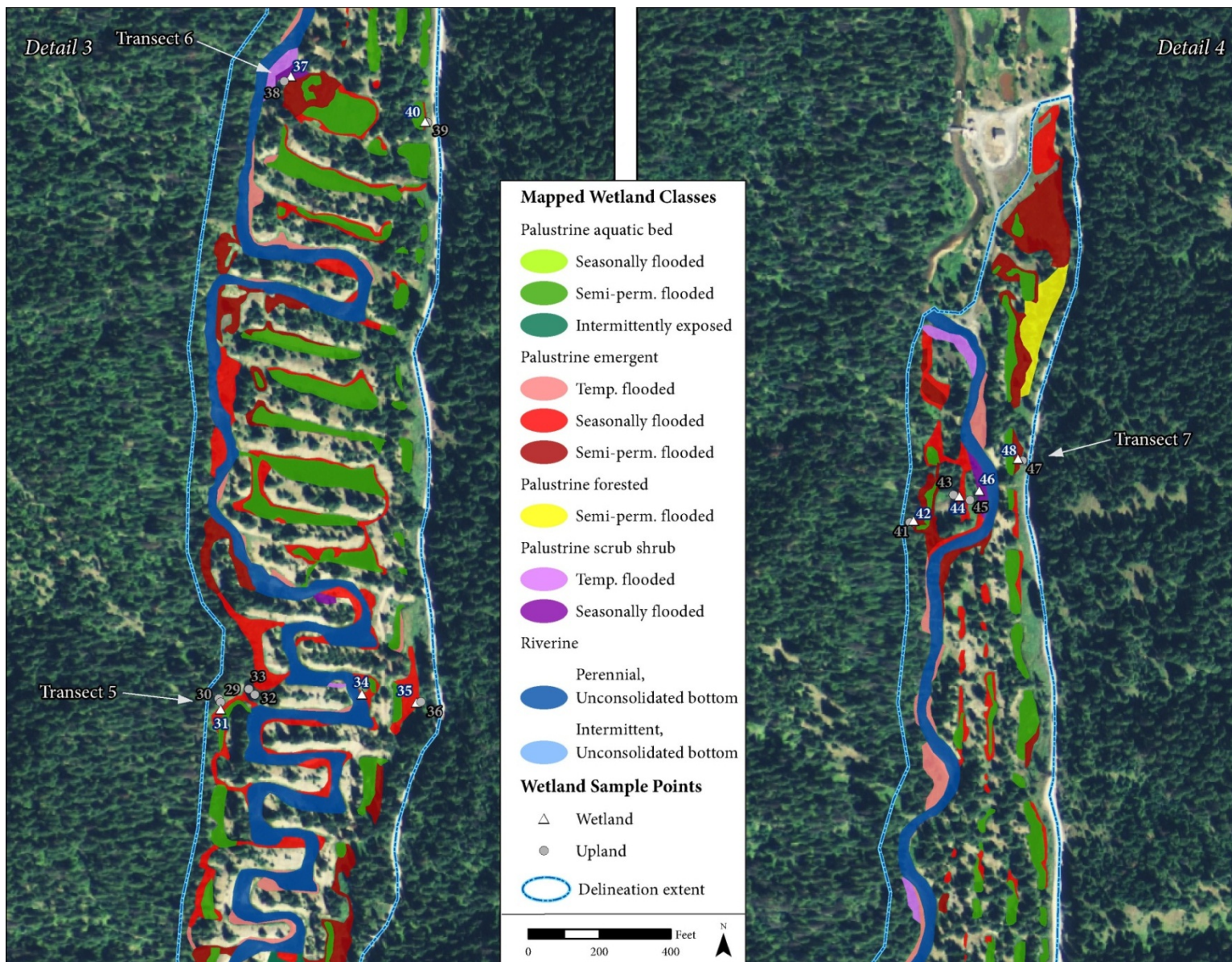


Figure 3-21. Wetlands delineated in downstream (northern) portion of the project area (Geum Env. Consulting 2012).

Direct and Indirect Effects*Alternative 1 – No Action*

Under Alternative 1, the Nez Perce – Clearwater National Forests would maintain the current management of the project area, which does not include restoration. Emergent wetlands that do not provide thermal cover and currently account for the majority (53.5%) of the existing 52.5-acre delineated wetland area would likely persist at these high levels. Desired scrub shrub wetlands that provide thermal cover and currently account for only 3.2% of the wetland area would likely persist at these low levels. Existing wetlands by area, function, and class are presented in Table 3-24.

No Clean Water Act Section 404 permit authorization would be needed by the USACE under this alternative.

Alternative 2 – Proposed Action

Under Alternative 2, a mosaic of vegetation communities would be created that would provide more ecological functions than currently exist. This mosaic would be accomplished by restoring channel-floodplain interaction through decreased channel entrenchment in the reconstructed channel, whereby the floodplain would be inundated more frequently at flows greater than the 1.1-year recurrence interval, and through the construction of side channels that would connect to the main channel at elevations above baseflow and below bankfull stage and would convey less than 10 percent of the total flow.

Two types of wetland features would be constructed: slope wetlands and side channel wetlands. Slope wetlands are lateral seeps entering the valley bottom from side drainages. Side channel wetlands are wide, shallow depressions connected to side channel features. Side channel wetlands would create areas of low velocity along the side channels to promote natural recruitment of vegetation and organic matter and retain late-season moisture in the floodplain.

Existing aquatic bed and emergent wetlands would be converted to higher functioning scrub-shrub and forest-dominated vegetation communities that would provide aquatic and terrestrial habitat and increase streamside shading. A Montana Assessment was completed for the existing condition of wetlands and the conceptual design of the post-project wetland areas. The functionality score was increased in the post-project assessment of the expected conditions (from 458 to 723) (Nez Perce Tribe 2014). Alternative 2 is expected to impact 30.6 acres of the existing 52.5 acres of wetland during construction (Figure 3-22), and create 42 acres of wetlands (Figure 3-23). Following implementation, the expected wetland area would be 64.1 acres, which would be a total net gain of 11.6 acres of wetlands in the long term.

A comparison of the areas of existing and expected wetland classes by alternative is presented in Table 3-25. Existing wetlands outside construction limits would be preserved in their present condition. Table 3-26 shows the existing wetland area, estimated project-related wetland impact

area, estimated area of wetland creation resulting from the project, and the total estimated area of wetland post-project.

Alternative 2 would comply with Executive Order 11990 (Protection of Wetlands) as: (1) potential effects to wetlands in the project area have been evaluated; (2) design and mitigation measures have been developed to avoid adversely impacting wetlands wherever possible or to minimize wetlands destruction and preserve the values of wetlands; and (3) Alternative 2 would enhance the natural and beneficial value of wetlands by converting the existing wetlands to a higher functioning wetlands.

Alternative 2 has been identified as the Least Damaging Practical Alternative (LEDPA), the preferred alternative, for this project. See Appendix B for the Clean Water Act – Section 404(b)(1) practicability analysis of alternatives. The 404(b)(1) analysis was prepared to provide information to the USACE and ensure that the LEDPA is carried forward for detailed study in this EIS. Alternatives were compared for their consistency with the basic purpose; the impacts to jurisdictional waters from discharge of dredged or fill material; other environmental impacts; and cost, logistical, and technological considerations. Alternative 2, including design and mitigation measures (see Chapter 2) would avoid and /or minimize impact to jurisdictional water and special aquatic sites to the maximum extent practicable.

A Joint Application for Permit and Stream Alteration Permit would be needed for this alternative. The effectiveness of revegetation efforts would be monitored for five years after construction activities are completed, and submitted annually to USACE.

Table 3-25. Comparison of wetland classes and areas (acres), by alternative (RDG et al. 2013a).

Wetland Class	Wetland Function	Alternative 1	Alternative 2
Palustrine Aquatic Bed	SG, ATH	9.7	1.8
Palustrine Emergent	SG, ATH, SN, SS	28.1	13.9
Palustrine Scrub Shrub	TC, DR, SS, ATH	1.7	34.3
Palustrine Forested	TH	0.5	0.5
Riverine	AH	12.5	13.6
Total		52.5	64.1

ATH = aquatic and terrestrial habitat; DR = debris recruitment; SG = surface and groundwater storage; SN = sediment and nutrient filtering; SS = streambank stabilization; TC = thermal cover; TH = terrestrial habitat

Table 3-26. Acres of USACE jurisdictional wetlands/waters of the U.S. permanently impacted and/or created (RDG et al. 2013a).

Wetland Class ¹	Existing Wetlands ²	Existing Wetlands Impacted	Estimated Wetland Area to Be Created	Total Wetland Area Post-project ³
Palustrine Aquatic Bed	9.7	7.9	0.0	1.8
Palustrine Emergent	28.1	14.3	0.3	13.9
Palustrine Scrub Shrub	1.7	0.3	32.6	34.3
Palustrine Forested	0.5	0.0	0.0	0.5
Riverine	12.5	8.1	9.1	13.6
Total	52.5	30.6	42.0	64.1

¹ Cowardin et al. (1979).

² Existing wetlands are described in the *Crooked River Valley Rehabilitation Project Wetland Delineation Report* (Geum 2012).

³ This estimate includes existing wetlands that would not be impacted by project actions combined with wetlands expected to be created by the project.

Wetlands are expected to increase in both area and diversity in the project area as a result of the project, and associated wetland and floodplain functions are also expected to increase. The project design would create a diverse floodplain surface that is hydrologically connected with the Crooked River channel. The floodplain would include a variety of geomorphic surfaces, including a defined main channel, point bars, bankfull floodplain, side channels, and large and small depression features. Frequent disturbance from floods, combined with groundwater and hyporheic exchange, would result in a heterogeneous mosaic of habitats across the floodplain, each capable of supporting a variety of plant species. These enhanced hydrogeomorphic conditions would cause many of these diverse, newly created habitats to develop into ephemeral, seasonal, or persistent wetland types.

The time needed for wetlands to develop in the floodplain depends on a number of factors. Some wetland types, such as riverine wetlands, would be present immediately after project implementation. Other wetlands, such as shrub and forested wetlands, would not be present until woody vegetation has a chance to colonize and establish these areas. The diversity of features incorporated into the design floodplain would provide both sources and storage of organic matter, which would promote soil development over time. Deposited and accumulated sediment within the hydrologically diverse floodplain would influence the development and maintenance of wetland and riparian vegetation communities. Hydrologic conditions would dictate what vegetation communities would ultimately develop and thrive in the floodplain and what type of soils would develop over time.

Table 3-27 presents design vegetation communities with the expected wetland classes that are likely to develop in the long term. Most of the rehabilitated floodplain is designed to support riparian shrub and forest plant communities. The rehabilitated floodplain includes approximately 32.6 acres of alder vegetation community type, which is expected to develop into a palustrine scrub shrub wetland over time (Figure 3-24). Other design features that are expected to develop into wetland over time include bare colonizing surfaces, water features such as the main channel, alcoves and side channels, and sedge vegetation communities. Palustrine forested wetlands may

develop in portions of the conifer/tall forb, mixed shrub, and spruce design vegetation community types when they are located in areas with wetland hydrology (i.e., slope wetlands) but these are not included in the estimated total expected wetland area because it is unclear how the hydrology would develop in these areas.

Alternative 2 would create a connected, topographically heterogeneous floodplain with a mosaic of vegetation communities, where the rehabilitated Crooked River floodplain would be able to provide more ecological functions compared to the existing conditions. Conversion of existing aquatic bed and emergent wetlands that are disconnected from the main channel by extensive tailings piles to shrub and forest-dominated vegetation communities connected with the river would support sediment and water retention, provide habitat for aquatic and terrestrial species, increase allochthonous inputs of carbon and other nutrients, as well as increase shading of the channel to help maintain water temperatures.

Table 3-27. Expected vegetation communities and associated wetland class potential (RDG et al. 2013a).

Design Vegetation Community or Water Feature	Alternative 2 Expected Wetland Class ¹	Alternative 2 Expected Wetland Area (acres)
Alder	Palustrine Scrub Shrub	32.6
Bare colonizing	Riverine Unconsolidated Shore	1.1
Conifer/Tall forb	–	(see footnote 2)
Main channel	Riverine Unconsolidated Bed	6.7
Mixed shrub	–	(see footnote 2)
Alcove	Riverine Unconsolidated Shore	0.4
Sedge	Palustrine Emergent	0.3
Side channel	Riverine Unconsolidated Bed	0.9
Spruce	–	(see footnote 2)
Total		42

¹Cowardin et al. (1979).

²These design vegetation communities are not included in the total expected wetland development area, but portions of these areas may develop wetland characteristics over time.

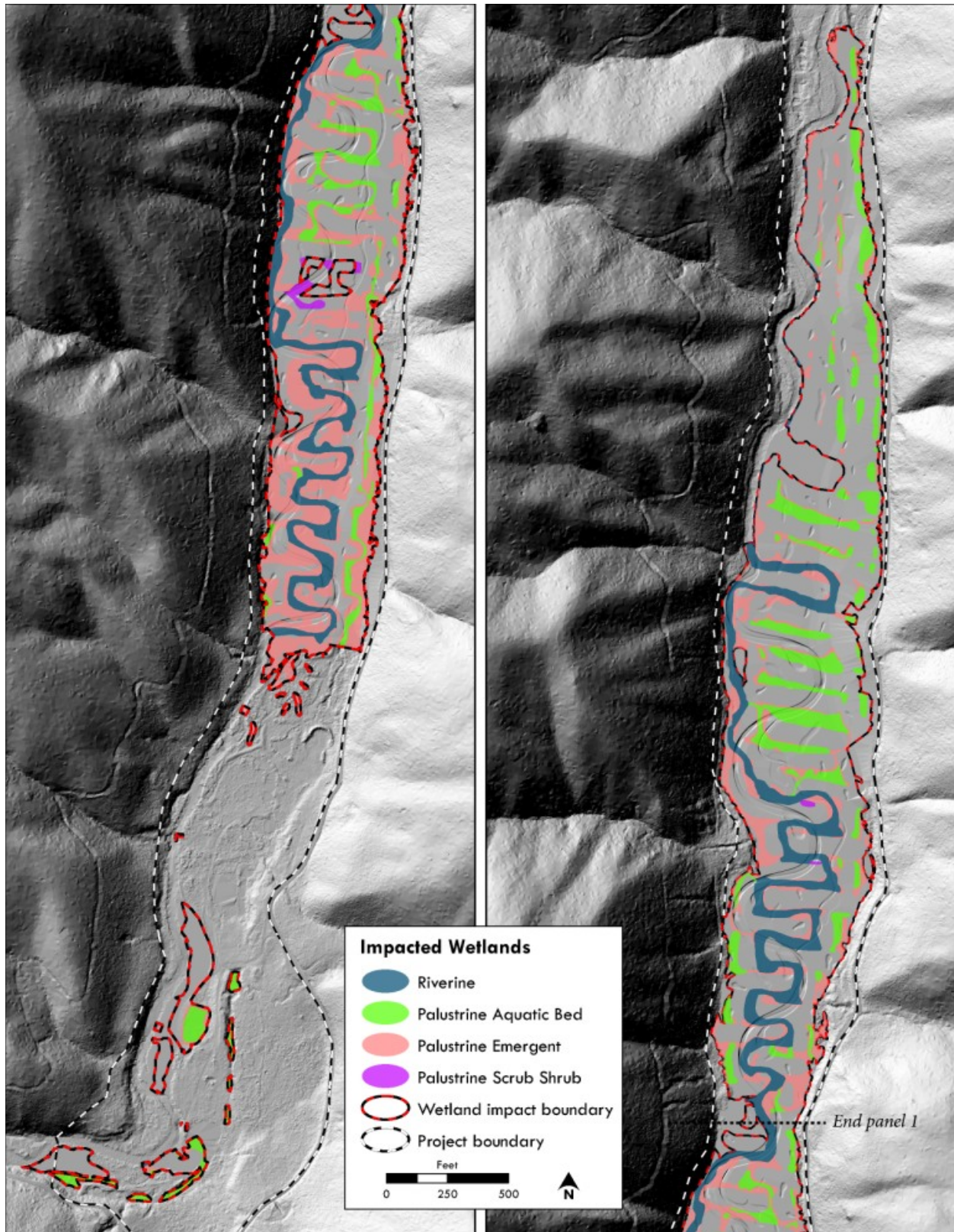


Figure 3-22. Wetlands expected to be impacted during construction. Existing wetlands in the project area that would not be impacted are not shown. (RDG et al. 2013a)

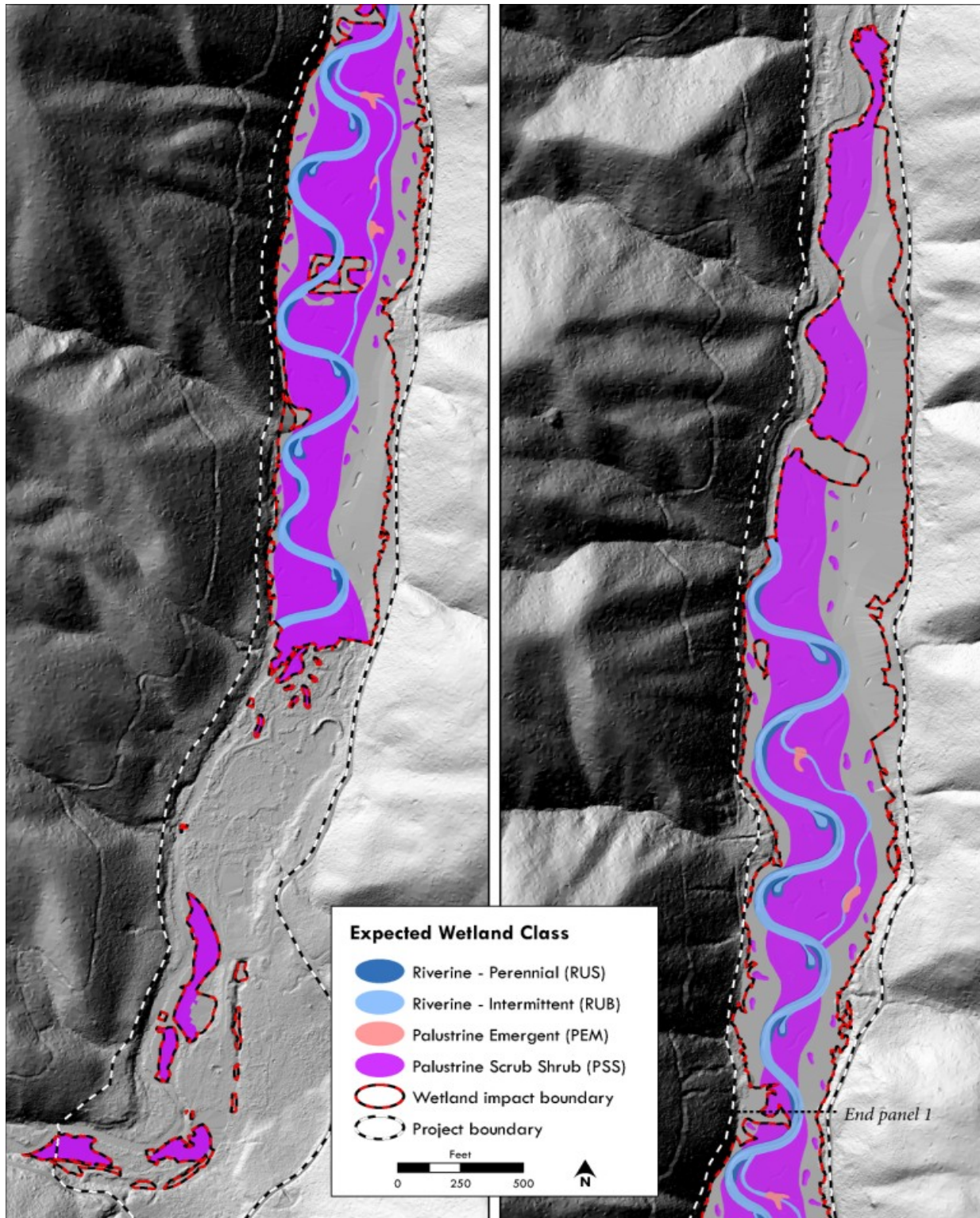


Figure 3-23. Overview of wetland classes expected to develop. Existing wetlands in the project area that are located outside of construction limits are not shown. (RDG et al. 2013a)

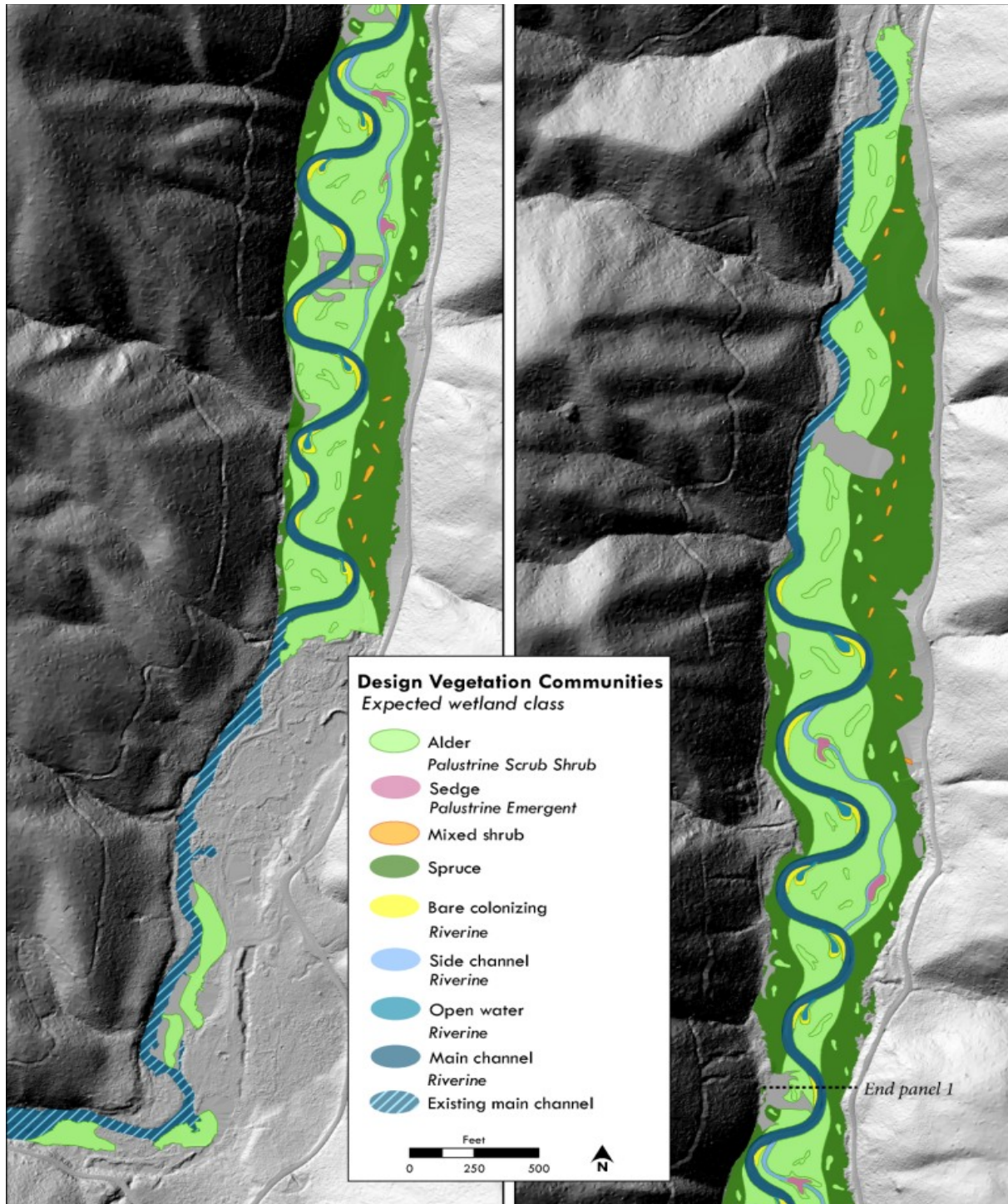


Figure 3-24. Alternative 2 – Overview of desired vegetation communities.¹

¹ Desired vegetation communities incorporated into the rehabilitation design indicating those communities where hydrologic conditions are expected to support wetland development over time. This figure does not show existing wetlands in the project area that are located outside of construction limits. (RDG et al. 2013a)

Floodplains

Information for the floodplains analysis was summarized from *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012) and *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a).

As discussed in the channel entrenchment analysis, tailings piles are extensive on the valley floor, Crooked River is confined within its banks as a result, and more than 50 percent of the valley bottom is not part of the floodplain (Table 3-15 and Figure 3-15). As discussed in the water temperature analysis, this lack of floodplain connectivity limits the interaction between the stream channel and the floodplain, which inhibits the processes that support desired riparian vegetation communities. Within the 115-acre project area, there are approximately 22.7 acres of floodplain, of which 15.6 acres are bankfull floodplain and 7.1 acres are upland floodplain.

Direct and Indirect Effects

Alternative 1 – No Action

Under Alternative 1, the Nez Perce – Clearwater National Forests would maintain the current management of the project area, which does not include restoration. The majority of the project area would remain outside of the floodplain, the lack of floodplain connectivity would persist, and conditions to support desired vegetation communities and desired aquatic habitat would not be created. The area of existing floodplain, by alternative, is presented in Table 3-28.

Alternative 2 – Proposed Action

Under Alternative 2, the floodplain and channel profile would be gradually raised 2.8 feet beginning near the upstream boundary of Reach 2 (Figure 3-10) and then gradually lowered to transition back to the existing channel and bankfull indicators near the downstream boundary of Reach 4 (Figure 3-10). Interaction between the stream channel and floodplain would be restored with floodplain inundation occurring more frequently at flows greater than the 1.1-year recurrence interval, and sustainable floodplain morphology would be established that is capable of supporting aquatic habitat and desired vegetation communities, which would provide more ecological functions than currently exist. Under Alternative 2, approximately 22.7 acres of floodplain would be impacted during construction, and 56.3 acres of new floodplain would be created. Of the new floodplain created, 43.1 acres would be bankfull floodplain, and 13.2 acres would be upland floodplain. Following implementation, the floodplain area would be 56.3 acres, for a total net gain of 33.6 acres of floodplain. A comparison of the area of existing and proposed floodplain types, by alternative, is presented in Table 3-28. Table 3-29 shows the existing floodplain acres, project-related floodplain impact acres, and the post-project acres of new floodplain created.

Table 3-28. Comparison of floodplain type and area (acres), by alternative.

	Alternative 1	Alternative 2
Bankfull Floodplain	15.6	43.1
Upland Floodplain	7.1	13.2
Total	22.7	56.3

Data sources: RDG et al. (2012); RDG et al. (2013a).

Table 3-29. Existing floodplain area, existing floodplain area to be impacted, and total post-project floodplain area.

Floodplain Type	Alternative 1 Existing ¹	Alternative 2 Existing Floodplain Impacted	Alternative 2 Total Post-project Floodplain Area
Bankfull Floodplain	15.6	15.6	43.1
Upland Floodplain	7.1	7.1	13.2
Total	22.7	22.7	56.3

¹ Data source: RDG et al. (2012), Table 5-8. Areas calculated by D. Traeumer.

The new floodplain would be characterized by complexity and diversity, and consist of surface elevations that correspond to a range of desired floodplain vegetation communities and desired geomorphic features. These include wetlands, side channels, and oxbow or pond features of varying depth that would create an abiotic template to support complex and highly functioning plant communities. The result would be a wide range of ecological niches within a diverse mosaic of plant communities for both short and long term. Further diversifying the floodplain through placement of varying textures and thicknesses of substrate, and integrating woody debris in patterns mimicking natural recruitment, would create the physical components necessary for river processes to initiate development of a highly functioning floodplain environment. The width of the bankfull floodplain would vary from 100 to 400 feet with the valley width, with an average width of 300 feet. The bankfull floodplain would correspond to the elevation from the top of the new channel banks to 1.5 feet higher, and would be inundated frequently at flows with recurrence intervals greater than the 1.1-year flood flow event. The upland floodplain would be constructed as a transition area between the bankfull floodplain and existing ground, and the elevation would correspond to 1.5 to 2.0 feet above the top of the new channel banks. The upland floodplain width would vary from 0 to 200 feet based on the balance of earthwork. The height of the upland floodplain would be set at an elevation corresponding to slightly drier vegetation community types. The upland floodplain would be inundated infrequently at flows with recurrence intervals greater than the 25-year flood flow event (or, on average, inundated every 25 years).

Alternative 2 would comply with Executive Order 11988 (Floodplain Management) as: (1) potential effects to floodplains in the project area have been evaluated; (2) design and mitigation measures have been developed to reduce short-term impacts to floodplains; and (3) Alternative 2 would restore the function of the floodplain.

Wetlands and Floodplains – Cumulative Effects

The cumulative effects analysis area for wetlands and floodplains is the project area.

Past, Ongoing, and Foreseeable Future Actions

Past dredge mining has had the most direct notable management-related effects on wetlands and floodplains in the project area. A full description of past, ongoing, and future foreseeable actions considered in this analysis is presented in Appendix C.

There are no ongoing or foreseeable future actions within the project area that would affect floodplains or wetlands.

Alternative 1 – No Action

Past dredge mining would continue to affect floodplain and wetlands currently in the project area because these systems have been physically altered. However, since no direct or indirect effects would occur under Alternative 1, no cumulative effects would occur.

Alternative 2 – Proposed Action

The proposed action would reduce the effects from past dredge mining on the Crooked River floodplain and wetlands in the project area through the proposed rehabilitation efforts.

Alternative 2 would have short-term adverse effect on wetlands with the reconstruction of the channel and the re-grading of the floodplain; however, not all wetlands would be impacted. Of the existing 52.5 acres of wetlands, 30.6 acres would be impacted, and 21.9 acres would be preserved. These short-term adverse effects on wetlands are expected to be off-set by long-term improvements that include the conversion of existing aquatic bed and emergent wetlands to higher-quality shrub and forest-dominated vegetation communities that would provide aquatic and terrestrial habitat and increase streamside shading, and by the net increase of 11.6 acres of wetlands from the existing 52.5 acres to 64.1 acres post-project (Table 3-26).

Alternative 2 would have short-term adverse effects on the existing 22.7 acres of floodplain with the re-grading of the floodplain; however, these short-term adverse effects would be offset by the restoration of floodplain connectivity and improvement of floodplain function, and by the net gain of 33.6 acres from the existing 22.7 acres to 56.3 acres post-project (Table 3-29).

Alternative 2 would have direct effects on the floodplain and wetlands. While no other ongoing or future foreseeable actions would have direct or indirect effects on the floodplain and wetlands, there would be beneficial cumulative effects, which is the intent of the project. The beneficial cumulative effects include restored floodplain function, a net increase of 33.6 acres of floodplain, the conversion from low value to high value wetlands, and a net gain of 11.6 acres of wetlands.

Other Cumulative Effects

Past, Ongoing, and Foreseeable Future Actions

Existing roads have had the most notable management-related effects on sediment yield in Crooked River watershed, Campbell Creek, and Deadwood Creek. Ongoing actions include road maintenance.

There are two reasonably foreseeable future actions within the Crooked River watershed that were considered. The proposed Orogrande Community Protection project would include prescribed burning, vegetation treatments, and temporary road construction activities. The proposed Crooked River Narrows Road Improvement project would reconstruct a portion of Road 233. Both future activities are within the Crooked River Valley Rehabilitation project area. As modeled by NEZSED, the combined sediment yields from both reasonable foreseeable future projects are predicted to be below Forest Plan sediment yield guidelines. Given sediment yields from future foreseeable projects are predicted to meet Forest Plan guidelines, and implementation of the Crooked River Valley Rehabilitation project will meet Idaho State Water Quality Standards through design and mitigation measures, there would be no cumulative effect on sediment yield.

Watershed Condition

The proposed Crooked River Narrows Road Improvement project would have minimal direct and indirect effects on total and streamside road densities and no direct or indirect effects on watershed condition; therefore, no cumulative effects on watershed condition would occur.

Sediment Yield

The cumulative effects area for sediment yield is the Crooked River watershed, Campbell Creek, and Deadwood Creek. A full description of past, ongoing, and future foreseeable actions is presented in Appendix C.

Effectiveness of Mitigation

The following project design and mitigation measures meet the intent of Clean Water Act, Section 303, and are considered project-specific best management practices for the action alternative (Alternative 2). The measures are specified in full in Chapter 2, Design and Mitigation Measures. See, also, Federal Consistency Check List in the project record.

Sediment Yield/Turbidity

The following design and mitigation measures related to sediment and turbidity would be implemented for Alternative 2: #1, 6–10, 13, 16–19, 46–49, and 52.

Aspects of the proposed project that have the potential to elevate turbidity and increase sediment include: construction of temporary bypass channel and road; clearing of vegetation; preparing staging areas; watering the temporary bypass channel; and re-watering the stream. Floodplain grading activities and new channel construction would increase sediment production; however,

sediment basins would be constructed throughout the project area to capture and settle out sediment. Design and mitigation measures, such as installing sediment barriers (#8) and mulching/stabilizing side slopes (#19), would reduce the overall amount of sediment that reaches live water, but would not prevent all sediment from reaching the stream.

The project area is primarily composed of larger cobble since most of the fine sediment was washed out during the dredging activities. This type of substrate would reduce the overall amount of sediment produced during construction activities. The temporary bypass channel may be watered during high flows (April–May) when turbidity background levels are naturally higher to reduce the impacts on fish. Re-watering the newly constructed channel would likely occur during low flow; however, since fine sediment is already lacking in the project area, the amount that is mobilized during the re-watering process would be reduced.

Providing a temporary bypass channel and constructing a temporary work road would physically separate the majority of the construction area from direct contact with Crooked River and would reduce the amount of sediment yield delivered to waterbodies during construction (#47, #48 [RDG et al. 2013a], and #52). As a part of the design, temporary ponds would be constructed to capture sediment across the work area and prevent sediment yield to the bypass channel or the South Fork Clearwater River. Turbid water may be pumped to the floodplain or settling ponds to keep areas dry during construction and to reduce sediment delivery to Crooked River and South Fork Clearwater River.

Design and mitigation measure #16 may include actions or monitoring to be conducted as directed by regulatory agencies, and adaptive management would be applied to ensure Idaho State Water Quality Standards for turbidity are not exceeded.

The erosion control plan ensures coordination between the Forest Service and the contractor to reduce offsite sediment and erosion. This is BMP Conservation Practice (CP) 15.03 in the Region 1 and 4 Soil Conservation Handbook (USDA Forest Service 1988a), which was adopted to comply with the Clean Water Act (also see BMP Fac-2 and AqEco-2 in the Forest Service National Core BMPs [USDA Forest Service 2012]). Newly constructed or disturbed surfaces have surface runoff as the dominant erosion mechanism for this scale of activity (Lane et al. 1997). Runoff is reduced by dispersing runoff with groundcover and shaping the surface, and by preserving the soil's capacity to take in precipitation.

Design and mitigation measures 9 and 13 rely on groundcover as a means to reduce erosion. The measures tier to BMPs CP 11.03, 13.01, and 13.04 (USDA Forest Service 1988a) and National Core BMPs Fac-2, Fac-10, Road-3, Road-6, and Veg-2 (USDA Forest Service 2012). Groundcover is commonly used to reduce erosion for road bases and reclaimed soil areas. The effectiveness depends on the slope and infiltration capacity of the soil. For roadsides where fill provides poor infiltration, grasses disperse runoff but the infiltration capacity remains reduced. However, rock and organic mulch both protect the surface and reduce the generation of overland

flow. The Water Erosion Prediction Project models illustrate the effectiveness with percent rock and vegetation as primary inputs (Elliot et al. 1999). An annual rye is used since this grass grows quickly and binds soil with roots. The vegetation reduces the incidence for rill forming by minimizing the expanse of bare soil that can generate runoff. Measure 10 increases efficiency by emphasizing use of onsite materials. Measure 26 indirectly bolsters erosion control since weeds tend to be single-stemmed forbs that create less-effective groundcover than do grasses (Lacey et al. 1989).

Measure 13 effectively reduces erosion by avoiding compaction and rutting that can occur when machines operate in saturated conditions. Soil strength decreases substantially during wet saturated conditions and operation (NCASI 2004). Saturated conditions increase runoff incidence since soils lack capacity to take in precipitation.

Measure 10 shapes the constructed surfaces to reduce rill and gully formation from concentrated water flow. The effectiveness is proven as a core design concept for constructing road surfaces to shed water.

Petroleum-Based Products

The following design and mitigation measures related to petroleum-based products are to be implemented for Alternative 2: #2, 3, 4, and 5.

Heavy equipment would be used for project activities that include floodplain regrading and channel reconstruction. Washing and maintaining all equipment would reduce the amount of petroleum-based products entering waterbodies from day-to-day operations. Staging areas for machinery, fuels storage, and maintenance work would occur off site and far enough from live water that waterbodies would likely not be exposed to petroleum products in the case of a spill (#3, #5). Since much of the project area is composed of porous cobble, any spills would percolate to the groundwater quickly. Storing petroleum products in containment structures with impervious liners would prevent much of any spilled chemical from entering waterbodies or groundwater, and having spill containment kits and a spill containment plan on site would allow for a quick response to reduce the amount of chemicals leaching into groundwater (#4).

Toxics

The following design and mitigation measures related to toxics are to be implemented for Alternative 2: #15 and 20.

Mercury is a naturally occurring element in the environment that has several forms. Metallic mercury (inorganic mercury and its compounds) is a shiny, silver-white, odorless liquid. Metallic mercury enters the air from mining and manufacturing activities and from burning coal and waste. It has also been added to the environment from historic gold mining activities. Although mercury was not used in dredge mining in the upper South Fork Clearwater, there is a small potential to find this element during restoration activities. Past geochemistry studies,

including the *Crooked River Stream Survey and In-Situ Toxicity Results* (Baldigo 1986), *Water Quality Status Report 80: Crooked River* (Mann and Lindern 1988), and *Idaho Champion Group Lode and Pacific Group Load Claims: Preliminary Assessment and Site Inspection Report* (IDEQ 2011), have all shown that concentrations of heavy metals in both soil and water are generally equivalent to background levels or below detection limits. Mercury levels in the project area have been documented to be well below concentration standards set by the EPA that would be harmful to fish and human health.

It is not likely that mercury would be found during implementation of the Alternative 2. If detected during construction, follow measures identified in Appendix E. This would reduce the potential for bioaccumulation of mercury in aquatic species in Crooked River and the South Fork Clearwater River.

New Channel

Design and mitigation measure #53 would be implemented to ensure sands and gravels are properly mixed into the new channel to prevent water from going subsurface. The new channel will be inspected during re-watering to ensure flows do not go subsurface. If flows are lost, fine sediment will be washed into the substrate to seal interstitial spaces. If water loss continues, re-watering efforts will be halted, and substrate remixed with an excavator. Bentonite may be used if water continues to go subsurface.

Temporary Bypass Channel

The following design and mitigation measures related to the temporary bypass channel are to be implemented for Alternative 2: #48 and 52.

The temporary bypass channel would be constructed to pass water, fish and aquatic organisms prior to any instream or floodplain work, and use until completion of the new floodplain and stream channel (2–3 years). A spillway would be constructed on the cofferdam to spill any flows greater than the Q_{10} (1,062 cfs) into the new channel to reduce the potential for bypass channel failure at high flows. The bypass channel would be evaluated for stability through cross section and longitudinal analysis prior to watering and the end of each construction season. Upon completion of the new floodplain and channel, bypass channel would be reshaped into the new floodplain

The temporary channel would be watered during high flows if possible. This would allow sediment produced to be flushed out during periods when natural sediment background is already high and there is enough water so as not to dewater the existing channel.

Site Rehabilitation

The following design and mitigation measures related to site rehabilitation are to be implemented for Alternative 2: #17, 18, 19, 25, 26, 28, and 31.

The reclamation relies on local soil and plant material to ensure regrowth success (measure 18). Local plants and soils have adapted to the local climate conditions. Measure 17 increases the site capacity to support desired vegetation, as demonstrated by local road decommissioning monitoring and research (Conner 2003, Lloyd et al. 2013). However, the disturbed conditions favor establishment of noxious weeds that would compete with and exclude desired vegetation. The exclusion of opportunistic weed species is critical to allow for desired vegetation to take hold. Measures 25, 26, 28, and 31 would select for desired plant species using a combination of preventive and control measures. The effectiveness would depend greatly on the ability for follow-up treatment.

Summary of Effects

Table 3-30 compares project indicators, by alternative.

Table 3-30. Summary comparison of indicators, by alternative.

Meanders Indicators	Alternative 1	Alternative 2
Effective Shade (%)	30.0	83.0
Turbidity	No change	Short term increase.
Channel Entrenchment Ratio	1.6 – 2.9	10.0 – 12.5
Channel Entrenchment	Moderate	Slight
Width-to-Depth Ratio	17.0 – 31.0	25.0 – 32.0
Channel Sinuosity	1.2 – 2.7	1.2 – 1.6
Bankfull Floodplain (acres)	15.6	43.1
Upland Floodplain (acres)	7.1	13.2
Palustrine Aquatic Bed Wetland (acres)	9.7	1.8
Palustrine Emergent Wetland (acres)	28.1	13.9
Palustrine Scrub Shrub Wetland (acres)	1.7	34.3
Palustrine Forested Wetland (acres)	0.5	0.5
Riverine Wetland (acres)	12.5	13.6

Consistency with Forest Plan and Environmental Laws

Nez Perce National Forest Land and Resource Management Plan Direction

The project would comply with the Forest Plan's forestwide and management area standards for water resources (USDA Forest Service 1987a, pp. II-22 and II-23). Chapter 2 contains a full list of project design and mitigation measures, including best management practices (BMPs) that have been identified to reduce effects to water quality and measures to reduce sediment delivery from roads for the action alternative (Alternative 2). Clean Water Act Section 404, stream alteration, or NPDES permits would be obtained for Alternative 2.

Guide for Predicting Sediment Yields from Forested Watersheds (Cline et al. 1981) and *Forest Hydrology, Part II: Hydrologic Effects of Vegetation Manipulation* (USDA Forest Service 1974) were used in the above analysis to compare alternative effects on sediment and water yields.

Alternative 1 would not improve water quality or restore degraded fish habitat. The Lower Crooked River watershed would continue in a below fishery/water quality objective status (50 percent) (USDA Forest Service 1987, as amended). Alternative 2 would directly improve degraded fish habitat in the Lower Crooked River watershed. Proposed activities would provide improvement to fish habitat conditions by improving pool quality, increasing large woody debris recruitment, and increasing spawning habitat and higher-quality rearing habitat. These changes would improve overall fish habitat complexity in Crooked River from the existing condition. Reconstruction of the floodplain and channel would result in smaller particles being distributed across more of the floodplain and larger particles suitable for spawning to move into Reaches 3 and 4 of Crooked River. Restoring channel and floodplain function, instream fish habitat complexity, and improving its water quality, which would increase fish habitat potential in Lower Crooked River towards its 90 percent Fish/Water Quality Objective identified in the Forest Plan.

Clean Water Act

Section 303 of the Clean Water Act requires federal agencies to comply with all federal, state, interstate, and local requirements; administrative authorities; and process and sanctions with respect to control and abatement of water pollution. Executive Order (EO) 12088 requires the Forest Service to meet the requirements of this Act. Therefore, all state and federal laws and regulations applicable to water quality would be applied, including 36 CFR 219.27; the Clean Water Act; the Nez Perce Forest Plan, including PACFISH Riparian Management Objectives (RMOs) and Riparian Habitat Conservation Areas; Idaho State Best Management Practices (BMPs); and Stream Alteration procedures. This analysis disclosed in the Final EIS for Alternative 2 is expected to satisfy the Clean Water Act.

The Forest would apply for an Idaho Joint Application for Permits with the USACE and Stream Alteration Permit with the Idaho Department of Water Resources, for Alternative 2. In addition, a Section 404(1)(b) Practicability Analysis has been completed for the preferred alternative (Appendix B). The results of Section 404(1)(b) Practicability Analysis identified the Least Environmentally Damaging Practicable Alternative (LEDPA).

Idaho State Water Quality Standards

Short-term adverse effects on water temperature are not anticipated. However, pursuant to IDEQ Antidegradation Policy, short-term adverse effects on water temperature may be allowed by IDEQ without an antidegradation review where determined necessary to secure long-term water quality improvement through restoration projects designed to trend toward natural characteristics and associated uses to a water body where those characteristics and uses have been lost or diminished (IDAPA 58.01.02, sec. 52).

Project-specific BMPs have been developed to reduce potential impacts to assigned beneficial uses in the project area. Alternative 2 would be consistent with the State of Idaho Antidegradation Policy. See Federal Consistency Check List in project record.

Executive Orders 11988 and 11990

These federal executive orders (EOs) provide for the protection and management of floodplains and wetlands. The Crooked River Valley Rehabilitation project activities have been designed to be consistent with the requirements of EO 11988 and EO 11990. As required, the Forest would apply for an Idaho Joint Application for Permits with the USACE and a Stream Alteration Permit with the Idaho Department of Water Resources.

Executive Order 11988 (Floodplain Management)

EO 11988 (Floodplain Management) requires each federal agency to evaluate the potential effects of actions it may take in a floodplain to avoid adverse impacts wherever possible, to ensure that its planning programs and budget requests reflect consideration of flood hazards and floodplain management, including restoring and preserving such land areas as natural undeveloped floodplains, and to prescribe procedures to implement the policies and procedures of this EO.

The action alternative has been evaluated for its potential effects to floodplains in the project area (see previous analysis). Design and mitigation measures have been developed to reduce short-term impacts to floodplains (Chapter 2).

Executive Order 11990 (Protection of Wetlands)

EO 11990 (Protection of Wetlands) requires federal agencies to take action to avoid adversely impacting wetlands wherever possible, to minimize wetlands destruction and preserve the values of wetlands, and to prescribe procedures to implement the policies and procedures of this EO.

The action alternative has been evaluated for its potential effects to wetlands in the project area (see previous analysis). Design and mitigation measures have been developed to avoid adversely impacting wetlands wherever possible, or to minimize wetlands destruction and preserve the values of wetlands (Chapter 2).

Alternative 2 is expected to impact 30.6 acres of the existing 52.5 acres of wetlands during construction, and create 42 acres of wetlands. Following implementation, the expected wetland area would be 64.1 acres, which would be a total net gain of 11.6 acres of wetlands in the long term.

The Forest would apply for a joint Clean Water Act Section 404 – Stream Alteration Permit and apply actions or monitoring as required.

Idaho Forest Practices Act

The Idaho Forest Practices Act regulates forest practices on all land ownership in Idaho. Forest practices on NFS lands must adhere to the rules pertaining to water quality (IDAPA 20.02.01). The rules are also incorporated as BMPs in the Idaho State Water Quality Standards. The

Crooked River Valley Rehabilitation project activities have been designed to be consistent with the Idaho Forest Practices Act.

Idaho Stream Channel Protection Act

The Idaho Stream Channel Protection Act regulates stream channel alterations between mean and high water marks on perennial streams in Idaho (IDAPA 37.03.07). Instream activities on NFS lands must adhere to the rules pertaining to the Act. The rules are also incorporated as BMPs in the Idaho Water Quality Standards. Project activities have been designed to be consistent with the Idaho Stream Channel Protection Act. The Forest would apply for a Joint Stream Alteration permit with the State of Idaho.

Cultural Resources

Scope of Analysis

This section describes the potential effects to known cultural resources that are eligible, or potentially eligible, for listing on the National Register of Historic Places (NRHP) as a result of implementing the proposed action. These two categories of sites, by law, require management protection or mitigation and are hereinafter referred to as historic properties. Cultural properties include things and places that demonstrate evidence of human occupation or activity related to history, architecture, archaeology, engineering, and culture. Historic properties, as defined by 36 CFR 800, the implementing regulations of the National Historic Preservation Act (NHPA; 16 USC 470 et seq.), are a subset of cultural properties that consists of any district, site, building, structure, artifact, ruin, object, work of art, or natural feature important in human history that meets defined eligibility criteria for the NRHP.

The types of historic properties on the Nez Perce – Clearwater National Forests are varied and reflect the type of use, and pattern of use, humans have employed across what is now the Forests for thousands of years. Locally, historic properties may include, but are not limited to, archaeological sites, historic buildings and structures, trails, wagon roads, bridges, mining features, rock art, cairns, traditional cultural properties, historic landscapes, communication lines, historic trash middens, and backcountry airstrips. Historic properties are by nature non-renewable, and are generally unable to recover from adverse effects.

The geographic and social scope of the analysis for cultural properties is the area of potential effects (APE). The APE “means the geographic area or areas within which an undertaking may directly or indirectly cause alterations in the character or use of historic properties, if any such properties exist. The area of potential effects is influenced by the scale and nature of an undertaking and may be different for different kinds of effects caused by the undertaking.” (36 CFR 800.16(d)) In this section, APE is also referred to as project area.

Area of Potential Effects

The APE is the lower approximate 2 miles of the Crooked River Valley bottom.

Cumulative Effects Area

The cumulative effects area is the same as the APE.

Changes between the Draft and Final EIS

The changes following changes were made between the Draft and Final EIS for this section and resource:

- No changes to this section of the Final EIS.
- Final concurrence has been received from Idaho State Historic Preservation Officer for the Crooked River Rehabilitation project.

Analysis Methods and Indicators

The project area (except for extremely steep slopes) was methodologically surveyed utilizing 15-meter-wide, pedestrian transects (or less) (Desert West Environmental 2013).

Per 36 CFR 60.4, in order for cultural properties to be eligible for (or remain eligible for) inclusion to the National Register of Historic Places they must retain **integrity** and meet one of four evaluation criteria:

- a) Are associated with events that have made a significant contribution to the broad patterns of our history; or
- b) Are associated with the lives of persons significant in our past; or
- c) Embody distinctive characteristics of a type, period, or method of construction, or that represent the work of a master, or that possess high artistic values, or that represent a significant and distinguishable entity whose components may lack individual distinction; or
- d) Have yielded, or may be likely to yield, information important in prehistory or history.

Given the NRHP evaluation criteria, the following indicator was used in analysis of effects of the alternatives on cultural properties:

- Would characteristics that qualify historic properties for the National Register of Historic Places be adversely affected (irretrievably lost)? (Yes/No)

Affected Environment and Environmental Consequences

Gold was discovered near present day Elk City, Idaho, in 1861. Miners immediately dispersed into the surrounding mountains and developed claims. These workings resulted in tens of thousands of mining features being located across the greater Red River Ranger District (and beyond). Successive waves, “booms,” and mining strikes resulted in the construction of additional features or the reworking of previously existing mining features. Today, the remains of these activities can be seen in the form of stamp mills, ditches, prospects, adits, hand-placer piles, dredge piles, habitation features, structures, can-dumps, trails, roads, and resulting artifact scatters. The Crooked River Valley possesses all of these site types. Perhaps best known of these features are the dredge piles along the Crooked River. They are considered one of the best examples of dredge mining technology remaining in Central Idaho.

Recreation along the Crooked River has also been a popular past-time for decades. This activity has resulted in the construction of formal campgrounds, dispersed campsite development, and related archaeological components.

Affected Environment

Four cultural properties are found within the project area, with characteristics spanning a wide range throughout the National Register integrity/evaluation criteria continuum (see Table 3-31). One of these properties (site SHC-32) is considered eligible for listing on the NRHP. As a

historic property, under 36 CFR 800.16(l)(1), the federal agencies must consult with interested parties to identify ways to avoid, minimize, or mitigate the adverse effects of a federal undertaking under NHPA.

Table 3-31. National Register characteristics of cultural properties¹ located within the affected environment.

Site Number	Site Type	Historical Theme	Location	Meets National Register Criteria? ²
10IH1701	Haigh Mill	Mining	Meanders	No
SHC-17	Crooked River Road	Transportation	Meanders	No
SHC-23	Privy	Recreation	Meanders	No
SHC-32	Dredge tailings	Mining	Meanders	Yes [criteria (c) and (d)]

¹ No historic properties associated with American Indian use and settlement of the landscape exist within the project areas. This does not reflect a lack of historical presence by American Indians such as the Nez Perce Tribe. Rather, the sites associated with this use have likely been masked or otherwise removed by historic mining activity prevalent throughout the greater project areas.

² Meets definition of historic property, defined in 36 CFR 800.16(l)(1).

Environmental Consequences

Direct and Indirect Effects

Alternative 1 (No Action) would have no impact on one historic property (site SHC-32) of the project area.

Alternative 2 would remove the dredge tailings (site SHC-32) along 2 miles of the lower Crooked River. These tailings are perhaps the best example of bucket-line dredge mining technology found in Central Idaho and therefore are an important historical resource. The tailings resulted from extensive dredging operations conducted by the H&H Mining Company, which operated a Yuba-manufactured dredge (locally referred to as the Mount Vernon dredge) along the lower Crooked River from 1938–1942. The dredge piles of the lower 2 miles are morphologically distinct. Their U-shaped pattern reflects the technology employed by bucket-line dredges, which pivot around a central anchor-spud. The resulting architecture of the dredge piles is directly reflective of this unique mining technology. These historical features are important to not only understanding a given mining technology and its associated engineering, but also reflect and convey business histories, commerce and trade, and regional/local economics. The historic features are also related to larger world events. The H&H Mining Company was forced to cease operations on the Crooked River by order of the War Production Board in 1942. Gold mining was declared non-essential to the war effort and its labor force dispersed to other industries deemed more important in defeating the Axis Powers of World War II.

Alternative 2 would adversely (irretrievably) affect the National Register characteristics of site SHC-32 (see Table 3-32). Mitigation would thus be required to ameliorate this adverse effect (36 CFR 800.6(a)), as described below (see Chapter 2 for a full list of design and mitigation measures). A Forest Plan amendment would also be needed to allow this adverse effect to occur to the historic property (see Appendix D).

Table 3-32. Comparison of potential irretrievable effects, by alternative.

Crooked River Meanders Site #	Would Irretrievable Effects Occur?	
	Alternative 1	Alternative 2
SHC-32 ¹	No	Yes

¹ Meets definition of historic property, defined in 36 CFR 800.16(l)(1).

To mitigate for the irretrievable effect to site SHC-32, the following design and mitigation measures would be employed:

- Thoroughly photograph, document, and map historic dredge piles that are proposed for removal (design and mitigation measure 42). This would create a formal record of the historic property such that it can be studied and measured, thus ensuring the resource's ability to convey information related to dredge mining once the resource is removed.
- Retain a representative sample of dredge piles for public interpretation (design and mitigation measure 39). Retention of a small portion of the dredge piles ensures that the visiting public can interact with the actual resource and tangibly understand their form and function through a first-person experience.
- Construct a three-panel educational kiosk in the Meanders to inform the public of the history of the Crooked River Valley (design and mitigation measure 40). This would educate the public as to the greater historical context associated with dredge mining along the Crooked River.
- Record the historic Gnome Village (design and mitigation measure 43). This is offsite mitigation meant to enhance a resource that would not be affected by the project, but is nonetheless languishing along the Crooked River. The Gnome village site is a Depression-era hamlet built to support the Gnome Mine, which operated from about 1932–1937. The village is structurally in poor shape and its formal recording is crucial to understanding the architecture and function of this “company-town.” Enhancement of the Gnome village would help mitigate impacts of the project on the dredge piles because the two resources share a similar historical theme, timeframe, and geographic scope.
- Perform a social business history related to the economic contribution historic dredge mining operations made to the local Central Idaho economy (design and mitigation measure 44). This would promote understanding of the economic value of historic mining activities to local rural economies such as Elk City, Idaho.

Cumulative Effects

Historic properties of the greater project areas date to perhaps 1861, but many of these older sites have been destroyed by subsequent mining activity. The last temporally significant wave of

mining within the Crooked River Valley occurred during the Great Depression. Thus, many of the sites date from as recent as the 1930s.

The timeframe for determination of cumulative effects is circa 1938 to hundreds of years into the future.

Past Actions

Historic mining activity has greatly altered the landscape. Evidence of American Indian use of the landscape along with early mining features have nearly all been removed/altered by subsequent mining actions. Recreation activity and all-terrain vehicle use has deflated (flattened) dredge piles. Use of the dredge pile gravels for road maintenance activity has also altered this historic landscape. Additionally, artifact collecting has removed vast amounts of scientific data from historic mining sites. Natural events have also affected the historic landscape. Wildland fire has burned historic properties within the greater project area, periodic flooding and its associated erosion has affected streamside sites, and wind-throw events have displaced historic features and artifacts as root wads were upended.

No Action Alternative

Alternative 1 would retain one historic property (site SHC-32) of the project area and it would continue to exist in its current form. These dredge tailings could persist for hundreds of years. Some deflation could occur as recreationists climb/drive over the dredge piles. Soil would slowly build upon them, supporting a larger amount of vegetation and thus somewhat masking their extent, form and outline. Wind-throw events could slowly displace dredge piles as root wads are upended, deforming the once recognizable and morphologically distinct features.

Action Alternative

Alternative 2 would have direct and indirect adverse effects to one historic property (site SHC-32). This alternative would immediately and irretrievably remove virtually the entirety of the historic property (SHC-32) from the landscape, which is the best example of bucket-line dredge mining technology found in central Idaho. This action would adversely (irretrievably) affect the National Register characteristics of site SHC-32; however, the application of design and mitigation measures 39, 40, 42, 43, and 44 would ameliorate this adverse effect (36 CFR 800.16(a)) and therefore would have no cumulative effect.

Ongoing and Foreseeable Future Actions

Ongoing and foreseeable future actions include recreation, vandalism, artifact collecting, wildland fire events, fire suppression actions, and natural decay. Within the project area, the proposed Orogrande Community Protection project would have no adverse effect on historic properties, and therefore would have no cumulative effect.

Effectiveness of Mitigation

The Idaho State Historic Preservation Officer has concurred with the suitability and merit of the mitigation measures proposed for the Crooked River Valley Rehabilitation project. For additional details on the effectiveness of these measures, see Direct and Indirect Effects (above).

Consistency with Forest Plan and Environmental Laws

Nez Perce National Forest Land and Resource Management Plan Direction

The project would comply with the Forest Plan's forestwide and management area standards for cultural resources (USDA Forest Service 1987a, pp. II-22 and II-23), except for protection of historic property #SHC-32. A Forest Plan amendment is proposed under the 1982 Planning Rule for Forestwide Standards #2 and 4 and Management Area 3 – Cultural Resource Standard #4 (see Appendix D). Full details on consistency with the Forest Plan are located in the project record.

All landforms having a high probability for historic property locations have been surveyed for the presence of cultural resources. No American Indian related sites are known to be located within the project area. Government-to-Government and staff-to-staff consultation has occurred with the Nez Perce Tribe. All cultural properties within the APE have been evaluated for their National Register eligibility, with one site identified. Measures meant to recover significant values of site SHC-32 are described above in Direct and Indirect Effects. All landforms having a high probability for historic property locations have been surveyed for the presence of cultural resources and their conditions documented.

Other Laws and Regulations

The National Historic Preservation Act (NHPA) of 1966 (16 USC 470; as amended) requires federal agencies to take into account their actions on historic properties. The required regulatory review of effects resulting from federal undertakings is found in Section 106 of the Act, and has been codified in 36 CFR 800 Part B. The mitigation proposed for site SHC-32 meets the intent of the NHPA when the Idaho Historic Preservation Officer concurs on the proposed mitigation package.

Soil Resources

Scope of Analysis

This analysis documents current conditions within the Crooked River Valley Rehabilitation project, identifies soil limitations for the Meanders floodplain restoration, and how the project addresses these limitations.

Analysis and Cumulative Effects Areas

The analysis area includes the footprint of the restoration project to evaluate direct, indirect, and cumulative effects, approximately 115 acres.

The timeframe used to consider effects from past activities is the past century, during which mining and road construction created the need for the current project. Future projects that were evaluated that could impact this project success were within the next 10 years.

Changes between the Draft and Final EIS

No changes were made to the Soil Resources Section between the Draft and Final EIS.

Analysis Methods and Indicators

Data and analysis were taken from the *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012), *Final Design Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2013a), technical drawings (RDG et al. 2013b), *Mining Claim Inventory: Crooked River Valley Rehabilitation Design* (RDG 2012), *Crooked River Valley Rehabilitation Project Wetland Delineation Report* (Geum Environmental Consulting 2012), engineering specifications sheets (Great West Engineering 2013), and South Fork Clearwater River Landscape Assessment (USDA Forest Service 1998).

A concurrent study on soil impacts from the Orogrande Community Protection project located upstream from the Crooked River Valley Rehabilitation project provided information on existing condition.

Current conditions and potential soil interpretations within the Crooked River Valley project area were verified during a field visit in spring 2013. Digital information was used from Nez Perce corporate GIS data layers, including: transportation, streams, terrestrial ecosystem unit (now SSURGO ID609), watersheds, and project-generated digital information from River Design Group. Terrain calculations were derived from LiDAR and 10-meter digital elevation models.

The Forest Plan directs to maintain soil productivity and minimize soil erosion when conducting management activities (USDA Forest Service 1987a, p. II-5). The regional guidelines further clarify that soil productivity is maintained where lands managed are part of the productive

landbase (USDA Forest Service 1999a, p. 3). Roads and infrastructure such as campgrounds and administrative structures have designated uses other than for vegetation purposes.

The intent of the project is to restore the floodplain from a disturbed, non-natural state to a functional valley bottom. The structure and function of the valley bottom would be improved to support a natural soil and vegetation environment. The main concerns are the interim disturbance created by restoration earth-moving activities and the net improvement in soil productivity at the project conclusion.

The proposed action may change soil properties for hydrologic and biologic function. The indicators below are used to show the effects from the project and interpret long-term recovery trends:

- A. Improved soil and plant habitat: Percentage of the project area that has improved plant and soil habitat across project area using factors of plant community composition. Improvements to soil physical, chemical, and biological function will be qualitatively discussed.
- B. Detrimental soil disturbance (acres or percentage).
- C. Forest Plan Amendment (Yes/No).

Indicator A: Improved soil and plant habitat

This indicator shows the changes to soil and plant environment from the restoration project. Terminology in the Forest Service guidance documents refer to no net loss in productivity (USDA Forest Service 1987a, USDA Forest Service 1999a). Production itself measures annual yield or the amount of carbon fixed per annum (Grier et al. 1989). However, the restoration action's objective is to re-establish a dynamic system in which the plant and soil associations depend on the proximity to the river. Frequently flooded areas have shallow soils from annual scouring by water. In contrast, elevated riverine terraces have only periodic flooding at 2- to 50-year frequencies, depending on height and proximity to river. The time between flooding events on these terraces allows for vertical soil development and a wider suite of plant and soil communities.

For the purposes of this project, productivity in the strictest sense as yield does not represent a good measure of success; frequently flooded areas are natural but have poor production per square unit area when compared to elevated river terraces. Thus, the merits of the project will be evaluated based on the extent to which the project develops the site into a natural floodplain environment. Factors of desired geomorphic surfaces and the improved soil physical, chemical, and biological components will be evaluated. Since soil and vegetation communities are coupled, the desired plant groups will be used as an indicator to compare to existing groups.

Indicator B: Detrimental soil disturbance

Soil standards in the Nez Perce Forest Plan specify management to maintain a minimum of 80 percent of an activity in a non-detrimental condition (USDA Forest Service 1987a, p. II-22). These standards address impairments by land management activities such as timber harvest using measures of the extent and degree of disturbance. Detrimental soil disturbance (DSD) is a standard measure used to evaluate the impact of these management actions whereby long-term reductions in soil productivity could occur. Detrimental disturbance is defined by indications of erosion, compaction, displacement, rutting, severe burning, loss of organic matter, and soil mass movement. Management actions on the Nez Perce National Forest (NPNF) must comply with the Forest Plan standards; thus, this analysis documents the amount of detrimental disturbance resulting from the restoration activities. The NPNF standards apply to the Meanders project since this is part of the productive landbase. These standards do not apply to the Narrows Road project since the road prism has an administrative purpose and therefore is not part of the productive landbase.

Indicator C: Forest Plan Amendment

Indicator C evaluates the need to amend the Nez Perce Forest Plan. An amendment is proposed that would exempt the Crooked River Rehabilitation project from the Forest Plan's Soil Standard #2. The goal of the Forest Plan is to establish standards to comply with the National Forest Management Act and the Multiple Use Act. Soil Standard #2 prevents permanent impairment to productivity by limiting the amount of detrimental disturbance from management actions. However, the standard does not provide for activities intended to restore productivity on areas that were degraded by prior historical activities such as mining. The Crooked River Valley Rehabilitation project intends to restore the floodplain and, thus, improve productivity. Additional analysis is provided in Appendix D.

Affected Environment and Environmental Consequences**Physical Setting**

The project is planned along the valley bottom of a deep set canyon. The sideslopes have steep pitches of 50% to 70% slopes formed by metasediment bedrock. Colluvium forms thin mantles over the bedrock on steep slopes and collects in draws and concavities, but overall slopes have bedrock close to the surface. Warm aspects and areas of recent failure expose these bedrock surfaces. Soil and vegetation development is highest where slope material accumulates on cool aspects that have abundant water and may also contain remnant loess from volcanic ash deposition.

The underlying geology structurally controls the slope topography and sets up the steep slope pitches. The metasediments exposed on canyon are biotite schist and gneiss of the Elk City metamorphic sequence that were most recently uplifted from the Idaho batholith pluton (75 to 100 Ma) (Lewis et al. 1990). These metasediments form a cap over the batholith which lies just

below the valley bottom surface of the Crooked River. A 285-foot-deep well drilled to sample groundwater at the mouth of the Crooked River penetrated mostly granite bedrock from the Idaho batholith (Mann and Lindern 1988). Thus, the Meanders section of Crooked River overlies an impermeable bedrock surface that resists downcutting – at least in the near term of thousands of years.

The geologic uplift is important since this started the sequence of canyon development which frames the larger context of how and when material from the sideslopes erodes into the valley bottom. The uplift and subsequent downcutting by the stream set up very steep slopes that contribute sediment in only rare events of mass wasting.

Over millennia, faults formed by the geologic uplift get exploited by streams and thus advance the development of canyons. The degree of strata movement is extensive, as evidenced by upturned metasediments and the density of faults. The Meanders and Orogrande valley segments of the Crooked River both follow north-to-northeast-trending faults. However, the Narrows section of road has an eastern trend where the river “jogs” from a northeastern fault to a more direct north-trend fault. This east orientation runs counter to the regional fault trend, which might explain why the Narrows has exceptionally steep canyon slopes and narrow canyon width when compared to the upstream and downstream segments.

The geomorphic sequence that contributes to valley fill is a result of rare climatic events. At least in the recent 10,000 years, the evidence for natural erosion is rare outside of pulse climate events that trigger debris flows (Kirchner et al. 2001). In the Crooked River setting, canyons and particularly side draws, contribute sediment pulses from debris flows where upslopes experience large-scale losses to vegetation from wildfire succeeded by major storm events (Meyer et al. 2001, Wondzell and King 2003). In the Nez Perce – Clearwater National Forests area, storms and/or the sequence of storms that produce the level of saturation needed to start debris flows appear to occur every 20 to 30 years, with substantial events occurring in 1945, 1975, and 1996 (McClelland et al. 1997). In the Lolo Creek area, there is evidence suggesting that a very large storm event produced substantial floodplain deposits following the 1910-era wildfires based on peak flow events in 1912 and examination of streamside terraces.

The debris flow deposits are redistributed along the valley bottom and integrated into the floodplain by seasonal flooding. The factors of sediment size and texture, access to year-long water, and annual exposure to floodwaters dictate the distribution of plants and soil communities. Stable uplands outside the influence of Crooked River have conifer communities that grade down in elevation to sedge and riparian shrub communities along the primary floodplain.

Mining activity

One of the primary needs for the project is to correct the arrangement of the valley bottom fill to accommodate a natural flooding and deposition regime. The valley bottom was altered by historic placer mining that took place from the 1930s through the 1950s (USDA Forest Service

1998 and 2005). Mining activities sifted the valley bottom material, releasing fines and leaving rubble piles behind a dredge. Gold and silver mining affected 6 miles of the river across 200 acres (RDG 2012). The coarse cobble-sized dredge piles reach over 30 feet above the primary floodplain, which no longer functions as a natural alluvial floodplain (RDG et al. 2012). Despite the yearly high flow volumes, the dredge pilings have remained *in situ* except for a 1980s rehabilitation project that improved the channel connectivity to the dredge ponds.

Mine tailing have potential issues with soil and water contamination from heavy metals and arsenic. In preparation for the 1980s channel rehabilitation work, the Idaho Department of Environmental Quality commissioned several investigations to monitor dissolved and total metal content and perform bioassays using 1-year-old steelhead and Chinook salmon (Baldigo 1986, Mann and Von Lindern 1988). Testing took place in ponds and channel sections distributed throughout the proposed Meanders project area to establish existing conditions. In addition, a pilot project analyzed the metal content in response to moving the tailings.

For the existing conditions, the studies found that water samples had metal contents within expected ranges using reference data from Red River, the American River, Deadwood Creek, and Newsome Creek and comparing to EPA 95% thresholds. The metal contents in sediment samples were also below the EPA's established 95% threshold values.

Results from the pilot study found that moving the tailings produced short-term iron levels over the 95% threshold for total iron but not for dissolved iron. The hazard was considered low since total iron is bioavailable and the effect was short term.

Meanders soil and plant habitat

The Crooked River Enhancement Project in the 1980s increased the connectivity of the channel to ponds and introduced riparian vegetation where possible. However, the floodplain remains vastly departed both functionally and structurally for a typical alluvial valley form for this setting. The *Design Criteria Report* (RDG et al. 2012) outlines how the current tailing piles do not accommodate the various flows that refresh floodplains nutrients and sediment. The report lists the limiting factors as (1) lack of floodplain connectivity, (2) the tailings create a preponderance of coarse, well-drained substrates, (3) widespread distribution of reed canary grass, (4) heavy browse and herbivory that selects for certain vegetation success, and (5) recreation impacts that damage vegetation and introduce weeds (RDG 2012, p. 24).

The lack of a widespread floodplain has hindered the re-establishment of the desired species since the valley bottom does not have the array of wetlands and terraces. The coarse cobble and rock-sized tailings create a difficult growing medium for forb, grass, and shrub species with insufficient water holding capacity. Likewise, the droughty conditions hinder soil development. In a natural environment, the connection with seasonal flooding provides fine sediments that bootstrap riparian growth with propagules, seeds, organic matter. The sediment amends soil physical function by increasing water holding capacity and provides a substrate for seedlings to

take hold. Most of the current valley bottom remains outside the influence of seasonal flooding, which explains why 70 years after mining disturbance the major vegetation form remains upland conifer.

Indicator A: Improved soil and plant habitat

River Design Group et al. (2012) inventoried project vegetation and grouped the vegetation into categories. Table 3-33 shows the distribution of vegetation forms. The columns display the relative amount of desired vegetation groups across the area for the existing condition and the action alternative (Alternative 2). The direct actions of the project would establish the functional characteristics needed to return the site towards what is expected. The Meanders would need several years of regrowth and an influx of sediment and seed source to fully reach the desired conditions. Figure 3-25 displays a floodplain segment to illustrate the difference in the array of vegetation between the existing and the desired conditions.

Table 3-33. Comparison of desired plant community composition using percent project area, by alternative.

Plant Community Composition		Alternative	
Community	Location	1 (No Action)	2 (Proposed Action)
Desired plant communities			
Bare – colonizing	Point bars along channel	1.1	1
Alder	Bankfull floodplain, side channel wetlands	1.8	51
Sedge	Side channel wetlands	8.5	0.5
Mixed Shrub	Bankfull floodplain, upland floodplain, upland	0	0.5
Spruce	Upland	18	25
Conifer/Tall forb	Upland	41.1	22
Undesired plant communities			
Dredge herbaceous	Tailing piles	4.6	0
Mesic forb meadow	North and south end, project area	8.2	0
Reed canary grass/Cattail	Throughout project area	16.7	0

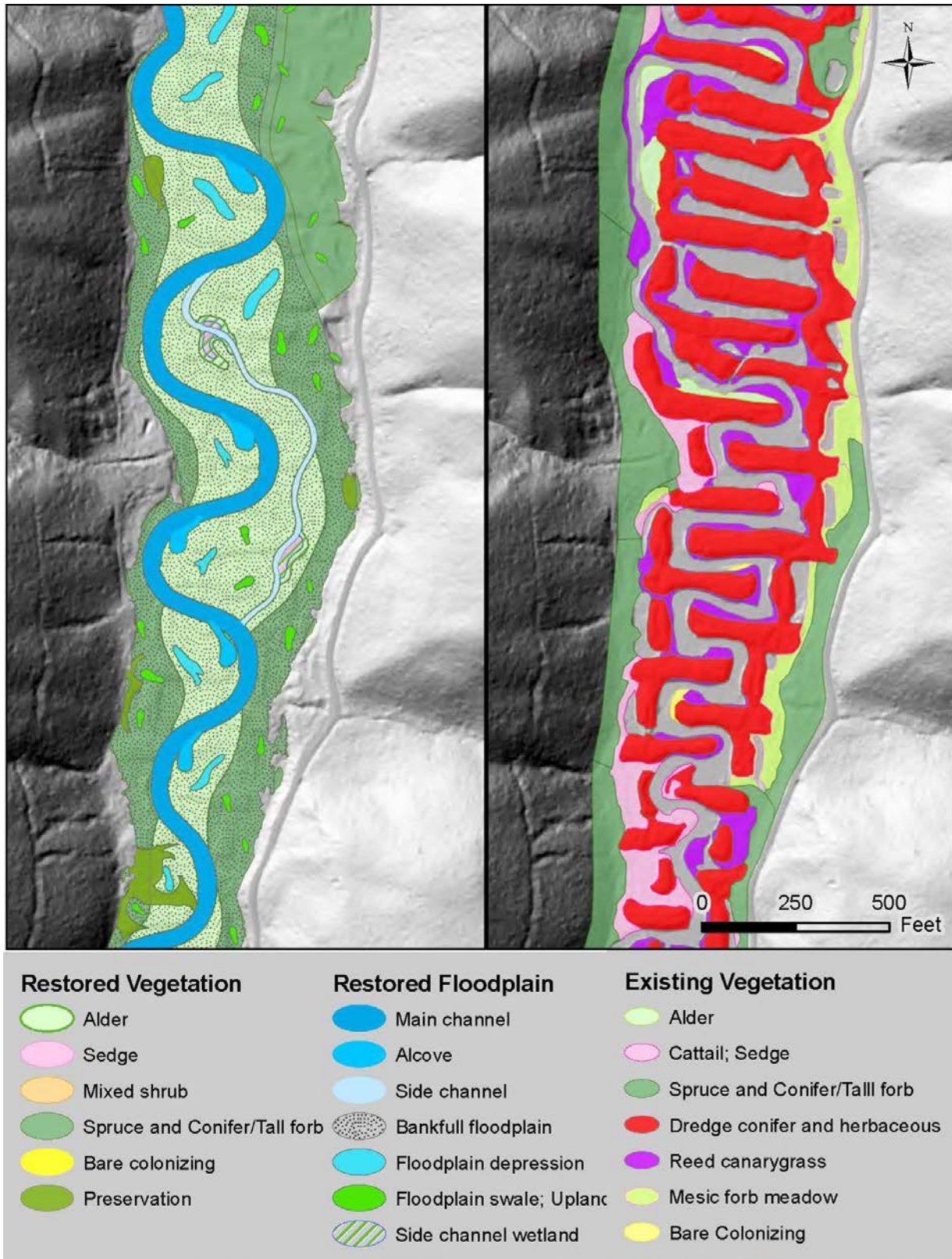


Figure 3-25. Comparison of existing versus restored vegetation distribution and geomorphic forms in Meanders.

Direct and Indirect Effects

Alternative 1 (No Action) would not improve the current soil and plant habitat since the Meanders does not have a functioning valley bottom.

Alternative 2 would meet the purpose and need by restoring the geomorphology of the valley bottom to grow and redevelop into the desired diversity of plant and soil habitat.

Vegetation relies on physical, biological, and chemical soil properties for growth. Alternative 2 lays the foundation to rebuild these soil functional properties. The alternative would overcome the current limitations for plants, including poor access to water and nutrients from floodflows, poor water holding capacity, and insufficient growth substrate in the tailings.

Geomorphic forms

The action alternative (Alternative 2) would use three geomorphic forms that consist of primary floodplain, upland floodplain, and upland to rebuild the valley bottom. The streamflow disturbance interval for these forms corresponds to flooding at 1.5 years ($Q_{1.5}$), 25 years (Q_{25}), and 500 years (Q_{500}). Table 3-34 outlines the type and general extent of the geomorphic forms compared to the current extent.

Table 3-34. Comparison of valley bottom geomorphic forms across alternatives for Meanders using area extent.

Geomorphic feature	Flooding frequency	Stability	Soils	Alternative 1 (No Action)	Alternative 2 (Proposed Action)
Primary floodplain	$Q_{1.5}$	Moderate disturbance	Fluvial	27.6 acres	43.1 acres
Upland floodplain	Q_{25}	Stable, low disturbance	Shallow depth (<24 inches)	16.2 acres	2.5 acres
Upland	Q_{500}	Stable, very low disturbance	Moderate to deep depth (>24 inches)	15.6 acres	13.8 acres

The primary floodplain would have similar soil physical properties to the current floodplain, but the areal extent would expand substantially from 27.6 to 43.1 acres (see Figure 3-25). Soils are coarse grained with layers of silt, sand, gravel, cobble, and rock from riverwash. Soil drainage is well drained to excessively well drained, but with shallow access to the water table and localized saturated conditions. The wider low-elevation floodplain would also increase lateral flow from the channel.

Soil chemical and biological properties on the primary floodplain would advance as yearly flooding deposits nutrients and sediments and alder establishes. Alder is a nitrogen-fixing species well suited for this primary successional environment.

Uplands floodplain habitat represents a small portion of the project area at only 2.5 acres. Soils on the upland floodplain would experience infrequent flooding and develop shallow and

moderate depths to support a wide array of grass, forb, shrub, and trees. The soil physical properties would be restored by limiting elevations to less than 4 feet above the river bankfull elevation. This low elevation ensures access to the water table by mesic (water loving) shrubs and trees. The soils would be amended with a wood chips and organic material to increase water holding capacity since seasonal moisture deficits in the topsoil could occur. The biological and chemical soil properties of the upland floodplain would develop incrementally over time as the plants and soil colonize the site.

The uplands would be retained where possible since restoring soils in these environments takes much longer than on the areas near water. The uplands rarely experience flooding and thus have an inherently stable environment where soils develop vertically, *in situ*, over long periods of time. As Table 3-34 shows, Alternative 2 would result in a net decrease in uplands from 15.6 acres to 13.8 acres. Construction would excavate tailings on the east side, but would leave the west side river bank due to natural conditions. The biological and chemical properties of the constructed uplands would develop incrementally as the plants and soil colonize the site.

One of the current limitations to vegetation is the lack of water and poor substrate for rooting. The soil mix used in the upland floodplain and uplands bolsters water holding capacity with fine sediment and organic matter. The soil medium relies on salvaged soil on site, mixed with fine-textured fill, and organics from salvaged sod and vegetation residue. An estimated 17,346 cubic yards of soil would be salvaged and re-used on the project (RDG et al. 2013a, p. 75). The soil medium would provide at least 12-inch topsoil depth and cover 50% of the area for the upland floodplain and upland. Additional mulch using woody debris residue from the Orogrande Community Protection project would be applied to the surface and mixed into the topsoil.

The project would advance the growth of soil and vegetation communities by bootstrapping the site with sod that contains soil microbes for recolonization. The rooting zone is considered a partnership among plants, soil microbes, and the soil substrate (Clapperton 2006). Plants rely on soil microbes to access water and nutrients, while providing secretions and residues that microbes use as a food source. An example is that all conifers have obligate relations with ectomycorrhizae fungi to access nutrients (Horton et al. 1999). Within the upland and primary floodplains, Alternative 2 would establish microsities that increase the diversity of soil and vegetation habitat. Microsities include wetlands in addition to large aggregations of wood debris. Functionally, the application increases the surface roughness to lend stability. The microsities also provide unique habitat for wetland soils to develop and cool, moist areas for mesic soil and plants. The swales trap seed and organic matter from passing flows and the coarse wood provides shade that conserves moisture and stimulates overall soil development (RDG et al. 2013a, p. 68).

Large woody debris and wood chips would be distributed throughout the site and are considered key elements for productivity (Harvey et al. 1987, Graham et al. 1994). These materials act as a microsite and can provide biological recovery. Root crowns and roots are major foci for

microbial activity (Egerton-Warbuton 2005, Molina et al. 2011), and leaving green trees can inoculate soils for regenerating seedlings.

Habitat diversity

Table 3-33 displays the current vegetation composition compared to the desired condition. Figure 3-25 shows the contrast in diverse desired alder, shrub, and sedge communities to the distribution of tailings that currently dominate the site. The greatest change from the action alternative would be an alder increase from 1.8 to 51%. The amount of conifer would be halved from current extent; also mesic forb meadows and reed canary grass/cattail communities would be replaced with vegetation that is expected for this particular stream setting.

The reconstruction of the valley bottom would increase habitat diversity by providing for side channels, alcoves, floodplain depressions, floodplain swales, side channel wetlands, and slope wetlands (Figure 3-25). The provision for wetland communities would lead to a net gain in palustrine shrub scrub from 1.7 to 34.3 acres (see Geum Environmental Consulting 2012).

Invasive species

The current conditions include abundant reed canary grass along the streams and within several wetland areas. The action alternative avoids spreading reed canary grass by not using sod for surface planting from infected areas. Following implementation, monitoring would be done to detect invasive and noxious weeds, including reed canary grass. The weeds would be treated using already approved measures (USDA Forest Service 1988a).

Weeds are a concern for the project since so much area is being returned to primary successional conditions. Weeds are well suited for these disturbed conditions with opportunistic growth strategies to quickly occupy sites where abundant sunlight, water, and nutrients are available (James et al. 2010). Newly disturbed soils are characterized as having small periods of high nutrient availability that favors forb or grass species that can grow quickly (Eviner and Firestone 2007). As the riparian and valley bottom establishes, the initial nutrient flush should decrease and shade from overstory tree and shrub species would lessen the risk for weeds. Using the estimate from River Design Group et al. (2013a) for alder regrowth on the floodplain, the risk should be low after 10 years on the primary and upland floodplain. However, on the slower-growth upland environments, the risk may extend longer.

Cumulative Effects

The action alternative would almost completely rework the valley bottom to rehabilitate past conditions from mining dredge work. Trampling or compaction of soils may reduce rehabilitation success adjacent to recreational sites. The project mitigates this potential impact by designated staging sites in areas that are already compacted.

Indicator B: Detrimental soil disturbance*Direct, Indirect, and Cumulative Effects*

Alternative 1 would not result in any additional detrimental soil disturbance. The current River Design Group estimate of the project area is 65 percent detrimental soil disturbance (DSD) based on the need for restoration. The current conditions have persistent infertile growing conditions of the tailings and lack the expected plant and soil habitat. The estimate is derived from the comparison of the project area (115 acres) versus the amount of area that needs restoration (74.8 acres).

Alternative 2. The Meanders is managed as part of the productive landbase and thus was evaluated for long-term impact to productivity using Nez Perce Forest Plan standards.

Substantial earthwork is needed to excavate and transport the tailings into a valley form that functions properly in order to restore the valley bottom. Approximately 65 percent of the project area would be impacted by construction equipment. Figure 3-26 illustrates the elevation changes needed to reconstruct the geomorphic forms for a river section. The red coloration indicates excavation while the blue coloration shows the degree of fill needed. Much of the red corresponds to tailings piles. The complete displacement, translocation, and re-dispersal qualify as DSD using Nez Perce Forest Plan standards (USDA Forest Service 1987a) and Region 1 Soil Quality Guidelines (USDA Forest Service 1999a).

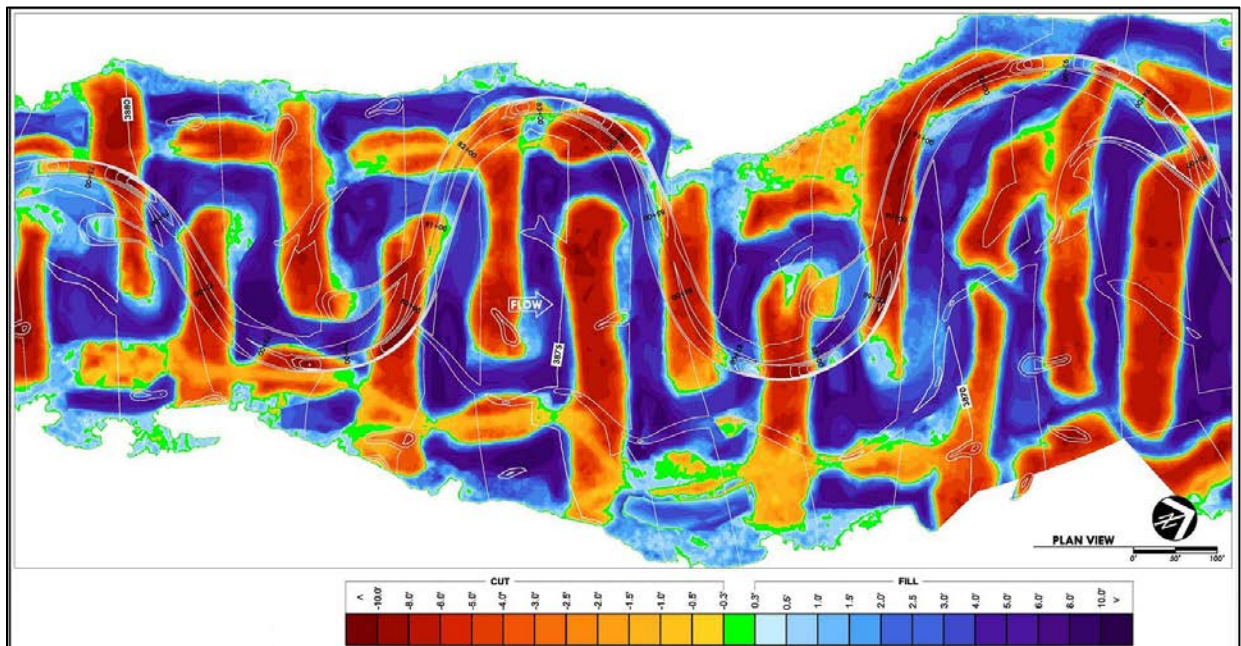


Figure 3-26. Design drawing showing extent of cut and fill planned to restore channel (RDG et al. 2013b, p. 25).

The application of the Nez Perce Forest Plan standards requires an assessment of the extent of DSD across a project area compared to the 20 percent threshold value where long-term productivity could occur. The existing condition is 65 percent and, thus, conducting management activities would exceed the 20 percent threshold in the Forest Plan's Standard #2. However, management activities would meet Region 1 Soil Quality Guidelines.

The disparity between the NPNF and the Region 1 Soil Quality Guidelines is the ability to restore productivity on severely impaired soils. The Regional guidelines state:

In areas where more than 15 percent detrimental soil conditions exist from prior activities, the cumulative detrimental effects from project implementation and restoration should not exceed the conditions prior to the planned activity and should move toward a net improvement in soil quality. (USDA 1999, p. 2)

The restoration actions would lead to a net improvement for soil productivity by reducing the level of DSD to levels below the existing conditions in the first year after implementation.

Table 3-35 shows the gradual soil recovery over time, depending on plant group and location. In the first-year recovery, the site would move from the current condition of 65 percent to 48 percent DSD with channel restoration and the bare fluvial soils put in place. Soils would recover physical function very quickly for all geomorphic forms. Chemical and biological soil functions would recover most quickly in the floodplain habitat where adequate water promotes the accrual of organic matter. In the uplands, lack of water and slower growth would create a longer term for recovery.

River Design Group et al. (2013a, p. 28) estimated alder stands would establish within 10 years on the primary floodplain, and the upland spruce and conifer groups would take 20 years. By 10 years the DSD would be down to 13 percent with alder securing the primary floodplain and incremental soil development on the uplands. At 20 years, the DSD would be at 4 percent as the upland recovery continues.

Table 3-35. Restoration trajectory for plant groups and associated geomorphic forms.

Plant Group	Geomorphic Forms	Year	DSD (%)
Channel, primary floodplain	Channel and adjacent primary floodplain	1	48
Alder and sedge where perennial water, seasonal flooding; initial conifer/tall forb and spruce	Primary floodplain, upland floodplain; uplands begin forb and grass development	3	40
Mixed scrub, more alder; continued spruce and conifer/tall forb	Primary, upland floodplain; grass and forb continue with shrub and trees taking hold	5	32
Alder established, spruce continues	Primary, upland recovery complete; uplands securing understory vegetation; trees and shrubs continue	10	13
Spruce established	Uplands continue long term soil and vegetation development	20	4

Indicator C: Forest Plan Amendment*Direct, Indirect, and Cumulative Effects*

Alternative 1 would retain the existing Nez Perce Forest Plan standards. No amendment to the Forest Plan is proposed.

Alternative 2 proposes an amendment to the Nez Perce Forest Plan to address restoration actions (see Appendix D for details). The main purpose for the amendment is to enable active restoration actions. The amendment would exempt the Crooked River Rehabilitation project from Forest Plan – Soil Standard #2. The goals of the Nez Perce Forest Plan soil standards are to prevent substantial and permanent impairment to productivity. Soil Standard #2 controls against management activities further degrading a site. However, the standard does not provide for restoration of productivity for severely degraded soils. The exemption of Standard #2 would allow for the restoration activities to improve soil productivity from 65 percent DSD currently to 48 percent in the first year after implementation and 4 percent in 20 years.

Other Cumulative Effects*Cumulative Effects – Flooding Risk*

No adverse cumulative effects were identified for the action alternative or for the potential Crooked River Narrows Road Improvement project. The road would continue to receive use as a main thoroughfare or reduced traffic trail. The future Crooked River Narrows Road Improvement project could reduce flooding risk over time.

Cumulative Effects – Mass Movement

No past or ongoing activities would increase mass movement along the Narrows for the action alternative or for the proposed Crooked River Narrows Road Improvement project. Ongoing activities of road repair and maintenance are administrative and occur within the current road prism. The road was initially constructed in the late 1800s. Although frequent washouts have occurred, no evidence of hillslope failure triggered from the road construction activities or placement was found.

Planned prescribed burning as part of the Orogrande Community Protection project poses a risk to the proposed Crooked River Narrows Road Improvement project since the burning can result in loss of groundcover. The burning could occur within the next 5 to 10 years depending on suitable burn windows. The effect would be from slope cutting and thus after the Narrows work is complete. The potential risk is low since the Orogrande project would prescribe burn at low intensity. The burning takes place on the west-facing slopes along 2.5 miles of the Narrows (milepost 3.5 to 6.0). The project specifically addresses mass wasting risk by avoiding concentrated burning in large expanse concave draws, high-intensity burning that removes all groundcover. A mosaic burn pattern is planned that would moderate potential runoff effects.

The five roadcuts for road widening after milepost 4.0 have planned prescribed burning on the hillslopes above. The road cut with high risk for cutslope failure is outside the burn areas.

Effectiveness of Mitigation

The following design and mitigation measures are to be implemented for the action alternative (Alternative 2) for the project. The measures are specified in full in Chapter 2, Design and Mitigation Measures.

Erosion Control

The following design and mitigation measures related to erosion control are to be implemented for Alternative 2: #1, 6, 8, 9, 10, 13, 19, 25, 26, 46, and 49.

The erosion control plan ensures coordination between the Forest Service and contractor to reduce offsite sediment and erosion. This is BMP CP 15.03 in the Region 1 and 4 Soil Conservation Handbook (USDA Forest Service 1988b), which was adopted to comply with the Clean Water Act (also see BMP Fac-2 and AqEco-2 in the Forest Service National Core BMPs [USDA Forest Service 2012]). Newly constructed or disturbed surfaces have surface runoff as the dominant erosion mechanism for this scale of activity (Lane et al. 1997). Runoff is reduced by dispersing runoff with groundcover and shaping the surface, and by preserving the soil's capacity to take in precipitation.

Design and mitigation measures 9 and 13 rely on groundcover as a means to reduce erosion. The measures tier to BMPs CP 11.03, 13.01, and 13.04 (USDA Forest Service 1988b) and National Core BMPs Fac-2, Fac-10, Road-3, Road-6, and Veg-2 (USDA Forest Service 2012).

Groundcover is commonly used to reduce erosion for road bases and reclaimed soil areas. The effectiveness depends on the slope and infiltration capacity of the soil. For roadsides where fill provides poor infiltration, grasses disperse runoff but the infiltration capacity remains reduced. However, rock and organic mulch both protect the surface and reduce the generation of overland flow. The Water Erosion Prediction Project models illustrate the effectiveness with percent rock and vegetation as primary inputs (Elliot et al. 1999). An annual rye is used since this grass grows quickly and binds soil with roots. The vegetation reduces the incidence for rill forming by minimizing the expanse of bare soil that can generate runoff. Measure 10 increases efficiency by emphasizing use onsite materials. Measure 26 indirectly bolsters erosion control since weeds tend to be single-stemmed forbs that do not create as effective groundcover as grasses (Lacey et al. 1989).

Measures 13, 46, and 49 effectively reduce erosion by avoiding compaction and rutting that can occur when machines operate in saturated conditions. Soil strength decreases substantially during wet saturated conditions and operation (NCASI 2004). Saturated conditions increase runoff incidence since soils lack capacity to take in precipitation.

Measure 10 shapes the constructed surfaces to reduce rill and gully formation from concentrated water flow. The effectiveness is proven as a core design concept for constructing road surfaces to shed water.

Mitigation measures #46 and 49 serve as an operational control to minimize deleterious effects of equipment.

Site Rehabilitation

The following design and mitigation measures related to site rehabilitation are to be implemented for Alternative 2: #3, 17-19, 25, 26, 28, and 33.

The reclamation relies on local soil and plant material to ensure regrowth success (#18). Local plants and soils have adapted to the local climate conditions. Measure 17-18 increases the site capacity to support desired vegetation, as demonstrated by local road decommissioning monitoring and research (Connors 2003, Lloyd et al. 2013). However, the disturbed conditions favor establishment of noxious weeds that would compete with and exclude desired vegetation. The exclusion of opportunistic weed species is critical to allow for desired vegetation to take hold. Measures 25, 26, 28, and 33 select for desired plant species using a combination of preventive and control measures. The effectiveness would depend greatly on the ability for follow-up treatment. Mitigation measure #19 provides essential groundcover that adds organic matter while retaining moisture for desired vegetation to take hold.

Consistency with Forest Plan and Environmental Laws

This section describes the guidance for managing soils on the NPNF (USDA Forest Service 1987a). The action alternative would comply with the amended Nez Perce Forest Plan using the determinations for detrimental soil disturbance. The project would lead to a net improvement in detrimental soil condition and thus complies with Region 1 Soil Quality Guidelines (USDA Forest Service 1999a). Full details on consistency of the project with the Forest Plan are located in the project record.

The Washington, D.C., soil direction was used to clarify plant and soil function to address productivity impacts (USDA Forest Service 2010a). The project intends to restore the floodplain to a more natural state. Using vegetation and soil communities as an indicator, the greatest improvement would be the expansion of a limited primary flood at 1.8 acres to 51 acres.

The project ultimately complies with the National Forest Management Act. The action alternative would not produce substantial and permanent impairment of the productivity of the land. Rather, the activities would lead to a net improvement of soil conditions in the short term (1 year) and long term (20 years) after implementation.

The following lists how the action alternative meets the requirements of the Nez Perce Forest Plan Standards, as proposed to be amended:

- (1) Soil disturbance evaluation: The EIS displays the effects to soils for DSD.
- (2) Soil disturbance thresholds: The project would comply with the Nez Perce Forest Plan with the amendment that exempts this project from Soil Standard #2. The amendment would enable the project to improve lands that currently have impaired soil conditions beyond 20 percent DSD. The Crooked River Valley Rehabilitation project would comply

with the Region 1 Soil Guidelines by improving the site. The restoration would reduce DSD from the existing 65 percent to 48 percent in year 1 and down to 4 percent by year 20.

- (3) Effective groundcover: The project has design criteria that maintain sufficient ground cover for the project to reduce erosion on the uplands and upland floodplain where stable soils are desired. Roughly 60% areal cover is desired. The ground cover would be obtained from planting and applying wood fiber mulch.

Nez Perce National Forest Land and Resource Management Plan Direction

The Nez Perce National Forest soil quality standards (Forest Plan II-22, USDA Forest Service 1987a) apply to lands in the Crooked River Valley Rehabilitation project area. The Forest Plan directs the NPNF to maintain soil productivity and minimize soil erosion through the application of BMPs, careful riparian area management, use of fish/water quality drainage objectives, and soil and water resource improvement projects (p. II-5).

The project would not meet Forest Plan soil quality standard #2, which says, “A minimum of 80 percent of an activity area shall not be detrimentally compacted, displaced, or puddled upon completion of activities....” Therefore, an amendment to the Forest Plan is proposed (see Appendix D). Full details on consistency of the project with the Forest Plan are located in the project record.

Region 1 Soil Direction

Regional direction is available from the Region 1 Forest Service Manual for Soil Management (FSM 2500-99-1, USDA Forest Service 1999a), referred to as R1 Soil Quality Standards. The analysis standards address basic elements for the soils resource: (1) soil productivity (including soil loss, porosity, and organic matter), and (2) soil hydrologic function. The soil productivity direction identifies a value of 15 percent detrimental soil disturbance as a guideline that indicates potential impairment from project activities. Regional guidance for soil management provides direction that agency activities should result in a net benefit to soil conditions when past activities have left detrimental soil disturbance in excess of 15 percent areal extent (USDA Forest Service 1999a). As noted above (Consistency with Forest Plan and Environmental Laws), the project would comply with Region 1 soil direction.

Washington Office Soil Direction

New direction provided by the Washington Office Forest Service Manual (Chapter 2550, USDA Forest Service 2010a) addresses impacts to soil function from management activities. Permanent impairment is defined as detrimental changes in soil properties (physical, chemical, and biological) that result in the loss of the inherent ecological capacity or hydrologic function of the soil resource that lasts beyond a land management planning period. The current R1 Manual direction for soil management centers on minimizing disturbance and limiting the extent of detrimental soil disturbance from management activities (USDA 1999). Direction for maintaining site productivity is implicit in the National Forest Management Act (1976), which

requires that management “will not produce substantial and permanent impairment of the productivity of the land.” However, the newly released Washington Office manual (USDA Forest Service 2010a) takes this beyond a protective role to an active role in recognition that ecological processes are dynamic. The new manual provides soil management objectives to: (1) Maintain or restore soil quality on National Forest System lands, and (2) Manage resource uses and soil resources on National Forest System lands to sustain ecological processes and function so that desired ecosystem services are provided in perpetuity. Soil quality indicators are further defined to include factors that provide insight to inherent soil function.

Soil function extends to trees, shrubs, grass, and herb growth, as well as underground productivity – all attributes of soil productivity (Figure 3-27).

As noted above (Consistency with Forest Plan and Environmental Laws), the project would comply with Washington Office soil direction.

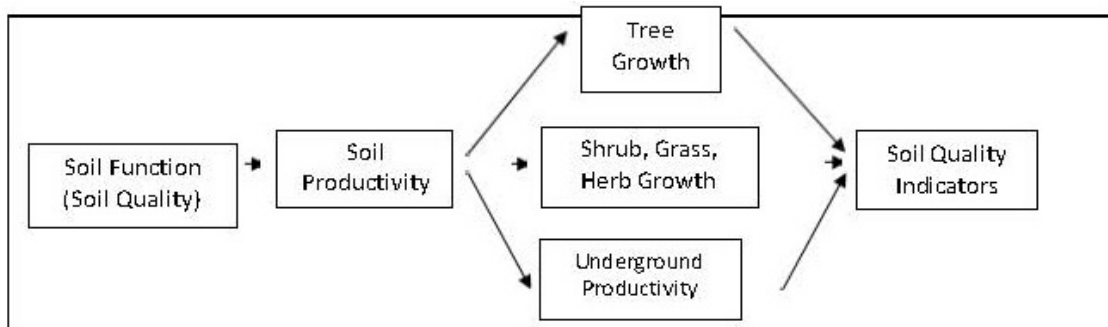


Figure 3-27. Soil quality indicator relationship to soil productivity (from 2020 WO FSM Chap. 2550).

National Forest Management Act

The National Forest Management Act states, “...timber harvested from National Forest System lands...only where soil, slope, or other watershed conditions will not be irreversibly damaged.” Forest plans will “insure...evaluation of the effects of each management system to the end that it will not produce substantial and permanent impairment of the productivity of the land” [16 USC 1604(g)(3)(C) and 16 USC 1604(g)(3)(E)(i)]. As noted above (Consistency with Forest Plan and Environmental Laws), the project would comply with the Act.

Wildlife Resources

Scope of the Analysis

The Crooked River Valley Rehabilitation project has the potential to affect wildlife species and their habitats. This section provides an analysis of wildlife species potentially present in the project area and the effects that proposed activities may have on them or their habitat. For the purpose of this analysis, wildlife species include endangered, threatened, sensitive species, and management indicator species.

Analysis Area

The proposed project and direct and indirect effects analysis area consists of 2 miles of stream restoration. The project boundary extends from 0.1 mile upstream from the mouth of Crooked River and includes the entire valley bottom. The project area, approximately 115 acres, extends from 0.1 mile upstream from the mouth of Crooked River (at the Idaho Department of Fish and Game weir) to approximately 2.0 miles upstream.

Cumulative Effects Area

The area of consideration for cumulative effects for the western toad, gray wolf, harlequin duck, fisher, moose and pine marten are the lands associated with the project area.

The cumulative effects analysis area for elk is the Forest Plan elk habitat analysis units.

The cumulative effect analysis area for lynx is the lynx analysis

The following changes were made between the Draft and Final EIS for this section and resource:

- Indicator section was updated to present information more clearly.
- The effects analysis was updated based on public comments on the Draft EIS and new information.
- The status of the wolverine has been changed from a proposed species for listing under the ESA to a Regional sensitive species for the Nez Perce – Clearwater National Forest. The FWS has found that the wolverine is not warranted for listing under the ESA (USFWS 2014).
- A Biological Assessment and Biological Evaluation for Threatened, Endangered and Sensitive wildlife species has been prepared. The report in the project record includes these analyses.
- No consultation on Threatened and Endangered wildlife species was needed, because determinations were *No Effect* to these species.

Analysis Methods and Indicators

Analysis of effects for terrestrial wildlife species was completed using comparisons of Crooked River Valley Rehabilitation project-related effects relative to the most limiting habitat factors for each species.

Wildlife observation databases were reviewed to establish the presence of wildlife species in the project area. The primary reference for information on observations is Idaho Department of Fish and Game (2010a). Additional information was provided by River Design Group et al. (2012 and 2013a) and Toweill (2011).

Table 3-36 displays each of the federally listed Threatened and Endangered species and Forest Service Region 1 Sensitive Species that have the potential to occur on the Nez Perce National Forest, as well as Nez Perce National Forest MIS. Wildlife species and/or their habitat were evaluated for potential to be affected by the proposed project. Some species were eliminated from further consideration based on range, lack of habitat, and/or lack of known occurrence in the analysis area.

Wetlands have been delineated in the project area by Geum Environmental Consulting (2012). Acres of wetland classifications were used to determine the amount of habitat available for the western toad and moose (Cowardin et al. 1992).

Elk habitat effectiveness calculations were completed to determine existing elk habitat conditions (Leege 1984 [same as USDA Forest Service 1987a, Appendix B]).

In addition, peer-reviewed scientific literature and non-peer reviewed literature have been used as the primary source of information regarding the life histories and habitat requirements of wildlife species and the effect of natural and human-caused disturbance upon these species.

Resource Indicators

The analysis compares the effects of the alternatives using the following indicators:

- Effects to threatened, endangered, sensitive and management indicator wildlife species and their habitat
- Western toad: disturbance; acres of breeding and non-breeding habitat
- Gray wolf: disturbance
- Harlequin duck: disturbance; acres of riverine and floodplain habitat
- Fisher: disturbance
- Elk: disturbance; changes in elk habitat effectiveness levels
- Moose: disturbance; aquatic forage habitat
- Marten: disturbance
- Neotropical migratory birds: disturbance; riparian habitat conditions

Table 3-36. Nez Perce National Forest threatened, endangered, sensitive, and management indicator species.

Species Name	Status¹	Primary Habitat Summary and Consideration for Analysis of Effects/Potential Impacts
Canada lynx <i>Lynx canadensis</i>	T	Nez Perce National Forest is considered unoccupied, secondary habitat (Northern Rockies Lynx Amendment [USDA Forest Service 2007a]). No – The project is not within a LAU. Lack of suitable habitat in the vicinity of project activities. There is no potential for effects from this project.
Northern Idaho ground squirrel <i>Spermophilus brunneus brunneus</i>	T	Southern portion of the Salmon River Ranger District. Grasslands. Not a listed species for Idaho County. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Grizzly bear <i>Ursus arctos horribilis</i>	T MIS	Not a listed species for Idaho County. No – There is no potential for effects from this project.
Wolverine <i>Gulo gulo</i>	S	Remote areas where human disturbance is minimal, often in timber near rockslides, avalanche areas, cliffs, swamps, and meadows. No – No suitable habitat in the vicinity of the project. The threat to wolverine is loss of habitats with persistent snow cover as a result of climate change and increasing temperatures. Dispersed recreational activities, infrastructure development, transportation corridors, and land management activities do not pose a threat to wolverines. Implementation of this project would not directly or indirectly modify any wolverine habitat nor would it pose any direct or indirect threats to individuals. There is no potential for effects from this project.
Western (boreal) toad <i>Bufo boreas boreas</i>	S	A variety of aquatic and moist terrestrial habitats; prefers ponds, pools, and slow-moving streams. Yes – Elimination of potential breeding habitat associated with ponds created from past mining activities. Potential disturbance or mortality effects to individual toads from project activities. Beneficial effects: restored floodplain function and connectedness, improved non-breeding habitat.
Gray wolf <i>Canis lupus</i>	S MIS	Semi-secluded mesic meadows for denning and rendezvous sites. Ungulate summer and winter range. Yes – possible short-term disturbance effects from project activities.
Townsend's big-eared bat <i>Corynorhinus townsendii</i>	S	Associated with grasslands, xeric shrublands, ponderosa pine, Douglas-fir, and mixed xeric forests. Roosts in buildings, mines, and caves for roosts, maternity colonies, and hibernacula. Uses forest edges, open canopied stands, and forest openings for foraging. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Black swift <i>Cypseloides niger</i>	S	Neotropical migratory bird. Nests are built on cliff ledges, near or behind waterfalls or in shallow caves. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Ringneck snake <i>Diadophis punctatus</i>	S	Dry coniferous forests with brushy understories, open grasslands, rocky hillsides and early-seral riparian areas. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.

Species Name	Status¹	Primary Habitat Summary and Consideration for Analysis of Effects/Potential Impacts
Peregrine falcon <i>Falco peregrinus anatum</i>	S	Nests on ledges on steep cliff faces. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Common loon <i>Gavia immer</i>	S	Lakes with shallow and deep waters areas for breeding. Winter in coastal mine habitats. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Bald eagle <i>Haliaeetus leucocephalus</i>	S MIS	Uses larger fish-bearing streams, rivers, and lakes for foraging, nests nearby. No known nesting sites. South Fork Clearwater River is considered winter habitat. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Harlequin duck <i>Histrionicus histrionicus</i>	S	Forested mountain streams with gradient less than 3%, shrub cover greater than 50%, and minimal human disturbance. Yes – alterations in breeding habitat. Disturbance effects. Beneficial effects: restored stream channel, improved breeding habitat.
Fisher <i>Martes pennanti</i>	S MIS	Diverse, moist, mature forests at low to moderate elevations, with high canopy cover, often along riparian areas, and abundant large-diameter woody debris. Yes – possible short-term disturbance effects from project activities.
Long-eared myotis <i>Myotis evotis</i>	S	Prefers coniferous forests. Roosts are in caves, mines, buildings, bridges, crevices, rock outcrops, and under tree bark. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Long-legged myotis <i>Myotis volans</i>	S	Prefers coniferous forests. Roosts in tree hollows and under bark, in rock crevices, caves, mines, bridges, and buildings. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Fringed myotis <i>Myotis thysanodes</i>	S	Associated with grasslands, xeric shrublands, ponderosa pine, Douglas-fir, and mixed xeric forests. Maternity colonies, day roosts, and night roosts for the fringed myotis are found in caves, buildings, underground mines, rock crevices, tree hollows, and bridges. Roost trees tend to be large-diameter snags in early to medium stages of decay. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Long-billed curlew <i>Numenius americanus</i>	S	Prairies and grassy meadows near water. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Mountain quail <i>Oreortyx pictus</i>	S	Warm/dry shrub and riparian habitat in Salmon River basin. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Flammulated owl <i>Otus flammeolus</i>	S	Open-canopy mature to old-growth ponderosa pine and Douglas-fir forests. Forest edges with adjacent grass/forb communities for foraging. Small home ranges. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.

Species Name	Status ¹	Primary Habitat Summary and Consideration for Analysis of Effects/Potential Impacts
Bighorn sheep <i>Ovis canadensis</i>	S MIS	Open grasslands, rock outcrops – security. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
White-headed woodpecker <i>Picoides albolarvatus</i>	S	Open-canopy mature to old-growth ponderosa pine forests. Moderate-sized home ranges. Salmon River basin. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Black-backed woodpecker <i>Picoides arcticus</i>	S	Montane forests, primarily stands with ponderosa pine and/or lodgepole pine component. Respond opportunistically to fire and insect outbreaks. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Coeur d'Alene salamander <i>Plethodon idahoensis</i>	S	Riparian habitats in spray zones of waterfalls in the Selway River basin. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Pygmy nuthatch <i>Sitta pygmaea</i>	S	Strong and almost exclusive preference for ponderosa pine habitat, especially older, open (<70% canopy coverage) habitats. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Moose <i>Alces alces</i>	MIS	A mosaic of forest conditions, openings, lakes, and wetlands. Yes – possible short-term disturbance from project activities and a reduction in ponded foraging habitat.
Elk <i>Cervus elaphus</i>	MIS	Open grasslands, brush fields, and riparian areas for foraging, dense forests for cover. Yes – possible short-term disturbance from project activities.
Northern goshawk <i>Accipiter gentilis</i>	MIS	Mature to old growth, closed canopy forests for nesting. Pole stage or larger stands with open understories for foraging. May also forage along forest edges. No – lack of habitat, suitable habitat not altered. There is no potential for effects.
Pileated woodpecker <i>Dryocopus pileatus</i>	MIS	Nest in mature forests with high canopy closure, decadence, and multi-layered structure. Forages on stumps, trees, and logs with abundant ant populations. Will use habitats with small to large trees/snags for foraging. No – lack of habitat, suitable habitat not altered. There is no potential for effects from this project.
Pine marten <i>Martes americana</i>	MIS	Mature, higher-elevation subalpine fir/Engelmann spruce forests with large woody debris and high canopy closure. Yes – possible short-term disturbance effects from project activities.

¹. Status: T = Threatened, S = Sensitive, P = Proposed, MIS = Management Indicator Species.

Affected Environment and Environmental Consequences

Past land management activities, most importantly mining and road construction, have substantially affected the landscape in many parts of the watershed, as well as instream and riparian function in the main stem of Crooked River (Appendix C). Fire suppression, mining, road construction, and timber harvest have caused a shift in many of the natural processes in the watershed. The area surrounding Crooked River was mined for mineral resources from the 1900s through the 1950s. Mining waste (also referred to as mine tailings) is concentrated in the valley bottom, altering the physical condition of the stream system, restricting the natural migration pattern of the stream and other changes in channel morphology (channel size, form, and function), and impairing the recolonization of riparian vegetation and its function as a natural buffer. Road 233 is within the floodplain of Crooked River for approximately 3 miles through the “Narrows” and 1 additional mile to Relief Creek. The road often floods during high water events, constricts the river, and contributes sediment to Crooked River. These alterations have resulted in a reduced area of productive aquatic and terrestrial habitat.

The area is used by many aquatic and terrestrial wildlife species (both rare and common). Crooked River has been turned upside down due to past dredge mining. These past mining activities have altered stream and riparian process and altered aquatic and terrestrial vegetation compared to undisturbed streams. Natural recovery processes from past mining activities has been slow and the re-colonization of native riparian vegetation has been inhibited on the large mine tailings. The few trees and other vegetation currently growing on the mine tailings provide less than desirable wildlife habitat.

Activities associated with Alternative 2 of the Crooked River Valley Rehabilitation project would have short-term disturbance and displacement effects, as well as a temporary loss of habitat. Overall, the project would result in a long-term improvement in stream and riparian habitat by restoring and speeding up recovery of an altered stream channel and riparian vegetation.

Federally Listed Species

The U.S. Department of Interior, Fish and Wildlife Service (USFWS) requires the Forest Service to analyze threatened species for which there may be suitable habitat in a project area. In Idaho County, the USFWS has indicated that there may be suitable habitat for Canada lynx (*Lynx canadensis*).

The Canada lynx was listed as a threatened species under the Endangered Species Act in 2000. The Nez Perce National Forest is recognized as secondary, unoccupied Canada lynx habitat and none of the Nez Perce National Forest has been identified as critical habitat by the USFWS (USDA Forest Service 2007a, p. 3-5; USDA Forest Service 2007b, pp. 7 and 29; USDA Forest Service and USDI Fish and Wildlife Service 2006). The project area is not within lynx habitat and there is no suitable lynx habitat specifically where project activities would occur. None of the alternatives propose changes to any vegetation in the project area, and as such lynx habitat would not be directly or indirectly affected. Mine tailings with little shrub or conifer vegetation

and wetlands consisting of open water and sedge communities are not considered habitat for lynx or their prey. Even though there is one incidental sighting of lynx within 3 miles of the project area, there is no evidence of a resident population or breeding females on the Forest. Lynx are considered to be generally tolerant of human presence and activities and if there were dispersing or transient lynx in the area at the time of implementation they could easily avoid project activities by traversing upland forest environments. No anticipated risks of direct mortality or long-term impacts to the population are expected. Implementation of this project would not directly or indirectly modify any lynx habitat nor would it pose any direct or indirect threat to individuals. Therefore, no cumulative effects would be possible with implementation of this project. Activities associated with the Alternative 2 would have *No Effect* to lynx or their habitat.

The project does not contain habitat (cottonwood galleries) for the yellow-billed cuckoo (*Coccyzus americanus*), a candidate species; therefore, this species is not analyzed further in this EIS.

Sensitive Species

The Northern Region Sensitive Species List, which contains those species identified as sensitive by the Regional Forester, was last updated on February 2011 (USDA Forest Service 2011b). This section considers those sensitive species (or their habitats) on the list that are known or suspected to occur on the Nez Perce National Forest within the vicinity of the Crooked River Valley Rehabilitation project area (Table 3-36).

Western Toad

Affected Environment

The analysis area for the western toad is the project area. Western toads use moist areas such as streams, ponds, and lakes for breeding, foraging, and overwintering habitat. They prefer shallow areas with mud bottoms and high-temperature areas, often in sites with vegetation present for breeding. A wide variety of upland habitats are used during non-breeding times. Riparian areas serve as migratory or dispersal corridors. Important upland habitat structure needed includes down woody debris where individuals can access moist microhabitats during the hot daytime summer hours to avoid desiccation.

There are three main types of habitat western toads use throughout the course of a year: (1) breeding habitat, (2) summer or terrestrial non-breeding habitats, and (3) over-winter hibernacula (Keinath and McGee 2005). Breeding habitat includes shallow water (<20 cm [<8 inches]) at the edges of ponds, lakes, streams, river edges where water is pooled or very slow moving; oxbow ponds; flooded meadows; beaver ponds; reservoirs and quarries; thermal pools and ponds; and ephemeral pools. The water temperature at breeding sites typically ranges from 15–21°C (59–70°F) (Keinath and McGee 2005). In Montana, water temperatures for breeding may be as low as 7.5°C (45.5 °F), but usually above 9°C (48 °F) (Montana Field Guide

2013). The active period for western toads begins in April or May and extends to September or October (Montana Field Guide 2013). The breeding period is from April to mid-July.

Summer habitats include a diversity of forested and non-forested wet and dry areas. Juvenile and adult western toads use these summer habitats for foraging, shelter, resting, and dispersal. Toads prey on anything smaller than they are and that are easy to catch (invertebrates and vertebrates).

Adults and young of the year use terrestrial habitats and wet areas near water as hibernacula. They use burrows made by small mammals, dig burrows, or over-winter under debris piles (logs and rocks).

Western toads are known to occur along Crooked River in the part of the project area known as the Meanders (Geum Environmental Consulting 2012). Juvenile toads have been observed in the project area in June in wetlands or wet areas near the ponds and in Crooked River. There are approximately 53 acres of wetland habitat and open water environments (ponds) available to the western toad as potential breeding habitat (approximately 38 acres identified as breeding and 15 acres identified as non-breeding habitat) (Table 3-38 and Figure 3-28). There are more than 40 permanent and seasonal ponds that may provide breeding habitat for western toads; however, the toads have been observed breeding in only one of the larger ponds (Geum Environmental Consulting 2012, p. 31). It is unknown why western toads are not seen breeding in more of the ponds in the project area, through many of the shallow ponds dry up during the summer. It is also unknown if western toads use the main channel of Crooked River for breeding. Except for only one or two of the ponds, it is assumed that the ponds are not connected to each other, nor are they connected to the stream. The rubble (tailing piles) left from past mining and the stream edge do not provide quality cover or overwinter habitat and provide only marginal non-breeding habitat. Over-winter habitat to burrow in may be currently limited due to the disturbed state of the stream and floodplain, which consists of larger, loose cobble that does not provide suitable habitat for the western toad.

There is very little long-term monitoring data for western toad populations in Idaho. Species are provided a status to show viability of populations. The status is ranged from 1 to 5 (1 being critically impaired; 5 being secure) and G or S (G- global status and S- state status). The western toad is apparently secure (G4/S4) across its range and in Idaho (Digital Atlas of Idaho 2012 [accessed August 7, 2013]; [G4/S3] NatureServe 2013 [accessed August 7, 2013]). Declines in abundance have been reported throughout the species' range due to disease and parasites. Based on a study in north-central Idaho, the *Batrachochytrium dendrobatidis* pathogen is known to occur on the forest (Goldberg no date). However, this fungal pathogen is not known to occur in Crooked River.

Environmental Consequences – Direct and Indirect Effects

The effects analysis below centers around the western toad. However the effects are the same for all amphibians encountered during the implementation of the Crooked River Valley Rehabilitation project.

Alternative 1 (No Action)

Under Alternative 1 (No Action), there would be no rehabilitation of the Crooked River Meanders. There would be no direct or indirect effects to western toads or their habitat. The western toad would continue to occupy the area in the vicinity of the Meanders. It is determined that there would be *No Impact* to western toads or their habitat with Alternative 1.

Alternative 2

There would be a reduction of 22 acres of breeding habitat (wetlands) available to western toads after completion of this project within the Meanders (Table 3-38). More than 40 permanent and seasonal ponds that may currently provide breeding habitat would be lost during the construction of the temporary bypass channel and side channel, and rehabilitation/restoration of the floodplain.

As part of the project design, a minimum of three ponds would be retained, including the ponds where western toad breeding has been observed. In addition to the three retained ponds, swales would be constructed in the floodplain and alcoves would be constructed along the stream and side channels (Table 3-37). The swales or floodplain depressions might have the potential to hold water for potential breeding sites (RDG et al. 2013b [see Appendix A, Figures A-3, A-4, and A-5; and Wildlife specialist report – Appendix A]). Slow backwater areas could also provide potential breeding sites. However, the side channels and the alcoves associated with the main channel are not expected to provide potential breeding habitat because the timing of activation of water to flow into the side channels, the duration of water in the side the channel, and the amount of snowpack each year is expected to change from year to year. If western toads were able to find appropriate habitat to be able to breed in the side channels and other mainstem alcoves, there would be a possibility of mortality to egg masses and tadpoles as the water recedes before metamorphosis could occur.

Table 3-37. Acres of newly constructed floodplain with swales and alcoves, Alternative 2.

Type	Acres
Side Channel	~1
Floodplain Depressions	1.5
Floodplain Swales	~1
Side Channel wetlands	<1
Swales/Depressions	<1
Alcoves	~1

Alternative 2 would increase and improve non-breeding habitat by 33.7 acres (Table 3-38 and Figure 3-28; Geum Environmental Consulting 2012). Figure 3-22 depicts the current wetland conditions in the Meanders; Figures 3-23 and 3-24 depict the proposed wetland conditions under Alternative 2.

Table 3-38. Western toad habitat, Alternative 2.

Wetland Type	Type of Western Toad Habitat	Existing Habitat (Acres)	Habitat Potentially Altered (Acres)	Habitat Potentially Retained (Acres)
Palustrian Shrub/scrub	Non-breeding	2	32 (+)	34
Palustrian Forested	Non-breeding	<1	0 (0)	<1
Aquatic Bed	Breeding	10	8 (-)	2
Palustrian Emergent	Breeding	28	14 (-)	14
Riverine	Non-breeding	13	1 (+)	14
Total		53	11 (+)	64

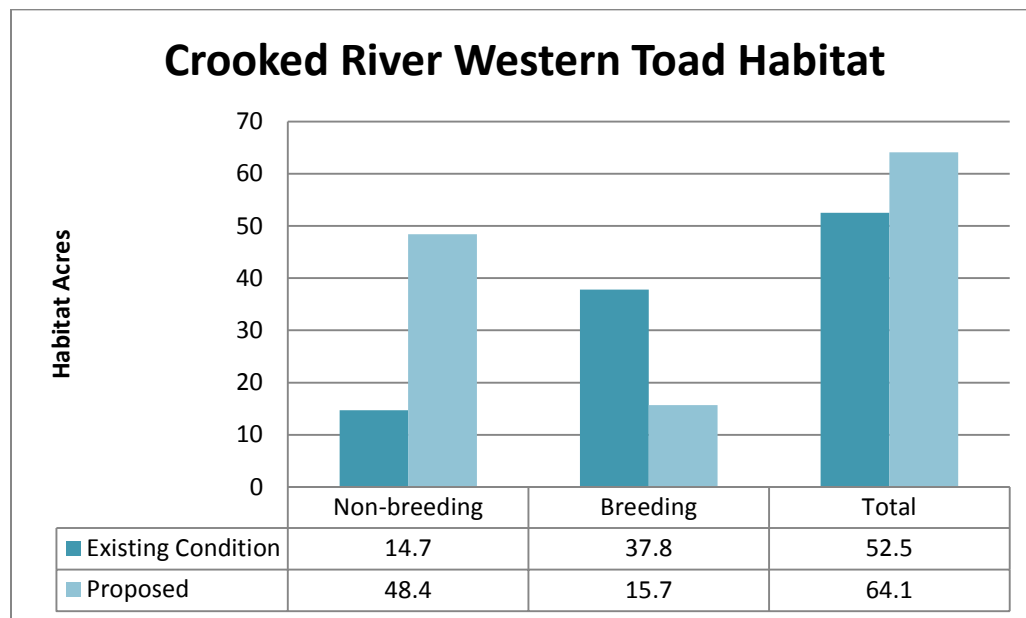


Figure 3-28. Western toad habitat in project area.

Alternative 2 would restore the stream channel and floodplain and would provide improved foraging, non-breeding, and over-winter habitat as sediments accumulate and settle across the valley floor (stream channel and floodplain). A more natural functioning stream channel and connected floodplain would also allow for easier and safer travel of toads across the floodplain. Approximately 60 acres of floodplain habitat would be improved by adding woody debris and implementing the revegetation strategy, which would provide much needed cover and diversity to the floodplain. Adding woody debris to the floodplain would increase the amount of shelter, nesting and overwinter habitat available to western toads and reduce the incidence of toads drying out or mortality by predators while the toads are traversing the area to and from breeding sites.

There is potential for western toad mortality, as well as for other amphibians, for all life stages (adults, egg masses, tadpoles, and juveniles) during construction of the temporary bypass channel and dewatering/rechanneling of existing open water ponded environments; construction of the side channel; construction of the temporary bypass road; dewatering of the main Crooked River channel; dewatering of the temporary bypass channel; regrading/reshaping the valley bottom, stream channel, and tailing piles; and equipment traffic.

Depending on the water temperature, amphibians may just be starting the breeding cycle when construction activities begin. Activities would impede western toad breeding activities, crush egg masses and tadpoles, and cause mortality of tadpoles, juveniles, and adults. Any part of the breeding cycle that is not captured during aquatic organism salvage operations would result in the desiccation of eggs, tadpoles, and metamorphosing toadlets, and would result in mortality of current year's egg masses and tadpoles and a loss of western toad production for that year. There is also the potential to lose several years of western toad production due to the loss of potential breeding sites associated with construction and restoration activities as part of restoring the Crooked River Meanders. Aquatic organism salvage operations, as described in Chapter 2, are intended to reduce the loss/mortality of aquatic organisms during construction and watering/dewatering activities. However, there are also risks of mortality associated with aquatic organism salvage operations. The risks include, but are not limited to, not being able to capture all the amphibians through all lifestages, injury during salvage operations, not being able to get them to a suitable site in a timely manner, or the ability of the various life stages amphibians to survive the translocation process and adapt to the new location to finish metamorphosis.

Determination of effects for the western toad is *May impact individuals or habitat but not likely to cause trend toward federal listing or reduce viability for the population or species under Alternative 2.*

Gray Wolf

Affected Environment

The analysis area for the gray wolf is the project area. Three aspects of wolf habitat were reviewed: security of dens and rendezvous sites, prey base (elk), and security from human disturbances and harm. The gray wolf occupies diverse habitats, from open meadows to heavily forested stands. Wolves occupy broad territories and travel extensively in search of prey, generally medium to large ungulates, especially elk. They are adaptable to human and land management activity in general, but sensitive to disturbance at denning and rendezvous sites. Wolves are known to inhabit the project area; however, there are no known den or rendezvous sites in the project area.

The gray wolf has a global rank of G4/G5 (apparently secure) and an Idaho State ranking of S3 (vulnerable) (NatureServe 2013 [accessed August 7, 2013]); S1 (critically imperiled) (Digital Atlas of Idaho 2013 [accessed August 7, 2013]).

Environmental Consequences – Direct and Indirect Effects

Alternative 1 (No Action)

Under Alternative 1 (No Action), there would be no rehabilitation of the Crooked River Meanders. Therefore, there would be no direct or indirect effects to gray wolves or their habitat. It is determined that there would be *No Impact* to gray wolves or their habitat under Alternative 1.

Alternative 2

Gray wolves could be subject to noise disturbance effects under the action alternative (Alternative 2). Short-term impacts would be limited to displacement of wolves from the project area if individuals are within the area at the time of work.

Over time, revegetation of the floodplain along the Meanders area would improve habitat (cover and forage) for prey species.

Determination of effects for the gray wolf is *May impact individuals or habitat but not likely to cause trend toward federal listing or reduce viability for the population or species* under Alternative 2.

Harlequin Duck

Affected Environment

This species is a Nez Perce National Forest sensitive species and an Idaho species of greatest conservation need (IDFG 2005). Harlequin ducks use swift-flowing mountain streams on the Forest (IDFG 2005). They feed on benthic macroinvertebrates and use 2nd-order or larger streams containing reaches with an average gradient of 1–7%, riffle habitat, clear water, gravel to boulder-sized substrate, and forested bank vegetation.

There have been sightings of harlequin ducks along Crooked River in both the Meanders and Narrows sections. There are approximately 13 acres of existing riverine habitat along Crooked River that provide potential breeding and foraging habitat for harlequin ducks in the Meanders area. The current habitat has been impacted by past mining, creating a non-functioning stream channel and disconnected floodplain.

The harlequin duck has a global rank of G4 (apparently secure) and an Idaho State ranking of S1B (critically imperiled) (NatureServe 2013 [accessed July 29, 2013]; Digital Atlas of Idaho 2013 [accessed July 29, 2013]).

Environmental Consequences – Direct and Indirect Effects

Alternative 1 (No Action)

Under Alternative 1 (No Action), there would be no rehabilitation of the Crooked River Meanders. There would be no direct or indirect effects to harlequin ducks or their habitat. It is determined that there would be *No Impact* to harlequin ducks or their habitat under Alternative 1.

Alternative 2

Direct effects include the potential to disturb or displace migrating harlequin ducks traveling through the area to breeding sites during construction activities.

Alternative 2 would improve a total of 14 acres of riverine habitat, thus improving potential breeding and foraging habitat by restoring a more natural functioning stream channel and connected floodplain.

Approximately 60 acres of floodplain habitat would be improved by adding woody debris and vegetation, thus increasing cover and diversity to the floodplain. Macroinvertebrates, such as stonefly and Odonata (dragonfly larvae), are an important food source for harlequin ducks. Macroinvertebrate habitat would be improved under Alternative 2 by providing greater riffle habitat, reducing cobble embeddedness, and reducing stream temperatures. Altering the morphology of the stream would provide scouring of riffles, which reduces cobble embeddedness. Creating more, higher-quality riffle habitat would increase the abundance and productivity of macroinvertebrates in the project area. Stream temperatures would be reduced by reconnecting the groundwater and surface water interaction and providing a wider riparian area that would support larger trees and shrubs.

Determination of effects on harlequin duck is *May impact individuals or habitat but not likely to cause trend toward federal listing or reduce viability for the population or species* under Alternative 2. Over the long term, potential breeding and foraging habitat would be improved.

Fisher

Affected Environment

The fisher is a management indicator and sensitive species on the Nez Perce National Forest. Fisher occurrence in western North America is closely associated with low- to mid-elevation forests with a coniferous component, large snags or decadent live trees and logs for denning and resting, and complex physical structure near the forest floor to support adequate prey populations (Aubry and Lewis 2003).

The Comprehensive Wildlife Conservation Strategy (IDFG 2005) summarizes fisher habitat in Idaho as a mosaic of mesic (moist/wet) conifer, dry conifer, and subalpine forests. Mature and older forests are used during summer; early seral and late successional forests are used in the winter.

Fisher are known to occur in the vicinity of the project area.

Fisher has a global rank of G5 (widespread, abundant, and secure) and an Idaho State ranking of S1 (critically imperiled) (NatureServe 2013 [accessed August 7, 2013]; Digital Atlas of Idaho 2013 [accessed August 7, 2013]). In Idaho, the species occurs in the northern and central parts of the state.

Environmental Consequences – Direct and Indirect Effects

Alternative 1 (No Action)

Under Alternative 1 (No Action), there would be no rehabilitation of the Crooked River Meanders. As a result, there would be no direct or indirect effects to fishers or their habitat. It is determined that there would be *No Impact* to fisher or their habitat under Alternative 1.

Alternative 2

Displacement effects would occur under the action alternative (Alternative 2) during implementation. Indirect effects would be limited to noise associated with project activities if individuals are within the area at the time of work.

Alternative 2 would improve cover and diversity in the floodplain along the Crooked River. This would improve habitat (cover and forage) for fisher and their prey species.

Determination of effects on fisher is *May impact individuals or habitat but not likely to cause trend toward federal listing or reduce viability for the population or species* under the action alternative.

Management Indicator Species

Management indicator species were designated for the Nez Perce National Forest in the 1987 Forest Plan (USDA Forest Service 1987a).

Elk

Affected Environment

Elk tend to inhabit open grasslands, brush fields, and riparian areas for foraging and dense forested areas for cover. Elk are known to occur in the project area.

The project area is located in Game Management Unit (GMU) 15. Elk populations in this GMU are near or above objectives, with cow numbers being stable or slightly increasing and bull numbers increasing (Rachael 2011).

Hunting pressure in Crooked River is estimated as moderate to high. Forage is mainly in open old harvest units, open coniferous forests, and shrublands and comprises about 20% of the project area. Vegetation management activities (primarily timber harvest with associated road development) have changed summer habitat quality and distribution.

Elk summer habitat was analyzed using the Guidelines for Evaluating and Managing Summer Elk Habitat in Northern Idaho (Leege 1984). The project area is within the Center Star elk analysis unit which is assigned a 50% effectiveness habitat objective. The Center Star is currently at 61%, which is above Forest Plan objective.

Elk are secure (G5/S5-rating of species status) in Idaho and across their range (NatureServe 2013 [accessed August 7, 2013]; Digital Atlas of Idaho 2013 [accessed August 7, 2013]).

Environmental Consequences – Direct and Indirect Effects

Alternative 1 (No Action)

Under Alternative 1 (No Action), there would be no rehabilitation of the Crooked River Meanders. As a result, there would be no direct or indirect effects to elk or their habitat.

Alternative 2

Alternative 2 would improve cover and forage habitat for elk by improving vegetation and diversity to the floodplain along Crooked River.

Elk could be subject to short-term disturbance effects under Alternative 2. Short-term indirect effects would be limited to displacement from noise associated with project activities if individuals are within the area at the time of work.

Alternative 2 would not change existing elk habitat effectiveness levels for any elk units.

Moose

Affected Environment

Across the moose's range in North America, important moose habitats include mature, closed-canopy conifer or conifer-hardwood forests and high forage-producing, early-successional forests, shrublands, and aquatic habitats. Herbaceous forage and deciduous browse includes shrubby, open upland habitats—such as logged areas, burns in early succession, and subalpine shrublands—and aquatic habitats in spring and early summer. Closed-canopy areas are used in the fall and winter. In Idaho, moose occur mainly in mountainous conifer forest. Forest vegetative types used by moose include grand fir and subalpine fir. Moose have been observed in the project area.

Winter habitat is the most limiting habitat component for moose. Moose are very dependent during the winter upon old-growth grand fir forest types with an understory of Pacific yew. Winter range is characterized by double-canopy coniferous forests, which intercept significant amounts of snow and also provide palatable evergreen forage. Grand fir–Pacific yew habitats fit these criteria and are favored for winter foraging. The project area does not contain grand fir–Pacific yew communities; however, moose have been observed in the project area foraging on the shrubs and aquatic vegetation.

No population data for moose have been collected on a regular basis in the region. Data on moose population size are difficult to obtain and moose are counted incidentally to elk surveys (Toweill 2011). A sightability survey was conducted in 2000 in game management unit 15. The results produced large confidence intervals due to the ability to detect animals under heavy canopy cover. Some populations appear to be increasing and seem to respond favorably to extensive habitat alteration by silvicultural practices. However, other populations may be displaced or eliminated because they cannot adapt to habitat changes, particularly where yew thickets are eliminated through logging and where increased road densities make moose more

vulnerable to harvest (Toweill 2011). Even though population levels and trends are unknown, moose populations are large enough to support hunting.

Moose are secure (G5/S5) in Idaho and across their range (NatureServe 2013 [accessed August 7, 2013]; [G5/S4] Digital Atlas of Idaho 2013 [accessed August 7, 2013]).

The analysis area for moose is the project area.

Environmental Consequences – Direct and Indirect Effects

Alternative 1 (No Action)

Under Alternative 1 (No Action), there would be no rehabilitation of the Crooked River Meanders. As a result, there would be no direct or indirect effects to moose or their habitat.

Alternative 2

Alternative 2 would reduce the amount of aquatic foraging habitat for moose by removing the majority of the ponds through construction of the bypass and side channels, and reconstruction of the main Crooked River channel and floodplain. Alternative 2 would also improve cover and forage habitat for moose by adding vegetation and diversity to the floodplain along Crooked River, in the long term. Figure 3-29 depicts the current vegetation communities along the Meanders and Figure 3-30 the proposed vegetation communities under Alternative 2. At least three larger ponds would remain that would continue to provide aquatic forage for moose. Swales and alcoves would be constructed that would also potentially provide forage areas. Adverse impacts to moose habitat would occur during construction and for a short-term post-implementation period until vegetation can become re-established.

Moose could be subject to short-term disturbance effects under Alternative 2. Short-term indirect effects would be limited to displacement from noise associated with project activities if individuals are within the area at the time of work.

Pine Marten

Affected Environment

The pine marten (also known as the American marten) was selected as a Nez Perce Forest MIS to represent trapped species and high-elevation old-growth forests. Marten inhabit dense, moist to wet coniferous forests that support abundant vole populations (Buskirk and Ruggiero 1994). They prefer higher-elevation, mature subalpine fir/Engelmann spruce forests with large woody debris, and well-developed canopy cover (Kujala 1993). Marten avoid openings greater than 150 feet from cover. Existing project area openings do not inhibit use of the area by marten.

Pine marten have not been observed in the project area, but they are suspected to occur in the vicinity of Road 522.

Pine marten are apparently secure (G5/S5) in Idaho and across their range (NatureServe 2013 [accessed August 7, 2013]; [G4/S4] Digital Atlas of Idaho 2013 [accessed August 7, 2013]). Samson (2006) showed that habitat on the Nez Perce National Forest is more than sufficient to contribute to a viable population of the marten at a regional scale.

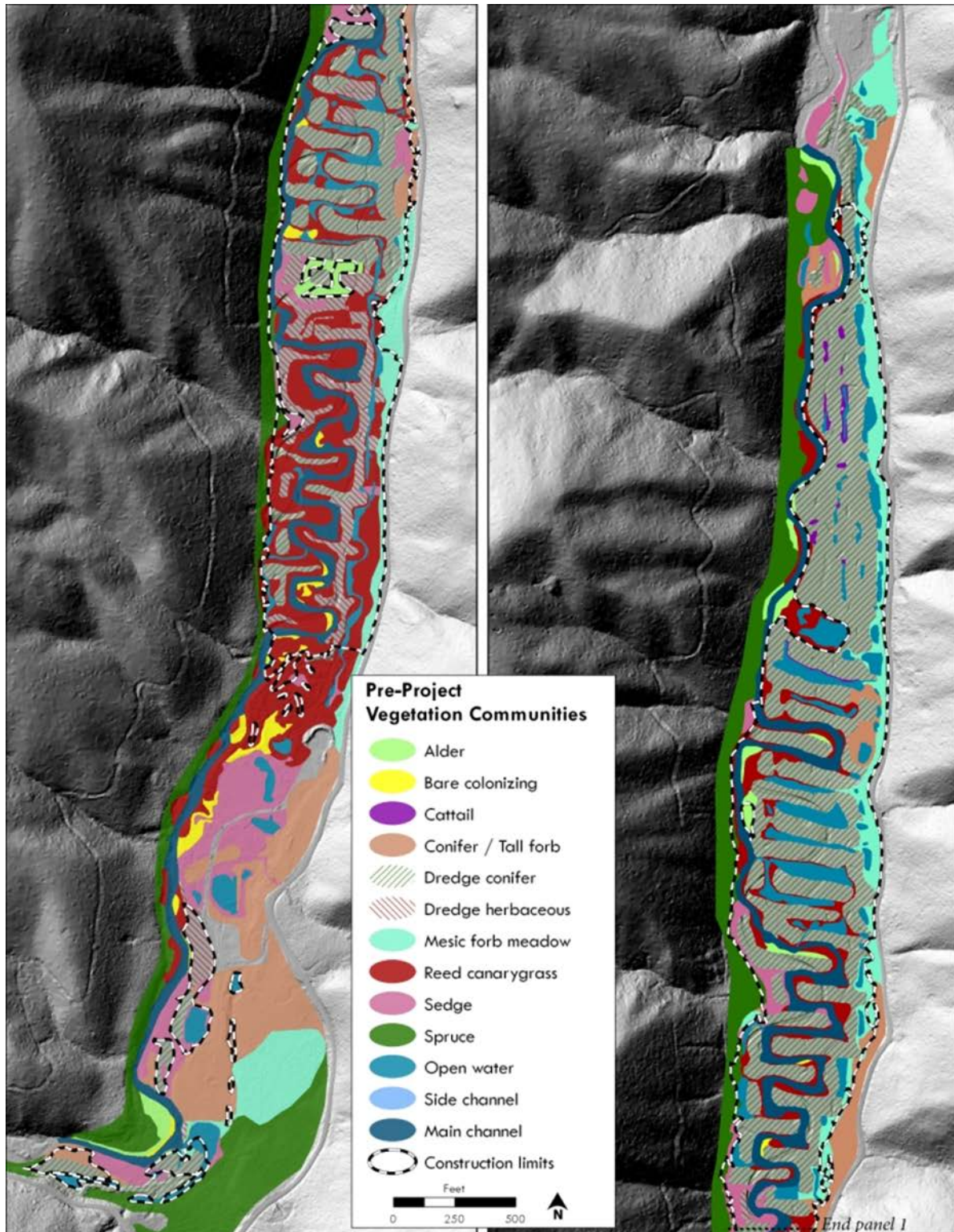


Figure 3-29. Current vegetation communities in Crooked River Meanders (RDG et al. 2013a, Figure 8-1).

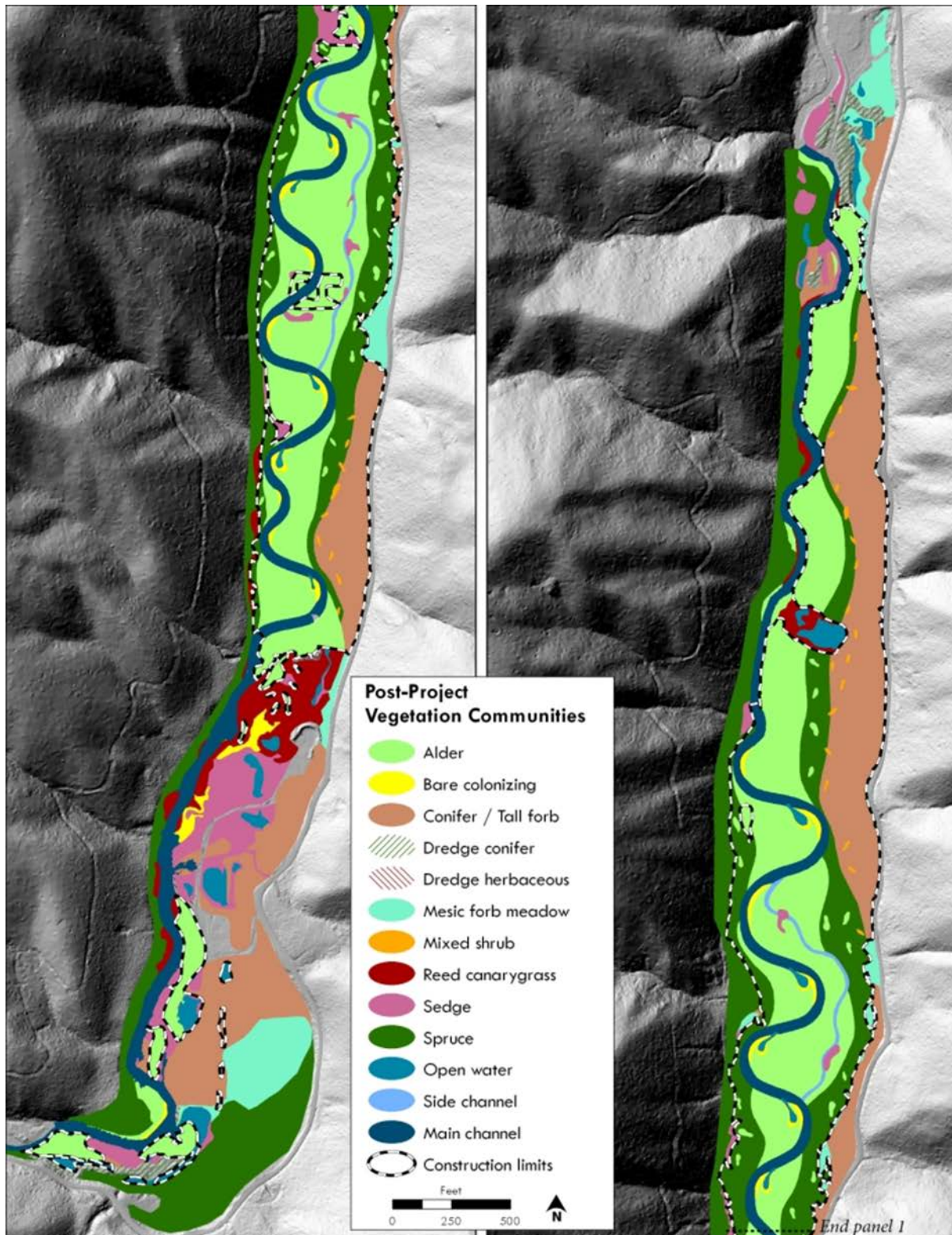


Figure 3-30. Proposed vegetation conditions in Crooked River Meanders, Alternative 2 (RDG et al. 2013a, Figure 8-2).

Environmental Consequences – Direct and Indirect Effects

Alternative 1 (No Action)

Under Alternative 1 (No Action), there would be no rehabilitation of the Crooked River Meanders. As a result, there would be no effects on marten or their habitat.

Alternative 2

Alternative 2 would improve cover and forage habitat for marten by adding vegetation and diversity to the floodplain along Crooked River.

Marten could be subject to short-term disturbance effects under Alternative 2. Short-term indirect effects would be limited to displacement from noise associated with project activities if individuals are within the area at the time of work.

Neotropical and other Migratory Birds

Affected Environment

Forest landbirds include all the avian species, sometimes collectively termed “neotropical migratory birds” and “resident songbirds.” This group of birds is not treated separately by species, because they are an extremely diverse group of species, with widely disparate habitat requirements.

In 1988, an amendment to the Fish and Wildlife Conservation Act required the U.S. Fish and Wildlife Service (USFWS) to “identify species, subspecies, and populations of all migratory nongame birds that, without additional conservation actions, are likely to become candidates for listing under the Endangered Species Act of 1973.” To carry out this mandate, the USFWS published “Birds of Conservation Concern 2002,” which recommends that its lists be consulted in accordance with E.O. 13186 (Migratory Bird Conservation). In addition, numerous birds are protected by IDFG nongame status and the Migratory Bird Treaty Act. Currently, there are no Nez Perce Forest Plan standards specific to migratory birds.

The Migratory Bird Treaty Act covers many ground-nesting and shrub-nesting birds. Some migratory birds are covered by state hunting regulations; others are protected by non-game status by the IDFG. Neotropical migrant birds use coniferous forest habitats in the U.S. during the summer breeding season but migrate to southern latitudes to spend winters in habitats as far south as Mexico and South America. Tropical deforestation and other environmental effects related to bird wintering grounds are thought largely responsible for declines in some neotropical migrant bird populations.

The Crooked River valley bottom was dredge mined with a bucket dredge from the 1930s through the 1950s, which left large tailings piles and ponds. Mining waste (also referred to as tailings piles) is concentrated around the stream corridor, altering the physical, hydrologic and geomorphic conditions of the stream system, delivering sediment to the stream during both low- and high-flow conditions, restricting the natural pattern of stream migration and other changes in

channel morphology (channel size, form, and function), and inhibiting the recolonization of native riparian vegetation.

The project area provides habitat primarily for riparian associated species. Species associated with riparian vegetation include the rufous hummingbird, willow flycatcher, black-billed magpie, American dipper, yellow warbler, and MacGillivray's warbler.

Environmental Consequences – Direct and Indirect Effects

Neotropical and other migratory birds habitats found in the Crooked River Valley Restoration project area that are most vulnerable and may be impacted by project activities are those associated with riparian vegetation. There are currently no Forest Plan standards specific to migratory birds.

Alternative 1 (No Action)

Under Alternative 1 (No Action), there would be no rehabilitation of the Crooked River Meanders. This alternative would have no direct or indirect effects on migratory birds. However, the tailing piles would continue to provide less-than-desirable riparian breeding and foraging habitat.

Alternative 2

The tailing piles are considered less-than-desirable riparian habitat for neotropical and other migratory birds. Project activities associated with restoring the stream channel and floodplain could cause short-term disturbance and displacement effects. There is the potential for temporary loss of breeding sites with the removal of shrubs and trees during reshaping of the floodplain. However, there are several preserve areas that will not be disturbed and will be retained to provide nesting substrate for riparian-associated nesting birds.

Native plant species abundance, composition, and distribution would likely increase or improve above current levels due to restoration of the stream channel and riparian vegetation. Improved habitat or vegetative conditions include providing the vegetative structure, cover, and overall habitat quality for many riparian-associated bird species.

The long-term benefits include improved stream and floodplain conditions, thus improving nesting and foraging habitat for riparian-associated bird species. Re-vegetating the floodplain with native and approved non-native plant species and maintaining for several years after project completion through replanting and protection from browsing will improve foraging and nesting habitat for neotropical migratory birds as well.

Cumulative Effects

Geographic Boundary

The area of consideration for cumulative effects for western toad, gray wolf, harlequin duck, fisher, moose and pine marten includes lands within the entire project area.

The geographic boundary for elk is the Center Star elk habitat analysis unit.

Time Frame

These effects are considered only for the species potentially affected by this project from the initial habitat transformations in the early 1900s through the present, including this project and reasonably foreseeable future actions. The timeframe for the cumulative effects assessment is the duration of project activities and approximately 10–20 years after the completion of project activities (which is the amount of time expected for the riparian vegetation to become mature). This is the length of time for the alder and conifer communities to provide shade and to have a stable, functioning wetland/floodplain that provides for wildlife and their habitat.

Past Actions

Historic mining activity has greatly altered the landscape. Timber harvest and road construction have also have also influenced wildlife habitat in the Crooked River Valley Rehabilitation area. These activities have been extensive in the past and have resulted in much more open, transitory habitats than likely existed historically and altered riparian habitats. Overall trends of harvest activity have been downward in recent years with a corresponding decline in initiation of early seral conditions, although open conditions continue to be extensive. Refer to Appendix C for a complete list and details of past, present, and foreseeable future actions that are considered in this analysis.

Ongoing Actions

Ongoing actions within the proposed activity area consist of recreation, road maintenance, fire suppression, fuels management, mining, watershed restoration, and invasive weed treatments.

Future Foreseeable Actions

Motorized recreation and dispersed-camping activities would change in the future, but the effects to wildlife and their habitats would be limited to designated existing routes and dispersed-camping areas following implementation of the Nez Perce National Designated Routes and Areas for Motor Vehicle Use project decision. Ongoing maintenance of these travel routes is considered routine and ongoing, with virtually no effects to the habitat through which they pass.

Currently there are numerous mineral claims in the project area (see Chapter 3, Mineral Resources). These activities typically occur in disturbed areas and may have some disturbance impacts to wildlife. There is one minerals plan of operation on file with the Forest at this time for exploration activities from existing roads.

The Orogrande Community Protection project would modify wildlife habitats and cause disturbance effects. Activities associated with Orogrande project in the vicinity of the Crooked River Valley Rehabilitation project are designed to reduce fuels, primarily in the understory (prescribed burning and understory thinning). This would reduce understory cover (sapling and pole-sized trees and shrubs), yet at the same time improve forage for big game species. . There

would be short-term disturbance and displacement effects to wildlife species in the area from implementing this project. Elk habitat effectiveness levels would not change in the Center Star elk habitat analysis unit as part of the Orogrande project.

Fire-suppression activities would be anticipated in the future in the project area, but the occurrence, extent, and/or intensity of suppression efforts cannot be estimated or predicted. As with all these activities, there would be disturbance/displacement effects to the species.

Noxious weed treatments would occur in the project area under the current weed management plan in the future. Generally, spot applications should not affect any wildlife species of concern due to avoidance by spray crews. The risk associated with herbicide treatment is the potential that wildlife species, particularly amphibians, would accidentally be sprayed. The design criteria specified in Chapter 2 would provide adequate protection for wildlife species by minimizing the amount and type of herbicide to which amphibians could be exposed by restricting application methods and applying buffer distances along streams, ponds, and wetlands.

Alternative 1 (No Action)

The No Action alternative (Alternative 1) would produce no additional effects to wildlife or their habitat, as compared to past activity levels. Alternative 1 would have no direct or indirect effects and therefore no cumulative effects on wildlife or their habitat. Existing vegetation would not be altered nor would these wildlife species be disturbed or displaced.

Alternative 2

Alternative 2 and the proposed Crooked River Narrows Road Improvement project would add short-term disturbance effects to this landscape through associated stream restoration, road construction, and road decommissioning activities. The construction and removal of roads may impact existing occurrences of wildlife species or habitats that are found in the immediate vicinity of the project.

Habitat alterations and disturbance associated with the implementation of this project have the short-term potential to combine with ongoing and foreseeable actions within the proposed activity areas consisting of recreation, road maintenance, fire suppression, fuels management, mining, watershed restoration, and weed treatments. The action alternative along with ongoing and future foreseeable actions would cumulatively add to the loss of some wildlife species habitats. However, Alternative 2 would also provide a more natural functioning stream and floodplain and may even be beneficial for some of the wildlife species using this area (i.e., improved habitat for harlequin duck, moose, fisher, neotropical birds). There would also be additional short-term disturbance and displacement cumulative effects to western toad, gray wolf, harlequin duck, fisher, elk, moose, pine marten, neotropical birds from ongoing and future foreseeable actions. There would also be the potential from short-term mortality impacts to western toad from ongoing and future foreseeable actions. There would be no concerns for viability of these species because of the extent of short-term impacts and the long-term

improvement of suitable wildlife habitats associated with improving the Crooked River valley bottom.

Determination of Effects

Effects to threatened, endangered, and sensitive wildlife species by management activities of this project and the proposed Crooked River Narrow Road Improvement project are summarized in Table 3-39. This table includes all wildlife species on the Nez Perce National Forest sensitive list. There is potential for impacts to western toads, gray wolves, harlequin ducks, and fisher. Alternative 2 would likely harm existing western toads. The proposed action would create a more connected and natural functioning river valley bottom but would likely disturb or displace western toads, wolves, harlequin ducks, and fisher. Because only a low percentage of habitats would be disturbed, there would be no concerns for the overall species viability.

Based on short-term impacts resulting from the project, it is determined that the Crooked River Valley Rehabilitation project *may impact individuals, but would not lead to a trend toward federal listing or a loss of viability* for the western toad, gray wolf, harlequin duck, and fisher.

Table 3-39. Summary of determinations on threatened and sensitive wildlife species.

Latin Name	Common Name	Category	Alternative 1	Alternative 2
<i>Lynx canadensis</i>	Lynx	T	NE	NE
<i>Bufo boreas boreas</i>	Western (boreal) toad	S	NI	MI
<i>Canis lupus</i>	Gray wolf	S	NI	MI
<i>Corynorhinus townsendii</i>	Townsend's big-eared bat	S	NI	NI
<i>Cypseloides niger</i>	Black swift	S	NI	NI
<i>Diadophis punctatus</i>	Ringneck snake	S	NI	NI
<i>Falco peregrinus anatum</i>	Peregrine falcon	S	NI	NI
<i>Gulo gulo</i>	Wolverine	S	NE	NI
<i>Gavia immer</i>	Common loon	S	NI	NI
<i>Haliaeetus leucocephalus</i>	Bald eagle	S	NI	NI
<i>Histrionicus histrionicus</i>	Harlequin duck	S	NI	MI/BI
<i>Martes pennanti</i>	Fisher	S	NI	MI/BI
<i>Myotis evotis</i>	Long-eared myotis	S	NI	NI
<i>Myotis volans</i>	Long-logged myotis	S	NI	NI
<i>Myotis thysanodes</i>	Fringed myotis	S	NI	NI
<i>Numenius americanus</i>	Long-billed curlew	S	NI	NI
<i>Oreortyx pictus</i>	Mountain quail	S	NI	NI
<i>Otus flammeolus</i>	Flammulated owl	S	NI	NI
<i>Ovis canadensis</i>	Bighorn sheep	S	NI	NI
<i>Picoides albolarvatus</i>	White-headed woodpecker	S	NI	NI
<i>Picoides arcticus</i>	Black-backed woodpecker	S	NI	NI
<i>Plethodon vandykei idahoensis</i>	Coeur d'Alene salamander	S	NI	NI

Latin Name	Common Name	Category	Alternative 1	Alternative 2
<i>Sitta pygmaea</i>	Pygmy nuthatch	S	NI	NI

Threatened (T) Species Determination: **NE** = No Effect; **NLAA** = Not Likely to Adversely Affect; **LAA** = Likely to Adversely Affect; **NLJCE** = Not Likely to Jeopardize Continued Existence.

Sensitive (S) Species Determination: **NI** = No Impact; **BI** = Beneficial Impact; **MI** = May impact individuals or habitat but not likely to cause trend toward federal listing or reduce viability for the population or species; **LI** = Likely to impact individuals or habitat with the consequence that the action may contribute towards federal listing or result in reduced viability for the population or species.

Effectiveness of Mitigation

By applying design and mitigation measures 11, 11a, 11b, 11c, 45, and 52 (as described in Chapter 2, Design and Mitigation Measures), the effects to western toads, neotropical migratory birds, and their habitat would be reduced. Applying aquatic species salvage operations prior to construction and dewatering activities would reduce the amount of western toad mortality in the Meanders section of Crooked River.

In response to the introduction and spread of noxious weeds, actions would be taken to restore vegetative conditions along Crooked River. These actions would also improve habitat for wildlife species by applying design and mitigation measures 9, 10, 17, 18, 22, and 24–31 (see Chapter 2, Design and Mitigation Measures).

All water bodies, especially ponds, would be checked for amphibians prior to and during construction of any work associated with the bypass channel, side channel, temporary road, and floodplain, etc. All life stages of amphibians would be collected and immediately translocated to the pond near channel station 110.00 (pond being retained and western toad breeding area). Western toads tend to lay eggs in shallow water with emergent vegetation and facing a certain exposure. Taking note of the conditions surrounding the egg masses and mimicking those conditions when the egg masses are translocated to the new pond would enhance survival. It may be possible to translocate the new egg masses immediately adjacent to the egg masses in the identified pond.

In order to prevent additional spread of fungal pathogen, all gear, clothing, equipment, etc. associated with the aquatic organism salvage operations would be disinfected/decontaminated with a 10% bleach solution prior to entering any water bodies associated with the Crooked River Valley Rehabilitation projects. Standard disinfection protocols would be followed (Maxell no date, Phillot et al. 2010).

In some instances, disposable gloves have been shown to cause mortality when handling certain life stages of amphibians, especially in tadpoles. If disposable gloves are necessary for aquatic organism salvage operations and handling of aquatic organisms in the translocation process, steps outline by Cashins et al. 2008 and Greer et al. 2009 would be followed to minimize exposure and reduce incidental mortality of amphibians to pathogens/toxins from the gloves.

Consistency with Forest Plan and Environmental Laws

The principal policy document relevant to wildlife management on the Nez Perce National Forest is the 1987 Nez Perce National Forest Plan (Forest Plan), which contains goals, objectives, standards, and guidelines for management of wildlife species and habitats on the Forest. Forest Plan goals (USDA Forest Service 1987a, pp. II-1 and -2) addressing wildlife and wildlife habitats are summarized below:

- Provide and maintain a diversity and quality of habitat to support viable populations of native and desirable non-native wildlife species.
- Provide habitat to contribute to the recovery of Threatened and Endangered plant and animal species in accordance with approved recovery plans. Provide habitat to ensure the viability of those species identified as sensitive.
- Recognize and promote the intrinsic ecological and economic value of wildlife and wildlife habitats. Provide high-quality and quantity of wildlife habitat to ensure diversified recreational use and public satisfaction.
- Protect or enhance riparian-dependent resources.

Forest Service Manual 2670 (file code for threatened and endangered species) directs that all federal departments and agencies shall seek to conserve endangered and threatened species and shall utilize their authorities in furtherance of the Endangered Species Act and to avoid actions that may cause a species to become threatened or endangered. FSM 2670 also calls for the Forest Service to maintain viable populations of all native and desirable non-native wildlife, fish, and plant species in habitats distributed throughout their geographic range on system lands.

The three principal laws relevant to wildlife management on lands managed by the Forest Service are the Endangered Species Act of 1973, the National Forest Management Act of 1976 and its implementing regulations at 36 CFR 219, and NEPA. Regulations promulgated subsequent to passage of these laws require the Forest Service to maintain viable populations of all native and desirable non-native wildlife species with emphasis on assuring that federally listed (threatened and endangered) species populations are allowed to recover (36 CFR 219.9). Regional Foresters provide a list of sensitive species for each Forest. Forests are required to assure that sensitive species populations do not decline or trend towards listing under the Endangered Species Act (FSM 2670.22).

This analysis incorporates the effects on terrestrial sensitive species (i.e., Biological Evaluation), per direction pertaining to streamlining (USDA Forest Service 1995a). The streamlined process for doing biological evaluations for sensitive species focuses on two areas:

- Incorporating the effects on sensitive species into the NEPA document
- Summarizing the conclusions of effects of the biological evaluations for sensitive species (Appendix A).

Executive Order (E.O.) 13186, “Responsibilities of Federal Agencies to Protect Migratory Birds,” (January 10, 2001) pertains to conservation of migratory birds. A Memorandum of Understanding to carry out the mandate of the E.O. was signed by the U.S. Forest Service and the U.S. Fish and Wildlife Service on January 7, 2001. In 1988, an amendment to the Fish and Wildlife Conservation Act required the USFWS to “identify species, subspecies, and populations of all migratory nongame birds that, without additional conservation actions, are likely to become candidates for listing under the Endangered Species Act of 1973.” To carry out this mandate, the U.S. Fish and Wildlife Service published “Birds of Conservation Concern 2002,”

which recommends that its lists be consulted in accordance with E.O. 13186.

In addition, numerous birds are protected by IDFG nongame status and the Migratory Bird Treaty Act. Currently, there are no Nez Perce Forest Plan standards specific to migratory birds.

Nez Perce National Forest Land and Resource Management Plan Direction

Nez Perce Forest Plan – As stated under Other Laws and Regulations, the objective for managing sensitive species is to ensure population viability throughout their range on National Forest lands and to ensure that they do not become federally listed as threatened or endangered. The Forest Plan supports this direction but does not set specific standards and guides for sensitive species. Proposed activities are consistent with this direction to the extent that proposed management actions do not adversely affect viability of existing sensitive wildlife populations.

Applicable standards of the Nez Perce Forest Plan associated with the management of wildlife and key habitats of threatened, endangered, sensitive, and management indicator species have been reviewed and are being met, and in some instances, exceeded.

The Crooked River Valley Rehabilitation project would be consistent with Forest Plan wildlife standards (USDA Forest Service 1987a). The project would not lead to a loss of viability of existing native and desirable non-native vertebrate wildlife species. A biological evaluation has been prepared in compliance with sub-section 7(a)(2) of the Endangered Species Act. Government-to-Government consultation has occurred for this project, and the Forest continues to recognize the fishing and hunting rights guaranteed to the Nez Perce Tribe. The Forest has coordinated with the IDFG to achieve mutual goals for fish and wildlife, including use of the IDFG Idaho Fish and Wildlife Information System for habitat and species observation/distribution information for this project. The *Guidelines for Evaluating and Managing Summer Elk Habitat in Northern Idaho* (Leege 1984) was used to assess the attainment of summer elk habitat objectives for this project.

Regarding Forest Plan management area standards, streamside vegetation canopy, structure, composition and diversity are currently lacking along the Meanders section of the Crooked River Valley Rehabilitation project (Alternative 1). Alternative 2 would implement habitat improvements to move the area toward stated objectives.

The project would also comply with PACFISH (USDA Forest Service 1995b) standards and guidelines applicable to this project. Riparian Management Objectives would be maintained and enhanced by the action alternative.

Full details on consistency of the project with the Forest Plan are located in the project record.

Other Laws and Regulations

Threatened and Endangered Species – Federal agencies are required to address effects to threatened, endangered, and proposed species during project planning (Endangered Species Act of 1973 as amended, P.L. 96-1591531(c)). This analysis incorporates the effects on terrestrial threatened and endangered species (i.e., Biological Evaluation), per direction pertaining to streamlining (USDA Forest Service 1995a). This project is in compliance with the Endangered Species Act.

Sensitive Species – Sensitive wildlife species are those that show evidence of a current or predicted downward trend in population numbers or habitat suitability that would substantially reduce species distribution. Federal laws and direction applicable to sensitive species include the National Forest Management Act (NFMA 1976) and Forest Service Manual 2670.22. The Nez Perce Forest has standards to conduct analyses to review programs and activities to determine their potential effect on sensitive species and to prepare biological evaluations. The Forest Service is bound by federal statutes (Endangered Species Act, National Forest Management Act), regulation (USDA 9500-4), and agency policy (FSM 2670) to conserve biological diversity on National Forest System lands and assure that sensitive species populations do not decline or trend toward listing under the Endangered Species Act. A biological evaluation for sensitive species has been prepared. The action alternative would not affect sensitive species viability on Nez Perce National Forest lands, nor would it cause sensitive species to become federally listed as threatened or endangered. This project is in compliance with sensitive species direction. This analysis incorporates the effects on terrestrial threatened and endangered species (i.e., Biological Evaluation), per direction pertaining to streamlining (USDA Forest Service 1995a). This project is in compliance with the Endangered Species Act.

Species Viability – The action alternative—in combination with, and within the context of past, present, and reasonably foreseeable future management actions in the analysis area—would not affect population viability or distribution of native and desired non-native vertebrate species on the Forest. This project is in compliance.

National Forest Management Act – The National Forest Management Act requires (among other things) the Forest Service to “preserve and enhance the diversity of plant and animal communities.”

The Endangered Species Act of 1973, National Forest Management Act of 1976, and Forest Service regulations require federal land managers to maintain viable populations of all native and desirable non-native wildlife species with special care taken to assure that federally listed (threatened and endangered) species populations are allowed to recover. There are no federally listed threatened or endangered species using the project area. The action alternative is in

compliance with the National Forest Management Act (also see Sensitive Species and Species Viability in this section).

Neotropical Migratory Bird Laws – Migratory Bird Treaty Act (MBTA) and Migratory Bird Conservation EO 13186. The action alternative is in compliance with the MBTA and Executive Order 13186, which authorizes activities including habitat protection, restoration, enhancement, necessary modification, and implementation of actions that benefit priority migratory bird species (Memorandum of Understanding Between USDA Forest Service and USDI Fish & Wildlife Service – 01-MU-11130117-028).

Rare Plants

Scope of the Analysis

The Crooked River Valley Rehabilitation project has the potential to affect rare plant species and their habitats. This section provides an analysis of rare plant species potentially present in the project area and the effects proposed activities may have on them. For the purpose of this analysis, rare plant species include endangered, threatened, and sensitive plant species.

Analysis Area

Direct and indirect effects were analyzed for the project area for the restoration and improvement of 2.0 miles of the Crooked River Meanders.

Cumulative Effects Area

The area of consideration for cumulative effects includes lands associated within this project area.

The rationale for the selection of these analysis areas is that the effects are site specific to areas treated within the project area (as delineated in Chapter 2) and would not extend beyond the boundaries, and effects from outside the defined area would likewise not affect the resource within.

Changes between the Draft and Final EIS

- Updated the cumulative effects section.

Analysis Methods and Indicators

Analysis included reviewing threatened, endangered, and sensitive species observation records and topographic and forest habitat maps to identify potential habitat for plants of concern. Individual species requirements were reviewed to determine which species or corresponding habitat would be expected to occur in the project area.

Vegetation information was identified in the project area in 2012 (RDG et al. 2012).

Direct and indirect effects are discussed for each species. Direct effects could result from road and stream alteration. Indirect effects for some species may include the expansion of weeds and the mitigating treatments of these infestations. Road improvements that are limited to the road prism would not have any direct or indirect effects on any species of concern. Cumulative effects are the overall effects to species from past, present, and reasonably foreseeable future projects. Historically such effects on individual species were not measured or noted. However, the past effects on general habitat condition can be qualified and matched to species dependent on a particular habitat.

Resource Indicators

- Qualitative discussion of habitat conditions and potential for effects.
- Effects determination to threatened, endangered, and sensitive plant species.

Affected Environment

Past land management activities, most importantly mining and road construction, have substantially affected the landscape in many parts of the watershed, as well as instream and riparian function in the main stem of Crooked River (Appendix C). Fire suppression, mining, road construction, and timber harvest have caused a shift in many of the natural processes in the watershed. The area surrounding Crooked River was mined for mineral resources from the 1900s through the 1950s. Mining waste (mine tailings) is concentrated in the valley bottom, altering the physical condition of the stream system, restricting the natural migration pattern of the stream and other changes in channel morphology (channel size, form, and function), and impairing the recolonization of riparian vegetation and its function as a natural buffer. Road 233 is within the floodplain of Crooked River for approximately 3 miles through the Narrows and one additional mile to Relief Creek. The road often floods during high water events, constricts the river, and contributes sediment to Crooked River. These alterations have resulted in a reduced area of productive aquatic and terrestrial habitat.

Federally Listed Species

The U.S. Fish and Wildlife Service (USFWS) requires the Forest Service to analyze threatened species for which there may be suitable habitat in a project area. In Idaho County, the USFWS has indicated that there may be suitable habitat for Macfarlane's four-o'clock (*Mirabilis macfarlanei*) and Spalding's catchfly (*Silene spaldingii*). However, past assessments and direction provided by the USFWS indicate that habitat for these species is limited to the Salmon River basin on the Nez Perce – Clearwater National Forests. There are no occurrences or suitable habitat for any federally listed plant species in the Crooked River Valley Rehabilitation project area, which is in the Clearwater subbasin. These species will not be discussed further.

Water howellia is another listed threatened species. Even though water howellia is known to occur in Idaho, it does not occur in Idaho County and was not detected during rare plant surveys conducted on July 17, 2003. This species will not be discussed further.

Sensitive Species

The USFS Northern Region Sensitive Species List, which contains those species identified as sensitive by the Regional Forester, was last updated on February 2011 (USDA Forest Service 2011b). Idaho barren strawberry is the only rare plant species known or suspected to occur in the project area. Species not known or suspected to occur in the project area will not be discussed further. A complete list of the sensitive plant species for the Nez Perce – Clearwater National Forests can be found in Table 3-40.

Rare plant surveys were conducted in 2012 (RDG et al. 2012) and 2013 (Forest Service personnel) in the project area.

Idaho barren strawberry (Waldsteinia idahoensis)

Idaho barren strawberry has a wide ecological range (Crawford 1980), and is found predominantly in moister grand fir habitat types (cool and moist western red cedar) at mid-elevations (3,500–5,500 feet). Cool, moist micro sites within these general habitats are most favorable for its development (Crawford 1980). Idaho barren strawberry is tolerant of shade but responds favorably to increased light (Crawford 1980) and is also able to colonize disturbed soils (Lichthardt 1999). It can be found growing in stands with open canopies, and transition zones between riparian meadows and conifer forests.

Idaho barren strawberry is known to occur in the project area. Historical records show that Idaho barren strawberry occurs in and around Campground 4. Rare plant surveys conducted on July 2 and 17, 2013, found Idaho barren strawberry north of Campground 3. The area along the Meanders consists of larger, loose cobble, which does not provide suitable habitat for Idaho barren strawberry. Idaho barren strawberry can be found along the Meanders where past activities have maintained a soil component.

Environmental Consequences

Direct and Indirect Effects

Alternative 1 (No Action)

Under Alternative 1 (No Action), there would be no rehabilitation of the Crooked River Meanders. This would have no effects on rare plant species or habitats. It is determined that there would be *No Impact* to sensitive plant species or their habitat with Alternative 1.

Alternative 2

Idaho barren strawberry (Waldsteinia idahoensis)

Idaho barren strawberry appears to be tolerant of disturbances. Population density was greater in open stands with past harvest and in old burns as compared to a more shaded closed conifer community (Crawford 1980). It is capable of colonizing disturbed soils (Lichthardt 1999).

Idaho barren strawberry occurs in and around the area of Campgrounds 3 and 4 at the upper end of the Meanders. The staging of equipment at these sites would further compact soils than what they already are, creating less than ideal growing conditions for Idaho barren strawberry and other plant species. Root systems would have a hard time breaking through the compacted soils. Decompacting soils upon completion of the project would temporarily improve growing conditions for Idaho barren strawberry. Restoring the floodplain would create conditions that are too wet for Idaho barren strawberry. Determination of effects for the Idaho barren strawberry is *May impact individuals or habitat but not likely to cause trend toward federal listing or reduce viability for the population or species* under Alternative 2.

Cumulative Effects

Discussion of cumulative effects for rare plants is addressed through the general trend of the suitable habitat required by these species as a result of past, present, and future management actions. It is generally not possible to directly quantify effects of specific activities that are several years or decades old on species of concern today. The status and occurrence of rare plants was completely unknown for much of the management history of the watershed. Historically, the changes in condition and abundance of specific habitats important to these species are also largely unknown. Therefore, the effects of these past projects can be qualified only through general discussions. However, the results of past projects contribute to the current condition, which can be used to discuss and quantify effects of proposed activities on rare plant species. Refer to Appendix C for a complete list and details of past, present, and foreseeable future actions.

Geographic Boundary

The area of consideration for cumulative effects includes lands within the entire project area. The rationale for the analysis area is that the effects are site specific to areas treated within the project area and would not extend beyond the boundaries, and effects from outside the defined area would likewise not affect the resource within.

Time Frame

These effects are considered only for the species potentially affected by this project from the initial habitat transformations in the early 1900s through the present, including this project and reasonably foreseeable future actions. The timeframe for the cumulative effects assessment is the duration of project activities and approximately 10–20 years after the completion of project activities (construction and planting). This is length of time for the alder and conifer communities to provide shade and to have a stable, functioning wetland/floodplain that provides for rare plants and their habitat.

Past Actions

The primary management activities that have influenced rare plant habitat in the Crooked River Valley Rehabilitation project area include past timber harvest and supporting road construction and mining. These activities have been extensive in the past and have resulted in much more open, transitory habitats than likely existed historically.

Ongoing Actions

Ongoing actions within the proposed activity areas consist of recreation, road maintenance, fire suppression, fuels management, mining, watershed restoration, and weed treatments.

Currently, there are numerous mineral claims in the project area (see Chapter 3, Mineral Resources). These activities typically occur in disturbed areas that are not considered habitat for any of the sensitive plant species.

Fire-suppression activities would be anticipated in the project area in the future, but the occurrence, extent, and/ or intensity of suppression efforts cannot be estimated or predicted. As with all these activities, the effects to the species would likely be mixed.

Noxious weed treatments would occur periodically in the project area under the current weed management plan in the future. Generally, spot applications should not affect any species of concern due to avoidance by spray crews. However, in the case of the Idaho Barren strawberry, potentially affected by this project, some spraying may occur along occupied road corridors and impacts are possible.

Future Foreseeable Actions

The Orogrande Fuels project and the Designated Routes and Areas for Motor Vehicle Use (DRAMVU) project are future actions that may have impacts to sensitive plants species.

Motorized recreation and dispersed-camping activities would change in the future, but the effects on soils would be limited to designated existing routes and dispersed-camping areas following implementation of DRAMVU project decision. Ongoing maintenance of these travel routes is considered routine with virtually no effects to the habitat through which they pass.

The Orogrande Community Protection project would maintain relatively open conditions, allowing sun to reach the soil and provide light disturbance to which these species potentially respond favorably. This activity would be expected to have the small but positive effect of promoting the maintenance of the suitable habitat for the Idaho barren strawberry in areas adjacent to the Crooked River Valley Rehabilitation project.

Alternative 1 (No Action)

The no action alternative (Alternative 1) would produce no direct or indirect effects on potential rare plant habitat, as compared to past activity levels. The progression of forest succession would improve habitat for most sensitive plant species; however, species favored by more open conditions would decline as general forest succession progressed absent of large-scale disturbance such as wildfire. Thus, there would be no cumulative impacts on potential rare plant habitat

Alternative 2

Habitat alterations associated with the implementation of this project have the short-term potential to combine with ongoing and foreseeable actions within the proposed activity areas, including recreation, road maintenance, fire suppression, fuels management, mining, watershed restoration, and weed treatments. Alternative 2 would cumulatively add to the loss of sensitive species habitats along Crooked River by providing a more natural functioning stream and floodplain. There would be no concerns for viability of the Idaho Barren strawberry because of the extent of sensitive plant locations and suitable habitats within the Crooked River drainages.

Effectiveness of Mitigation

Actions taken to prevent the introduction and spread of noxious weeds in disturbed areas would be beneficial in maintaining and improving rare plant vegetative communities by reducing the incidence of introduced non-native and noxious weedy plant species. The following design and mitigation measures (as described in full in Chapter 2, Design and Mitigation Measures) are proposed for the action alternative: 9, 10, 17, 18, and 24–31.

Consistency with Forest Plan and Environmental Laws

Nez Perce National Forest Land and Resource Management Plan Direction

The Nez Perce Forest Plan states that no action will be taken that will jeopardize a threatened and/or endangered species (USDA Forest Service 1987a, page VI-12). The objective for managing sensitive species is to ensure population viability throughout their range on National Forest lands and to ensure that they do not become federally listed as threatened or endangered. The proposed action is consistent with this direction to the extent that proposed management actions would not adversely affect viability of existing sensitive plant populations or habitat. The Forest Plan does not set specific standards and guides for sensitive plants. Full details on consistency of the project with the Forest Plan are located in the project record.

Other Laws and Regulations

Threatened and endangered species are designated under the Endangered Species Act. It is the policy of Congress that all federal departments shall seek to conserve endangered and threatened species and shall utilize their authorities in furtherance of this purpose (ESA 1531.2b). The Crooked River Valley Rehabilitation project area does not contain habitat or populations of threatened or endangered plant species.

Sensitive species are defined in the Forest Service Manual (FSM 2670.5) as “those plant and animal species identified by the Regional Forester for which population viability is a concern, as evidenced by significant current or predicted downward trends in population numbers, density, or habitat capability that reduce a species/existing distribution.” In FSM 2670.22, management direction for sensitive species is in part, to ensure that species do not become threatened or endangered because of Forest Service actions and to maintain viable populations of all native species. The most recent update to the sensitive species list became effective in May 2011. The Forest Service must evaluate impacts to sensitive species through a biological evaluation (BE).

Effects Determinations

Determination of effects on rare plant species by management activities of this project are summarized in Table 3-40. This table includes all plant species on the Nez Perce National Forest sensitive list. There is potential for impacts on Idaho barren strawberry. The proposed action would likely harm existing plants, but would create or maintain open conditions along the road

corridor that the species would find suitable. For this reason and because only a low percentage of habitat would be disturbed, there would be no concerns for the overall viability of the species.

Table 3-40. Summary of effects on threatened and sensitive plant species.

Plant Species	Status	Known Occurrence	Habitat Present	Effects Determination	
				Alt. 1 No Action	Alt. 2 Proposed Action
Macfarlane's four-o'clock <i>Mirabilis macfarlanei</i>	T	No	No	NE	NE
Spalding's catchfly <i>Silene spaldingii</i>	T	No	No	NE	NE
Water howellia <i>Howellia aquatilis</i>	T	No	No	NE	NE
Payson's milkvetch <i>Astragalus paysonii</i>	S	Yes	No	NI	NI
Deerfern <i>Blechnum spicant</i>	S	No	Yes	NI	NI
Lance-leaf moonwort – <i>Botrychium lanceolatum</i> var. <i>lanceolatum</i>	S	No	No	NI	NI
Linear-leaf moonwort <i>Botrychium lineare</i>	S	No	No	NI	NI
Mingan moonwort <i>Botrychium minganense</i>	S	No	No	NI	NI
Northern moonwort <i>Botrychium pinnatum</i>	S	No	No	NI	NI
Least moonwort <i>Botrychium simplex</i>	S	No	No	NI	NI
Leafless bug-on-a stick <i>Buxbaumia aphylla</i> (moss)	S	No	No	NI	NI
Green bug-on-a-stick <i>Buxbaumia viridis</i> (moss)	S	No	No	NI	NI
Broadfruit mariposa <i>Calochortus nitidus</i>	S	No	No	NI	NI
Constance's bittercress <i>Cardamine constancei</i>	S	No	No	NI	NI
Buxbaum's sedge <i>Carex buxbaumii</i>	S	No	No	NI	NI
Many headed sedge <i>Carex sychnocephala</i>	S	No	No	NI	NI
Pacific dogwood <i>Cornus nuttallii</i>	S	No	No	NI	NI
Clustered lady's-slipper <i>Cypripedium fasciculatum</i>	S	No	Yes	NI	NI
Dasynotus <i>Dasynotus daubenmirei</i>	S	No	No	NI	NI
Idaho douglasia <i>Douglasia idahoensis</i>	S	No	No	NI	NI
Giant helleborine <i>Epipactis gigantea</i>	S	No	No	NI	NI

Plant Species	Status	Known Occurrence	Habitat Present	Effects Determination	
				Alt. 1 No Action	Alt. 2 Proposed Action
Puzzling halimolobos <i>Halimolobos perplexa</i> <i>var. perplexa</i>	S	No	No	NI	NI
Light hookeria <i>Hookeria lucens</i>	S	No	No	NI	NI
Spacious monkeyflower <i>Mimulus ampliatus</i>	S	No	No	NI	NI
Thin sepal monkeyflower <i>Mimulus hymenophyllus</i>	S	No	No	NI	NI
Gold-back fern – <i>Pentagramma triangularis</i> spp. <i>triangularis</i>	S	No	No	NI	NI
Whitebark pine <i>Pinus albicaulis</i>	S	No	No	NI	NI
Naked-stem rhizomnium <i>Rhizomnium nudum</i> (moss)	S	No	No	NI	NI
Mendocino sphagnum <i>Sphagnum mendocinum</i> (moss)	S	No	No	NI	NI
Evergreen kittentail <i>Synthyris platycarpa</i>	S	No	No	NI	NI
Short style toefieldia <i>Triantha occidentalis</i> <i>ssp. brevistyla</i>	S	No	No	NI	NI
Douglas clover <i>Trifolium douglasii</i>	S	No	No	NI	NI
Plumed clover <i>Trifolium plumosum</i> var. <i>amplifolium</i>	S	No	No	NI	NI
Idaho barren strawberry <i>Waldsteinia idahoensis</i>	S	Yes	Yes	NI	MI

Threatened Species Determination: NE = No Effect; NLAA = Not Likely to Adversely Affect; LAA = Likely to Adversely Affect.

Sensitive Species Determination: NI = No Impact; BI = Beneficial Impact; MI = May impact individuals or habitat but not likely to cause trend toward federal listing or reduce viability for the population or species; LI = Likely to impact individuals or habitat with the consequence that the action may contribute towards federal listing or result in reduced viability for the population or species.

Invasive Plants

Scope of Analysis

This section considers the effects of the Crooked River Valley Rehabilitation project proposed action on invasive plants. The proposed activities that could affect vegetation conditions include removal of vegetative cover, construction activities, importing materials, and revegetation activities.

Invasive plant species are an important ecosystem attribute to consider when assessing potential impacts from the proposed action. Invasive plants, which include listed Idaho noxious weeds, have the potential to affect native species' richness and frequency, erosion rates, and ecological processes. Invasive plants can expand following human-caused or natural disturbances and colonize degraded as well as intact habitats. Many invasive plants found in the Intermountain West were accidentally or intentionally introduced into North America between the 1880s and 1920s. Without their natural predators and pathogens, invasive plant populations can expand.

The Red River Ranger District implements integrated invasive plant management strategies that deal with invasive plant infestations within the project area based on priorities outlined in the Annual Operating Plan for the Upper Clearwater River Weed Management Area, a community-based cooperative. The area generally has potential for invasive plant control work through the life of the proposed project.

Analysis Area

The analysis area is the same as the project area, approximately 115 acres.

Cumulative Effects Areas

The cumulative effects analysis area is the Crooked River watershed.

Changes between the Draft and Final EIS

No changes were made to the Invasive Plant section between the Draft and Final EIS.

Analysis Methods and Indicators

Invasive plant expansion and prevention in the project area is greatly influenced by habitat susceptibility, seed source, seed dispersal, and disturbance. Invasive plants could expand in the analysis area depending on the interaction of these four factors.

The indicators used for this analysis are:

- Susceptible habitat

- Weed expansion risk.

Data for this analysis comes from several sources, including past Forest Service weed inventories (USDA Forest Service 1998 to 2012), the *Design Criteria Report* (RDG et al. 2012), and personal knowledge.

Susceptible Habitats

Susceptibility refers to the vulnerability of plant communities to colonization and establishment of invasive plants. Invasive plants can be expected to colonize those sites or habitats that provide the necessary requirements to complete their life cycle. Those habitats that lack the necessary resources for specific invasive plants are not considered susceptible to colonization. Under these conditions a site or habitat may be considered as having low susceptibility or may even be unavailable to weed colonization.

Susceptible habitats were identified in the action area using geographic information systems (GIS). A buffer was used around the Meanders in order to assess the maximum amount of area impacted by the action alternative. Habitats were classified as having low, moderate, or high susceptibility based on habitat type group (HTG) characteristics and known ability of invasive plants to colonize in these habitat types. Highly susceptible habitats can be colonized and dominated with invasive plants even in the absence of intense and frequent disturbance. HTGs with a low rating are only slightly susceptible to weed colonization.

Weed susceptibility is determined by HTGs (e.g., warm and dry with overstory species of Douglas-fir/grassland). Historically, the Crooked River Valley bottom was warm and moist with a late seral vegetation community of alder and fir spruce overstory. With the disturbance levels from past mining, the current site conditions are warm and dry (tailings piles are not inundated during seasonal flow events) with seral lodgepole pine and Douglas-fir as overstory species.

Habitats moderately susceptible to weed invasion provide site characteristics where species can invade the herbaceous layer and become a common element across the plant community in the absence of intense and frequent disturbance. Ground- and habitat-altering disturbances are important factors contributing to weed colonization within and adjacent to highly and moderately susceptible habitats.

Of the 10 vegetation community sites identified by River Design Group (2012), four were considered to represent disturbed plant communities; however, these four communities represent over 50% of the composition in the valley bottom. Disturbed community types were dredge conifer, dredge herbaceous, reed canary grass, and mesic forb meadow. These are also the community types that support the greatest amount of invasive species, such as oxeye daisy, hounds tongue, and spotted knapweed, and are currently the most susceptible to invasive plants, with the exception of the reed canary grass community.

Weed Expansion Risk

The risk of weed expansion in the analysis area was determined by assessing the following factors: (1) susceptibility of HTGs, (2) presence of weed infestations (seed source), (3) amount of fire and timber harvest over the past 10 years (site disturbance), and (4) density of roads (spread corridors). Risk was assigned a low, moderate, high, or extreme category. GIS was used to display and calculate acres for activities occurring in each risk zone. The analysis does not include reed canary grass. Table 3-41 displays the rationale for weed spread risk ratings.

Table 3-41. Rationale for weed spread risk ratings.

Habitat Susceptibility	Spread Components		
	Seed Source	Spread Vector	Expansion Probability
Rating	Invasive Plants Present or Adjacent?	Existing Roads	Rating
High	Yes	High	Extreme
		Moderate	
		Low	High
		High	
		Moderate	
		Low	
	No	High	Moderate
		Moderate	
		Low	
		High	
Moderate	Yes	High	High
		Moderate	
		Low	Moderate
		High	
		Moderate	
		Low	
	No	High	High
		Moderate	
		Low	Moderate
		High	
Low	Moderate	Low	
	Low		

Affected Environment and Environmental Consequences

The analysis area has had high levels of past disturbance: the majority of the area has experienced mining (dredging) since the 1930s, and currently there are approximately 2.0 miles per square mile of roads within the Crooked River watershed. Within the greater context of the South Fork Clearwater River subbasin, noxious weeds and invasive plants occupy more than 30,000 acres, on approximately 6% of the subbasin (USDA Forest Service 1998). This includes species known to occur in the analysis area and species that currently do not occur in the analysis area. Spotted knapweed populations have heavily infested areas along the main road and trailhead/dispersed camp sites (spread vectors) within the project area. Reed canary grass has been found to be increasing in the central part of the project area along the main stream channel. Reed canary grass is not listed as a state noxious weed; however, it can easily dominate the wetter habitats and prevent desired native species from colonizing. Reed canary grass has an excellent stability rating. Common tansy and peavine have been found in several small sites.

These common tansy and perennial peavine sites were inventoried in 2012 and no plants were found on these sites, in the project area (Doyle 2012). Other weed species found in the Meanders area include hounds tongue and oxeye daisy. These species are primarily found on dredge tailings, roadsides, and other high-use disturbance areas.

Noxious weeds such as spotted knapweed are spread readily via seeds. Spotted knapweed seeds have an efficient dispersal mechanism. The seeds are capable of being carried several miles due to fine plumes acting like a parachute for the seed. Reed canary grass and common tansy spread rapidly with disturbance to root systems. Roads, as well as trails, are vectors spreading invasive plants within the analysis area. The complete length of the project area has a main corridor road.

Biological control methods have been used in/or near the analysis area. “Classical biological control is the introduction and establishment of carefully selected natural enemies to exert stress on a noxious weed which ultimately causes plant death or reduces the competitive ability of the invasive plants to a point where desirable plant species can out-compete them” (Jette et al. 1999). Bio-agent release sites of *Larinus minutus*, a seed head feeder, on spotted knapweed have been established within the South Fork Clearwater River drainage. These sites were established in the year 2000 and have not shown enough activity to make any determination of effectiveness (Winston 2012).

Weed Inventory Data

Our knowledge of weed populations in the project area is good: however, unknown weed populations may exist. Field surveys for invasive plants have been conducted in the Crooked River drainage for more than 14 years (USDA Forest Service 1998 to 2012). Known weed sites may change in weed density and site boundaries on an annual basis due to factors such as weather and effectiveness of ongoing treatments. Table 3-42 lists invasive plant species, and their acreages, that have been identified in the project area. Figure 3-31 displays known invasive plants, except reed canary grass, in the project area.

Table 3-42. Known acreages of invasive plant species in project area.

Invasive Plant Species	Area (acres)
Canada thistle	0.0
Common mullein	0.0
Common tansy	0.0
Perennial pea	<0.1
Spotted knapweed	55.3
Reed canary grass	28.0
Rush skeletonweed	<0.1

In summary:

- The project area is currently infested with invasive species, mostly spotted knapweed and reed canary grass.
- Knowledge of the extent of existing weed populations is good, due in part to good access from existing roads.

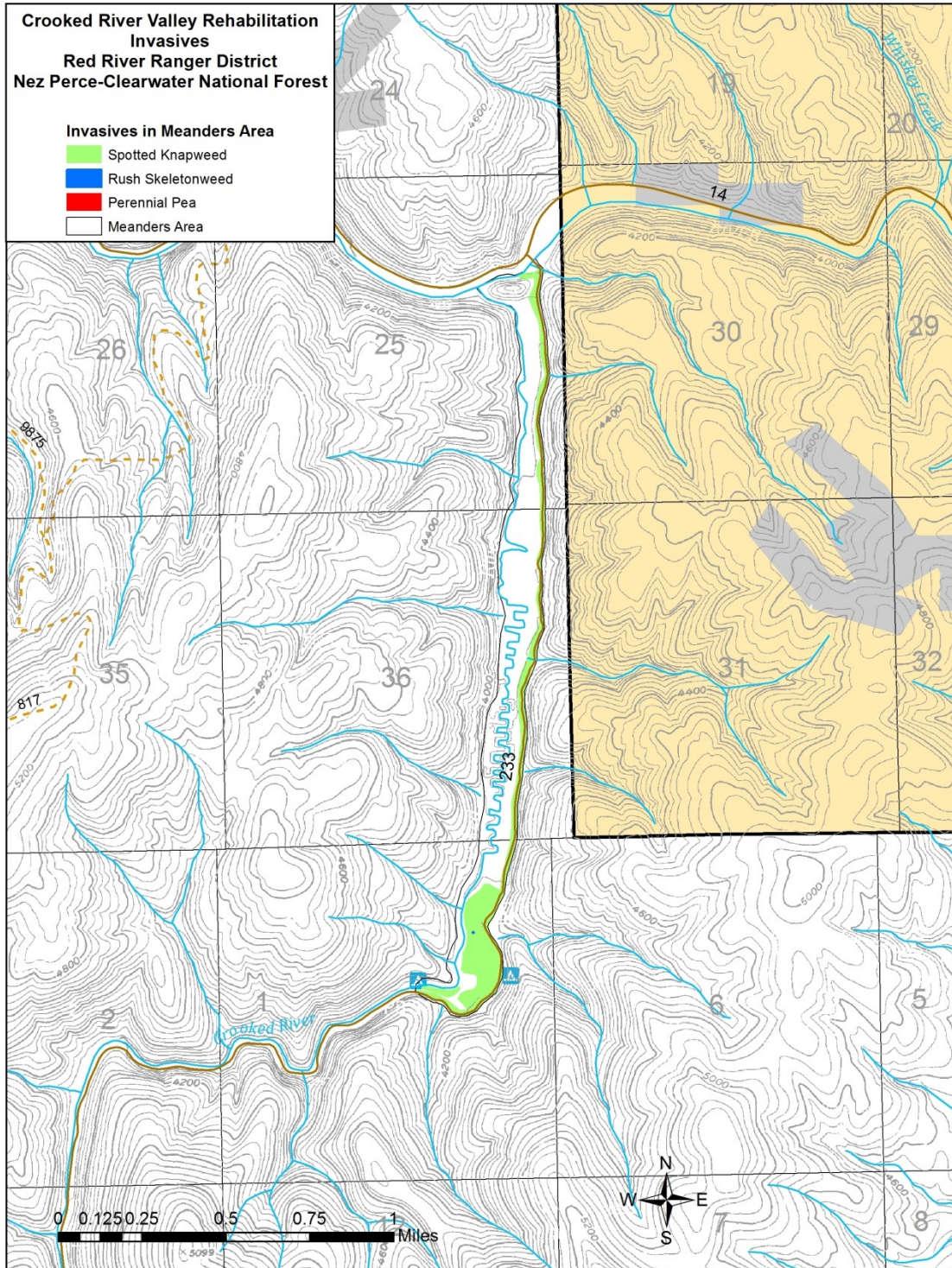


Figure 3-31. Known invasive plants (except reed canary grass) in project area.

- Most existing populations are associated with known disturbances such as dredge mining, roads, and camp sites.
- Past dredge mining and associated road construction have increased the risk of weed expansion in most of the project area.
- Reed canary grass often dominates the lower-gradient stream banks along Crooked River within the southern half of the Meanders area.

Habitat Susceptibility

Direct and Indirect Effects

Alternative 1 (No Action) would maintain the current management of invasive plant species. The Meanders area would continue to have habitat susceptibility as high (1 acre), moderate (54 acres), low (105 acres), and none (3 acres). Figure 3-32 displays habitat susceptibility to weed invasion under Alternative 1.

Alternative 2 (Proposed Action) would, in the short term, increase the levels of low to moderate habitat susceptibility with the implementation of ground-disturbing activities. Long term, habitat is expected to move toward a historic low susceptibility level as water levels rise and wetter, cooler habitats become established adjacent to Crooked River. Short term, levels of reed canary grass would most likely expand. Reestablishing native shrub and conifer cover would decrease levels of reed canary grass due to eventual increased shading from taller shrub and conifer species.

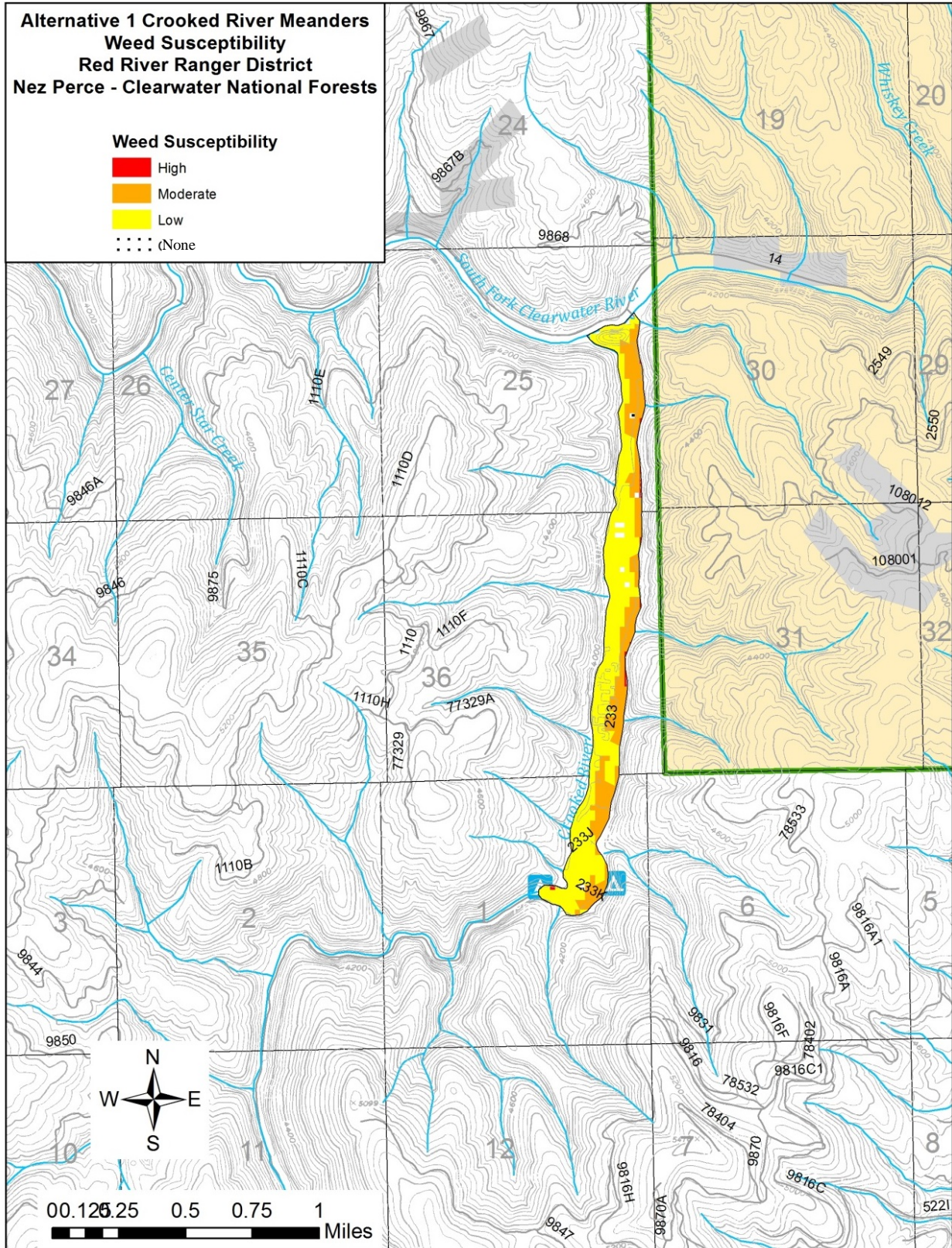


Figure 3-32. Meanders – habitat susceptibility to weed invasion, Alternative 1.

Weed Expansion Risk

Direct and Indirect Effects

The expansion risk of weed populations and introductions is low to moderate due to the generally wetter habitats. Most of the proposed activities are outside the high to extreme expansion risk sites.

While it is well known that the risk of weed invasion increases with disturbance and is variable depending on specific habitats and management activities, making exact determinations of weed response is difficult; consequently, the implementation of design and mitigation measures would minimize an increase in, if not decrease, weed expansion risk over time.

Alternative 1 (No Action) would maintain the current management of the invasive plant species. The Meanders area would continue to have weed risk as high (0 acres), moderate (21 acres), low (140 acres), and none (3 acres). Figure 3-33 displays weed expansion risk under Alternative 1.

Alternative 2 (Proposed Action) would, in the short term, increase the levels of low to moderate weed expansion with implementation of ground-disturbing activities. Long term, weed risk is expected to move toward a historic low level as weed treatments occur, water levels rise, and wetter and cooler habitats become established adjacent to Crooked River; however, in the short term, levels of reed canary grass would most likely expand. Reestablishing native shrub and conifer cover would decrease levels of reed canary grass due to the eventual increased shading from taller shrub and conifer species.

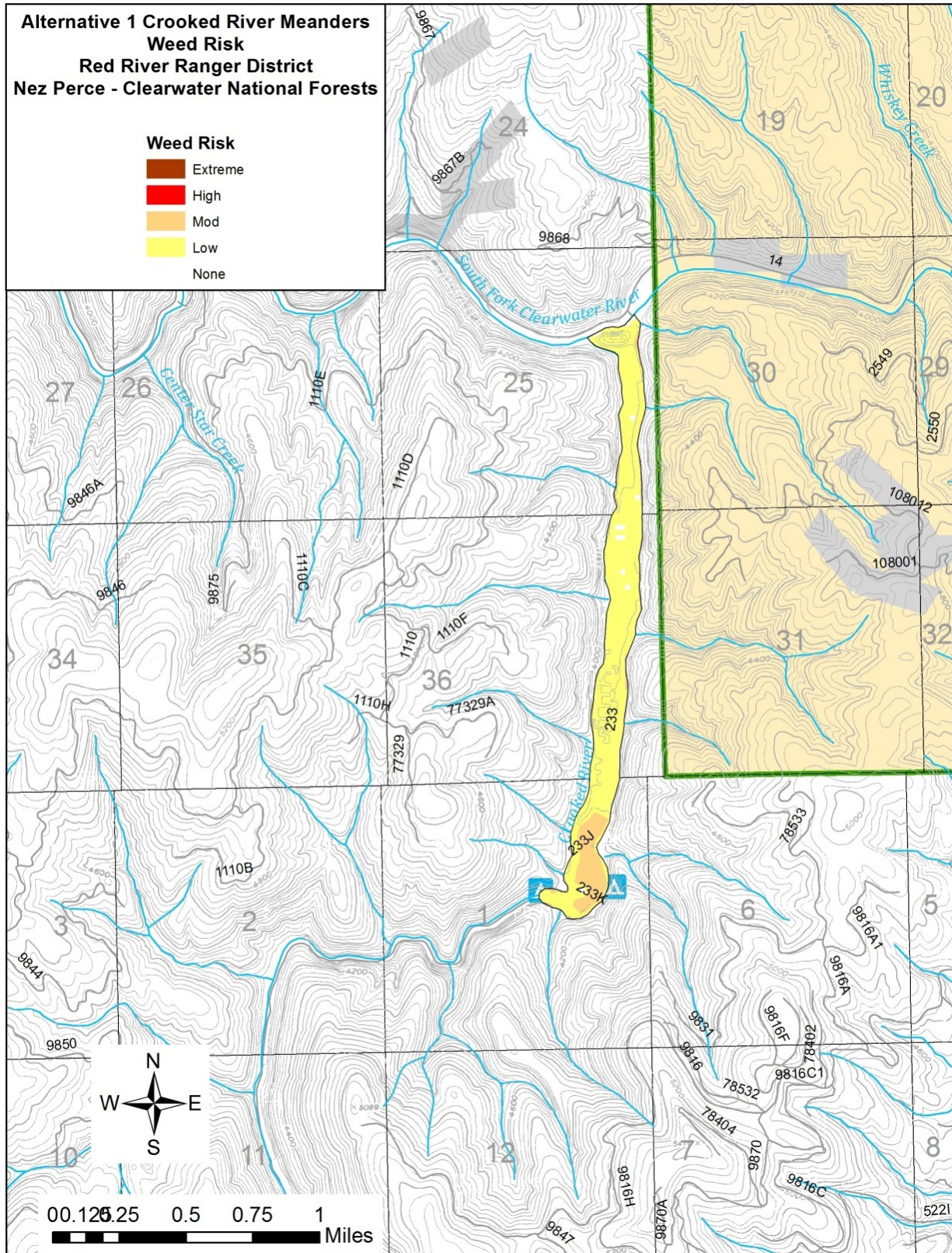


Figure 3-33. Meanders – weed expansion risk, Alternative 1.

Cumulative Effects

Time Frame

Past and present disturbances associated with vegetative treatments, added to reasonably foreseeable actions, would create over the next 10–15 years a cumulative threat of weed expansion through distribution of weed seed, ground disturbance, and creation of spread pathways. Management activities that disturb the ground aid establishment of invasive plants through increased niches or open areas that can be utilized. The risk of weed expansion would be reduced with the implementation of design criteria and mitigation under each action alternative as disturbed surfaces recover to native vegetation. Restoration of wetland habitats would reduce susceptibility and risk to new and or expansion weed populations.

Ongoing and Foreseeable Future Actions

Ongoing weed management would continue under either alternative. New invaders would be given the highest priority.

The Orogrande Community Protection project would increase weed spread risk through ground-disturbing activities such as burning.

The proposed Crooked River Narrows Road Improvement project would in the short term increase the levels of low to moderate habitat susceptibility and the levels of low to moderate weed expansion with the implementation of ground-disturbing activities. Over the long term, implementation of design criteria and mitigation measures would lower the habitat susceptibility and the risk of weed expansion to at least current levels.

In summary:

- Weed spread is likely under both alternatives, including No Action.
- Weed expansion risk is not expected to increase significantly from the proposed activities because of the currently highly disturbed nature of the river system, and long-term risk is already mostly moderate or lower in the project area.
- The extent of weed spread would be dependent on implementation and effectiveness of existing weed treatments, design criteria, and mitigation items.
- Reed canary grass would decrease over time with greater shade/competition from shrubs and conifers, and less disturbance from a restored stream channel.

Effectiveness of Mitigation

Design and mitigation measures 25–28 and 31 (as described in full in Chapter 2, Design and Mitigation Measures) are proposed for the action alternative to help prevent the spread of invasive and noxious weeds.

Monitoring

Implementation Monitoring

Implementation monitoring would be conducted to ensure that design criteria are being implemented properly.

Monitoring would include the following:

1. Complete and document inspections for weed sources on equipment required to be cleaned according to forest standards (design and mitigation measures 26, 27, and 31).
2. Plant seed, straw and/or mulch would be certified as required and the results would be documented (design and mitigation measures 25 and 26).
3. District and Forest weed coordinators would ensure weed management follows Forest Standards and protocols (design and mitigation measure 28).
4. Sources for gravel, dirt, rock, and other material hauled for the project would be from weed-free sources (design and mitigation measures 26 and 27).
5. Inventory for new weed species (design and mitigation measure 28).

Effectiveness Monitoring

Effectiveness monitoring would be conducted to determine if design criteria achieve their desired objectives.

Monitoring would include the following:

1. Post management monitoring would determine changes in noxious weed populations and inventory for new weeds as a result of the project and guide future weed management actions (design and mitigation measure 28).
2. A documented increase in invasive weeds would trigger Integrated Weed Management (USDA Forest Service 2001; Forest Service Handbook 2080), development and implementation of a management plan, and adjustments of weed treatments as necessary following coordination with the District/Forest weed coordinators and the Central Idaho Level I Team (design and mitigation measure 28).

Consistency with Forest Plan and Environmental Laws

Nez Perce National Forest Land and Resource Management Plan Direction

The Forest Plan calls for the coordination of a weed control program with county, state, and other federal agencies. This directive is met through the participation of the Forest in the Annual Operating Plan for the Upper Clearwater Weed Management Area, a community-based cooperative. Both alternatives would be consistent with the Forest Plan standard for implementing a weed control program (USDA Forest Service 1987a, p. II-20). Full details on consistency of the project with the Forest Plan are located in the project record.

Other Laws and Regulations

Executive Order 13112 for Invasive Species, Section 2a(3), directs each affected federal agency to “not authorize, fund, or carry out actions that it believes are likely to cause or promote the introduction or spread of invasive species in the United States or elsewhere unless, pursuant to guidelines that it has prescribed, the agency has determined and made public its determinations that the benefits of such actions clearly outweigh the potential harm caused by invasive species; and that all feasible and prudent measures to minimize risk of harm would be taken in conjunction with the actions.”

Analysis and evaluation of invasive plants in this project is based on direction contained in the Federal Noxious Weed Act of 1974 (as amended), Executive Order 13112 for Invasive Species, Forest Service policy (USDA Forest Service 1995c, 2001), and the Nez Perce National Forest Plan (USDA Forest Service 1987a, pp. II-7, II-20, II-26, III-6).

In general, the Forest is directed to implement an effective weed management program with the objectives of preventing the introduction and establishment of noxious weeds; containing and suppressing existing weed infestations; and cooperating with local, state, and other federal agencies in the management of noxious weeds.

The proposed action might cause the spread of invasive species in the Crooked River Valley Rehabilitation project area to some degree. However, this potential harm would be outweighed by the overall benefits to the watershed by the proposed treatments. Design criteria and mitigation measures would be implemented to minimize any harmful effects associated with the spread of invasive species. These measures are designed to meet the guidance of Executive Order 13112. Alternative 1 would continue to have the presence of invasive species. Alternative 2 would create a more fully functioning hydraulic condition, and is expected to cause a decline in non-native invasive plant species populations over time.

Recreation Resources

Scope of Analysis

This section considers the direct, indirect, and cumulative effects of the Crooked River Valley Rehabilitation project on recreation within and adjacent to the project area. Recreation along the Crooked River Road (Road 233) consists mostly of camping and fishing; the availability of campsites is the primary concern of forest visitors to this area.

Analysis and Cumulative Effects Areas

Developed Recreation Sites

A developed recreation site is a discrete area on a Forest that provides recreation opportunities, receives recreational use, and requires a management investment to operate and/or maintain to standard under the direction of an administrative unit in the National Forest System.

Recreation sites range in development from relatively undeveloped areas, with little to no improvements (Development Scale 0 and 1), to concentrations of facilities and services evidencing a range of amenities and investment (Development Scale 2 through 5).

Dispersed Recreation Sites

Dispersed recreation sites are sites with little investment and are at Development Scale of 0 through 1. Sites were identified in accordance with Region 1 primitive sites resource condition survey methodology.

Groomed Snowmobile Trail System

Part of Road 233 and part of Deadwood Road (Road 1803) are on the Groomed Snowmobile Trail System and constitute an important segment of Idaho State Snowmobile Area 25B. Groomed snowmobile trails are shown in Figure 3-34.

Changes between the Draft and Final EIS

No changes were made to the Recreation Resources section between the Draft and Final EIS. There were some comments on the Draft EIS about safety and recreation. See Response to Comments 14 and 45, in the ROD, Appendix F.

Analysis Methods and Indicators

This analysis included review of Nez Perce National Forest Plan direction, GIS roads, trails, dispersed recreation and developed recreation map layers, and existing field conditions.

An inventory of dispersed recreational sites was completed by the Forest Service in 2009 and 2010 (Hammer 2009, 2010). This inventory identified the location of 18 dispersed recreational sites in the project area. Full details are in the project record.

There are no wilderness areas or Idaho Roadless Areas in or adjacent to the project area, therefore there will be no effects analysis presented in this document. See project record for details.

The indicators used for each issue by alternative were:

- Indicator A – Impact on developed recreation (number of sites)
- Indicator B – Impact on dispersed recreation (number of sites)
- Indicator C – Fishing access to Crooked River.

Affected Environment and Environmental Consequences

Existing Condition

Recreation use along Crooked River is moderate with most use occurring during the summer and early fall. The Crooked River Road (Road 233) is a popular travel way for motorists on the “Gold Rush Loop Tour” traveling from Crooked River to Elk City via Penman Hill and Dixie. Winter use also occurs in the area, including snowmobiling on groomed snowmobile trail SNO-1083 located on Road 1803. Campers along Road 233 use these dispersed recreation sites to access Crooked River to fish and use the camp sites as a base camp to drive all-terrain vehicles or sport utility vehicles on the Gold Rush Loop Tour to Orogrande Summit, Wildhorse Lake, and into the hump corridor of the Gospel Hump Wilderness.

Developed Recreation

There are two developed recreation sites and one developed recreation loop tour in the project area (see Figure 3-34). Campground 4 is at the upper end of the project area and is a designated campground. Campground 3 is across Road 233 from Campground 4, and has a few dispersed campsites and a toilet. The Gold Rush loop tour follows Road 233 along the entire project area and identifies the interpretive sign for the Crooked River mill site at the mouth of the watershed.

Dispersed Recreation

There are currently 18 dispersed camping sites in the lower 2 valley miles of Crooked River (see Table 3-43, Figure 3-34). Many of these sites are grouped and are located off three main access routes from Road 233. Not all of the sites are likely to be used at the same time. Typically, recreationists who use dispersed sites will distance themselves from other campers. Therefore, only three or four of the dispersed sites would likely be used at any one time.

Table 3-43. Dispersed recreation sites in Meanders area.

Dispersed Site Number	Type of Dispersed Site
RR233RD-003	Camping
RR233RD-004a	Camping
RR233RD-004b	Camping
RR233RD-005	Camping
RR233RD-006	Camping
RR233JRD-001a	Camping
RR233JRD-001b	Camping
RR233JRD-001c	Camping
RR233JRD-001d	Camping

RR233JRD-001e	Camping
RR233JRD-001f	Camping
RR233JRD-001g	Camping
RR233JRD-001h	Camping
RR233JRD-001i	Camping
RR233JRD-001j	Camping
RR233KRD-001a	Camping
RR233KRD-001b	Camping
RR233KRD-001c	Camping
Total	18 Camping Sites

Fishing Access to Crooked River

Recreational fishing is a popular activity in Crooked River. Current access to fishing is by parking on Road 233 shoulders or driving to the 18 dispersed recreational sites and walking to the river.

Direct and Indirect Effects

Alternative 1 (No Action)

No direct or indirect effects would occur to existing developed or dispersed recreation sites. The existing access points would remain and the number of sites would not change. Fishing access to Crooked River would not change.

Alternative 2 (Proposed Action)

Short-term effects to developed and dispersed recreation sites would occur during the implementation of the project. Campgrounds 3 and 4 and 18 dispersed sites would be closed seasonally during construction of the proposed action (April through November), for up to 6 years.

Long term, the access points to the dispersed campsites in the lower 2 miles would remain the same under this alternative. New dispersed sites would not physically be created; however, the opportunity to camp within the same vicinity of the current dispersed camp sites would remain. There would be no changes to the developed camp sites under this alternative. There would be no long-term impacts to developed or dispersed recreation, as the proposed action would maintain campsites in the project area.

Short-term effects to fishing access to Crooked River would be similar to effects to dispersed recreational sites. Fish would be in the bypass channel, but the area closure would limit access in the short term. Long-term fishing access would be similar to the existing condition. Floodplain roughness may make access along Crooked River more difficult because of log placement in the floodplain, but access points to the river would remain the same.

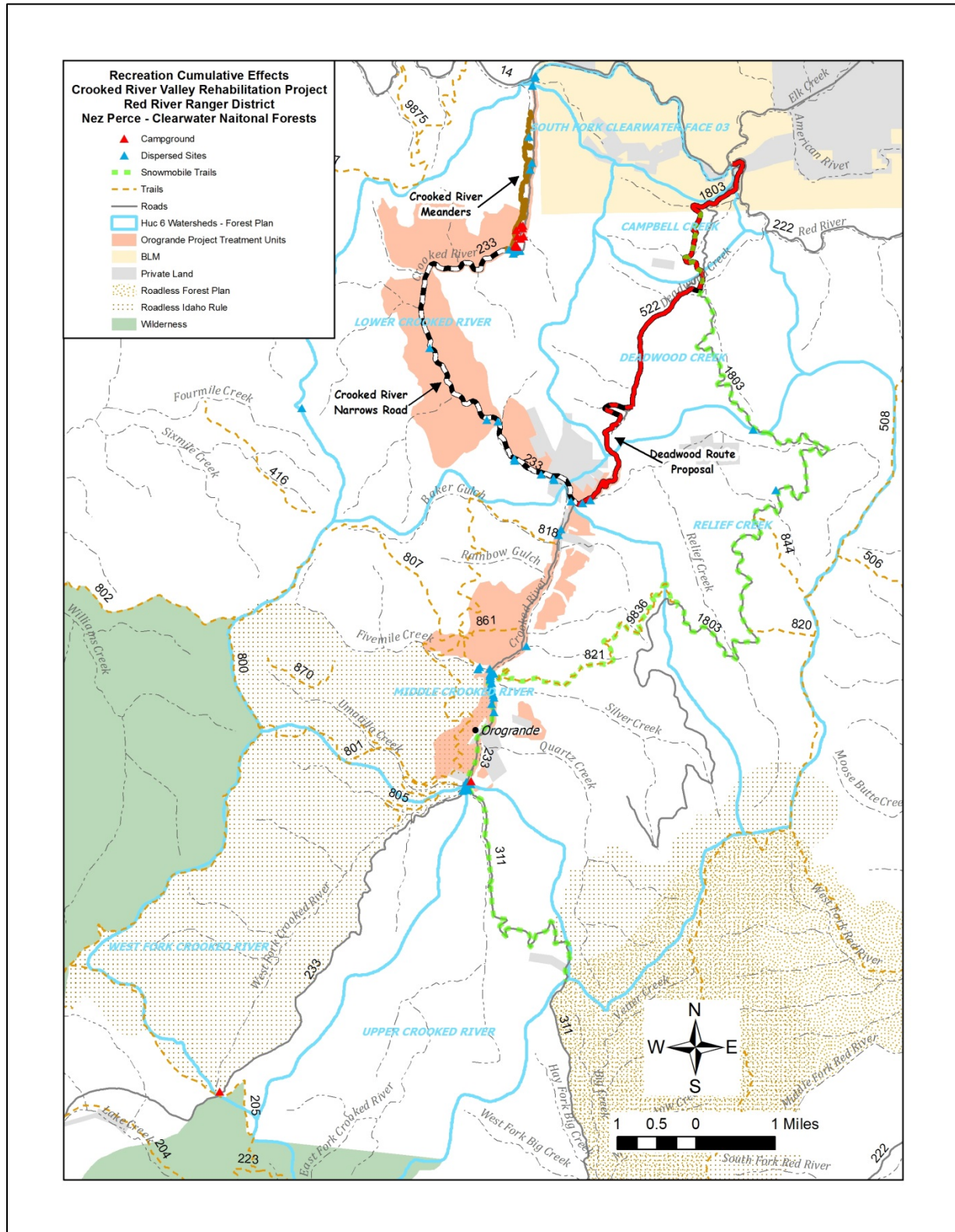


Figure 3-34. Developed and dispersed campsites, trails, and roads in project area and Crooked River watershed.

Cumulative Effects

The cumulative effects area includes the Crooked River watershed (Figure 3-34). The Orogrande Community Protection project overlaps and is adjacent to the Crooked River Valley Rehabilitation project area, and it is possible that the proposed action and the Orogrande project could be implemented concurrently, possibly affecting all developed and dispersed recreation in the Crooked River drainage. The proposed Crooked River Narrows Road Improvement project is upstream of the proposed action and would not occur at the same time. This would allow for camping in either the Narrows or Meanders during the estimated 10-year construction period. Table 3-44 lists dispersed recreation sites within the Orogrande Community Protection project area in addition to those listed in Table 3-43 in the Crooked River watershed (U.S. Forest Service 2013a draft).

Table 3-44. Dispersed sites in Orogrande Community Protection project area.¹

Dispersed Campsite Number	Type of Dispersed Site
RD233DRD-001	Camping
RR233RD-014	Day use
RR233RD-015	Camping
RR233RD-016	Camping
RR233RD-017	Camping
RR233RD-018a	Camping
RR233RD-018b	Camping
RR233RD-018c	Camping
RR233RD-019	Camping
RR233RD-020	Camping
RR233RD-021	Camping
RR233RD-022	Trailhead
RR233RD-023	Camping
RR233RD-024	Camping
RR233RD-026	Camping
RD2003RD-001	Camping
RD2003RD-002	Camping
RR311RD-001a	Camping
RR311RD-001b	Camping
RR311RD-001c	Camping
RR311RD-002	Camping
RR9836RD-001a	Camping
RR9836RD-001b	Camping
RR9836RD-001c	Camping
RR9836RD-001d	Camping
RR9836RD-001e	Camping
RR9836RD-001f	Camping
RR9836RD-002	Camping
Totals	1 Day Use; 26 Camping; 1 Trailhead

¹There are an additional 18 sites in the Crooked River Meanders project area (Table 3-43), and 12 sites in the Narrows Road Improvement project area. Sites in **boldface (12)** are within units proposed for treatment with the Orogrande Community Protection project.

Time Frame

The implementation period for the proposed action would overlap that of the Orogrande Community Protection project. The proposed action and the proposed Crooked River Narrows Road Improvement project, however, would not occur at the same time.

Past Actions

In the past, fire-suppression activities have included storage of hazardous fuels in dispersed sites for several years before being burned or disposed of as fire wood.

No Action (Alternative 1)

No direct or indirect effects would occur to existing recreation resources, developed recreation, dispersed recreation, or the groomed snowmobile trail system. Thus, there would be no cumulative impacts on recreation resources.

Proposed Action (Alternative 2)

Table 3-45 and Figure 3-34 display recreation resources in the Crooked River and Deadwood subwatersheds. The proposed action would impact three developed recreation sites and 18 dispersed recreation sites over a 6-year period. Design and mitigation measure 33 for Crooked River proposes a 1-year public notice before the Meanders area is closed to the public (18 dispersed sites, three developed sites).

The proposed action and the proposed Crooked River Narrows Road Improvement project could impact as many as three developed recreation sites and 30 dispersed recreation sites total; these projects, however, would not be implemented at the same time.

Implementation overlap of the proposed action and Orogrande Community Protection project could impact as many as nine developed recreation sites and 30 dispersed recreation sites.

There would be short-term effects but no long-term effects to fishing access to Crooked River under the proposed action. If the proposed action and the Orogrande Community Protection project are implemented concurrently, there would be additional short-term effects to fishing access to Crooked River if fuel-reduction activities restrict access to Crooked River.

If the Crooked River Valley Rehabilitation and the Orogrande Community Protection projects are implemented concurrently, the effects on dispersed and developed recreation sites would be the same as described above for the proposed action.

There would be no direct, indirect, or cumulative effects to the 2 miles of the groomed snowmobile trail on Forest Road 1803 during construction (seasonally for up to 2 years).

Table 3-45. Recreation resources in Crooked River and Deadwood subwatersheds.

Recreation Resource	Project Area		
	Proposed Action Meanders (Alternative 2)	Crooked River Narrows Road Improvement Project	Orogrande Community Protection Project
Developed Recreation Sites			
Gold Rush Loop Tour	X	X	X
Crooked River 3 Campground	X		X
Crooked River 4 Campground	X		X
Orogrande Airstrip			X
Jerry Walker Cabin			X
Fivemile Campground			X
Fivemile Fishing Pond			X
Orogrande 1			X
Orogrande 2			X
Total Developed Sites	3	1	9
Dispersed Recreation Sites			
Dispersed sites within Orogrande Community Protection project proposed units	5	8	12
Total Dispersed Sites	18	12	58
Snowmobile Trails			
Snowmobile Trails	0	Trail SNO #1803. 2 miles. No effect.	Trail SNO #311 – 16.5 mi Trail SNO #1803 – 11.5 mi Trail SNO #233 – 1.6 mi Trail SNO #9836 – 4.4 mi
Fishing Access to Crooked River			
Fishing Access to Crooked River	Short-term effect. No long-term effect.	Short-term effect. No long-term effect.	N/A

Effectiveness of Mitigation

Design and mitigation measures 33, 35, and 36 (see Chapter 2, Design and Mitigation Measures) would reduce the short-term effects to recreationists during project implementation. Notifying the public 1 year in advance that the Meanders area, including Campgrounds 3 and 4, would be closed to camping would allow for the public to find new camp sites. Keeping Road 233 open would allow for campers to find campsites in the upper watershed, outside of the project area. The proposed action would also maintain dispersed campsites in the Meanders upon completion of the project and would not impact the designated campgrounds upon completion of the project. This would allow recreationists who frequent the Meanders area to use the same or similar campsites upon completion of the project.

Consistency with Forest Plan and Environmental Laws

Nez Perce National Forest Land and Resource Management Plan Direction

The project would be consistent with Forest Plan recreation standards (USDA Forest Service 1987a, pp. II-15 and II-16 [forestwide] and pp. III-15 and III-16 [Management Area 7]). The project would follow the visual quality objectives (VQOs) established in the *American and Crooked River Project Record of Decision and FEIS* (USDA Forest Service 2005a). VQO's for the project area are retention in the foreground at Campground 3 and 4, and partial retention for the remainder of the project area (see Table 3-46). Figure 3-35 displays the Forest Plan's visual quality objectives for the project area and surrounding area. The current scenic integrity level (SIL) is very low.

The VQOs would be met under Alternatives 1 or 2. Short term impact to visual quality. Following construction, Alternative 2 would plant a variety of riparian and upland species adjacent to both developed and dispersed recreational sites to facilitate recruitment of native material over time, thus improving visual quality. To speed recovery efforts and provide screening, 1-8 gallon sized plants, willow cutting and sedge plugs would be used. Species would be planted on the floodplain based on community type to ensure higher survival rates and success of the re-vegetation efforts. Soil salvage in the project area would provide microsites and water holding capacity for the plants to survivability and success. Full details on consistency of the project with the Forest Plan are located in the project record.

Alternatives 1 or 2 would not change recreation opportunities in the project area in the long term. Alternative 1 would not change the condition of existing developed or dispersed recreation sites. Alternative 2 would maintain the same number of access points to dispersed recreation sites in the Meanders, some physical conditions at these sites would be treated, and the new floodplain would be planted with riparian and uplands species. In the short term, the project area including, campgrounds would be restricted from public use for up to 6 years.

Alternative 1 would not construct or maintain any new facilities. Alternative 2 would not change existing road and trail facilities, but would install one interpretive kiosk with access to comply with relevant laws and Forest Service policy.

Table 3-46. Summary of ROS classes, VQOs, and SILs by area.

Class/Objective/Level	Within Project Area?	Within Crooked River Drainage ¹
Recreation Opportunity Spectrum (ROS)		
Semi Primitive Motorized	No	13,893 acres
Semi Primitive Non-Motorized	No	9,355 acres
Roaded Natural	Yes	43 acres
Total		23,290 acres
Visual Quality Objective (VQO) – Scenic Integrity Level (SIL)		
Retention – High	Yes ²	20 acres
Partial Retention – Moderate	Yes	3,507 acres
Modification – Low	No	7,210 acres
Maximum Modification – Very Low	No	12,550 acres
Total		23,290 acres

¹From American and Crooked River Project ROD and FEIS (USDA Forest Service 2005a).

² At Campground 3 and 4 only.

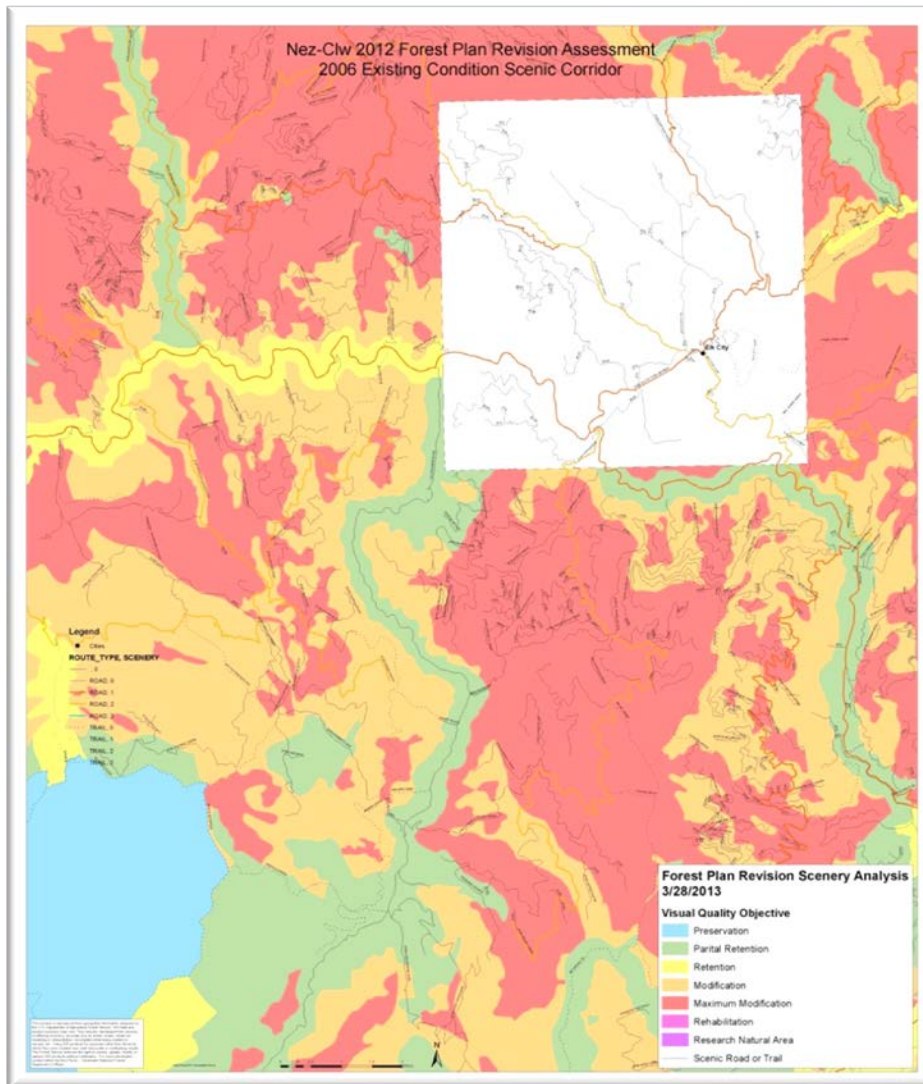


Figure 3-35. Visual Quality Objectives for project area and surrounding area.¹

¹Note: Retention VQO at campgrounds is not displayed on map.

Air Quality

Scope of Analysis

This section considers the effects of the Crooked River Valley Rehabilitation proposed action on air quality. The proposed action could change air quality within the project area.

Analysis and Cumulative Effect Areas

The direct, indirect, and cumulative effects analysis focuses on air quality within the project area and the airsheds—that is, the part of the atmosphere that behaves in a similar manner in the dispersion of emissions—that immediately surround the project area. The Crooked River and Deadwood watersheds lie totally within North Idaho Airshed 13. This airshed encompasses the area from the Idaho state boundary with Montana to the east, Oregon to the west, the North Fork Clearwater – Lochsa hydrologic divide to the north, and the Salmon River to the south.

Changes between the Draft and Final EIS

No changes were made to the Air Quality section between the Draft and Final EIS.

Analysis Methods and Indicators

The indicator used for this resource was particulate matter.

A “Decision Analysis for Smoke Modeling” was used to select the level of analysis from any burning of slash piles that may occur (Story and Dzomba 2005). A threshold in this decision analysis for particulate matter emission is established at 100 tons/year. This threshold is based on the minimum increase required to establish the existence of a major source for non-compliance with National Ambient Air Quality Standards (NAAQS). Since neither of the alternatives in the analysis area approaches or exceeds 100 tons/year, no further analysis is required.

Affected Environment and Environmental Consequences

Airshed 13 has no nonattainment areas (areas exceeding U.S. EPA NAAQS). Air quality within the Crooked River area is considered good to excellent most of the year (NPCC 2005). Local adverse effects result from occasional wildfires during the summer and fall, and prescribed burning in the surrounding areas during spring and fall. Smoke from wildland and prescribed fires usually drifts eastward and eventually into Montana. Restrictions on prescribed burning in the Nez Perce National Forest have been imposed in the past because of adverse effects on air quality in parts of western Montana. Smoke produced by wildland and prescribed fires in upwind airsheds, including southern Idaho and eastern Oregon, has affected the air quality in the Crooked River area in the past.

Locally, all major canyons are subject to temperature inversions, which trap smoke and pollutants. Temperature inversions can occur anytime during the year, but are most common in the fall.

Based on fire history information, the range of natural variability in the analysis area probably ranged from very clear and clean during non-fire months (November to May) to hazy and smoky for extended periods during the fire months (June to October). Current air quality in the analysis area during non-fire months is probably close to the range of natural variability, while during the fire months, air quality is probably outside the natural range (i.e., clearer and cleaner), except when large wildland fires are burning in the vicinity. This is because under current policy, most wildland fires are suppressed, and therefore the amount of smoke has been greatly reduced from previous historical levels.

Direct and Indirect Effects

Alternative 1 (No Action) — No direct or indirect effects would occur on existing air quality conditions under this alternative. No particulate matter would be produced and visibility would not be impaired in any way.

Alternative 2 (Proposed Action) — Dust and vehicle emissions generated from road activities and increased vehicle traffic during project construction would temporarily affect air quality under the proposed action alternative. This alternative requires a greater amount of earthwork and could result in a longer duration of temporary air quality effects. These temporary impacts are not expected to violate any of the state standards. There would be no expected long-term effects on air quality due to this alternative.

Cumulative Effects

Consideration of cumulative effects for air quality differs from the considerations for other resource areas. Past activities in the analysis area are not considered, except when use of existing roads and facilities may contribute to dust levels. The focus of the cumulative effects analysis for air quality is the Crooked River and Deadwood watersheds.

The action alternative would have a minimal and short-term effect on air quality by increased dust and vehicle emissions generated from road activities and increased vehicle traffic during project construction. Current and future activities that could affect air quality in the Crooked River watershed and would have a cumulative impact include potential prescribed burning projects, including those outlined in the Orogrande Community Protection project and the American and Crooked River Project (see Appendix C). However, mitigation measures and procedures outlined in the North Idaho Smoke Management Memorandum of Agreement are intended to increase the efficiency and effectiveness of communications about, and coordination of, prescribed burning to avoid adverse cumulative effects. Present and future use of the analysis

area and activities in the analysis area would not change the current assessment of good to excellent air quality, and therefore have no cumulative effect.

Effectiveness of Mitigation

To reduce potential impacts to air quality, mitigation measures #3, 22, and 51 would be implemented. These measures would reduce the amount of dust produced from driving on roads as well as potential smoke from burning wood chips.

Consistency with Forest Plan and Environmental Laws

Nez Perce National Forest Land and Resource Management Plan Direction

The project would comply with Nez Perce Forest Plan direction to cooperate with the Idaho Department of Environmental Quality and U.S. Environmental Protection Agency for the protection of air quality (USDA Forest Service 1987a, p. II-23). Forest Plan direction also dictates following the Clearwater and Nez Perce Fire Management Plan, which incorporates existing interagency plans and assessments. The Montana/Idaho Airshed group is composed of state, federal, tribal, and private member organizations who are dedicated to preserving the air quality of Idaho and Montana. The Montana/Idaho Airshed Group Operating Guide (Montana/Idaho Airshed Group 2010) is meant to provide accurate and reliable guidance to members of the Group and contains pertinent agreements, guidelines, deadlines, plans, and procedures inherent to successfully operating the Group smoke management program. The intent of the smoke management program is to minimize or prevent smoke impacts while using fire to accomplish land management objectives. The smoke management program is designed to help burners meet Idaho and Montana regulatory requirements. Full details on consistency of the project with the Forest Plan are located in the project record. The Nez Perce National Forest is a party to the North Idaho Smoke Management Memorandum of Agreement (MOA), which establishes procedures to regulate the amount of smoke produced by prescribed fire. This MOA is intended to increase the efficiency and effectiveness of communications about, and coordination of, prescribed fire to avoid adverse effects on air quality.

Clean Air Act

The Clean Air Act, passed in 1963 by the U.S. Congress and amended several times, is the primary legal instrument for air resource management. The Clean Air Act amendments of 1977 established a process that includes designation of Class I and II areas for air quality management. The primary differences between Class I and II areas are in the protection and processes provided in the 1977 amendments. Class I areas receive the highest levels of protection under the Prevention of Significant Deterioration program. This program regulates air quality in these areas through application of numerical criteria for specific pollutants and use of the Best Available Control Technology.

The Clean Air Act requires that the U.S. EPA identify pollutants that have adverse effects on public health and welfare and establish air quality standards for each pollutant. Each state is also required to develop an implementation plan to maintain air quality. The U.S. EPA has issued NAAQS for sulfur dioxide, carbon monoxide, ozone, nitrogen dioxide, lead, and particulate matter with a diameter of 10 microns or less (PM₁₀) and 2.5 microns or less (PM_{2.5}).

Idaho has similar standards for these pollutants. In general, concentrations of PM₁₀ greater than 150 micrograms per cubic meter for longer than 24 hours, or greater than 50 micrograms per cubic meter as an annual arithmetic mean, are considered a hazard to public health and welfare. Similarly, concentrations of PM_{2.5} greater than 65 micrograms per cubic meter for longer than 24 hours, or greater than 15 micrograms per cubic meter as an annual arithmetic mean, are considered a hazard to public health and welfare.

The Crooked River Valley Rehabilitation project would meet the requirements of the Clean Air Act by following procedures outlined in the North Idaho Smoke Management MOA and Montana/Idaho Airshed Group Operating Guide.

Mineral Resources

Scope of Analysis

This section considers the effects of the Crooked River Valley Rehabilitation proposed action on mineral resources. The proposed action could change access to mineral claims, lode and placer claim corners, or mineral resources within the project area.

Analysis Area

The minerals analysis area is the same as the project area.

Cumulative Effects Area

The cumulative effects area is the Lower Crooked River, Relief Creek, Deadwood Creek, and Campbell Creek subwatersheds.

Changes between the Draft and Final EIS

The following changes were made between the Draft and Final EIS for the minerals resource section:

- Effectiveness of new design and mitigation measures 32a and 32b was added, based on public comments.
- See also Response to Comments 46, 46, 47, 48 49 and 50 in the Final EIS, Appendix F.

Analysis Methods and Indicators

Information presented in this analysis is summarized from the *South Fork Clearwater River Landscape Assessment* (USDA Forest Service 1998), the *Design Criteria Report: Crooked River Valley Rehabilitation Design* (RDG et al. 2012), and *American River Crooked River FEIS and ROD* (USDA Forest Service 2005a). In addition, a Bureau of Land Management mining claim report was generated for use in this analysis.

The following assumption was used to estimate the number of lode claims: within each quarter section, there can be up to eight individual 20-acre lode claims.

For this analysis, the project (Meanders) area includes Road 233 and adjacent sections.

The indicators that were used for each issue by alternative are:

- Access to placer or lode mining claims – Yes/No.
- Effect to placer or lode mining claim material – Narrative.
- Protection or re-establishment of lode and placer claim corners – Yes/No.

- Future reclamation bond cost – No change/Increase/Decrease.
- Number of mining claims that could be impacted.

Affected Environment and Environmental Consequences

Historical Mining Use

From the 1930s through the 1950s the lower 2 miles of the Crooked River Valley was heavily dredge mined, leaving behind large tailing piles and deep ponds throughout the valley bottom. Gold and silver mining affected more than 6 miles of the river and approximately 200 acres of the valley bottom. Major mining occurred in the Meanders area using the famous Mount Vernon dredge (Figure 3-36). For more information, see Chapter 3, Cultural Resources.



Figure 3-36. Mount Vernon dredge in Crooked River. Dredge processing low-grade placer gravels on Crooked River, about 1938 (Elsensohn 1971:48-7).

Past mining disturbance areas and current mining claims are documented in the project file and also in *Mining Claim Inventory: Crooked River Valley Rehabilitation Design* (RDG 2012), USDA Forest Service (2005), and USDA Forest Service (1998). Historical mining use in the project area is also summarized in Appendix C.

Smaller mining operations, such as hand placer mining, sluice box, and gold panning, has occurred in the Meanders and adjacent areas (Figure 3-37).



Figure 3-37. Miner at work using sluice box in north-central Idaho.

Current Mining Use

There are no patented mining claims in the Meanders area (RDG 2012).

There are two types of unpatented mining claims on Forest Service lands: lode and placer. Lode claims are for veins or lodes or other rock in place, bearing metallic or certain other valuable deposits, and may not exceed 1,500 feet in length along the vein or lode and may not be more than 300 feet on each side of the middle of the vein at the surface. Adits, shafts, or open pits are features typically found on lode claims. Placer claims are for valuable minerals that occur in other than vein or lode form, such as in sand and gravel deposits containing particles of gold. Techniques for removal include panning or sluice box and can range from small to large scale. Within each quarter of a section, there can be up to eight individual 20-acre placer claims.

There are approximately 3 placer and 24 lode unpatented mining claims in the Meanders area (Figure 1 of RDG [2012]), within 6 quarter sections (Hughes 2013).

There are two proposed Plans of Operation on file with the Forest Service in the project area: one along Road 233 and throughout the Crooked River watershed, and one in the Deadwood subwatershed (see Appendix C).

Other mining activities that have occurred in the past include “recreation suction dredging” permitted by the State of Idaho. Tributaries to the South Fork Clearwater River have been closed to suction dredging since at least 2009 (IDWR 2013a, 2013b). The South Fork Clearwater River and tributaries are also closed to suction dredging by the EPA (USDI-EPA 2013). It is unknown how long these closures may continue. Gold panning, which has not been regulated by the Nez Perce – Clearwater National Forests, occurs on a small scale. Permits for large-scale mining could be authorized following an environmental analysis.

Access to current placer or lode mining claims is provided through a variety of methods including existing roads, trails, or non-motorized methods.

Access to Mineral Claims, Claim Corners, and Mineral Resources

Direct and Indirect Effects

Alternative 1 (No Action) would maintain the current access to 3 placer and 24 lode mining claims in the Meanders area (see Table 3-47). Under this alternative there would be no change to the existing tailings piles and no effect to mining claim access or mineral resources in the project area.

There would be no effect to existing mineral claim corners.

No change to future reclamation bonds would occur.

Alternative 2 (Proposed Action) would have a short-term direct effect on access to mining claims and mineral resources in the Meanders area (see Table 3-47).

During implementation there would be an area closure established in the Meanders area (see Chapter 2, design and mitigation measure 33). Claim holders would have to find an alternative access during implementation of this alternative. Construction of the temporary haul/access road would reduce impacts to the mining claimants and the public by maintaining access on Road 233 during construction activities (see Chapter 2, design and mitigation measure 49); however, access to existing claims in the Meanders area would be limited for up to 6 years (2015 to 2021).

Access to mining claims with or without an approved Plan of Operation would also be restricted during implementation over a 6-year period. This would be a short-term impact.

Existing dredge piles (placer claims) would be moved during implementation to reconstruct the stream and floodplain. Dredge materials are not expected to be moved outside a quarter section area. This would be a short-term and long-term effect to the existing mining claims.

Future reclamation bonding would increase, reflecting the surface conditions (stream channel and floodplain) following implementation of Alternative 2. All existing lode mining claim corners would be protected or re-established to their original locations if they are moved during the implementation (see Chapter 2, design and mitigation measure 32).

Table 3-47. Comparison of impacts by indicator, by alternative.

Indicator	Alternative 1	Alternative 2
Number of mining claims that could be impacted	3 Placer 24 Lode	3 Placer 24 Lode
Access to mining claims	Maintained	Area closure in place. Short-term restrictions for up to 6 years.
Effect to placer mining claim material	No effect	Short- & long-term effects. Material moved to within 1 quarter section.
Effect to lode mining claim material	No effect	No effect
Claim corners protected or re-established	No	Yes
Future cost of placer claim reclamation bond	No change	Increased. Must return to improved condition.
Future cost of lode claim reclamation bond	No change	No change



Figure 3-38. Signage for existing claim in Narrows Road area.

Cumulative Effects

Past and Ongoing Actions

The evidence of past mining activities is most visible in the Meanders area. There have been no Plans of Operations for at least 5 years; as a result, there are no current disturbances by miners for the removal of mineral resources.

Crooked River and tributaries to the South Fork Clearwater River are closed to suction dredging by the State of Idaho since 2009. The South Fork Clearwater River is open by the State of Idaho for suction dredging for about one month annually (July 15 to August 15). However, the South Fork Clearwater River and all tributaries are closed by EPA to suction dredging (IDWR 2013a; IDWR 2013b; USDI-EPA 2013).

No Action Alternative

Alternative 1 would have no direct or indirect effect to access to mineral claims, claim corners, or mineral resources in the project area, and would therefore have no cumulative effect.

Action Alternative

Alternative 2 and the proposed Crooked River Narrows Road Improvement project would have a short-term effect on access to mining claims on or adjacent to Road 233 but no effect to long-term access, and would therefore have no cumulative effect. Claim corners would be protected or re-established.

Foreseeable Actions

Two proposed Plans of Operation are on file with the USDA Forest Service – Premium and Gold Zone (Appendix C). The proposals are for exploratory drilling within the Meanders area, adjacent to the Meanders area, and in the Deadwood subwatershed. These projects are planned to be implemented (2014–2015) during at the same time frame as the Crooked River Valley Rehabilitation project (2015–2024); however, there is no decision to implement at this time. Coordination under the approval of a Plan of Operation would be needed regarding access and activities in the project areas.

The Orogrande Community Protection project proposed action would have short-term effect to claim corners during implementation and access to mining claims; and no direct or indirect effect to mineral resources (USDA Forest Service 2013a draft). Considering the Orogrande Community Protection project and the proposed Alternative 2 (CRVR), there would be a cumulative short-term effect on claim corners and access to mining claims in the Crooked River watershed. These projects would potentially inhibit the ability for mining claimants to conduct mining related activities until the projects are completed.

The other two proposals (Panama Placer and Idaho Champion Placer) are directly adjacent to Road 234 (Crooked River Road), upstream of the Crooked River Valley Rehabilitation project area. These proposals have not been analyzed in detail but maybe proposed to occur within the next 6 years.

Suction dredging mining activities in the project area and downstream are dependent on project consultation with NOAA Fisheries and the U.S. Fish and Wildlife Service for the protection of threatened and endangered fish and their habitat.

The action alternative would not restrict or control mining location or methods in the project area. Although the proposed action could result in disturbance to individual claims, there are no

other current or foreseeable activities that would result in cumulative effects on mineral resources in the project area.

Effectiveness of Mitigation

Impacts to access to existing mineral claims would be reduced by design and mitigation measures 32, 32a, 32b, 32c, 33, 49, and 50 (see Chapter 2, Design and Mitigation Measures). In response to public comments on the Draft EIS, measures 32a, 32b and 32c were added to mitigate the effects to mining claimants from implementation for up to 6 years. These measures would provide protection to established mining claim corners and reduce effects to mining claims during implementation. The public and mining claimants would be notified of project activities as they are implemented. The temporary haul/access road and closure periods would reduce impacts to claimants who are traveling on Roads 233, 522, or 1803.

Consistency with Forest Plan and Environmental Laws

Nez Perce National Forest Land and Resource Management Plan Direction

The national forest land administered by the Nez Perce National Forest has been divided into 26 management areas, each with different management goals, resource potentials, and limitations. Management Area 4 (MA 4) deals with mineral resources. The Forest Plan could not predict where, when, and what kinds of minerals development might be proposed, nor specific needs for surface resources. Therefore, MA 4 is not site specific, but applies to any area that consists of active or recently active mining extraction and processing operations. The goal of MA 4 is to “[e]ncourage valid exploration and development of mineral resources, while at the same time minimizing surface impacts from those activities” (USDA Forest Service 1987a). Specific standards for water resources in MA 4 are to meet established fishery/water quality objectives for all “prescription watersheds” (USDA Forest Service 1987a). Forest Plan Amendment No. 3 (USDA Forest Service 1989) makes changes and adds the following statements, which apply to this project:

- Page II-23 of Forest Plan: Approximately 56 percent of the Nez Perce National Forest is open to mineral entry under the general mining laws with no restrictions other than valid existing rights and such surface resource protection measures as may be required under 36 CFR 228.
- Page III-11 of the Forest Plan, Management Area 4: The stated goal is to encourage exploration and development of mineral resources, while at the same time minimizing surface impacts from those activities.
- Appendix O-16 of the Forest Plan, Item 2m: The monitoring plan will be a tracking mechanism to make sure that operating plans and bonds accurately reflect the current level of activity, that reclamation work is properly completed and the bond returned upon cessation of mining, and that a reasonable degree of uniformity is maintained.

Within the Crooked River Valley Rehabilitation project area there are no lands considered to be managed as Management Area 4 at this time.

The Forest Plan's forestwide standards for minerals resources would be met for this project (USDA Forest Service 1987a, p. II-23). Reasonable access would be provided to prospect, explore, develop, and produce mineral resources for general access to a claim but does not apply to the project for mining that would create a significant disturbance since there are no current approved Plans of Operation in the project area. Details on consistency of the project with the Forest Plan are located in the project record.

Alternative 1 (No Action) would not change existing access to minerals claims. Alternative 2 would change existing access during implementation in the Meanders area for up to 6 years. Long-term access would remain the same as exists currently.

Claimants (lode and placer claims) were notified about this project and received a copy of the scoping letter for comment. Permission is not required to enter any of the claims associated with this project since none of the claims have recognized surface rights.

Other Laws and Regulations

Several laws regulate exploration or mining on National Forest System lands. The Organic Administration Act requires the Forest Service, as the land manager, to minimize environmental impacts without materially interfering with a mining claimant's rights under the General Mining Laws. Since mining is a legitimate use of the national forest, the Forest Service is mandated to integrate the development and use of minerals with the use of other resources to the extent possible under the laws governing minerals disposal.

Forest Service regulations (36 CFR 228, Subpart A) give the authorized national forest officer the authority to approve Plans of Operation and to require claimants to take measures to prevent adverse impacts from occurring as a result of their mining activities. Mining claimants are required to conduct operations in an environmentally sound manner in conformance with these regulations and with their approved Plan of Operations. While the Forest Service may influence aspects of an operation that affect surface resources, it may not prevent mining claimants from exercising their statutory right to enter upon their claims to search for and extract minerals. Provided that the land in question is open to mineral entry, the Forest Service has no regulatory basis to prohibit legitimate mining activities. There are two proposed Plans of Operation in the project area, but they have not been approved at this time.

The Forest Service is required by law to provide reasonable access to valid existing mineral rights, regardless of their form, whether it be an unpatented claim, lease, or private property (such as a patented claim), or subsurface mineral right. An unpatented claim is an implied property right that can be held, sold, or inherited, and access is regulated under the Mining Law of 1872. Rights are restricted to the extraction and development of a mineral deposit. No land ownership is conveyed under these claims. Patented claims are private property, in which the

federal government has passed its title to the claimant, giving the claimant title to the locatable minerals and, in most cases, the surface and all resources. There are no patented claims in the project area. Only unpatented federal mining claims exist in the project area. Reasonable access to mining claims would be provided under the proposed action (Alternative 2). Three design and mitigation measures were added regarding access to mining claims during and following implementation, including movement of mineral resources.

A mining claim creates a possessory interest in the land, which may be bartered, sold, mortgaged, or transferred by law, in whole or in part, as any other real property. A locator acquires rights against other possible locators when the locator has complied with the applicable federal and state laws. The claimant has the right to dispose of all locatable minerals on a mining claim. The proposed action (Alternative 2) would not change the right of the mining claimant to dispose of locatable minerals from an existing mining claim.

The Forest Service must respect claims and claimants' property by taking precautions to avoid damage to claim corner markers, excavations, and other mining improvements and equipment. The claimant has a number of other rights, including: reasonable access to the claim; the right to use the surface for prospecting, mining, and processing (but not exclusive possession); the use of timber as necessary for the mining operation; and the right to clear timber as necessary for mining (claimant cannot sell the timber). Design and mitigation measures have been developed for the action alternative to protect claim corner markers. There are no currently approved excavations, mining equipment, or improvements that have been identified in the project area.

Transportation

Scope of Analysis

This section considers the effects of the Crooked River Valley Rehabilitation project alternatives on transportation. The proposed project may impact public access on Road 233 during and following implementation.

Public comments about the transportation system were focused on the Narrows Road proposed action. Some public comments identified concerns about the proposed improvements (aggregate), safety of traveling on roadways, and the cost of activities. There were specific concerns about impacts to access from State Highway 14 to the community of Orogrande. The community of Orogrande is accessed via road by Road 233 (Crooked River) or, alternatively, by Roads 1803 (Wheeler Mountain Road), 522 (Deadwood Road), and 233 (Crooked River Road) (see Figure 1-1). See Chapter 2, Alternatives Considered but Eliminated from Detailed Study, for more information.

Analysis Area

The analysis area includes roads in the project area, specifically Road 233.

Cumulative Effects Area

The cumulative effects area is the same as the analysis area.

Changes between the Draft and Final EIS

No changes were made to the Transportation section between the Draft and Final EIS. See also Response to Comments 51, 52, and 53 in the Final EIS, Appendix F.

Analysis Methods and Indicators

Information from preliminary design products was used for basic inventory and analysis. In addition, for matters related to jurisdiction, discussions were held with the Idaho County road manager.

The indicators used for each issue were:

- Indicator A – Traffic delays. Amount and timing of delays from construction traffic on Road 233 (time of year).
- Indicator B – Safety of traveling on roadways (Roads 233).
- Indicator C – Cost of improvements (dollars, funding source).

Affected Environment and Environmental Consequences

Indicator A – Traffic Delays

Existing Condition

There are no current traffic delays along Road 233 adjacent to the Meanders.

Environmental Consequences

Direct and Indirect Effects

Alternative 1 (No Action) would maintain the current access on Roads 233. **Alternative 2** (Proposed Action) would cause some short-term delays as equipment and supplies are mobilized into the Meanders area. This would occur over a short duration (e.g., week-long) period during spring or summer and again in late fall when equipment is moved out of the area. The construction of the temporary access road and bypass channel would reduce delays and maintain access on Road 233 during implementation. Implementation could take multiple years.

Cumulative Effects

Alternative 1 would have no direct or indirect effect on traffic delays and, therefore, no cumulative effect.

Short-term adverse effects of traffic delays would be present under Alternative 2 or the proposed Crooked River Narrows Road Improvement project. Other ongoing road treatment activities, such as surfacing placement or culvert maintenance, may also cause traffic delays. Because no other construction is proposed at the same time (2015–2021), there would be no cumulative effects.

Indicator B – Safety of Traveling on Roadways (Road 233)

Existing Condition

All roads accessing Orogrande are single-lane roadways.

The existing Road 233 has limited vehicle turnouts available to allow for opposing traffic to pass. This is especially the case in the section through the Narrows. In addition, due to the close proximity of Crooked River to Road 233 through the Narrows, seasonal flood flows can erode the roadway shoulder, causing roadway widths to be reduced. Existing grades on Road 233 are generally mild with most of the length being less than 5% gradient.

Environmental Consequences

Direct and Indirect Effects

Alternative 1 would have no direct or indirect effects to safely traveling on Road 233 because no construction would occur. The existing conditions on roadways would continue.

Alternative 2 would have construction traffic present on the lower 2 miles of Road 233 for up to 6 years. This construction traffic would pose an incremental risk to traveling the roadway. Several design and mitigation measures have been developed to mitigate these risks (23, 33, 49, and 50). Design and mitigation measure 23 would complete maintenance of Road 233 to offset construction-induced impacts during implementation (see Chapter 2). Design and mitigation measure 33 would notify the public when the Meanders construction activities are going to occur, including construction signing (see Chapter 2). Design and mitigation measure 49 would minimize construction traffic by constructing a temporary access road that would reduce the direct effects to the public. Design and mitigation measure 50 would clear debris and equipment off Road 233 as the project is implemented.

Cumulative Effects

Past actions, including construction of Roads 233, 522, and 180, have resulted in the current location of roads to be maintained by the Forest Service or Idaho County. Traveling on these roads has some inherent risks because of their current location, grade, and alignment.

Ongoing activities that affect safety of traveling on these roads are regular road maintenance activities conducted by Idaho County on Road 233 and by the Forest Service on Roads 1803 and 522.

The proposed Orogrande Community Protection project occurs in the project area and would be implemented from 2014 to 2019. Hauling of material and equipment on Road 233 could affect the safety of traveling on Road 233 (USDA Forest Service 2013 draft); however, design and mitigation measures developed for both projects would reduce this potential cumulative effect.

The proposed Crooked River Narrows Road Improvement project is upstream of the project area (Appendix C). The Narrows project is proposed to be implemented after the Meanders project. This action would provide incremental improvements for safety of traveling on roadways to access Orogrande on Road 233 through the Narrows to provide additional turnouts and reduced shoulder erosion. Condition of Road 233 in the Narrows area along 3.5 miles would be incrementally improved in the road condition through the Narrows. Less seasonal flooding of the surface would occur.

Indicator C – Cost of Improvements (Dollars, Funding Source)

Existing Condition

No improvements are ongoing at this time. Road maintenance costs depend on jurisdiction and maintenance responsibilities.

Environmental Consequences

Direct and Indirect Effects

Estimated costs and funding sources for the alternatives are presented in Table 3-48.

Alternative 1 (No Action) would not result in direct investment for improvements.

Alternative 2 (Proposed Action) is estimated to cost \$2,500,000 to complete stream channel and floodplain re-construction, and revegetation in the Meanders area.

The primary funding source would be the BPA Fish and Wildlife Program.

Table 3-48. Comparison of impacts, Indicator C (cost of improvements), by alternative.

Indicator C	Alternative 1	Alternative 2
Cost of Improvements	\$0	\$2,500,000
Funding Sources	Not applicable	BPA Fish and Wildlife Program

Cumulative Effects

Implementation of the proposed action or the proposed Crooked River Narrows Road Improvement project (estimated cost, \$1,498,000) has the potential to benefit the local economy through the development of construction-based jobs and purchasing of construction materials, fuel, and other local products. In conjunction with other construction-based projects in the local area, these projects have the potential to contribute to the economy.

Road Surfacing

Cumulative Effects

There are no past, ongoing, or future foreseeable actions that would change the mileage of aggregate surfacing on roads in the project area.

The proposed Crooked River Narrows Road Improvement project would directly and incrementally increase the amount of roadway with aggregate surfacing on Road 233. Cumulatively, this would result in approximately 8 miles of aggregate surface on Road 233.

Effectiveness of Mitigation

Design and mitigation measures 23, 33, 49, and 50 (see Chapter 2, Design and Mitigation Measures) would reduce impacts to the public or the transportation system from the proposed action (Alternative 2). The effectiveness of these measures is dependent upon successful implementation.

Consistency with Forest Plan and Environmental Laws

Nez Perce National Forest Land and Resource Management Plan Direction

The project would meet Nez Perce National Forest Plan standards (forestwide and management areas) for roads, trails, and transportation (USDA Forest Service 1987a).

The economics of proposed access developments have been analyzed using proven tools, and these have been incorporated into the project design. Maintenance of roads in the project area would continue at current levels (commensurate with use, user type, user safety, and facility-resource protection), dependent upon jurisdiction. The action alternative would meet the standard to plan, design, and manage all access to meet land and resource management objectives, State Water Quality Standards, and best management practices.

Impacts from construction would be minimized in identified key riparian and wildlife areas, as described in Chapter 2, Design and Mitigation Measures. Alternative 2 has been developed to minimize effects to key riparian and wildlife areas from proposed activities (see Chapter 3, Aquatic Resources, Water Resources, and Wildlife Resources). Alternative 2 would reduce impacts or improve conditions in riparian areas. Standards for mitigation of sedimentation would also be met. Construction and maintenance would provide public access to interpretive facilities (see Chapter 3, Cultural Resources).

Other Laws and Regulations

The National Forest Roads and Trails Act of October 13, 1964, as amended, authorizes road and trail systems for the National Forests. The Act also authorizes granting of easements across National Forest System (NFS) lands, construction and financing of maximum economy roads (FSM 7705), and imposition of requirements on road users for maintaining and reconstructing roads, including cooperative deposits for that work.

Forest Service Manual (FSM) 7700 enumerates the authority, objectives, policy, responsibility, and definitions for planning, construction, reconstruction, operation, and maintenance of forest transportation facilities and for management of motor vehicle use on NFS lands (USDA Forest Service 2010b). The Crooked River Valley Rehabilitation project proposed action is consistent with this policy.

The Travel Management rule (70 FR 216) requires each National Forest to formally designate those roads, trails, and areas where summer motorized travel is permitted and to show them on a Motor Vehicle Use Map (MVUM). Once the rule is implemented, motorized travel will be permitted only on the roads, trails, and areas shown on the MVUM. The Designated Routes and Areas for Motor Vehicle Use (DRAMVU) FEIS and ROD are expected to be released in 2015 for the Nez Perce – Clearwater National Forests. Depending on the alternative selected in the FEIS/ROD, the DRAMVU project decision would: eliminate cross-country travel on the Nez Perce – Clearwater National Forests by permitting motorized use on designated roads and trails, except snowmobiles; implement seasonal closures on some roads and trails in Management Area 16 (Elk and Deer Winter Range) and 21 (Moose Winter Range), and other areas; add up to five new trail connectors to create loop opportunities; identify motorized access for dispersed camping from roads and trails; and eliminate motorized use on some roads and trails to minimize resource damage, reduce conflicts, and provide a full array of recreation opportunities. Within

the Crooked River Valley Rehabilitation project, the DRAMVU decision could potentially change access prescriptions on Roads 233, 522, 1803, and spur roads; and eliminate motorized cross-country travel.

The Crooked River Valley Rehabilitation project proposed action would meet Forest Plan standards, moving forest resources toward the goals and objectives described in the Forest Plan, and the project's compliance with all state and federal regulations would minimize effects on Forest resources.

Social and Economic Resources

Scope of Analysis

This section considers the effects of the proposed action on social and economic resources.

Analysis and Cumulative Effect Areas

The project area is the Crooked River and Deadwood watersheds. The geographical and social scope of the analysis, as well as the cumulative effects area, is the Clearwater River subbasin (Idaho, Clearwater, Nez Perce, Lewis, and Latah counties).

Changes between the Draft and Final EIS

The following changes were made between the Draft and Final EIS for this section and resource:

- More information was added on the economic impact of fishing in Idaho.
- See also Response to Comments 51, 52, and 53 in the Final EIS, Appendix F.
- Additional economic analysis was added in response to comments.

Analysis Methods and Indicators

Existing social and economic data were summarized from the Clearwater River Subbasin Climate Change Adaptation Plan (Clark and Harris 2011). The five-county region has a population of about 104,496, with Nez Perce County having the highest population (39,211) in 2009. Idaho County is the 19th most populous county in Idaho and the largest county in total area. Population levels have increased by about 12% from 1990 to 2009 in Idaho County. Median age ranged from 27.9 in Latah County to 42.5 in Lewis County. Median age increased in all of the counties from 1990 to 2009.

Employment was chosen as an indicator relative to Executive Order 12898 (59 FR 32), potential effect on minority and low-income populations. The Crooked River Valley Rehabilitation project area is in Idaho County, Idaho, and within the Nez Perce Tribe ceded lands. Based on comments, additional analysis was completed using the Treatments for Restoration Economic Analysis Tool (TREAT; USDA Forest Service 2011d). This tool was used to estimate employment from a rehabilitation project within Clearwater, Idaho Lewis, Nez Perce counties in Idaho; Asotin County in Washington and Ravalli County in Montana.

Recreation-based economics was chosen as an indicator based on a comment received during scoping of the proposed action. The forest also received comments about potential impacts to tourism in Idaho County related to the reclamation of the area's mining history.

The indicators that were used for each issue by alternative were:

- Indicator A – Employment.
- Indicator B – Recreation-based economics.

Affected Environment and Environmental Consequences

Indicator A – Employment

Affected Environment

The most recent income data for the Clearwater River subbasin is from 2000 (Census data). Average income in 2000 ranged from \$14,411 in Idaho County to \$18,544 in Nez Perce County (Clark and Harris 2011). Figure 3-39 provides the household income distribution of the Clearwater subbasin in 2000.

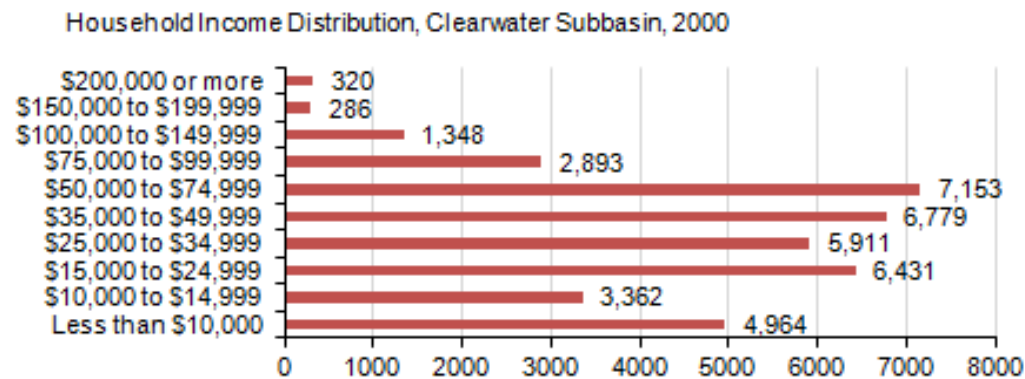


Figure 3-39. Household income distribution for Clearwater River Subbasin, 2000 (Clark and Harris 2011).

Employment within the Clearwater River subbasin is categorized as non-service (farming, mining, construction, agriculture), service (transportation, retail, financial services, and wholesale), and government. Non-service and government employment make up about 17.6% and 22.5% of the working population, respectively, while service employment accounts for 58.5% of the population in 2009 (Clark and Harris 2011).¹ Since 2000, non-service employment has decreased from 23%, service employment has increased from 53%, and government employment has decreased from 23.6%.

¹ It is noted that these percentages add up to 98% instead of 100%, but these are as listed in Clark and Harris (2011).

Environmental Consequences

Direct and Indirect Effects

Alternative 1 (No Action) would maintain the current management in the Clearwater River subbasin and would not impact the economic or social status of the area. No short-term increase in jobs or secondary economic activities would be created.

Alternative 2 (Proposed Action) could create a short-term increase in job opportunities, and secondary economic activity would be indirectly supported during construction. Job opportunities are directly related to construction jobs created by the proposed action, including jobs for minorities and low-income populations. Secondary economic activity includes purchasing supplies locally, lodging, purchasing fuel, and other such activities. However, the proposed action is unlikely to result in a measurable effect on poverty, unemployment, or income rates in the subbasin.

Based on comments, a Forest Service Economist, took a closer look at the potential economic contribution of this type of project under contract. The analysis used the Treatments for Restoration Economic Analysis Tool (TREAT) based on Clearwater, Idaho Lewis, Nez Perce counties in Idaho; Asotin County in Washington and Ravalli County in Montana. For a project of this scale the analysis considered a \$2,500,000 project, over 6 years, 100% contracted, and 100% watershed and abandon mines restoration. It was estimated that Alternative 2 could contribute approximately 24 jobs and provide just under million in labor income, or 4 jobs and \$161,000 in labor income each year, over 6 years (USDA Forest Service 2011d).

Indicator B – Recreation-Based Economics

Affected Environment

In the Clearwater River subbasin, recreation is an important social component of the lifestyles of the local residents, and access to recreational facilities is highly important. More than two-thirds of the subbasin is forested, with most of the forested lands being federally managed. In 2009, 20% of jobs in the subbasin were in the travel and recreation-related businesses (Clark and Harris 2011). In Idaho, recreation and tourism is the third largest industry.

In the 2012, IDFG Director's Report to the Commission, it was estimated that fishing in Idaho generates about \$500 million in statewide retail sales (IDFG 2012a). Of that, about \$50 million is spent per year in retail sales for salmon and steelhead fishing in the Clearwater River basin and lower Salmon River. A 2005 study by Don Reading, he found that restored salmon and steelhead fisheries could provide an additional \$23 million annual to the communities of Grangeville and Elk City (Reading 2005).

The project area is a popular recreation area for camping, fishing, wildlife viewing, and fire-wood cutting. The Meanders area offers both developed and dispersed recreational camping opportunities. Fishing access in Crooked River is by foot or from a few spur roads that go to

campsites. The Narrows Road area provides direct access to Crooked River, although the road is narrow and has few pullouts for parking or camping.

The project area is currently listed on the “Gold Rush Loop Tour” on an interpretative map created by the Forest. No signs are located at the site, however dredge piles are visible throughout within the project area.

Environmental Consequences

Direct and Indirect Effects

Alternative 1 (No Action) would maintain the current recreation opportunities and not provide an overall improvement of fish habitat in the Crooked River watershed.

Alternative 2 (Proposed Action) would have short-term impacts to recreational activities in the project area during construction and for a few years upon completion (up to six years). The project area would be closed seasonally during construction, which would limit camping and recreation activities in the project area. The same number of dispersed and developed campsites would remain in the project area and would be accessible upon completion of the project (see Chapter 3, Recreation Resources). Other areas in the Clearwater River subbasin would remain open for camping and fishing.

Long term this alternative would improve overall fish habitat in the Crooked River watershed, which would indirectly improve angling opportunities in Crooked River and the South Fork Clearwater River. Access to Crooked River for angling opportunities would be improved by the removal of the dredge tailing piles. Currently, the river is closed to salmon and steelhead fishing. Anglers can fish for cutthroat trout, whitefish, and other non-listed species. By providing better overhead cover, instream complexity, and food sources for the fish, localized populations are likely to increase.

The South Fork Clearwater River is open seasonally for spring Chinook salmon and steelhead fishing. The duration of the fishing season is dependent on the number of fish returning to the South Fork Clearwater River. Adult Chinook salmon numbers returning to Crooked River range from around 350 fish to about 800 fish annually (IDFG 2010b, 2011, 2012). Of these, only about 30 fish are allowed to pass above the weir because of the Idaho Supplementation Studies; half of those fish were females or an undetermined sex. Annual redd counts in the watershed ranged from 4 to 17 from 2007 to 2011 (Table 3-49), which corresponds to the number of females and unknown sexes that were passed above the weir. With the completion of the Idaho Supplementation Study in 2013, more fish may be allowed to pass above the weir. Coupled with an increase in spawning habitat from the proposed action, the potential for more adult Chinook salmon in returning to the upper South Fork Clearwater would potentially provide greater angling opportunities for these fish.

Table 3-49. Idaho Supplementation Studies, adult Chinook salmon returns from 2007 through 2011 (IDFG 2010b, 2011, 2012).

Year	General Production			Natural			Total	Passed Weir	Females Passed Weir	Undetermined Passed Weir	Redds
	M	F	U	M	F	U					
2007	127	0	225	1	1	11	366	14	1	10	4
2008			728	34	17	10	789	31	17	10	17
2009			474	23	12	2	511	37	12	2	14
2010			505	13	6	12	536	31	6	12	13
2011			329	17	7	3	356	27	7	3	15

M – Male; F – Female; U – Undetermined sex.

Stocking efforts in the Crooked River watershed are changing from spring Chinook salmon to summer Chinook salmon. In 2012, 220,000 summer Chinook were released in Crooked River (Johnson, NPT. Pers. comm., 2014). It has not been determined by the IDFG and Tribe Production Division how many summer Chinook fish will be passed above the weir after the brood stock fish are collected. It is possible that the project area could be reseeded with fish passed above the weir, and upon completion of the restoration, there would be about four times as much spawning habitat to support an increased number of returning adults. This could provide a summer Chinook fishing season in the South Fork Clearwater River in the long term, which would boost recreation-based economics in the area.

The project area would continue to be currently listed on the “Gold Rush Loop Tour” on an interpretative map created by the Forest.

With respect to comments about the project’s effect on tourism related to the area’s mining history, Alternative 2 includes design and mitigation measures that would address potential impacts to cultural resources. Specifically, this alternative adopted eight mitigation measures (Chapter 2, Alternative 2, Design and Mitigation Measures # 37 to 44). These design and mitigation measures were specifically developed to ameliorate adverse effects to the National Register characteristics of site SHC-32, and include activities like the construction of educational kiosks to inform the public about the history of Crooked River Valley, and the development of a social business history related to the economic contribution historic dredge mining operations made to the local economy. Specific to the economics aspect of this issue, design and mitigation measure #44 states that a social business history related to the economic contribution historic dredge mining operations made to the local Central Idaho economy (*Functional Analysis Business History - Lower Crooked River*) has been prepared. This actions would promote understanding of the economic value of historic mining activities to local rural economies such as Elk City, Idaho that would be available to the public.

Following the implementation of Alternative 2, local mining history would continue to be visible first-hand by the public at other locations on the Red River Ranger, to see other examples of dredge mining similar to those in the project area.

With respect to potential impacts to tourism business in Idaho County, Alternative 2 would result in improved fish habitat and would have the potential to increase the long-term economic contribution to small travel and tourism businesses in Idaho County. In addition, this alternative includes design and mitigation measures, like the establishment of an educational kiosk at the site (mitigation measure #40), might enhance the attractiveness of the site as a stop on a mining history tour. The activities associated with Alternative 2 may benefit the area economy via a small increase in tourism associated with fishing excursions and visits to local historic mining sites. However, these conclusions are difficult to analyze with quantitative accuracy as they rely on speculation grounded in expert opinion (Stockmann and Ng, 2015. USFS, pers. comm.).

Cumulative Effects

Neither the proposed action nor the proposed Crooked River Narrows Road Improvement project is anticipated to generate a cumulative effect on social trends such as population or age, minority status, or income. The anticipated impacts are not in themselves substantial enough to contribute to changes in the social resources of the project area.

Neither the proposed action nor the proposed Crooked River Narrows Road Improvement project is anticipated to generate a cumulative effect on poverty levels, per capita income, or employment rates. Implementation of the projects may contribute to short-term cumulative increases in local incomes if several local firms are select at the same time to implement on-going activities in the National Forest, such as stream restoration, timber harvest, weed treatments, road work, and ongoing fisheries studies. Implementation of the projects may contribute to short-term cumulative increases in secondary benefits if several contracts are awarded at the same time, generating demand for local goods and services. The projects would take up to 10 years to complete.

Recreation and angling opportunities would continue in the project area and in the Clearwater River subbasin. Other campsites may be closed within the Crooked River watershed during the area closure for the proposed Crooked River Narrows Road Improvement project; however, since many other campsites exist within the vicinity of Crooked River and in the Clearwater River subbasin, no cumulative effects to recreation-based economics are expected.

Effectiveness of Mitigation

There are no mitigation or design measures for social and economic effects.

Consistency with Forest Plan and Environmental Laws

Nez Perce National Forest Land and Resource Management Plan Direction

The project would meet the Nez Perce National Forest Plan forestwide goals and standards for social and economic resources (USDA Forest Service 1987a, pp. II-1 and II-24). The project would provide a sustained yield of resource outputs at a level that would help support the economic structure of local communities and provide for regional and national needs. Outputs relevant to this project—recreation opportunities, jobs, purchasing supplies locally, lodging, purchasing fuel, and other such activities—have been analyzed. Alternatives have been evaluated that emphasize intrinsic ecological and economic wildlife values. Analysis of the economics of proposed changes to access developments was completed.

Other Laws and Regulations

Environmental Justice

Executive Order 12898 requires analysis of the impacts of the proposed action and alternatives to the proposed action on minority and low-income populations. The order is designed in part “...to identify, prevent, and/or mitigate, to the extent practicable, disproportionately high and adverse human health or environmental effects of the United States Department of Agriculture programs and activities on minority and low income populations...”

Neither of the project alternatives is expected to negatively affect the civil rights of minorities, American Indians, or women. No civil liberties of American Citizens would be affected. Consultation with the Nez Perce Tribe has been ongoing since 2012. No environmental health hazards are expected to result from implementation of either alternative. The implementation of this project is expected to provide some limited employment opportunities in local communities in Idaho County.

Short-Term Uses and Long-Term Productivity

The National Environmental Policy Act requires consideration of “the relationship between short-term uses of man’s environment and the maintenance and enhancement of long-term productivity” (40 CFR 1502.16). As declared by the Congress, this includes using all practicable means and measures, including financial and technical assistance, in a manner calculated to foster and promote the general welfare, to create and maintain conditions under which man and nature can exist in productive harmony, and fulfill the social, economic, and other requirements of present and future generations of Americans (NEPA Section 101).

An evaluation of the relationship between the local short-term uses of the human environment and the maintenance and enhancement of long-term productivity discloses the trade-offs between short-term adverse impacts and long-term benefits of the proposed project. Short-term impacts, disruptions, and uses of the local environment may be worthwhile if there are long-term benefits to the environment resulting from the actions.

Short-term uses of and impacts on the local environment are associated with the construction of the project and are listed below. Discussions of these impacts are documented in the Environmental Consequences section for each resource in Chapter 3. Many of these impacts could be minimized with the application of design and mitigation measures, as recommended in Chapter 2.

The short-term adverse effects that could be caused by the proposed project include:

- Increased turbidity in Crooked River due to instream restoration work and culvert replacement/removal, however, levels would remain below state standards.
- Increased water temperature due to riparian vegetation removal for channel reconstruction and temporary bypass construction
- Disturbance of individual fish and macroinvertebrates
- Disturbance of existing wetlands
- Modification of wildlife species habitat and distributions of sensitive and management indicator wildlife species
- Adverse effects due to direct mortality or displacement of individuals, or even loss of habitat (western toad)
- Changes in habitat conditions and distributions of sensitive plant species
- Increased dust and vehicle emissions
- Burying of existing rock, soil, and vegetation by regrading of mining dredge tailings
- Exposure of locatable minerals.

The long-term benefits to be gained through the implementation of the proposed project include the following:

- Recovery of natural processes in the Crooked River floodplain, which would improve habitat conditions (cover and forage) for many of the wildlife species using this area
- Decreased soil compaction and surface erosion problems in the watershed
- Improved fish habitat due to reduction in sediment yield, increased pool habitat quality, and improved health of the riparian plant community
- Reduced water temperatures in Crooked River with potential attainment of water temperature criteria and removal from the §303(d) list for temperature impairment.
- Improved habitat quality for wildlife.

Unavoidable Adverse Effects

Under Alternative 2, there would be a small impact on fish within the project area and downstream to the South Fork Clearwater River. Efforts would be made to work within the fish “window” as designated by the USFWS and NMFS, and to reduce sediment and turbidity during construction. Fish would be provided migratory passage for the duration of the project.

Under Alternative 2, there would be unavoidable and adverse short-term increases in water temperature due to removal of existing riparian vegetation for channel reconstruction and temporary bypass channel construction.

Under Alternative 2, there would be direct mortality to adult western toads, egg masses, tadpoles, and juveniles during construction of the temporary bypass channel and dewatering/rechanneling of existing open water ponded environments; construction of the temporary bypass road; dewatering of the main Crooked River channel; dewatering of the temporary bypass channel; regrading/reshaping of the valley bottom, stream channel, and tailing piles; and equipment traffic. The alternative is consistent with Forest Plan direction to the extent that proposed management actions would not adversely affect viability of existing sensitive wildlife populations.

Irreversible and Irretrievable Commitments of Resources

Irreversible commitments of resources are those that cannot be regained, such as the extinction of a species or the removal of mined ore. Irretrievable commitments are those that are lost for a period of time such as the temporary loss of timber productivity in forested areas that are kept clear for use as a power line right-of-way or road.

Alternative 2 would result in the irreversible and irretrievable use of historic properties. Mining waste and associated artifacts are not only physical representations of history, they—even when newly created—give a visual sense of history. Section 106 of the National Historic Preservation Act makes reference to this visual sense of history when allowing that historic properties may still be eligible for listing even when they have been newly modified, as long as they maintain

their visual sense of place. Nowhere is this more applicable than to historic mining areas, known as historic vernacular landscapes. The mining waste and associated artifacts are irretrievable. Once removed from their contextual resting places, artifacts lose their archaeological value as information resources, and if restoration were to take place, the inability to recreate the tailings piles exactly as they were would be irreversible.

Human resources would be used for the construction and maintenance of the project. Economic commitments are also an irretrievable investment. The estimated approximate cost of the Alternative 2 is \$2.5 million. Funds have already been committed and spent for planning, design, environmental studies, and completing the environmental impact statement.

Implementation of Alternative 2 would commit an undetermined amount of fossil fuels in order to transport material and implement other activities.

The project implementation would result in some loss of fish and wildlife habitat and displacement of fish and wildlife during construction. Stream habitat lost would be replaced by construction of a new channel. Wetland habitats and their associated functions and values lost as a result of the project would be replaced.

Proposed project activities would modify wildlife species habitat and would result in short-term changes in habitat conditions and distributions of sensitive and management indicator wildlife species. The project would result in some loss of wildlife habitat and displacement of wildlife species during implementation of project activities. There would be an irretrievable commitment of resources with the loss of potential breeding sites (ponds) for western toads.

Proposed project activities would modify sensitive plant species habitat and would result in short-term changes in habitat conditions and distributions of sensitive plant species. However, long-term habitat conditions would not be irretrievably or irreversibly lost.

The loss of native vegetation to new or expanding weed infestations would be a possible irretrievable effect if active restoration to native species is not pursued. Intensive invasive treatments and native plant restoration work would improve habitats and plant communities, which would minimize and avoid irreversible effects.

The commitment of resources is based on the belief that the condition of the natural environment in the watershed would be improved by the proposed project. The primary benefits would be improved fish habitat and water quality.

Other Required Disclosures

The National Environmental Policy Act (40 CFR 1502.25[a]) directs “to the fullest extent possible, agencies shall prepare draft environmental impact statements concurrently with and integrated with ... other environmental review laws and executive orders.”

The following agencies have been informed of and coordinated with on the proposed project. The Forest Service will continue to coordinate and consult with these agencies in the decision-making process:

- The U.S. Fish and Wildlife Service under the Fish and Wildlife Coordination Act for causing water to be impounded or diverted
- The Idaho State Historic Preservation Office in accordance with the National Historic Preservation Act for causing ground-disturbing actions in historic places
- The U.S. Fish and Wildlife Service and the National Oceanic and Atmospheric Administration in accordance with the Endangered Species Act implementing regulations for projects with threatened or endangered species.
- The U.S. Army Corps of Engineers in accordance with Section 404 of the Clean Water Act (33 CFR and 40 CFR 230).

CHAPTER 4. PREPARERS, PUBLIC INVOLVEMENT, CONSULTATION, DISTRIBUTION LIST

Preparers of Final Environmental Impact Statement

The Nez Perce – Clearwater National Forests as the lead agency, and cooperating agencies Nez Perce Tribe, Bonneville Power Administration, and U.S. Army Corps of Engineers, are responsible for the preparation of this document. Table 4-1 identifies the individuals who prepared sections of this document or provided supporting information.

The interdisciplinary team (IDT) for this project is composed of personnel with skills related to the key issues. The IDT consists of a core team as well as an extended team of technical specialists (Table 4-1; Forest Service employees unless otherwise noted). The team is not meant to represent all the resource issues Forest-wide that could relate to the Crooked River Valley Rehabilitation project, or to indicate the priority of resource emphasis.

In preparing this document, the IDT consulted with Nez Perce – Clearwater National Forests line officers and staff: Rick Brazell, Terry Nevius, Ed Koberstein (acting District Ranger), Anne Connor, Bill Conroy, and Laura Smith.

Table 4-1. Preparers of the Draft and Final EIS.

Resource/Role	Name	Education/Background
Air Quality	Justin Pappani	B.S., Wildlife Resources
Aquatic Resources	Erin Grinde (Nez Perce Tribe – Watershed Division)	B.S., Fisheries
	Allison Johnson	M.S., Fisheries B.S., Ecology, Aquatic Wildlife Emphasis
	Katherine Thompson	M.S., Fisheries B.S., Fisheries
<i>Cooperating Agency</i> Bonneville Power Administration	Brenda Aguirre	B.S., Forest Management
<i>Cooperating Agency</i> Bonneville Power Administration	David Kaplowe	B.S., Biology B.A., Spanish M.S., Speech Language Pathology
<i>Cooperating Agency</i> Nez Perce Tribe	Jenifer Harris (Nez Perce Tribe – Watershed Division)	B.S., Ecology A.A., Business
<i>Cooperating Agency</i> U.S. Army Corps of Engineers	Eric Gerke	B.S., Fisheries Science B.S., Logistics, Transportation/ Engineering Mgt.

Resource/Role	Name	Education/Background
Cultural Resources	Steve Lucas	M.A., Interdisciplinary Studies B.A., Anthropology
Geographic Information Systems	Becky Winkler	20 years of work experience in GIS with Forest Service
Editor (Portage, Inc.)	Todd Thompson	B.S., Journalism
Invasive Plants	Steve Hiebert	B.S., Range Conservation
	Jenifer Harris (Nez Perce Tribe – Watershed Division)	B.S., Ecology; A.A., Business
Mineral Resources	Clint Hughes	M.S., Geology B.S., Geology
NEPA Specialist Team Leader	Jennie Fischer	B.S., Watershed Management Qualified Soil Scientist
Project Manager	Jenifer Harris (Nez Perce Tribe – Watershed Division)	B.S., Ecology; A.A., Business
Rare Plants	Joanne Bonn	B.S., Wildlife Resources
Recreation and Scenery Management	Randy Borniger	B.A., Political Science
Social and Economic Resources	Jenifer Harris (Nez Perce Tribe – Watershed Division)	B.S., Ecology, A.A., Business
Soil Resources	Vince Archer (USFS – Above & Beyond Ecosystems)	M.S., Resource Conservation, Soils Emphasis B.S., Physical Science, Biology Professional Series Soil Scientist
Transportation	Joe Bonn	B.S., Forest Management B.S., Civil Engineering Professional Engineer
Tribal Resources	Christine Bradbury	M.S., Public Adm., Environmental Policy B.S., Communication
Water Resources	Drea Traeumer	B.S., Physical Science
	Bill Conroy	Ph.D., Civil Engineering – Hydrodynamics M.S., Forest Hydrology B.S., Forestry
Wildlife Resources	Joanne Bonn	B.S., Wildlife Resources

Public Involvement

This section includes a summary of public participation opportunities; and consultation and coordination with tribal, federal and state agencies that occurred with the Crooked River Valley Rehabilitation project by the Forests (Table 4-2).

Beginning in 2011 the Forest and Nez Perce Tribe staff collected data, inventories and analyses that refined the proposed action activities for this project. Based on comments on the proposed action presented to the public in December 2012 the proposal was refined (including the removal of Narrows Road portion of the project; see Chapter 2 and Appendix C) in the Draft EIS. After receiving comments on the Draft EIS in March 2014 and through the consultation efforts the proposal was refined in the Final EIS. Based on direction from the deciding official and these inputs, alternatives, design and mitigation measures, monitoring and effects analysis input have been updated in this document.

A list of those who commented on the Draft EIS, a summary of all comments received on the Draft EIS and our responses to those comments are included in Appendix F because of the page limit to print the Final EIS. Appendix F also displays letters received from federal and state agencies.

Table 4-2. Summary of the project planning process and timeline.

Date	Public Involvement Action
2011 to 2012	Nez Perce-Clearwater National Forest and the Nez Perce Tribe worked on project development as part of the National Forest Management Act process.
May 10, 2011	Meeting with the Central Idaho Interagency Level I Team, with National Marine Fisheries Service, US Fish and Wildlife Service and Bureau of Land Management. Field trip to project area and discussed woody debris accumulation and erosion from the Crooked River Road 233. Discussed feasibility of a restoration project.
October 18, 2011	Meeting with Central Idaho Interagency Level I Team with National Marine Fisheries Service, US Fish and Wildlife Service and Bureau of Land Management. Discussed Crooked River Road 233 and large woody debris jam.
May 16, 2012	Field trip with Central Idaho Interagency Level I and 2 Teams with National Marine Fisheries Service, US Fish and Wildlife Service and Bureau of Land Management. Discussed Crooked River Valley Rehabilitation Design and Narrows Road Feasibility study.
May to November 2012	Proposed action and alternatives developed, including design.
November 14, 2012	Crooked River Valley Rehabilitation project appeared on the Nez Perce National Forest's NEPA webpage as a project. Public involvement plan developed.
November 30, 2012	Scoping letter outlining Proposed Action mailed to 395 individuals, organizations, and agencies. Twenty-eight comments were received.

Date	Public Involvement Action
December 12, 2012	Notice of Intent, "Crooked River Valley Rehabilitation Project," published in the <i>Federal Register</i> with proposed action. Proposed action posted on the Nez Perce National Forest's NEPA webpage.
December 14, 2012	Legal Notice of request for comments on Proposed Action in <i>Lewiston Tribune</i> .
December 19, 2012	Legal Notice of request for comments on Proposed Action in <i>Idaho County Free Press</i> .
January, 1, 2013	Crooked River Valley Rehabilitation project first listed in the Nez Perce National Forest's Quarterly Report for Schedule of Proposed Actions. Initiated with scoping on proposed action.
January 6, 2013	Forest requests review draft Phase I of project by National Marine Fisheries Service, US Fish and Wildlife Service.
January 14, 2013	Letter to Idaho Water Resource Board request for approval to undertake a stream channel reconstruction project on the Crooked River, a tributary of the South Fork Clearwater River. Crooked River is designated as a Recreational River in the Comprehensive Basin Plan for the South Fork Clearwater River.
January 17, 2013	Public meeting held in Grangeville to discuss the proposed action.
January 26, 2013	Scoping period ends; 28 comment letters received.
January 28, 2013	Public meeting held in Elk City to discuss the proposed action
February 4, 2013	Presented at the Central Idaho Interagency Level I Team meeting with National Marine Fisheries Service, US Fish and Wildlife Service and Bureau of Land Management. (NMFS, USFWS and BLM).
March 26, 2013	Meeting with Idaho County Commissioners to present overview of project with the Meanders and Narrows Road as proposed in the scoping letter. Discussed alternatives.
June 19, 2013	Field trip to project area for agencies. Agencies that attended included: USDA Forest Service, Nez Perce Tribe, USACE, NMFS, USFWS, BLM, US Environmental Protection Agency, Idaho Water Resource Board, IDFG, and Idaho Department of Environmental Quality.
June 21, 2013	Field trip to project area for commenters. 9 public attended.
November 19, 2013	Presented at the Central Idaho Interagency Level I Team meeting with NMFS, USFWS and BLM.
January 16, 2014	Forest initiated consultation with formal process of consulting with the National Advisory Council on Historic Preservation in Washington, D.C. concerning the Crooked River Valley Rehabilitation project.
January 28, 2014	Presented at the Central Idaho Interagency Level I Team meeting with NMFS, USFWS and BLM.
February 10, 2014	Response received from National Advisory Council on Historic Preservation on the project. Forest to start formal consultation with Idaho State Historic Preservation Officer.
February 12, 2014	Presented at the Central Idaho Interagency Level I Team meeting to NMFS, USFWS and BLM.
February, 25, 2014	Meeting with NMFS and USFWS to discuss Fisheries Biological Assessment.
February 27, 2014	Memorandum of Agreement was signed with Idaho State Historic Preservation Office for this project.
March 17, 2014	Presented at the Central Idaho Interagency Level I Team meeting to NMFS, USFWS and BLM.
March 21, 2014	Release Draft EIS to the public for comment. Mailed to public, email notices and posted to Nez Perce National Forest's NEPA webpage.
March 24, 2014	Press Release of availability of Draft EIS.

Date	Public Involvement Action
March 27, 2014	Legal Notice of Draft EIS availability published in <i>Lewiston Tribune</i> .
March 28, 2014	Official Notice of Availability of Draft EIS published in Federal Register.
March 28, 2014	Idaho Water Resource Board letter to Rick Brazell for approval to undertake a stream channel reconstruction project on the Crooked River.
April 1, 2014	Copy of legal notice and Notice of Availability posted to project webpage.
April 25, 2014	Rick Brazell and IDT members meeting with Idaho County Commissioners to give update on project and discuss the project and the Draft EIS.
May 1, 2014	Letter mailed to 25 mineral claimants as of January 23, 2014 with copy of Draft EIS availability letter and asking for comments by May 17, 2014.
May 6, 2014	Public meeting held in Grangeville to discuss the Draft EIS.
May 8, 2014	Public meeting held in Elk City to discuss the Draft EIS
May 12, 2014	Draft EIS comment period ends. 26 comments received, 1 late.
May 16, 2014	USFWS received updated draft BA via email.
June 24, 2014	Closure with National Marine Fisheries Service on Fisheries Biological Assessment for the project.
June 28, 2014	USFWS received final draft BA via email.
July 28, 2014	Closure with US Fish and Wildlife Service on Fisheries Biological Assessment for the project.
August 4, 2014	Requested for Concurrence on Crooked River Valley Rehabilitation Project - Final Fisheries Biological Assessment with National Marine Fisheries Service and US Fish and Wildlife Service.
August 11, 2014	Submitted formal consultation to Idaho State Historic Preservation Officer for project.
August 18, 2014	Final concurrence has been received from Idaho State Historic Preservation Officer for the Crooked River Rehabilitation project.
September 24, 2014	Presented at the Central Idaho Interagency Level I Team meeting with National Marine Fisheries Service, US Fish and Wildlife Service and Bureau of Land Management. (NMFS, USFWS and BLM).
September through December 2014	Multiple communications between Forest, NPT and USFWS to discuss project details and provided supplemental information for the Biological Opinion.
December 5, 2014	Presented at the Central Idaho Interagency Level I Team meeting with National Marine Fisheries Service, US Fish and Wildlife Service and Bureau of Land Management. (NMFS, USFWS and BLM).
December 10, 2014	Communication with USFWS and the NPT conduct a second conference call to further review and clarify the project action.
January 22, 2015	Forest received draft Biological Opinion from USFWS for comment.
February – May 2015	Distribute Final EIS and Draft ROD Objection filing period (45-days) and resolution period (45-days)
Before ROD is signed.	Receive concurrence on Crooked River Valley Rehabilitation Project - Final Fisheries Biological Assessment with National Marine Fisheries Service and US Fish and Wildlife Service. Biological Opinion received.
Sign ROD	Following outcome of any Objections received and direction from the Objection Reviewing Officer (USFS- Missoula, MT).

Consultation and Coordination

The IDT consulted agencies and individuals for input, through either formal scoping or informal contacts with specific resource specialists. A summary of public involvement is listed in Table 4-2. Scoping letters were sent to interested agencies, publics, and organizations in December 2012. The full mailing list is located in the project record.

Tribal Consultation

In December 2012, a scoping letter was sent to inform the Nez Perce Tribe of the upcoming analysis, and to solicit comments related to proposed activities. Informal consultation was initiated with the Nez Perce Tribe at the Quarterly Meeting in January 2013. Updated information was discussed at subsequent meetings on April 11, 2013; November 18, 2013; March 20, 2014; and November 3, 2014. The Draft EIS was sent to the Nez Perce Tribal Executive Committee Chairman and staff for comment in March 2014. Nez Perce Tribe staffs did not identify issues warranting formal consultation. Consultation was completed on November 3, 2014.

Federal and State Consultation

Consultation with the USFWS and NMFS was initiated in February 2013. Biological assessments for federally listed fish, wildlife, and plants have been prepared and are located in the project record (see also Table 4-2). Consultation will be completed prior to making a decision.

The Forest will consult with the U.S. Army Corps of Engineers, Idaho Department of Water Resources, and US Environmental Protection Agency to obtain any necessary permits related to streams, wetlands, and floodplains prior to implementation.

Investigations used for this analysis meet requirements of the National Historic Preservation Act and provisions of the Programmatic Agreement between the Idaho SHPO and Region 1 of the USDA Forest Service. The Cultural Resource Inventory Report has been sent to the Idaho State Historic Preservation Office. Final concurrence has been received from Idaho State Historic Preservation Officer for the Crooked River Rehabilitation project.

Based on comments from the Idaho Water Resource Board, the Forests requested approval to undertake a stream channel reconstruction project on the Crooked River, a State Designated Recreation River, in January 2014. Approval was received in March 2014.

Distribution List of Final Environmental Impact Statement

The following federal, state, and local agencies; tribes; and individuals have been involved during the development of this Final Environmental Impact Statement (Table 4-3). A full description is in the project record. Distribution includes hard copy, CD or web notice.

Table 4-3. Distribution list of the final environmental impact statement.

Federal Agencies, Tribes, and Officials	
Red River Ranger District, Nez Perce – Clearwater National Forests, Elk City, Idaho	Northwest Power Planning Council
Nez Perce-Clearwater National Forests, Offices in Grangeville and Orofino, Idaho	Shoshone-Paiute Tribes of the Duck Valley Reservation Owyhee, Nevada
Nez Perce – Clearwater National Forests, Supervisor’s Office – Kamiah, Idaho	U.S. Army Corps of Engineers Eric Gerke and Kelly Urbanek
USDA – Forest Service Northern Regional Office, Missoula, Montana	U.S. Army Corps of Engineers Northwest Division – Portland, Oregon
Advisory Council on Historic Preservation Planning and Review, Director	U.S. Coast Guard, Chief of Naval Operations
Confederated Salish and Kootenai Tribes Pablo, Montana – Michael Durglo	USDA – APHIS PDD/EAD
Confederated Tribes of the Umatilla Indian Reservation, Pendleton, Oregon	USDA – Natural Resources Conservation Service National Environmental Coordinator
Federal Aviation Administration – Northwest Mountain Regional Director	USDI – BLM, Cottonwood, Idaho Will Runnoe, Field Manager
Federal Highway Administration Division Administrator	US – Office of the Secretary Office of Environmental Policy and Compliance Allison O’Brein
Kootenai Tribe of Idaho Bonners Ferry, Idaho	US – EPA Local, Boise, Idaho Lynne Hood and Leigh Woodruff
Nez Perce Tribal Executive Committee and staff, Lapwai, Idaho	US – EPA Regional, Seattle, Washington EIS Review Coordinator Christine Reichgott
National Agricultural Library Acquisitions and Serials Branch	US – EPA, Washington, D.C. EIS Filing Section
NOAA – NMFS Boise, Idaho – Aurele LaMontagne Boise, Idaho – Dave Mabe Boise, Idaho – Kenneth Troyer	US – Fish and Wildlife Service Spokane, Idaho – Bryan Holt Spokane, Idaho - Laura Williams, Megan Kosterman Northern Idaho –Field Office – Ben Conrad
NOAA – Office of Policy and Strategic Planning	U.S. Department of Energy – Washington, D.C. Director, NEPA Policy & Compliance
NOAA – Habitat Conservation Division, Seattle, Washington	U.S. Department of Energy, Bonneville Power Administration Portland, Oregon – Brenda Aguirre Portland, Oregon - Don Rose, John Tyler

State, County, and Local Agencies and Officials		
Office of the Governor, Boise	Idaho Department of Water Resources Aaron Golart, Greg Taylor, Helen Harrington	
Idaho Senator – Mike Crapo, Sheryl Nuxoll	Idaho State Historic Preservation Office Mary Anne Davis	
Idaho County Commissioners Skip Brandt, James Rockwell, Jim Chemlik	Grangeville Centennial Library, Grangeville, Idaho	
Idaho County Road Dept., Elk City, John Enos	Elk City Community Library, Elk City, Idaho	
Idaho Department of Environmental Quality Grangeville, Idaho – Daniel Stewart Lewiston, Idaho – Cindy Barrett, Sujata Connell	Kamiah Public Library, Kamiah, Idaho	
Idaho Department of Fish and Game – Jerome Hansen, Ray Hennekey, Joe Dupont	Missoula Public Library, Missoula, Montana	
Idaho Department of Parks and Recreation, Boise, Idaho – Jeff Cook	Clearwater Memorial Public Library, Orofino, Idaho	
Businesses and Organizations		
AVISTA – Eric Robie	Redfish Bluefish – Scott Levy	
Brown’s Industries, LLC	Save our Wild Salmon – Gilly Lyons	
Bonneville Environmental Foundation – Angus Duncan	Save our Wild Salmon Coalition – Joseph Bogaard	
Columbia Basin Programs, American Rivers- Michael Garrity	Snake River Alliance – Liz Woodruff	
Friends of the Clearwater – Gary Macfarlane	Snake River Salmon Solutions – Bill Boyer	
Idaho Conservation League – Justin Hayes – Program Director Jonathan Oppenheimer, Ben Otto	Northwest Sportfishing Industry Association – Liz Hamilton	
Idaho River United – Greg Stahl, Tom Stuart	Trout Unlimited – Idaho – Jerry Meyers	
Idaho Salmon and Steelhead Unlimited -Bill Boyer	Western Rivers Conservancy – Sue Doroff	
Open Roads 4 Idaho, LTD – Gene Butler		
Individuals		
John Bakos	James Lawyer	Shala Rowan
Kathy Bakos	Joe Lemire	Lydia Salmon
Daniel Baldwin	Bob McGuire	Josephine (Jean) Schacher
Woody Blakeley	Margaret McVicker	David Seyer
Ray Brooks	John Meough	John and Michele Stickley
Jared Brown	Ron Miller	George Stockton
Harvey Dale	Dwight Morrow	Joanne Stockton
Jamie and Michael Edmondson	Don Moyer	Lyle Smith
Teresa Enos	Mike Murphy	Mike Smith
Charlie and Debbie Fournier	Don and Carol Nuxoll	Debbie Taylor
Derek Farr	Ed and Donna Perrine	Leonard Wallace
Walter and Jody Howard	Bob, Margie, and Gene Pontius	Robert and Corene Wightman
Daniel Johnson	Phil and Jean Poxleitner	Elise Wilsey
Scott Kelly		

CHAPTER 5. LAWS AND REGULATIONS

As part of the analysis for this project, the IDT evaluated various alternatives under the laws, regulations, and requirements relating to federal natural resource management. Several of the design and mitigation measures presented in Chapter 2 were developed and incorporated to ensure that these requirements would be met. Additional details on laws and regulations can be found in Chapter 1 (Regulatory Framework), Chapter 2 (Design and Mitigation Measures), Chapter 3 (by resource), and/or the project record. Chapter 1 contains information on the Nez Perce Forest Plan Direction, and Tribal Treaty Rights. The project record has a full description of Forest Plan consistency, by resource.

Clean Air Act

The Clean Air Act, passed in 1963 and amended numerous times since then, is the primary legal authority governing air quality management. This Act provides the framework for national, state, and local efforts to protect air quality. This project is not expected to have impacts to air quality. The Montana/Idaho State Airshed Group was formed to coordinate all prescribed burning activities in order to minimize or prevent impacts from smoke emissions and ensure compliance with the National Ambient Air Quality Standards (NAAQS) issued by the Environmental Protection Agency (EPA), the federal agency charged with enforcing the Clean Air Act. The project area lies totally within North Idaho Airshed 13. No smoke emissions would occur with this project. See Chapter 3, Air Quality, for more information.

Clean Water Act and Idaho State Water Quality Laws

Section 303 of the Clean Water Act requires federal agencies to comply with all federal, state, interstate, and local requirements; administrative authorities; and process and sanctions with respect to control and abatement of water pollution. Executive Order (EO) 12088 requires the Forest Service to meet the requirements of this Act. Therefore, all state and federal laws and regulations applicable to water quality would be applied, including 36 CFR 219.27; the Clean Water Act; the Nez Perce Forest Plan, including PACFISH Riparian Management Objectives (RMOs) and Riparian Habitat Conservation Areas; Idaho State Best Management Practices (BMPs); and Stream Alteration procedures. Clean Water Act Section 404 permits and National Pollution Elimination Discharge System permits would be applied for and followed, including monitoring. See Chapter 3, Water Resources, and project record for more information.

The Environmental Protection Agency, U.S. Army Corps of Engineers and Idaho Department of Environmental Quality were consulted on this project.

Endangered Species Act

Forest Service Manual (FSM) 2670 (USDA Forest Service 2005a) directs the Forest Service to conserve endangered and threatened species and to utilize its authorities in furtherance of the

Endangered Species Act (ESA), and to avoid actions that may cause a species to become threatened or endangered. FSM 2670 also requires the Forest Service to maintain viable populations of all native and desirable non-native wildlife, fish, and plant species in habitats distributed throughout their geographic range on NFS lands. As directed by the ESA, biological assessments and consultation under Section 7 of the ESA have been completed for this decision. The action alternative is not expected to result in a jeopardy biological opinion for any listed species. See Chapter 3, Aquatic Resources, Wildlife Resources, and Rare Plants, for more information.

Executive Orders 11988 and 11990

These federal executive orders (EOs) provide for the protection and management of floodplains and wetlands. Numerous floodplains and wetlands exist within the project area.

EO 11988 (Floodplain Management) requires each federal agency to evaluate the potential effects of actions it may take in a floodplain to avoid adverse impacts wherever possible, to ensure that its planning programs and budget requests reflect consideration of flood hazards and floodplain management, including restoring and preserving such land areas as natural undeveloped floodplains, and to prescribe procedures to implement the policies and procedures of this EO.

EO 11990 (Protection of Wetlands) requires federal agencies to take action to avoid adversely impacting wetlands wherever possible, to minimize wetlands destruction and preserve the values of wetlands, and to prescribe procedures to implement the policies and procedures of this EO.

The Crooked River Valley Rehabilitation project activities have been designed to be consistent with the requirements of EO 11988 and EO 11990. As required, the Forest would apply for a Joint Application for Permits with the Army Corps of Engineers and Stream Alteration permit with the Idaho Department of Water Resources. See Chapter 3, Water Resources, for more information.

Executive Order 12898

EO 12898 (Environmental Justice) directs each federal agency to make environmental justice part of its mission by identifying and addressing, as appropriate, disproportionately high and adverse human health or environmental effects of its programs, policies, and activities on minority and low-income populations. An associated memorandum emphasizes the need to consider these types of effects during NEPA analysis. The proposed activities would not disproportionately adversely affect minority or low-income populations, including American Indian tribal members. See also Chapter 1 for Tribal Treaty information and Chapter 3, Social and Economic Resources.

Executive Orders 13007 and 13175

Executive Order 13007 (Indian Sacred Sites) requires consultation with tribes and religious representatives on the access, use, and protection of sacred sites by land management agencies. No Indian Sacred Sites were identified in the project area. No changes to access would occur. See Chapter 3, Cultural Resources and project record, for more information.

Executive Order 13175 (Consultation and Coordination with Indian Tribal Governments) directs federal agencies to consult and collaborate with tribal officials on policies or actions that have tribal implications. The Forests has discussed the proposed activities and the analysis of effects from the proposed activities with the Nez Perce Tribe. The Forests has completed consultation with the Nez Perce Tribe. See Chapter 1 and Chapter 4 for more information.

Executive Order 13112

Executive Order 13112 (Invasive Species) was issued on February 3, 1999, to enhance federal coordination and response to the complex and accelerating problem of invasive species. EO 13112 directs federal agencies to work together [as stated in the Preamble] to "...prevent the introduction of invasive species and provide for their control and to minimize the economic, ecological, and human health impacts that invasive species cause." Project activities have been designed to be consistent with the requirements of EO 13112. See Chapter 3, Invasive Plants, for more information.

Idaho Forest Practices Act

The Idaho Forest Practices Act regulates forest practices on all land ownership in Idaho. Forest practices on NFS lands must adhere to the rules pertaining to water quality (Idaho Administrative Procedures Act IDAPA 20.02.01). The rules are also incorporated as BMPs in the Idaho Water Quality Standards. Project activities have been designed to be consistent with the Idaho Forest Practices Act. See Chapter 3, Water Resources, for more information.

Idaho Stream Channel Protection Act

The Idaho Stream Channel Protection Act regulates stream channel alterations between mean and high water marks on perennial streams in Idaho (IDAPA 37.03.07). Instream activities on NFS lands must adhere to the rules pertaining to the Act. The rules are also incorporated as BMPs in the Idaho Water Quality Standards. Project activities have been designed to be consistent with the Idaho Stream Channel Protection Act. The Forest would apply for a Stream Alteration permit with the State of Idaho. See Chapter 3, Water Resources, for more information.

Intentional Destructive Acts

According to the United States Department of Energy (USDOE) Office of NEPA Policy and Compliance, environmental impact statements must explicitly address the potential environmental consequences of intentionally destructive acts (such as sabotage or

terrorism)(USDOE 2006). This applies to all USDOE proposed actions, including both nuclear and non-nuclear proposals.

Intentional destructive acts at project sites involving fish and habitat rehabilitation are generally focused on attempts to vandalize construction equipment and materials. There is an extremely low risk that the Crooked River Valley Rehabilitation Project area would become the target of vandalism because of its remote location. However, if such acts did occur, it is expected that any damaged equipment or problem areas, such as areas of hazardous material spills, would be isolated and repaired or cleaned up quickly by construction or project crews.

Magnuson–Stevens Fishery Conservation and Management Act

Pursuant to Section 305(b) of the Magnuson–Stevens Fishery Conservation and Management Act and its implementing regulations (50 CFR 600.920), federal agencies must consult with NMFS regarding any of their actions that are authorized, funded, or undertaken, or proposed to be authorized, funded, or undertaken that may adversely affect essential fish habitat. The Magnuson–Stevens Act, Section 3, defines essential fish habitat as “those waters and substrate necessary for fish for spawning, breeding, feeding, or growth to maturity.” The forest would incorporate an assessment of essential fish habitat into biological assessments required by the Endangered Species Act. Essential fish habitat for Chinook salmon is designated in the project area: Essential fish habitat for Chinook salmon includes all historically accessible reaches of the Clearwater River subbasin (except the North Fork above Dworshak Dam). Essential fish habitat for Chinook salmon is present in Crooked River.

Neotropical Migratory Bird Laws

Neotropical Migratory Bird Laws include the Migratory Bird Treaty Act (MBTA) and Migratory Bird Conservation Executive Order 13186. The alternatives would be developed to be in compliance with the MBTA and Executive Order 13186, which authorizes activities including habitat protection, restoration, enhancement, necessary modification, and implementation of actions that benefit priority migratory bird species.

Mining Law of 1872

The Forest Service is required by the Mining Law of 1872 to provide reasonable access to valid existing mineral rights, regardless of their form, whether it be an unpatented claim, lease, or private property (such as a patented claim), or subsurface mineral right. There are several existing valid mining claims in the project area.

National Environmental Policy Act

The National Environmental Policy Act (NEPA) (42 United States Code [U.S.C.] 4321 et seq.) was enacted on January 1, 1970. NEPA establishes national environmental policy and goals for the protection, maintenance, and enhancement of the environment and provides a process for

implementing these goals within federal agencies. NEPA also established the Council on Environmental Quality.

Title I, Section 101, of NEPA contains a Declaration of National Environmental Policy that requires the federal government to use all practicable means to create and maintain conditions under which man and nature can exist in productive harmony. Title I, Section 102, requires federal agencies to incorporate environmental considerations in their planning and decision-making through a systematic interdisciplinary approach. Specifically, all federal agencies are to prepare detailed statements assessing the environmental impact of and alternatives to major federal actions significantly affecting the environment. These statements are commonly referred to as environmental impact statements (EISs).

The public has an important role in the NEPA process, particularly during scoping, to provide input on what issues should be addressed in an EIS and to comment on the findings in an agency's NEPA documents. The public can participate in the NEPA process by attending NEPA-related hearings or public meetings and by submitting comments directly to the lead agency. The lead agency must consider all comments received from the public and other parties on NEPA documents during the comment period.

The requirements of NEPA, as specified in 40 Code of Federal Regulations Part 1500, have been fully applied through this project planning effort. The Draft EIS and Final EIS, and the comprehensive analyses and public involvement steps which they incorporate, comply with the letter and intent of NEPA. The Final EIS analyzed a reasonable range of alternatives, including no action, and discloses the expected environmental effects of each alternative within the context of identified issues. This project is in full compliance with the National Environmental Policy Act.

National Forest Management Act

The National Forest Management Act (NFMA [16 U.S.C. 1600–1614, as amended]) reorganized, expanded, and otherwise amended the Forest and Rangeland Renewable Resources Planning Act of 1974, which called for the management of renewable resources on NFS lands. NFMA requires the Secretary of Agriculture to assess forest lands; develop a management program based on multiple-use, sustained-yield principles; and implement a resource management plan for each unit of the NFS. It is the primary statute governing the administration of national forests. The Forest has implemented a resource management plan: the Nez Perce Forest Plan. Activities for the Crooked River Valley Rehabilitation project have been designed to be consistent with the NFMA and Nez Perce Forest Plan. See Chapter 3, Soil Resources, for more information.

National Historic Preservation Act

Section 101 of NEPA requires federal agencies to preserve important historic, cultural, and natural aspects of our national heritage. The legal processes associated with the protection and

preservation of these resources is outlined in the National Historic Preservation Act of 1966 (NHPA [36 CFR 800]) and subsequent amendments. Passed by Congress 2 years before NEPA, the NHPA sets forth a framework for determining if a project is an “undertaking” that has the potential to affect cultural resources. The implementing regulations also outline the processes for identifying, evaluating, assessing effects, and protecting such properties. The coordination or linkage between the Section 106 process of the NHPA and the mandate to preserve our national heritage under NEPA is well understood and is formally established in 36 CFR 800.3b and 800.8. The terminology of “...important historic, cultural, and natural aspects of our national heritage” found in NEPA includes those resources defined as “historic properties” under the NHPA [36 CFR 800.16(l)(1)]. It is thus the Section 106 process that agencies utilize to consider, manage, and protect historic properties during the planning and implementing stages of federal projects. The Forest meets its responsibilities under NHPA through compliance with the terms of a Programmatic Agreement (PA) signed among Region 1 of the Forest Service, the Idaho State Historic Preservation Office, and the Advisory Council on Historic Preservation. See Chapter 3, Cultural Resources, for more information.

Region 1 Soil Quality Standards

Region 1 soil quality standards (USDA Forest Service 1999) specify that at least 85% of an activity area (defined as a land area affected by a management activity) must have soil that is in satisfactory condition. In other words, detrimental impacts (including compaction, displacement, rutting, severe burning, surface erosion, and mass wasting) shall be less than 15% of an activity area. In areas where more than 15% detrimental soil conditions exist from prior activities, the cumulative detrimental effects from proposed activities, including restoration, shall not exceed the conditions prior to the proposed activity and should move toward a net improvement in soil quality. Project design criteria would ensure that soil quality standards are met. See Chapter 3, Soil Resources, and Appendix D for more information.

CHAPTER 6. ACRONYMS AND GLOSSARY

303(d) list. List of impaired and threatened waters (stream/river segments, lakes) required by the Clean Water Act that do not meet water quality standards and for which an action plan, called a Total Maximum Daily Load, must be developed to improve water quality.

305(b). Integrated report on the conditions of all waters of a state, include those with a Total Maximum Daily Load.

Abiotic. Characterized by the absence of living organisms.

Adit. An entrance to an underground mine which is horizontal or nearly horizontal, by which the mine can be entered, drained of water, ventilated, and minerals extracted.

Affected environment. The natural environment that currently exists in an area being analyzed. The environment of the area to be affected or created by the alternatives under consideration.

AIRFA. American Indian Religious Freedom Act of 1978.

Allochthonous. Organic and inorganic material, originating outside of a stream, that has fallen or washed into the stream.

Alternative. A combination of management prescriptions applied in specific amounts and locations to achieve a desired management emphasis as expressed in goals and objectives. One of several policies, plans, or projects proposed for decision.

Anadromous fish. Fish that migrate from saltwater seas up freshwater streams to reproduce.

Anguilliform swimming. The whole body of the fish is flexed into lateral waves for propulsion; characteristic of flexible, elongate fish.

APE. See *area of potential effects*.

Area of potential effects. The geographic area or areas within which an undertaking may directly or indirectly cause alterations in the character or use of historic properties, if any such properties exist. The APE is influence by the scale and nature of an undertaking and may be different for different kinds of effects caused by the undertaking. (36 CFR 800.16(d))

BA. See *biological assessment*.

Bankfull. The size of a channel to convey bankfull discharge.

Bankfull depth. The depth of flow at bankfull discharge.

Bankfull discharge. The discharge at which a stream first overflows its natural banks. Also the channel-forming discharge. Bankfull discharge generally has a 1.5-year recurrence interval.

Bankfull elevation. The water surface elevation at bankfull discharge.

Bankfull floodplain. The floodplain corresponding to the elevation of the top of new channel banks.

Bankfull width. The surface width of a channel at bankfull discharge.

Baseflow. The portion of stream flow that is not surface runoff and results from seepage of groundwater into a channel slowly over time. The primary source of running water in a stream during dry weather.

Bedform. A feature that develops as the result of bed material being moved by fluid flow. Examples include ripples, dunes, and pools on the bed of a river.

Belt width. The lateral extent of the river meanders across the valley bottom.

Beneficial uses. Legal term describing a person's right to enjoy the benefits of a specific property. As used in the Clean Water Act and by Idaho Department of Environmental Quality: "The designated beneficial use of a water body must consider its actual use, the ability of the water to support in the future a use that is not currently supported, and the basic goal of the Clean Water Act that all waters support aquatic life and recreation where attainable. Idaho must designate its uses accordingly."

Biological assessment. Information prepared by, or under the direction of, a federal agency to determine whether a proposed action is likely to (1) adversely affect listed species or designated critical habitat, (2) jeopardize the continued existence of species that are proposed for listing, or (3) adversely modify proposed critical habitat. Biological assessments must be prepared for "major construction activities." See 50 Code of Federal Regulations (CFR) 402.02. The outcome of a biological assessment determines whether formal consultation or a conference is necessary [50 CFR 402.02 and 402.12].

Biotite schist rock. The biotite schist are a type of metasedimentary rock, with sheet like grains that can split off as flakes and slabs. Schists originally derived from mudstones or clays, very fine grain sediments that were deposited in lake or ocean settings. The biotite indicates the dark phase mineral found in the schist.

BE. Biological evaluation.

BLM. Bureau of Land Management.

BMP. Best management practice.

BPA. Bonneville Power Administration.

Carrying Capacity. The maximum population size that a particular environment can support at a particular time.

CBTTAT. Clearwater Basin Bull Trout Technical Advisory Team.

CEQ. Council on Environmental Quality.

CFR. Code of Federal Regulations.

cfs. See *cubic feet per second*.

Channel entrenchment. The vertical containment of a river relative to its adjacent floodplain. Characterized by high stream banks and used to indicate channel-floodplain interaction.

Channel entrenchment ratio. A measure of how incised a river is, or the extent of vertical containment of a river relative to its adjacent floodplain. It is calculated as the ratio of flood-prone area width to bankfull width, where the lower the channel entrenchment ratio, the higher the channel entrenchment. Channel entrenchment ratio is used as an indicator of floodplain connectivity.

Channel geometry. The shape of a stream or river channel.

Channel sinuosity. A measure of the degree of meandering and channel migration within a valley. It is calculated as the ratio of valley gradient to channel gradient, and is used as an indicator of flow velocity.

Channel width-to-depth ratio. A measure of the shape of a channel cross section (e.g. wide and shallow or narrow and deep). It is calculated as the ratio of bankfull width to mean bankfull depth.

CP. Conservation Practice.

CRITFC. Columbia River Inter-Tribal Fish Commission.

Critical habitat. The specific areas within a geographical area either occupied or not occupied by the ESA-listed species and deemed essential to the species.

CRVR. Crooked River Valley Rehabilitation.

Cubic feet per second. A rate of flow. For example, 300 cfs means that every second, 300 cubic feet of water is passing a given point in a river. A cubic foot of water is a little bigger than a basketball, so a good way to visualize 300 cfs is to imagine 300 basketballs passing by every second.

Designated Routes and Areas for Motor Vehicle Use project. Nez Perce National Forest NEPA effort to meet the intent of the Travel Management Rule for management of motorized vehicles on roads, trails, and areas.

Detrimental soil disturbance. A standard measure used to evaluate the impact of management actions whereby long-term reductions in soil productivity could occur. Detrimental disturbance is defined by indications of erosion, compaction, displacement, rutting, severe burning, loss of organic matter, and soil mass movement.

Desired future condition. Land or resource conditions that are expected to result if goals and objectives are fully achieved.

Developed recreation site. Site at which modifications (improvements) enhance recreation opportunities and accommodate intensive recreation activities in a defined area.

Diel. Occurring during a 24-hour period.

Dispersed recreation site. Site at which recreation occurs outside of developed facilities. May involve roads and trails and may occur over a wide area. Examples of activities are day-use oriented and include hunting, fishing, berry picking, off-road vehicle use, hiking, horseback riding, picnicking, camping, viewing scenery, and snowmobiling.

Diversity. The relative abundance of wildlife species, plant species, communities, habitats, or habitat features per unit of area. The distribution and abundance of different plant and animal communities and species within the area covered by a land and resource management plan.

Draft environmental impact statement. The draft version of the environmental impact statement that is released to the public and other agencies for review and comment.

DRAMVU. See *Designated Routes and Areas for Motor Vehicle Use project*.

Dredge herbaceous. Plants whose leaves and stems die down at the end of the growing season surviving on dredge piles.

Dredge mining. The extraction of minerals from an alluvial or glacial deposit, as of sand and gravel, containing particles of gold or other valuable minerals. A dredge or dredge boat is a large structure that uses a suction tube or a chain of buckets to pull dirt and debris from the bottom of the stream or river. The dirt, sand, and rocks left over after the removal of valuable minerals are called tailings.

DSD. See *detrimental soil disturbance*.

EA. Environmental assessment.

Ecosystem. An arrangement of living and non-living things and the forces that move among them. Living things include plants and animals. Non-living parts of ecosystems may be rocks and minerals. Weather and wildfire are two of the forces that act within ecosystems.

Effects (also known as *impacts*). Physical, biological, social, and economic results (expected or experienced) resulting from achievement of outputs. Effects can be direct, indirect, and cumulative and may be either beneficial or detrimental.

Effective shade. The percent reduction of total solar radiation by topography and/or riparian vegetation.

EHE. See *elk habitat effectiveness*.

EIS. See *Environmental impact statement*.

Elk habitat effectiveness. Elk habitat effectiveness, or potential elk use, refers to elk habitat quality. 100% potential elk use means that a site has the optimum amount and interspersion of all habitat factors including security, to permit elk use at the maximum potential for that site. An assessment of summer elk habitat following the direction in the Nez Perce Forest Plan (USDA Forest Service 1987a – Appendix B; Leege 1984).

Embeddedness. The extent to which rocks (gravel, cobble, and boulders) are surrounded by, covered, or sunken into the silt, sand, or mud of the stream bottom. Generally, as rocks become embedded, fewer living spaces are available to macroinvertebrates and fish for shelter, spawning, and egg incubation.

Endangered species. A plant, animal or other organism that is in danger of extinction throughout all or a significant portion of its range. Endangered species are identified by the Secretary of the Interior and Department of Commerce in accordance with the Endangered Species Act of 1973.

Environmental impact statement. A formal public document prepared to analyze and disclose the impacts on the environment of the proposed project or action and alternatives.

Entrenchment. Term that quantifies the accessibility of a floodplain; it is the ratio of the floodplain width to the bankfull width—the lower the number, the greater the entrenchment.

EO. Executive order.

EPA. United States, Environmental Protection Agency.

ESA. Endangered Species Act.

FCRPS. Federal Columbia River Power System.

Floodplain. Lowland adjoining a watercourse. At a minimum, the area is subject to a 1 percent or greater chance of flooding in a given year.

Flood-prone area width. The width of flow measured at an elevation of two times the maximum bankfull depth.

Fluvial. Pertaining to or living in streams or rivers, or produced by the action of flowing water. *Fluvial* fish indicates that they spawn and rear in the tributaries, but migrate to the larger river systems to reach maturity and persist as adults.

Forage. All browse and non-woody plants that are eaten by wildlife and livestock.

Forb. A broadleaf plant that has little or no woody material in it.

Forest plan. A comprehensive management plan prepared under the National Forest Management Act of 1976 that provides standards and guidelines for management activities in the national forest.

FR. *Federal Register.*

Glochidia. A microscopic larval stage of some freshwater mussels, aquatic bivalve mollusks in the family Margaritifera the river mussels and European freshwater pearl mussels. This larva form has hooks, which enable it to attach itself to fish (for example to the gills of a fish host species) for a period before it detaches and falls to the substrate and takes on the typical form of a juvenile mussel. Since a fish is active and free-swimming, this process helps distribute the mussel species to potential areas of habitat that it could not reach any other way.

Geomorphology or Geomorphic. The examination of river forms and processes that operate through mutual adjustments to achieve a condition of stability where a river attains balance between erosion and deposition.

GIS. Geographic information system.

Gneiss rock. The gneiss name derives from the particular banding in bedrock. Gneiss results from high-grade metamorphism that results in alternating dark and light color bands. The crystalline structure tends to have coarse texture.

Habitat. The physical and biological environment for a plant or animal in which all the essentials for its development, existence, and reproduction are present.

Habitat type. A way to classify land area and streams. A habitat type can support certain climax vegetation or fish species. The habitat type can indicate the biological potential of a site.

Habitat type group. A logical grouping of habitat types to facilitate resource planning.

HEC-RAS modeling. HEC-RAS is a computer program that models water flowing through natural rivers and other open channels, and computes water surface profiles. The program is one-dimensional, meaning that there is no direct modeling of the hydraulic effect of cross section shape changes, bends, and other two- and three-dimensional aspects of flow. The program was developed by the United States Army Corps of Engineers in order to manage the rivers, harbors, and other public works under their jurisdiction, which has found wide acceptance by many others since its public release in 1995.

HTG. See *habitat type group*.

HUC. See *Hydrologic unit code*.

Hydraulic conductivity. The ease with which flow takes place through a porous medium.

Hydraulic mining. The use of pressurized water to cut into a hillside, washing the dirt and gravel down into a sluice box to sort for gold or other minerals.

Hydraulic modeling. Used to evaluate important elements of free surface fluid flow. For Crooked River, numeric models pertaining to hydraulics of stream channels output velocities, depths, widths, mobile bed materials, and vertical and horizontal sheer stresses based on potential flow recurrences for the stream to show stability and effects to fisheries and geomorphology.

Hydrologic function or processes. The occurrence, circulation, distribution, and properties of the waters of the earth and its atmosphere. Hydrologic function refers to the site's capacity to capture, store, and safely release water from rainfall, run-on moisture, and/or snowmelt (where relevant). Two important components of hydrologic function are the site's ability to resist a reduction in its hydrologic function following a disturbance or management action, and the site's ability to recover its hydrologic capacity following degradation.

Hydrologic Unit Code. A sequence of numbers that identify a hydrological feature like a drainage area of a major river, or a reach of a river and its tributaries in that reach.

Hyporheic zone. The region beneath and alongside a stream bed, where there is mixing of shallow groundwater and surface water.

IDAPA. Idaho Administrative Procedures Act.

IDEQ. Idaho Department of Environmental Quality.

IDFG. Idaho Department of Fish and Game.

IDT. Interdisciplinary Team.

IDWR. Idaho Department of Water Resources.

Impacts (also known as *effects*). Physical, biological, social, and economic results (expected or experienced) resulting from achievement of outputs. Effects can be direct, indirect, and cumulative and may be either beneficial or detrimental.

Indirect effects. Effects that are caused by the action and are later in time or farther removed in distance, but are still reasonably foreseeable. Indirect effects may include growth-inducing effects and other effects related to induced changes in the pattern of land use, population density or growth rate, and related effects on air and water and other natural systems, including ecosystems.

Instream flow. The quantity of water necessary to meet seasonal stream flow requirements to accomplish the purposes of the national forests, including, but not limited to fisheries, visual quality, and recreational opportunities.

Invertebrate. An animal lacking a spinal column.

Irretrievable. One of the categories of impacts mentioned in the National Environmental Policy Act to be included in statements of environmental impacts. An irretrievable effect applies to losses of production or commitment of renewable natural resources.

Irretrievable effect. An effect that is sustained for a certain period of time but is reversible.

Irreversible. A category of impacts mentioned in statements of environmental impacts that applies to nonrenewable resources, such as minerals and archaeological sites. Irreversible effects can also refer to effects of actions that can be renewed only after a very long period of time, such as the loss of soil productivity.

Keystone species. A species that has a disproportionately large effect on its environment relative to its abundance.

Least Environmentally Damaging Practicable Alternative. An environmental permitting term, used by the U.S. Army Corps of Engineers (USACE), to specify which of the proposed alternatives is least damaging to the environment. To determine the LEDPA, an applicant conducts a 404(b)(1) Alternatives Analysis. Although the LEDPA determination is only one of many determinations USACE will make for a project and that the applicant must pass, the LEDPA determination is often the "steepest hurdle" in obtaining a 404 permit.

LEDPA. See *Least Environmentally Damaging Practicable Alternative*.

LWD. Large woody debris.

MA. Management Area.

Management indicator species. Species identified in a planning process that are used to monitor the effects of planned management activities on viable populations of wildlife and fish,

including those that are socially or economically important. Mitigation includes (1) avoiding the impact altogether by not taking a certain action or parts of an action; (2) minimizing impacts by limiting the degree of magnitude of the action and its implementation; (3) rectifying the impact by repairing, rehabilitating, or restoring the affected environment; (4) reducing or eliminating the impact over time by preservation and maintenance operations during the life of the action; and (5) compensating for the impact by replacing or providing substitute resources or environments.

MBTA. Migratory Bird Treaty Act.

Meander wavelength. The distance of one meander along the down-valley axis (see Figure 3-2).

Metasedimentary bedrock. Sedimentary rocks that have undergone metamorphism from heat and pressure that recrystallizes the original mineral constituents. Metasedimentary rocks date from Proterozoic age, roughly 1370 million years, and were morphed from heat and pressure as a series of magma bodies have pushed up from below. Schist and gneiss form from extensive metamorphism.

MIS. See *management indicator species*.

MOA. Memorandum of agreement.

NAAQS. National Ambient Air Quality Standards.

NAGPRA. Native American Graves Protection and Repatriation Act of 1990.

National Register Site or historic property. Any prehistoric or historic district, site, building, structure, or object included in, or eligible for inclusion in, the National Register of Historic Places maintained by the Secretary of the Interior. This term includes artifacts, records, and remains that are related to and located within such properties. The term includes properties of traditional religious and cultural importance to an Indian Tribe or Native Hawaiian organization and that meet the National Register criteria.

NEPA. National Environmental Policy Act.

NEZSED. Nez Perce National Forest - Sediment Yield Model. A computer model used to predict sediment yield to streams from land management activities.

NFMA. National Forest Management Act.

NFS. National Forest System.

NHPA. National Historic Preservation Act.

NMFS. National Marine Fisheries Service.

NOAA. National Oceanic and Atmospheric Administration.

NPDES. National Pollutant Discharge Elimination System. As authorized by the Clean Water Act, the NPDES permit program controls water pollution by regulating point sources that discharge pollutants into waters of the United States. In Idaho, NPDES permits are issued by the US Environmental Protection Agency.

No Action alternative. An alternative that maintains current established trends or management direction.

NPCC. Northwest Power and Conservation Council.

NPT. Nez Perce Tribe.

NRHP. National Register of Historic Places.

NTU. Nephelometric turbidity unit.

PACFISH. Abbreviation for *Environmental Assessment for the Implementation of Interim Strategies for Managing Anadromous Fish-producing Watersheds in Eastern Oregon and Washington, Idaho, and Portions of California* (USDA Forest Service and USDI Bureau of Land Management 1995).

Particulate matter. Small particles suspended in the air and generally considered pollutants.

Palustrine. Nontidal wetlands that are dominated by trees, shrubs, persistent or nonpersistent emergents, mosses, or lichens. May also include wetlands without vegetation, wetlands with water depths less than 2 meters, and wetlands with salinity of less than 0.5 parts per million.

Planform metrics. Form of the river as seen from above.

Plant community. A group of individual plants of one or more species growing in a specific area in association with one another and with a complex of other plants and animals.

PM. Particulate matter.

Predator. An animal that lives by preying on other animals.

Project area. Area of analysis for proposed project.

Proposed action. In terms of National Environmental Policy Act, the project, activity, or action that a federal agency intends to implement or undertake and that is the subject of an environmental analysis.

“Quick” condition. A condition of soft or loose substrate or soil saturated with water, that weakens when weight is placed on it. The condition significantly reduces the bearing capacity of the substrate or soil.

Q_x. Describes the amount of water in a stream, cubic feet per second (cfs), based on a return interval described in years (x). The return interval is calculated by statistical analysis of stream flow gage data, regressions, or models. The *recurrence interval* is based on the probability that the given event will be equaled or exceeded in any given year. For example, a Q₂ is a 2-year return interval stream flow and a Q₅₀ is a 50-year return interval stream flow.

RDG. River Design Group.

Radius of curvature. At a given point of a curved line (e.g., a meander bend), the radius of a circle that mathematically best fits the curve at that point.

Reach. Any defined length of river. Reaches are usually defined by areas with similar characteristics (slope, sinuosity, entrenchment, substrate size, riparian conditions, etc.).

Recreation Opportunity Spectrum. A system for planning and managing recreation resources that recognizes recreation activity opportunities, recreation settings, and recreation experiences along a spectrum or continuum of settings. The spectrum includes primitive, semi-primitive non-motorized, semi-primitive motorized, and roaded natural.

Recreation site. A discrete area on a Forest that provides recreation opportunities, receives recreational use, and requires a management investment to operate and/or maintain to standard under the direction of an administrative unit in the National Forest System.

Recurrence interval. The interval of time, on average, within which a given discharge of streamflow will be equaled or exceeded once in any given year. The actual number of years between floods of any given size varies because of the natural variability in the climate. Recurrence interval year (Q_x) is denoted with a subscript number (e.g., Q₁₀₀).

Restoration (of ecosystems). Restoration, as defined by EPA (2000) refers to the return of a degraded ecosystem to a close approximation of its remaining natural potential (healthy state).

Rehabilitation. The action of restoring a thing to a previous condition or status.

Revegetation. The reestablishment and development of self-sustaining plant cover. On disturbed sites, this normally requires human assistance such as seedbed preparation, reseeding, and mulching.

Riparian. Situated on or pertaining to the bank of a river, stream, or other body of water. Normally describes plants of all types that grow rooted in the water table or sub-irrigation zone of streams, ponds, and springs.

Riverine. An area that is adjacent to a stream or river with perennial flow, is underlain with hydric soils developed in fluvial conditions, derives a significant portion of its hydrology from overbank flooding, and is within, at a minimum, the 5-year floodplain area.

RMO. Riparian management objective.

Road decommissioning. Activities that result in the stabilization and restoration of unneeded roads to a more natural state.

Road closure. The administrative order that does not allow specified users in designated areas or on Forest development roads or trails.

Roaded natural. Area characterized by a substantially modified natural environment. Resource modification and utilization practices are to enhance specific recreation activities and to maintain vegetative cover and soil. Sights and sounds of humans are readily evident, and the interaction between users is often moderate to high. A considerable number of facilities are designed for use by a large number of people. Facilities are often provided for specific activities. Moderate densities are provided far away from developed sites. Facilities for intensified motorized use and parking are available. See also *Recreation Opportunity Spectrum*.

ROD. Record of Decision.

Runoff. The portion of precipitation that flows over the land surface or in open channels.

Salmonid. Any fish in the Salmonidae family, including salmon, trout, chars, freshwater whitefishes, and graylings.

Scale. In ecosystem management, the degree of resolution at which ecosystems are observed and measured.

Scenic integrity level. A measure of the degree to which the landscape is perceived as whole, complete, or intact. The levels of scenic integrity provide a relative measure of deviation from the characteristic landscape within an area.

Sediment. Solid mineral or organic material that is transported by air, water, gravity, or ice.

Sediment regime. A broad term that embodies the processes of erosion, entrainment, transportation, deposition, and compaction of sediment.

Sediment yield. The total sediment load that leaves a drainage basin (usually measured in tons/acre/year).

Sensitive species. Identified and designated by the USDA Forest Service Regional Forester as species on National Forest System Lands for which population viability is a concern, as evidenced by significant current or predicted downward trends in population numbers, density, or habitat capability [FSM 2670.5] and that need special management to maintain and improve their status on National Forests and Grasslands, and prevent a need for listing under the Endangered Species Act.

Seral stage. The stage of succession of a plant or animal community that is transitional. If left alone, the seral stage will give way to another plant or animal community that represents a further stage of succession.

SHPO. State Historic Preservation Officer.

SIL. Scenic integrity level.

Sinuosity. Ratio of channel length between two points in a channel to the straight line distance between the same two points. Also can be a ratio of channel length to valley length.

SPCC. Spill Prevention Control and Countermeasure. A plan to help prevent discharge of oil into navigable waters and adjoining shorelines.

Stage. The water level above some arbitrary point, usually with the zero height being near the river bed.

Succession. The natural replacement, in time, of one plant community with another. Conditions of the prior plant community (or successional stage) create conditions that are favorable for the establishment of the next stage.

Suction dredging. A method of dredging in streams and rivers that uses high-pressure water pumps driven by gasoline-powered engines to remove the gravels to access gold. The use of a suction dredge with an intake nozzle diameter of 4 inches or less is considered recreational dredging. The use of a dredge with an intake nozzle larger than 4 inches is considered a commercial operation.

Susceptibility. In the context of plants, the vulnerability of plant communities to colonization and establishment of invasive plants.

SWPPP. Storm Water Pollution Prevention Plan.

Sympatry. The occurrence of organisms in overlapping geographical areas, but without interbreeding.

Threatened species. Any species likely to become an endangered species within the foreseeable future throughout all or a significant portion of its range, and that has been designated in the *Federal Register* by the Secretary of the Interior as a threatened species.

TMDL. See *Total Maximum Daily Load*.

Total Maximum Daily Load. A water quality improvement plan for water bodies not found to be meeting water quality standards of the state. A subbasin assessment is conducted to determine which waterbodies do not meet the standards and then TMDLs are assessed at the subbasin level to ensure improvement to the water quality ensues.

Turbidity. The cloudiness or haziness of a fluid caused by individual particles that are generally invisible to the naked eye.

USACE. United States Army Corps of Engineers.

U.S.C. United States Code.

USDA. United States Department of Agriculture.

USDI. United States Department of Interior.

USEPA. United States Department of Interior, Environmental Protection Agency.

USFWS. United States Department of Interior, Fish and Wildlife Service.

Visual quality objective. A classification based upon variety class, sensitivity level, and distance zone determinations. Each objective describes a different level of acceptable alteration based on aesthetic importance. The degree of alteration is based on contrast with the surrounding landscape.

VQO. See *visual quality objective*.

Water Erosion Prediction Project. Physically based erosion simulation model built on the fundamentals of hydrology, plant science, hydraulics, and erosion mechanics.

Watershed. The entire region drained by a waterway (or into a lake or reservoir). More specifically, a watershed is an area of land above a given point on a stream that contributes water to the streamflow at that point.

WEPP. See *Water Erosion Prediction Project*.

Wetlands. Areas that are permanently wet or are intermittently covered with water. See also *palustrine* and *riverine*.

Wildlife. Mammals, birds, reptiles, amphibians, and invertebrates.

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Appendix A - Conceptual Drawings of Proposed Stream Rehabilitation Activities

Figures A-1 through A-6 illustrate some of the proposed stream rehabilitation activities for the Meanders (see Table A-1). Channel location numbers listed as in Table A-1 and on the following figures is the linear distance in feet along the channel in the design plan (RDG et al. 2013a). For example station 106+00 is 10,600 feet at station on the channel. Because of the number of pages and size of the figures, only selected figures are provided in this appendix. Full versions of the design plans are in the project record; and on the project website under Supporting, at:

<http://www.fs.fed.us/nepa/fs-usda-pop.php/?project=40648>.

Plan views of the proposed action (Alternative 2) include: project area, new channel location, bank structures (large wood, vegetated, soil, sod, and brush fascine), floodplain features (alcove, floodplain depression, side channel, swale), floodplain elevation, temporary bypass channel and haul road.

Table A-1. Alternative 2 figures – proposed action.

Figure	Sheet	Description	Features	Channel Location on Figure A-2
A-1	2.0	Ortho-photograph of project area.	Project area.	Stations 0+00 to 132+76
A-1a	3.1	Construction Phases 1 and 2	Proposed location and sequence of floodplain and channel construction.	Stations 31+00 to 106+00
A-1b	3.2	Construction Phases 3 and 4. Construction Options 1 and 2.	Proposed location and sequence of construction and revegetation activities.	Stations 0+00 to 132+76
A-1c	3.0	Major Rehabilitation Actions	Construction of the temporary bypass channel and access road ; new channel construction; floodplain swales and depressions, and side channels, floodplain grading and roughness, wetlands.	Stations 0+00 to 132+76
A-2	4.2	Vegetation Preservation and Soil Salvage Plan View	Proposed locations for: staging areas, preservation areas, shrub salvage, sod salvage, and vegetative fill salvage. Proposed channel location and temporary haul road.	Stations 0+00 to 132+76
A-3	5.2	Site Plan	New stream channel. Temporary haul road and bypass channel. Beginning of side channel 2.	Stations 35+50 to 55+50
A-4	5.3	Site Plan	New stream channel. Temporary haul road and bypass channel. End of side channel 2.	Stations 55+00 to 74+50
A-5	5.4	Site Plan	New stream channel. Temporary haul road and bypass channel. Beginning and end of side channel 3.	Stations 74+00 to 95+00
A-6	8.7	Floodplain Roughness Detail	Areas to receive floodplain roughness and typical cross sections.	Stations 0+00 to 130+00

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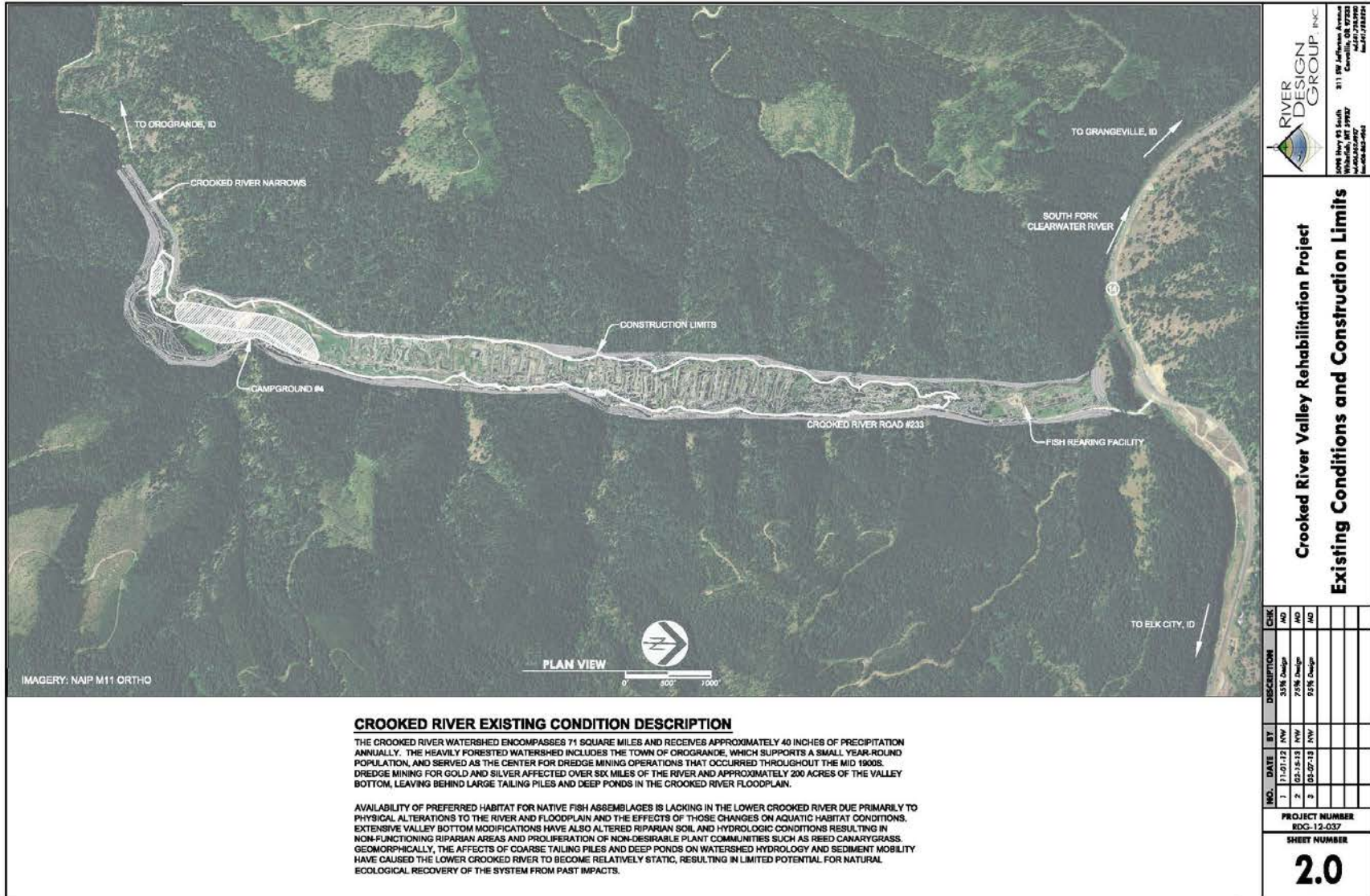
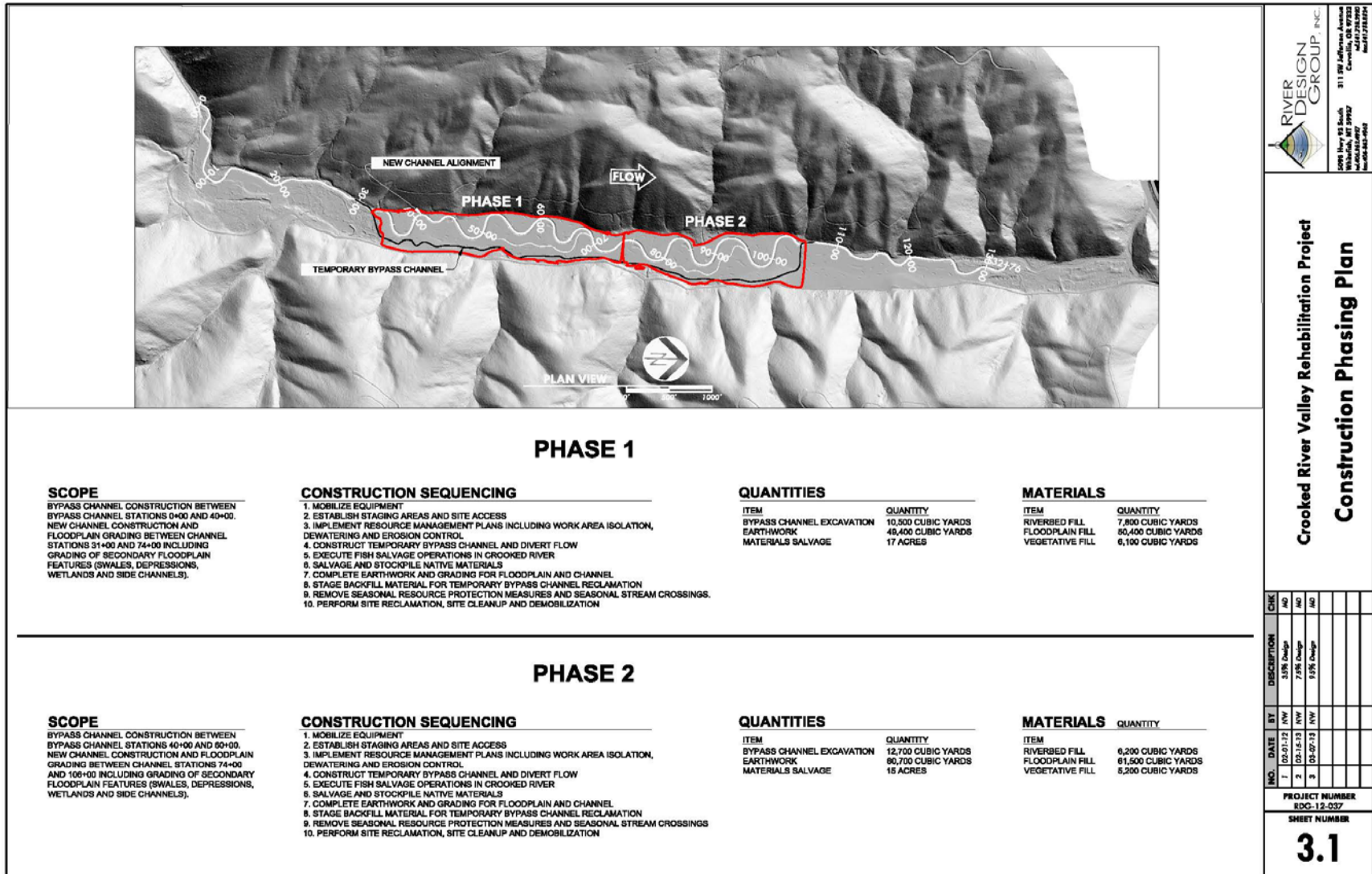


Figure A-1. Ortho-photograph of project area.



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 Wabash, IN 46792
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Figure A-1a. Construction Phases 1 and 2.

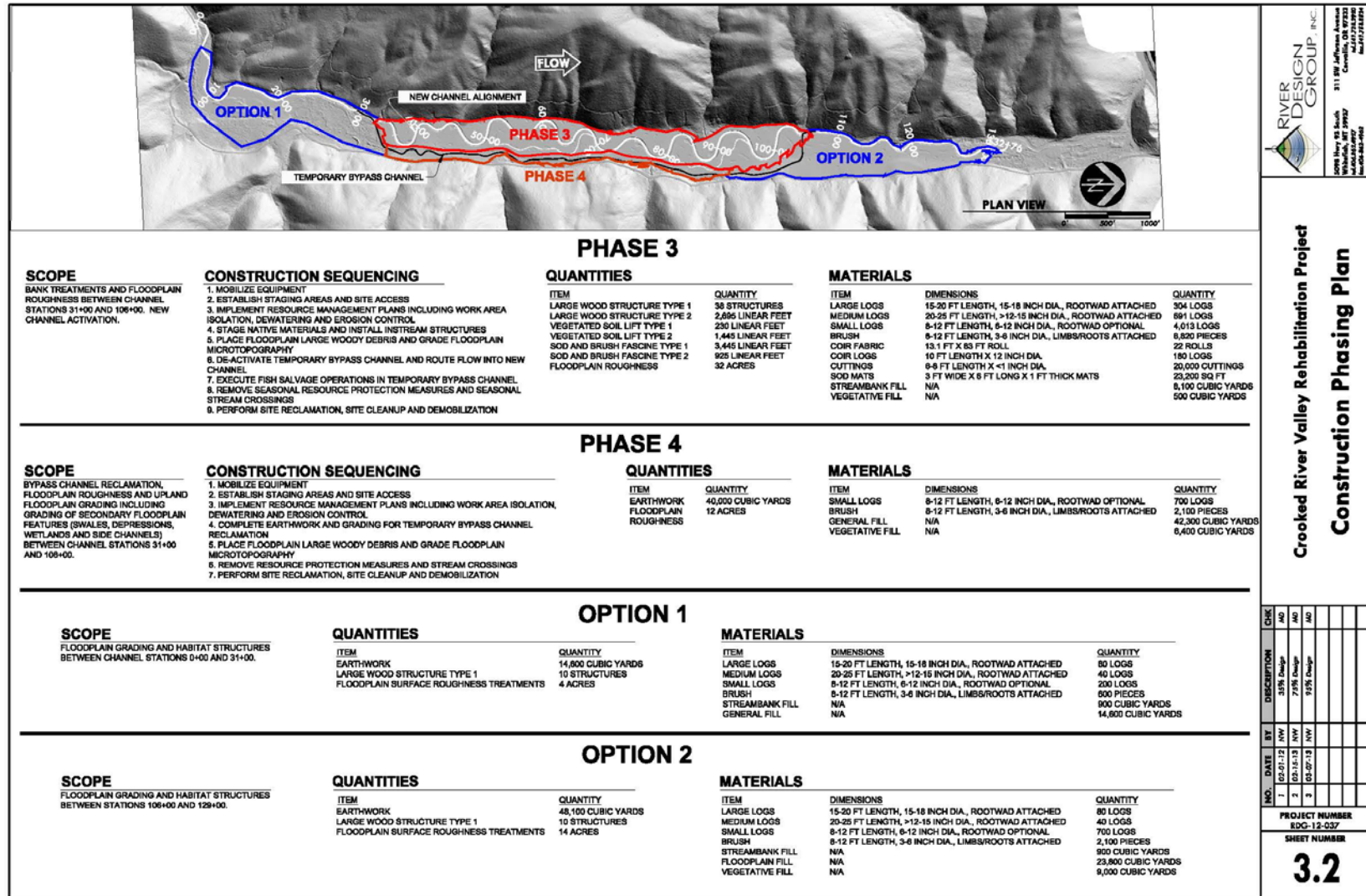
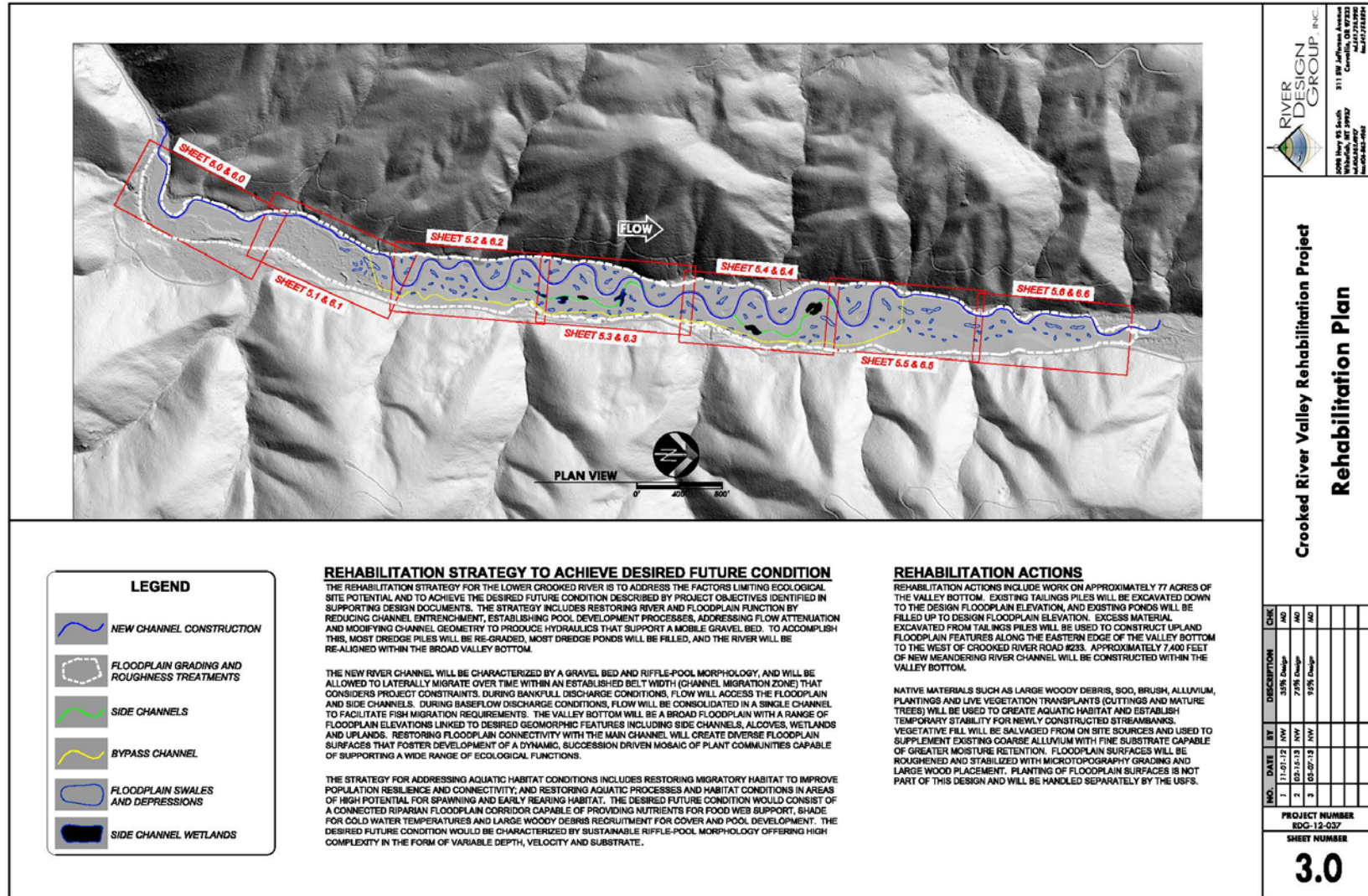


Figure A-1b. Construction Phases 3 and 4, Options 1 and 2.



NO.	DATE	BY	DESCRIPTION	CHK
1	11-07-12	INV	SUS Design	AK
2	03-16-13	INV	Z/SR Design	AK
3	03-27-13	INV	S/SR Design	AK

PROJECT NUMBER	
E0-12-037	
SHEET NUMBER	
3.0	

RIVER DESIGN GROUP, INC.

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Fax: 802-881-9907

Figure A-1c. Major rehabilitation actions.

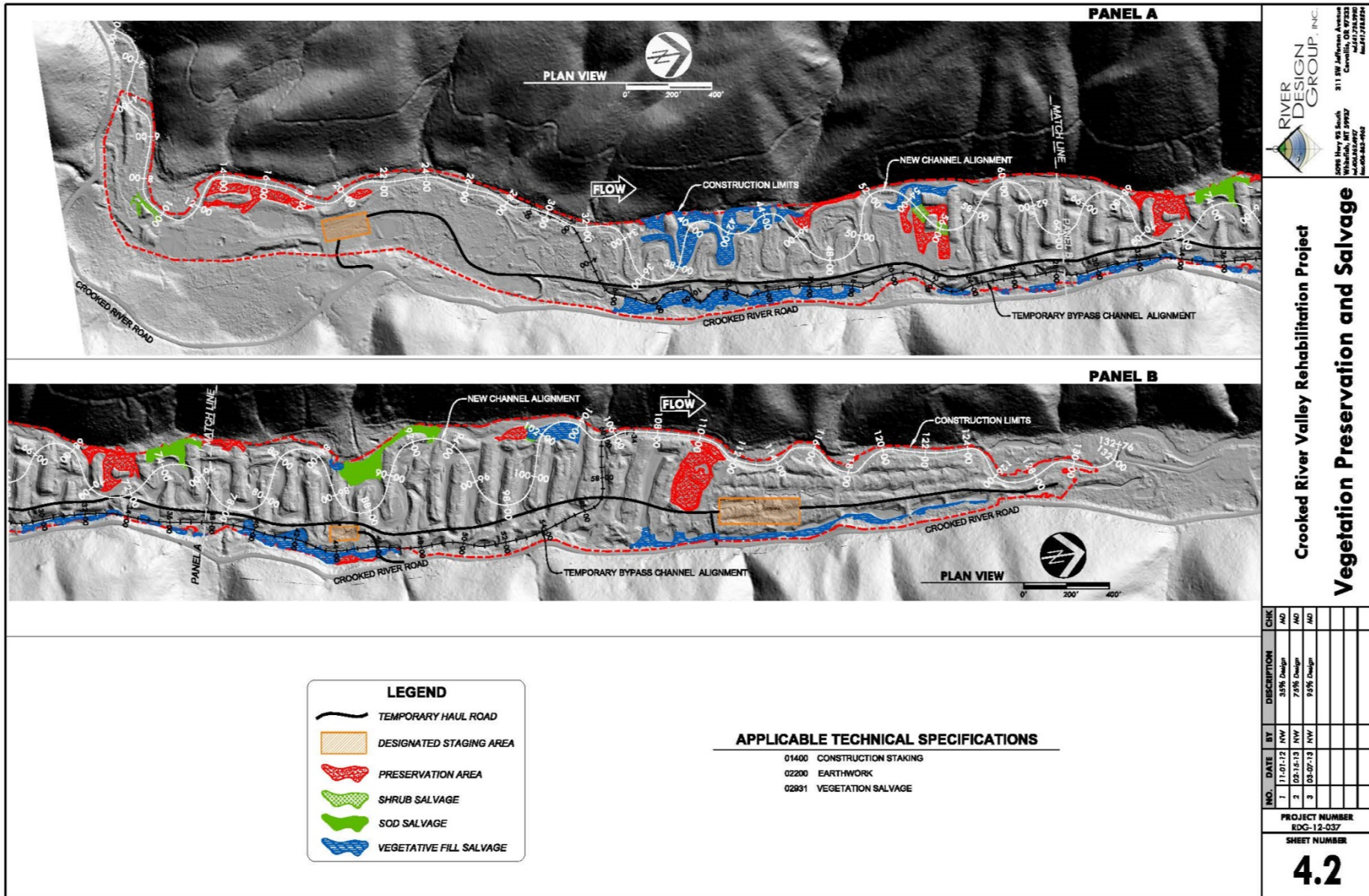


Figure A-2. Vegetation preservation and soil salvage plan view.

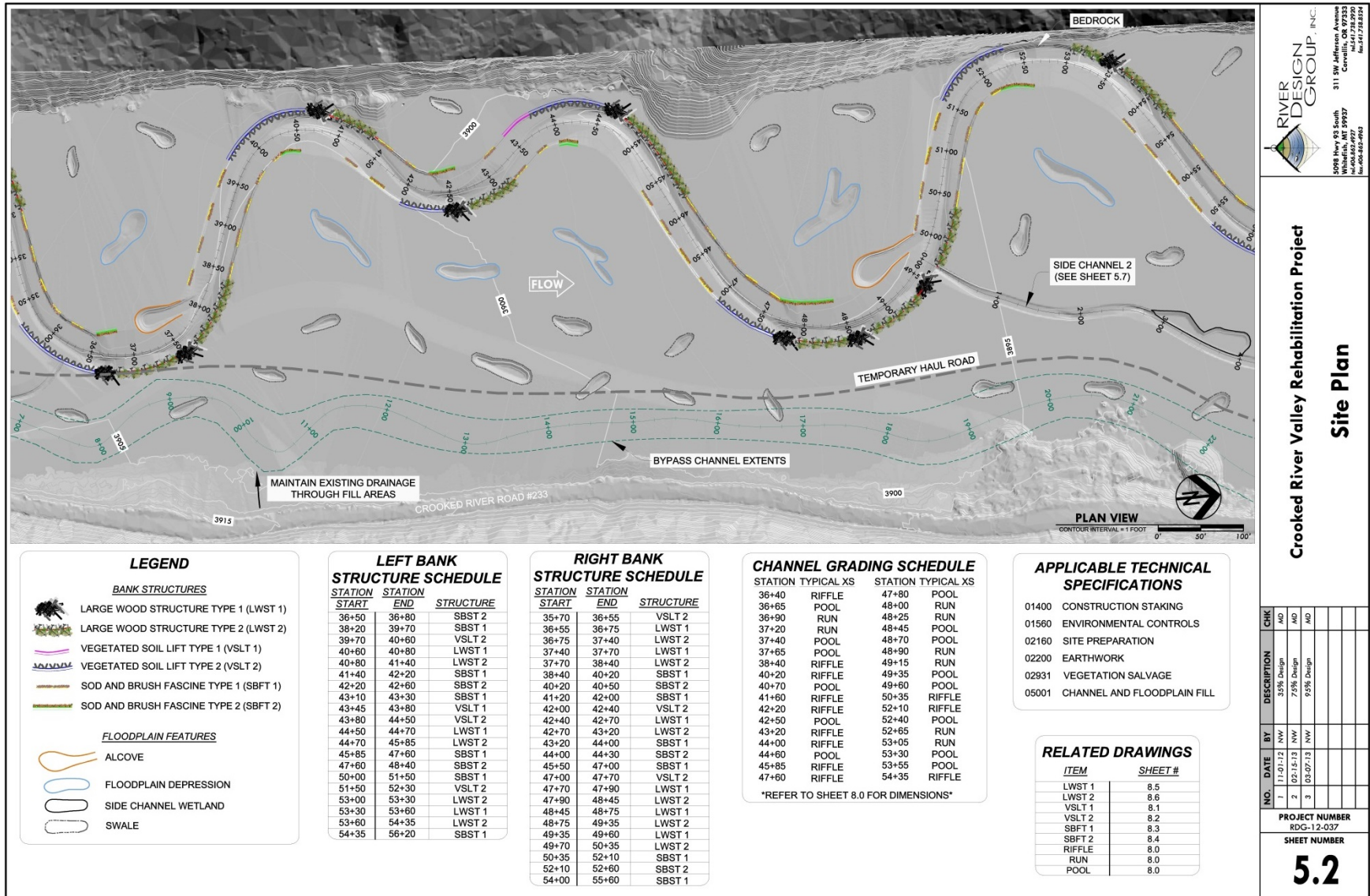


Figure A-3. New stream channel. Temporary haul road and bypass channel. Beginning of side channel 2.

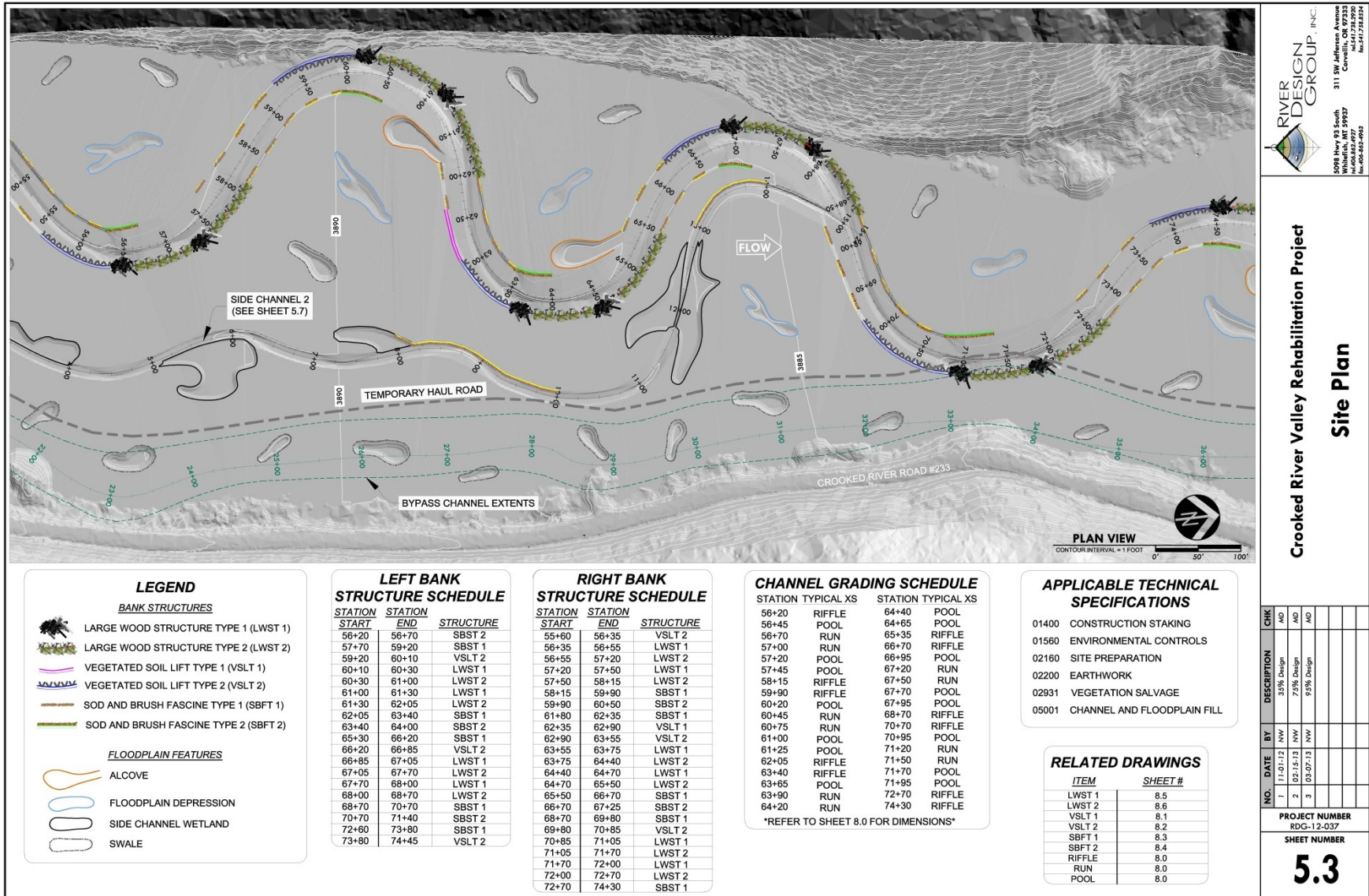


Figure A-4. New stream channel. Temporary haul road and bypass channel. End of side channel 2.

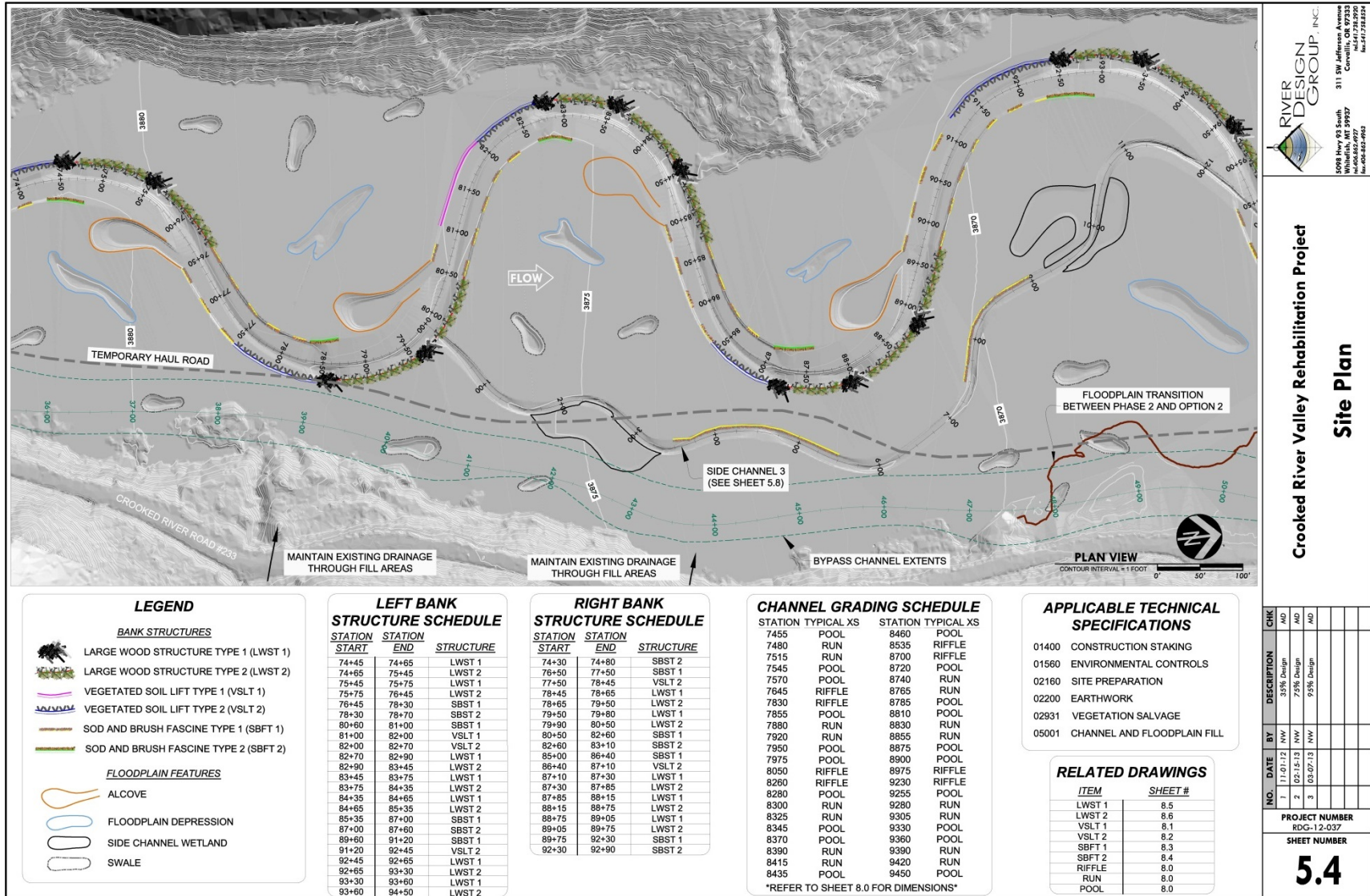


Figure A-5. New stream channel. Temporary haul road and bypass channel. Beginning and end of side channel 3.

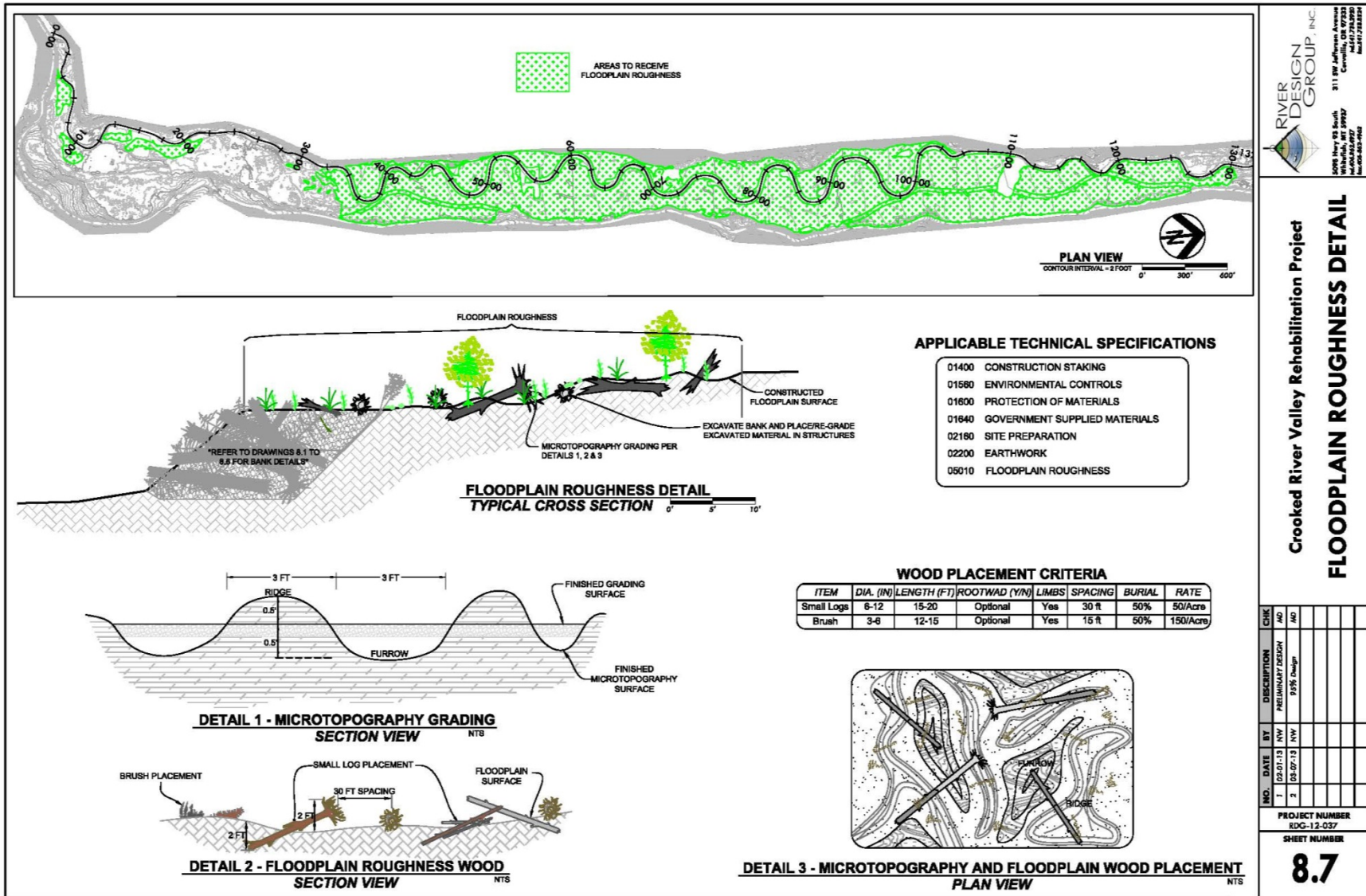


Figure A-6. Areas to receive floodplain roughness and typical cross sections.

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Appendix B- Clean Water Act – Section 404(b)(1) Analysis

Introduction

As the lead agency, the Nez Perce – Clearwater National Forests is proposing the Crooked River Valley Rehabilitation project to improve fisheries habitat in Crooked River by restoring stream and floodplain functions, restoring instream fish habitat complexity, and improving water quality, on the Red River Ranger District. In cooperation with the Nez Perce Tribe, Bonneville Power Administration, and U.S. Army Corps of Engineers (USACE), the Forest Service is preparing the Crooked River Valley Rehabilitation Environmental Impact Statement (EIS), which will evaluate different alternatives for meeting the purpose of the project. At the end of the National Environmental Policy Act (NEPA) process, the Final EIS has been prepared, and the Deciding Official of the Forest Service will select an alternative for implementation in the Record of Decision.

As part of this EIS process, the Forest Service has prepared this Section 404(b)(1) Practicability Analysis to provide information to assist the USACE with a permit decision under Section 404 of the Clean Water Act. The purpose of the analysis is to ensure that the Least Environmentally Damaging Practicable Alternative (LEDPA) is carried forward for detailed study in this Final EIS.

Important Note: Alternatives in this appendix are described and compared to each other in this section only. The alternative numbers and descriptions are not the same as the alternative numbers described in Chapter 2 of this Final EIS.

Section 1 – Introduction and Summary

1.1 Introduction and Regulatory Requirements

This analysis is provided to demonstrate that the proposed Meanders portion of the Crooked River Valley Rehabilitation project design has avoided and/or minimized impacts to jurisdictional waters and special aquatic sites to the maximum extent practicable, pursuant to the EPA's Section 404(b)(1) Guidelines for Specification of Disposal Sites for Dredge or Fill Material (40 CFR § 230).

This document specifically analyzes and compares alternatives to consider their consistency with the basic project purpose; the impacts to jurisdictional waters from the discharge of dredged or fill material; other environmental impacts; and cost, logistical, and technological considerations. The analysis concludes that the full floodplain grading and stream channel relocation and the in-place shifts of the narrows road are the practicable alternatives that would have the least impact to aquatic resources without having other significant environmental impacts.

The Section 404 (b)(1) Guidelines prohibit the discharge of dredged or fill materials to waters of the United States if there is a “practicable alternative to the proposed discharge that would have less adverse impact on the aquatic ecosystem, so long as the alternative does not have other significant adverse consequences” (40 CFR § 230.10a). Practicable alternatives include activities that do not involve a discharge of fill into the waters of the United States or involve a discharge at other locations in waters of the United States. An alternative is “practicable” if it is “available and capable of being done after taking into consideration cost, existing technology and logistics in light of overall project purposes” (40 CFR § 230.10(a) (2)). Because the proposed Meanders portion of the Crooked River Valley Rehabilitation project is water-dependent (i.e. the project requires in-water activities to fulfill its basic purpose), there is no legal presumption that a practicable alternative to the project which does not involve waters or special aquatic sites exists – either in alternative project location or design (40 CFR § 230.10(a) (3)). In other words, the project proponent does not need to demonstrate that there is no alternative that would meet the project purpose and result in no discharge of fill in waters or special aquatic sites.

Federal law requires that “no discharge of dredged or fill material shall be permitted if there is a practicable alternative to the proposed discharge which would have less adverse impact on the aquatic ecosystem, so long as the alternative does not have other significant adverse environmental consequences.” 40 CFR 230.10(a). The purpose of this 404 (b)(1) alternatives analysis is to:

- evaluate the range of alternatives
- determine their relative environmental effect
- screen the alternatives for practicability
- identify the least environmentally damaging practicable alternative; and,
- describe any additional mitigation to address residual effects on wetlands or waters of the United States.

This analysis is not designed to be a stand-alone document. The 404(b)(1) analysis tiers to the Crooked River Valley Rehabilitation DEIS and FEIS, the Crooked River Valley Rehabilitation Design Report (River Design Group [RDG] et al 2013), Crooked River Valley Rehabilitation Criteria Report (RDG et al 2012), and the Crooked River Valley Rehabilitation Project Wetland Delineation Report (Geum Environmental Consulting 2012). More information and details about the proposed action and no action alternative can be found in these documents.

1.2 Summary of Proposed Project

The proposed project consists of two very distinct parts: the Meanders and the Narrows. This alternatives analysis and LEDPA determination is for the Meanders portion of the project. See the 404(b)(1) Analysis for the Narrows alternatives and LEDPA determination. The meanders portion would rehabilitate the lower 2 miles of Crooked River from mining legacy degradation. The narrows portion would improve up to 4 miles of road to reduce sources of fine sediments

from the valley bottom road in Crooked River. Up to 4 miles of road would be realigned and reconstructed out of the 50- year floodplain.

1.2.1 Project Location

Crooked River is a tributary to the South Fork Clearwater River; its mouth is approximately 57 miles upstream from Kooskia, Idaho and 5 miles downstream from Elk City, Idaho (Figure 1-1). It is located within the Nez Perce – Clearwater National Forests and the 1855 Treaty Lands of the Nez Perce Tribe. There are parcels of private land in the project area, most resulting from patented mining claims. Most of the watershed is federally owned.

1.3 Alternatives Analysis Approach

The Section 404(b)(1) Guidelines require that the practicability of any alternative site be evaluated on the basis of whether the site is available and the project is capable of being implemented on the site in light of the overall project purpose. The range of alternative sites to be reviewed cannot be so broad as to make the analysis unmanageable, or so narrow as to effectively preclude potentially practicable alternatives.

Several alternatives were considered for analysis, including alternative project designs that include modified project components, such as modified facilities, layout, size, and scale. These alternatives were analyzed in order to answer the following fundamental questions:

- Whether there are practicable alternatives consistent with the basic project purpose that would not involve discharge of fill or other water quality effects to waters of the United States, including wetlands, in the Project Area,
- Whether there are practicable alternatives consistent with the basic project purpose that would result in fewer impacts to waters of the United States, including wetlands, in the Project Area, and
- Whether there are practicable alternatives consistent with the basic project purpose that would result in an avoidance or reduction of other environmentally adverse effects

The alternatives for the Meanders will be analyzed separately as the Meanders portion of the project is water dependent. The purpose of the project is to create better conditions for fish habitat, however, the preferred alternative relies on other factors beyond fish habitat.

1.3 Factual Determination and Identification of the Least Environmentally Damaging Practicable Alternative (LEDPA)

This analysis provides a series of Factual Determinations with respect to the Least Environmentally Damaging Practicable Alternative (LEDPA) based on the criteria contained in 40 CFR § 230. The criteria include both direct and indirect impacts to aquatic habitats, impacts to endangered species, impacts to other significant wildlife and human use characteristics.

1.4 Project Purpose

The basic project purpose, as defined in 40 CFR § 230.10(a)(3), is:

To restore and rehabilitate the pool-riffle complexes and wetland functions of Crooked River, while strengthening the recovery efforts of federally-listed threatened and endangered fish species within the geographic boundaries of the Nez Perce – Clearwater National Forests, as well as the Pacific Northwest Geographic Region.

The overall project purpose is:

To restore and rehabilitate the pool-riffle complexes and wetland functions of Crooked River to improve habitat for federally-listed threatened and endangered fish species within the South Fork Clearwater River watershed. Restoration and improvement of approximately 2.0 miles of river and 115 acres of floodplain, degraded from historic mining activities, to improve habitat for ESA-listed and sensitive aquatic species in Crooked River Meanders.

1.5 Project Objectives

The Crooked River Valley Rehabilitation project objectives for the Meanders include:

- Reconnecting the river and its floodplain to restore hydrologic function
- Creating conditions for higher quality, connected wetlands
- Restoring river sinuosity and morphology to improve hydraulic flow
- Returning sediment transport processes and functions to a more natural, system in equilibrium
- Constructing in-river habitat to provide spawning and rearing for steelhead and bull trout, as well as spring/summer Chinook salmon and westslope cutthroat trout
- Reducing temperature through connection of surface water and groundwater and increasing shade along all water in the valley
- Re-vegetating the valley bottom with native riparian grasses, forbs, shrubs and trees
- Improving recreational opportunities within the Crooked River Watershed

The proposed project was developed in coordination with Nez Perce Tribe, Watershed Division, and the Nez Perce – Clearwater National Forests. Over the past 25-30 years, many iterations of restoration in the valley bottom have been planned and some realized. This project, with available funding, work force, and project support, would be the largest restoration project in the valley. Many of the short comings in the past were due to high factor of safety and lack of sufficient funding to complete a large-scale project. Monitoring and observations of past restoration helped shape the proposed project.

Section 2 – Alternatives Analysis

In 2012, the US Forest Service and Nez Perce Tribe contracted River Design Group to collect data on the current condition of the project area and to develop design alternatives to restore Crooked River. After collecting the current condition data, it was apparent that the hydrology of the project area was altered such that habitat for ESA-listed fish could not be sustained without restoring the floodplain throughout the valley bottom. The data also suggest that the dredge ponds are acting as sediment and heat sinks and reservoirs that attenuate spring flows.

During the 1930s through 1950s the entire main stem of Crooked River was heavily impacted by dredge mining, which left large tailings piles and deep ponds throughout the valley bottom. Physical changes to the valley bottom have altered stream and riparian processes, and have affected aquatic and terrestrial habitat conditions that resulted in degraded ecosystem conditions relative to historic conditions. The lower 2 miles have been altered so drastically that hydrologic conditions resemble that of a spring-fed creek, in-river complexity is low, the majority of the streambed is armored, and the re-colonization of riparian vegetation has been impaired.

River Design Group was asked to design a valley bottom that would provide a rehabilitated stream corridor capable of supporting natural aquatic processes and sustain the habitat requirements of the focal aquatic species for a range of life stages and seasonal behavior patterns. This would include an accessible and functioning floodplain, natural stream meanders, complex fish habitat, and desired vegetation. The project boundary extends from the IDFG weir intake, approximately 0.1 miles upstream of the confluence with South Fork Clearwater River, to approximately 2 miles upstream. The valley width includes Road 233 on the east side of the valley to the base of the hillslope on the west side of the valley.

Alternatives to the preferred alternative (Alternative 1) were conceptually developed as the design went through iterations over the span of a year, through Forest Service and Nez Perce Tribe review of the firm's design and implementation plans. As required by the Clean Water Act Section 404(b)(1), the alternatives that were considered must examine the potential impact to waters of the United States and include the Preferred Alternative, the No Action Alternative (Alternative 2), and any other alternatives that may be practicable and have different potential impacts to waters of the United States. Alternative 3 includes re-grading the entire 115 acre project area, realigning the full 11,000 feet of channel, and yearly bypass channel construction, water transfer, and deconstruction. Alternative 4 includes removing some tailings to reconnect the channel and valley ponds, but not re-grading the tailings piles or reworking the channel pattern. Alternative 5 includes removing all tailings and hauling offsite, leaving ponds and channel in existing condition. Alternative 6 includes the same final product as Alternative 1, but phasing of the work would be different: work would start at the upstream end and move downstream each season, with a single year temporary bypass channel, and all floodplain and channel work for each phase completed in a season. Alternative 7 includes small fixes such as pond connection, LWD structure construction, or cutting off some of the tortured meanders.

The following addresses the viability of each alternative to meet the practicability test under the Clean Water Act. It is prudent to examine first if an alternative would result in no identifiable or discernible difference in impact on the aquatic ecosystem. The criteria of avoidance, minimization, and mitigation are used to evaluate a projects’ impacts to wetlands and aquatic ecosystems proposed under a Joint Application for Permit. The relative amount of wetland restoration/creation and waters of the United States creation in the channel are considered for each of the proposed alternatives.

Tables B-1 and B-2 display the relative differences among the alternatives for their capacity to improve fish habitat, improve water quality, improve/expand habitat for riparian and wetland species, improve floodplain/river interactions, and improve sediment transport processes. Both adverse and beneficial effects of each alternative on the aquatic ecosystem are shown in Table B-2. Table B-2, Row 4 illustrates viability and cost of Alternatives. Alternatives 1, 2, 4 and 7 are considered to have a viable cost.

Table B-1. Comparison of Alternatives to Meet Project Purpose

Alternative					
	Floodplain Connection	Floodplain Function	Improved Fish Habitat	Improved Sediment Transport	Improve In-River Temperatures
Preferred (Alternative 1)	+	+	+	+	+
Alternative 2	--	--	--	--	--
Alternative 3	+	+	+/-	+	-- Short term + Long term
Alternative 4	--	--	+/-	--	--
Alternative 5	+	+/-	--	--	--
Alternative 6	+	+/-	+/-	+/-	-- Short term + Long term
Alternative 7	--	--	+/-	--	--
+ Does contribute -- Does not contribute +/- Limited contribution					

Table B-2. Comparison of Alternatives with Evaluation Criteria

Evaluation Criteria	Alternative						
	1 - Preferred	2 - No Action	3 - Full Floodplain Grading/Channel	4 - Reconnect Ponds, No Floodplain Grading	5 - Remove Tailings, Maintain Channel, Ponds	6 - Phase 4 reaches	7 - Small Fixes
Meets Project Purpose	Yes	No	Yes	No	No	Yes	No
Practicability							
Availability of Land	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Cost and Viability	\$2.5 million Viable	\$0 Viable	>\$5.0 million Not Viable	\$1.0 to \$2.0 million Viable	>\$6.0 million Not Viable	>\$4.0 million Not Viable	\$500,000 to \$2.0 million Viable
Existing Technology							
Logistics	Viable	N/A	Not Viable	Viable	Not Viable	Not Viable	Viable
Access	Viable	N/A	Viable	Viable	Viable	Viable	Viable
Construction Technique	Viable	N/A	Viable	Partially	Difficult	Difficult	Viable
Environmental Damage							
Fisheries	Short term sediment and disturbance from construction; long term benefit from improved habitat, connected hydrology, and decreased temperatures	No short term effects; long term retention or degradation of current poor condition in-river habitat, no benefit	See Alt 1 – greater sediment effects from annual dewatering operations, greater handling effects from annual fish salvage operations; long term increase in fish habitat and temperature improvement.	Minimal benefit of increased potential rearing habitat; long term retention or degradation of current poor condition in-river habitat.	As observed from past projects, little benefit to fish habitat. Very long term (100s of years) could improve fish habitat from channel migration, natural vegetation recruitment.	See Alt 3	Minimal benefit as observed from past projects of similar type short term. Long term retention or degradation of current poor condition in-river habitat.

Evaluation Criteria	Alternative						
	1 - Preferred	2 - No Action	3 - Full Floodplain Grading/Channel	4 - Reconnect Ponds, No Floodplain Grading	5 - Remove Tailings, Maintain Channel, Ponds	6 - Phase 4 reaches	7 - Small Fixes
Hydrology/Water Quality	Restore floodplain connection needed for proper hydrologic functions; short term sediment to be mitigated. Two high turbidity events	No short term effects; long term retention or degradation of floodplain connectivity and processes	See Alt 1 – greater suspended sediment effects to be mitigated from annual dewatering operations; yearly turbidity events	In-river deposition would increase with greater area for flow to disperse; minimal to no turbidity	As observed from past projects, river/floodplain functions are not restored with this method; long term continued non-functioning system. Could reach an equilibrium in 100s of years. Turbidity during spring flows from sediments mobilized from the floodplain.	See Alt 3 – much greater risk of high sedimentation from stream channel unraveling annually and hydraulically not feasible.	Minimal short term sediment effects. Long term, minimal to no benefit as observed from past projects on either small near-river tailings removal or woody debris placement in-river.
Geology/Soils	Short term high impact, long term large benefit from proper sediment transport and deposition due to floodplain function and natural vegetation	No short term effects; long term retention of current highly degraded condition	See Alt 1	Minimal effect, short or long term due to small nature of potential project.	Short term high impact, little long term benefit as sediment transport processes would still not be functioning as a natural system	Short term high impact and high risk of construction failure	Minimal short term impact. Minimal long term benefit

Finally, detailed wetland changes are shown in Table B-3 for the No Action (Alternative 2; Existing) and Preferred (Alternative 1; Impacted and Created) Alternatives.

Table B-3. USACE Jurisdictional Wetlands/Waters of the United States Permanently Impacted and/or Created (Table from RDG et al. 2013)

Wetland Class¹	Existing Wetlands²	Existing Wetlands Impacted	Wetland Area Created	Total Wetland Area Post-Project³
Palustrine Aquatic Bed	9.7	7.9	0.0	1.8
Palustrine Emergent	28.1	14.3	0.3	13.9
Palustrine Scrub Shrub	1.7	0.3	32.6	34.3
Palustrine Forested	0.5	0.0	0.0	0.5
Riverine	12.5	8.1	9.1	13.6
Total	52.6	30.6	42.0	64.1

Chapter 2 ¹ Cowardin et al. (1979)

Chapter 3 ² Existing wetlands are described in the Crooked River Valley Rehabilitation Project Wetland Delineation Report (Geum 2012).

Chapter 4 ³ This estimate includes existing wetlands that will not be impacted by project actions combined with wetlands expected to be created by the project.

Chapter 5 ** Other Alternatives not designed because they do not meet full project purpose and objectives; therefore, there are no specific wetland areas impacted for each alternative. See Sections 3 and 4 for impacts to jurisdictional waters for a qualitative description of each alternative in comparison to the Preferred Alternative.

Section 3 – Alternatives Discounted for Not Meeting Project Objectives

3.1 Alternative 4 – Reconnect Ponds to the River, no Floodplain Grading

Overview

Actions in this alternative would include removing small areas of the tailings piles to connect some of the ponds to the main river channel. Connections of this type have been facilitated in the past. The yellow circle in Figure B-2 indicates a past rehabilitation connection attempt. Observations of these sites indicate that fish habitat improvement and stream and floodplain connection has not occurred since the action (~15-20 years) and without greater rehabilitation measures, will not occur in the future. The gradient of the river channel is currently too low to adequately sort substrate for spawning and rearing habitat, or to create and maintain a diverse and complex habitat structure. This alternative would not move the system towards functioning more naturally. It would also not increase riparian shading, decrease floodplain heat sinks or increase floodplain connectivity. Figure B-1 is a photograph of past implementation of a similar alternative. Though the pond is connected to the river, they only have a small inlet from the river and no surface outlet, with minimal functionality as an off channel habitat type. Figure B-2 is an image from above, showing the “reconnected” pond system.



Figure B-1. Rock crib wall for “reconnecting” the river (on the left) to a pond (out of the frame on the right).



Figure B-2. Image of area where Figure 4 is located (yellow circle). Crooked River flows from south to north. Ponds are labeled with the red P markers.

Consistency with Project Purpose and Objectives

This alternative **does not meet** the purpose or objectives to rehabilitate the valley bottom for fish habitat needs. The slope of the river would remain too low for proper sediment transport, hydrologic and hydraulic functions to be restored to the system.

Impacts to Jurisdictional Waters

This alternative would have little direct impact to jurisdictional waters. Some fill would be removed from the dredge pile areas to connect ponds to the river. Because this alternative did not meet the purpose and need, it was not taken to full design and the exact areas of wetland impacts and creation are unknown.

Turbidity would be localized and would most likely not be difficult to minimize and mitigate with BMPs. Cobble embeddedness would not change substantially due to retained non-functioning hydraulic and hydrologic processes. Water temperature would remain the same as in Alternative 2 or increase due to the river connected to more surface water.

Other Environmental Impacts

This alternative does not address the major disturbance in the valley and so has little effect in the system. The impacts from this alternative are long-term negative impacts from the continued degradation of fish habitat. Chapter 3 of the Crooked River Valley Rehabilitation Final EIS has the complete analysis of the No Action alternative which has similar effects as this alternative.

Cost, Logistical and Technical Considerations

This alternative would not be cost, logistically, or technically prohibitive.

3.2 Alternative 5 – Remove mine tailings in valley, maintain river channel and ponds

Overview

This alternative entailed using large equipment to remove tailings piles from the valley bottom and hauling to use to build up a road base for Road 233 through the Narrows. The current pond features would remain, as well as the unnatural meander pattern through the valley.

Consistency with Project Purpose and Objectives

This alternative **does not meet** the purpose or objectives to rehabilitate the valley bottom for fish habitat needs. The slope of the river would remain too low for proper sediment transport, hydrologic and hydraulic functions to be restored to the system. A similar project was completed in the late 1980s in part of the project area and very little change in fish habitat condition has been observed. Figure B-3 is an overview of this project from the 1980s that shows the tailing removed, but the river pattern has not changed in 30 years. Also, the side channel on the east side is a connected series of ponds.

Impacts to Jurisdictional Waters

This alternative would have little direct impact to jurisdictional waters. Fill would not be removed from the river or ponds, or added to either. Because this alternative is not the Preferred Alternative, the exact areas of wetland impacts and creation are unknown.

Turbidity from the activity would be little to none. Some stream crossings would be necessary but turbidity from that activity would be negligible. Cobble embeddedness would remain the same or potentially increase from increased potential mobile sediment on the raw floodplain. Temperatures could decrease over time with increased shading potential, but with the remaining highly altered floodplain characteristics (ponds, tortuous meandering stream form), it would take longer to see decreased temperatures than in Alternative 1.

Other Environmental Impacts

The direct effects of this would be much less than the proposed alternative, but more than the no action or Alternative 4. Vegetation would be reduced to nearly none, sediment processes would not be restored as the channel alignment would not be changed, and ponds would remain in place, which most likely contributes to increased temperatures throughout the project area.

Cost, Logistical and Technical Considerations

This alternative is **cost prohibitive** from hauling the material up to the areas in the Narrows. The material from the tailings piles is unsuitable for road base; therefore, it would need to be hauled off-site, which is cost prohibitive. In conclusion, this alternative may not be practicable due to cost and logistical considerations.



Figure B-3. Yellow outline shows past project area. North of project area still has tailings. The project has only been minimally successful in connecting floodplain and improving fish habitat.

3.3 Alternative 7 – Small fixes of stream channel to improve fish habitat

Overview

This alternative would utilize methods such as large woody debris placement, cutting off some of the tortuous meander bends to increase river gradient, or re-connecting some of the ponds to the main channel. These types of projects have been implemented over the last 35 years in Crooked River as well as other South Fork Clearwater River tributaries. Observations of these types of improvements suggest little positive benefit towards restoring the fisheries.

Consistency with Project Purpose and Objectives

This alternative **does not meet** the project purpose and objectives of rehabilitating the valley bottom. The floodplain would remain disconnected and major, long-term fish habitat restoration would not occur.

Impacts to Jurisdictional Waters

Because this alternative does not meet the purpose and need of the project, it was not taken to final design and the exact areas of wetland impacts and creation are unknown. The most it could disturb is 115 acres. It would most likely be much less. Turbidity effects are also unknown as this is not designed. Due to the nature of past projects and the observed effects, cobble embeddedness would not decrease over the project area. Potentially, cobble embeddedness could decrease in localized areas with addition of wood to the river, but overall, would remain high. Temperature would not decrease as observed from past projects of similar nature.

Other Environmental Impacts

The direct effects of this would be much less than the proposed alternative, but more than the no action or Alternative 4. Small fixes like additions of LWD, pond connection or meander cutoffs constructed may improve local fish habitat. However, long term, this level of restoration would not meet the need of restoring the hydrologic functions of lower Crooked River.

Cost, Logistical and Technical Considerations

Though this alternative has not been planned or designed, there are no foreseeable cost, logistical, or technical circumstances that would be prohibitive to implementation.

In conclusion, this alternative does not meet the project purpose and objectives of long-term fish habitat restoration and rehabilitating the valley bottom.

3.4 Conclusion

Alternatives 4, 5, and 7 were dropped from further analysis during the pre-design phase of project development, since they **do not meet** the project's objectives (Section 1.5) and as illustrated in Tables B-2 and B-3, above.

Section 4 – Viable Alternatives Discounted from Further Analysis Due to Cost, Logistical and Technical Considerations

4.1 Alternative 3 – 115 Acres Floodplain Grading and 11,000 feet Channel Alignment with Single-year Temporary Bypass Channel

Overview

This action alternative is larger in scope than the Preferred Alternative. One hundred and fifteen acres of valley bottom would be graded and the entire length of the channel through the project area would be reworked (11,000 feet in total). Dredge tailings would be graded over the valley bottom, but a large, 500+ year terrace would be created against the east side of the valley to dispose of the excess tailings. There would be 54 acres of bankfull floodplain (inundation frequency at flows $>Q_{1.1}$), 18 acres of low terrace (flows $>Q_{10}$), and 12 acres of high terrace (flows $>Q_{500}$). This includes 250,000 cubic yards of earthwork, 70 in-river large woody debris structures, and 75 acres of floodplain roughness treatment.

A temporary bypass channel would be constructed to divert flow around the work area; however, flow will be routed into the new channel after completion of each floodplain grading and channel construction phase. The flow would be diverted in mid-July and re-enter the newly constructed channel in the fall before an identified date through consultation with USFWS and NMFS. Water would not remain in the temporary bypass channel over winter or the spring.

Consistency with Project Purpose and Objectives

This alternative meets the project purpose of rehabilitating the valley bottom for enhancement of fish habitat needs. However, this alternative risks jeopardizing ESA-listed fish populations by dewatering and rewatering the main channel in the summer and fall and coinciding fish salvage operations. Also, a project constraint is to not affect the IDFG collection weir near the mouth of Crooked River. This alternative, with its increased floodplain grading and channel construction, risks adversely affecting the weir. Overall, there are too many risks and effects with this alternative that it would be considered to not meet all objectives.

Impacts to Jurisdictional Waters

This alternative has a larger impact to wetlands and the river than Alternative 1 due to the larger extent of grading and channel reconstruction. Also, transferring water from the main channel to a by-pass and back again each summer of construction would create turbidity events, suspended sediment, and deposition in Crooked River and the South Fork Clearwater River each season. This would be a much larger impact to jurisdictional waters than Alternative 1. Because this alternative had too great of impacts to ESA-listed fish, the design was not taken to the full extent and the exact areas of wetland impacts and creation are unknown. Cobble embeddedness and temperature effects would be similar in scope to Alternative 1.

Other Environmental Impacts

Due to the dewatering and rewatering of the main channel at the beginning and end of the in-stream construction time constraints each year, fish salvage would be a very large, costly, and harmful process. ESA-listed and sensitive fish species' populations could be at risk of jeopardy under this alternative. Additionally, in-stream sediment impacts would occur twice a year, and the following spring of each phase. This could culminate into a very large impact to Crooked River and potentially the South Fork Clearwater River.

Cost, Logistical and Technical Considerations

This alternative ***may not be practicable due to costs*** associated with annual dewatering and rewatering of the main channel, fish salvage, and regulatory timing restrictions, in addition to logistics of transferring that much water, sediment mitigations and fish salvage.

4.2 Alternative 6 – Phasing with 4 reaches and complete all aspects of a reach in one season

Overview

This alternative entailed completing all aspects of an entire reach during one construction season. This includes constructing a temporary by-pass channel, re-grading the floodplain, reconstructing the new channel and bank stabilization structures, installing large woody debris, rewatering the new channel, and decommissioning the by-pass channel. Temporary stabilization measures would be required for the first three phases in the newly constructed stream channel and floodplain to prevent downcutting of the new channel during high spring flows. Temporary stabilization measures would include grade control structures to step down the new channel three feet into the existing channel and address the risk of head-cutting back upstream into the new channel. Similarly, temporary stabilization measures would be required to transition the new floodplain to existing ground and prevent floodplain erosion. These structures would prevent fish passage through the project area in-between construction phases. Constructing a 1-year by-pass channel would mean conducting fish-salvage operations twice each year for each phase of construction, which would vastly increase the amount of take of ESA-listed fish.

Consistency with Project Purpose and Objectives

This alternative would eventually meet the project purpose and objectives of rehabilitating the valley bottom for fish habitat needs. However, through the sediment and fish handling effects, this alternative would have high risks of jeopardizing ESA-listed fish populations. This alternative also has a high risk of failing in between project phases. A large flow event (> Q10) would create too much instability in the grade structures and could create downcutting in the newly created channel and floodplain.

Impacts to Jurisdictional Waters

This alternative would have the same impacts as Alternative 3 in regards to sediment inputs at the beginning and end of each in-stream work period each summer, as well as the following spring. This alternative also would impact the same area of wetland as Alternative 3. Because

this alternative is not the Preferred Alternative, the exact areas of wetland impacts and creation are unknown.

Increased turbidity would occur through watering and dewatering channels each year. Cobble embeddedness would decrease overtime as in Alternative 1, due to a more naturally functioning hydraulic and hydrologic system. Temperatures would have the same response as in Alternative 1.

Other Environmental Impacts

Fish passage is very important through the project area, during and after construction. This alternative, with the stabilization measures that would be necessary between phases, to be left over winter and spring, would most likely have fish passage issues that would be unacceptable. The channel stability and restoration success would be hinged on the stabilization measures between phases. There is a high risk that spring flows, ice flows, or rain on snow events could occur and cause the stabilization structures to fail.

Cost, Logistical and Technical Considerations

This alternative *may not be practicable due to costs* associated with annual dewatering and rewatering of the main channel, fish salvage, and regulatory timing restrictions, in addition to logistics of transferring that much water, sediment mitigations and fish salvage. Logistical and technological methods for the over-winter stabilization of the floodplain and river channel may be lacking to limit the constructability of this alternative.

In conclusion, this alternative may not be practicable due to cost and logistical considerations.

4.3 Conclusion

Alternatives 3 and 6 were dropped from further analysis during the pre-design phase of project development, since they would likely exceed \$500,000 per year to construct, which is the funding limit.

Section 5 – Evaluation of the “No Action” (Alternative 2) and Preferred (Alternative 1) Alternatives

5.1 Alternative 2 – No Action

Overview

Under Alternative 2, No Action, no stream rehabilitation would occur. This alternative provides a baseline for comparison of environmental consequences of the proposed action to the existing condition. The results of taking no action would be the current condition as it changes over time due to natural forces.

The natural recovery process would result in a gradual adjustment to an equilibrium state, with a more natural ratio of pools and riffles throughout the project area; however, these recovery processes would be extremely long term. Major flood events would slowly undercut the dredged materials, scouring and redistributing the piles of mining waste. The redistribution of these

materials would result in the formation of a more naturally sinuous channel with pool habitat occurring on the corners, at large woody debris jams, or against bedrock outcrops. Through these natural processes, under this Alternative, the area would eventually return to a more natural condition; however, in Crooked River, the expected rebound would be very slow. From hydraulic analysis, it is estimated that a 500-year flow event would be necessary to move the material in the tailings piles (RDG et al. 2012). A feasibility study conducted on Newsome Creek, a system very similar to Crooked River, estimated that natural recovery within the project area would require between 1,000 and 5,000 years or more (Clear Creek Hydrology and North Wind 2004). Aquatic habitat would remain degraded and hamper fish recovery efforts in Crooked River during this recovery process.

The natural recovery of stream morphology and riparian conditions would be very slow due to the extreme level of alteration across the entire valley bottom. The slow pace of recovery would do little in the short term to improve habitat complexity and aid in the recovery of sensitive, threatened, or endangered species within the project area.

Consistency with Project Purpose and Objectives

This project Alternative **does not meet** the purpose to rehabilitate the valley bottom for enhancement of fish habitat needs.

Impacts to Jurisdictional Waters

There would be no activity discharges either on-site or off-site. Dredge piles would continue to be slowly sloughed into Crooked River through scour action. Sediment transport processes would continue in a highly altered condition, creating a fine sediment deposition zone in the channel throughout the project area, thus decreasing spawning and rearing habitat continuously. Floodplain could take thousands of years to be created and functioning. The Crooked River Valley Rehabilitation Project Wetland Delineation Report (Geum Environmental Consulting 2012) describes the current condition of the wetland components in the valley. Table B-1 outlines the current condition of the wetlands in the valley. Emergent and aquatic bed wetlands are the most abundant, as dredge mining activity left many ponds throughout the valley. In Appendix A, the current condition and rating of the function of the wetlands in the valley is assessed using the Montana Wetland Assessment method.

Cobble embeddedness would remain very high, or increase due to lack of functioning hydrologic and hydraulic processes throughout the valley bottom.

Temperatures would remain elevated through the project area, with very limited natural recruitment of future shade and cover.

Other Environmental Impacts

Other than long term increased degradation of the system, there would be no environmental impacts associated with activities from this Alternative. Chapter 3 of the Crooked River Valley Rehabilitation Final EIS has the complete analysis of the No Action Alternative.

Cost, Logistical, and Technological Considerations

This Alternative has no associated costs, logistical or technological considerations because no activity would occur.

5.2 Preferred Alternative – 115 Acres Floodplain Rehabilitation and 7,400 feet Channel Alignment with Multi-year Temporary Bypass Channel

Overview

This alternative would rehabilitate approximately 115 acres of floodplain by moving dredge tailings, reconstructing approximately 7,400 feet of new stream channel, installing woody bank treatments, constructing more than 2,700 feet of side channels, creating conditions for 64 acres of wetlands, and replanting the valley bottom with native plant communities. This includes 190,000 cubic yards of earthwork, 58 in-river large woody debris structures and 60 acres of floodplain roughness treatments.

Of the 115 acres within the valley bottom, approximately 42.4 acres are at or below ordinary high water. In this Alternative, approximately 70 acres of the finished project area would be at or below ordinary high water.

Primary elements of this proposed action would include:

- Salvage existing material onsite (trees, brush, rocks, etc.) to use in the new channel and floodplain.
- Construct a temporary bypass channel to provide fish passage during construction.
- Construct a temporary access route in the project area to reduce the impact to Road 233.
- Create stream morphology features, including stream slope, meanders, and pool/riffle ratios, that would provide quality habitat for fish and allow for a more natural hydrologic function to maintain these features in the future.
- Balance earthwork quantities to maximize bankfull floodplain area by filling in tailings ponds and developing a sloped valley bottom along the east edge of the project area without removing material from the project area.
- Stabilize newly constructed streambanks using woody material and brush.
- Create areas that would support wetland development over time.
- Re-vegetate the floodplain with native and approved non-native vegetation, and maintain for several years after project completion through replanting and protection from browse.

Consistency with Project Purpose and Objectives

The project **would be consistent** with all of the project objectives and project purpose. This alternative would create floodplain, wetland, and in-channel habitat to support and strengthen ESA-listed and sensitive fish. It limits and minimizes impacts to jurisdictional waters.

Impacts to Jurisdictional Waters

During the pre-design phase of this alternative, the Nez Perce – Clearwater National Forests and the Nez Perce Tribe contracted Geum Environmental Consulting to complete a wetland delineation of the entire 115 acre project area (Geum Environmental Consulting 2012). The 166 page report describes the existing vegetation, soils, and hydrologic conditions within the valley as well as a final wetland delineation. Methods for wetland delineation followed the *Corps of Engineers Wetland Delineation Manual* (Environmental Laboratory 1987) and the *Regional Supplement to the Corps of Engineers Wetland Delineation Manual: Western Mountains, Valleys, and Coast Region* (U.S. Army Corps of Engineers 2010).

Table B-4 (same as Chapter 3, Table 3-26) defines the different types of wetlands, associated fill for the preferred alternative, expected wetland area created and final total of wetlands post-project. Column 3 illustrates the existing wetlands proposed to be impacted under this alternative and Column 4 illustrates wetland classes expected to be developed after implementation of this alternative (see also Chapter 3, Figures 3-22 and 3-23). Wetlands outside of the construction limits should not be impacted. Currently, there are 52.5 acres of wetlands in the project area, of which 37.8 are aquatic bed or emergent classes. Of these 52.5 acres, approximately 30.6 acres would be permanently filled and 42.0 acres of the floodplain area would be constructed at an elevation, in conjunction with revegetation, to create conditions for wetlands. Elevations, in relation to the water surface, of the different existing wetland types and vegetation communities were used to design the creation of wetlands during floodplain construction. Approximately 22 acres of existing wetland area will not be filled or disturbed during implementation. The unimpacted wetlands are dispersed mostly in the aquatic bed, emergent or riverine classes, as scrub-shrub and forested wetlands are very minimal currently in the project area, due to the extremely altered state of the valley.

Table B-4. Acres of USACE jurisdictional wetlands/waters of the U.S. permanently impacted and/or created (RDG et al. 2013a).

Wetland Class ¹	Existing Wetlands ²	Existing Wetlands Impacted	Estimated Wetland Area to Be Created	Total Wetland Area Post-project ³
Palustrine Aquatic Bed	9.7	7.9	0.0	1.8
Palustrine Emergent	28.1	14.3	0.3	13.9
Palustrine Scrub Shrub	1.7	0.3	32.6	34.3
Palustrine Forested	0.5	0.0	0.0	0.5
Riverine	12.5	8.1	9.1	13.6
Total	52.5	30.6	42.0	64.1

¹ Cowardin et al. (1979).

² Existing wetlands are described in the *Crooked River Valley Rehabilitation Project Wetland Delineation Report* (Geum 2012).

³ This estimate includes existing wetlands that would not be impacted by project actions combined with wetlands expected to be created by the project.

Although mercury was not used in dredge mining in the upper South Fork Clearwater, there is a small potential to find this element during restoration activities. Past geochemistry studies, including the *Crooked River Stream Survey and In-Situ Toxicity Results* (Baldigo 1986), *Water Quality Status Report 80: Crooked River* (Mann and Von Lindern 1988), and *Idaho Champion*

Group Lode and Pacific Group Load Claims: Preliminary Assessment and Site Inspection Report (IDEQ 2011), have all shown that concentrations of heavy metals in both soil and water are generally equivalent to background levels or below detection limits. Mercury levels in the project area have been documented to be well below concentration standards set by the EPA that would be harmful to fish and human health.

In preparation for channel rehabilitation work in the 1980s, the Idaho Department of Environmental Quality commissioned several investigations to monitor dissolved and total metal content and perform bioassays using 1-year-old steelhead and Chinook salmon (Baldigo 1986, Mann and Von Lindern 1988). Testing took place in ponds and channel sections distributed throughout the proposed Meanders project area to establish existing conditions. In addition, a pilot project analyzed the metal content in response to moving the tailings.

For the existing conditions, the studies found that water samples had metal contents within expected ranges using reference data from Red River, the American River, Deadwood Creek, and Newsome Creek and comparing to EPA 95% thresholds. The metal contents in sediment samples were also below the EPA's established 95% threshold values.

Results from the pilot study found that moving the tailings produced short-term iron levels over the 95% threshold for total iron but not for dissolved iron. The hazard was considered low since total iron is bioavailable and the effect was short term.

Aspects of the proposed project that have the potential to elevate turbidity and increase sediment inputs in Crooked River and the South Fork Clearwater River include: construction of temporary bypass channel and access road; clearing of vegetation; preparing staging areas; watering the temporary bypass channel; and re-watering the stream. Floodplain grading activities and new channel construction would increase sediment production; however, sediment basins would be constructed throughout the project area to capture and settle out sediment. Design and mitigation measures, such as installing sediment barriers, not working in saturated conditions, and mulching/stabilizing side slopes, would reduce the overall amount of sediment that could reach live water, but would not prevent all sediment from reaching the stream. Turbidity levels would be expected to remain below Idaho State standards of an instantaneous reading of 50 NTUs over background or 25 NTUs over background for more than 10 consecutive days. The two highest potential turbidity events would be watering the bypass channel and then after the project is complete, watering the newly constructed channel. It is planned to water the bypass channel during the spring runoff; this method would decrease the impact of the turbidity from the activity due to higher background levels during that time of year.

The temporary bypass channel was modelled by River Design Group (2013) to design a stable channel capable of carrying a Q10 flow (1,061 cfs) plus one foot of freeboard. Additional analysis of flow modeling has shown the bypass channel will be able to maintain a Q25 flow. The primary risks are lateral and vertical stability. The model results suggest that the presence of large cobble and larger material (150-300 mm) will result in fairly stable conditions. Recent observations of existing site conditions indicate that the 150-300 mm material is common on site

and reinforcement will not be needed for the entire channel. In addition, the bypass channel will flow through several existing ponds, which will serve as pools and areas of lower risk of instability.

Because of lateral constraints posed by the Crooked River Road and the project area, the bypass channel requires building up a berm along the west bank to prevent flow from entering the project area. The berm height would vary up to 4 feet above the design surface. The proposed berm cross section would have a top width of 16 feet with side slopes of 2:1. The berm would serve multiple purposes including use as a haul road during construction and use as a staging area for material that will eventually be used to fill the bypass channel after floodplain and channel construction is complete.

The Crooked River Road (233) is elevated above the floodplain, and set back a ways in most places from the floodplain footprint. There are two areas where the bypass channel and the road are fairly close horizontally (25-30 feet) but are separated vertically (>30'). Modelling shows the road will never be inundated and, as designed, the large material should stabilize the toe of the slope to ensure the road is not compromised by flow in the bypass channel.

The temporary bypass channel should provide fish passage for a range of flows. The existing ponds will provide areas of lower velocity and deeper water to facilitate movement up and down the bypass channel. It will be necessary to inspect the bypass channel following large flows in order to assess channel changes that could affect fish passage and stability. As modelled, the average flow velocity of a Q_{10} flow would be about 7 feet/second (ft/sec) (RDG 2013), but ranges from near 0 to 11.5 ft/sec. Additionally, the margins should maintain much lower velocities (< 4ft/sec) to allow passage of all lifestages of fish at nearly all flows.

The temporary bypass channel would initially impact the ponds along the east side of the valley. According to Figure 3-22 (Chapter 3), those are currently palustrine aquatic bed and palustrine emergent wetland types. For 3 to 4 years, the bypass channel would be in place as the floodplain and channel are constructed. After the channel construction work is complete, the water would be moved out of the bypass channel and the bypass channel would be filled in.

Cobble embeddedness is currently high (80%; USDA Forest Service 2005) throughout the Meanders. This alternative, by creating a channel and floodplain that are more hydraulically and hydrologically functioning, should reduce cobble embeddedness through the reach.

Water temperature through the project area currently reaches 20°C and above, numerous days from June to September. There are some cold water inputs from groundwater most likely, but due to the lack of shading through the project area, the water remains warm to the mouth of Crooked River. This alternative would increase potential shading by over 50%. Shade increases will decrease temperature over the long term in Crooked River. There is potential for a short term increase in temperature from removing the minimal shade from the floodplain. However, with this alternative, the most upstream and downstream reaches would not be reworked, preserving the mature woody species to maintain shade. Also, with the reconnected groundwater

system, temperatures should stabilize and even potentially decrease in the short term. The shade will take 5-10 years to become functioning along the newly constructed channel, and after 50 years, should reach its potential.

Other Environmental Impacts

The Preferred Project Alternative would result in impacts to all resources in the valley. Most negative impacts are short term with long term beneficial impacts resulting from the project. Through mitigation and design measures, short term negative impacts will be minimized to the extent possible. See Section 7, Mitigation and Table B-6 for environmental impacts. Chapter 3 of the Crooked River Valley Rehabilitation Final EIS has the complete environmental analysis of the Preferred Project Alternative (Final EIS - Alternative 2).

Cost, Logistical, and Technological Considerations

The Preferred Project Alternative would be phased over several years and would cost about \$500,000 per phase, which is the upper limit of project funding. This includes temporary bypass channel construction, floodplain grading, channel reconstruction, and revegetation. Logistically, this alternative has the highest likelihood of success. The area is owned by the Forest Service and access is uninhibited.

Section 6 – Practicability and Environmental Impacts

6.1 Least Environmentally Damaging

Alternative 1 (Preferred Alternative) will most adequately address a permanent solution to floodplain function and in-river processes to help restore fish habitat and populations in Crooked River. In addition, the *cost is viable*, the technology and access available, and the other environmental impacts temporary and short duration. Construction impacts will be mitigated as described in the following section while post-construction activities are adaptive and manageable. All material created in construction will be utilized in the same construction period on the project so no disposal or long term stockpiling will be necessary.

Section 7 – Mitigation

Mitigation is a three-tiered sequence: avoidance and minimization, reduction of impacts, and compensation of impacts through creation, restoration or enhancement of the wetlands or waters of the United States. The design is intended to reconnect Crooked River and its floodplain and to restore floodplain and river processes and function to restore fish habitat and populations. Therefore, the project is a mitigating measure for long-term continued degradation of the system. Temporary impacts that would occur as the project is constructed require mitigation; this section describes those planned mitigations specific for water quality protection and for minimizing sediment inputs to the channel.

7.1 Proposed Minimum Erosion Control Measures During Construction

Aspects of the proposed project that have the potential to elevate turbidity and increase sediment include: construction of temporary bypass channel; clearing of vegetation; preparing staging areas; watering the temporary bypass channel; and re-watering the stream. Floodplain grading activities and new channel construction would increase sediment production; however, sediment basins would be constructed throughout the project area to capture and settle out sediment. Design and mitigation measures, such as installing sediment barriers, not working in saturated conditions, and mulching/stabilizing side slopes, would reduce the overall amount of sediment that reaches live water, but would not prevent all sediment from reaching the stream.

Sediment effects of fish are dictated by timing, duration, intensity, and frequency of exposure (Bash et al. 2001). The extent of the effect is higher when turbidity is increased and particle size is decreased (Bisson and Bilby 1982). Bash et al. (2001) reported that protective mucus levels of individual fish are lower during periods when instream sediment backgrounds are lower (i.e., low flow work window), which may increase turbidity effects on fish during this period. Watering the temporary bypass channel and re-watering the newly constructed channel are the activities that would increase turbidity the most. The project area is primarily composed of larger cobble since most of the fine sediment was washed out during the dredging activities, which would reduce the overall amount of sediment produced during construction activities. Timing of watering the temporary bypass channel would be coordinated with NMFS and USFWS to reduce the impacts on ESA-listed fish. Re-watering the newly constructed channel would likely occur during low flow. However, since fine sediment is already lacking in the project area, the amount that is mobilized during the re-watering process would be reduced.

Providing a temporary bypass channel and constructing a road that separates the bulk of the construction area from the temporary channel would reduce the amount of sediment from entering live water (RDG et al. 2013). As a part of the design, temporary ponds would be constructed to capture sediment across the work area to prevent any from reaching the bypass channel or the South Fork Clearwater River. Turbid water may be pumped to the floodplain or settling ponds to keep areas dry during construction to reduce sediment inputs to Crooked River and South Fork Clearwater River.

Design and mitigation measures include monitoring to be conducted as directed by the USACE, IDEQ, EPA, NMFS, and USFWS. As directed by IDEQ or EPA adaptive management would be applied if turbidity reaches 50 NTUs over background during low flow. The Idaho standard for turbidity is 50 NTU instantaneous measurement over background, which is considered protective of cold water aquatic life.

Construction documents, a NPDES and SWPPP will detail the location and type of erosion and sediment control BMPs. Temporary sediment basins throughout the project area will be in place during construction and rewatering to minimize sediment entering Crooked River and the South

Fork Clearwater River. Erosion control BMPs including seeding, mulching with native materials, and planting will be implemented upon completion of floodplain grading activities. The Design and Mitigation Measures, including BMPs, outlined in Chapter 2 of the Final EIS will be followed.

7.2 Post Construction

An adaptive management plan may be developed to assist in the following post project inventory and monitoring designs: vegetation survival, floodplain/wetland, weeds, and in-river habitat. All monitoring would be conducted on a 1, 3, and 5 year time frame. Vegetation survival would be monitored throughout the project area using a random plot design. If a large number of plants are dying, replanting will occur as funding is available. A re-vegetation plan will be created to follow the above time frames. The floodplain will be monitored for function and deposition. Wetlands will be inventoried throughout the project area. Invasive weeds will be monitored and treated as specified in the Final EIS. In-river monitoring may include cross-sections, large woody debris structures, cobble embeddedness, and water temperature. All monitoring is based on future funding as are fixes, if needed.

Section 8 – Summary and conclusions

After considering rehabilitation alternatives, Alternative 1 was determined to be the least environmentally damaging that would still meet the purpose and objectives. Implementation of this alternative would provide the greatest benefit to the stream.

Section 9 – References

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Appendix C - Cumulative Effects

Summary – Past, Ongoing, and Foreseeable Activities

During the analysis process and subsequent preparation of this Final EIS, the Forest Service determined what information regarding past actions was useful and relevant to the analysis of cumulative effects (CEQ 2005). Past, ongoing, and reasonably foreseeable future actions were considered for each resource to determine the cumulative effects associated with implementing the Crooked River Valley Rehabilitation project. The spatial extent of the cumulative effects analysis area and the activities considered vary for each resource analyzed. They are discussed by resource in

Chapter 3. Existing conditions are a result of past and current activities in the analysis area. Past management activities and their potential effects as well as current practices are briefly described below. Detailed information and larger-scale maps are in the project record.

A full summary of past and ongoing activities is in the project record. One source of information that was used to identify activities to be considered in cumulative effects analysis is the *American and Crooked River Final EIS and ROD* (USDA Forest Service 2005a). This document provided a detailed summary of past and ongoing activities in the Crooked River and American River watersheds. Another source is the *South Fork Clearwater River Landscape Assessment* (USDA Forest Service 1998). Forest records were queried to determine the amount and location of historic timber harvest, past wildfires, prescribed burns, pre-commercial thinning, road construction, road decommissioning and habitat improvements in Crooked River.

Figure 1-1 (in Chapter 1) is a vicinity map of the project area. Figures C-1 and C-2 display the project area, analysis area boundaries, and some ongoing and future, foreseeable actions considered in cumulative effects analysis.

Table C-1 provides a summary of subwatershed and project area information. Past, ongoing, and reasonably foreseeable activities that have occurred and may occur in the project area or cumulative effects areas have been considered by various resources, as presented in Table C-2. Table C-2 includes a summary of activities, including: road management, trail management, recreation, access management, timber harvest, pre-commercial thinning, wildfires, prescribed fires, watershed and fish habitat improvement projects, weed management, mining, and grazing activities. These projects may contribute to existing and future conditions. Table C-2 is organized by resource activity, time (past, ongoing, and future foreseeable activities), and area. Resource activities are summarized by two areas: the Crooked River Valley Rehabilitation (CRVR) project area and the Crooked River watershed (which is also the Orogrande Community Protection project area). Depending on the activities and resource area, effects may be addressed in Chapter 3.

Table C-3 provides a more detailed description of several future foreseeable actions.

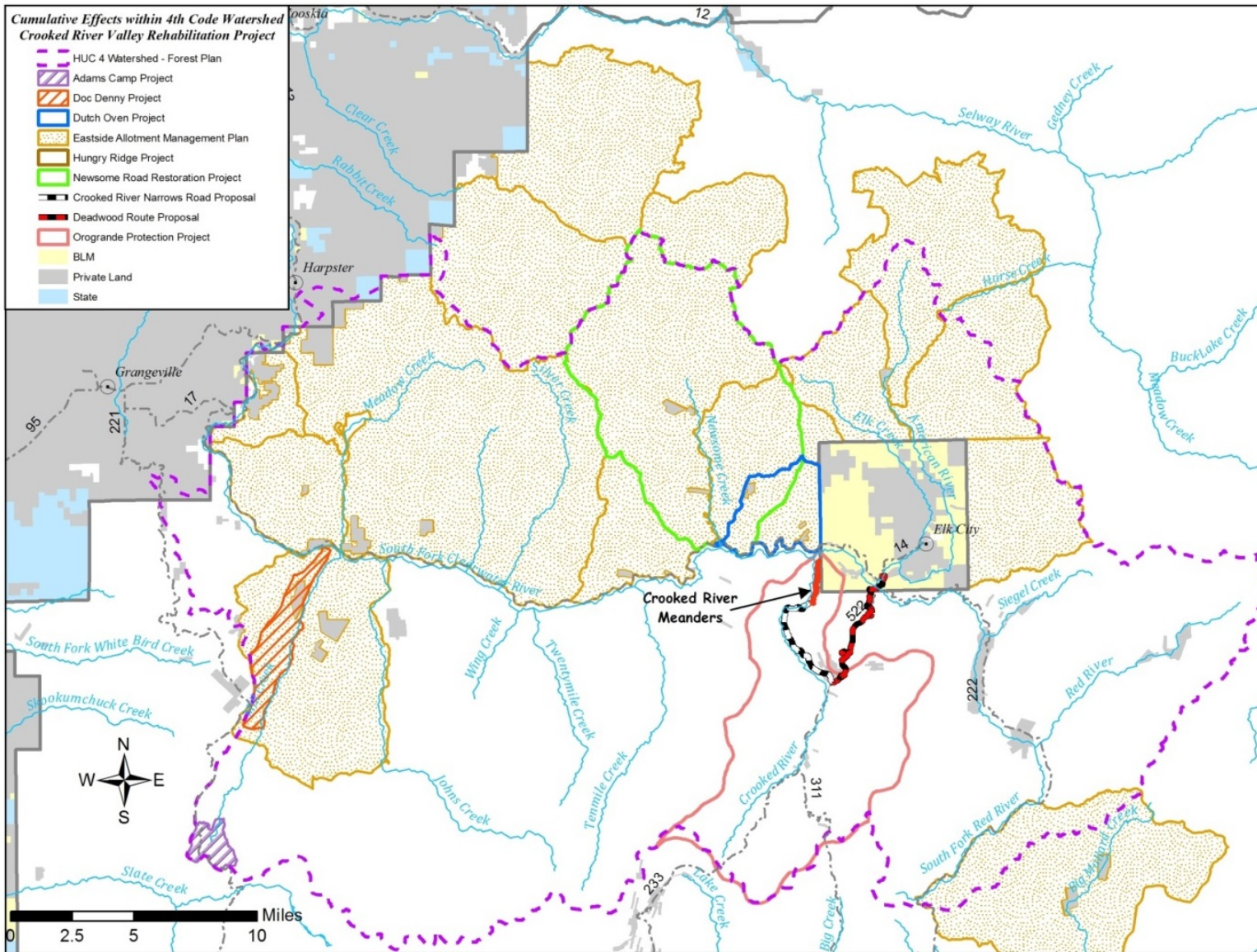


Figure C-1. Map of projects and boundaries considered in cumulative effects analysis.

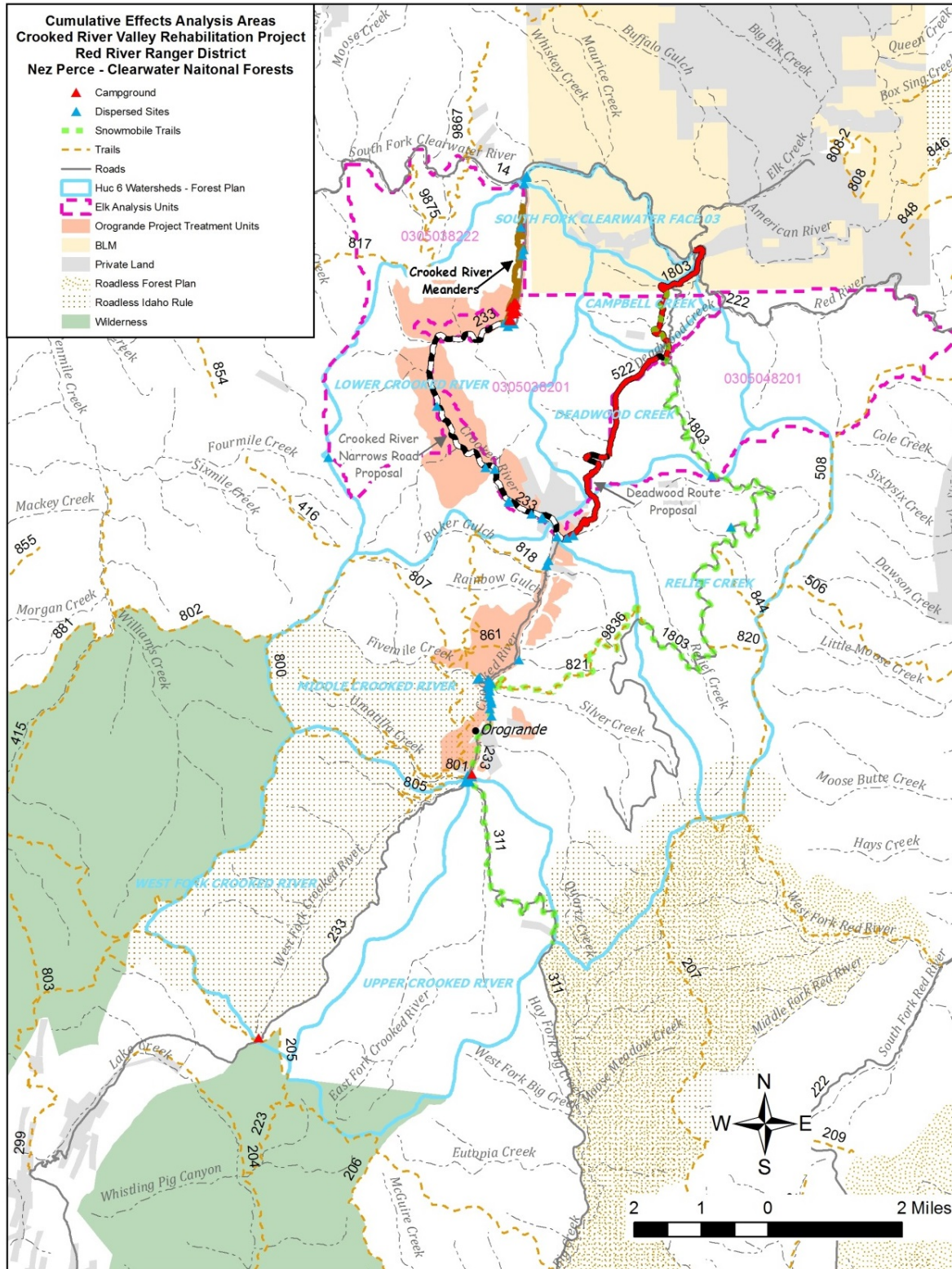


Figure C-2. Map of ongoing, and future foreseeable actions considered in cumulative effects analysis.

Table C-1. Subwatershed descriptions and project areas.

Forest Plan Prescription Subwatershed Name	Hydrologic Unit Code (HUC Level)	Number	Acres	Part of Crooked River Valley Rehabilitation Project Area?	Part of Crooked River Watershed¹?
South Fork Clearwater River	4th	17060305	515,838	Yes	Yes
South Fork Clearwater River Face 03	6 th	170603050399	1,210	Yes	No
<i>Crooked River</i>	5th	1706030503	44,160	Yes	Yes
Lower Crooked River	6 th	170603050301	9,487	Yes	Yes
Relief Creek ²	6 th	170603050303	7,475	Yes ²	Yes
Middle Crooked River	6 th	170603050304	14,449	No	Yes
Upper Crooked River	6 th	170603050305	6,667	No	Yes
West Fork Crooked River	6 th	170603050306	7,541	No	Yes
<i>Red River²</i>	5th	1706030504	99,200	Yes²	No
Deadwood Creek ²	6 th	170603050422	3,961	Yes ²	No
Campbell Creek ²	6 th	170603050425	1,146	Yes ²	No

¹Crooked River Watershed is the same as the proposed Orogrande Community Protection project area.

²These watersheds were considered in the cumulative effects analysis areas related to the future proposed Crooked River Narrows Road Improvement Project. Activities in these watersheds are displayed in Figure C-2 and Table C-2 and listed as in the Crooked River Valley Rehabilitation (CRVR) project area.

Table C-2. Past, ongoing, and future foreseeable actions considered in cumulative effects analysis.

Action	Past	Ongoing	Future
<p>Road Management (See project record for map.)</p>	<p>The current road system has developed over time. Many roads were built in association with past mining or timber harvest activities.</p> <p>Most recent road work as part of the American and Crooked River Project FEIS/ROD (2005). Actions including 4.9 miles of temporary road construction and 56.6 miles of road reconditioning.</p> <p>The American and Crooked River Project has completed: 13.28 miles of road decommissioning; 5.06 miles of watershed road improvement; 11 miles of soil restoration; 9.26 acres of soil restoration; and 3.9 miles of instream improvement.</p>	<p>Road maintenance activities include clearing vegetation from road surfaces, shoulders and ditches; and leveling the road surface to enhance drivability and drainage.</p> <p>Various levels of maintenance of roads in the project area.</p> <p>Forest Service roads and trails are maintained for summer use.</p> <p>Culvert replacement at Fivemile Creek and Road 233 to provide aquatic organism passage is planned for 2014.</p> <p>Fivemile Pond grate removal is planned for 2014.</p> <p>American and Crooked River project. Watershed improvements including up to: 17.5 miles of road decommissioning; 17.2 miles of watershed road improvements.</p>	<p>Continued maintenance of roads by Forest Service and Idaho County Road Department.</p> <p>Proposed Crooked River Narrows Road Improvement project, 2022–2025. Proposed Action – Alternative B would re-align and reconstruct about 3.5 miles of Road 233 to reduce sources of sediment through the Narrows.</p> <p>Reconstruct the existing road to provide turnouts, provide a wider road base where possible (up to 16 feet), provide a buffer between the road and the river, gravel the road surface, and provide a stable road base. Remove bedrock from the hillside through blasting and excavation, riprapping sections of the roadway, install new cross drains, providing a road ditch, re-surfacing, and planting vegetation along disturbed streambanks. Excess material from reconstruction would be placed to improve Road 233 subgrade from the Narrows to Relief Creek. See Figure C-2 above and description in Table C-3 below.</p>

Action	Past	Ongoing	Future																																							
<p>Road Management (Continued)</p>	<p>Within the CRVR project area: Roads: 86.9 miles of road have been constructed and 11.1 miles have been decommissioned. Road 233 is under Idaho County right-of-way that includes maintenance for public access for 12.1 miles. Road currently maintained in winter to Orogrande.</p> <table border="1" data-bbox="495 492 919 837"> <thead> <tr> <th>Decade</th> <th>Const.</th> <th>Decom.</th> </tr> </thead> <tbody> <tr><td>1890–1899</td><td>12.0</td><td></td></tr> <tr><td>1920–1929</td><td>0.1</td><td></td></tr> <tr><td>1940–1949</td><td>2.3</td><td></td></tr> <tr><td>1950–1959</td><td>0.1</td><td></td></tr> <tr><td>1960–1969</td><td>17.6</td><td></td></tr> <tr><td>1970–1979</td><td>17.8</td><td></td></tr> <tr><td>1980–1989</td><td>31.4</td><td></td></tr> <tr><td>1990–1999</td><td>5.3</td><td></td></tr> <tr><td>2000–2009</td><td>0.0</td><td>3.0</td></tr> <tr><td>2010–present</td><td>0.0</td><td>8.1</td></tr> <tr><td>Total</td><td>86.9</td><td>11.1</td></tr> </tbody> </table>	Decade	Const.	Decom.	1890–1899	12.0		1920–1929	0.1		1940–1949	2.3		1950–1959	0.1		1960–1969	17.6		1970–1979	17.8		1980–1989	31.4		1990–1999	5.3		2000–2009	0.0	3.0	2010–present	0.0	8.1	Total	86.9	11.1	<p>See text above.</p>	<p>See Proposed Crooked River Narrows Road Improvement project above. See Table C-3 and Figure C-2.</p>			
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Total	86.9	11.1																																								
	<p>Within Crooked River watershed: Roads: 127.5 miles of road have been constructed and 12.5 miles have been decommissioned.</p> <table border="1" data-bbox="495 976 930 1360"> <thead> <tr> <th>Decade</th> <th>Const.</th> <th>Decom.</th> </tr> </thead> <tbody> <tr><td>1890–1899</td><td>12.1</td><td></td></tr> <tr><td>1920–1929</td><td>0.1</td><td></td></tr> <tr><td>1930–1939</td><td>6.1</td><td></td></tr> <tr><td>1940–1949</td><td>5.7</td><td></td></tr> <tr><td>1950–1959</td><td>5.6</td><td></td></tr> <tr><td>1960–1969</td><td>19.4</td><td></td></tr> <tr><td>1970–1979</td><td>21.2</td><td></td></tr> <tr><td>1980–1989</td><td>52.6</td><td></td></tr> <tr><td>1990–1999</td><td>4.7</td><td></td></tr> <tr><td>2000–2009</td><td>0.0</td><td>12.2</td></tr> <tr><td>2010–present</td><td>0.0</td><td>0.3</td></tr> <tr><td>Total</td><td>127.5</td><td>12.5</td></tr> </tbody> </table>	Decade	Const.	Decom.	1890–1899	12.1		1920–1929	0.1		1930–1939	6.1		1940–1949	5.7		1950–1959	5.6		1960–1969	19.4		1970–1979	21.2		1980–1989	52.6		1990–1999	4.7		2000–2009	0.0	12.2	2010–present	0.0	0.3	Total	127.5	12.5	<p>See text above.</p>	<p>Orogrande Community Protection project. Approximately 7 miles of temporary road construction, and use of 1 mile of non-system road. 2014–2019.</p> <p>See Figure C-2 above and Table C-3 below.</p>
Decade	Const.	Decom.																																								
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Action	Past	Ongoing	Future
<p>Trail Management (See Figure C-2 and project record for map.)</p>	<p><u>Within the CRVR project area:</u> Trails: 0.1 miles. Trail SNO-1803. One snowmobile trail is seasonally groomed for use on Road 1803.</p> <p><u>Within Crooked River watershed:</u> Trails: 54.7 miles. Trails 205, 508, 800, 801, 818, 807,805, 820, 821, 844, 851, 870, 871, SNO-311, SNO-9836</p> <p>The American and Crooked River project planned and implemented 2.2 miles of recreation and trail improvements, 8.1 acres of recreation and trail improvements, 1.0 miles of access change for vehicle use, and 1.6 miles of access change from road to trail.</p>	<p>Various levels of maintenance of trails in the project area.</p> <p>Forest Service trails are maintained for summer use, with the exception of snowmobile trails.</p>	<p>Continued maintenance of trails by Forest Service as funding is available. Nez Perce Forest travel plan project DRAMVU is proposing to designate motorize use on roads and trails. Motorized access for dispersed camping and parking is proposed from existing access within 300 feet of roads and 0 to 300 feet of trails. Decision is expected in the 2015; implementation in 2015.</p>
<p>Access Management Roads Trails Areas</p>	<p>See Road Management and Trail Management above.</p>	<p>See Road Management and Trail Management above.</p>	<p>Depending on the alternative selected in the FEIS/ROD, the DRAMVU project decision would: eliminate off-road vehicle use on the Nez Perce National Forest by designating motor vehicle use on designated roads and trails, except snowmobiles; implement seasonal closures on some roads and trails; add up to five new trail connectors to create loop opportunities; identify motor vehicle access for dispersed camping from roads and trails; eliminate motorized use on some roads and trails to minimize resource damage, reduce conflicts; and provide a full array of recreation opportunities. No changes to Over Snow Vehicle Use are proposed.</p>

Action	Past	Ongoing	Future
<p>Developed and Dispersed Recreation</p> <p>(See Figure C-2 and project record for map.)</p>	<p>Public camping, hunting, fishing, hiking, firewood cutting, mushroom gathering, and berry picking are recreational activities on the forest. Dispersed recreation sites have become established as sites are used.</p> <p><u>Within the CRVR project area:</u> 2 – Rustic developed campgrounds adjacent to Crooked River: Crooked River Campground 3 and 4</p> <p>1 – Developed self-guided tour: “Gold Rush Loop Tour”</p> <p>30 – Dispersed recreation sites</p> <p><u>Within the Crooked River watershed:</u> 5 – Campgrounds: Crooked River Campgrounds 3 and 4, Fivemile, Orogrande, and Orogrande Summit</p> <p>1 – Cabin (Jerry Walker)</p> <p>1 – Airstrip (Orogrande)</p> <p>1 – Fishing pond (Fivemile)</p> <p>1 – Developed self-guided tour: “Gold Rush Loop Tour”</p> <p>58 – Dispersed recreation sites</p>	<p>Continued recreational activities by the public on trails and at developed and dispersed recreational sites.</p> <p>Recreation site maintenance at developed campgrounds and trails by Forest Service, as funding is available or accomplished by cooperative agreements or state grants.</p>	<p>Nez Perce Forest travel plan project DRAMVU is proposing to designate motorize use on roads and trail. Motorized access for dispersed camping and parking is proposed from existing access within 300 feet of roads and 0 to 300 feet of trails. Decision is expected in 2015; implementation in 2015.</p> <p>Proposed Crooked River Valley Rehabilitation project would close Campground 3 and 4 from use during project implementation (2015–2021). This would also limit fishing access to Crooked River in the project area. Up to 13 dispersed recreational sites would be impacted in the short term.</p> <p>Proposed Crooked River Narrows Road Improvement project would restrict use on Road 233 seasonally during construction and limit access on the Gold Rush Loop Tour during implementation (2022–2025). Up to 12 dispersed recreational sites would be impacted in the short term.</p> <p>Proposed Orogrande Community Protection project could have a short-term impact on up to nine developed recreation sites and 53 dispersed recreational sites during implementation (2014–2019).</p>

Action	Past	Ongoing	Future																																		
<p>Timber Harvest or Salvage, and Vegetation Management (See project record for map.)</p>	<p>Past timber harvest by decade. Most recent harvest as part of the American and Crooked River FEIS/ROD (USDA Forest Service 2005a). Up to 2,122 acres of hazardous fuel reduction will occur, using timber harvest in the Crooked River watershed.</p> <p>Within CRVR project area: Approximately 4,555 acres of timber harvest on NFS lands since the 1950s.</p> <table border="1" data-bbox="495 570 821 829"> <thead> <tr> <th>Decade</th> <th>Acres</th> </tr> </thead> <tbody> <tr> <td>1950–1959</td> <td>58</td> </tr> <tr> <td>1960–1969</td> <td>572</td> </tr> <tr> <td>1970–1979</td> <td>1,345</td> </tr> <tr> <td>1980–1989</td> <td>1,175</td> </tr> <tr> <td>1990–1999</td> <td>946</td> </tr> <tr> <td>2000–2009</td> <td>400</td> </tr> <tr> <td>2010–present</td> <td>59</td> </tr> <tr> <td>Total</td> <td>4,555</td> </tr> </tbody> </table> <p>Within Crooked River watershed (Orogrande project area): Approximately 6,762 acres.</p> <table border="1" data-bbox="495 954 821 1182"> <thead> <tr> <th>Decade</th> <th>Acres</th> </tr> </thead> <tbody> <tr> <td>1960–1969</td> <td>78</td> </tr> <tr> <td>1970–1979</td> <td>2,157</td> </tr> <tr> <td>1980–1989</td> <td>2,300</td> </tr> <tr> <td>1990–1999</td> <td>941</td> </tr> <tr> <td>2000–2009</td> <td>1,285</td> </tr> <tr> <td>2010–present</td> <td>1</td> </tr> <tr> <td>Total</td> <td>6,762</td> </tr> </tbody> </table>	Decade	Acres	1950–1959	58	1960–1969	572	1970–1979	1,345	1980–1989	1,175	1990–1999	946	2000–2009	400	2010–present	59	Total	4,555	Decade	Acres	1960–1969	78	1970–1979	2,157	1980–1989	2,300	1990–1999	941	2000–2009	1,285	2010–present	1	Total	6,762	<p>All but 13 acres of harvest-related burning has been completed. American River Stewardship contract is completed (FACTS Fuels Data). There are 2 units remaining in Crooked River Stewardship Contract; Unit 29 is 3 acres, and Unit 28 is 10 acres. Planned to be accomplished in the summer of 2013.</p>	<p>Orogrande Community Protection project. Prescribed fire (up to 1,009 acres) and mechanical treatment (up to 3,045 acres) to create fuel breaks on USFS lands adjacent to private property. Approximately 7 miles of temporary road construction, and use of 1 mile of non-system road. Temporary road would be decommissioned after use. 2014–2019 See Figure C-2 above and Table C-3 below.</p> <p>Crooked River Valley Rehabilitation project. Much of the large woody debris needed for the proposed Alternative 2 would be from onsite sources within the project area. Additional large woody debris is needed for the project and would come from local projects under other NEPA decisions. The Forest Service has been working on identification of sources of large woody debris for this project. 2015-2021</p>
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Action	Past	Ongoing	Future																												
<p>Wildfires (See project record for map.)</p>	<p>Wildfires have been documented by the Forest Service since 1908 on the Nez Perce National Forest. The McGuire fire burned in the upper Crooked River watershed in 2012.</p> <p><u>Within CRVR project area:</u> Approximately 8,059 acres.</p> <table border="1" data-bbox="495 483 779 634"> <thead> <tr> <th>Decade</th> <th>Acres</th> </tr> </thead> <tbody> <tr> <td>1900–1909</td> <td>7,980</td> </tr> <tr> <td>1910–1919</td> <td>60</td> </tr> <tr> <td>2000–2009</td> <td>19</td> </tr> <tr> <td>Total</td> <td>8,059</td> </tr> </tbody> </table> <p><u>Within Crooked River watershed:</u> Approximately 21,523 acres.</p> <table border="1" data-bbox="495 727 825 1005"> <thead> <tr> <th>Decade</th> <th>Acres</th> </tr> </thead> <tbody> <tr> <td>1900–1909</td> <td>9,614</td> </tr> <tr> <td>1910–1919</td> <td>60</td> </tr> <tr> <td>1920–1929</td> <td>272</td> </tr> <tr> <td>1940–1949</td> <td>1735</td> </tr> <tr> <td>1990–1999</td> <td>80</td> </tr> <tr> <td>2000–2009</td> <td>3,279</td> </tr> <tr> <td>2010–present</td> <td>6,483</td> </tr> <tr> <td>Total</td> <td>21,523</td> </tr> </tbody> </table>	Decade	Acres	1900–1909	7,980	1910–1919	60	2000–2009	19	Total	8,059	Decade	Acres	1900–1909	9,614	1910–1919	60	1920–1929	272	1940–1949	1735	1990–1999	80	2000–2009	3,279	2010–present	6,483	Total	21,523	<p>Effects from the 2012 McGuire wildfire are still present in the headwaters of Crooked River.</p>	<p>Wildfire occurrence cannot be predicted.</p>
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Action	Past	Ongoing	Future
Weed Management	<p>Integrated weed management under the guidelines of the Upper Clearwater River Cooperative Weed Management Area (USDA Forest Service 1998, 2008) and the Nez Perce National Forest Noxious Weed Control EA (USDA Forest Service 1988).</p>	<p>Continued treatment by Forest Service and Idaho County following the Nez Perce Forest – Noxious Weed Management Control EA – DN/FONSI including Terms and Conditions of the Biological Opinions from NOAA–Fisheries and FWS (USDA-Forest Service 2013b draft) through the Integrated Weed management plan.</p>	<p>Continued treatment by Forest Service and Idaho County following the EA and Integrated Weed management plan. CRVR project area would be treated to reduce the spread of invasive species as identified following implementation (2015–2025).</p>
Grazing	<p>Three allotments have been grazed in the past: Ten-Twenty Mile, Deadwood, and Penmon Hill.</p> <p><u>Within the CRVR project area:</u> Ten-Twenty Mile, Deadwood, and Penmon Hill allotments are currently closed.</p> <p><u>Within the Crooked River watershed:</u> Ten-Twenty Mile and Penmon Hill allotments are currently closed.</p>	<p>No current grazing of livestock in the CRVR project area or Crooked River watershed.</p> <p>Figure C-1 displays the actively grazed or vacant allotments within the South Fork Clearwater River watershed.</p>	<p>No proposed grazing of livestock in the CRVR project area or Crooked River watershed.</p> <p>Figure C-1 displays the Eastside Allotment Management Planning project area and actively grazed or vacant allotments within the South Fork Clearwater River watershed.</p>

Action	Past	Ongoing	Future
<p>Mining (See project record for maps.)</p>	<p>Historic mining activities: Gold discovered in Elk City 1861. Activities included: placer mining (suction dredging) and hardrock mining.</p> <p><u>In CRVR project area:</u> Extensive dredge mining in 1930s to 1950s in and along Crooked River. There are no patented mining claims in the project area.</p> <p><u>Within Crooked River watershed:</u> There have been significant historic mining activities and there are numerous patented and unpatented mining claims in and around the Orogrande area.</p>	<p>Mineral claim annual assessment work can include the following types of activities: gold panning, sluice box, adit, or open pit. Access is provided on existing roads or trails or via non-motorized methods.</p> <p>Suction dredging is closed in Crooked River, and closed in South Fork Clearwater River (see Chapter 3, Mineral Resources).</p> <p>There are five plans of operation (POOs) proposed for minerals exploration on file with the Forest Service; however, there is no decision to implement at this time.</p> <p><u>Within CRVR project area:</u> There are no patented mining claims in the project area. Unpatented claims include: Meanders – 3 placer and ~24 lode mineral claims within 6 quarter sections. 1 proposed POO. Narrows (Alt B) – 10 placer and ~96 lode mineral claims within 12 quarter sections. 1 proposed POO.</p> <p><u>Within Crooked River watershed:</u> Multiple lode and placer claims, including both patented and unpatented claims.</p>	<p>Proposed Premium Exploration Drill POO. The Red River Ranger District proposes to approve Premium Exploration’s proposal to conduct exploratory drilling in the Crooked River and Deadwood area of the Red River Ranger District at a total of 171 drill sites (2014–2016).</p> <p>Proposed Gold Zone Exploration Drill POO on lode claim. Proposal for drilling at 22 sites (On the Rose #1 – #5 Claims, Aevrie M, Aislin M, and Ainsley M Claims) in the Deadwood Creek subwatershed (2014–2015).</p> <p>Proposed Frank Peck/Pasadena Exploration POO. Surface exploration at two sites (one on the Frank Peck Claim and one on the Pasadena Claim) in the Middle Crooked River subwatershed (2014–2015).</p> <p>Proposed Velocity/Orogrande Exploration Drill POO on claims “A15, A18, A20, A21, A22, and A26” at one site per claim in the Middle Crooked River subwatershed (2014–2015).</p> <p>Proposed Champion, Panama #1 and Panama #2 POO, on claims in the Middle Crooked River subwatershed (2014–2017).</p> <p><u>In CRVR project area:</u> Premium – 67 sites. Gold Zone – 22 sites.</p> <p><u>In Crooked River watershed:</u> Premium – 104 sites. Peck/Pasadena – 2 sites. Velocity/Orogrande – 6 sites. Idaho Champion/Panama Placer– 2 sites. Reclamation planned at 9 mine sites with American and Crooked River FEIS/ROD.</p>

Action	Past	Ongoing	Future
<p align="center">Watershed Improvement or Fish Habitat Improvements</p>	<p>As part of the South Fork Clearwater River Habitat Enhancement project, installation of fish habitat structures was completed in Crooked River channel in 1980s (see Figure C-3). Dredge piles were removed from the floodplain, and grass, sedges, and trees planted. The tight meanders remain unchanged. The Native Material Inventory completed in 2012 identified the following type of structures that were installed and are still in place: weirs, rock and boulder weirs, deflectors, random boulders, and anchored large woody debris structures. (River Design Group and Geum 2012). The Forest Service led efforts to improve aquatic habitat for threatened and endangered fish species by reconnecting several dredge ponds with the river and removing approximately 30,000 cubic yards of cobble tailings (RDG 2012 – Mining Claim Inventory).</p> <p>To implement the American River–Crooked River decision, through the Crooked River Stewardship contract, the following activities have been implemented: 13.28 miles of road decommissioning; 5.06 miles of watershed road improvement; 11 miles of soil restoration; 9.26 acres of soil restoration; 3.9 miles of instream improvement. Includes East Fork (2010) and Mainstem Relief (2007) culvert replacements.</p> <p>Through the 5-mile to Orogrande contract: 0.7 miles of instream improvement has been completed.</p>	<p>No projects are ongoing.</p>	<p>Crooked River Valley Rehabilitation Project proposed in this EIS (see Chapters 1 and 2 and Appendix A). Alternative 2 proposes to rehabilitate the lower 2 miles of Crooked River. This alternative would rehabilitate approximately 115 acres of floodplain by moving dredge tailings, reconstructing approximately 7,400 feet of new stream channel, installing woody bank treatments, constructing more than 2,700 feet of side channels, creating conditions for 64 acres of wetlands, and replanting the valley bottom with native plant communities. 2015–2021.</p>



Figure C-3. Past Crooked River channel restoration (1980s), within the Crooked River Valley Rehabilitation project area.

Table C-3. Detailed description of future foreseeable activities in the project area.

Project Name	Project Description	Summary Location Proposed Implementation Date
<p><u>Proposed</u> Premium Exploration Drill Plan</p>	<p>The Red River Ranger District proposes to approve Premium Exploration’s proposal to conduct exploratory drilling in the Crooked River and Deadwood area of the Red River Ranger District at a total of 171 drill sites. Each drill site would encompass a surface area of approximately 30 feet by 50 feet. A maximum of two holes would be drilled at each site. These holes are anticipated to be 3 inches in diameter but may be up to 6 inches in diameter, depending on equipment availability, and would be drilled using a self-contained, self-leveling, and track-mounted drill rig. A sump approximately 3 feet wide, 3 to 4 feet deep, and approximately 20 feet long would be dug at each site to contain drill fluid and to allow drill cuttings to settle out. Drill fluid is composed of water and a clay derivative. Water for the drill rig would be brought in from off site in a truck or trailer-mounted tank. Each site would be reclaimed and each drill hole would be filled and plugged when work at that site is completed before moving on to the next drill site.</p> <p>In the Deadwood area, most of the drill sites are adjacent to or on existing roads. Three sites are adjacent to Forest Road 522 (Deadwood Road), and are located on turnouts, which could be used as drill pads to minimize surface disturbance and allow the passage of traffic at the same time. Two sites would require overland travel to access, and up to two sites could require some minor road reconstruction, with a maximum of approximately ¼ mile of low standard temporary road construction to access drill sites. These roads would be recontoured, seeded, and mulched after completion of drilling.</p> <p>In the Crooked River area, most of the drill sites are adjacent to or on existing roads or old road templates that would require no work other than clearing of deadfall to access the site. Some minor widening of the road surface may be required at some of the sites for drill pads, depending on the orientation of the drill rig. Three sites would require overland travel to access, and one site would require some minor road reconstruction (approximately ¼ mile).</p> <p>All appropriate BMPs for water quality standards and State of Idaho BMPs for mining would be followed. In addition, standard mitigation measures have been developed for mining and would be implemented as appropriate. A reclamation plan would be developed for this project. The bond would be calculated in an amount to cover all reclamation costs and would be posted by the claimant before the operating plan would be approved.</p>	<p>The Red River Ranger District proposes to approve Premium Exploration’s proposal to conduct exploratory drilling in the Crooked River and Deadwood area of the Red River Ranger District at a total of 171 drill sites.</p> <p>Crooked River watershed, including Lower Crooked River, Middle Crooked River, Relief Creek, West Fork Crooked River, and Upper Crooked River.</p> <p>Red River watershed, including Deadwood Creek watershed.</p> <p>2014–2016. 2 years to implement.</p>

Project Name	Project Description	Summary Location Proposed Implementation Date																																																				
<p>Proposed Orogrande Community Protection Project</p>	<p>The Red River Ranger District is proposing a fuel reduction project to help protect the community of Orogrande, Idaho, from wildfire.</p> <p>This project would create fuel breaks on National Forest System lands adjacent to private property and emergency evacuation routes using a combination of prescribed burning and mechanical treatments. Prescribed fire only would be used on about 2,491 acres; and hand and mechanical treatment on approximately 1,009 acres. Hand and mechanical treatments would remove dead and live trees in the understory and overstory, and prune residual trees. Merchantable trees would be removed as products. Mechanical treatments would be followed by prescribed burns to further reduce fuel loading. Approximately 7 miles of temporary road construction would be needed to access treatment areas, including construction of approximately 2 miles of temporary road in the West Fork Roadless Area. Also, approximately 1 mile of existing (drivable) non-system road use would also occur in this roadless area.</p> <p>We would maintain desired conditions with periodic under burns every 10–20 years (depending on monitoring results) to remove ladder fuels. For public safety and to facilitate operations, roads within the project area, including Crooked River Road 233, might be intermittently closed to the public while we implement the proposed action.</p> <table border="1" data-bbox="436 867 1404 1211"> <thead> <tr> <th rowspan="2">Method</th> <th rowspan="2">Prescription</th> <th colspan="2">Alt 2</th> <th colspan="2">Alt 3</th> </tr> <tr> <th>Acres</th> <th>Percent</th> <th>Acres</th> <th>Percent</th> </tr> </thead> <tbody> <tr> <td>Hand Thin</td> <td>Thin</td> <td>472</td> <td>13</td> <td>472</td> <td>13</td> </tr> <tr> <td>Precommercial Thin</td> <td>Thin</td> <td>163</td> <td>5</td> <td>163</td> <td>5</td> </tr> <tr> <td>Prescribed Burn</td> <td>Burn</td> <td>2491</td> <td>70</td> <td>2491</td> <td>70</td> </tr> <tr> <td>Skyline</td> <td>Regeneration</td> <td>217</td> <td>6</td> <td>66</td> <td>2</td> </tr> <tr> <td>Tractor</td> <td>Regeneration</td> <td>125</td> <td>3</td> <td>70</td> <td>2</td> </tr> <tr> <td>Tractor, Ground Cable</td> <td>Thin</td> <td>115</td> <td>3</td> <td>115</td> <td>3</td> </tr> <tr> <td>Helicopter</td> <td>Thin/regeneration</td> <td>0</td> <td>0</td> <td>206</td> <td>6</td> </tr> </tbody> </table> <p>Trees and/or fuels removed from this project may be used as woody debris for the Crooked River Valley Rehabilitation project.</p> <p>Project webpage: http://www.fs.fed.us/nepa/nepa_project_exp.php?project=28021</p>	Method	Prescription	Alt 2		Alt 3		Acres	Percent	Acres	Percent	Hand Thin	Thin	472	13	472	13	Precommercial Thin	Thin	163	5	163	5	Prescribed Burn	Burn	2491	70	2491	70	Skyline	Regeneration	217	6	66	2	Tractor	Regeneration	125	3	70	2	Tractor, Ground Cable	Thin	115	3	115	3	Helicopter	Thin/regeneration	0	0	206	6	<p>Orogrande Community Protection project. Prescribed fire (up to up to 2,491 acres) and mechanical treatment (up to 1,009 acres) to create fuel breaks on USFS lands adjacent to private property. Up to 342 acres of regeneration cuts are proposed. Approximately 7 miles of temporary road construction, and use of 1 mile of non-system road.</p> <p>Crooked River watershed, including Lower Crooked River and Middle Crooked River.</p> <p>2014–2019.</p> <p>Contract awarded.</p> <p>3 to 4 years to implement.</p>
Method	Prescription			Alt 2		Alt 3																																																
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Project Name	Project Description	Summary Location Proposed Implementation Date
<p>Proposed Crooked River Valley Rehabilitation Project (Proposed in this EIS)</p>	<p>This project was proposed to the public in the Crooked River Valley Rehabilitation, Notice of Intent (NOI) to prepare an environmental impact statement (EIS) and scoping letter, in December of 2013. For more details see Chapter 2, Appendix A, and the project record.</p> <p>The Red River Ranger District proposes to improve fish habitat within the Crooked River watershed.</p> <p>Alternative 1 – No Action.</p> <p>Alternative 2 – Proposed Action, proposes to rehabilitate the lower 2 miles of Crooked River. This alternative would rehabilitate approximately 115 acres of floodplain by moving dredge tailings, reconstructing approximately 7,400 feet of new stream channel, installing woody bank treatments, constructing more than 2,700 feet of side channels, creating conditions for 64 acres of wetlands, and replanting the valley bottom with native plant communities. See more details in Chapter 2 and Appendix A.</p> <p>Project webpage: http://www.fs.fed.us/nepa/nepa_project_exp.php?project=40648</p>	<p>Proposed Crooked River Valley Rehabilitation project would rehabilitate the lower 2 miles of Crooked River.</p> <p>Crooked River watershed, including Lower Crooked River, Middle Crooked River, and Relief Creek.</p> <p>2015–2021.</p> <p>6 years to implement.</p>

Project Name	Project Description	Summary Location Proposed Implementation Date
<p>Proposed Crooked River Narrows Road Improvement Project</p>	<p>This project was proposed to the public in the Crooked River Valley Rehabilitation, Notice of Intent (NOI) to prepare an environmental impact statement (EIS) and scoping letter, in December of 2012. In December of 2013, the Narrows Road component of the project was removed from consideration in this EIS by the deciding official. For more details see Summary – Public Involvement, Chapter 2 – Alternatives Eliminated from Detailed Study; Chapter 4 – Summary of Crooked River Valley Rehabilitation Planning Process and Timeline; and the project record. In the future, the Forest will complete a separate NEPA analysis and decision for this project.</p> <p>The Red River Ranger District proposes to improve fish habitat within the Crooked River watershed. Draft alternatives to be considered include the following:</p> <p>Alternative A – No Action.</p> <p>Alternative B – Proposed Action proposed to re-align and reconstruct up to 4 miles of Road 233 to reduce sources of sediment through the Narrows. Reconstruct the existing road to provide turnouts, provide a wider road base where possible (up to 16 feet), provide a buffer between the road and the river, gravel the road surface, and provide a stable road base. Remove bedrock from the hillside through blasting and excavation, riprapping sections of the roadway, install new cross drains, providing a road ditch, re-surfacing, and planting vegetation along disturbed streambanks. Excess material from reconstruction would be placed to improve Road 233 subgrade from the Narrows to Relief Creek. (This alternative is considered a future foreseeable action in the cumulative effects analysis in this EIS; Great West Engineering (2013); more details are in the project record).</p> <p>Alternative C – Deadwood Reroute proposes to improve up to 2 miles of Road 1803 and approximately 5 miles of Road 522 by grading and resurfacing. Alternative C also includes constructing and decommissioning about 1 mile of road to improve drivability. This alternative would convert approximately 3.5 miles of Road 233 (from the mile post 2.6 south) to a non-motorized trail.</p>	<p>Proposed Crooked River Narrows Road Improvement Project would re-align and reconstruct up to 4 miles of Road 233 to reduce sources of sediment input into Crooked River through the Narrows.</p> <p>Crooked River watershed, including Lower Crooked River, Middle Crooked River, and Relief Creek.</p> <p>Red River watershed, including Deadwood Creek and Campbell Creek (Alternative C only).</p> <p>Estimated 2022–2025.</p> <p>3 years to implement.</p>

Appendix D - Proposed Project-Specific Forest Plan Amendments

Amendment Description and Finding of Non-Significant Amendments

Two Forest Plan amendments are proposed under the 1982 Planning Rule following the transition provisions of the 2012 Planning rule (219.17; 1982 planning regulations in effect prior to November 9, 2000 (See 36 CFR parts 200 to 299, Revised as of July 1, 2000)). This direction allows for amendments to existing plans to proceed under the prior planning rule. Plan amendments may be initiated, completed, and approved under the provisions of the prior planning rule for 3 years after May 9, 2012. The two proposed Forest Plan amendments were presented for comment in the Draft EIS (March 2014). See responses to comments received in Appendix F. Since these two amendments are proposed as project-specific amendments only for the Crooked River Valley Rehabilitation project, they are subject to the public notification requirements of 36 CFR 218.

Project-level impacts of the proposed project-specific amendments are considered in Chapter 3, and the direct, indirect and cumulative effects in this Appendix provide the analysis at the forest level.

The Responsible Official has evaluated the following analysis and has concluded that the proposed amendments described in detail below do not constitute a significant amendment to the Nez Perce National Forest Plan, also known as the Forest Plan (USDA Forest Service 1987a, as amended).

The following is provided to disclose the proposed amendment text and effects analysis of the proposed Forest Plan amendments. The proposed amendments are project-specific for the Crooked River Valley Rehabilitation project.

This appendix is organized based on the following proposed amendments:

- Soil Resources:
 - Forestwide Standard #2.
- Cultural Resources:
 - Forestwide Standards #2 and #4.
 - Management Area 3 – Cultural Resource Standard #4.

Changes between the Draft and Final EIS

The cumulative effects section was updated for soil resources, to account for the Clear Creek Integrated Restoration project amendment.

Soil Resources

NEZ PERCE NATIONAL FOREST LAND AND RESOURCE MANAGEMENT PLAN AMENDMENT NO. X (PROPOSED)

PROJECT-SPECIFIC AMENDMENT TO SOIL QUALITY STANDARD #2 FOR THE CROOKED RIVER VALLEY REHABILITATION PROJECT AREA

The purpose of this amendment is to allow the Forest Service to implement restoration activities in the Crooked River Valley Rehabilitation project activity area that currently exceed Forest Plan – soil quality standard #2.

The goal of the Nez Perce Forest Plan Standards is to meet the National Forest Management Act where management actions will not produce substantial or permanent impairment of the productivity of the land (16 USC 1604(g)(3)(E)(i)).

To prevent permanent impairment to productivity, the Nez Perce National Forest soil quality standards (Forest Plan, page II-22, USDA Forest Service 1987a) control the areal extent of detrimental soil disturbance impact by management activities. Soil quality standard #2 currently reads as follows:

“A minimum of 80 percent of any activity area shall not be detrimentally compacted, displaced, or puddled upon completion of activities. This direction does not apply to permanent recreation facilities and other permanent facilities such as system roads.”

Standard #2 prevents management from further degrading areas with already poor conditions but does not provide for the restoration and rehabilitation actions of the magnitude needed for the Crooked River Valley Rehabilitation project. The current conditions have mining tailings that remain in a departed condition across the project area after 70 years of regrowth.

This project-specific amendment would exempt the Crooked River Valley Rehabilitation project from Forest Plan Soil quality standard #2 in order to facilitate the restoration of productivity in the project area.

*** End of Amendment ***

Analysis of Factors

Soil Standard #2 (Forest Plan, page II-22) would be exempted with a project-specific Forest Plan Amendment for Alternative 2 of the Crooked River Valley Rehabilitation project, in the project activity area, on the Red River Ranger District. The amendment would allow valley rehabilitation activities to proceed in areas with extensive pre-existing detrimental soil conditions.

Proposed activities in the Crooked River Valley Rehabilitation project include soil remediation to achieve a net improvement in the project area from past soil disturbance. Soil improvement actions would increase the array of diverse plant communities associated with a restored riparian floodplain with concomitant increase in soil communities. The restoration actions result in higher soil productivity with biomass from grass and forb, shrub and tree forms instead of sparse trees that currently occupy the site. Soil properties to hold water, store, and produce nutrients would increase as the site vegetation develops. Site stabilization actions would decrease soil losses during and after construction. Actions include decompacting soils, re-contouring to slope, and adding organic matter, including large woody material. These activities would establish a quicker improving trend for soil conditions; advancing tree growth and vegetation establishment.

Timing: The amendment applies only to the activities proposed in the Crooked River Valley Rehabilitation project, and therefore applies only for the duration of those restoration actions. The temporal scope of the amendment is therefore limited.

Location and Size: The proposed Forest Plan amendment would affect implementation of activities within the Crooked River Valley Rehabilitation project activity area. The project area and activity area are about 115 acres (Figure 1-1). The project activity area represents less than 0.01 percent of the total 2,274,146 acres of National Forest System land in the Nez Perce National Forest. The size of area affected is therefore limited.

Goals, Objectives, and Outputs: The Forest Plan goal for soils is to maintain soil productivity and minimize any irreversible impacts to soil resources. The Forest Plan objective for soils is to maintain soil productivity and minimize soil erosion through the application of best management practices, careful riparian area management, use of fish/water quality drainage objectives, and soil and water resource improvement projects.

This amendment is fully consistent with the goals and objectives of the Nez Perce Forest Plan because the amendment would allow activities to restore areas currently unproductive to a productive state. These activities would respond directly and indirectly to the Forest Plan goal and objective for soils. These activities would not inhibit achievement of the Forest Plan goal/objective.

This is a project-specific amendment to the Forest Plan – Soil quality standard #2 for lands in the Crooked River Valley Rehabilitation project activity area. This project-specific amendment would allow the Crooked River Valley Rehabilitation project to proceed despite

the fact that the project activity area currently exceeds the 20% compacted, displaced, or puddled soils standard.

Management Perspective: Amendment of Forest Plan – Soil quality standard #2 is specific and applicable only to the Crooked River Valley Rehabilitation project activity area (115 acres). This amendment does not apply to activities occurring outside the Crooked River Valley Rehabilitation project area. The proposed change would occur on less than 0.01 percent of the Forest; as a result, there would be no measurable change to goods and service produced in the total forest planning unit (2,274,146 acres, Forest).

For the riverine environment of the Crooked River project, the natural recovery rate was limited to water's edge environments after the historic dredge mining. Under natural circumstances, the deposition of fine soil materials from episodic (100- to 1000-year return interval) events is needed to approach the reference conditions for this environment prior to mining. The active restoration advances the recovery timeframe to less than 50 years.

Purpose and Need of Amendment

Purpose

The purpose of this amendment is to allow activities to occur in the project activity area with greater than 20 percent detrimental soil disturbance.

Need

Past placer mining and harvest activities have altered soils conditions in the Crooked River Valley Rehabilitation project activity area. The current Forest Plan standards and the Forest Service Region 1 soil quality guidelines provide direction to maintain soil productivity. The proposed amendment would exempt the project from Forest Plan – Soil quality standard #2, allowing for activities to occur on areas with greater than 20% soil detrimental disturbance, as long as soil improvement activities are implemented.

Based on the current condition, a project-specific Forest Plan amendment is needed for Alternative 2 to allow for restoration activities to occur in the Crooked River Valley Rehabilitation project activity area.

Direct, indirect, and cumulative impact of amendment

Direct and indirect effects

No Action Alternative

Alternative 1 would not exempt the project from Forest Plan – Soil quality standard #2. Soil conditions in the Crooked River Valley Rehabilitation project activity area would remain detrimentally disturbed. No soil improvement activities would occur.

Action Alternative

Alternative 2 is evaluated in this analysis, and would exempt the Crooked River Valley Rehabilitation project from Forest Plan – Soil quality standard #2. This alternative would not adjust the goals, objectives, or outputs as described in the Forest Plan. This amendment would allow the Crooked River Valley Rehabilitation project to proceed despite the fact that the project activity area currently exceeds the 20% compacted, displaced, or puddled soils standard. The amended standard would be applied to the project activity area.

The amendment would allow restoration, including soil improvement activities, to proceed in areas with extensive pre-existing detrimental soil conditions. The amendment takes into account the amount of existing detrimental soil disturbance, and allows the flexibility to achieve multiple resource objectives while showing an upward trend in net soil conditions.

Proposed activities for the Crooked River Valley Rehabilitation project include soil remediation to achieve a net improvement in the project activity area, which has past soil disturbance. Soil improvement objectives are to increase water infiltration, increase soil productivity, reduce potential for weed invasion, and stabilize bare slopes. Actions include a combination of decompacting soils, recontouring to slope, and/or adding organic matter, including large woody material. These activities would establish a quicker improving trend for soil conditions, advancing tree growth and vegetation establishment.

On the project-specific scale, the proposed activities in Alternative 2, for the Crooked River Valley Rehabilitation project would move the site from 65% detrimental condition toward less than 5% in 20 years (see Chapter 3, Soil Resources).

This project-specific amendment applies to the Crooked River Valley Rehabilitation project activity area over approximately 6 years. The temporal scope of the amendment is therefore limited.

Cumulative effects

In the past, three timber harvest projects on the Nez Perce National Forest amended the Forest Plan – Soil standard #2:

- Amendment 30 – Meadow Face Stewardship Pilot Project (USDA Forest Service 2008). 15 units.
- Amendment 33 – Red Pines Project (USDA Forest Service 2006). 10 units. 547 acres.
- Amendment 37 – Lodge Point Commercial Thin Project (USDA Forest Service 2011a). up to 8 units.
- Amendment 41 - Clear Creek Restoration project (USDA Forest Service 2014), which proposes an amendment for less than 2% of forest to harvest timber on 3 units exceeding 20% detrimental soil disturbance (19 units exceed 15%, 3 units exceed 20%). Project area is 43,4731 acres. This amendment adopts the Region 1 soil standard of 15% for detrimentally disturbed soils. This amendment will allow vegetation treatments and soil improvement activities to proceed in areas with pre-existing detrimental soil

disturbance. This amendment provides the flexibility to achieve multiple resource objectives while showing an upward trend in net soil conditions.

One future foreseeable project proposes an amendment to the Forest Plan – Soil standard #2. Each proposal is for a project-specific amendment to adopt the Regional Soil quality standards (15%).

- Eastside Allotment Management Planning project (USDA Forest Service 2009, proposed action), which proposes an amendment on less than 2% (43,935 acres) of the forest on two allotments exceeding 20% (3 allotments exceed 15%).

Past amendments have led to a net improvement of productivity on the forest. The results of this project, and future foreseeable projects, would also lead to a net improvement in productivity across the Nez Perce Forest, within each activity area. The prior successes combined with the restorative actions of this project indicate that no adverse cumulative effects would prevent the Nez Perce National Forest from meeting NFMA.

Cultural Resources

NEZ PERCE NATIONAL FOREST LAND AND RESOURCE MANAGEMENT PLAN AMENDMENT NO. X (PROPOSED)

PROJECT-SPECIFIC AMENDMENT TO: CULTURAL RESOURCE STANDARDS #2 AND #4 AND MANAGEMENT AREA 3 – CULTURAL RESOURCE STANDARD #4 FOR THE CROOKED RIVER VALLEY REHABILITATION PROJECT AREA

The purpose of this amendment is to allow the Forest Service to implement restoration activities in the Crooked River Valley Rehabilitation project area, which contains one eligible cultural resource site that meets the National Register Criteria for Historic Places.

The goal of the Forest Plan is to identify and protect cultural properties that are considered eligible for the National Register of Historic Places. These properties are considered historic properties (36 CFR 800.16(1)(1)) and must be protected, avoided, or mitigated, during federal undertakings.

The Nez Perce National Forest Plan – Cultural resource standards #2 and #4 (Forest Plan, page II-17) and Management Area 3 standard #4 (Forest Plan, page III-9) apply to lands in the Crooked River Valley Rehabilitation project area (USDA Forest Service 1987a).

Cultural Resource standard #2 currently reads as follows:

“Sites will be evaluated and protected on a site-by-site basis unless larger areas such as historic or prehistoric districts are involved.”

Cultural Resource standard #4 currently reads as follows:

“Protect and preserve National Register and National Register-eligible cultural resources.”

Management Area 3 – Cultural Resource standard #4 currently reads as follows:

“Protect National Register or eligible sites from deterioration or destruction.”

Cultural Resource standards #2 and #4 and Management Area 3 – Cultural resource standard #4 direct the Forest to identify and prevent management from damaging historic or National Register-eligible cultural resources, but does not provide for the rehabilitation actions of the magnitude needed for the Crooked River Valley Rehabilitation project. The project area includes one eligible site (SHC-32).

This project-specific amendment would exempt the Crooked River Valley Rehabilitation project (site SHC-32 in the project area), from Forest Plan – Cultural resource standards #2 and #4, and Management Area 3 – Cultural resource standard #4 in order to facilitate the rehabilitation of the Crooked River Valley.

*** End of Amendment ***

Analysis of Factors

The Crooked River Valley Rehabilitation project would be exempt from Cultural Resource standards #2 and #4 (Forest Plan, page II-17) and Management Area 3 – Cultural Resource standard #4 through this project-specific Forest Plan Amendment. The proposed amendment would allow rehabilitation activities to proceed on one cultural resource site identified as a National Register–eligible site. The amendment takes into account the amount and type of cultural resource sites, and the Forest has consulted with the Idaho State Historic Preservation Office (SHPO). This amendment allows other resources objectives to be met while still meeting the protection requirements of the National Historic Preservation Act (NHPA) through mitigation.

Timing: The amendment applies only to the Crooked River Valley Rehabilitation project, and therefore applies only for the duration of those restoration actions (approximately 6 years). The temporal scope of the amendment is therefore limited. Future projects would follow the current Forest Plan standard, until the Forest Plan is revised.

Location and Size: The proposed Forest Plan amendment would affect implementation of activities at one cultural property that meets National Register Criteria in the Crooked River Valley Rehabilitation project area (SHC-32; see Chapter 3, Cultural Resources section). The project area is approximately 115 acres, and is located in: T29N, R7E, Sections 25 and 36; and T28N, R7E, Section 1 (Boise Meridian), 5 miles west of Elk City, Idaho. The project area represents less than 0.01 percent of the total 2,274,146 acres of National Forest System land in the Nez Perce National Forest. The area affected is therefore limited.

Goals, Objectives, and Outputs: Forest Plan Goal 11 is to locate, protect, and interpret significant prehistoric, historic, and cultural resources. The Forest Plan objective for cultural resources is to inventory, evaluate, and, where appropriate, protect prior to land-disturbing activities. And, as appropriate, cultural resources would be interpreted for the public.

The objectives set forth in the Forest Plan for cultural resources would not be altered. The goal to locate, protect, and interpret significant prehistoric, historic, and cultural resources would still be met. All cultural resources in the project area have been located.

The Forest Plan objective is for cultural resources to be inventoried, evaluated, and, where appropriate, protected prior to land-disturbing activities. As appropriate, cultural resources will be interpreted for the public. All cultural resources in the project area have been inventoried, several sites would be protected, and interpretation signs would be installed as a part of this project. The intent of the objective would be met.

The cultural resource inventory found many dredge mining tailings. The tailings resulted from extensive dredging operations conducted by the H&H Mining Company, which operated a Yuba manufactured dredge along the lower Crooked River from 1938–1942. The dredge piles of the lower 2 miles are morphologically distinct. Their U-shaped pattern reflects the technology employed by bucket-line dredges which pivot around a central

anchor-spud. The resulting architecture of the dredge piles is directly reflective of this unique mining technology.

Proposed activities for the Crooked River Valley Rehabilitation project include removal of these dredge piles and reconstruction of the stream, channel, and floodplain using this material. In order to move the historic dredge piles with the Crooked River Valley Rehabilitation project, an amendment to Cultural Resource standards #2 and #4; and Management Area 3 – Standard #4 is needed.

Management Perspective: Amendment of Forest Plan – Cultural Resource standards #2 and #4 and Management Area 3 – Standard #4 is specific or applicable only to the Crooked River Valley Rehabilitation project area. This amendment does not apply to activities occurring outside the Crooked River Valley Rehabilitation project area. The proposed change would occur on less than 0.01 percent of the Forest; as a result, there would be no measurable change to goods and services produced in the total forest planning unit (2,274,146 acres, Forest) prior to completion of the Forest Plan revision. This amendment allows other resources objectives to be met while still meeting the protection requirements of the NHPA, through the applied design and mitigation measures.

The proposed amendment does not alter the multiple-use goals and objectives for long-term land and resource management. With this amendment, additional projects or activities that will contribute to achievement of the management prescription would be completed.

The amendment would allow the management area boundaries within the project area to be altered. The project area currently includes Management Areas 3 and 10. The amount of Management Area 3 would be reduced by the rehabilitation activities to reconstruct Crooked River and the floodplain. The amount of Management Area 10 would increase through the construction of the new floodplain and upland areas. It is a project-specific amendment that would allow actions that would contribute to the achievement of Management Area 10 objectives and meet objectives of Management Area 3 that were expected from these management areas.

Purpose and Need of Amendment

Purpose

The purpose of this amendment is to allow activities to occur on one site identified as a National Register–eligible site.

Need

Past placer mining and harvest activities have altered the ground conditions in the Crooked River Valley Rehabilitation project area. The current Forest Plan standards and Management Area 3 standards provide direction to identify and protect National Register–eligible sites. The proposed amendment would not apply Forest Plan Cultural Resource standards #2 and

#4 or Management Area 3 – Cultural Resource standard #4, allowing for activities to occur on cultural resource sites.

Based on the current condition, a project-specific Forest Plan amendment is needed for Alternative 2 to allow for restoration and for cultural resource interpretation of cultural sites to occur in the Crooked River Valley Rehabilitation project area.

Direct, indirect, and cumulative impact of amendment

Direct and indirect effects

No Action Alternative

Alternative 1 would not exempt the project from Forest Plan – Cultural resource standards #2 and #4 or Management Area 3 – Cultural resource standard #4. Known cultural resource sites in the Crooked River Valley Rehabilitation project area would remain unchanged.

Alternative 1 would not amend the Forest Plan.

Action Alternative

Alternative 2 is evaluated in this analysis, and would require a Forest Plan amendment for Cultural Resources standards #2 and #4 and Management Area 3 – Cultural Resource standard #4. This alternative would not adjust the goals, objectives, or outputs described in the Forest Plan. This amendment would allow the Crooked River Valley Rehabilitation project to proceed despite the fact that the project area contains one cultural resource site that is eligible for the National Register and would be disturbed. The project would be exempt from applying these standards to the Crooked River Valley Rehabilitation, in the project area. This alternative would move toward the goals, objectives, and standards for fish.

The amendment would allow restoration, including retention of representative historic dredge piles and interpretation of the site, to proceed in areas that possess one National Register-eligible site (SHC-32). The amendment takes into account the full inventory of cultural resources that has been completed and allows for other resource objectives to be met, and implementation of mitigation measures.

Proposed activities in the Crooked River Valley Rehabilitation project include removal and re-distribution of historic dredge mine tailings. A complete inventory for existing cultural resources was completed and is documented in the Crooked River Archaeological Survey (Desert West Environmental 2013a). Mitigation for the proposed adverse effect to cultural resources includes:

- Thoroughly photograph, document, and map historic dredge piles that are proposed for removal.
- Retain a representative sample of dredge piles for public interpretation.
- Construct a three-panel interpretive sign related to the history of dredge mining on the Crooked River.

- Record the historic Gnome village.
- Perform a social business history related to the economic contribution made by historic dredge mining operations to the local central Idaho economy.

The National Historic Preservation Act (NHPA) of 1966 (16 USC 470; as amended) requires federal agencies to take into account their actions on historic properties. The required regulatory review of effects resulting from federal undertakings is found in Section 106 of the Act, and has been codified in 36 CFR 800 Part B. The mitigation proposed for site SHC-32 meets the intent of the NHPA when the Idaho Historic Preservation Officer concurs on the proposed mitigation package.

This project-specific amendment applies to the Crooked River Valley Rehabilitation project area. The Forest would be exempt from applying Cultural Resource standards #2 and #4 and Management Area 3 – Standard #4 at cultural resource site SHC-32. The temporal scope of the amendment is therefore limited.

Cumulative effects

There have been no past Forest Plan amendments for Forest Plan – Cultural Resource standards #2 and #4 or Management Area 3 – Standard #4.

There are no cumulative effects with the proposed amendment to the Forest Plan. The amendment is project specific and limited in time.

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Appendix E - Best Management Practices for Mercury Collection from Crooked River Valley Rehabilitation Project

Background

Mercury is a naturally occurring element in the environment that has several forms. Metallic mercury is a shiny, silver-white, odorless liquid. Metallic mercury (inorganic mercury and its compounds) enters the air from mining and manufacturing activities and from burning coal and waste. It has also been added to the environment from historic gold mining activities. Soil and water samples have been collected to test for heavy metals, including mercury, in the Crooked River Valley Rehabilitation project area by the United States Geologic Survey (USGS; Baldigo 1986), Idaho Department of Environmental Quality (IDEQ; Mann and Von Lindern 1988 and IDEQ 2011), and the Nez Perce Tribe (NPT; NPT 2013b) over the past 10 years. Thus far, mercury either has not been detected or is below levels considered significant based on Idaho's and EPA's Water Quality standards.

Conclusion

Mercury levels in the Crooked River Valley Rehabilitation project area have been documented to be well below concentration standards set by the EPA that would be harmful to fish and human health. It is not likely that mercury would be found during implementation of the Alternative 2, as described in the Final EIS, based on data collected in the project area. However, if mercury is detected through monitoring during construction activities, appropriate measures may be taken that could include development of a detailed sampling and analysis plan and a health and safety plan.

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Appendix F - Comments Received and Responses

This appendix displays the comments received from the public on the Crooked River Valley Rehabilitation Project Draft EIS and provides the Forest Service's, Nez Perce Tribe, Bonneville Power Administration (BPA), and U.S. Army Corps of Engineers (USACE) responses to these comments.

The comment period on the Draft EIS was from March 28, 2014, through May 12, 2014. The public was given 45 days in which to provide comments on the Draft EIS, including the proposal for two Forest Plan amendments.

List of Those Who Commented on the Draft EIS

Comments and/or letters on the Draft EIS were received from the following individuals, tribes, agencies, businesses, and organizations (Table A-1). The project record includes the entire letter or comment that was submitted.

Table A- 1. List of those who commented on the Draft EIS.

Letter Number	Name, Organization, and Date Comments Received or Mailed
01	Michael L. Durglo, Sr., Confederated Salish and Kootenai Tribes, 4/11/2014
02	Scott Kelly, 4/17/2014
03	Daniel M. Johnson, 4/17/2014
04	Kathy Bakos, 4/25/2014
05	Mike Murphy, 4/25/2014
06	Phil and Jean Poxleitner, 4/27/2014
07	David Seyer, 4/28/2014
08	Jean Schacher, 4/29/2014
09	John Bakos, 4/25/2014
10	Jonathan Oppenheimer, Idaho Conservation League, 5/7/2014
11	Leonard Wallace, 5/8/2014
12	Jon Menough, 5/8/2014
13	Ron Miller, 5/11/2014
14	Ron Miller, 5/11/2014
15	Michael Edmondson, 5/12/2014
16	Lydia Salmon, 5/12/2014
17	Jamie Edmondson, 5/12/2014
18	Allison O'Brien, U.S. DOI, Office of Environmental Policy and Compliance, 5/12/2014
19	Christine B. Reichgott, U.S. EPA, Office of Ecosystems, Tribal and Public Affairs, 5/12/2014
20	Charlie and Debbie Fournier, 5/12/2014
21	Gary Macfarlane, Friends of the Clearwater, 5/12/2014
22	Joanne Stockton, 5/12/2014
23	George Stockton, 5/12/2014
24	Elise Wilsey, 5/12/2014
25	Dwight Morrow, 5/14/2014
26	Jared Brown, 5/12/2014

Comments Received and Responses

All comments on the Draft EIS were reviewed and the substantive comments within each letter were summarized by topic. In some cases, similar comments from different commenters were grouped together. Public comments and Forest Service, Nez Perce Tribe, BPA and USACE responses are provided below. Original comment letters/emails and content analysis of these is located in the project record. Table A-1 includes the letter number (#) referred to in each comment.

PURPOSE AND NEED

1. Comment (Letters #04, 05, 09, 11, 12, 15, 22, 23, 24, 25):

The purpose of the project is to straighten out an existing river?

The river is natural as it exists...

Response:

As stated in the Draft EIS and Final EIS, Chapter 1, the purpose and need are to restore channel and floodplain functions, restore instream fish habitat complexity, and improve water quality in Crooked River. Descriptions of historic, existing, and the desired conditions have been updated in the Final EIS, Chapter 1, to clarify the purpose and need.

The purpose and need of the project are to “improve fisheries habitat in Crooked River by restoring channel and floodplain functions, restoring instream fish habitat complexity, and improving water quality.” The river, as it currently exists, has an unnatural sinuosity and is over-lengthened for the overall slope and width of the valley due to historic dredge mining. The sinuosity, or degree of meandering for a river, is determined by the ratio of valley to channel gradient. Lower Crooked River, based on the valley slope and width, should exhibit a sinuosity pattern that is about one-half of that currently found in much of the project area. As stated in Chapter 3, the river would not be “straightened” but would have a sinuosity of about 1.5, which is similar to the sinuosity of undisturbed reaches of Red River with similar valley widths and slopes.

The Crooked River Valley was dredged mined in the 1930s through the 1950s, which severely altered the shape and slope of the river channel. Crooked River no longer looks like, or functions, as a natural river.

See also responses to Comment 2.

HISTORIC CONDITIONS IN PROJECT AREA

2. Comment (Letter #15):

Chapter 1, Purpose and Need for Action, 1st sentence states, “Historic mining activities have altered the Crooked River valley and have led to degraded fish habitat, causing inadequate densities of fish in Crooked River (a lower density than the stream historically supported).”

The forest has not established what conditions existed in the proposed action area prior to the “historic mining operations” “during the 1930s through 1950s” that is asserted to “have altered the Crooked River valley and have led to degraded fish habitat”. In fact, it is blatantly lacking! Further, limited data exists for conditions in the intervening period between the 1950s and present day. “Data” asserted in the DEIS also appears to be conflicting. Example: Pg. 3-22, “Due to the high hydraulic conductivity through the dredge tailings in the valley, temperatures are slightly lower at the downstream end;” while pg. 3-62 states, “these extensive mining activities....left extensive tailing piles....that has caused elevated water temperatures”.

Rationale #1 - “Restoration” (referred to repeatedly in the proposal) infers a return to a known existing previous condition. As proposed, this project makes no attempt to “restore” the Crooked River valley to a previous condition. Rather, the project’s intent (“rationale”) is to establish a new condition that may have never existed and that would result in “theoretical” improvement. It is quite possible that the proposed action would actually have detrimental impact, short and long term. Without a verifiable, established “conditions” baseline prior to project implementation, there is no way to establish a post implementation result.

I do not argue that past mining activities have resulted in changes to the proposed action area. However, what those changes were and what the direct impacts have been has not been established. Physical changes to the habitat cannot be clearly established as causal to “presumed” species past, present or future conditions.

Response:

The Final EIS, Chapter 1, was updated to present information about the historic conditions of the Crooked River valley pre-1930s. The Forest Service attempted to locate historic photos of the valley, but has been unable to locate photos or information on pre-mining conditions.

Restoration, as defined by EPA (2000), refers to the return of a degraded ecosystem to a close approximation of its remaining natural potential. Therefore, using the term restoration, we are returning Crooked River to conditions similar to the predicted historical conditions within project constraints, which are determined by geomorphic and hydrologic parameters described in Chapter 3, Water Resources. The definitions for restoration and rehabilitation have been updated in the Glossary in Chapter 5 of the Final EIS.

The design of the new river channel and floodplain was developed to provide a landscape capable of sustaining geomorphic processes to support desired aquatic habitat and vegetative conditions. The desired future geomorphic condition includes restoring river and floodplain functions by reducing channel entrenchment, establishing pool development processes, addressing stream flows and ponding conditions, and modifying the channel hydraulics to produce flows that would support a mobile gravel bed (produce spawning areas). The proposed design provides these conditions. As stated in the Alternatives Considered but Eliminated from Detailed Analysis section, an infinite number of river configurations could have been developed,

all of which would produce similar results and effects because the overall channel and floodplain functions would be rehabilitated.

The river channel through the valley was historically dynamic and likely occupied all areas of the valley bottom at one point in time or another through lateral migration. Historic photos would provide a single snapshot of where the river existed at that time. Although the proposed design may not restore the channel to the exact condition that existed just prior to the mining activities, the processes that formed and sustained the river channel historically would be rehabilitated.

The Final EIS, Chapter 3, Aquatic Resources, has been updated to clarify surface water temperature data.

Surface water temperature data indicate slightly lower (approximately 1°C) temperatures at the downstream end; however, these slightly lower water temperatures at the downstream end are also elevated above standards.

The existing geomorphology and water quality are presented in the Final EIS, Chapter 3, Water Resources.

ALTERNATIVES – MEANDERS

NO ACTION

3. Comment (Letters #02, 03, 04, 05, 06, 07, 08, 09, 11, 15, 17, 20, 22, 23, 24, 25):

Do not undertake the project...

...as a long-time resident, property and business owner proximal to the proposed project area, I request the adoption of Alternative 1 – No Action. There are other opportunities and potential actions that can improve conditions in the lower Crooked River valley that have less risk, less impact and much cheaper associated costs.

...Over time, nature has automatically adjusted to the local environment and provided, AT NO COST, the perfect solution to the encroachments of humanity. Leave it alone.

...Leave Crooked River Alone!!! This is a historical place!!

... The whole of the 2 mile stretch of Crooked River in the proposal should be left intact.

...Idaho County Commission is against the Crooked River Valley Rehabilitation Project...

Response:

Alternative 1 (No Action) provides for no rehabilitation of the Crooked River Valley. The Forest Service would not complete the project and no cost for rehabilitation would be expended.

PROPOSED ACTION

4. Comment (Letters #10, 16, 19, 21):

In particular, we [Idaho Conservation League] strongly support efforts to restore the natural flood plain, natural meanders, topography, vegetation and habitat elements that are important for both aquatic and terrestrial species. We feel strongly that the project will contribute to the ecological integrity of the ecosystem and is an appropriate use of mitigation dollars to restore anadromous and resident fish habitat.

We [Friends of the Clearwater] generally support projects like this designed to improve areas that have been harmed by actions such as dredging.

Overall, we [EPA Region 10, Office of Ecosystems, Tribal and Public Affairs] support the purposes of this project and commend the USFS for addressing the historic alteration to the river valley from past mining.

Response:

Alternative 2 (Proposed Action) provides for restoration of the Crooked River Valley to restore anadromous and resident fish habitat damaged by past mining activities.

The Forest Service acknowledges the support of the purpose of the project.

5. Comment (Letter #10):

The Idaho Conservation League remains strongly supportive of this project, and encourages the Nez Perce-Clearwater National Forests to pursue more opportunities to restore proper hydrological function in areas that have been negatively impacted by past management activities.

Again, we appreciate and support your efforts to restore and improve aquatic habitat and properly functioning streams. We support the project, and encourage you to explore further restoration activities throughout the forests.

Response:

Alternative 2 (Proposed Action) provides for restoration of the Crooked River Valley.

The Forest Service acknowledges the group's interest in more and other restoration activities on the forest. With other efforts in the future the forest will pursue other work in the watershed and across the forest. See Final EIS, Appendix C – Narrow Road Improvement Project.

DESIGN

6. Comment (Letters #16, 25):

Something like Alternative 2 should be implemented, but the FEIS needs to explain and support the final design.

Always other scientists to prove your side.

Response:

The Final EIS, Chapter 2, Alternatives, description of Alternative 2 was updated to include an explanation of the design and background information.

The design of the new river channel and floodplain was developed to provide a rehabilitated landscape capable of sustaining geomorphic processes to support desired aquatic habitat and vegetative conditions. The desired future geomorphic condition includes restoring river and floodplain functions by reducing channel entrenchment, establishing pool development processes, addressing stream flows and ponding conditions, and modifying the channel hydraulics to produce flows that would support a mobile gravel bed (produce spawning areas). The proposed design provides these conditions. The shape of the new river channel and overall valley bottom was determined through successive iterations of hydrologic analysis, terrain model development, earthwork analysis, and hydraulic modeling. The Design Criteria Report (RDG et al. 2012) and Final Design Report (RDG et al. 2013) provide the parameters used to develop the design and the model results. As stated in the Alternatives Considered but Eliminated from Detailed Study section, an infinite number of river configurations could have been developed, all of which would produce similar results and effects because the overall channel and floodplain functions of the valley bottom would be rehabilitated.

7. Comment (Letter #16):

To rehabilitate something (especially an environmental feature) is to restore it to its former condition. In my opinion, it would be beneficial to restore the Meanders section of Crooked River to its former condition, or close to that. However, at the public meeting in Elk City on May 8, 2014, we were told that there are no old maps, photographs, or other documentation of what that condition was. We were told that the design for Alternative 2, the Proposed Action, was based on the condition (shape and numbers of meanders, vegetation, slope, and other aspects) of similar valleys elsewhere. The Draft Environmental Impact Statement (DEIS) does not explain this process. Rather, it appears to take for granted that Alternative 2, which is described in great detail, must be the best possible approximation for the former or natural condition of the Meanders. The Final Environmental Impact Statement (FEIS) should explain how the Alternative 2 design was arrived at, and what if any other designs were considered. Both the public and the decision makers need this information.

Response:

Chapter 2, Alternatives in the Final EIS, description of Alternative 2 was updated to include an explanation of the design and background information.

See responses to Comments 2 and 6, above.

8. Comment (Letter #26):

My concern is the practicality of dewatering oversized mine waist and the potential release of mercury into a dynamic system.

Response:

Please refer to the Soils section in Chapter 3 of the Final EIS.

Mercury was not used during the mining process in Crooked River. Mercury was sampled in and upstream of the project area by USGS and IDEQ in the 1980s and 2000s since elemental mercury and other heavy metals could be naturally present in the area and brought to the surface during mining activities. As stated in Chapter 3, mercury levels in the project area have been documented to be well below concentration standards set by the EPA that would be harmful to fish and human health. Appendix E of the Final EIS provides the best management practices for mercury collection if it is found in the project area during construction to reduce any potential adverse effects.

Chapter 3 of the Final EIS has been updated to show the potential of dewatering the river. Historic dredging of the valley bottom left larger cobble material that has a high porosity, as described in Chapter 3. Groundwater and subsurface flow paths would likely exist in the project area during construction and completely dewatering the project area during construction is not likely. However, a bypass channel would be provided that would separate fish and aquatic species from the construction area. This would reduce sediment effects and the direct killing of aquatic species.

To reduce the potential of the river going subsurface in the cobbles upon completion of the project, the floodplain and new river channel would be regraded to have an appropriate mix of fill that would improve water retention in the floodplain. The river channel and streambanks would consist of about 30 percent sand and gravel mixed in with larger cobbles and boulders. Floodplain fill consists primarily of sands, gravels, and cobbles 6 inches or less. Fines and organic materials would be mixed in the floodplain substrate as well. Typical flow rates through alluvial materials (hydraulic conductivity) are about 0.0012 ft/s for a sand and gravel mix and up to 0.01 ft/s for gravel. Multiplying the groundwater flow rate by the area of floodplain fill layer at the maximum thickness, the expected flow rate through the sand and gravel mix is about 1.25 cfs (0.0012 ft/s * 400 ft wide by 2.7 ft deep) and 12.5 cfs for gravel (M. Daniels, RDG, pers. comm, 2014). This means that only about 1.25 cfs would be able to pass through the sand and gravel substrate material in the riverbed; and flows should be even less through the floodplain fill. However, if the riverbed material consisted of only gravels and cobbles, the loss of flow could be about 12.5 cfs from the river. Baseflow in Crooked River was measured at about 25 cfs in 2012 (RDG et al. 2012). Base flow estimates for the 7-day Q_2 (2-year return interval streamflow) is about 12.3 cfs. We can assume that if only about 1.25 cfs can pass through the substrate materials, the remaining flows would be retained as surface flows; but again, if the substrate is not mixed and consists of only gravel or larger sized substrate, there would be a high potential of the river channel going subsurface.

EFFECTIVENESS OF SIMILAR PROJECTS – RIVER BYPASS/GROUNDWATER

9. Comment (Letter #21):

We [Friends of the Clearwater] had several questions we posed in our scoping comments. Not all of them have been addressed in the DEIS. For example, we asked questions whether

restoration of this type actually and works and if so, how effective is it. The past mitigation work seems to have been detrimental rather than beneficial, at least for some species.

Have river bypasses like the one proposed worked in past projects? The DEIS notes the concern over groundwater and the role it play in this lower part of Crooked River. In essence, there should be enough information for the agency to know whether any negative impacts will result.

Groundwater is particularly important for a species like the bull trout. The input of cooler groundwater can make a major difference in habitat for this species.

Response:

Chapter 3, Aquatic Resources, Effectiveness of Mitigation, has been updated in the Final EIS. Groundwater information is presented in and has been updated in Chapter 3, Water Resources.

Similar projects around the area have met the goals and objectives set out for the project. New information, techniques, and lessons learned are expected, but all projects in the recent past have benefitted target fish species.

The bypass channel is designed to pass a 25-year flow event (1,316 cfs), which has been determined as an acceptable risk for 3 years. There are mitigations and risk management techniques built in to mitigate for a larger flow.

Long-term (>1 year) bypass channels have not been implemented in the local area, but they are utilized in the region. The Mill Town Dam Removal project on the Clark Fork River in western Montana utilized a large bypass channel while the dam was removed, contaminated sediments were dredged out of the historic floodplain, and the new channel was created, including large woody debris placement and riparian planting. The water was in the bypass channel for 2.5 years and there were no associated problems. The bypass channel was designed for a Q_{100} flow. The largest flow seen during bypass use was about a Q_{10} (Martin 2014, personal communication).

The Milltown project was subject to a Q_{35} flow the first year following full watering of the channel, before bank stabilization was complete. One meander bend avulsed into a side channel, but was able to be reconstructed and, using bank stabilization treatments, has not reverted to that channel.

Chapter 3, Aquatic Resources, in the Final EIS has been updated to discuss potential groundwater impacts from Alternative 2. Groundwater elevation data suggest that there would most likely be water in the bypass channel. Groundwater interactions should be more natural following construction, with infiltration and exfiltration happening continuously along the new channel and floodplain. Currently, bull trout use the project area as a migratory corridor from the South Fork Clearwater River to the upper Crooked River watershed for spawning.

Chapter 2, in the Final EIS, has been updated to include groundwater elevation monitoring during implementation of Alternative 2 and post-implementation for a minimum of 3 years.

CONSTRUCTION PHASING

10. Comment (Letter #19):

The construction for the rehabilitation of the Crooked River would occur in four phases beginning in 2015. Table 2-1 also includes two options for floodplain grading of different stream reaches. We found portions of this section in the document to be unclear. It was our understanding that floodplain grading would occur as part of the construction phases rather than be optional. Listing flood plain grading actions as options seems to suggest that this activity may not occur. We believe that restoring the floodplain is critical in promoting a naturally functioning river system. We recommend that the final EIS include an expanded discussion on the options and how the decision would be made to implement either or both options. In addition, the construction phases discuss activities that would occur at various channel stations (e.g., channel station 31+00). It is difficult to identify the referenced stations on any of the figures in the document. We suggest modifying the figures to more clearly identify channel stations for bypass channel and new channel locations.

Response:

The Final EIS text and graphics have been updated in Chapter 2 (Figures 2-1 and Table 2-1) to show the location of Phases and Options. These are also displayed in the Final EIS, Appendix A, Figure A-1a and Figure A-1b.

Under Alternative 2, the proposed construction phases were developed through project design. There are six construction phases, as outlined in the Final EIS, Chapter 2, Table 2-1. The project was divided into four Phases, which require a bypass channel, stream channel reconstruction, and large woody debris placement; and two Options, which require only floodplain grading and large woody debris placement. The construction phases were developed to allow for construction within a set budget each year.

Phases 1, 2, 3 and 4 must occur in sequence in order to reduce environmental impacts and risks during construction. The construction phasing approach is to complete new floodplain grading and new channel grading of Phases 1 and 2 in the middle reaches of the project area where the river channel currently exhibits 90-degree meander bends. The new channel bank and floodplain treatments (large woody debris placement) are scheduled to occur in Phase 3 and the bypass channel reclamation would occur in Phase 4.

Options 1 and 2 are separate from the Phases since they can be completed at any time during the project implementation without impacting the rest of the design. Options 1 and 2 include floodplain grading and large woody debris placement. The floodplain grading was designed to allow these Options to be completed independently without compromising the integrity of the

design of the floodplain and stream channel. In addition, the Options were separated in the design to provide flexibility in funding the project.

Implementation of all six phases is dependent upon funding overtime. Funding from BPA is would be used for Alternative 2. Other grants or funding could also be used. The amount of the construction bids for each phase would determine how and when they are implemented. It is the Forests' intent is complete all six phases of construction to meet the purpose and need of the project. See Rationale for the Decision in the Record of Decision.

See also response to Comment 51.

11. Comment (Letters #13, 14):

Why not let the dredger miners move/work the material first to help with the project to cut costs and make the holes for the project? Wouldn't that help with both parties? Wouldn't that be more cost effective?

Response:

Forest Plan, Management Area 10 – Riparian Areas, Fish and Wildlife Habitat Management, Standard 2, directs the Forest Service to rehabilitate riparian areas before any further nondependent resource use of the immediate area is permitted (USDA Forest Service, 1987a, as amended; page III-31). Under Alternative 2, Final EIS, would complete rehabilitation of the Crooked River riparian area and meet this Forest Plan standard.

Alternative 2 would be implemented under a Forest Service construction contract. It would be very difficult to coordinate contractor and claimant actions to meet the design specifications outlined in the contract. Also this would be a liability for the contractor.

The commenter's suggestion could be beneficial to both parties, but it would not be feasible to implement under a Forest Service contract.

See also Chapter 2, Alternatives Considered but Eliminated from Detail Study in the Final EIS.

REVEGETATION

12. Comment (Letter #20):

Ecologically, your EIS implies that you want to return the Crooked River flora to its natural state. Anyone viewing the area can see that it is currently covered in natural flora and inhabited by natural fauna... To assume that a replanting effort of "natural" plants from a nursery is preposterous.

Response:

Design and Mitigation Measures 2, 9, 10, 18, 24, 25, 26, 27, 28, 29, and 31, in Chapter 2 of the Final EIS, describe revegetation efforts proposed under Alternative 2.

The Nez Perce National Forest Plan direction is to manage riparian areas to maintain cover and security for riparian-dependent species with emphasis on habitats for threatened and endangered species, as well as for water quality. The Forest Plan places emphasis on re-establishment of riparian vegetation in those areas degraded by past activities including dredge mining.

As shown in Chapter 3, Figure 3-12, in the Final EIS, much of the existing streamside vegetation is reed canarygrass and the tailings piles are primarily bare on the slopes. Reed canarygrass is not a species that would naturally occur in the Crooked River valley and is considered an invasive species. Lodgepole pine and Douglas fir, which are found on the tops of the tailings piles, are not interacting with the stream or providing the benefit of shade to reduce water temperatures, as described in Chapter 3, Water Resources, of the Final EIS. Spruce, alders, and willows are the species that are typically found in floodplains and should dominate the valley bottom. Seed stock and cuttings used in the rehabilitation effort would be collected from the local area to provide species that are tolerant of the climate zone and that would be native to the area.

LARGE WOODY DEBRIS

13. Comment (Letter #21):

Where will the large woody debris come from? Will it come only from trees that are to be removed from the current riverside area or will there be a small logging project to provide the wood?

Response:

The Final EIS, Chapter 2, Alternative 2 and Appendix C, were updated to clarify the source of the large woody debris.

Much of the large woody debris needed for the project would be from onsite sources within the project area. Additional large woody debris is needed for the project and would come from local projects under other NEPA decisions. The Forest Service has been working on identification of sources of large woody debris for this project.

See Rationale for the Decision in the Record of Decision.

14. Comment (Letter #25):

Crooked River has redds with beautiful cover in corners. Don't need to throw logs in creek. Logs in creek are hazardous to the public and children. They would get trapped if they fell in.

Response:

A description of the current condition of fish habitat is in Chapter 3, Aquatic Resources, Pool Quality and Quantity, and Habitat Features, in the Final EIS.

Salmonids spawn in gravel/cobble-sized material with little fine sediment and good through-substrate flow to keep eggs aerated. Large woody debris is important for fish habitat, especially steelhead, cutthroat, and bull trout (Roni and Quinn 2001).

Large woody debris is an important piece of stream ecosystems, providing habitat and cover for salmonids, a high-quality habitat for macroinvertebrates preferred by salmonids and pool-forming processes; discussion and detail on woody debris is found in Chapter 3, Aquatic Resources, in the Final EIS.

The addition of large woody debris would not increase the risk to the public relative to other streams in the area that currently have large woody debris that has entered the stream naturally.

MONITORING

15. Comment (Letters #13, 14):

Who is monitoring water Quality from CRVR project and in the South Fork of the Clearwater River?

Response:

Under Alternative 2, the USFS and Nez Perce Tribe would monitor water quality during construction activities and upon completion of the project, as described in: Chapter 2 of the Final EIS, Biological Opinions in the Record of Decision – Appendix B, or as required by other permits (National Pollutant Discharge Elimination System permit, or Stormwater Management Plan).

The Nez Perce-Clearwater National Forests, Nez Perce Tribe, and Idaho Department of Environmental Quality monitor water quality in the South Fork Clearwater River.

See also responses to Comments 29, 30, 31, and 32.

FOREST PLAN AND AMENDMENTS

16. Comment (Letter #10):

With regards to protection of cultural and historic resources, we support the Forest Plan Amendments to allow for the project to move forward. Finally we note that the State Historic Preservation Office has concurred with the suitability and merit of the mitigation measures.

We also support the amendment to the Forest Plan with regards to soils to allow the project to move forward.

Response:

The forest acknowledges your comments.

17. Comment (Letters #15, 21):

Fact #3 – The forest plan is asserted to be a dictating directive for the implementation of this project, both within the document and as voiced by agency reps at public meetings.

Rationale #3 – The DEIS states in a number of places the need and ability to change/modify the forest plan in order to implement the proposed project. If the forest plan can be changed or modified in order to implement the project, the forest plan can also be changed or modified to inhibit the project.

Regarding the soil amendment, it seems it may not be necessary.

Response:

No forest plan amendment is required for the No Action alternative (Alternative 1).

See also Chapter 2, Alternatives Considered but Eliminated from Detail Study on the Final EIS.

The Final EIS, Appendix D, includes the analysis for the proposed forest plan amendments. The conclusion is that an amendment would be needed for soil resources and cultural resources with Alternative 2.

See also Record of Decision, Appendix D, Forest Plan Amendments.

ALTERNATIVES – NARROWS

18. Comment (Letters #06, 19):

We attended the group information meeting last fall on the CRVR Project... The highlight of the meeting for us was the proposed work that would be done in the narrows on the Crooked River Road, we see that has been thrown out.

The Forest Service's Notice of Intent also discussed a secondary purpose and connected proposal - realigning the Crooked River road to reduce sediment delivery to surface water and reduce the risk of continual flooding of the Crooked River Road. The DEIS removed this action from further analysis due to the need for additional information.

Response:

Chapter 2 of the Final EIS describes why the Narrows Road alternatives presented to the public in January 2013 were eliminated from detailed study from the Final EIS.

The Final EIS, Appendix C, identifies the Narrows Road Improvement Project as an activity the forest will pursue in the future.

AQUATIC RESOURCES

19. Comment (Letters #06, 11):

It will take decades for the beauty and the fish we now have in this area to be re-established, not to mention the damage done to the fish habitat during the construction.

...let's look at some known facts any time any stream is straightened it washes much worse, if that stream is straightened it will destroy all salmon and steelhead fish eggs due to leaving some out of the water and burying the rest in sand due to too much sand washing down the river, plus the fact to do this amount of work is going to require cats, track hoes and who knows what else in the river...

This project destroys the environment;

Response:

The Nez Perce Forest Plan directs presently degraded fish habitat to meet the fish/water quality objectives established in the Forest Plan (USDA Forest Service 1987a, p. II-19; and Appendix A, Table A-1).

Chapter 2, Design and Mitigation Measures 1 and 45, specifically address when instream work can be done so as not to affect salmon and steelhead redds and eggs.

Chapter 3, Aquatic Resources, in the Final EIS describes timing of establishment of vegetation and floodplain processes. Chapter 3, Water Resources, describes the sinuosity and sediment transport processes currently and as designed.

Roni and Quinn (2001) observed much higher steelhead and cutthroat trout densities in the winter after large-scale stream rehabilitation and large woody debris placement. Due to the design feature of constructing a bypass channel, work would not occur in occupied habitat.

Other projects of similar nature have occurred or are in progress on the Forest. The large equipment is necessary to realign the material as designed. Equipment use in stream or live water would be minimized due to the bypass construction.

The project is in compliance with:

- Section 7(a)(2) of the Endangered Species Act of 1973 (as amended),
- 50 CFR § 402.12 (Interagency Cooperation, Biological Assessments),
- Endangered Species Consultation Handbook (USFWS and NMFS, March 1998),
- Magnuson-Stevens Fishery Conservation and Management Act (§ 305(b)) and its implementing regulations (50 CFR § 600), and
- Nez Perce Forest Plan.

20. Comment (Letters #12, 24, 25):

This is being touted to improve fish habitat and quantity of certain fish in the river. I disagree with this contention.

...fish that already thrive in Crooked River and Wildlife Habitat.

Good fishery now... Does not need to be fixed....

This project destroys the excellent and accessible fishing offered in the area...;

Response:

The Nez Perce Forest Land Resource Management Plan (Forest Plan) provides direction for wildlife and fish with Forestwide standards that apply to this project (USDA Forest Service 1987a, p. II-19). The Draft EIS, page 1-12, reiterates that the Nez Perce Forest must meet established fishery/water quality objectives for all prescription watersheds, as shown in Appendix A of the Forest Plan (Table A-1). Table A-1 illustrates that Lower Crooked River (Prescription watershed number 17060305-05-01) has a current fishery habitat potential of 50%.

The fishery water quality objective for habitat potential is 90%. Lower Crooked River is classified as a stream below carrying capacity due primarily to a lack of diversity (pool structure). The habitat components are stated to be replaced through direct habitat improvement projects (USDA Forest Service, 1987a, Appendix A-1, Table A-1).

The USFWS (2002) recovery plan states that the large migratory component (fluvial life-history) of bull trout in the South Fork Clearwater core area is considered at intermediate risk. Core areas such as the Crooked River population are considered to have very high habitat potential for bull trout (USDA Forest Service 1998; CBBTTAT 1998d; and IDFG 2005a-Appendix D). The 5-year summary and evaluation for the Snake River Basin Steelhead, states that the Clearwater Major Population Group (including the South Fork Clearwater steelhead population) has an overall viability rating of high risk (NOAA 2011). Habitat improvement efforts on federal lands should remain a priority for the recovery of Snake River Basin Steelhead (NOAA 2011, p. 52). Westslope cutthroat trout are widespread in the Upper South Fork Clearwater River, including Crooked River. IDFG screwtrap data (2002–2014) show that there is a fluvial life-history component in the Crooked River westslope cutthroat trout populations. Preservation of this fluvial life history is an important component to consider, given isolated populations in the Upper Crooked River. Improved habitat complexity such as the addition of large wood complexes in the lower reaches will benefit fluvial cutthroat. Large wood contributes to pool formation and creates dynamic instream structure providing cover, rearing, and potential overwintering habitat for cutthroat.

Roni and Quinn (2001) observed much higher steelhead and cutthroat trout densities in the winters following large-scale stream rehabilitation and large woody debris placement. Another observation of rehabilitation projects was that the cutthroat and steelhead numbers and densities increased as riffle area increased. The designed channel will increase fast water habitat by 33%, increasing potential cutthroat and steelhead preferential habitat by the same amount.

21. Comment (Letter #18):

The Department of the Interior has reviewed the Draft Environmental Impact Statement (EIS) for the Crooked River Valley Rehabilitation Project, Nez Perce-Clearwater National Forest, Idaho. In Chapter 3: Affected Environment and Environmental Consequences, the document contains a discussion of the role of water temperature on fish populations. Prior to the development of the Final EIS, the Department recommends that the authors consider and reference the following U.S. Geological Survey (USGS) 2007 study conducted on the Crooked River by Torgersen et al. The report includes possible impacts on fish, and indirectly birds, and other fauna that was not addressed in the current document.

Torgersen, C.E., Hockman-Wert, D.P., Bateman, D.S., and Gresswell, R.E., 2007, Longitudinal patterns of fish assemblages, aquatic habitat, and water temperature in the Lower Crooked River, Oregon: U.S. Geological Survey Open-File Report 2007-1125, 36p. <http://pubs.usgs.gov/of/2007/1125/pdf/ofr20071125.pdf>

Response:

The Forest has reviewed this document. It is a study of a Crooked River in Oregon, with vastly different physical, geomorphological, and biological characteristics. The structure, fish assemblages, and the spring-fed flow type system do not relate to Crooked River, Idaho; therefore, this river was not considered as part of analysis for this document. See, also, CONSIDERATION OF SCIENCE AND LITERATURE SUBMITTED BY THE PUBLIC section below.

22. Comment (Letter #20):

Piscatorially, a cutthroat trout fishery exists in Crooked River. To eliminate this fishing opportunity in the name of providing more breeding grounds for salmon and steelhead is a waste of time, money and effort. Many miles of rivers and streams have been allocated for the salmon and steelhead; surely this small section of Idaho will not make or break the recovery efforts for those fish.

Response:

See response to Comment 20.

Roni and Quinn (2001) observed much higher steelhead and cutthroat trout densities in the winters following large-scale stream rehabilitation and large woody debris placement. Another observation of rehabilitation projects was that the cutthroat and steelhead numbers and densities increased as riffle area increased. The designed channel would increase fast water habitat by 33%, increasing potential cutthroat and steelhead preferential habitat by the same amount.

Following implementation of Alternative 2, fishing opportunities are expected to increase, as shown by the immediate response of fish in other restoration projects and as a result of increased productivity and densities expected to occur in the rehabilitated reaches (Bransford, NPT. Pers. comm., 2014).

This area has been listed as a high-priority reach for salmon and steelhead for the Forest Service since the early 1980s (USDA Forest Service, 1987a, as amended; USDA Forest Service 1998).

23. Comment (Letter #21):

The information in the DEIS about the Pacific lamprey is not clear. The mitigation measures don't mention this rare species in terms of allowing its passage but it suggests later in the DEIS that the same mitigation measures also work for Pacific lamprey.

Response:

Additional Pacific lamprey passage information has been added into Chapter 3, Aquatic Resources, of the Final EIS.

If Pacific lamprey are found on site during implementation, Design and Mitigation Measures 11 and 45 (Chapter 2 of the Final EIS), including Best Management Practices outlined in USDI-FWS (2010), would be followed.

WATER RESOURCES/WATER QUALITY

24. Comment (Letter #11):

[Note: This comment also falls within the Aquatic Resources area...]

...let's look at some known facts any time any stream is straightened it washes much worst, if that stream is straightened it will destroy all salmon and steelhead fish eggs due to leaving some out of the water and burying the rest in sand due to too much sand washing down the river, plus the fact to do this amount of work is going to require cats, track hoes and who knows what else in the river...

Response:

Chapter 2, Design and Mitigation Measures 1 and 45, of the Final EIS specifically address when instream work can be done so as not to affect salmon and steelhead redds and eggs.

Chapter 3, Water Resources, of the Final EIS describes the existing, overly-sinuuous and unnatural channel planform and the proposed, more natural sinuosity of the new channel, and provides the geomorphic rationale for the proposed, more natural sinuosity. This rationale relates channel sinuosity to channel gradient and water velocity, and explains how restoring natural sinuosity would increase water velocity and improve the transport of suitable spawning substrate to downstream reaches that are currently in a static, armored condition.

Other projects of similar nature have occurred or are in progress on the Forest. The large equipment is necessary to realign the material as designed. Equipment use in stream or live water would be minimized due to the bypass construction.

25. Comment (Letter #15):

“Data” asserted in the DEIS also appears to be conflicting. Example: Pg. 3-22, “Due to the high hydraulic conductivity through the dredge tailings in the valley, temperatures are slightly lower at the downstream end;” while pg. 3-62 states, “these extensive mining activities....left extensive tailing piles....that has caused elevated water temperatures”.

Response:

The statement in the Draft EIS (page 3-22) in Chapter 3, Aquatic Resources is referring to the temperature change from the top to the bottom of the project area, along 2 miles of the Crooked River valley. In the Final EIS, this section was updated, see pages 3-23 to 3-29, and Figure 3-9.

The statement in the Draft EIS (page 3-62) in Chapter 3, Water Resources is referring to the overall elevated water temperature in Crooked River at the bottom of the project area, that currently exceeds the State of Idaho temperature standards (see FEIS, Table 3-3). In the Final EIS, Chapter 3, Water Resources, Crooked River Hydrology (page 3-64 to 3-65) was updated to clarify the relationship of groundwater-surface water processes. This section includes an explanation of hydraulic conductivity and the existing dredge mining piles.

See response to Comment 2.

See Glossary – hydrologic conductivity.

26. Comment (Letter #19):

Sediment and temperature Total Maximum Daily Loads have been developed for the South Fork of the Clearwater River subbasin (IDEQ et al. 2004. South Fork Clearwater River Subbasin Assessment and TMDLs) which includes the Crooked River. Actions to meet reduction targets are necessary to support beneficial uses. We believe this project will significantly improve water quality and habitat. In the following comments, we offer some recommendations regarding inclusion of additional information about the predicted temperature decreases and sediment reductions in the final EIS.

Although the DEIS refers to the River Design Group final design report for specific details (i.e., RDG 2012b), it is unclear what method was used to predict the average effective shade. The TMDL established a 24 percent increase in effective shade to achieve beneficial uses for cold water and salmon spawning. We are very pleased to note that average effective shade is expected to increase from 32 percent to 83 percent after implementation of the project. This is well above the TMDL target. We recommend that a summary of the methods/models used to form the basis of conclusions related to temperature be included in the final EIS.

The DEIS does not specifically address the sediment portion of the TMDL. We acknowledge that restored hydrology/sinuosity will improve the river's sediment transport and capacity; however, the DEIS does not identify TMDL targets or the timeframe for attaining standards. In addition, one potential issue related to sediment that affects water quality is the proximity of roads to surface water. The Notice of Intent (December 2012) discussed the Narrows Road as a source of sediment affecting the Crooked River and provided options for addressing this issue. Although the road component was eliminated from further consideration in the DEIS, it remains as part of the cumulative effects analysis and potential future foreseeable actions. We recommend that the final EIS disclose how the project will comply with sediment targets established for the watershed. We also encourage the USPS to obtain the necessary information to further assess the Narrows Road and consider evaluating alternatives through a subsequent NEPA analysis as stated in the DEIS.

Response:

Chapter 3, Water Resources, of the Final EIS has been updated to present the method used by River Design Group to predict post-project percent effective shade. Post-project percent effective shade was predicted by River Design Group to be the percent of channel length expected to support woody vegetation (RDG et al. 2013a).

Chapter 3, Water Resources, of the Final EIS has been updated to discuss the sediment TMDL for the South Fork Clearwater River. Crooked River from the mouth to Relief Creek is not listed under §303(d) of the Clean Water Act as water quality impaired for sediment (IDEQ 2010); however, per the TMDL, human-caused sediment in the South Fork Clearwater River at Stites should be reduced by approximately 25% (South Fork Clearwater River, Watershed

Advisory Group (SFCRWAG 2006)). The most commonly accepted approach to controlling non-point sources of sediment is to limit pollutants from reaching the water through a combination of best management practices and filtering of runoff using riparian vegetation and floodplains (SFCRWAG 2006). Chapter 2 of the Final EIS presents several Design and Mitigation Measures that would be implemented to minimize turbidity and ensure that the Idaho State water quality standards for turbidity are not exceeded. A required Stormwater Pollution Prevention Plan (SWPPP) that includes appropriate BMPs to protect water quality would be prepared and adhered to as part of the National Pollutant Discharge Elimination System (NPDES) Stormwater Construction General Permit. See also responses to Comments 27 and 28.

Mature riparian communities and a stable hydrologic regime and stream channel are needed to substantially improve stream temperatures and provide pollutant buffers. The Idaho Department of Environmental Quality believes 10 years should be a reasonable amount time for achievement of water quality standards; however, it is likely to take decades for improvement throughout the watershed considering the time needed to for riparian vegetation to grow to maturity (SFCRWAG 2006).

A Federal Consistency Checklist has also been completed for Alternative 2 and is located in the project record.

27. Comment (Letter #19):

We are also unclear if an NPDES Stormwater Construction General Permit is applicable for this project. We provided information on the EPA Region 10's Stormwater Construction General Permit in our scoping comments (January 2013). The EPA RIO's COP is required for projects affecting over one acre in disturbance. The project boundary should include areas for stockpile, equipment, any facilities, and temporary storage. To assist in understanding the permit requirements, the operator should identify potential pollutant sources in relation to possible points of discharge. To avoid impacts to surface water, best management practices must be properly selected, installed and maintained to contain or reduce each pollutant (e.g., sediment, oil, grease, and other toxic pollutants). BMPs include structural and non- structural actions. We recommend that the final EIS discuss the applicability of NPDES to the project and include a discussion of BMPs that would be employed at the site to ensure water quality protection. More information on NPDES can be obtained by visiting the EPA R10 website at: <http://yosemite.epa.gov/R10/WATER.NSF/NPDES+Permits/Region+10+CGP+resources/>

Response:

For Alternative 2, an NPDES Stormwater Construction General Permit would be obtained prior to construction as determined by law. A required Stormwater Pollution Prevention Plan (SWPPP) that includes appropriate BMPs to protect water quality would be prepared and adhered to as part of the NPDES permit. Chapter 2, Design and Mitigation Measures #6 and 16 of the Final EIS was updated to include the applicability of the NPDES permit, and the appropriate BMPs to protect water quality are described in Chapter 2.

28. Comment (Letter #20):

Water turbidity is currently at a minimum in Crooked River. Eighty years of settling has provided clear, cool water. Straightening of the channel will increase particulates in the stream water, eventually clouding the Clearwater River. Current discussion regarding particulate matter and habitat destruction as a result of dredging in the large rivers of our area should be a wake up call as to the habitat disaster that will occur as the result of excavators, dozers, and backhoes wading up and down Crooked River.

Response:

Under Alternative 2, turbidity is a short-term effect of any instream activity. However, the design and mitigation measures presented in Chapter 2 would minimize turbidity and prevent the Idaho State water quality standards for turbidity from being exceeded in Crooked River and, therefore, the South Fork Clearwater River. Idaho State water quality standards for turbidity are stringent, and implementation of Alternative 2 would have to adhere to them.

Following construction, turbidity could increase for a year or two. However, with the constructed channel and floodplain designed to function more like a natural system, the water energy should dissipate across the floodplain, and the gravels, sands, and silts the river has carried should drop out.

WETLANDS**29. Comment (Letter #19):**

Without a Clean Water Act (CWA) 404(b)(1) analysis, the EPA cannot make any preliminary determination that the least environmentally damaging practicable alternative [LEDPA] is Alternative 2, analyzed in the EIS. We understand that the analysis is still being developed, and that the intent is to have it included as an appendix (Appendix B) to the final EIS. This analysis will include impacts to all waters of the U.S. and not limited to wetlands. While other alternatives were considered but eliminated from detailed study, the 404(b)(1) analysis must consider all alternatives and demonstrate how the selected alternative meets the LEDPA.

The EPA will review the U.S. Army Corps of Engineer's Public Notice (PN) for Application for Permit (CWA 404) for this project when it is published. The EPA likely will have specific comments based on the PN, understanding that the project as described in the DEIS clearly provides a net benefit to the Crooked River valley aquatic ecosystem.

Response:

The Final EIS, Appendix B, includes the Clean Water Act 404(b)(1) analysis for waters and wetlands of the United States and presents the Least Environmentally Damaging Practical Alternative (LEDPA).

On August 22, 2013, the USACE entered into an interagency agreement with the Nez Perce-Clearwater National Forests to combine the Section 404 and NEPA process. The merger process combined the 404b(1) analysis and public involvement process in the development of the

Crooked River Valley Rehabilitation EIS. The USACE will evaluate and determine the appropriate permitting pathway, once a completed Joint Application for Permits is received from the Nez Perce-Clearwater National Forests.

Therefore, EPA's opportunity to make specific comments on this action was during the EIS public comments periods.

CLEAN WATER ACT 404 – PERMITS INCLUDING STREAM ALTERATION PERMIT (IDWR)

30. Comment (Letters #11, 25):

...plus the fact to do this amount of work is going to require cats, track hoes and who knows what else in the river, yet if a logger or anybody else get a piece of equipment in any free flowing stream that supports salmon or steelhead, or muddies it in any way the D.E.Q. imposes a fine of many dollars, or is common ordinary citizen the only one who must obey the law and the government can do whatever they want, I have always said that there is two set of laws the ones the common citizen obeys and the one U.S.F.S. obeys. This not right everybody should obey the same laws.

We say there would be a short spike in sediment from this type of work is ok, but not when someone else does it is not.

Response:

Chapter 2 of the Final EIS, Design and Mitigation Measure 16, states: "Obtain and comply with all appropriate permits prior to ground-disturbing activities..." The Forest Service is held to the same standards as the common citizen for ground-disturbing activities. Permits to be obtained include, but are not limited to, the Clean Water Act Section 404 Permit Authorization, Section 401 Water Quality Certification, and National Pollutant Discharge Elimination System Stormwater Construction General Permit. Additionally, compliance monitoring, including turbidity, would be conducted as required under the applicable permits.

31. Comment (Letters #13, 14):

Even though the EPA has us shut down in the South Fork of the Clearwater the IDWR has issued our dredging permits for same. I do have mine!..

31a. Will CRVR project cause suction dredging in South Fork Clearwater River to be stopped or interrupted? Would I get the days back, if dredging is stopped or interrupted? We only have a 30 day window for suction dredging as permitted by IDWR. This is to prevent the dredgers from interrupting the spawning season in a critical habitat area, according to reports from the State agencies!

Response 31a. The forest does not see this project affecting any approved/legal suction dredging on the South Fork Clearwater River.

31b. Who do we talk to if dredging or prospecting is stopped? Who is the responsible party?

Response 31b. The EPA and the State of Idaho authorized suction dredging permits. Confirm that the waterbody you wish to work in is eligible for a permit from both the Idaho Department of Water Resources Recreational Mining Permits Program and the EPA for small suction dredge mining. Be aware that you will need permits from both agencies to dredge in Idaho.

You may contact the EPA, Tracy DeGering (degering.tracy@epa.gov) for more information about suction dredging permit authorizations or 208-378-5756. Additional information is available at: <http://yosemite.epa.gov/r10/water.nsf/npdes+permits/idsuction-gp>

32. Comment (Letters #13, 14):

It was also stated the USFS will be getting a 404 permit and complete required monitoring under that permit. Can that be accessed by the miners?

Response:

The USFS is required by law to have a Section 404 permit for this project, and monitoring is typically required by the USACE for projects that discharge into waters of the United States. Refer to EPA/USACE Mitigation Rule, dated April 2008. See Chapter 2, of the Final EIS, Design and Mitigation Measure 16.

The USACE authorization would cover only the selected alternative for the CRVR project.

CULTURAL RESOURCES

33. Comment (Letter #01):

At this time we [Confederated Salish and Kootenai Tribes Tribal Heritage Preservation Office] do not know of any recorded sites that will be impacted by the undertaking.

Response:

The Forest Service acknowledges this information.

34. Comment (Letters #02, 03, 06, 07, 15, 25):

This area is of historic and cultural significance to the residents and visitors and should not be destroyed...

...its history will be lost and can never be recovered...

This is mining history landscape. Miners came to this state and settled it, brought with them other industry, farmers, storekeepers, carpenters. This is what started building this state.

Discrimination against white settlers of the area and history. Destruction of history.

This project destroys the history of the Crooked River Valley;

This project impacts negatively the local culture.

Response:

The Forest Service acknowledges your opinion.

Alternative 1 (No Action) provides for no rehabilitation of the Crooked River Valley; therefore, the existing cultural resource sites would not be disturbed.

See also Chapter 2, Alternatives Considered but Eliminated from Detail Study on the Final EIS.

Chapter 3, Cultural Resources, of the Final EIS discloses the potential effects to Cultural Resources from implementation of Alternative 2.

35. Comment (Letter #17):

[Note: The author has quoted material from the DEIS, directly or indirectly, in the following—as signified by indented blocks in regular font—and has provided comments—as signified by italic font]

Per 36 CFR 60.4, in order for cultural properties to be eligible for (or remain eligible for) inclusion to the National Register of Historic Places they must retain integrity and meet one of four evaluation criteria:

- a) Are associated with events that have made a significant contribution to the broad patterns of our history;

According to the Crooked River Valley Rehabilitation Draft Environmental Impact Statement:

These “features are the dredge piles along the Crooked River. They are considered one of the best examples of dredge mining technology remaining in central Idaho.”

“These tailings are perhaps the best example of bucket-line dredge mining technology found in central Idaho and therefore are an important historical resource. The tailings resulted from extensive dredging operations conducted by the H&H Mining Company, which operated a Yuba-manufactured dredge (locally referred to as the Mount Vernon dredge) along the lower Crooked River from 1938–1942. The dredge piles of the lower 2 miles are morphologically distinct. Their U-shaped pattern reflects the technology employed by bucketline dredges, which pivot around a central anchor-spud. The resulting architecture of the dredge piles is directly reflective of this unique mining technology. These historical features are important to not only understanding a given mining technology and its associated engineering, but also reflect and convey business histories, commerce and trade, and regional/local economics. The historic features are also related to larger world events. The H&H Mining Company was forced to cease operations on the Crooked River by order of the War Production Board in 1942. Gold mining was declared non-essential to the war effort and its labor force dispersed to other industries deemed more important in defeating the Axis Powers of World War II.”

Since these are one of the “best examples of dredge mining technology remaining in central Idaho”, destroying them in any manner would destroy our history and any historic reference that is left. There are occasional piles of rocks that are from the dredging era but they do not show the significance of mining activity nor is their integrity intact.

Response:

The Forest Service acknowledges your opinion.

36. Comment (Letter #17):

[Note: The author has quoted material from the DEIS, directly or indirectly, in the following—as signified by indented blocks in regular font—and has provided comments—as signified by italic font]

Would characteristics that qualify historic properties for the National Register of Historic Places be adversely affected (irretrievably lost)? (Yes/No)

According to the Crooked River Valley Rehabilitation Draft Environmental Impact Statement:

“Four cultural properties are found within the project area, with characteristics spanning a wide range throughout the National Register integrity/evaluation criteria continuum (see Table 3-31). One of these properties (site SHC-32 Dredge tailings; Mining; Meanders) is considered eligible for listing on the NRHP.

There are no National Register sites in Idaho County, nor in Idaho, that even come close to this property in its historic perspective of settlement, work, contributions to the national economy, etc. The only other “mining” sites on the National Register of Historic Places in Idaho are the Chinese Sites in the Warren Mining District, ROCKY BAR South Boise Historic Mining District, and Moore Gulch Chinese Mining Site. To lose this site, which qualifies for the National Register, is to lose too much of our history.

Response:

The Forest Service acknowledges your opinion.

37. Comment (Letter #20):

Historically, the destruction of one of the last, best examples of dredge mining (per your EIS) is a crime. In all arenas historical conservation is the focal point of retaining the developmental record of the United States. Destruction of eighty years of mining history would be a travesty.

Response:

The Forest Service acknowledges your opinion.

MITIGATION OF EFFECTS – CULTURAL RESOURCES**38. Comment (Letter #10):**

While we [Idaho Conservation League] recognize that impacts to the historical dredge tailings would result from the project, we feel that the mitigation measures proposed are adequate to ameliorate the effects of the project. We also feel that other representative examples of dredge tailings are common in the region, and that the specific value of the Crooked River dredge tailings are limited.

With regards to protection of cultural and historic resources, we support the Forest Plan Amendments to allow for the project to move forward. Finally we note that the State Historic Preservation Office has concurred with the suitability and merit of the mitigation measures.

Response:

The Forest Service acknowledges this opinion and agrees that the State Historic Preservation Office has concurred with the project mitigation stipulations.

39. Comment (Letter #16):

Whatever the condition of the Meanders section of Crooked River was (say, 100 years ago), it has clearly been drastically changed by dredge mining and other activities. I am not convinced by the argument that the dredge piles should be left as they are just because they are historic. They are indeed historic, but not every historic thing can or should be preserved. Especially when they have degraded something else of great value, such as the fishery of the Clearwater watershed, the historic “structures” should be sacrificed. The DEIS proposes mitigation (preservation of a small subset of the tailings piles, educational displays), which is both necessary and sufficient to preserve a record of the mining history of the area.

Response:

The Forest Service acknowledges this opinion.

40. Comment (Letter #17):

[Note: The author has quoted material from the DEIS, directly or indirectly, in the following—as signified by indented blocks in regular font—and has provided comments—as signified by italic font]

Thoroughly photograph, document, and map historic dredge piles that are proposed for removal (design and mitigation measure 42). This would create a formal record of the historic property such that it can be studied and measured, thus ensuring the resource’s ability to convey information related to dredge mining once the resource is removed.

All this is well and good and should be done anyway but it in no way substitutes for the real thing when viewing the cultural context of the settlement of the west and the impact and importance of gold mining to the nation.

- Retain a representative sample of dredge piles for public interpretation (design and mitigation measure 39). Retention of a small portion of the dredge piles ensures that the visiting public can interact with the actual resource and tangibly understand their form and function through a first-person experience.

The “representative samples” in no way tell the whole story. There are many “representative samples”, i.e., rock piles that remain, but are totally out of and devoid of context to what they were originally. The remaining piles get used for road bed projects, etc. The whole of the 2 mile stretch of Crooked River in the proposal should be left intact.

- Construct a three-panel educational kiosk in the Meanders to inform the public of the history of the Crooked River Valley (design and mitigation measure 40). This would

educate the public as to the greater historical context associated with dredge mining along the Crooked River.

- Record the historic Gnome village (design and mitigation measure 43). This is offsite mitigation meant to enhance a resource that would not be affected by the project, but is nonetheless languishing along the Crooked River. The Gnome village site is a Depression-era hamlet built to support the Gnome Mine, which operated from about 1932–1937. The village is structurally in poor shape and its formal recording is crucial to understanding the architecture and function of this “company-town.” Enhancement of the Gnome village would help mitigate impacts of the project on the dredge piles because the two resources share a similar historical theme, timeframe, and geographic scope.

Plans for enhancement of the Gnome village is a great idea, depending on what that enhancement entails. It may “share a similar historical theme, timeframe” but it does not share the same “geographic scope” with the historic dredge area. A village and the actual dredge area are not related enough to interpret the history of the area.

- Perform a social business history related to the economic contribution historic dredge mining operations made to the local central Idaho economy (design and mitigation measure 44). This would promote understanding of the economic value of historic mining activities to local rural economies such as Elk City, Idaho.

This does need to be done but in no way substitutes for the actual on the ground site. It would serve to enhance the site, not take the place of.

Response:

The expressed advocacy for the preservation of cultural resources is admirable. However, the National Historic Preservation Act (36 CFR 800.6) allows adverse effects to occur to cultural resources on federal land so long as these effects are mitigated. Indeed, the Forest Service has worked with the State Historic Preservation Office (SHPO) to assemble an acceptable level of mitigation for the project. These mitigation measures have been formalized and agreed upon in a signed Memorandum of Agreement (MOA) between the Forest Service and SHPO.

CUMULATIVE EFFECTS – CULTURAL RESOURCES **

41. Comment (Letter #17):

[Note: The author has quoted material from the DEIS, directly or indirectly, in the following—as signified by indented blocks in regular font—and has provided comments—as signified by italic font]

Historic properties of the greater project areas date to perhaps 1861, but many of these older sites have been destroyed by subsequent mining activity.

41a. What is the evidence of the older sites?

41a. Response:

The word “perhaps” was used intentionally. Historical references note that placer mining was occurring along the greater South Fork Clearwater River drainage as early as 1861. Whether

mining activity dating specifically to 1861 ever occurred along the Crooked River proper is currently unknown; however, it is not unreasonable to assume that mining did occur, given that the Crooked River is a major tributary to the South Fork Clearwater River. Regardless, subsequent mining activity in the 20th century along the lower Crooked River has altered/removed overt evidence of this potential earlier mining component.

The last temporally significant wave of mining within the Crooked River Valley occurred during the Great Depression. Thus, many of the sites date from as recent as the 1930s.

41b. I have related documentation of this and because it took place “as recent as the 1930”s” in no way makes it insignificant.

41b. Response:

The Forest Service agrees. Indeed the term “significant wave” was used to characterize this 1930s mining activity.

Historic mining activity has greatly altered the landscape. Evidence of American Indian use of the landscape along with early mining features have nearly all been removed/altered by subsequent mining actions.

41c. Was there really any significant American Indian use of this area? Maybe they fished there. It is not disputed that they came into the Elk City area to pick camas and to follow the southern Nez Perce trail to Montana, but there is no evidence that there was any “significant” use of either the area nor the drainage in question. Why would American Indian use be any more important or significant than that of subsequent White/Chinese use???

41c. Response:

Historical references show that the greater South Fork Clearwater River drainage was used by American Indians. But evidence of American Indian use along the lower Crooked River is immaterial to the effects analysis for the project. The project is not attempting to mitigate for adverse effects to American Indian sites.

The law does not determine the significance of cultural properties based upon the cultural affiliation of said properties.

Recreation activity and all-terrain vehicle use has deflated (flattened) dredge piles. Use of the dredge pile gravels for road maintenance activity has also altered this historic landscape.

41d. If this site were protected, these types of activities could be curtailed/stopped.

41d. Response:

The Forest Service agrees.

Additionally, artifact collecting has removed vast amounts of scientific data from historic mining sites.

41e. This is probably true but is in no way a reason to destroy what is left with proper interpretation along with the actual physical evidence.

41e. Response:

The Forest Service is not proposing to remove historic dredge mining features because artifact collecting has occurred at mining sites. Other overtly stated factors related to “aquatic restoration” are driving the proposed action.

Natural events have also affected the historic landscape. Wildland fire has burned historic properties within the greater project area, periodic flooding and its associated erosion has affected streamside sites, and wind-throw events have displaced historic features and artifacts as root wads were upended.

41f. These types affect all historic properties, some more than others.

41f. Response:

The Forest Service does not disagree.

SOIL RESOURCES

42. Comment (Letter #21):

... Also, what is not clear is whether any additional impacts to soils would result from the project. Frankly, it appears the agency has been inconsistent in various documents in how it analyzes new impacts to soils on areas where soils are already negatively affected.

Response:

Rationale of the type of soil amendment and location within the floodplain is provided in the soils analysis of Indicator A: Improved soil and plant habitat within the Draft EIS, pp. 3-107 to 3-112. The soils analysis addresses soil disturbance and the need for a forest plan amendment to provide for active restoration of soils and plant communities (Draft EIS, pp. 3-113 to 3-115). The current Nez Perce Forest Plan direction ensures soil protection by minimizing disturbance but does not provide for active restoration at the scale of this project. Typically, management actions that harvest timber or lower fuels buildup minimize the disturbance footprint to a level whereby permanent impacts to soils are avoided. The soils analysis for these other projects considers the disturbance from past, present, and future perturbations to this disturbance level. However, the CRVR project, Alternative 2, would entirely rebuild the floodplain plant and soil communities and, thus, a disturbance threshold is not applicable. The existing conditions remain departed from the expected natural conditions both structurally and functionally. Minimizing disturbance would not restore or improve the productivity of the land for these degraded areas within the CRVR project. The project area’s existing conditions, project scale, proposed active restoration create a need to amend the forest plan, in comparison to other types of forest projects that may require a forest plan amendment (see Draft EIS, Appendix D). Consideration of cumulative impacts to soils from past, ongoing, and future management actions can be found in the Draft EIS (pp. 3-112, 3-114, 3-115).

43. Comment (Letter #20):

Ecologically, your EIS implies that you want to return the Crooked River flora to its natural state. Anyone viewing the area can see that it is currently covered in natural flora and inhabited by natural fauna. To assume that hauling in soil from another area can be "natural" is ludicrous.

Response:

Alternative 2 would return riverside soil and vegetation communities to what is expected for this type river reach (see Draft EIS, p. 3-107 to 3-112). The current expression of these communities departs from nearby analogues, as outlined in the existing condition assessments in the *Design Criteria Report: Crooked River Valley Rehabilitation and Design* (RDG et al. 2012) and the *South Fork Clearwater River Landscape Assessment* (USDA Forest Service 1998).

Outside soil materials may be considered where needed to propagate the desired plant and soil communities. Soil materials including fill, topsoil, and mulch are considered as options. However, onsite soil and plant resources would be used to the extent possible (see Draft EIS, p. 3-117).

Chapter 2, of the Final EIS was also updated to describe the desired condition of the Crooked River valley, floodplain and river.

WILDLIFE RESOURCES**44. Comment (Letter #02):**

This area is teeming with wildlife from ducks, fish, deer, elk, cougar, mink this list goes on and on. To go in and turn their world upside down again would be nothing short of a total travesty.

Response:

Crooked River has been turned “upside down” due to past dredge mining activities between 1930 and 1950. These past mining activities have altered stream and riparian processes and altered aquatic and terrestrial vegetation compared to undisturbed streams. The few trees and other vegetation currently growing on the mine tailings provide little in terms of quality wildlife habitat (cover and forage) compared to a more properly functioning stream/riparian system. It has been determined that there would be short-term effects to wildlife species that may use the area associated with the Crooked River Valley Rehabilitation project. These effects include the temporary displacement of wildlife species from the area due to loss of habitat and noise/disturbance from project activities. Overall, however, the project would result in a long-term improvement in stream and riparian habitat by restoring/rehabilitating and speeding up recovery of an altered stream channel and riparian vegetation (see Chapter 3, Wildlife, of the Final EIS).

RARE PLANTS

No comments received.

INVASIVE PLANTS

No comments received.

RECREATION RESOURCES

45. Comment (Letter #03):

If the work on the three miles of Red River below the Ranger Station is any indication of what will be done here, it is clear this project is not in the best interests or recreational users, fishermen or hunters. The Red River Project destroyed almost three miles of “no fee” recreation, camping and fishing sites that had been enjoyed by the public for over sixty years.

This project destroys the excellent and accessible fishing offered in the area, thus economically impacting Idaho County in a negative way;

Response:

Under Alternative 2, the dispersed campsites in Campgrounds 3 and 4 and others in the project area, would continue to be available after implementation of Alternative 2. There would be the same amount of “no fee” camping that is currently in the project area (see Chapter 3, Recreation Resources, of the Final EIS). This project area would remain a “no fee” dispersed recreational area, because there are no improvements that require a fee for use.

Roni and Quinn (2001) observed much higher steelhead and cutthroat trout densities in the winters following large-scale stream rehabilitation and large woody debris placement. Another observation of rehabilitation projects was that the cutthroat and steelhead numbers and densities increased as riffle area increased. The designed channel would increase fast water habitat by 33%, increasing potential cutthroat and steelhead preferential habitat by the same amount.

Following implementation of Alternative 2, fishing opportunities are expected to increase, as shown by the immediate response of fish in other restoration projects and as a result of increased productivity and densities expected to occur in the rehabilitated reaches (Bransford, NPT, Pers. comm. 2014). In addition, this alternative would re-shape existing dredge tailing piles and increase access across the valley bottom for recreational use, including fishing.

AIR QUALITY

No comments received.

MINERAL RESOURCES

46. Comment (Letter #13):

Why can the USFS disturb the dredge piles now, when I could not disturb them in the past because they are a cultural site? In the past I have requested to go metal detecting on dredge piles and was told they were a cultural site and was told the USFS had to consult with SHPO and have identified some areas to be retained with interpretation. Also that they have to do a forest plan amendment.

Response:

The Nez Perce–Clearwater National Forests did have to consult with the State Historic Preservation Office. As part of the mitigation described in Chapter 2 of the Final EIS, some areas of past dredge tailings would be retained with interpretation.

Metal detectors may be used on National Forest System lands in areas that do not contain or would not be reasonably expected to contain archaeological or historical resources (FS Manual 2364.23). Metal detectors must be used for lawful purposes and must not violate ARPA or 36 CFR 261.9. Relevant prohibited acts found in 36 CFR 261.9 state:

(g) Digging in, excavating, disturbing, injuring, destroying, or in any way damaging any prehistoric, historic, or archaeological resource, structure, site, artifact, or property.

(h) Removing any prehistoric, historic, or archaeological resource, structure, site, artifact, property.

No forest plan amendment would be needed if the cultural resource site can be protected.

47. Comment (Letter #13):

When Crooked River project is complete, when will it open up for dredging?

Response:

Under Alternative 2, after implementation the Forest Supervisor would rescind the temporary area closure (Design and Mitigation Measure 33, Chapter 2 of the Final EIS) to allow general forest use in the project area, including dredging under an approved plan of Operation and other required permits.

Dredging in Crooked River is regulated by the Idaho Department of Environmental Quality and U.S. Environmental Protection Agency. If Crooked River is opened for dredging, and required NEPA analysis and decision are completed, dredging could occur in the project area.

See also responses to Comments 30, 31, and 32.

48. Comment (Letter #13):

48a. How will you compensate claimants on Crooked River when area closure is in effect?

Response 48a. Design and Mitigation Measure 33, under Alternative 2, Chapter 2 in the Final EIS would close the entire area yearlong to all public activities. The simplest thing is for the claimants to pay their fees during the closure period under Alternative 2.

The Forests would work with the claimants to get a waiver and notice of intent to hold:

- Denial of Access (DOA) waiver described in 43 CFR 3835.13
- FLPMA document after filing the DOA waiver is the Notice of Intent to hold, as described in 43 CFR 3835.31.

In response to this comment, Design and Mitigation Measures 32a, was added under Alternative 2, Chapter 2 in the Final EIS.

48b. Can they (dredgers/claimholders) work somewhere else?

Response 48b. The Forest Service or Bureau of Land Management cannot direct an alternate area/claim where the claimant could do work to satisfy the small miner exemption paperwork.

See response to Comment 48a, about waiver of this paperwork.

48c. Can they access their claims?

Response 48c. The Forest Service would work with the claimants on when their mining claim could be accessed after implementation. In response to this comment, Design and Mitigation Measure 32b, was added under Alternative 2, Chapter 2 in the Final EIS.

49. Comment (Letter #21):

Regarding the mineral withdrawal concept which was rejected in the DEIS, we have two comments. First, we raise this to ensure that any mineral development does not get in the way of the rehabilitation work while it is ongoing. The DEIS suggests mineral work would be forbidden during project implementation. Is that true and does it apply to all types of mineral activity? If not, how can restoration work be conducted while mineral development is ongoing? This needs to be clarified.

Second, it makes no sense not to have a withdrawal after the restoration work is done. Why do this work if it could be undone by subsequent mineral development? Mineral development caused the problem in the first place.

Response:

Chapter 2, Alternatives, of the Final EIS considered a mineral withdrawal of the project area through a forest plan amendment. Direction in the Nez Perce Forest Plan (USDA Forest Service 1987a), Appendix M, provides criteria to consider when proposing an area for mineral withdrawal:

“3. There is no other way to protect the resource or improvement. Possible alternate methods include mitigation measures in operating plans, reclamation bonding, and no surface occupancy stipulations in lease applications.”

For the Crooked River project, it was determined that the rehabilitation work could be protected in the future. After implementation, if mineral exploration is desired and approved the site would be reclaimed to the improved condition through a reclamation bond. The bond would be collected to ensure that rehabilitation planned for the Crooked River Valley Rehabilitation project would be completed. In addition, the current Forest Plan revision effort is addressing the issue of restoration and mineral entry.

Under Alternative 2, the entire project area would be closed to public use, including all types of mineral activity, as described in Chapter 2, Design and Mitigation Measure 33.

50. Comment (Letter #26):

I am a geologist and currently reside in Canada, employed under a NAFTA work permit. In the past I have lived in Idaho and worked on numerous projects in Idaho County. I have over 25 years experience in the mining industry and currently hold interest in mining properties in Idaho County. I am familiar with current and historical placer mining methods.

In reviewing the EIS on the project I am concerned that not enough analysis has been done on mine waist accumulated during historical dredging. The dredging process creates waist of over and under sized material generally split at 3/4 of an inch screen size. The oversize material accumulates in large windrowed piles of gravel and cobble visual above the water table. Unseen below is the layer of undersized material. Historic beneficiation of ore consumed large amounts of mercury with daily losses into the undersized material.

My concern is the practicality of dewatering oversized mine waist and the potential release of mercury into a dynamic system.

Response:

See response to Comment 8.

TRANSPORTATION

No comments received.

SOCIAL AND ECONOMIC RESOURCES

PROJECT COST AND FUNDING

51. Comment (Letters #02, 03, 06, 07, 14, 17, 20, 22, 23, 25):

The proposed project is a huge waste of taxpayer's money.... We do understand that funding would come from the Tribe and Bonneville Power, but really we all know where that money comes from....

Fiscally, it is a waste of taxpayer money during one of the worst economic crises to envelop the United States. No defensible reasoning exists for the wanton misuse of 2.5 million dollars on a project such as the Crooked River plan. Instead of wasting money on this boondoggle, you personally should be in the lead of USFS attempts to save money and return it to the public coffers.

Please leave this area alone I am sure you can spend millions elsewhere where it would be much more beneficial....

There are other opportunities and potential actions that can improve conditions in the lower Crooked River valley that have less risk, less impact and much cheaper associated costs.

Don't spend money on projects that are not needed.

This project destroys the excellent and accessible fishing offered in the area...., thus economically impacting Idaho County in a negative way;

This project is a waste of taxpayer money.

Response:

Chapter 2, Alternative 2 describe that primary funding would come from Bonneville Power Administration (BPA), and if necessary other grants or funding sources. Following the Forest Service decision, BPA would decide whether to provide funding toward the Crooked River Valley Rehabilitation Project.

Chapter 2, Tables 2-3 and 3-48, display the difference between alternatives including cost of improvements, funding source and project schedule. Chapter 3, Social and Economics, in the Final EIS displays the analysis of effects on employment and recreation-based economics by alternatives, including effects to Idaho County. Based on these comments, additional information was added on the economic impacts of fishing and restored fish habitat to Idaho.

The BPA is a nonprofit federal power marketing agency within the Department of Energy. BPA is financed through revenues it generates selling wholesale electrical power from 31 federal hydro projects in the Columbia River Basin, one nonfederal nuclear plant, and several other small nonfederal power plants, and transmitting this power throughout the Northwest. BPA uses its revenues to finance its operations, which include fish and wildlife mitigation obligations required by law.

As described in Chapter 1 of the Draft EIS (pp.1-7 and 1-8), under the Pacific Northwest Electric Power Planning and Conservation Act of 1980 (Northwest Power Act), BPA must mitigate for the impacts to fish and wildlife in the Columbia River Basin associated with the development and operation of the Federal Columbia River Power System (FCRPS). BPA completes this work based on a comprehensive review process that concludes with project recommendations. The Northwest Power and Conservation Council (Council), under its Columbia Basin Fish and Wildlife Program, periodically solicits fish and wildlife mitigation project proposals from a variety of entities in the Columbia Basin. These projects are then reviewed by the Independent Scientific Review Panel (ISRP) to evaluate their scientific merit and feasibility. The ISRP then provides its recommendation for each proposal to the Council. The Council reviews the ISRP recommendations and provides BPA with its funding recommendations for each proposal. BPA reviews the ISRP and Council recommendations and must make its own funding decision for each proposal. BPA funds a program that is consistent with the Council's Columbia Basin Fish and Wildlife Program to fulfill its mitigation responsibilities under the law.

During BPA's review process, priority consideration is given to proposals that address important mitigation obligations defined in the Council's Fish and Wildlife Program as well as

Endangered Species Act (ESA) (16 U.S.C. 1531 et seq.) obligations contained in biological opinions issued within the Columbia River Basin.

The Council recommended that BPA consider funding the Crooked River Valley Rehabilitation project. Additionally, this project would help BPA meet its obligations under the ESA by fulfilling commitments to implement Reasonable and Prudent Alternative 35, which calls for identifying tributary habitat restoration projects in the 2008 FCRPS Biological Opinion, as amended by a Supplemental Biological Opinion in 2010 and 2014 (National Oceanic and Atmospheric Administration Fisheries 2008, 2010, 2014).

BPA agreed to be a cooperating agency on this EIS to analyze the potential impacts of the proposed project. The project would benefit ESA-listed fish (Chinook salmon, steelhead, and bull trout) and help BPA meet its mitigation responsibilities under the Northwest Power Act. BPA will document its decision whether to fund the project with ratepayer funds in its own Record of Decision, after completion of the Crooked River Valley Rehabilitation Final EIS and the signing of the Record of Decision.

52. Comment (Letter #10):

We feel strongly that the project will contribute to the ecological integrity of the ecosystem and is an appropriate use of mitigation dollars to restore anadromous and resident fish habitat.

Response:

Chapter 3 of the Final EIS fully describes the benefits to anadromous and resident fish habitat from the proposed project.

The Forest Service acknowledges your comments.

IMPLEMENTATION

53. Comment (Letter #25):

Contractors would be from out of state. Not local contractors.

Response:

Due to the cost of mobilizing to remote Forest locations and the importance of price in the contract award process, the majority of the construction contracts performed on the Nez Perce–Clearwater National Forests are awarded to Idaho contractors. There is a sizeable pool of contractors headquartered in Idaho, Lewis, and Clearwater counties that are repeatedly awarded work on the Forest.

NEZ PERCE TRIBE/TRIBAL TREATY RIGHTS

54. Comment (Letter #15):

Chapter 1, Tribal Treaty Rights, pg. 1-14 states, in part, “In 1855, the United States negotiated a treaty with the Nez Perce Tribe: Treaty of June 9, 1855, 12 Stat. 957” and refers to articles within said document. Overview, Summary-Purpose and Need for Action, pg. v, states in part,

“the proposed action responds to the objectives of the Nez Perce Tribe by protecting, restoring, and enhancing watersheds within proximity of their ceded territories”.

Fact #2 – The DEIS is asserting that the treaty of 1855 is the relevant “treaty” that establishes Nez Perce Tribe rights and authority.

Rationale #2 – The treaty of June 11, 1855 was the initial treaty with the Nez Perce Tribe. However, subsequent treaties of June 9, 1863 and August 13, 1868, as well as subsequent agreements, have diminished the rights, scope and legal authority that the Nez Perce tribe has over the proposed action area. The Nez Perce Forest appears to have given arbitrary superior recognition and authority to the 1855 treaty, which has dramatic implications and results as pertains to this proposed project and beyond it.

Response:

The Treaty of 1863 reduced the size of the Nez Perce Reservation from about 7.5 million acres to roughly 750,000 acres; however, it did not affect the rights the Nez Perce had reserved in the 1855 Treaty. According to Article 8 of the 1863 Treaty, all provisions of the 1855 Treaty “which are not abrogated or specifically changed by any article herein contained, shall remain the same to all intents and purposes as formerly, in the same obligations resting upon the United States, the same privileges continued to the Indians outside of the reservation....”

55. Comment (Letter #01):

In the event that additional perspectives or consultation is required, the Confederated Salish and Kootenai Tribes (CSKT) Tribal Heritage Preservation Office chooses to defer our position to the Nez Perce Tribe due to their closer proximity to the project area.

Response:

The Forest Service acknowledges your comments.

NEPA PROCESS

56. Comment (Letter #19):

Based on our review, we are rating the DEIS as LO (Lack of Objections). [EPA Region 10, Office of Ecosystems, Tribal and Public Affairs]

Response:

The Forest Service acknowledges the EPA rating of the Draft EIS.

57. Comment (Letters #03, 15, 17):

Please acknowledge receipt of this correspondence and keep me informed of this project.

Thank you for your review of these comments. I request an email confirmation of timely receipt of this official electronic comment.

Response:

The Forest Service automatically confirmed receipt of these comments sent to the inbox at comments-northern-nezperce-red-river@fs.fed.us. Additional email correspondence has confirmed that the electronic reply was received.

58. Comment (Letters #07, 24):

Please try to talk to more common citizens to get input about your projects, don't just listen to the fish people, (NOAA, Tribes, Enviro's). A new method to gather public comments needs to be figured out.

Response:

Chapter 1, Public Involvement, and Chapter 4, Summary of Crooked River Valley Rehabilitation Planning Process and Timeline, of the Final EIS show the efforts by the Forest Service to inform and gather comments from the public about this project.

In addition to the required legal notices in the paper of record and in the Federal Register, the forest issued news releases in local papers and on the Forest webpage during the planning process.

In addition to the required public involvement (36 CFR 220.4), the forest held two sets of public meetings (Scoping, January 2013; DEIS meetings, May 2014), and a field trip to the project area (June 2013).

The project webpage has been updated throughout the planning process to provide information to the public at: <http://www.fs.fed.us/nepa/fs-usda-pop.php/?project=40648>

COMMENTS NOT AFFECTED BY THE PROPOSAL, OUTSIDE THE SCOPE, INCLUDING CONJECTURAL OR NOT SUPPORTED BY SCIENTIFIC OR FACTUAL EVIDENCE

59. Comment (Letter #02):

Last fall I saw the Forest Service teams planting trees out near the airstrip. I did notice that other areas all along that section have been planted as well as the tree's are all surrounded by fence wire to protect them from the browsing animals. Now you are suggesting to come in with heavy equipment and remove all the tailing piles around these newly planted tree's. Who dreams this stuff up?

Response:

In 2013, the Nez Perce Tribe planted trees near the airstrip, which is outside the Crooked River Valley Rehabilitation project area. These trees would not be disturbed by the proposed project.

60. Comment (Letters #02, 07, 12, 22, 24, 25):

How about restoring the Dixie Guard Station so those buildings could be put into the USFS cabin rental program vs left to rot and fall apart. Clean up the grounds and plant some trees

there to replace the pine beetle devastation and fix the fences, this Historic site is in a very sad sight.

...I don't care if the NOAA says this is critical habit, for certain fish, I am sick of Government, and Indian tribes deciding what is best for our state...

...I seen your project on American River, you destroyed camping spots, destroyed a perfectly good road made out of clean dredge tailing, (that did not put silt into the river), destroyed bridges, built a new ATV trail up on the hill side out of fresh soil, that will wash dirt into the stream, blocked off roads that ATV's used, and made the road a dead end so that Elk City residents do not have a loop to ride on anymore...

...It is my opinion that those promoting this effort are more interested in taking money from the Government for their personal benefit than in any altruistic improvement of the River.

...This is getting absolutely ridiculous. I question Rick Brazell anyway on some other issues he has made decisions on... You need to get real here folks.

...The environmentalists the Forest Service the Fisheries people you have working for you are having a "big pipe dream" They may have a college degree – "No common" sense have not lived here all of thier lives and first handed seen the weather that we commoners have before and may have again....

...Red River is a mess. A waste of money. You should go out and clean up Red River.

...In Newsome Creek, take out the trailer, netting and metal removed so people can get in there.

...Just go fishing. Tearing out the fish hatchery would make better fishing.

Response:

These comments are not affected by the proposal, are outside the scope of the project, may include conjecture, are not supported by scientific or factual evidence, or are an opinion.

Consideration of Science and Literature Submitted by the Public

Members of the Crooked River Valley Rehabilitation project interdisciplinary team are considered proficient in their field of study by way of academic achievement, agency training, years of professional experience, and in some cases, certification programs. In addition, each team specialist has cited numerous scientific studies and literature used to support discussions and conclusions made in this project’s analysis (refer to References). Other literature and scientific studies were brought forward by the public review of the proposed action (December 2012 to January 2013) or the Draft EIS comment period (March 2014 to May 2014). Some of this literature consisted of opinion pieces, editorials, articles, press releases, testimony, quotations, or stories from news outlets. They are not scientific, peer reviewed studies or literature. Peer review as well as the strength and specificity of the relationship between ideas, data and inference distinguish scientific insights from opinion. A compilation of opinion polls disapproving of commercial timber harvest was not considered because it is not scientifically valid.

All applicable science was considered, as required by law, regulation and policy. The citations contained in the comment letters were evaluated for applicability to this project proposal, and the findings discussed below.

Table A- 2. Items submitted by the public for consideration

Cited Literature	Submitted by	How was it considered	Rationale/Comments
<p>Ashley, R.P., Rytuba, J.J., Rogers, Ronald, Kotlyar, B.B., and Lawler, David, 2002, Preliminary report on mercury geochemistry of placer gold dredge tailings, sediments, bedrock, and waters in the Clear Creek restoration area, Shasta County, California: U.S. Geological Survey Open-File Report 02-401, 43 p. Available at http://geopubs.wr.usgs.gov/open-file/of02-401/ (in project file)</p> <p>The USGS has investigated mercury and methylmercury loads at a number of hydraulic mine sites in California and found that total mercury concentrations can be elevated in the fine grain sediments.</p>	<p>EPA Scoping Comment Letter18-8</p>	<p>Reviewed. Not applicable and consistent with literature used in the analysis.</p>	<p>Different physical characteristics than Crooked River, Idaho.</p> <p>IDEQ and USGS have conducted heavy metals monitoring in the Crooked River watersheds. Heavy metals testing in Crooked River, including sediment testing, has not yielded results that violate EPA standards. The findings of those reports are discussed in the Final EIS.</p> <p>No further analysis is needed since these agencies have tested for heavy metals and found very low levels.</p> <p>See Final EIS: Chapter 2, Design and mitigation measure #20; Chapter 3, p. 3-57 to 3-58; Appendix E.</p>

Cited Literature	Submitted by	How was it considered	Rationale/Comments
<p>Carnefix, G. and C. Frissell. 2001. Aquatic and Other Environmental Impacts of Road: The Case for Road Density as Indicator of Human Disturbance and Road-Density Reduction as Restoration Target A Concise Review. Pacific Rivers Council Science Publication 09-001. Polson, MT. 9 p. http://pacificrivers.org/science-research/resources-publications/road-density-as-indicator (in project file).</p> <p>Reference in letter not specially cited in comment letter.</p>	<p>ICL Scoping Comment Letter 20 (referenced)</p>	<p>Reviewed. Not used. Not applicable.</p>	<p>This letter/literature applied to the Narrows Road portion of the project. The Narrows alternatives were dropped from further analysis.</p> <p>The purpose of this project is not to reduce road densities within the Crooked River watershed.</p>
<p>Moore, T. 2007. [unpublished draft]. National Forest System Road Trends, Trends Analysis Submitted to Office of Management and Budget. United States Department of Agriculture, Forest Service, Engineering Staff, Washington Office, Washington, DC. Posted at: Wildlands CPR: Road RIPorter Issue: Spring Equinox 2009, Volume 14 #1 Found At: http://www.wildlandscpr.org/road-riporter/can-forest-service-%E2%80%9Crightsize%E2%80%9D-national-forest-road-system</p> <p>Moore. 2007. “Rightsizing” the Forest Service Road System Part 1: Road Trend Analysis” (in project file)</p> <p>The Forest Service should detail the maintenance plan for all roads in the project area following the project. In addressing the importance of long-term maintenance, the forest should review and consider the Forest Service document:</p>	<p>ICL Scoping Comment Letter 20-11</p>	<p>Reviewed. Not used; consistent with other science used.</p>	<p>The purpose of this project is not to reduce road densities within the Crooked River watershed.</p> <p>Road maintenance was considered in this analysis. See Final EIS, Chapter 2, Design and mitigation measures 22, 24 and 50 that would be applied to Alternative 2. .</p> <p>See also effects to the transportation system in the project area, Final EIS, Chapter 3, p. 3-213 to 3-218.</p>
<p>Morrow, Don. Don Morrow wrote a book on the fishery in Newsome Creek and the history.</p>	<p>Dwight Morrow, DEIS Comment Letter #25</p>	<p>This document could not be located for review. Not used.</p>	<p>Suggest this document for information about fish and historic activities in Newsome Creek.</p> <p>This document could not be located for consideration.</p>

Cited Literature	Submitted by	How was it considered	Rationale/Comments
<p>Torgersen, C.E., Hockman-Wert, D.P., Bateman, D.S., and Gresswell, R.E., 2007, Longitudinal patterns of fish assemblages, aquatic habitat, and water temperature in the Lower Crooked River, Oregon: U.S. Geological Survey Open-File Report 2007-1125, 36p. http://pubs.usgs.gov/of/2007/1125/pdf/ofr20071125.pdf</p>	<p>Allison O'Brien, USDI. DEIS Comment Letter #18</p>	<p>Reviewed. Not used. Not applicable.</p>	<p>Recommended this document be consulted about possible impacts on fish, and indirectly birds, and other fauna in Crooked River, Oregon.</p> <p>The Forest has reviewed this document. It is a study of a Crooked River in Oregon, with vastly different physical, geomorphological, and biological characteristics. The structure, fish assemblages, and the spring-fed flow type system do not relate to Crooked River, Idaho, therefore, it was not incorporated into Chapter 3</p>
<p>USDA-FS. 2009. Climate Change Considerations in Project Level NEPA Analysis. USDA-FS. Washington, DC. 11p. http://www.fs.fed.us/emc/nepa/climate_change/includes/cc_nepa_guidance.pdf (in project file)</p> <p>We recommend that the EIS discuss the potential effect of the proposed project on climate change (short-term GHG emissions and alteration to the carbon cycle caused by hazardous fuels reduction) and the effect of climate change on the proposed project.</p>	<p>EPA Scoping Comment Letter 18-13</p>	<p>Reviewed. Not used. Not applicable.</p>	<p>This is not a fuels reduction project.</p> <p>However, see Final EIS, Chapter 3, Aquatic Resources, p. 3-36 to 3-39, for consideration of climate change.</p>
<p>USDI-EPA. http://yosemite.epa.gov/R10/WATER.NSF/NPDES+Permits/Region+10+CGP+resources/ (weblink only).</p> <p>We recommend that the EIS discuss the applicability of NPDES to the project and include a discussion of BMPs that would be employed at the site to ensure water quality protection.</p>	<p>EPA Scoping Comment Letter 18-5</p>	<p>Reviewed. Applicable and consistent with project.</p>	<p>A Stormwater Construction General Permit (NPDES) would be necessary for this project because the project disturbs more than one acre of land.</p> <p>The requirement of an NPDES Stormwater Construction General Permit and associated Stormwater Pollution Prevention Plan is addressed in the EIS. BMPs to protect water quality are include as Design Measures in the EIS, and will be included in the NPDES Storm Water Pollution Prevention Plan.</p> <p>See FEIS, Chapter 2, Design and mitigation measure 6.</p>

Cited Literature	Submitted by	How was it considered	Rationale/Comments
<p>USDI-EPA. 2011. Revised - Draft Total Maximum Daily Load for Mercury in the Waters of Jordan Creek, Idaho. USDI-EPA, Seattle, WA. 55p. http://yosemite.epa.gov/r10/water.nsf/tmdls/jordancreek (in project file)</p> <p>For your reference, the TMDL for Jordan Creek, Idaho is a good example of addressing mercury in streams from past mining activities.</p>	<p>EPA Scoping Comment Letter 18-8</p>	<p>Not used. Not applicable to this project.</p>	<p>Different physical, geomorphological, and biological characteristics than Crooked River, Idaho.</p> <p>Crooked River and S. Fork Clearwater River are not water quality impaired for Mercury based on the State of Idaho’s 303d list.</p>
<p>USDA-EPA. Consideration of Cumulative Impacts in EPA Review of NEPA Documents. USDI-EPA. EPA 315-R-999-002. May 1999. 22p. http://www.epa.gov/compliance/resources/nepa.html found at: http://www.epa.gov/compliance/resources/policies/nepa/cumulative.pdf (in project file)</p> <p>The guidance states that in order to assess the adequacy of the cumulative impacts assessment, five key areas should be considered.</p>	<p>EPA Scoping Comment Letter 18-14</p>	<p>Reviewed. Applicable and consistent with project analysis.</p>	<p>The NEPA analysis has taken these above steps to analyze and disclose cumulative impacts to identified resources of concern.</p> <p>See Final EIS, in Chapter 3 by resources area. Also see Appendix C for a description of other actions considered.</p>
<p>USDI_FWS. United States Department of Interior - Fish and Wildlife Service. 1998 (Revised 2000). Bull Trout Interim Conservation Guidance. USDI-FWS. 51p. (in project file).</p> <p>The United States Fish and Wildlife Service Bull Trout Interim Conservation Guidance states that depressed bull trout populations had an average watershed road density of 1.4 miles per square mile and were extirpated with road densities above 1.7 miles per square miles (page 27, BTICG).</p> <p>The EIS should indicate the road density pre and post project implementation, including within PACFISH-delineated RHCAs (including landslide-prone areas).</p>	<p>ICL Scoping Comment Letter 20-6</p>	<p>Reviewed. Not used. Not applicable to this project.</p>	<p>The purpose of this project is not to reduce road densities within the Crooked River watershed.</p> <p>Road densities do not change with this project.</p>

Letters Received from Tribes, Federal, State and Local Agencies

Letters received with comments on the Draft EIS from other agencies are displayed here as required by the NEPA, Section 102(c).

- Salish Kootenai Tribes
- US Environmental Protection Agency – Portland, Oregon
- US Environmental Protection Agency – Seattle, Washington

Salish Kootenai Tribes

April 9, 2014

Jennie Fischer
Team Leader
Nez Perce-Clearwater National Forest
104 Airport Road
Grangeville, Idaho 83530

RE: Crooked River Valley Rehabilitation Project (CRVR project)

Dear Ms. Fischer:

The Confederated Salish and Kootenai Tribes (CSKT) Tribal Heritage Preservation Office (THPO) have reviewed the Nez Perce-Clearwater National Forests Crooked River Valley Rehabilitation Project (CRVR project).

Thank you for providing us the information on the above proposal. At this time we do not know of any recorded sites that will be impacted by the undertaking. In the event that additional perspectives or consultation is require, we choose to defer our position to the Nez Perce Tribe due to their closer proximity to the project area.

We appreciate the time and effort placed into the report provided to us. If you have any questions or concerns feel free to contact me.

Sincerely,

Michael L. Durglo, Sr. Co-Director
Tribal Heritage Preservation Office
Confederated Salish and Kootenai Tribes
(406) 675-2700 ext. 1077
mikeds@cskt.org

cc: Francis Auld, Co-Director
CSKT Tribal Heritage Preservation Office
(406) 675-2700 ext. 1076
francisa@cskt.org

USDI-Environmental Protection Agency – Portland, Oregon

United States Department of the Interior
OFFICE OF THE SECRETARY
Office of Environmental Policy and Compliance
620 SW Main Street, Suite 201
Portland, Oregon 97205-3026

9043.1

IN REPLY REFER TO:
ER14/0195

Electronically Filed

May 8, 2014

Jennie Fischer
Nez Perce National Forest All Units
104 Airport Road
Grangeville, Idaho 83530

Dear Ms. Fischer:

The Department of the Interior has reviewed the Draft Environmental Impact Statement (EIS) for the Crooked River Valley Rehabilitation Project, Nez Perce-Clearwater National Forest, Idaho. In Chapter 3: Affected Environment and Environmental Consequences, the document contains a discussion of the role of water temperature on fish populations. Prior to the development of the Final EIS, the Department recommends that the authors consider and reference the following U.S. Geological Survey (USGS) 2007 study conducted on the Crooked River by Torgersen et al. The report includes possible impacts on fish, and indirectly birds, and other fauna that was not addressed in the current document.

Torgersen, C.E., Hockman-Wert, D.P., Bateman, D.S., and Gresswell, R.E., 2007, Longitudinal patterns of fish assemblages, aquatic habitat, and water temperature in the Lower Crooked River, Oregon: U.S. Geological Survey Open-File Report 2007-1125, 36p. <http://pubs.usgs.gov/of/2007/1125/pdf/ofr20071125.pdf>

Thank you for the opportunity to review and comment on the DEIS. If you have any questions concerning our comments, please contact Gary LeCain, USGS Coordinator for Environmental Document Reviews, at (303) 236-1475 or at gdlecaain@usgs.gov

We appreciate the opportunity to comment.

Sincerely,

Allison O'Brien
Regional Environmental Officer

USDI-Environmental Protection Agency – Seattle, Washington

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 10
1200 Sixth Avenue, Suite 900
Seattle, WA 98101-3140

Office of Ecosystems, Tribal and Public Affairs

May 12, 2013

Rick Brazell Forest Supervisor
Nez Perce-Clearwater National Forest
903 Third Street

Kamiah, Idaho 83536

Re: U.S. Environmental Protection Agency comments on the Draft Environmental Impact Statement for the Nez Perce-Clearwater National Forest Crooked River Valley Rehabilitation Project

(EPA Project Number: 13-0007-AFS).

Dear Mr. Brazell:

The EPA has reviewed the Draft Environmental Impact Statement for the proposed Crooked River Rehabilitation Project located on the Nez Perce-Clearwater National Forest. Our review of the DEIS was conducted in accordance with our responsibilities under the National Environmental Policy Act and Section 309 of the Clean Air Act.

The DEIS analyzes the Forest Service proposal to restore two miles of the Crooked River, which has been significantly degraded from past land management practices such as dredge mining and road activities. The DEIS includes a no action alternative and the proposed action to rehabilitate the lower two miles of the Crooked River valley bottom by restoring the natural floodplain, river meander, and riparian that has been damaged from historic dredge mining. The Forest Service's Notice of Intent also discussed a secondary purpose and connected proposal - realigning the Crooked River road to reduce sediment delivery to surface water and reduce the risk of continual flooding of the Crooked River Road. The DEIS removed this action from further analysis due to the need for additional information.

Overall, we support the purposes of this project and commend the USFS for addressing the historic alteration to the river valley from past mining. Based on our review, we are rating the DEIS as LO (Lack of Objections). In addition, we are including recommendations that we believe may improve the disclosure and clarity of information regarding water quality, wetlands, and construction activities in the EIS.

Water Quality

Sediment and temperature Total Maximum Daily Loads have been developed for the South Fork of the Clearwater River subbasin¹ which includes the Crooked River. Actions to meet reduction targets are necessary to support beneficial uses. We believe this project will significantly improve water quality and habitat. In the following comments, we offer some recommendations regarding inclusion of additional information about the predicted temperature decreases and sediment reductions in the final EIS.

Although the DEIS refers to the River Design Group final design report for specific details (i.e., RDG 2012b), it is unclear what method was used to predict the average effective shade. The TMDL established a 24 percent increase in effective shade to achieve beneficial uses for cold water and salmon spawning. We are very pleased to note that average effective shade is expected to increase from 32 percent to 83 percent after implementation of the project. This is well above the TMDL target. We recommend that a summary of the methods/models used to form the basis of conclusions related to temperature be included in the final EIS.

The DEIS does not specifically address the sediment portion of the TMDL. We acknowledge that restored hydrology/sinuosity will improve the river's sediment transport and capacity; however, the DEIS does not identify TMDL targets or the timeframe for attaining standards. In addition, one potential issue related to sediment that affects water quality is the proximity of roads to surface water. The Notice of Intent (December 2012) discussed the Narrows Road as a source of sediment affecting the Crooked River and provided options for addressing this issue. Although the road component was eliminated from further consideration in the DEIS, it remains as part of the cumulative effects analysis and potential future foreseeable actions. We recommend that the final EIS disclose how the project will comply with sediment targets established for the watershed. We also encourage the USPS to obtain the necessary information to further assess the Narrows Road and consider evaluating alternatives through a subsequent NEPA analysis as stated in the DEIS.

We are also unclear if an NPDES Stormwater Construction General Permit is applicable for this project. We provided information on the EPA Region 10's Stormwater Construction General Permit in our scoping comments (January 2013). The EPA RIO's COP is required for projects affecting over one acre in disturbance. The project boundary should include areas for stockpile, equipment, any facilities, and temporary storage. To assist in understanding the permit requirements, the operator should identify potential pollutant sources in relation to possible points of discharge. To avoid impacts to surface water, best management practices must be properly selected, installed and maintained to contain or reduce each pollutant (e.g., sediment, oil, grease, and other toxic pollutants). BMPs include structural and non- structural actions. We recommend that the final EIS discuss the applicability of NPDES to the project and include a discussion of BMPs that would be employed at the site to ensure water quality protection. More information on NPDES can be

¹ IDEQ et al. 2004. *South Fork Clearwater River Subbasin Assessment and TMDLs*. obtained by visiting the EPA R10 website at:
<http://yosemite.epa.gov/R10/WATER.NSF/NPDES+Permits/Region+10+CGP+resources/>

Wetlands

Without a Clean Water Act (CWA) 404(b)(1) analysis, the EPA cannot make any preliminary determination that the least environmentally damaging practicable alternative is Alternative 2, analyzed in the EIS. We understand that the analysis is still being developed, and that the intent is to have it included as an appendix (Appendix B) to the final EIS. This analysis will include impacts to all waters of the U.S. and not limited to wetlands. While other alternatives were considered but eliminated from detailed study, the 404(b)(1) analysis must consider all alternatives and demonstrate how the selected alternative meets the LEDPA.

The EPA will review the U.S. Army Corps of Engineer's Public Notice (PN) for Application for Permit (CWA 404) for this project when it is published. The EPA likely will have specific comments based on the PN, understanding that the project as described in the DEIS clearly provides a net benefit to the Crooked River valley aquatic ecosystem.

Construction Phasing

The construction for the rehabilitation of the Crooked River would occur in four phases beginning in 2015. Table 2-1 also includes two options for floodplain grading of different stream reaches. We found portions of this section in the document to be unclear. It was our understanding that floodplain grading would occur as part of the construction phases rather than be optional. Listing flood plain grading actions as options seems to suggest that this activity may not occur. We believe that restoring the floodplain is critical in promoting a naturally functioning river system. We recommend that the final EIS include an expanded discussion on the options and how the decision would be made to implement either or both options. In addition, the construction phases discuss activities that would occur at various channel stations (e.g., channel station 31+00). It is difficult to identify the referenced stations on any of the figures in the document. We suggest modifying the figures to more clearly identify channel stations for bypass channel and new channel locations.

We appreciate the opportunity to review and comment on the DEIS. If you have any questions about our review, please contact me at 206-553-1601, or by electronic mail at reichgott.christine@epa.gov, or you may contact Lynne Hood of my staff at 208-378-5757 or by electronic mail at mcwhorter.lynn@epa.gov.

Sincerely,

Christine B. Reichgott, Manager
Environmental Review and Sediment Management Unit

Enclosure

1. EPA Rating System for Draft Environmental Impact Statements

Issues category(ies): #2 (issues addressed through design criteria or mitigation),
#3 (issues to be addressed in effects analysis)

Issues or resource area(s): Water Quality, Wetlands, Construction Phasing, NEPA Process

U.S. Environmental Protection Agency Rating System for Draft Environmental Impact Statements Definitions and Follow-Up Action*

Environmental Impact of the Action

LO – Lack of Objections

The U.S. Environmental Protection Agency (EPA) review has not identified any potential environmental impacts requiring substantive changes to the proposal. The review may have disclosed opportunities for application of mitigation measures that could be accomplished with no more than minor changes to the proposal.

EC – Environmental Concerns

EPA review has identified environmental impacts that should be avoided in order to fully protect the environment. Corrective measures may require changes to the preferred alternative or application of mitigation measures that can reduce these impacts.

EO – Environmental Objections

EPA review has identified significant environmental impacts that should be avoided in order to provide adequate protection for the environment. Corrective measures may require substantial changes to the preferred alternative or consideration of some other project alternative (including the no-action alternative or a new alternative). EPA intends to work with the lead agency to reduce these impacts.

EU – Environmentally Unsatisfactory

EPA review has identified adverse environmental impacts that are of sufficient magnitude that they are unsatisfactory from the standpoint of public health or welfare or environmental quality. EPA intends to work with the lead agency to reduce these impacts. If the potential unsatisfactory impacts are not corrected at the final EIS stage, this proposal will be recommended for referral to the Council on Environmental Quality (CEQ).

Adequacy of the Impact Statement

Category 1 – Adequate

EPA believes the draft EIS adequately sets forth the environmental impact(s) of the preferred alternative and those of the alternatives reasonably available to the project or action. No further analysis of data collection is necessary, but the reviewer may suggest the addition of clarifying language or information.

Category 2 – Insufficient Information

The draft EIS does not contain sufficient information for EPA to fully assess environmental impacts that should be avoided in order to fully protect the environment, or the EPA reviewer has identified new reasonably available alternatives that are within the spectrum of alternatives analyzed in the draft EIS, which could reduce the environmental impacts of the action. The identified additional information, data, analyses or discussion should be included in the final EIS.

Category 3 – Inadequate

EPA does not believe that the draft EIS adequately assesses potentially significant environmental impacts of the action, or the EPA reviewer has identified new, reasonably available alternatives that are outside of the spectrum of alternatives analyzed in the draft EIS, which should be analyzed in order to reduce the potentially significant environmental impacts. EPA believes that the identified additional information, data, analyses, or discussions are of such a magnitude that they should have full public review at a draft stage. EPA does not believe that the draft EIS is adequate for the purposes of the National Environmental Policy Act and or Section 309 review, and thus should be formally revised and made available for public comment in a supplemental or revised draft EIS. On the basis of the potential significant impacts involved, this proposal could be a candidate for referral to the CEQ.

* From EPA Manual 1640 Policy and Procedures for the Review of Federal Actions Impacting the Environment, February, 1987.

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Appendix G - References

This is a list of the references and literature cited that were used to prepare the Final EIS. Additional information may be found in the project planning record, located at the Forest Supervisor's Office for the Nez Perce – Clearwater National Forests in Grangeville, Idaho, or on the project webpage at http://www.fs.fed.us/nepa/nepa_project_exp.php?project=40648.

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