

# Triple bottom line sustainability indicators for waste-to-energy supply chains

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**Technology Area Panel Feedstock Technologies**

## **Principal Investigators**

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# Project Overview



**Period of Performance:** FY22-FY24

**History:** New project building on the success of several BETO-funded waste-to-energy projects including WTE (2.1.0.113); TEA/SOT (2.1.0.301); PDU (3.4.2.301)

## Project Goal

- Development a triple-bottom line sustainability (social, environment, economic) assessment tool for local government to evaluate trade-offs of different organic waste streams and energy conversion strategies that help achieve local/regional policy objectives over the current and long-term

## Why it Matters

- There is intrinsic opportunity in carbon recovery/minimizing carbon intensity in underutilized organic waste feedstocks (334-411 Tg/yr)
- Local government lack the data and tools required to evaluate sustainability trade-offs for various technology pathways → barriers in the development of waste-to-energy plans
- Incorporating equity and justice indicators directly into the model with input from NGOs and disadvantaged community leadership
- Contributes to BETO goal of 3 Bgal/yr of multi-modal transportation biofuels at \$2.50/GGE & 50% GHG reduction by 2030 & Sustainable Aviation Fuel (SAF) goals through a dynamic systems sustainability approach

# 1 – Approach (Summary)

*Apply state-of-the-art science to build standardized tools for public entities*

## Problem Statement

- Numerous **barriers** exist for local governments to optimally utilize organic waste resources, including **1)** limited knowledge on modern waste-to-energy technologies, **2)** standard definitions of sustainability measures, and **3)** effective planning and trade-off tools to realize what is possible.

## Project Tasks

- **Sustainability Framework** – Clear guidance on how to define, measure, and track sustainability impacts of waste-to-energy systems over time
- **Pathway Analysis Model** – Assess the long-term TBL sustainability trade-offs of using waste feedstocks, conversion technologies, and spatial configurations
- **Stakeholder Engagement** – Help communities understand their local feedstock supply and identify relevant technology options

**When used together**, these capabilities will help communities choose sustainable waste-to-energy investments to serve *their* needs and objectives



# 1 – Approach (Management)



## Our Team

- Dr. André Coleman, Tim Seiple (PM/PI) – **Spatial Modeling**
- Dr. Craig Bakker – **Multi-Objective Optimization**
- Dr. Chrissi Antonopoulos – **Economist**
- Dr. Saurabh Biswas - **Sustainability**
- Dr. Michael Walsh, Dallase Scott – **Stakeholder Engagement**
- Dr. Bethel Tarekegne – **Project Reviewer**

## Diversity, Equity & Inclusion – Workforce Development

- Post-Master’s through PNNL Diversity Internship Program

## Project Controls

- Annual Operating Plan with regular milestones
- Monthly budget and risk review

## Regular Communications

- Weekly team meetings
- Quarterly presentation to sponsor
- Calls with stakeholders, regulators, industry
- Publications, conferences, and workshops

## Project Linkages

Builds upon BETO success: WTE (2.1.0.113); SOT (2.1.0.301); PDU (3.4.2.301)

## Top Project Risks

1. Insufficient data to support model
2. Low stakeholder interest
3. Difficulty quantifying core TBL indicators

## Stakeholder Engagement

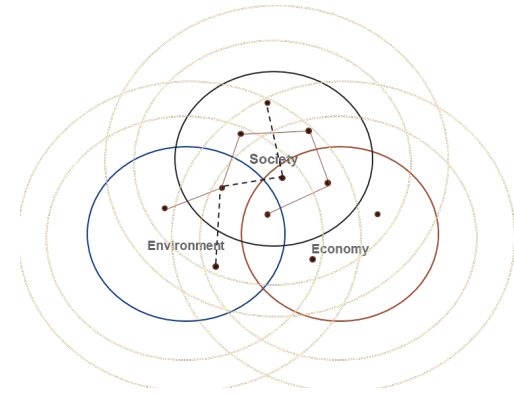
Explicit stakeholder engagement task supported by a subcontractor with expertise in elicitation and facilitation

## Go/No-Go (Completion FY23-Q2)

Formal endorsement of our approach by a major municipal partner (Metro-Boston). We plan to on-board more partners as we progress (e.g., Great Lakes Water Authority; linkage to PR100)

# 1 – Approach (Sustainability Framework)

*Foundation of this project – determine what the solution should look like*



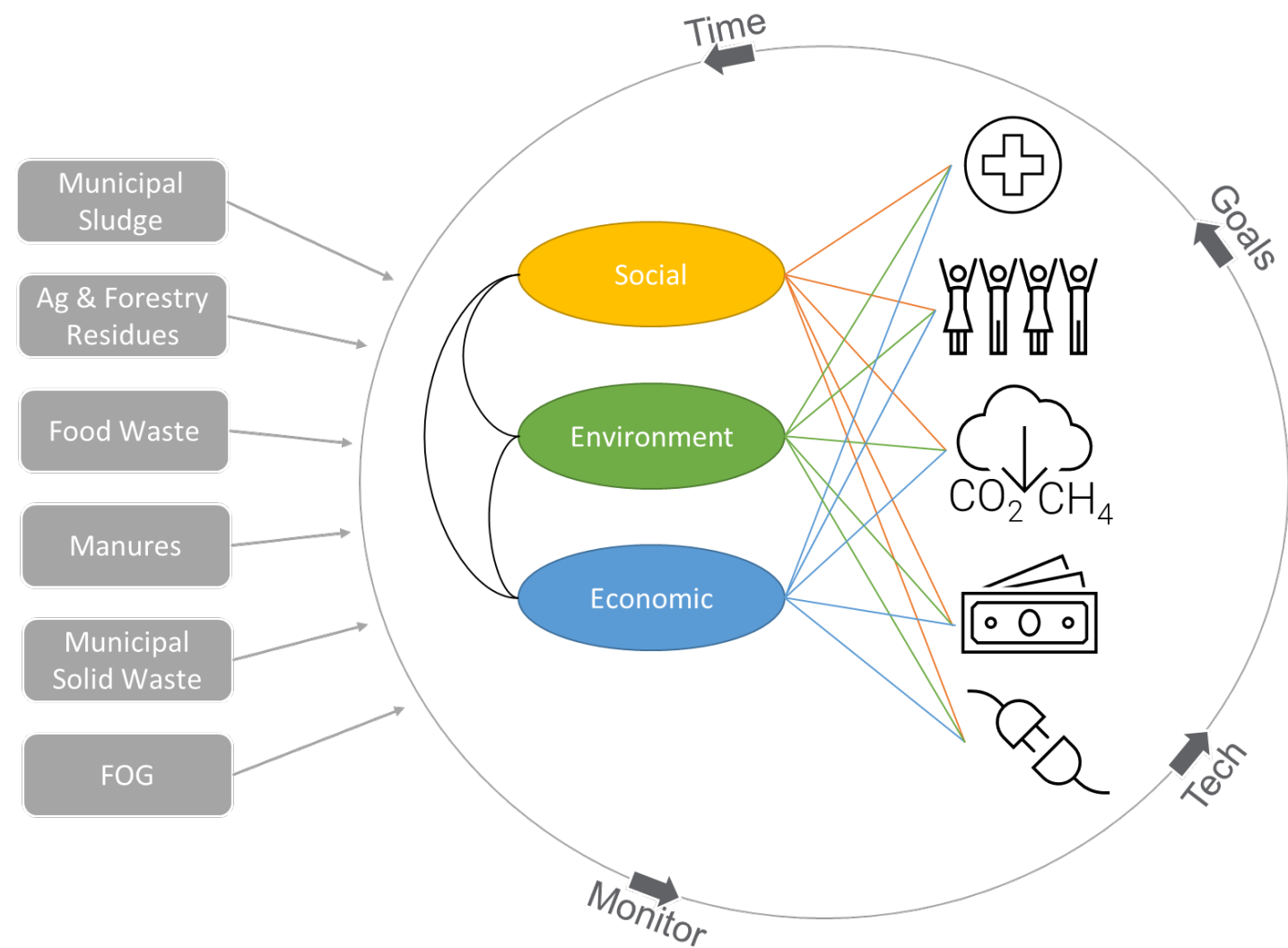
## Key Challenges

- Sustainability is an outcome of **complex interactions** between **interdependent systems** (social, economic, and environmental)
- A **single indicator** of a static state is **insufficient**
- Current methods trade **one impact for another (weak sustainability)**



## Objective

Define and measure **strong sustainability** (interdependence) for waste resource energy conversion that can represent current and long-term conditions across sustainability classes and evolving objectives through dynamic systems approach.



# 1 – Approach (Pathway Analysis)

Measure trade-offs of multiple feedstock and technology options

## Key Challenges

- Developing **scalable cost data** for every conversion technology we want to represent
- **Benchmarking** existing and emerging technologies in a consistent manner
- **Reducing** enormous **volumes of data** and **assumptions** to meaningful information

## Technical Approach

- Define **technology pathways** (feedstock + technology + product + energy end use)
- Inventory **real-world waste supply** and infrastructure data
- Classification of **regionally blended wastes** to understand supply “diet” archetypes
- Geospatially-informed TEA model to test performance of existing pathways with local data

## Analysis Scope

- Support **conventional** and **emerging technologies** (e.g., anaerobic digestion, hydrothermal liquefaction, gasification)
- Feedstocks include wet organic wastes, organic MSW, agricultural and forest residues

*Feedstocks being considered in this project (CONUS)*

Value	Units	Feedstock
77	Tg/y, dry	Wet organic wastes: Confined animal manure, wastewater solids, fats, oils, and grease (FOG), and food waste
52	Tg/y, dry	Organic fraction municipal solid waste
150-207	Tg/y, dry	Recoverable Ag. residues: corn stover (75%), wheat straw (20%), and other grain straw (barley, oat, sorghum)
55-75	Tg/y, dry	Recoverable forest residues
<b>334-411</b>	<b>Tg/y</b>	<b>TOTAL</b>

# 1 – Approach (Stakeholder Engagement)



## Key Challenges

- Diverse perspectives (waste producers, regulators, city managers, industry)
- Lack of awareness of emerging technologies
- Getting people's time and interest (changing business models is a low priority)
- Bridge the gap between national waste-to-energy research and municipal operational environment

## Engagement Strategy

A deliberate mix of national dialogue, formal on-boarding, and education)

- *Host a National Dialogue* among waste conversion thought leaders (DOE, EPA, NGOs) to elicit feedback on the project approach and findings
- *Conduct a Survey* of waste community to understand barriers, generate interest, define key stakeholders, and identify potential future partners
- *Host “Local Implementers” Workshops* to engage with municipal waste managers and local cognate entities via 1:1 conversations, workshops, and pathway case study design
- *Develop Educational Materials* such as technical bulletins, interactive trade-off game (e.g., [Climate Interactive](#)), and pathways analysis exercises

## 2 – Progress and Outcomes

*Following our AOP/PMP; On target meet project annual milestone*

**Project Status:** Quarterly milestones **have been met**; the **Go/No-Go is complete**, and the team is **on-track** to meet our annual milestone in accordance with our AOP/PM

Description	Due Date	Status
Methods and Materials Formulation	12/31/2022	100% Complete
Model Dev & Stakeholder Engagement	3/31/2023	100% Complete
Case Study Definition	6/30/2023	In-Progress
Initial Case Study Analysis & Review	9/30/2023	Early Start

**Task Updates:** Making **equal progress** on three tasks (sustainability framework, pathway analysis, and stakeholder engagement)

### Progress Toward Project Goal

- We are **on schedule** to meet our FY23 annual milestone to create physical implementations of the major pieces of the proposed system (indicators and pathways model), to demonstrate our concept.
- **Metro-Boston** region setup as an initial case study



# 2 – Progress and Outcomes

## Highlight #1: Composite Indicators for Waste-to-Energy

- Deconstructed **waste-to-energy related processes** to guide sustainability indicator review and organization (table below)
- Mapping and classification of **qualitative and quantitative indicators** potentially relevant to waste supply and conversion (table to right)
- Identified **gaps** in available data and/or measurement methods

### Deconstructing Bioenergy/Waste Conversion by Process Typology

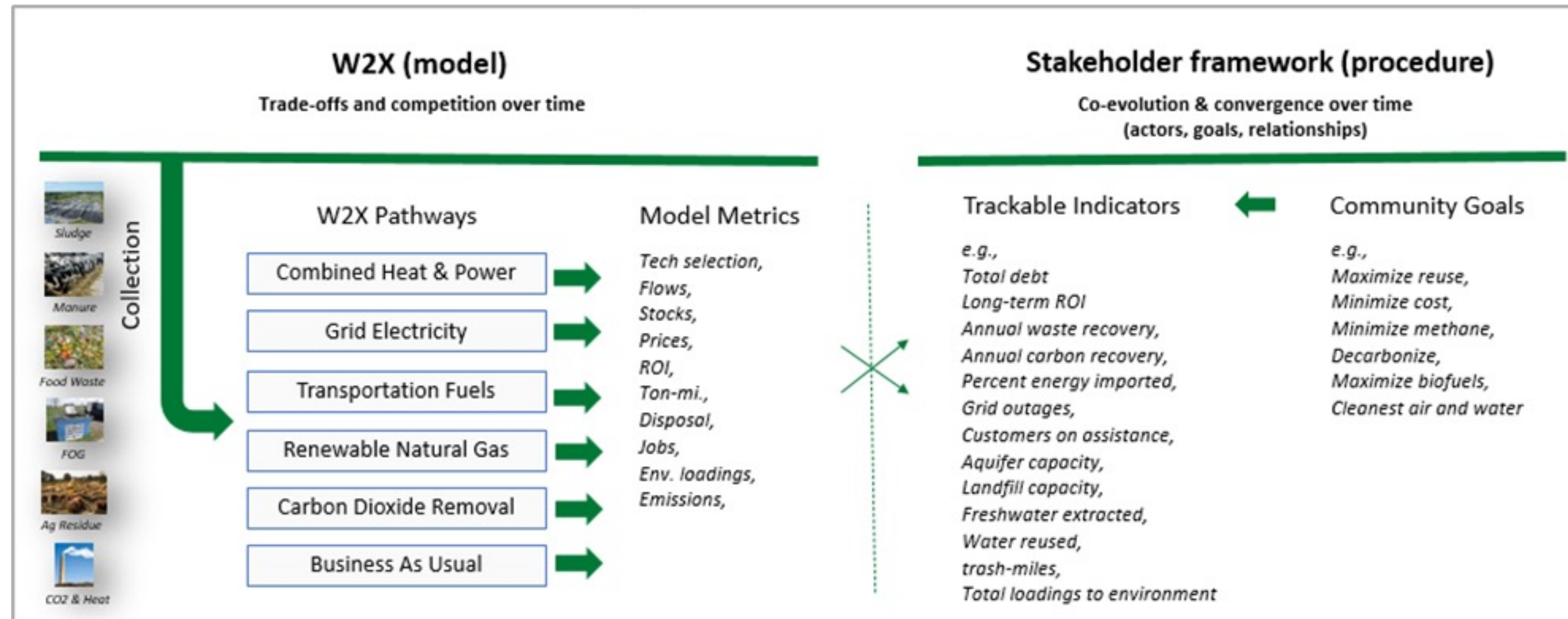
Scale(s) of Phenomena	Processes and their Spatial-Temporal Typology
Planetary, Climatic & Biodiversity zones	Bio-physical cycles with ecological boundaries
Planetary, Climatic & Biodiversity zones, Economic regions, International, National, Project scale	Intra & inter-boundary material impacts on sub-systems (social-ecological-economic-technological)
Economic regions, International, National, Municipal scale	Social negotiations; of policy, regulatory and financial goals & frameworks by institutional actors
Ecological/Economic Zones	Cascading or spillover effects; for adjacent economic activities and ecology/environment
Local (community, project site, social groups, individuals etc.)	Socio-Cultural mediation and norms
	Place specific fundamentals of justice, equity and wellbeing
	Manifested shocks & risks of climate change, pollution & resource use
Project geography	Risks, Fallouts and Safeguards at the project-society interface

TBL Component	Subcategory	Proposed Indicator	
Economy/Environment	Resilience	Reduced energy imports	
		Flexible end uses of energy	
		Primary energy inputs	
		Energy supply risk	
		Capacity factor	
	Reliability	Peak demand	
		Energy Storage	
	Import/Export	Import potential	
		Export potential	
		Profit with Trade	
Economy	Profitability	Green credits	
		Economies of scale	
		Disposal costs	
	Growth	Jobs	
		Producer Price Index	
		Consumer Price Index	
		Agricultural production	
		Avoided waste disposal	
		Avoided carbon	
		Avoided nutrient extraction	
Environment	Recovery	Avoided fossil fuels	
		Avoided metal extraction	
		Species biodiversity	
		Water Use	
		Wastewater discharge	
	Water	PFAS/PFOA	
		Soil/Land Cover	Forest and/or urban canopy
			Land cover
		Air	Direct Emissions (Ozone, CO, PM, VOCs/SVOCs, Odor, Methane)
		Society	Policy
Security	Food availability		
	Particulate matter PM2.5		
Exposure	Air toxics cancer risk		
	Traffic proximity and volume		
	Superfund proximity		
		Hazardous waste proximity	

## 2 – Progress and Outcomes

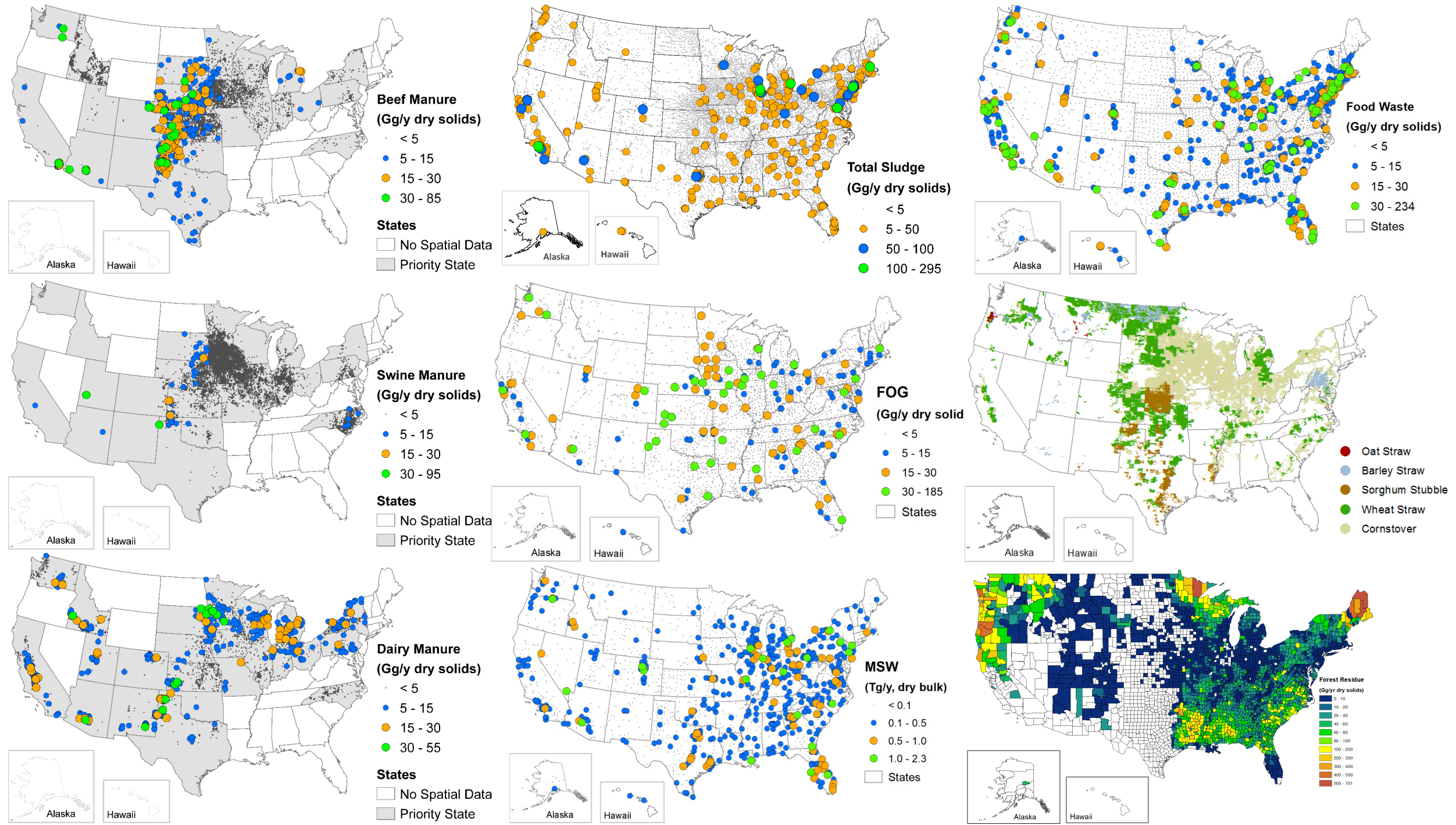
### Highlight #2: Sustainability Framework

- Designed [TBL Sustainability Framework](#), published in IEEE International Symposium On Technology and Society 2022 (ISTAS22)
- Proposed workflow synthesizes traditional [TEA Pathway Analysis](#) (*left*) with stakeholder-informed Sustainability Monitoring (*right*)
- Developed and coded the [conceptual model](#) to enable [procedural implementation](#)



# 2 – Progress and Outcomes

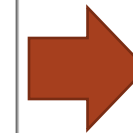
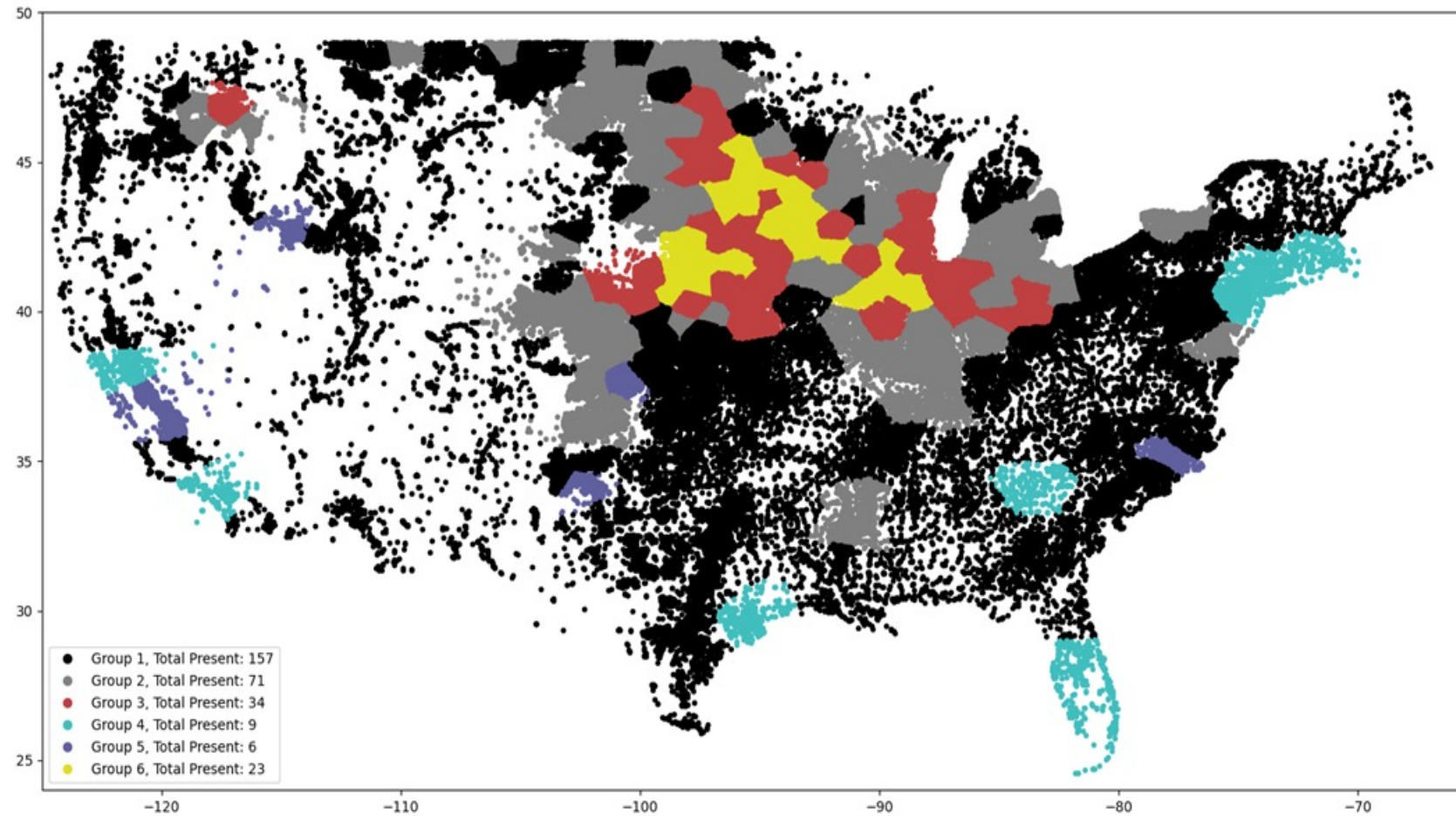
*Highlight #3a: Cluster-based classification of regional blended wastes to understand supply “diet” archetypes – six types of waste region*



## 2 – Progress and Outcomes

*Highlight #3b: Cluster-based classification of regional blended wastes to understand supply “diet” archetypes – six types of waste region*

- Generalizing regional feedstock character
- Sensitivity to number, type, and size of feedstocks



1. Small waste producers
2. Small/medium manure producers
3. Medium manure producers
4. Medium food/sludge producers
5. Large manure producers
6. Large food/sludge producers

## 2 – Progress and Outcomes

### *Highlight #4: Stakeholder Engagement*



- Endorsement from Metro Boston Area Planning Council and Boston Green Ribbon Commission
- Conducted >20 stakeholder interviews representing 8 organization types
- Disseminated stakeholder survey to ~120 waste management entities
- Participated in U.S. Conf. of Mayor's Municipal Waste Manager's Association 2022 Summit (CA)
- Hosted Waste-to-Energy Summit for 30 Metro-Boston regional planners, NGOs, city, and state government

## 3 – Impact

- Stakeholder Learning
  - Cost is a priority
  - Lack of familiarity with emerging conversion technologies/strategies
  - Waste managers hear about many options but don't have what they need to inform change
  - Need for more trustworthy, transparent, and objective support in this space
- Ongoing development of sustainability tools that are adaptive to entity objectives and policies
- Addressing technical and educational barriers to accelerate technology deployment
- Contributes to BETO goal of 3 BGY multi-modal transportation biofuels @ \$2.50/GGE & 50% GHG reduction by 2030 & Sustainable Aviation Fuel (SAF) goals
- Social equity and environmental justice are a centerpiece of the model implementation

*Conference Presentation - **Developing a Sustainability Tracking Framework and Proposing Indicators for Modeling Sustainable Bioenergy Projects.** Biswas S., C.A. Antonopoulos, T.E. Seiple, C. Bakker, M.J. Walsh, and A. Coleman. In *IEEE International Symposium On Technology And Society 2022 (ISTAS22, Nov 10-12, Hong Kong/Virtual).**

*Article - Biswas S., C.A. Antonopoulos, T.E. Seiple, C. Bakker, M.J. Walsh, and A. Coleman. 2022 **Developing a Roadmap for Tracking Sustainability in Bioenergy Transitions.** *IEEE Technology and Society (Accepted)**

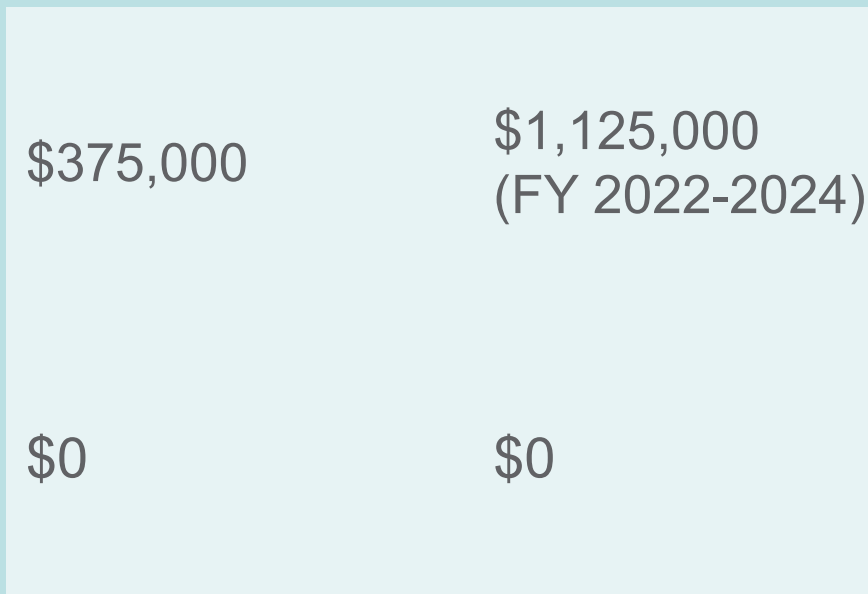
# Summary

<b>Overview</b>	Develop a unified sustainability assessment method to evaluate the long-term trade-offs of waste conversion strategies to guide policy objectives and local investment
<b>Management</b>	Cross-domain SME collaboration with direct input from regulators, industry experts, and key cities
<b>Approach</b>	Couple geospatial-focused resource and TEA modeling with stakeholder-informed sustainability monitoring
<b>Progress &amp; Outcomes</b>	Following our AOP; Steadily advancing all major tasks; Met Go/NoGo (endorsement); On track to complete prototype by end of FY23
<b>Impact</b>	Leverage state-of-the-art science methods to develop new standardized data and tools for the <i>local government</i> ; Provide credible evidence and guidance to the waste management community to support regional deployment planning and prioritization
<b>Future work</b>	Continue case studies in diverse locations and situations to mature framework and models; work towards published standards of sustainability tracking for waste-to-energy and bioenergy; advance collaborative development and adoption of proposed standard methods

# Quad Chart Overview

## Timeline

- Project start date: 10-01-2021 (FY22)
- Project end date: 09-30-2024 (FY24)



TRL at Project Start: n/a, Analysis project  
 TRL at Project End: n/a, Analysis project

## Project Goal

Develop new methods for defining, measuring, and tracking sustainability goals for waste resource supply chains, which consider local waste “diet”, community sustainability and energy goals, and non-traditional benefits (e.g., health, environment, equity).

## End of Project Milestone

Deliver: (1) final model specification documentation; (2) final report summarizing national and regional impacts of bioenergy investments on the economic welfare of partner cities; (3) peer-reviewed manuscripts focused on pathway analysis methodology, case studies, and respective analysis and findings; (4) and stakeholder-oriented communications summarizing region-specific key findings and recommendations.

**Funding Mechanism:** Lab Call AOP

## Project Partners

WTE (PNNL, 2.1.0.113)



**Thank you**



# Additional Slides

# Triple bottom line sustainability indicators for WtE supply chains

## Project Objectives

- Develop and apply a set of standardized triple-bottom line (TBL; social, environment, economic) indicators to measure and model analyses for multi-sector stakeholders to assess and compare the sustainability gains and losses of proposed locally-optimized, multi-feedstock, multi-technology WtE deployment strategies in the context of regional socio-enviro-economic operating conditions and policy goals.

## Technical Approach

- A spatially-explicit data-driven framework and pathways analysis model (scenario/tradeoff analysis) will be built and implemented with stakeholder input and review for several local/regional case study sites. The model implements multi-objective optimization techniques that consider wet, dry, gaseous waste feedstock supply, distributed to centralized conversion using conventional and emerging technology waste utilization pathways to reveal potential solutions with associated TBL benefit scoring and tradeoffs.

## Project Milestones and Outcomes

**End of Project Goal:** Deliver and make openly available, a scenario planning model, including documentation, case studies, and peer-reviewed manuscript, that optimizes multi-stakeholder social, environmental, and economic sustainability benefits and is of direct use to local/state/regional and industry partners to enable the informed development of next generation waste-to-energy solutions.

**Go/No-Go:** Formal endorsement of TBL-enabled Pathway Analysis approach by at least one priority municipal partner in the form of letter of endorsement and/or jointly developed, municipal-specific, draft TBL Pathway Analysis plan to serve as a template for subsequent case study specification. (9/30/2023)

## Decarbonization Pillars and EERE Emphasis Areas

Identifying regionally optimized sustainable carbon recovery pathways that minimize carbon intensity will help decarbonize energy-intensive industries & transportation across all modes pillars for EERE, and target BETO's goal of producing 3 Bgal/y of multi-modal transportation biofuels at \$2.50/GGE with a 50% GHG reduction by 2030.

Additional energy justice and public outreach benefits are expected by

- (1) Incorporating equity and justice indicators directly into the model;
- (2) Eliciting review from non-traditional sources such as NGOs and disadvantaged community leadership; and
- (3) Providing state/local leaders with actionable data necessary to develop cooperative environmentally, socially, and financially sustainable WtE deployment strategies that equitably create clean energy jobs.

## Project Attributes

<b>Project Start/End</b>	10/1/2021 – 9/30/2024	
<b>FY22 Budget</b>	Total: \$375k	
<b>Collaborations</b>	Michael Walsh	
<b>DOE TM Lead</b>	Chenlin Li	<a href="mailto:Chenlin.Li@ee.doe.gov">Chenlin.Li@ee.doe.gov</a>

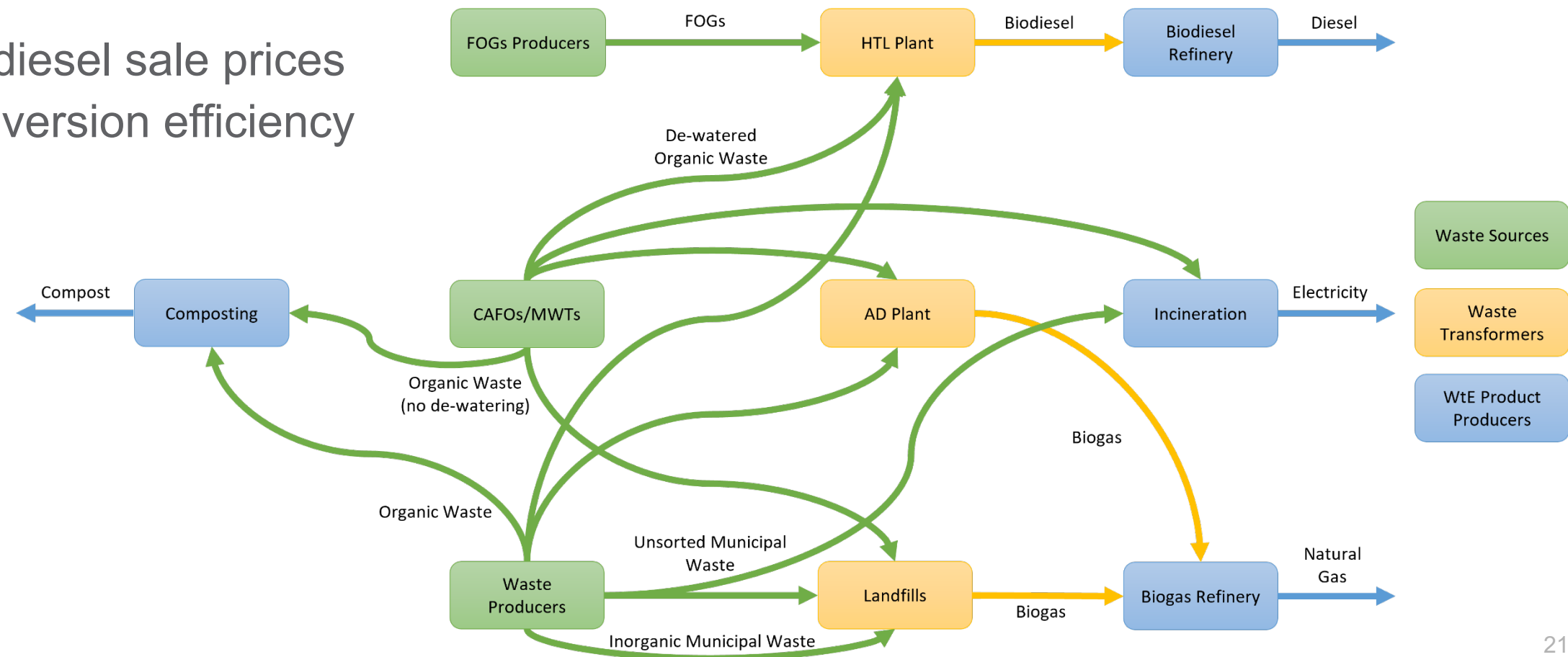
# Micro-Economic Model Description

- Players
  - Make decisions to pursue their goals
  - Have physical and economic constraints
- Market Clearing
  - Treat waste as a commodity
  - Market prices produced endogenously by the model
- Scenario Parameters
  - Travel and processing costs
  - Process efficiencies
  - Facility locations and capacities
- Primary Outputs
  - Stocks and Flows
  - Market Prices
  - Shadow Prices – values, prices, or costs of constraints
- Secondary Outputs
  - Combine primary outputs with external data
- Numerical Solution with Analytical Insights

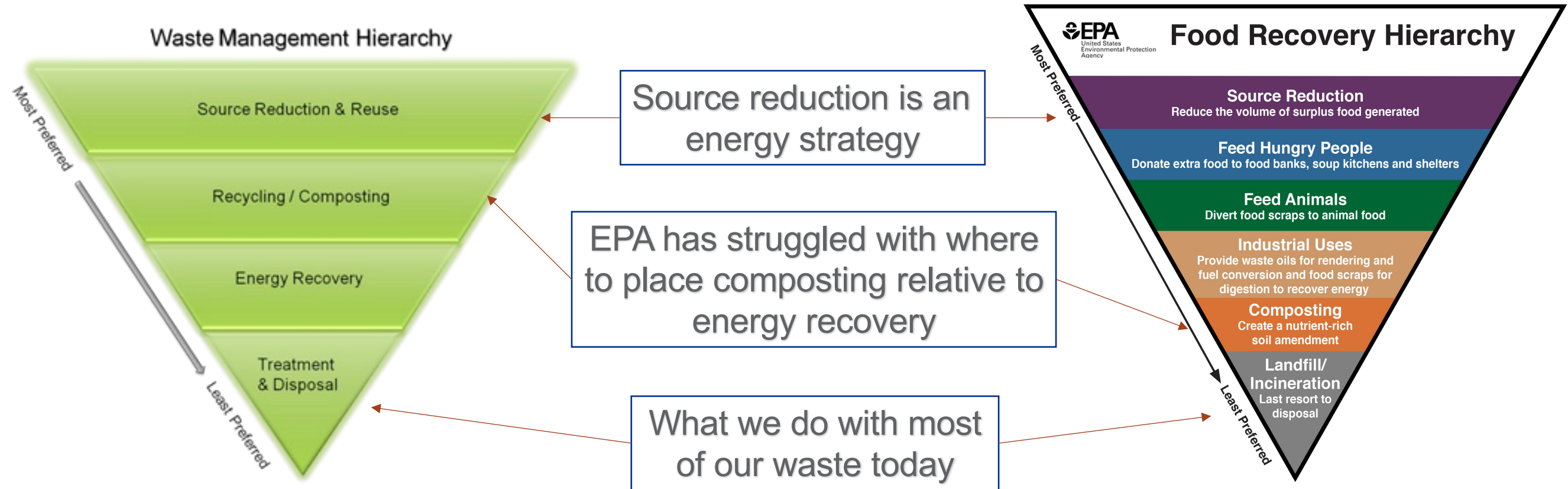
# Techno-Economic Model Construction

- Model Structure
- Key Primary Outputs
  - Production capacities (e.g., biodiesel)
  - Waste flows
  - Gate fees
  - Biogas and biodiesel sale prices
  - Waste-to-X conversion efficiency shadow prices

- Key Secondary Outputs
  - Emissions (e.g., PFAS, GHGs)
  - Economic Productivity (e.g., Jobs, Revenue, ROI)



# Waste Management Ground Rules



A central goal of this project is to better understand options in the *middle of the pyramid* using data and community priorities

## Decision Making Is Becoming More Complex

*Municipalities, businesses, institutions, and regulators are all challenged by the need to make decisions over multiple and increasingly complex criteria.*

### Historical Decision-Making Criteria



Safety  
Air & Water Quality



Cost



Practicality  
(Reliability, Convenience)

### Sustainable Decision-Making Criteria

*Cost, Safety, Practicality plus:*

Climate  
Goals

Land Use

Resiliency

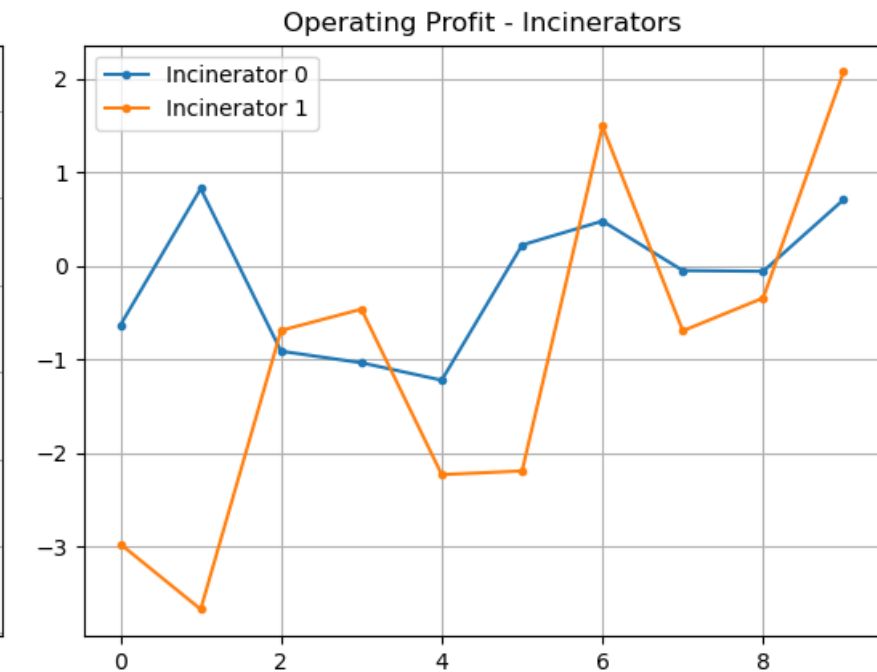
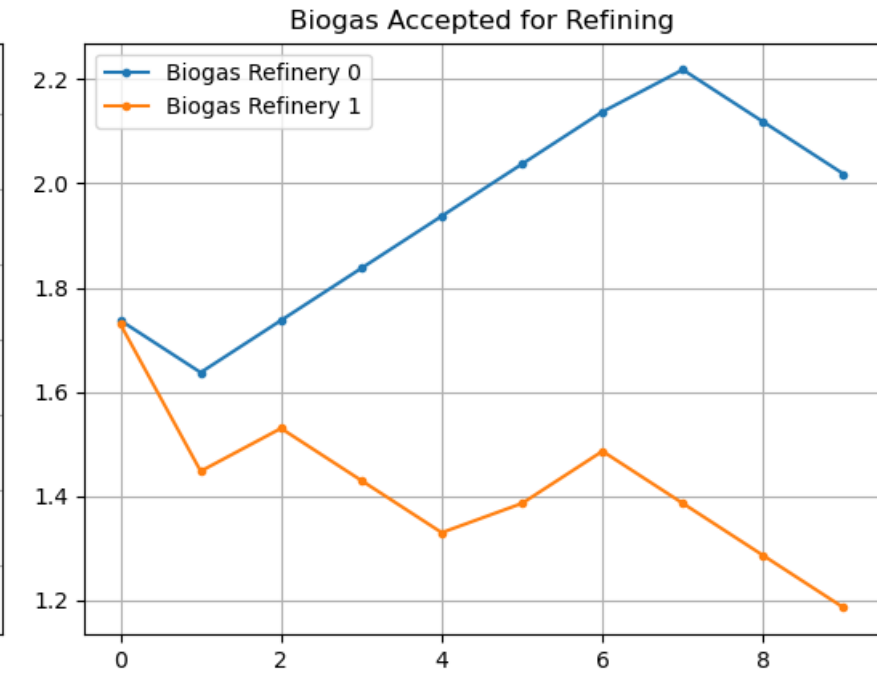
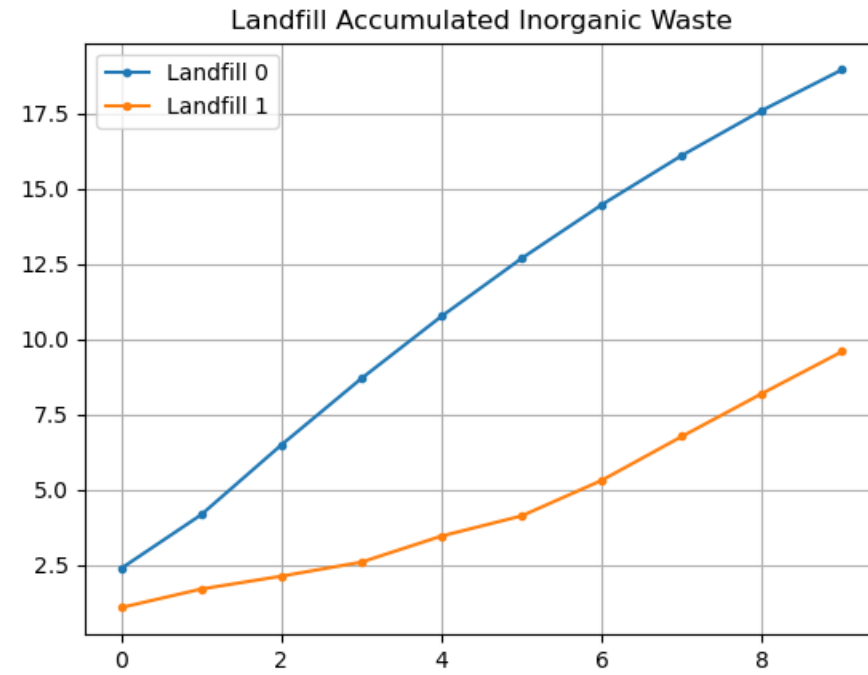
Natural Resources  
(Land, biomass, water)

Equity

Employment

# Sample Model Outputs

- 10-Step Time Horizon
- Stocks – Landfill Inorganic Waste
- Flows – Biogas Sent for Refining
- Prices – Sale Price of Yellow Grease at HTL Plants
- Profit – Incinerator Operating Profit





# 2 – Progress and Outcomes (Sustainability)

## Deconstructing Bioenergy/Waste Conversion – Process Typology

Scale(s) of Phenomena	Processes and their Spatial-Temporal Typology
Planetary, Climatic & Biodiversity zones	Bio-physical cycles with ecological boundaries
Planetary, Climatic & Biodiversity zones, Economic regions, International, National, Project scale	Intra & inter-boundary material impacts on sub-systems (social-ecological-economic-technological)
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Local (community, project site, social groups, individuals etc.)	Socio-Cultural mediation and norms Place specific fundamentals of justice, equity and wellbeing Manifested shocks & risks of climate change, pollution & resource use
Project geography	Risks, Fallouts and Safeguards at the project-society interface

## 2 – Progress and Outcomes (Pathway Analysis)

Defined technology pathways (feedstock + technology + product + end use)

Feedstock(s)	Technology	Final Use
MSW	Gasification	Syngas to heat and power
MSW	Gasification	biofuels
MSW	Mixed Incineration + Fermentation	Methane/steam to power
Wet wastes; MSW-Organics; Ag. Residue	Hydrothermal Liquefaction	Biocrude to biofuels
Wet wastes; MSW-Organics; Ag. Residue	Hydrothermal Liquefaction	Biocrude to heat and power
Wet wastes; MSW-Organics; Ag. Residue	Anaerobic Digestion	Biogas to CNG or PNG
Wet wastes; MSW-Organics; Ag. Residue	Anaerobic Digestion	Biogas to heat and power

# 3 – Impact

## Stakeholder Participants (Listening Sessions)

<i>Stakeholder Organization</i>	<i>Stakeholder Position</i>	<i>Organizational Role</i>
DOE Office of Economic Impact and Justice	AAAS Fellow	Federal DOE EJ Office
Northeast Waste Management Officials' Association	Executive Director	Multi-state waste regulator network, currently developing WtE programs focused on engaging with environmental justice communities.
Conservation Law Foundation	State VP, Waste Program Director, Staff Attorneys	Environmental advocacy with a focus on legal action, rapidly developing environmental justice, and bioenergy capacity.
Environmental League of Massachusetts	Executive Director	Environmental advocacy with a particular focus on legislative and political action
City of Cambridge (MA)	Recycling Director	Early municipal adopter of organics collection. Significant environmental justice population
National Resources Defense Council	Senior Resource Specialist, Food Waste Initiatives	Food justice and food waste management in urban areas
EPA	Anaerobic Digestion Staff	Ongoing focus on AD, LFG, food waste, and technical assistance
Boston (formerly NYC)	Zero Waste Director	Major city with organic waste collection and AD infrastructure. Significant environmental justice population.
Academic Researcher	Professor	Author of multiple studies on emissions and emissions accounting and related policy associated with WtE/anaerobic digestion
Union of Concerned Scientists	Director of Fuels Policy	Environmental advocacy with a historical bioenergy policy focus
Boston Globe	Climate Reporter	Perspectives and knowledge of the press
Waste Dive	Waste Reporter	Perspectives and knowledge of the press