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Risk Management Program for BETO Scale-Up Projects

DOE Bioenergy Technologies Office 2023
Project Peer Review

April 3, 2023

Systems Development and Integration Program

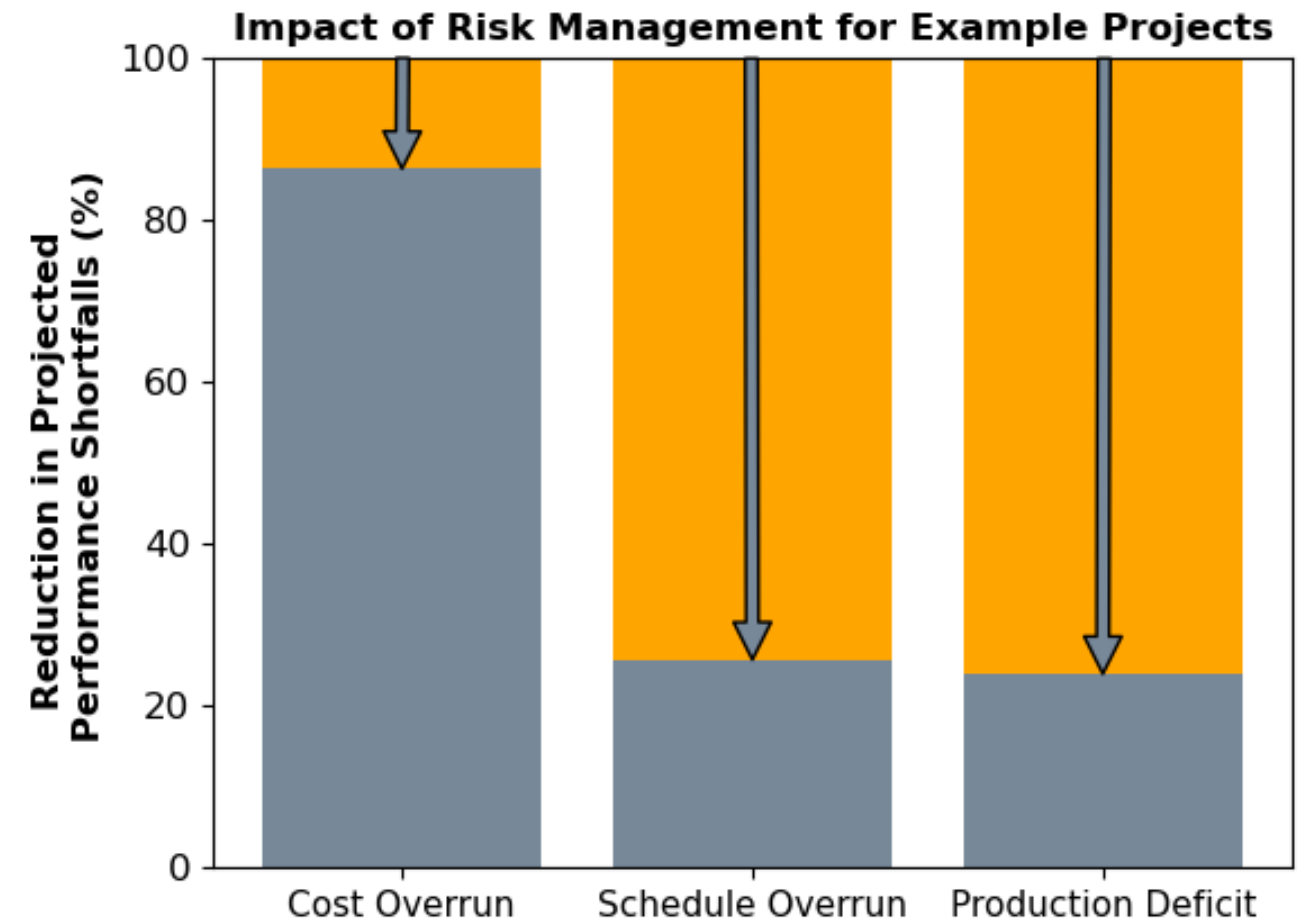
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Pacific Northwest National Laboratory

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Project Overview

- **Purpose:** Develop and demonstrate a systematic framework and methods for identifying and assessing risks to the success of Bioenergy Technologies Office (BETO)-funded scale-up pilot and demonstration projects.
- **Current Approach:** Each BETO-funded project risk assessment approach is unique; there are no current BETO guidelines and assessment process.
- **Why Needed:** Lack of uniformity and quality in risk assessment methods and tools makes it difficult to effectively manage risks over the life cycle of BETO-funded projects.



* Risk reduction for example projects as a result of handling actions developed through a formal risk management program. Risk reduction for each category is represented as a percentage of the projected shortfalls prior to implementation of handling actions.

Background: **Risk management is an effective tool for increasing odds of project success**

What can go wrong?

(A scenario)

How likely is it?

(A probability of the scenario)

How bad would it be?

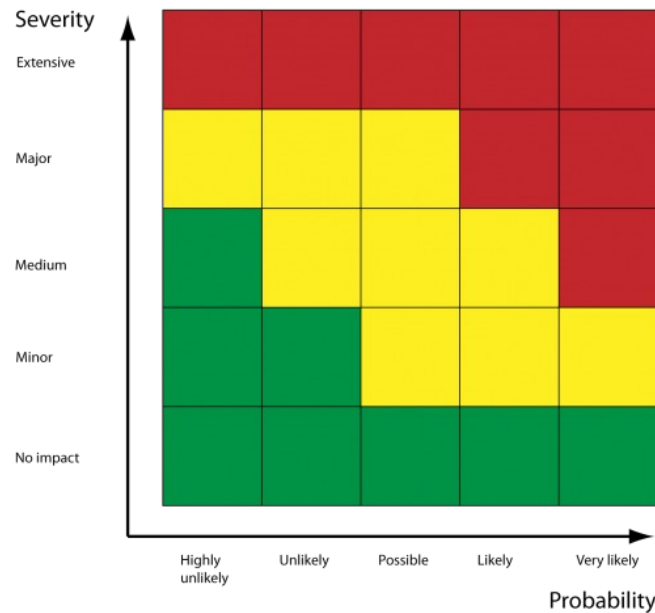
(A consequence severity of the scenario)

Simplest expression of risk:

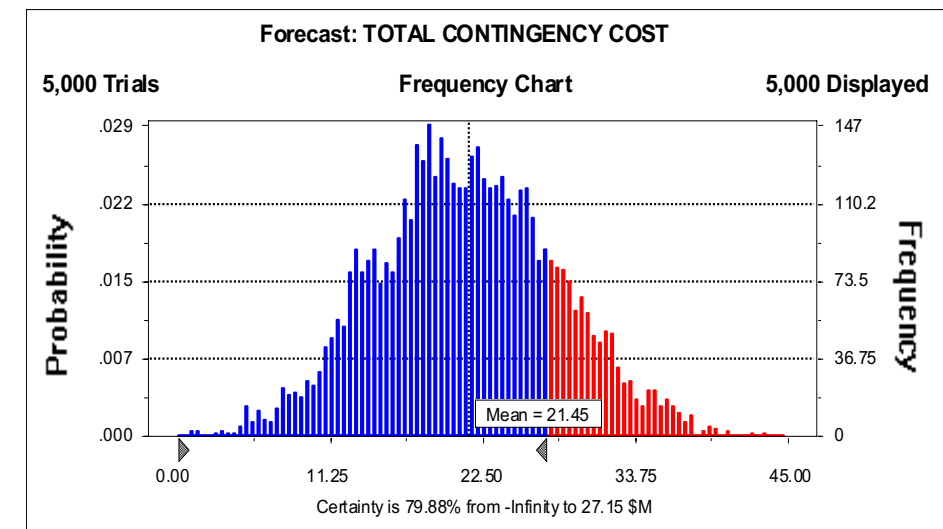
Risk = Probability × Consequence



Background: Risk quantification can become more robust as the project progresses



Likelihood Scale: Project Lifetime	
Likelihood Rating	Probability Range (%)
VH – Very High	75 – 100
H – High	50 – 75
M – Moderate	25 – 50
L – Low	5 – 25
VL – Very Low	< 5

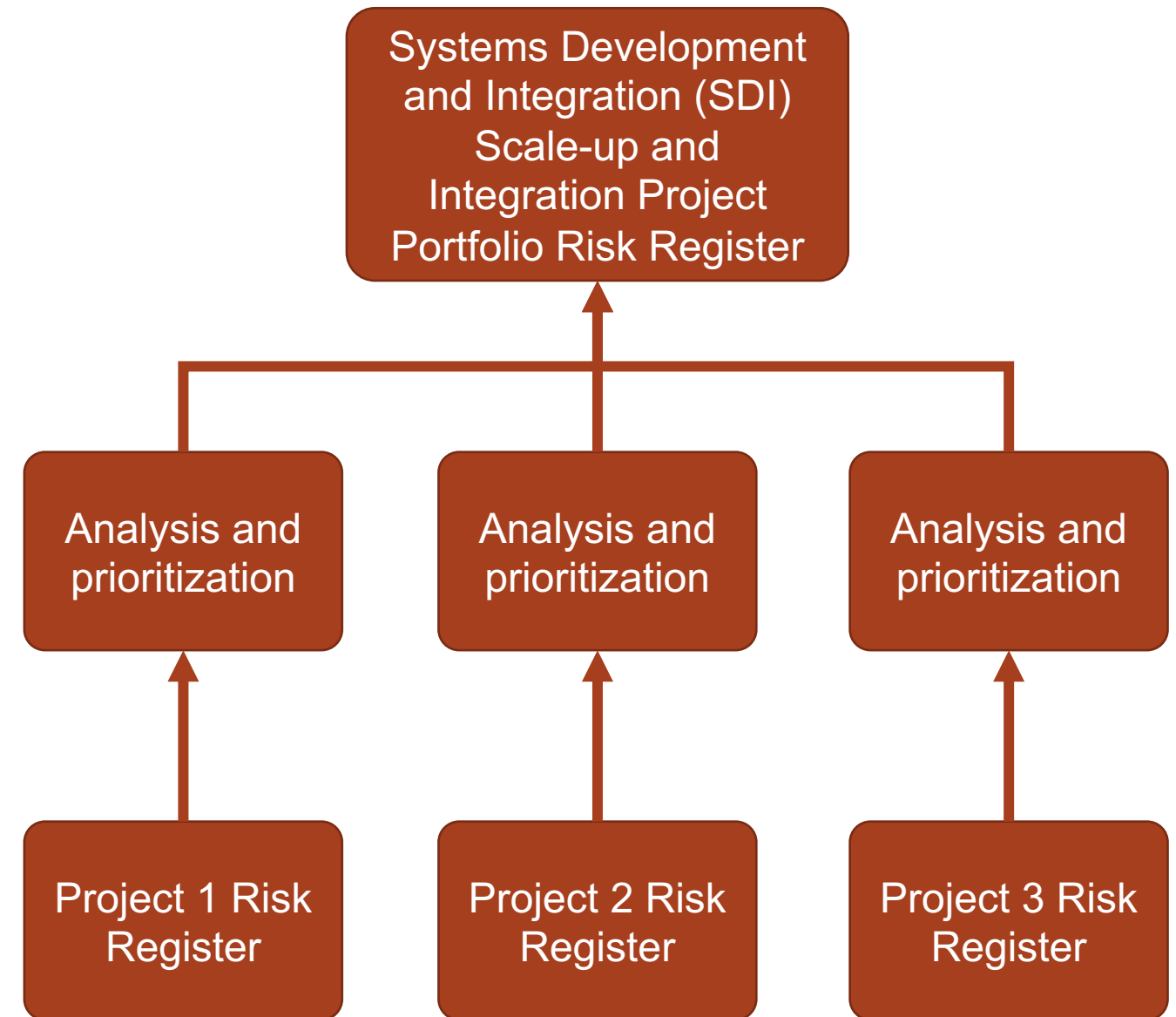


Which methods you pick are driven by:
Degree of system definition, available data, required insights, project resources.

Our approach: Start semi-quantitative, transition to fully quantitative as relevant.

1 – Approach: **Establish uniform risk management process for BETO projects that is consistent with industry standards**

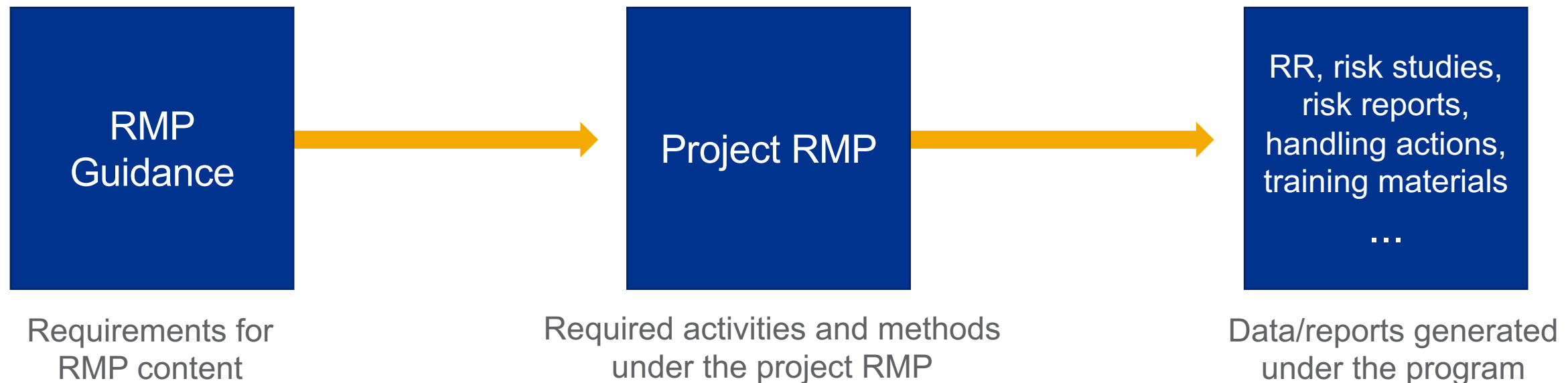
- Risk management program is established for each BETO-funded scale-up project following consistent industry standards:
 - Risk Management Plan (RMP)
 - Risk Register (RR).
- Ultimate goal: BETO will be able to track risk across its portfolio of scale-up projects. Use risk management as another dimension of quality when preparing for project stage gates and Go/No-Go decisions.



1 – Approach: **Develop a guide that provides a template to reduce effort and achieve consistency in BETO project RMP**

- RMP lays out:
 - Means of establishing the project RMP
 - Objectives, methods, and activities to maintain the program
 - Roles and responsibilities
 - Role of a risk advisory committee.
- Risk Management Plan Guide (RMPG):
 - Contains critical items that must be considered in an RMP
 - Provides pre-written content for more generic sections of an RMP (can be edited)
 - Identifies areas where project-specific information or inputs must be inserted.

RMP Documents, Reports, Databases, Information



1 – Approach: **Phase 1 projects use semi-quantitative risk analysis to assess and prioritize risks and mitigations**

- Risk assessment for Phase 1 projects uses a semi-quantitative approach to maximize ability to capture and characterize risks and mitigations (handling actions) for projects that may not have completed detailed scheduling and costing.
 - Probability and impact categories (Very High, High, Moderate, Low, Very Low) is used to generate risk estimates using a risk matrix.
 - Where possible, impact categories are explicitly defined by quantitative ranges, providing a more robust and consistent risk analysis.
- Develop criteria for determining whether a project should consider transitioning to fully quantitative risk analysis in Phase 2.

1 – Approach: **Risk team incorporates feedback from bioenergy industry experts through multiple avenues**

- Technical Advisory Board
 - Composed of bioenergy subject matter experts
 - Provides feedback on project outputs to align with bioenergy industry needs.
- Implementing risk management process in partnership with selected BETO scale-up projects allows for:
 - Demonstration of process
 - Refining of process to meet needs of bioenergy projects and BETO.

“As opposed to the typical U.S. method of not using an RMP and register, where the loss of certain individuals on the project has the potential to lose the context of the issues and path forward, the RMP documents the issues and proposed paths forward...” – Technical Advisory Board comment

Diversity, Equity, and Inclusion: Both the Pacific Northwest National Laboratory (PNNL) technical team and the Technical Advisory Board exhibit gender diversity, with 50% of both teams being women.



1 – Approach: PNNL project plan provides for incorporation of feedback from industry partners into development of risk management resources (e.g., RMPG, RR)



PROCESS AND COMMUNICATION

- Internal PNNL meetings on methodology and RR development as required.
- Monthly check-ins with BETO.
- Training and elicitation with selected Phase 1 projects as required.

GO/ NO-GO

Adequacy of scale-up and integration partner participation.

Criteria: Draft RMP completed compliant with RMPG and risk elicitation efforts have been initiated in alignment with best practices to populate the RR.

1 – Approach: **Risks, challenges, and mitigations**

RISKS AND CHALLENGES

Risk: If partner projects are unable to provide sufficient material/data to develop an RMP and RR, a risk management program cannot be established for that project through this process.

Challenge: Ensuring that scale-up projects are able to prioritize risk management along with other project priorities.

Challenge: Scale of some projects may indicate the need for a fully quantitative risk assessment, potentially requiring a higher level of effort. May be unclear which projects should make this transition.

MITIGATION STRATEGIES

- Provide support to project for development of RMP and RR.
- Provide training to educate about the importance of risk management.
- Provide training to help explain content and process.
- Leverage initial efforts to develop level of effort estimates for future Phase 1 projects.
- Develop list of criteria for projects that may need more quantitative risk assessment as part of Phase 2.
- Develop level of effort estimates for both semi-quantitative and fully quantitative risk assessments for Phase 2.

2 – Progress and Outcomes: **Engaged two Phase 1 scale-up projects to pilot the risk assessment process**

- First partner Phase 1 Project:
 - Delivered trainings
 - Collaborated on an RMP outline
 - Draft RMP and RR under development.
- Second partner Phase 1 Project identified:
 - Completed kickoff call.
- Additional projects being identified.
- PNNL risk management project is currently behind schedule:
 - Process of identifying pilot projects and developing project-specific RMPs is taking longer than planned
 - Project schedules are shifting
 - Anticipate that lessons learned will help future pilots progress more quickly.



LanzaTech

Project LOTUS



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2 – Progress and Outcomes: **RMPG completed and used as template by first partner project to create their draft RMP**

	<p>COMPLETED</p>	<ul style="list-style-type: none"> • RMPG document. • Reviewed by Technical Advisory Board members and comments incorporated.
<p>ONGOING</p>	<ul style="list-style-type: none"> • Developing risk reporting templates. • Ongoing development, including process for transitioning to a fully quantitative risk assessment during Phase 2. 	
<p>OUTCOMES</p>	<ul style="list-style-type: none"> • First partner project draft RMP is generally consistent with the RMPG but with some differences. • In process of iterating both the RMPG and draft RMP to resolve differences. 	

2 – Progress and Outcomes: **RR tool enables uniform risk characterization for BETO scale-up projects**

COMPLETED

- Completed draft RR and demonstrated it to first Phase 1 project during elicitation training.
- Developed beta RR during FY23 Q2 and shared with partner project.

ONGOING

- Adding graphs and tables to RR that can be used for risk reporting.
- Review of RR functionality by Technical Advisory Board members (FY23 Q3).

OUTCOMES

Tool that enables uniform and consistent capture and reporting of risk data to support enhanced programmatic risk analysis capabilities.

Risk Characterization					
Current Risk			Residual Risk		
Likelihood	High (50-75% probability)		Likelihood	Very Low (<5% probability)	
Consequence Severity Rating	Cost Increase (\$K)	High (1500 - 2500)	Consequence Severity Rating	Cost Increase (\$K)	High (1500 - 2500)
	Schedule (Weeks delayed)	High (32 - 52)		Schedule (Weeks delayed)	High (32 - 52)
	Existential	Not Applicable		Existential	Not Applicable
	Reputational (Extent of attention)	Moderate (Regulators)		Reputational (Extent of attention)	Moderate (Regulators)
Likelihood and Consequence Basis	Anticipation of project xxx will be ramping up staff resource requirements as Project XYZ approaches stage zzz		Likelihood and Consequence Basis	Anticipatory hiring of capability yyy will reduce likelihood of scenario	
Risk Rating	High		Risk Rating	Moderate	

* See additional slide 24 for more detail

2 – Progress and Outcomes: **Project has successfully completed milestones to date and Go/No-Go decision point resulted in a “Go”**

MILESTONE	STATUS
Outline of RMPG	Complete
RMPG document fully drafted	Complete
Annotated outline of project-specific RMP for first selected Phase 1 project	Complete
Risk elicitation with first Phase 1 project scheduled	Complete, though being rescheduled due to shifting project timelines
Initial draft of project-specific RMP for first partner project	Complete

GO/ NO-GO (3/30/2023)

Adequacy of scale-up and integration partner participation:

Criteria: Draft RMP completed compliant with RMPG and risk elicitation efforts have been initiated in alignment with best practices to populate the RR.

Status: Go – Engaged participation from first two partner projects, first partner has completed a draft RMP and is on track to conduct risk elicitations and populate risk register in FY23 Q3.

3 – Impact: **Implementing a consistent risk management process across the BETO portfolio of projects**

- Project has developed an RMPG and RR tool for use by BETO scale-up and integration projects.
 - Implementation of these tools will improve BETO's awareness of risks across its portfolio of funded scale-up projects, enhancing its ability to prioritize risk management resources.
- Project has engaged with two scale-up project teams to pilot the risk management process, each expressed enthusiastic support for and commitment to participating in this effort.
- Project is providing training to the pilot projects on implementation of the RMPG.
 - Provides BETO performers with the tools needed for robust risk management, which will be attractive to potential investors and increase the probability of commercialization.
- Project is introducing state-of-the art industry and international consensus risk management standards to both BETO and scale-up projects.
 - Creates basis to extend risk management practices into the full commercial life cycles of the technologies, providing lasting benefit to the bioenergy industry beyond the BETO project life cycle.

Summary

GOAL

Develop a uniform framework for risk management, following industry best practices, for implementation in BETO's scale-up projects to help BETO manage risks across project portfolio.

APPROACH

- 1) Develop materials that can be used by scale-up projects for implementing project-specific risk management programs.
- 2) Provide training to pilot projects on use and implementation of these materials.
- 3) Support pilot projects in their development and implementation of project-specific risk management programs.
- 4) Update materials to address feedback and lessons learned from the pilot projects.

PROGRESS AND OUTCOMES

- On-time completion of risk management resources that provide guidance to scale-up projects.
- Initiating RMP development efforts with two scale-up projects to pilot the RMPG.

IMPACT

- Providing BETO SDI with a framework for managing risk across project portfolio.
- Introducing state-of-the-art industry and international consensus risk management standards needed for robust risk management, which will be attractive to potential investors.

"I have found a developer's RMP to be a good communication tool in communicating the status of project risks to project stakeholders (such as investors)." – Technical Advisory Board comment

Quad Chart Overview

Timeline

- Project start date: October 1, 2021
- Project end date: September 30, 2024

\$625,000	\$1,400,000 (FY 2022-2024)
\$0	\$0

TRL at Project Start: N/A*

TRL at Project End: N/A*

* This project is not developing a technology and therefore does not have an associated TRL. However, the risk management framework is based on consensus industry standards that have been developed over decades.

Project Goal

Develop a risk management process that will allow BETO to have awareness of risks across its portfolio of scale-up projects and handling strategies to address those risks. This risk management process will provide projects with the tools to increase the likelihood of meeting project goals on-budget and on-schedule.

End of Project Milestone

Provide ongoing support to SDI and enable the RMP requirements to be rolled out across selected projects.

Funding Mechanism

National Laboratory Call for Proposals for Fiscal Year 2022; AOI 4b: Risk Analysis Methodology and Implementation.

Project Partners

Technical Advisory Board Members

- Bill Crump (Leidos)
- Carol Babb (ICF)

Partner Projects

- LOTUS (SkyNRG)
- SAFFiRE (D3MAX)

Additional Slides

Responses to Previous Reviewers' Comments

- This project was not part of the FY21 BETO Peer Review because the project began in FY22.
- The first Go/No-Go review on whether to proceed with the first pilot is planned for 3/30/2023.

Publications, Patents, Presentations, Awards, and Commercialization

- BETO RMPG (PNNL-32699)
- Training delivered to first pilot project team:
 - Introduction to BETO RMPG (PNNL-SA-173592; June 16, 2022)
 - Risk Assessment Part 1: General Principles (PNNL-SA-176471; August 18, 2022)
 - Risk Assessment Part 2: Elicitation (PNNL-SA-178573; October 17, 2022).

Background: **Why a Rigorous Risk Management Process?**

- Bases for formal risk management have been established in consensus standards for industries and associated guidance.
- Provides a means of better forecasting, avoiding, mitigating, and preparing for challenges to the success of a project.
- Standardizes risk identification and evaluation methods and criteria.
- Provides basis for allocating resources for risk management.
- Allows tracking and trending of risk performance.
- Provides basis for keeping stakeholders informed and leveraging their input.
- Once the risk management system is learned, it can be used to increase successful commercialization.

1 – Approach: Risk characterization considers probability of scenario and multiple consequence types

- Risks and opportunities characterized using semi-quantitative rankings for several impact types: Cost. Schedule. Existential. Reputational.
- Risks and risk characterization developed through formal risk elicitation sessions.

Event Probability

Likelihood Scale: Project Lifetime	
Likelihood Rating	Probability Range (%)
VH – Very High	75 – 100
H – High	50 – 75
M – Moderate	25 – 50
L – Low	5 – 25
VL – Very Low	< 5

Event Impact/ Consequence

IMPACT TYPE	CONSEQUENCE SEVERITY RATING				
	VL Very Low	L Low	M Medium	H High	VH Very High
Cost (\$K)	<100	100 – 500	500 – 1500	1500 – 2500	> 2500
Schedule (Weeks delayed)	< 4	4 – 16	16 – 32	32 – 52	> 52
Existential	N/A				Project Termination
Reputational (Extent of Attention)	Company ABC	DOE Sponsor	Regulators	Public/ Local	State/ National

IMPACT TYPE	IMPROVEMENT RATING				
	VL Very Low	L Low	M Medium	H High	VH Very High
Cost Decrease (\$K)	<100	100 – 500	500 – 1500	1500 – 2500	> 2500
Schedule Acceleration (Weeks)	< 4	4 – 16	16 – 32	32 – 52	> 52

1 – Approach: Risk in semi-quantitative analysis is characterized using a risk matrix

- Semi-quantitative risk analysis implemented for Phase 1 projects.
- Risks assigned a ranking (Low, Moderate, or High) based on likelihood and consequence ratings.
- Risk matrix provides basis for:
 - Assessing risk tolerance
 - Risk prioritization
 - Assessing risk reduction for a mitigation option
 - Risk trending.

Risk Rating Matrix

		CONSEQUENCE SEVERITY				
		VL	L	M	H	VH
LIKELIHOOD	VH	moderate	moderate	high	high	high
	H	low	moderate	moderate	high	high
	M	low	moderate	moderate	moderate	high
	L	low	low	moderate	moderate	high
	VL	low	low	low	moderate	moderate

Opportunity Rating Matrix

		IMPROVEMENT RATING				
		VL	L	M	H	VH
LIKELIHOOD	VH	moderate	moderate	high	high	high
	H	low	moderate	moderate	high	high
	M	low	moderate	moderate	moderate	high
	L	low	low	moderate	moderate	high
	VL	low	low	low	moderate	moderate

2 – Progress and Outcomes: Risks captured during elicitations documented in easy-to-use RR tool

- Risks captured during elicitation sessions attended by relevant subject matter experts.
- Risks entered into Excel-based RR tool developed to track risks consistent with RMPG process.
- **In progress:** Developing outputs for the RR tool to make it easier to regularly analyze risks and trends and to streamline risk reporting.

Use of consistent RR across projects helps to:

- Capture risks in a way that will be easy to roll up into a portfolio-level view for BETO.
- Capture information that can help projects transition to a fully quantitative risk assessment, if needed.

Navigation - Existing Risks					
2-Rev0-Staff unavailability					
Add New Risk		Edit/Review Risk		Duplicate Risk	
Invalidate Risk					
Select Type					
Type	Risk				
Risk Summary					
Risk ID	2			Revision #	0
Risk Title	Staff unavailability				
Statement of Risk Event (Description)	Competing demands from project xxx limit access to key staff with capability yyy for Project XYZ, resulting in delay of Phase 1				
Risk Source	Unavailable materials, services, contractors				
Responsible Domain	D3	Domain Risk Lead	B. Wayne		
Trigger Date (if applicable)		Trigger Event (if applicable)	Initiation of activity zzz		
Risk Status					
Current Risk Status	Open	Risk Status Date	10/7/2022	Risk Open Date	10/7/2022
Risk Closure Date		Risk Closure Reason			
Risk Characterization					
Current Risk			Residual Risk		
Likelihood	High (50-75% probability)		Likelihood	Very Low (<5% probability)	
Consequence Severity Rating	Cost Increase (\$K)	High (1500 - 2500)	Consequence Severity Rating	Cost Increase (\$K)	High (1500 - 2500)
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Likelihood and Consequence Basis	Anticipation of project xxx will be ramping up staff resource requirements as Project XYZ approaches stage zzz		Likelihood and Consequence Basis	Anticipatory hiring of capability yyy will reduce likelihood of scenario	
Risk Rating	High		Risk Rating	Moderate	
Risk Handling					
Risk Handling Strategy	Reduce		Handling Action Selection	2-Rev0-Recruitment of capability yyy	
Handling Action Description	Hire-in of capability yyy to increase bench depth				
Handling Action Current Status	Proposed		Handling Action Status Date	10/7/2022	
Handling Action Notifications					
Valid handling action and revision?	Yes				
Latest valid revision selected?	Yes				
					Cancel
					Save

Thank you

