

Welcome and Announcements

Tracy Niro – FEMP Utility Program Manager





Welcome to FUPWG!

- We have missed you!
- Registration numbers welcome first-time attendees!
- Invite your colleagues registration is still open!
- Thank you, FUPWG Fed Council and others who submitted topic ideas
- Questions can be submitted using the Q&A tool
- CEUs: Five separate CEU sessions
- Presentations posted before the start of each day

What are IACET-Certified CEUs and How do they Benefit Me?

What Is a CEU?

According to the International Association for Continuing Education and Training (IACET), a CEU is a unit of credit equal to 10 hours of participation in an accredited program designed for professionals with certificates or licenses to practice various professions (e.g., engineers, lawyers, accountants, educators, nurses, architects, mental health professionals, and social workers). The CEU provides a standard unit of measurement for continuing education and training, quantifies continuing education and training activities, and accommodates for the diversity of providers, activities, and purposes in adult education.

What Is the IACET?

The IACET offers the most industry-wide accreditation of official continuing education units (CEU). IACET worked with the U.S. Department of Education to create and define the CEU in 1970. The Federal Energy Management Program (FEMP) is an authorized provider of CEUs under the ANSI/IACET 1-2018 Standard.

How do I earn CEUs for a training I've taken?

When you take a FEMP IACET-certified training, you will be provided with a link to the assessment and evaluation for the training completed. To earn CEUs, attendees must score 80% or higher on the assessment and complete the course evaluation.

Source: https://www.orau.gov/tdd/ceus.pdf

Benefits of Having a WBDG Account

The National Institute of Building Sciences' (NIBS) Whole Building Design Guide (WBDG) hosts the FEMP training program's learning management system (LMS).

The NIBS WBDG LMS:

- Allows for taking multiple trainings from multiple organizations through one platform.
- Houses the assessments and evaluations for all accredited courses.
- Allows you to:
 - Track all of your trainings in one place.
 - Download your training certificates of completion.
- Eases the CEU-achievement process.

Note: Log into the WBDG LMS by Choosing a Course at http://www.wbdg.org/continuing-education/femp-courses

To Receive IACET-Certified CEUs for 5 Sessions of FUPWG

- **1.** Attend the training in full—no exceptions.
 - If multiple people watching same screen during the training, email (stacey.young@thebuildingpeople.com) with who attended, who showed as connected, and for how long each person attended.
 - If participating by phone only, email (<u>stacey.young@thebuildingpeople.com</u>) and include your phone number.
 - There is no need to confirm your attendance if you logged in using Zoom.gov.
- 2. Complete an assessment demonstrating knowledge of course learning objectives within six weeks of the training. A minimum of 80% correct answers is required.
- **Complete an evaluation** of the training event within six weeks of the training.

To Access the FUPWG Assessment and Evaluation:

- Use the session links on the following two slides.
- If you do not have a Whole Building Design Guide account, you will need to create one.

For logistical questions related to accessing the FUPWG test or evaluation, email FEMP Training at femp training@ee.doe.gov.

Accessing Whole Building Design Guide - Tues Sessions

To Access the FUPWG Assessments and Evaluations, Visit:

FUPWG Session 1 – What's New in the Industry (Tuesday, 11:30am – 1pm)

 https://www.wbdg.org/continuing-education/fempcourses/femplw05032022

FUPWG Session 2 – Best Practices and Resources (Tuesday, 1:15 – 3pm)

 https://www.wbdg.org/continuing-education/fempcourses/femplw05032022a

FUPWG Session 3 – UESC Overview Part 1 (Tuesday, 3:05 – 3:55pm)

 https://www.wbdg.org/continuing-education/fempcourses/femplw05032022b

Accessing Whole Building Design Guide - Weds Sessions

To Access the FUPWG Assessments and Evaluations, Visit:

FUPWG Session 4 – New Federal Energy Goals and How We Get There (Wednesday, 11:10am-3pm)

 https://www.wbdg.org/continuing-education/fempcourses/femplw05042022

FUPWG Session 5 – UESC Overview Part 2 (Wednesday, 3:05-3:50pm)

 https://www.wbdg.org/continuing-education/fempcourses/femplw05042022a

New Resources and Upcoming Training



Upcoming Live Webinars and Training

- <u>UESC Implementation Best Practices for Utilities</u> | May 24, 2022
- 2-Day Advanced UESC Training | June 28-29, 2022

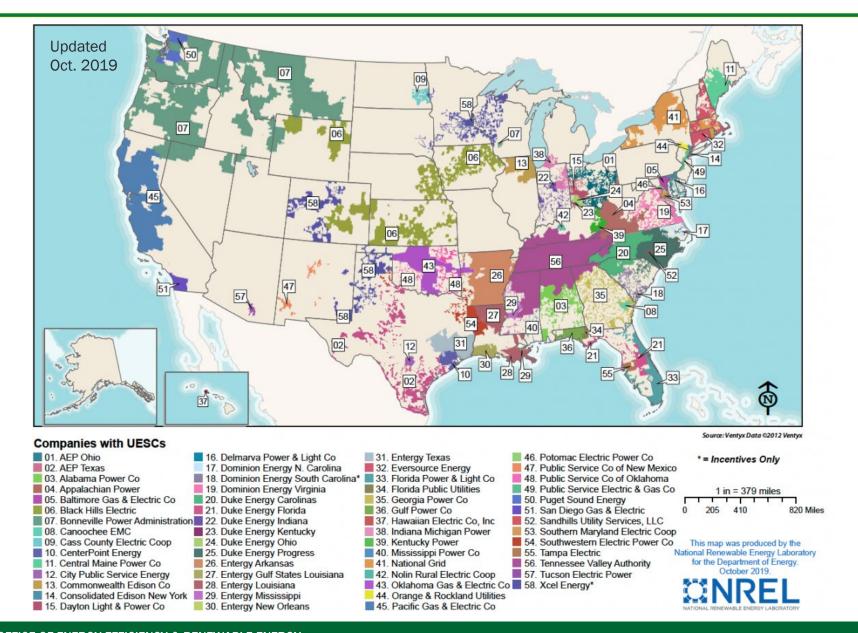


New On-Demand Courses

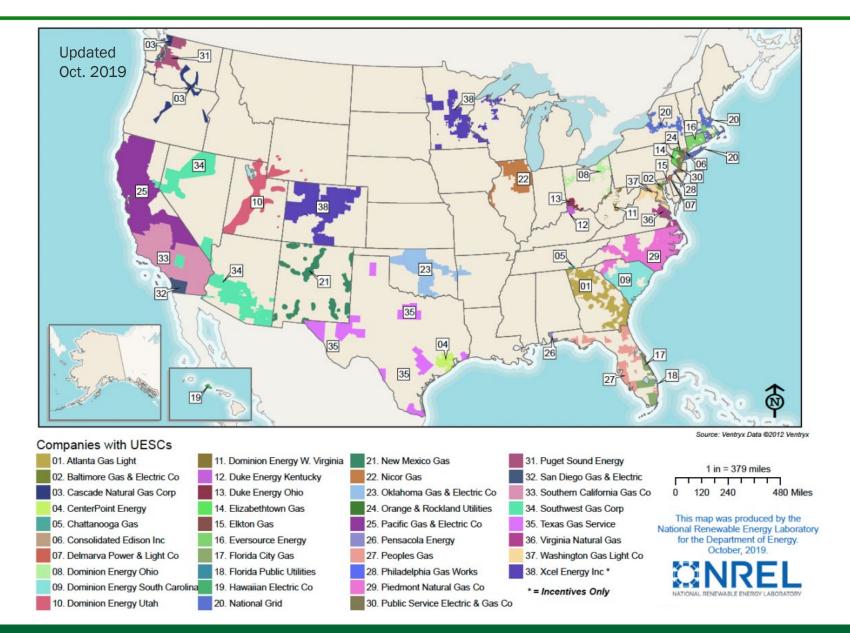
- Financing For UESCs: Ensuring The Best Value For The Government
- Leveraging Utility Partnerships For Fleet Electrification
- Decarbonization Considerations: Performance Contracting (Coming soon)
- Decarbonization Considerations: Onsite DE Projects and Offsite Purchases (Coming soon)

Courses will be listed in the **FEMP Training Catalog** when available!

Utilities Offering UESCs – Electric

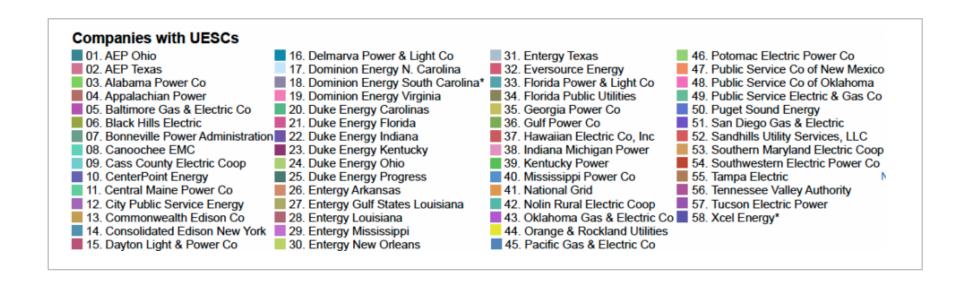


Utilities Offering UESCs – Natural Gas



Utility Partners Map – Call for Updates!

- Visit the <u>FEMP website</u> for the current list of utilities offering UESCs to their federal customers.
- Contact us via the <u>FEMP Assistance Request Portal</u> (<u>www7.eere.energy.gov/femp/assistance</u>) to request an update:
 - Add your company to the map and list of utility partners
 - Update your company's name
 - Remove your name from the list if you no longer offer UESCs



UESC Data Collection - FEMP Needs Your Help!

FEMP needs your help to track UESC investment data.

- Self-Reporting award information helps FEMP track UESC utilization trends and estimate future investment
- This data helps to ensure sufficient resources are being allocated to provide training, technical assistance, and resources in support of UESC projects
- Project-specific information is always kept confidential and will not be shared without explicit Agency consent



Federal Agencies Only – Look out for an email with a brief mid-year survey to inform FEMP about FY22 awards

Energy Lawyers and Contracting Officers Forum (ELCOF)

Don't Forget to Register for ELCOF!

- Tomorrow (May 4) | 9-10:30 AM EDT
- ELCOF is a venue to share information related to specific topics of interest for lawyers and contracting officers (although all federal agencies are encouraged to attend).
- Topics will include interconnection and 179D commercial buildings energy efficiency tax deduction in addition to a facilitated discussion of topics brought up by attendees.
- For the spring 2022 meeting, ELCOF will be open to federal attendees only.

Register Here

https://www.zoomgov.com/meeting/register/vJlsfuyhqjkpGxaHG9Uq68JUwNezqU2pYP4

Thank You



Eichorn Pinnacle, Tuolumne Meadows, Yosemite National Park

Contact Information
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202-431-7601



Washington Update

Mary Sotos, Director, Federal Energy Management Program May 2022





Federal Energy Management Program



Meet Legislative and Administration
Objectives





Provide Technical Assistance and Tools

Train the Federal
Energy Management
Workforce



Policy Priorities Guiding FEMP Action

FEMP is expanding existing programs to support federal agencies in meeting priorities outlined in recent policies, with an emphasis on modernizing energy and water infrastructure through technology deployment to meet decarbonization goals and mission objectives.

Bipartisan Infrastructure Law

- Key piece of President Biden's Build Back Better agenda
- Includes more than \$62
 billion for DOE to deliver a
 more equitable clean
 energy future
- Expanding access to energy efficiency and building on technologies of tomorrow

Executive Order 14057

- Government-wide targets for long-term and mid-term GHG reductions
- 100% net zero buildings, zero-emission fleets, 100% carbon pollution-free electricity 24/7
- Net zero federal government operations by 2050 or sooner

Energy Act of 2020

- Agencies to use performance contracting to address at least 50% of ECMs identified
- Agencies to implement all cost-effective ECMs identified within 2 years
- FEMP to establish a Federal Smart Building Program

Note: Descriptions are illustrative and not comprehensive

Bipartisan Infrastructure Law: Realigning DOE for Impact

The Bipartisan Infrastructure Law provides \$62 billion to DOE — the largest investment since the Department's founding. Section 40554 **authorizes FEMP to award \$250,000,000** in grants through the Assisting Federal Facilities with Energy Conservation Technologies (AFFECT) program.



To facilitate implementation of the Bipartisan Infrastructure Law, DOE is undergoing an organizational realignment that will position FEMP within a newly created Under Secretary for Infrastructure.

Learn more about the Bipartisan Infrastructure Law

- Video: <u>U.S. DOE Bipartisan Infrastructure</u>
 Deal Briefing YouTube
- DOE Fact Sheet: <u>The Bipartisan</u>
 <u>Infrastructure Deal Will Deliver For American</u>
 <u>Workers, Families and Usher in the Clean</u>
 <u>Energy Future</u>
- DOE webpage: <u>Bipartisan Infrastructure</u> <u>Law | Department of Energy</u>.

Performance Contracting in the Energy Act of 2020

42 U.S.C. 8253(f)(4) IMPLEMENTATION OF IDENTIFIED ENERGY AND WATER EFFICIENCY MEASURES.—

- (A) IN GENERAL.—Not later than 2 years after the date of completion of each evaluation under paragraph (3), each energy manager <u>shall</u> implement any energy or water-saving measure that—
 - (i) the Federal agency identified in the evaluation; and
 - (ii) is life cycle cost-effective, as determined by evaluating an individual measure or a bundle of measures with varying paybacks.
- (B) PERFORMANCE CONTRACTING.—Each Federal agency shall use performance contracting to address at least 50 percent of the measures identified under subparagraph (A)(i).

OFFICE OF ENERGY EFFICIENCY & RENEWABLE ENERGY

Energy Act of 2020

December 2020

UA2021OMNIMAOMNIMINO-FF xml SEN. APPRO DIVISION Z-ENERGY ACT OF 3 SEC. 101. SHORT TITLE; TABLE OF CONTENTS. (a) SHORT TITLE.—This division may be cited as the 5 "Energy Act of 2020" (b) Table of Contents.—The table of contents for 7 this Act is as follows: DIVISION Z-ENERGY ACT OF 2020 See. 101. Short title, table of contents TITLE I-EFFICIENCY Sec. 1002. Use of energy and water efficiency measures in Federal buildings See. 1003. Energy efficient data centers. See. 1004. Energy-efficient and energy-saving information technologies See. 1005. Extended Product System Rebate Program. Sec. 1006. Energy Efficient Transformer Rebate Program. Sec. 1007. Smart building acceleration. See. 1008. Modifications to the ceiling fan energy conservation standard. See. 1009. Report on electrochromic glass. See, 1010. Energy and water for sustainability See. 1011. Weatherization Assistance Program Sec. 1012. Federal Energy Management Program. Sec. 1013. CHP Technical Assistance Partnership Program Sec. 1014. Smart energy water efficiency pilot program. TITLE II-NUCLEAR See. 2001. Advanced Nuclear Fuel Availability Sec. 2002. Amendments to definitions in Energy Policy Act of 2005. Sec. 2003. Nuclear energy research, development, demonstration, and common eial application programs. High-performance computation collaborative research program. Sec. 2005. Nuclear energy budget plan. ice. 2006. Organization and administration of programs See. 2007. Extension and expansion of limitations on importation of uranium from Russian Federation. TITLE III...RENEWABLE ENERGY AND STORAGE Subtitle A-Renewable Energy Research and Development Sec. 3001. Water power research and development See, 3002. Advanced geothermal innovation leadership. See. 3003. Wind energy research and development. December 21, 2020 (7:54 a.m.)

FEMP Utility Program Highlights



Through Utility Energy Service Contracts in FY2021, agencies invested a **record \$300 million** in energy efficiency, water conservation, and renewable energy projects in buildings and facilities. This was a 60% increase over FY2020.

Impact of the Utility Program since inception:

- 32,000 job years
- 16.5M MMBtu saved
- 17M metric tons of GHGs avoided
- Over \$4 billion in project investment
- Over 2000 projects since program start

Projects are trending larger and more comprehensive.

AFFECT Grants, Past and Future

FEMP has successfully executed 6 AFFECT funding cycles since 2014, which provided up to \$13 million per year in grants and leveraged up to \$725 million in private funding.

Most recently, in December 2021, Secretary Jennifer Granholm announced a total of \$13 million for clean energy technology deployment to 17 federal facilities through AFFECT.

Projects use performance contracts and are estimated to lower costs by more than \$30 million annually and reduce greenhouse gas emissions by over 200,000 metric tons.

FEMP expects to announce plans to build on past success and expand future opportunities through AFFECT soon.



Training Federal Agencies to Lead by Example

FEMP is expanding its training catalog and offerings to incorporate climate, sustainability, equity, and other topics in support of legislative and

administrative requirements and objectives.



Earn Continuing Education Units (CEUs)



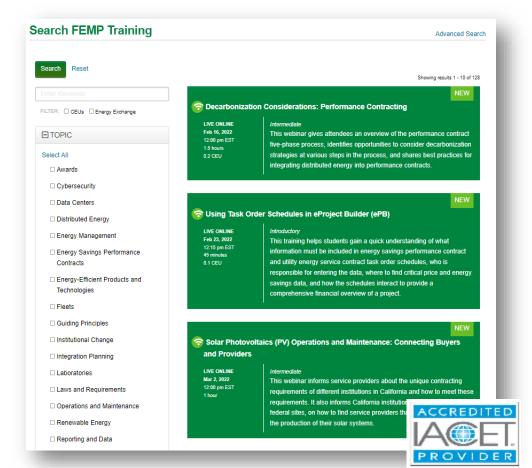
Choose from more than 120 on-demand courses on topics related to federal energy and water management.



Browse the calendar for upcoming live FEMP training events and workshops offered for federal agencies and stakeholders.



Attend the annual Energy Exchange training event.



https://www7.eere.energy.gov/femp/training/

Congratulations 2021 FEMP Career Exceptional Award Winner

Kevin Evans – U.S. Navy

Naval Facilities Engineering Systems Command (NAVFAC) Northwest, Silverdale, WA

Since joining the Navy energy program in 1997 as a Chief Petty Officer at Naval Station Everett, Kevin Evans has served in a wide variety of roles, including Resource Efficiency Manager (REM), Installation Energy Manager (IEM), and Region Energy Program Manager (REPM). He has been the Contracting Officer's Representative (COR) for energy projects and is currently the Project Manager for all utility energy service contracts (UESCs) at Navy Region Northwest. In 2020, Mr. Evans managed UESC projects with a total cost of \$12.6 million and annual energy and water savings of \$850,000. He also supported development of future UESC projects totaling \$16 million.

Congratulations 2021 FEMP Program Award Winners

U.S. Air Force – Robins Air Force Base, Georgia

PHILIP CONLEY
STEWART CROW
BRENT HILL
GEORGE THIGPEN
WILLIAM WEST

The Robins Energy Program Management Office (PMO) team works in a highly collaborative environment, developing strategies to achieve reduced energy consumption, improved energy resilience, and revitalized infrastructure of aged, failing equipment critical to all mission partners at Robins Air Force Base. The use of UESCs has contributed to this program's success.

Congratulations 2021 FEMP Program Award Winners

U.S. Air Force – Tinker Air Force Base, Oklahoma JOSEPH CECRLE PAUL GANSCHOW JOEY HUNTER JEFF KINDSCHUH

Tinker Air Force Base's Energy Team has reduced energy consumption even as the base continues to grow, using UESCs as part of their strategy. From FY 2019 to FY 2020, Tinker AFB reduced energy consumption by 10% and water consumption by 25%, yielding nearly \$3 million and \$550,000 in respective savings.

MARC OWEN

Save the Date for Energy Exchange 2022!

 Energy Exchange is returning to an in-person training event October 25-27 in Cincinnati, OH



- This year's technical program will focus on
 - Federal Government Leading by Example: Policy Goals and Strategies
 - Planning for Net-Zero Buildings, Fleets, and Operations
 - Climate Resilient Infrastructure and Facilities
 - Technologies and Practices for Sustainable and Smart Federal Facilities and Installations
 - Performance Contracting, Sustainable Procurement, and Project Development
- This year's event will also
 recognize our FY21 and FY22 Federal Energy & Water Award Winners



Thank you!



VIRTUAL FEDERAL UTILITY PARTNERSHIP WORKING GROUP SEMINAR

May 3-4, 2022

FUPWG Opening Remarks

Dr. Carolyn Snyder

Deputy Assistant Secretary for Energy Efficiency



VIRTUAL FEDERAL UTILITY PARTNERSHIP WORKING GROUP SEMINAR

May 3-4, 2022

CEQ Update

Andrew Mayock Federal Chief Sustainability Officer



VIRTUAL FEDERAL UTILITY PARTNERSHIP WORKING GROUP SEMINAR

May 3-4, 2022

Utility Industry Perspectives, Priorities & Other Updates

Lauren Khair

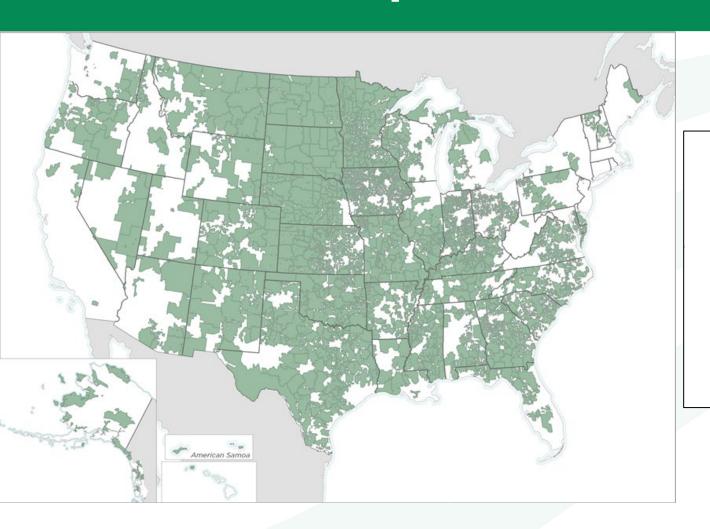
National Rural Electric Cooperative Association



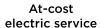
Cooperatives Engagement with Federal Agencies



Electric Cooperatives: Who We Are









Locally governed



Return excess revenue



Community builders

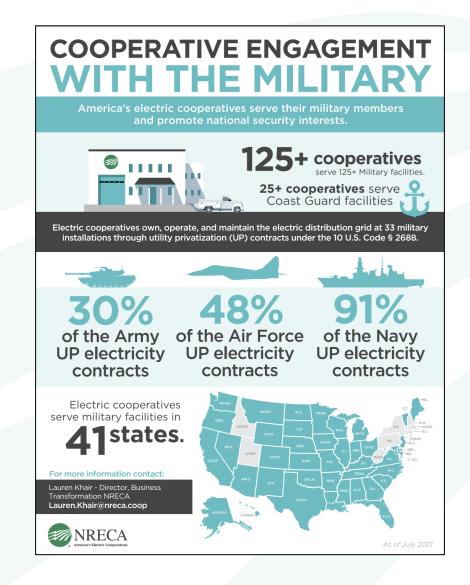
Electric cooperatives are community-focused organizations that work to efficiently deliver affordable and reliable electricity to consumer-members of the co-op.

They operate for the benefit of people, not investors.

@NRECANews

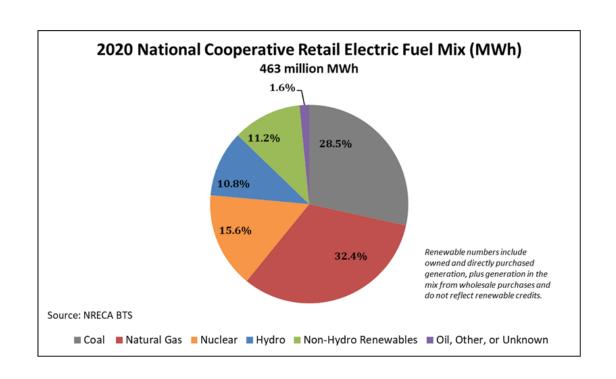


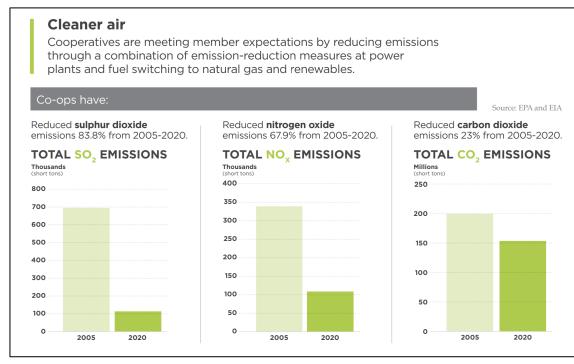
Cooperative Engagement with the Military





2020 Cooperative Retail Fuel Mix & Emissions

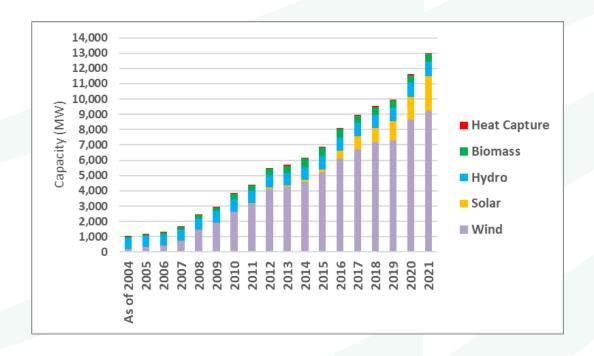




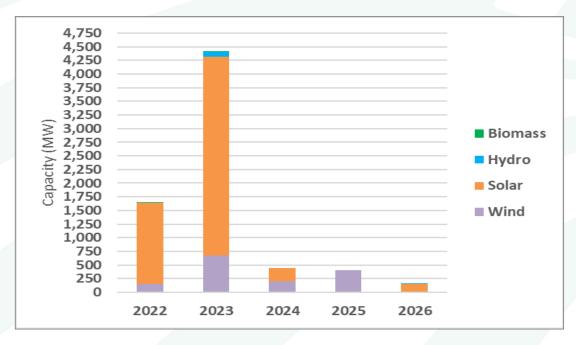


Cooperative Renewables

Cumulative Co-op Renewable Capacity Online (By Type, Excl. Fed Hydro)



Planned Capacity by Year (By Type)





Integrated Test Center (ITC)

- State of Wyoming \$15 million
- Basin Electric Host at Dry Fork Station
- Tri-State G&T \$5 million
- National Rural Electric Cooperatives Association \$1 million
- Black Hills Corp. and Rocky Mountain Power providing technical expertise and in-kind contributions







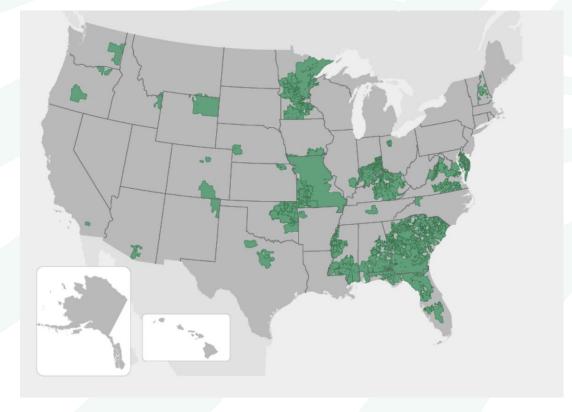






Electric Cooperative Transportation Initiatives

- Freight Truck Demo Co-Sponsored by NRECA
- Cooperatives provided feedback to the U.S. DOT Volpe Center on the DOT's Rural Toolkit
- EV Pilot at Fort Benning which was described in the Army Climate Strategy document.







NRECA's Military Energy Research Projects

- Microgrid Planning Utilizing an Open Modeling Framework for Resilient Installations Leveraging Their Utility Privatization (MICROGRID UP)
 - This project will create a scalable microgrid planning framework to address known software and planning problems that limit the widespread, cost-effective utilization of microgrids on military bases.
 - Demo Sites: Fort Bliss, Eglin AFB, Picatinny Arsenal, Laughlin AFB
- Energy Resilience for Mission Assurance (ERMA)
 - This project seeks to answer the question: what is the degree to which resilience of the power grid impacts national security, and what are realistic opportunities to improve that resilience both inside ad outside of Department of Defense owned facilities?
 - Demo Site: Coast Guard Air Station Kodiak
- Rural Energy Storage Deployment Program (RESDP)
 - The goal is to successfully deploy battery energy storage systems at rural critical infrastructure served by rural electric cooperatives for resiliency and to collect best practices and lessons learned from these deployments with electric cooperatives across the country. This is a DOE-funded project.
 - Demo Sites: Fort Bragg and Ellsworth AFB



Contact for Questions

Lauren Khair

Director, Business Transformation Lauren.Khair@nreca.coop





FUPWG 2022: Electric Industry Update

Steve Kiesner Senior Director, National Customer SolutionsMay 3, 2022



2022 Industry Priorities include...



Clean Energy



Resilience & **Grid Security**



Infrastructure Investments



Electric Transportation

#Committed2Clean®



Leading on Clean Energy

Changing U.S. Energy Mix

40%

CARBON-FREE





From the U.S. Power Sector

ARE AS LOW AS THEY WERE IN 1984,
While Electricity Use Is Up 72% Since Then

Increasing Investments

\$120 Billion+

Per Year on Average
TO MAKE THE ENERGY GRID
SMARTER, CLEANER, STRONGER



>1/2

Over the Past 10 Years,
More Than Half of New Electricity
Generation Capacity Was
WIND AND SOLAR



27 Gigawatts

of
RENEWABLE TECHNOLOGIES
added in 2021



Investing More Than

\$3.4 Billion

to Deploy
EV CHARGING
INFRASTRUCTURE

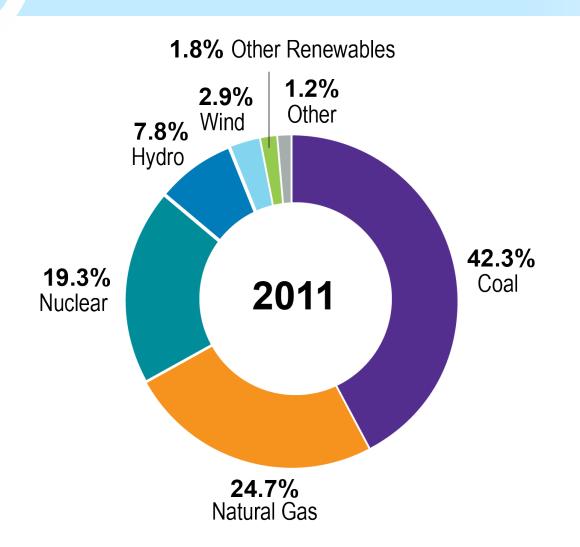


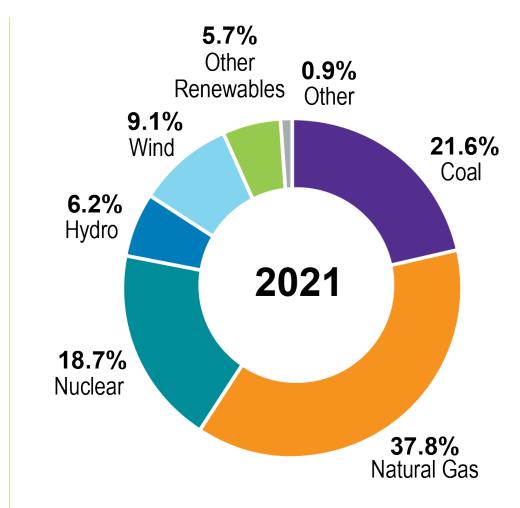
96%

of all

U.S. ENERGY STORAGE

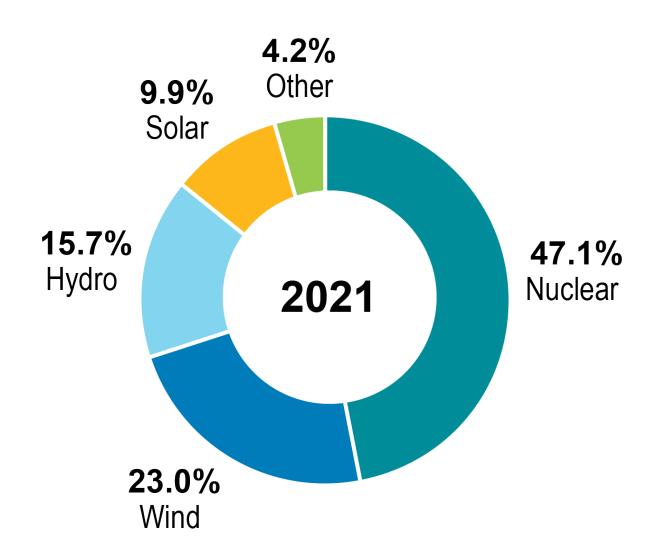
Transforming the Energy Mix







Carbon-Free Electricity Generated



Nuclear energy remains the largest source of carbon-free electricity.

Currently, 93 reactors in 28 states produce nearly 20 percent of our nation's electricity and approximately 50 percent of our carbon-free electricity.

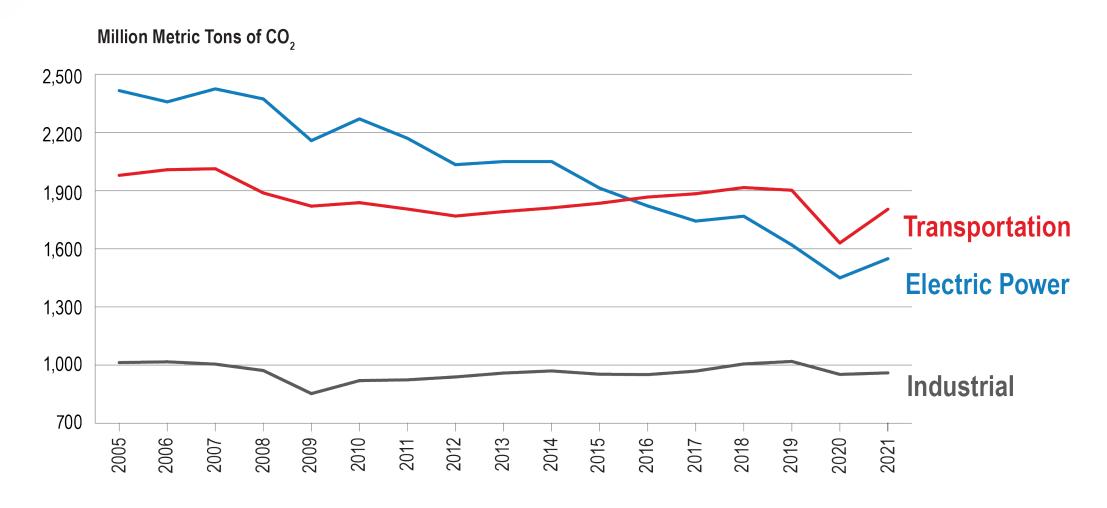
"Other" includes biomass, geothermal, and landfill gas. Source: U.S. Department of Energy, Energy Information Administration (EIA).



Accelerating Our Efforts on Clean Energy

- Expanding the deployment of renewables and preserving existing clean energy technologies, including nuclear energy.
- **Promoting essential innovation** across a range of new, high-potential, and affordable carbon-free technologies.
- Building new energy infrastructure critical for bringing greater resilience and more clean energy to customers and for helping other sectors of our economy reduce their emissions, while keeping electricity affordable for all customers.
- Working with our federal, DoD and corporate customers by aligning their CFE goals with our CFE plans.

Comparing CO₂ Emissions



Electric Transportation Trends

TODAY



There are more than 2 million

electric vehicles on U.S. roads.

>\$3.4 billon

EEI's member companies are investing more than \$3.4 billion in customer programs and projects to deploy charging infrastructure and to accelerate electric transportation.

BY 2030



The number of EVs on U.S. roads is projected to reach nearly

million.



>100,000

EV fast charging ports will be required to support this number.

Working with Federal, DoD, Corporate Customers on 100% CFE Goals

- EEI Member/Customer Dialogues
 - Identify desired CFE product solutions in regulated vertically integrated electric companies, particularly focused on products that match DoD loads on an hourly basis.
 - Identify CFE solutions for different Customer facility profiles.
 - Collectively identify the challenges and opportunities in the development and use of CFE product offerings from the customer and electric company experience (e.g., market and regulatory considerations).
 - Explore the ability to enable and scale CFE solutions across a customer's enterprise.
 Identify potential opportunities for DoD customers and electric companies to work collaboratively.
 - Explore the next generation technologies that provide CFE solutions.
 - Identify and prioritize electric co/DoD approaches to achieve 100% CFE.





Edison Electric INSTITUTE

Power by Association^{**}

NET-ZERO EMISSIONS OPPORTUNITIES FOR GAS UTILITES

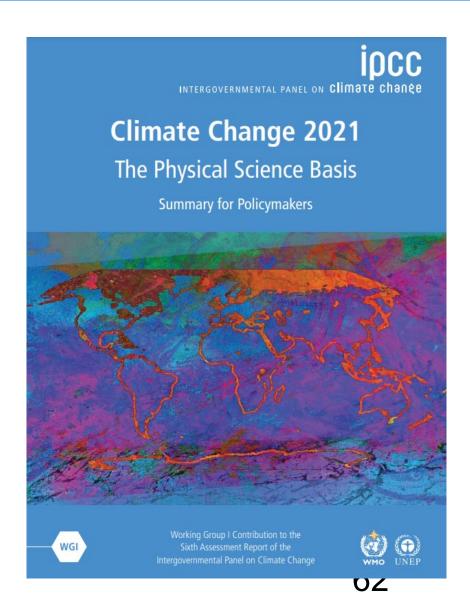
Federal Utility Partnership Working Group Seminar May 3, 2022

Rick Murphy **Managing Director - Energy Markets**



Climate Change is a Defining Challenge

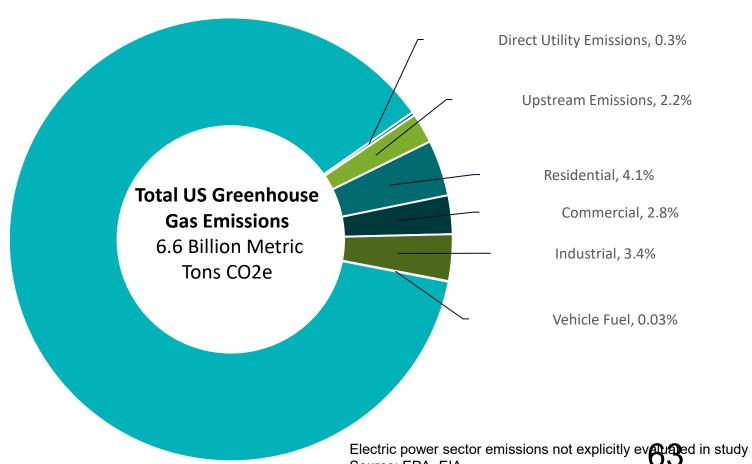
Addressing climate change will require fundamental changes in energy use and reducing greenhouse gas emissions throughout the economy.





Gas Utility Associated GHG Emissions: 13% of total U.S. GHGs.

Gas Utility Associated GHG Emissions by Category 2019





Source: EPA, EIA



Net-Zero Emissions Opportunities for Gas Utilities

An American Gas Association Study prepared by ICF



Project Objectives and Approach

- Evaluates the wide array of opportunities for gas utilities to achieve net-zero greenhouse gas emissions goals
- Provides in-depth assessment of illustrative pathways to achieve net-zero greenhouse gas emissions for gas utility customers by 2050
- Identify policy and regulatory actions to accelerate net-zero ambitions through gas infrastructure and technologies

There are many gas utility solutions to reducing emissions

- Differentiated Gas
- Leak Detection and Repair Programs
- More Accurate Emissions Measurement
- Replacement of Higher Emitting Pipe and Equipment
- Operational and Maintenance Measures





- Expansion of Gas Energy **Efficiency Programs**
- Building Envelope **Improvements**
- Emerging Highly Efficient Gas Technologies

Gas Utility Approaches for Reducing **Emissions**

- Carbon Capture and Sequestration
- Direct Air Capture
- Greenhouse Gas **Emissions Offsets**







Decarbonize Gas Supply

- Renewable Natural Gas
- Hydrogen Blending
- Methanated Hydrogen
- Dedicated Hydrogen Infrastructure



65

Decarbonization planning and implementation must support five key tenets

Safety

Affordability

Reliability

Resilience

Feasibility



Gas Customer Decarbonization Pathways

Each illustrative pathway reaches net-zero emissions for gas utility customers by 2050

Gas Energy Efficiency Focus

Significant demand reductions from gas heat pumps, utility efficiency programs, and building shell retrofits.

Mixed Technology Approach

"All of the above" scenario with fuel-neutral policy where customers choose from a range of applications.

Hybrid Gas-Electric Heating Focus

Coordinated gas and electric infrastructure planning and optimization through use of hybrid gas-electric integrated heating systems.

Renewable and Low-Carbon Gas Focus

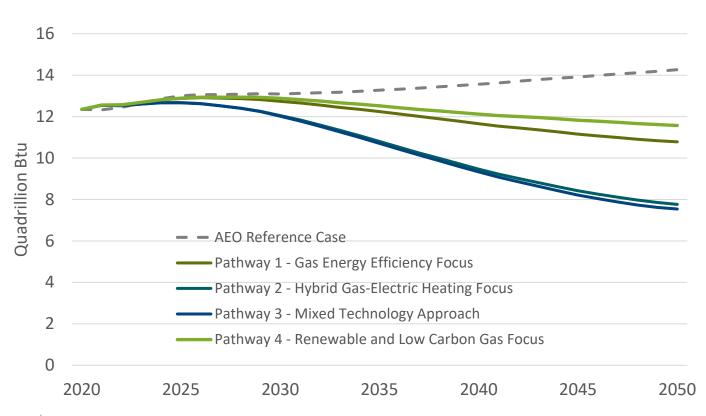
Prioritizes the decarbonization of the energy supply and limit impacts on customers to make major changes in energy equipment and infrastructure.



All pathways require significant gas demand reductions achieved through energy efficiency

Total Gas Demand in Study Scope

(Residential, Commercial, Transportation, & LDC Industrial Customers)



	2030 V3 2020 /6 Change				
	Total	Res	Com	Ind	Transp
AEO Reference Case	+16%	-3%	+13%	+32%	+413%
4. Renewable and Low Carbon	-6%	-9%	-5%	-13%	+413%
1. Gas EE Focus	-13%	-23%	-11%	-11%	+413%
2. Hybrid Heating	-37%	-54%	-46%	-19%	+413%
3. Mixed Approach	-39%	-52%	-44%	-29%	+413%

2050 VS 2020 % Change

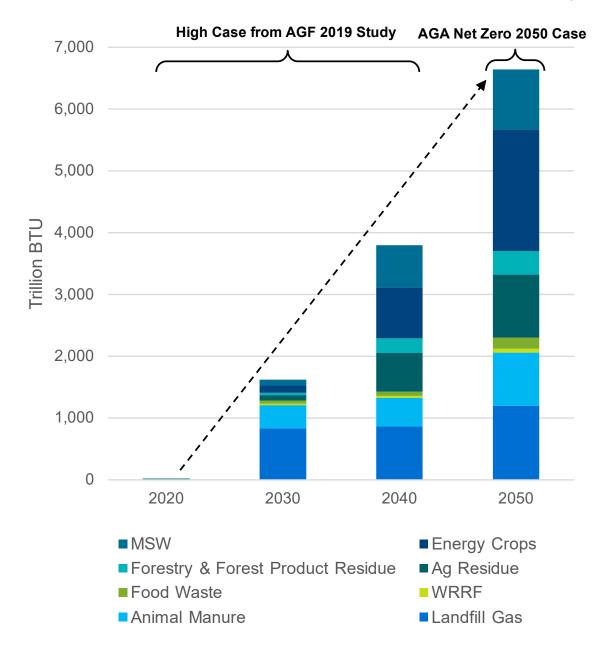


All pathways studied incorporate a significant expansion of renewable natural gas (RNG) and hydrogen

- The renewable natural gas and lowcarbon supply mix is underpinned by a significant resource potential expansion compared with the American Gas Foundation (2019) study
- Low-carbon fuel technologies are evolving rapidly.
- RNG resource development is a key strategy to unlocking gas decarbonization opportunities.

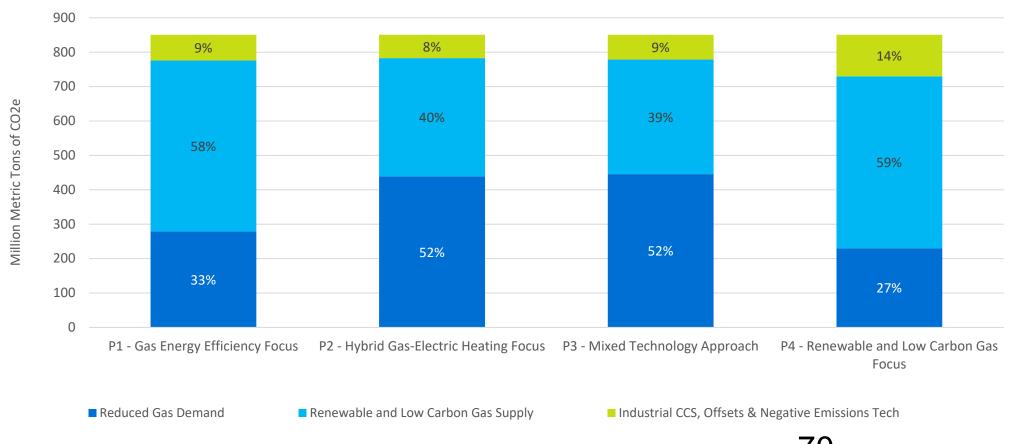


Comparison of 2040 and 2050 Cases for RNG Supply



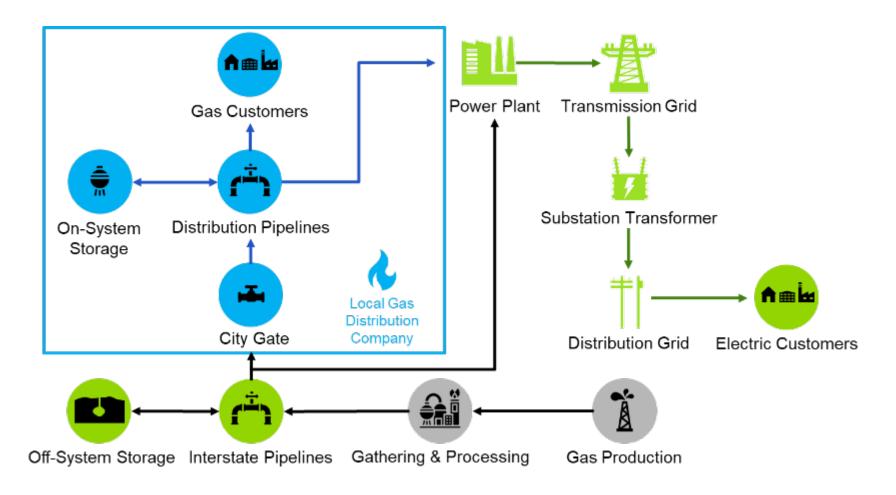
The relative contribution of measures varies by pathway, showcasing a diversity of potential approaches

Summary of Types of 2050 Emission Reductions





An integrated approach to decarbonization is needed that leverages the gas and electricity systems





Supportive policy and regulatory approval will be essential for gas utilities to achieve net-zero emissions.

- Expanded Utility Energy Efficiency and Demand-Side Management Programs
- Create Market Structures and Incentivize Demand for Renewable and Low Carbon Gases
- Coordinated Gas and Electric Planning
- Utility Regulatory Updates
- Address Cost Allocation and Consumer Equity Issues
- Considering methods to compensate gas customers for system cost savings





The Path Forward

AGA and the natural gas utility industry will enable gas utility emissions reduction solutions through activities and initiatives in seven key areas.



Improved Energy
Management



Methane Mitigation Technologies and Strategies



Advanced Gas End-use Technologies



Renewable and Low-Carbon Fuels





Infrastructure Modernization



Workforce Development



Questions?



VIRTUAL FEDERAL UTILITY PARTNERSHIP WORKING GROUP SEMINAR

May 3-4, 2022

Utility Industry Perspectives, Priorities & Other Updates

Alex Hoffman

American Public Power Association





Powering Strong Communities

About APPA

The voice of not-for-profit, community-owned utilities that power 2,000 towns and cities nationwide

We serve nearly 1,500 utility members & 220 corporate members through:



Offering education and professional development opportunities



Sharing information and building connections across the industry



Advocating for policies and regulations that support public power

About Public Power

Public power is:





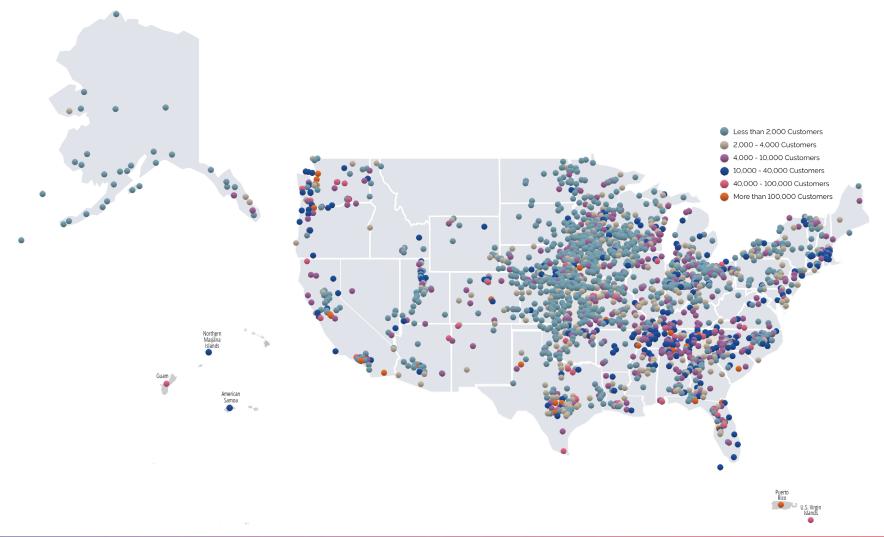


Public power employs 96,000 people





Public Power Serves 1 in 7 Americans





Public Power's Policy Priorities





Climate Change and Comparable Incentives



Natural Gas



Grid Security

Public Power R&D Priorities

Small Utilities

<5000 Customers

- 1. Economic Development
- 2. Energy Efficiency
- 3. Distributed Generation
- 4. Electric Vehicles
- Community Education Programs

- 1. Electric Vehicles
- 2. Energy Efficiency
- 3. Distributed Generation
- 4. Reliability
- 5. Economic Development

Large Utilities

5001+ Customers

- 1. Electric Vehicles
- 2. Energy Efficiency
- 3. Distributed Generation
- 4. Reliability
- 5. Demand Response



VIRTUAL FEDERAL UTILITY PARTNERSHIP WORKING GROUP SEMINAR

May 3-4, 2022

We are currently on break, returning at 1:15pm ET.



VIRTUAL FEDERAL UTILITY PARTNERSHIP WORKING GROUP SEMINAR

May 3-4, 2022

General Services Administration and DLA Energy Updates









Summary of Topics

- Introductions
- Overview of GSA's energy program
- Major Initiatives
- GSA Authorities
- Areawide Contracts
- Deregulated Electricity and Natural Gas Procurements
- Carbon Pollution-Free Electricity and Renewable Energy

GSA's Energy Team and Partners

- Overview of GSA's energy programs
 - Energy Procurement
 - Rate Intervention
 - Energy Management
 - Regional Energy Coordinators
- Collaboration
 - Sustainability Program
 - GSA's Proving Ground and DOE National Labs
 - Office of Federal High Performance Green Buildings
 - Offices of Portfolio Management and Customer Engagement,
 Design and Construction, and Acquisition Management

Major Initiatives

- Emphasis on carbon pollution-free electricity and renewable energy procurements
- Continued relationship with our customers who we provide energy procurement services
- ESPC/UESC implementation from the Energy Act of 2020
 - Maximize onsite renewable energy
- Government-wide Coordination per EO 14057

Utility Procurement Authorities

- GSA has authority under 40 USC 501 and FAR Part 41 to procure power and enter into utility service contracts for Federal agencies
- DoD and DOE have permanent delegations of 10 year authority
- Veterans Affairs has authority for interconnection charges only
- GSA delegates procurement authority to Federal agencies to enter into Utility Service Contracts

Utility Procurement Program

- Areawide Contracts
 - GSA establishes long-term (10 year) government-wide contracts with regulated utility companies
 - Can include energy management services (UESC) and interconnection agreements (micro-grids, solar, wind farm)
 - Over 100 active areawide contracts
- Utility Regulatory Program
 - Represents the consumer interest of Federal Executive Agencies in Public Utility Proceedings before Federal and State regulatory bodies.

Deregulated Energy Procurements

- GSA procures electricity and natural gas through third party energy supply contracts in deregulated, competitive energy markets
 - 109 utility service territories
 - 211 active supply contracts; 1,488 end-use accounts
 - \$1.076 billion total gas and electric contract value of awards of active contracts *as of April 2022
 - 66 Federal agencies and non-profit customers

Deregulated Energy Procurements (continued)

- GSA's electric competitive supply contracts
 - Auctions reduce price risk and aggregate buying power
 - Assess market conditions and different pricing components
 - Contract term typically 3-5 years
 - Agencies pay utility and energy suppliers directly
 - FY22 procurements included OH, IL, PA, DC, and NY, and included 50% to 100% renewable pricing group for electric

Carbon Pollution-Free Electricity and Renewable Energy

- Over 100 onsite Photovoltaic systems
- Two Power Purchase Agreements (PPAs)
 - 140 MW Wind (IL)
 - 75 MW Solar (MD)
 - 4 MW (CA and NV)
- 35% renewable energy via RECs, onsite PVs, and other renewable energy generation

Carbon Pollution-Free Electricity and Renewable Energy Strategy

- CFE and Renewable Energy Strategy
 - Stakeholder alignment
 - Reducing carbon emissions; carbon pollution-free electricity
 - Energy Efficiency leading to cost savings
 - Technology innovation
- Maximize onsite CFE and or renewable energy generation
- Identify opportunities to meet the CFE goals in EO 14057 by:
 - Working with our Federal energy procurement partners,
 DLA and DOE
 - Aggregate with other Federal agencies per EO 14057



VIRTUAL FEDERAL UTILITY PARTNERSHIP WORKING GROUP SEMINAR

May 3-4, 2022

DLA Energy Updates

Pam Griffith
DLA Energy







Climate Change: The DLA Energy Perspective

DLA Energy is **looking outward—**partnering with and enabling the **Military Services and Whole of Government partners** to achieve their **climate change goals**.

Carbon Pollution-Free Electricity

Provides an opportunity for DLA Energy to support the Administration's clean energy initiatives

Electricity



Transforming how DLA Energy purchases and manages electricity for DoD & Whole of Government customers.

EO 14057: 100% Carbon Pollution-Free Electricity, Including 50% hourly matching (24/7 CFE)

Lead by example to leverage scale and procurement power to drive clean, healthy, and resilient operations.

CFE Transition

Partnering with customers for transition to Carbon Pollution-Free Electricity (CFE) by 2030.





Includes marine energy, solar, wind, hydrokinetic (including tidal, wave, current, and thermal), geothermal, hydroelectric, nuclear, renewably sourced hydrogen, and electrical energy generation from fossil resources to the extent there is active capture and storage of carbon dioxide emissions that meets EPA requirements

VIRTUAL FEDERAL UTILITY PARTNERSHIP WORKING GROUP SEMINAR

May 3-4, 2022

UESC Best Practices: Approaches to Managing Agency Performance Contracting









GSA UESC Instructional Memorandum Overview

Key Utility Energy Service Contracts (UESC) Instructional Memorandum (IM) Details:

- Aligns the UESC processes and deliverables with Energy Savings Performance Contracting (ESPC) requirements.
- Requires Regions to budget for and obtain Project Facilitation (PF) support services
- Establishes coordination and review points between the Region and Central Office Program Management Office (PMO).
- Ensures that statutory and scoring guidance is known and adhered to
- Requires annual performance assurance reports document
 UESC energy and cost savings

Note: UESC IM was released on 11/23/21



GSA UESC Instructional Memorandum Specifics

For UESC Preliminary Assessments (PAs) and Investment Grade Audits (IGAs), GSA will follow the DOE ESPC Indefinite Delivery Indefinite Quantity (IDIQ) requirements to the maximum extent possible. These requirements can be referenced in the 2017 DOE IDIQ Generic Contract dated 4/25/17 or latest version/update to the DOE IDIQ Generic Contract.

- 1. H.4 for PA Report Requirements.
- 2. H.5 for IGA Report Requirements:
 - EXCEPTION: H.5.B shall be replaced with the requirements detailed in the Performance Assurance Planning, Continuous Design-Level Performance of Each Energy Conservation Measure in a Utility Energy Service Contract is Fundamental to Achieving Projected Results, dated February 2019.
- 3. H.6 for Financing Competition Requirements:
 - EXCEPTION: Investment Deal Summary (IDS), also known as Finance Proposal Summary format, replaces DOE attachment J-11.
- 4. DOE's ePB is the required format and repository for TO Schedules. The utility shall be instructed to break ECMs down by building on TO-2 and TO-4 for accounting purposes.
 - Utility shall also provide draft TO schedules at the PA, 50%, 90% and final IGA.

Letters of Interest

Letters of Interest/Sources Sought are sent to all serving utilities outlining the selection criteria.

- Preliminary assessment to be performed at no cost
- Utility must conduct a financier competition
- Subcontracted Energy Services Company (ESCO) support must be competed
- Task Order (TO) Schedules, PA and IGA format requirements
- Utility may be required to assess and remediate asbestos, lead paint or other toxics materials if needed to perform the projects.





Use of ESCOs

- GSA requires the utility company to compete ESCO support
 - Using best value criteria (to include a review of ESCO qualifications, past performances, and business methods and practices)
 - Negotiating terms
- If the utility has already selected an ESCO they must provide GSA with the following
 - Evidence of best value selection showing consideration of ESCO qualifications, past performances, and business methods and practices
 - Analysis of financial and any other pertinent terms
 - If the ESCO's terms are unacceptable, the utility can renegotiate, recompete for other ESCOs, or a different contract vehicle can be chosen.



Performance Assurance

- The Commissioning Plan requires measurements proving key performance indicators are attained and the project is capable of meeting the energy savings
- OMB M-12-21, page 3, requires:
 - "[M]easurement and verification (M&V) of savings through commissioning and retro-commissioning" for annual scoring; and
 - Strongly encourages recommissioning as part of the performance assurance plan
- A performance assurance report is required annually after construction acceptance to ensure savings are attained.
- Action Plans are required when savings are not attained.



VIRTUAL FEDERAL UTILITY PARTNERSHIP WORKING GROUP SEMINAR

May 3-4, 2022

Department of Veterans Affairs UESC Best Practices

Approaches to Managing Agency Performance Contracting



History of Energy Performance Contracting in VA

2008

- Centralized ESPC and UESC program created within Energy, Environment and Fleet Service (EEF) to leverage specialized alternative financing and procurement knowledge
- EEF is the program office and Performance Contracting Activity Central (PCAC) is the contracting center of excellence for all ESPCs and UESCs across VA

2016

- U.S. Supreme Court ruling on Kingdomware resulted in updates to VA procurement policies
- VA created the first set-aside ESPC for Service-Disabled Veteran Owned Small Business (SDVOSBs)

2020

• VA awarded the government's first SDVOSB set-aside indefinite delivery indefinite quantity (IDIQ) contract for energy savings performance contracts (ESPCs).

2022

VA on-ramped two additional SDVOSBs on to the IDIQ

VA's SDVOSB IDIQ

- Developed by EEF in partnership with our contracting office, PCAC
- Adapted the DOE IDIQ with VA specifics and SDVOSB requirement
- Initial awards on May 21, 2020
 - CTI Services and Engie Joint Venture (JV)
 - TL Services, Inc. and Consolidated Edison Solutions, Inc. JV
 - Utility Systems Solutions, Inc.
 - Venergy-Brewer Garret JV
- IDIQ on ramp awards on March 14, 2022
 - Hannah Solar and Ameresco JV
 - HICAPS



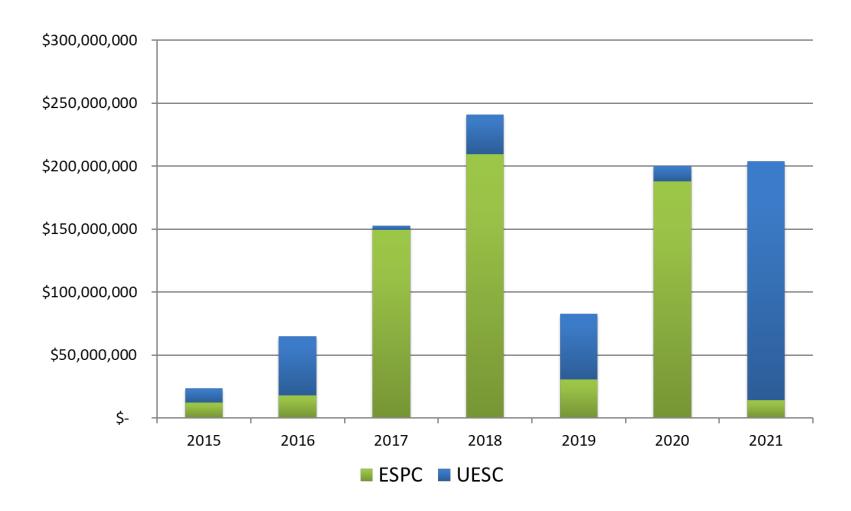
VA Energy Performance Contracting Achievements

\$1.1 B AWARDED TO DATE



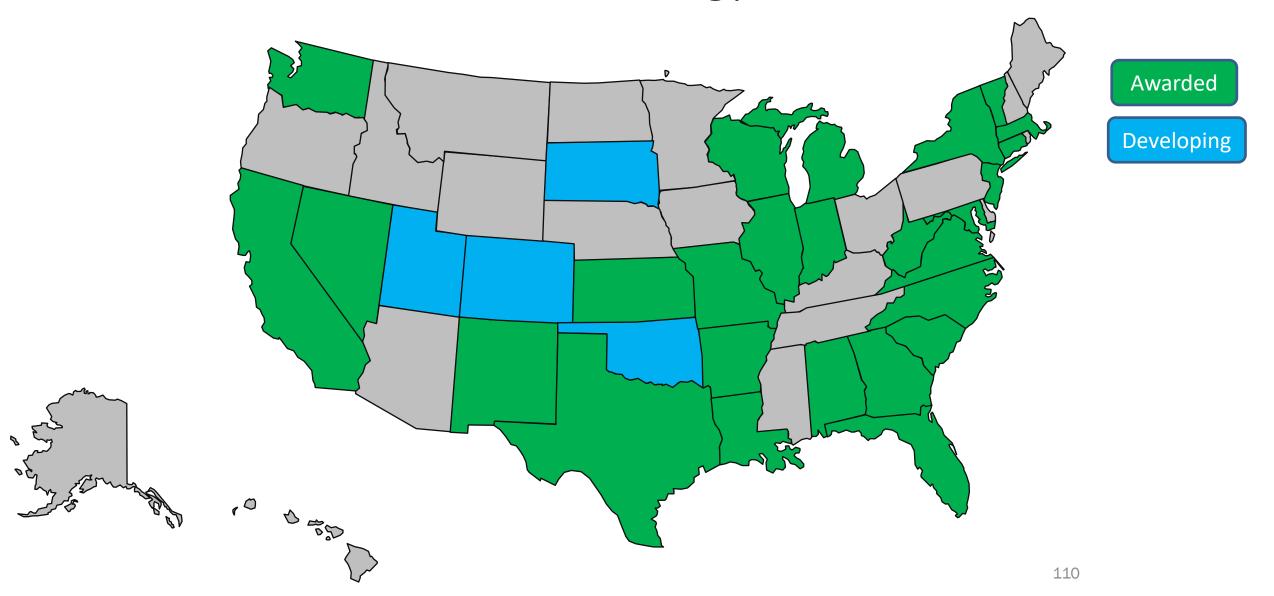


VA Energy Performance Contracting Achievements





States with at least 1 VA Energy Performance Contract



VA Best Practices

- Centralized program and contracting offices
 - Standardization of processes
 - Consistent contract protections and oversight for VA facilities
- Site Data Package Checklist
 - Project goals
 - ECM spreadsheet derived from energy and water evaluations
 - Training requirements for project leads
 - Project Facilitator requirements and contracting documents



VA Best Practices - Continued

Customer Service Agreements

- Clearly define the services and support to be provided to/received from the VA parties
- Identify the responsibilities of each party
- Establish core team, document its purpose, identify members, and set individual roles, responsibilities and operating rules
- Establish procedures for effective communication, decision-making and reporting among all parties
- Facilitate stakeholder buy-in by including key members in the decision-making process and obtaining their concurrence along the way



VA Best Practices - Continued

- Require Project Facilitators for UESCs as well as ESPCs
- Require quarterly M&V for the first year
 - Require agency witnessing for all M&V activity wherever an actual measurement is occurring
 - Require the use of FEMP M&V version 4 for M&V reporting.
 - Require eProjectBuilder



Lessons Learned

- Verify any HVAC setback schedules
- Request mockups during IGA for any low flow fixtures to avoid descoping after award. Old plumbing systems can lead to issues with low flow fixtures or pose Legionella risk.
- Insulation on pipes may benefit from continuous plastic covers to preserve insulation in the event of pipe leaks
- Need to have a strategy for asbestos abatement
- Verify exact transformer locations don't assume 1 for 1



Thank You

Catherine Johnson

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VIRTUAL FEDERAL UTILITY PARTNERSHIP WORKING GROUP SEMINAR

May 3-4, 2022

DHS Energy Program – Performance Contracting Center of Excellence



DHS NEXUS Approach to Facility Management

DHS recognizes the synergies between sustainability, adaptation to climate change, environmental justice, and mission resilience.



NEXUS Approach integrates across energy, water, resilience, facility condition, sustainability, and environmental compliance for:

- Facility Assessments (including facility conditions, resilience, climate vulnerabilities, energy, & sustainability)
- Identification of Facility Projects and their Prioritization
- Considering Financing Options for Facility Projects

DHS Climate Action Plan Priority Areas

"Building on prior adaptation plans, actions or other recent progress, agencies should determine five (5) priority adaptation actions to implement."

Priority 1	Priority 2	Priority 3	Priority 4	Priority 5
Incorporate Climate Adaptation Planning and Processes into Homeland Security Mission Areas	Ensure Climate Resilient Facilities and Infrastructure	Incorporate Climate Adaptation into National Preparedness and Community Grants and Projects	Ensure Climate- ready Services and Supplies	Increase Climate Literacy



Priority 2: Ensure Climate Resilient Facilities and Infrastructure

Changing climate conditions threaten critical DHS mission essential facilities and assets: higher average temperatures, changing precipitation patterns, rapid Arctic change, more frequent severe storm events, rising sea levels, increased coastal flooding, increases in wildfires, and ecosystem degradation.

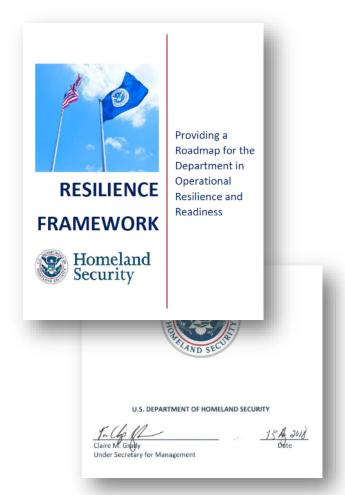
Action Goal	Incorporate priority climate change adaptation actions to ensure facilities and operational mission essential assets. Ensure assets are resilient through a riskmanagement framework approach. Fully integrate in the policy, planning, management, and budgeting processes throughout DHS.
Agency Lead	Under Secretary for Management, Director of Office of Operations Coordination; and Component Heads
Scale	Department-wide

Current Programs & Initiatives

- Established goal to convert 50% of fleet to electric by 2030
- Issued **Resilience Framework in 2018** to address climate and manmade vulnerabilities in the Department's mission critical assets
- Energy Legislation to obtain 100% rebate for energy projects
- Developed Tools to support resilience and energy assessments – Resilience Baseline Assessment Scoring Tool, Building Assessment Tool
- Conducting Regional Resilience Assessments
- DOE-DHS Memorandum Of Understanding (MOU)



DHS Resilience Framework



Framework applies common **principles** across **DHS Operations** to identify, assess, prioritize, and protect DHS's Critical Infrastructure.







Energy and Water

Maintain a continuous power and water supply.

Facilities

Ensure buildings, structures, and land assets withstand changing conditions. Information and
Communication
Technology
Ensure hardware, software,
and information systems
adapt to changing
conditions.

Transportation

Maintain mobile assets that can adapt to changing conditions.



DHS EPC COE

- Establish DHS Center of Excellence responsible to administer alternatively financed energy savings contracts within Department
- Reduce Energy consumption and improve energy performance of DHS-owned facilities
- Establish Working Group to develop and deliver an infrastructure model and processes to establish a DHS Energy Savings Contract Center of Excellence
 - Include representatives from energy, facilities operations, real property, legal, procurement, and finance
- Collaborate with partners, such as DOE, DoD, GSA, VA to incorporate best practices, training, technical support, and lessons learned



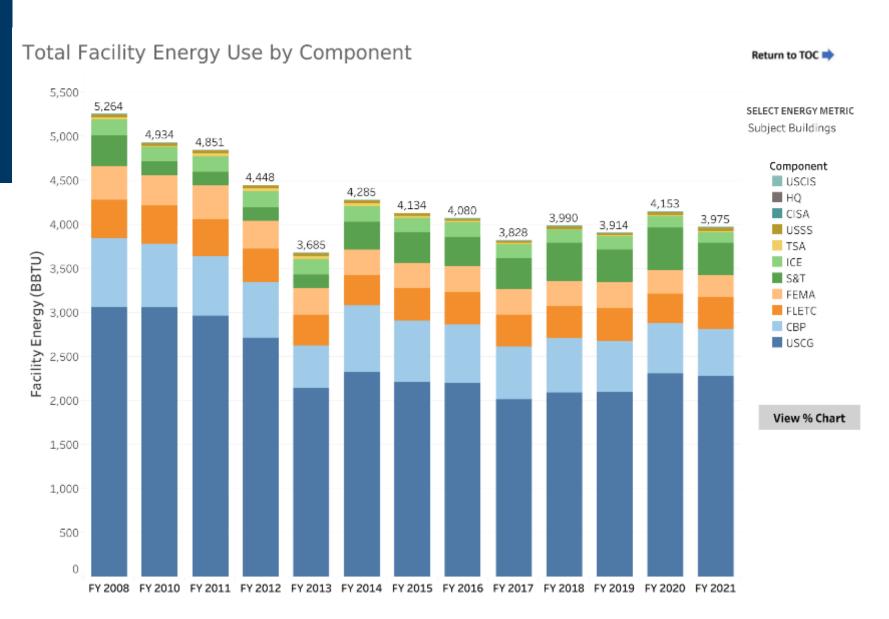
DHS EPC COE – Need

- Increased performance contracting goals from Presidential (EO 13990, 14008, 14057) and Energy legislation (Epact 2020/EISA); Department Secretary's Priority for energy efficiency and resilience, 2022
- Recent OMB passback request, \$50million to support execution of climate, sustainability, resilience, energy efficiency projects
- Significant barriers to executing energy performance contracting due to lack of qualified personnel and resources
 - specifically contracting officers/specialists with training/expertise in energy performance contracting
 - EPC project facilitators and measurement and verification (M&V) specialist personnel
 - Need more \$\$ and people



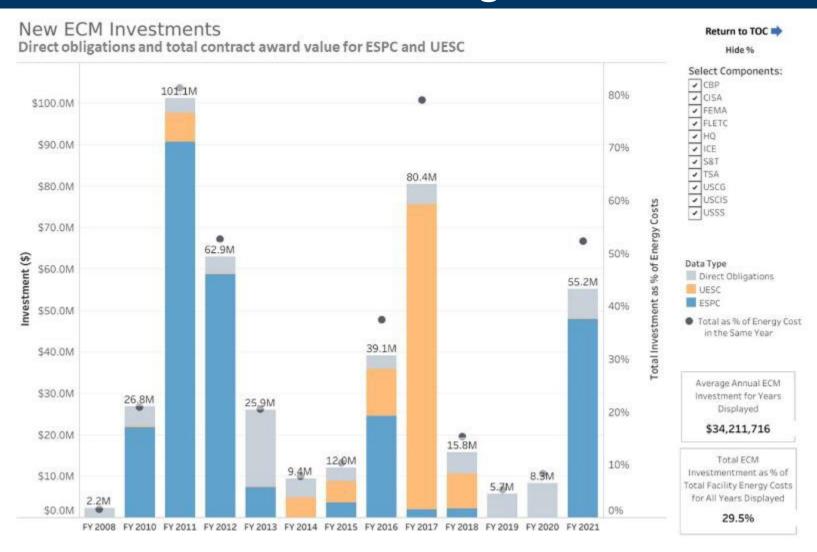
Total Facility Energy Used by Component

(goal subject)



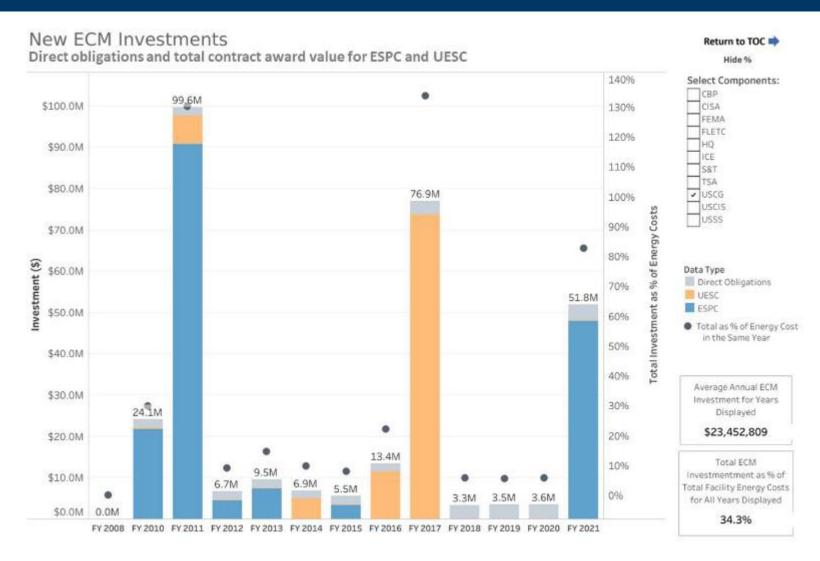


DHS ECM Investment and Energy Performance Contracting



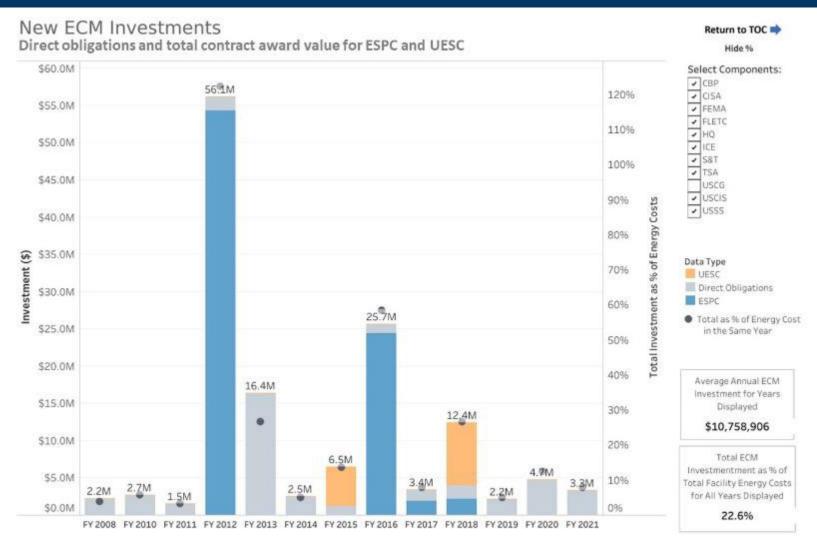


USCG ECM Investments





All Other Operational Components





Next Steps for DHS

- Training and Accountability for Securing Appropriations for Energy Projects
- Training and Resources for Performance Contracting
- Formal establishment of DHS EPC COE as a partnership between Office of Chief Procurement and Office of Chief Readiness Support Officer
- Obtain necessary EPC COE federal FTEs and operational support funding
- Establish DHS/Components EPC Work Group
- Develop DHS Share Point site for informational resources on energy performance contracting, the EPC COE support available to Components, and associated business processes



The vision of the DHS Energy Savings Contract Center of Excellence is the efficient, effective, and consistent award, use, and administration of Energy Savings

Contracts across the Department

The ESC COE will provide project support by making the process easier and less costly to implement and manage, while maintaining adherence to federal law and diligently protecting the financial interest of the government.





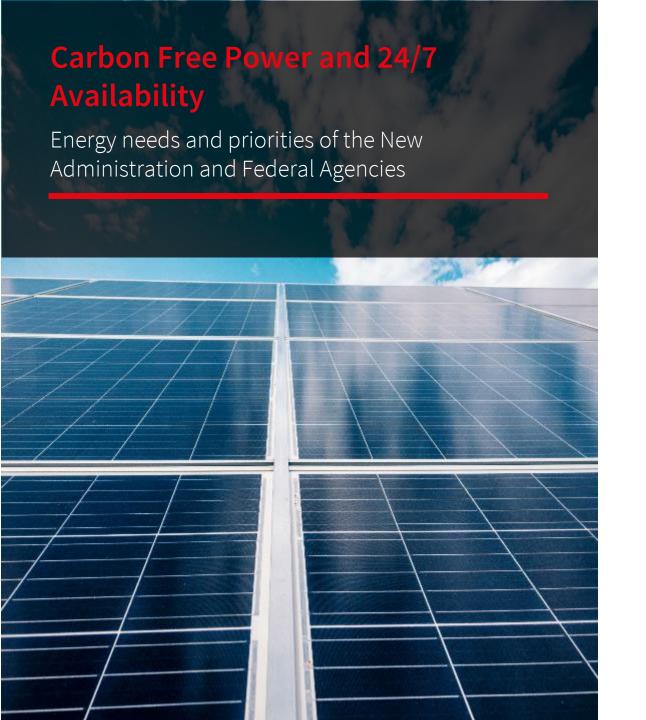
Q&A Thanks!

Crystall Merlino.

Director, Resilience, Energy, and Sustainability crystall.merlino@hq.dhs.gov











Climate Change

Carbon Free power is a goal of the New Administration
Promote Clean Energy Development



Resilience

On site power production and self sufficiency at certain sites for mission critical activities (especially defense sites)



24/7

Power Available at all times

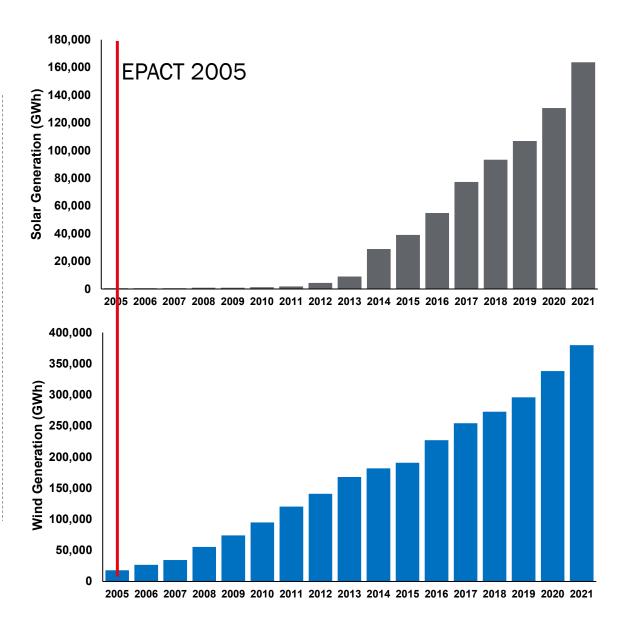
Federal Hosting of Energy Facilities

Federal Purchasing of Power

Federal Incentives

Tax (ITC, PTC, Depreciation, etc), Grants, Direct Purchases, Other







"Given the magnitude of power purchases by federal users, federal PPAs have long been cited as a meaningful method to spur the siting and development of power projects using innovative technologies. By providing a contractual commitment to purchase power from a plant, certain business risks associated with the project are reduced, thereby improving the financial profile of the project for private investors. PPAs may be attractive from a public policy perspective because: (i) power supply is essential to the day-to-day operations of federal facilities and represents an expense that will be funded regardless of the source of supply, and (ii) purchases under a PPA would align the federal government's energy expenditures with federal policy objectives under a near budget neutral profile"

Links Provided below:

2017 DOE Report Provides Guidance to Federal Agencies on Purchasing Power

History of DOD Financing Energy/Resilience Projects



Options Deployed

- Upfront Appropriations
- Power Purchase Agreements (2922a)
- REC Purchases
- UESCs
- ESPCs
- Enhanced Use Leases
- Utility Conveyance
- Energy Service Agreements
- WAPA
- Conventional power buys

Outcomes Achieved

- Market Evolved where DOD/Private Sector created a Market – Renewable Energy Gigawatt Challenge
- Decreased Cost of Borrowing
- Decreased Time to Execute Project
- Project Proceeds Increased
- More could be built

Challenges – Federal Agency Issues



Site Perspective

- Interest at site / installations for energy production / resilience project?
- Mission Impact
- Term of Contract
- Contracting entity's ability to execute agreements
- Site budgeting and budgetary scoring
- Long-term cost unpredictable project economics
- NEPA
- Out-grant processes

Issues Confronted

- Cost as compared to current energy supplier
- CERCLA
- Politics
- Withdrawn Land Complexities Interagency Agreements
- Limited Transmission Line Access
- Long Project Lead Times
- Market History
- DOD's long-term commitment
- Approvals
 - Long term PPAs OSD
 - Scoring issue OMB
 - 2667 (long term lease notifications)

While significant progress has been achieved, Federal purchases of renewable energy remain "oneoff" processes



Do Virtual PPAs Offer a Solution?



A Virtual PPA is a contract structure in which a power buyer (or offtaker) agrees to purchase a project's renewable energy for a pre-agreed price. In this agreement, the renewable energy project receives the market price at the time the energy is sold.

If the market price is greater than the fixed VPPA price, the offtaker / buyer receives the difference.

If the market price is less than the fixed VPPA price, the offtaker / buyer pays the project to make up the difference.

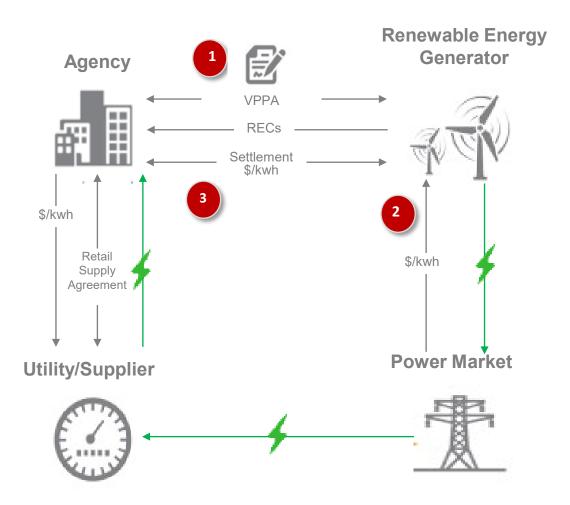
There is no physical delivery of power to the buyer's load centers. Purchases pay their utility bills as they always do.

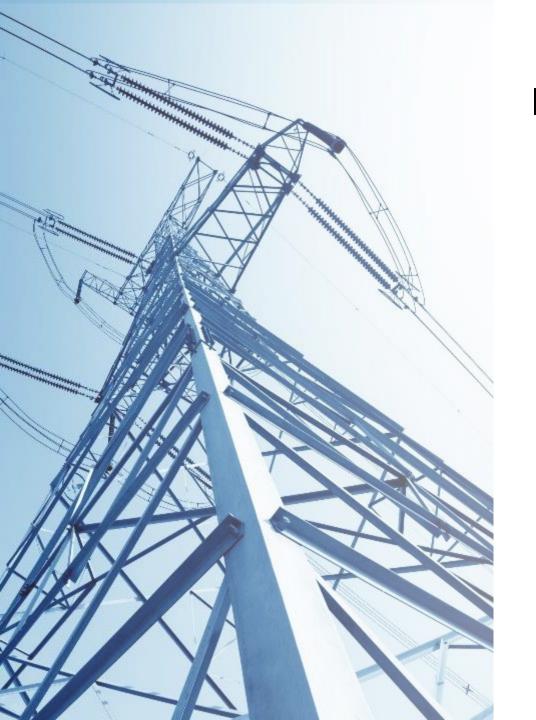
VPPA Structure



Agency signs VPPA with renewable energy generator, establishing the <u>strike price</u> for agency's purchase.

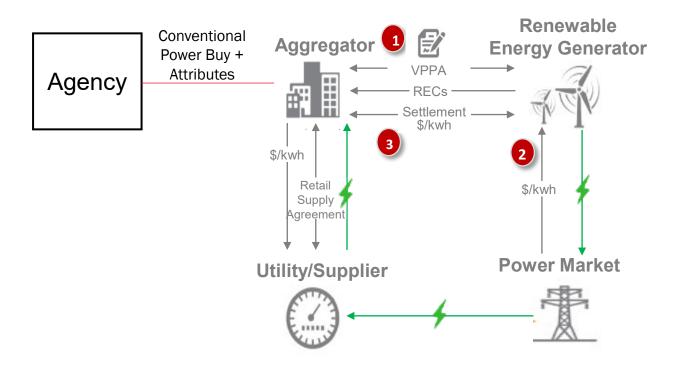
- Renewable energy generator sells power produced into power market, receives market price and provides replacement RECS to Agency.
- Renewable energy generator sends/receives settlement to/from Agency (Settlement = wholesale price minus strike price).







Is a VPPA a contract to buy energy?



It can be...

How can a Virtual PPA work for the Federal Government?





Virtual PPAs do not impact a Federal agency's load profile



Benefit

Purchase larger amounts of clean energy



Does not need to be on site



Legal Authority

(Military/Civilian)



Contract Payments

Term and Party



Risk

Can the Federal Government take Market Risk?



Delivery of Clean Power

What is the Federal Government Buying?



Manageable Budget Scoring

For a virtual PPA, the current rules should only score the expected value of differences over the contract term expressed in today's dollars—allowing for far more reasonable budget scoring and broader application across federal agencies.

Recommendations for Federal Agency Leaders

Take Action

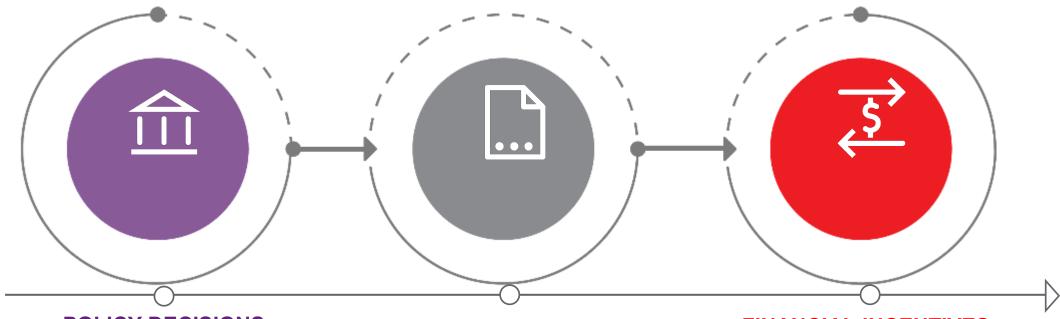


Prioritize	Prioritize carbon-free energy
Create	Create accountability measures for meeting carbon-free energy goals Create teams and develop expertise to implement carbon-free energy projects
Acknowledge	Acknowledge that carbon-free energy may cost more than fossil fuels in the short run
Utilize	Utilize Agency offices that actually purchase the power and manage the real estate to implement the programs.

Focus on what can be done – not what can't; be creative.

How to Move Forward





POLICY DECISIONS

Policy Decision to Promote Large Scale Power Purchases of Any Technology will create the demand and likely lower the cost to other purchasers over time.

- Federal Agency Direction to all large power purchasers must be clear and direct. (For example SMR PPAs)
- Leadership in the agencies need to make this a priority
- Accountability for Meeting the goals
- Recognize Costs may be more expensive in the short run

LEGAL AUTHORITIES

Legal Authorities Exist but Improvements Are Needed

- Longer term PPAs (DOD has 30 year authority – Provide same or longer authority to GSA and DOE – proposals have been up to 40 years)
- Use Existing Authorities Now

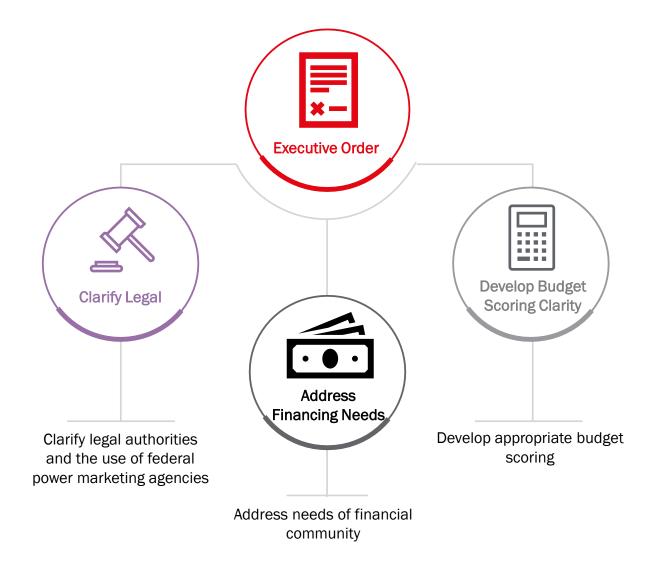
FINANCIAL INCENTIVES

All power sources in the US have incentives – focus the incentives on the goals

 Tax Credits and other incentives (ITC, PTC, Accelerated Depreciation) have worked well in the energy market

Empower Agencies Through Executive Order





Key Challenges for Each Authority Option



Power Purchase Agreement



Don't forget WAPA and Power Marketing Authorities

Recommended improvements to legal authority



01

Empower GSA and DOE to authorize agreements for up to 40 years

02

Enable current authorities to execute virtual PPAs

03

Enable all Federal agencies to authorize PPAs

Background Federal Agency Contracting Options

- **Appropriated Funding** Pay for it upfront
- Power Purchase Agreements GSA Authority (40 U.S.C. 501 / FAR Part 41) -- Up to 10 years
- **2922a DOD Authority** (10 U.S.C. 2922a) Up to 30 years
- "2667 Leases" (10 U.S.C. 2667)
- Energy Savings Performance Contract (ESPC) (42 U.S.C. 8287)
 - o Contracts for the sole purpose of achieving energy savings and benefits ancillary to that purpose. Period not to exceed 25 years.
- Energy Service Agreements (ESA)
 - ESPCs can incorporate the purchase of on-site renewable energy, if the result is lower energy consumption and costs. ESPCs with an ESA, requires Office of Management and Budget (OMB) review as per Aug 16, 2011 memo.
- Utility Energy Service Contract (UESC) (42 U.S.C. 8256 and 10 U.S.C. 2913)
 - DoD may enter into UESCs for up to 25 years.
- Utility Conveyance/Privatization (10 U.S.C. 2688)
 - Enables a Secretary of a military department to convey a utility system, or part of a utility system, under the jurisdiction of the Secretary to a municipal, private, regional, district, or cooperative utility company or other entity. (up to 50 years).
- WAPA Several authorities including using Section 9(c) of the Reclamation Project Act of 1939 (43 U.S.C. § 485h(c)) (Reclamation Act) and the Economy Act. Long-term contracts up to 40 years.
- Other (10 USC 2916, 10 USC 2917, 10 USC 2662, 40 USC 591, DoD Instruction 4170.11, DoDI 4165.70, etc.)





Questions?

Closing Remarks Day - Day 1

- Thank you for attending!
- Thank you to our presenters!
- Use same link for FUPWG Day 2
- ELCOF Feds only from 9-10:30am
 Separate Registration
- Separate Registration
- See you all tomorrow at 11am for FUPWG Virtual Day 2!
- UESC Overview Training Part 1 is next!

Closing Remarks – FUPWG Day 1

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Utility Energy Service Contract (UESC) Overview | Day 1

May 3, 2022 | 3:05 - 3:55 PM (EDT) | Federal Utility Partnership Working Group





Instructor Introductions



Jeff Gingrich
Project Manager
Accelerated Deployment & Decision Support Center
National Renewable Energy Lab



Russ Dominy
Performance Contracting Advisor
Former Navy Contracting Officer
Boston Government Services





FEMP Utility Team



Tracy Niro | DOE/FEMP Program Lead

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Not sure who to reach out to?

Contact us via the FEMP Assistance Request Portal and we'll connect you with the right folks: https://www7.eere.energy.gov/femp/assistance/









What are IACET-Certified CEUs?

What is a CEU?

According to the International Association for Continuing Education and Training (IACET), a CEU is a unit of credit equal to 10 hours of participation (contact hours) in an accredited program designed for professionals with certificates or licenses to practice various professions (e.g., engineers, lawyers, accountants, educators, nurses, architects, mental health professionals, and social workers). The CEU provides a standard unit of measurement for continuing education and training, quantifies continuing education and training activities, and accommodates for the diversity of providers, activities, and purposes in adult education.

What is the IACET?

The IACET offers the most industry-wide accreditation of official continuing education units (CEU). IACET worked with the U.S. Department of Education to create and define the CEU in 1970. The Federal Energy Management Program (FEMP) is an authorized provider of CEUs under the ANSI/IACET 1-2018 Standard. IACET Course Accreditation is an industry-recognized training quality control system; FEMP is utilizing this system to ensure our trainings meet the highest standards for professional development.

How do I earn CEUs for a training I've taken?

When you take a FEMP IACET-certified training, you will be provided with a link to the assessment and evaluation for the training completed. To earn CEUs, attendees must score 80% or higher on the assessment and complete the course evaluation.

Benefits of Having a WBDG Account

The National Institute of Building Sciences' (NIBS) Whole Building Design Guide (WBDG) hosts the FEMP training program's learning management system (LMS).

The NIBS WBDG LMS:

- Allows for taking multiple trainings from multiple organizations through one platform
- Houses the assessments and evaluations for all accredited courses
- Allows you to:
 - Track all of your trainings in one place
 - Download your training certificates of completion
- Eases the CEU-achievement process
- Log into the WBDG LMS by choosing a course at https://www.wbdg.org/continuing-education/femp-courses

To Receive IACET-Certified CEUs

- Attend the training in full—no exceptions
- Within six weeks of the training:
 - Complete the assessment (a minimum score of 80% is required)
 - Complete an evaluation of the training



Access the UESC Training Assessment and Evaluation

Click here to view WBDG's FEMP Course Catalog

For logistical questions related to the webinar or evaluation, email Elena Meehan at <u>elena.meehan@ee.doe.gov</u>.

Training Agenda - Day 1

- Overview: What is a UESC?
- Authorizing Legislation and Federal Requirements
- Contracting: Areawide Contracts and BOAs
- Resources and Q&A



Why Do Federal Agencies Choose UESCs?

UESCs enable agencies to leverage financing to meet energy- and water-related goals and requirements, including:

- Statutory requirements and executive orders
- Agency-specific energy program priorities
- Site requirements and facility needs
- Opportunities identified by facility and energy audits



Federal Energy Management Laws and Requirements

www.energy.gov/eere/femp/federal-energy-management-laws-and-requirements

New Federal Goals and Requirements

Energy Act 2020:

• Requirements related to implementation of lifecycle cost effective (LCE) energy and water conservation measures identified in facility audits (use of performance contracting to address at least 50% of LCE measures identified)

EO 14057: Catalyzing Clean Energy Industries and Jobs Through Federal Sustainability

- Net-zero emissions from overall federal operations by 2050
- 100% carbon pollution-free electricity (CFE) by 2030, including 50 percent 24/7 CFE
- 100% zero-emission vehicle (ZEV) acquisitions by 2035, including 100% zero-emission light-duty vehicle acquisitions by 2027;
- A net-zero emissions building portfolio by 2045, including a 50% emissions reduction by 2032; and
- A 65% reduction in scope 1 and 2 GHG emissions by 2030 from 2008 levels;

EO 14008: Tackling the Climate Crisis at Home and Abroad

• Use the power of procurement to increase the energy and water efficiency of installations, buildings, and facilities and ensure they are climate-ready

FEMP Performance Contracting Impact

Since 1998, performance contracts have helped agencies reduce costs, energy intensity, and GHG emissions of their facilities.

Over \$11.45 billion in project investments awarded (DOE ESPC IDIQ, ESPC ENABLE, UESC)



Estimated over
41.9 trillion BTU
reduced annually



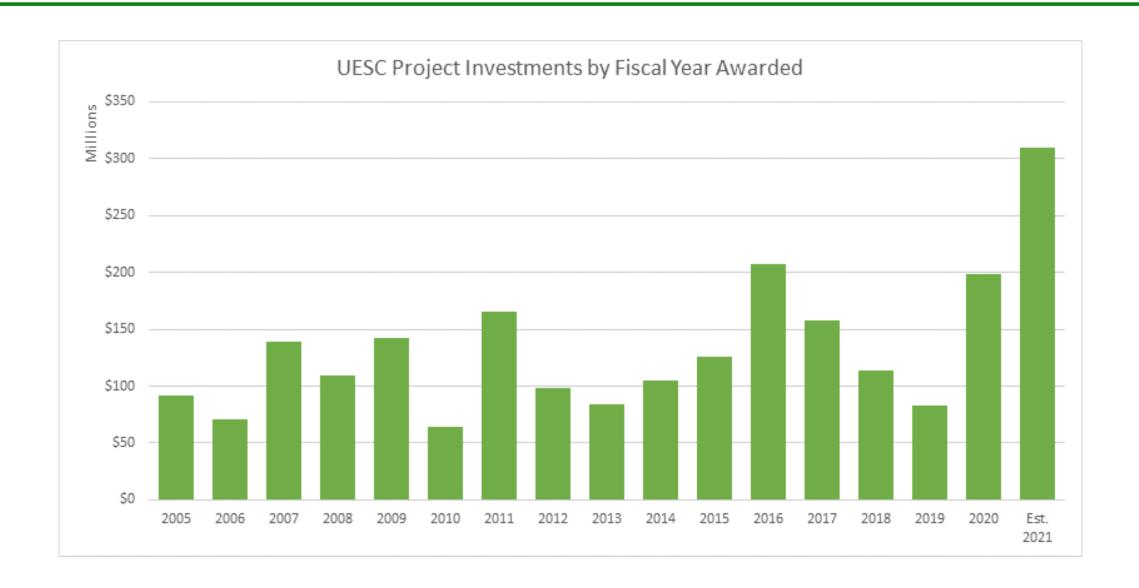
91,600
job-years
(direct jobs)



2.8 million
metric tons CO₂e*
reduced annually

*Using eGrid 2019 values, inclusive of awarded projects through FY2021

UESC Investment



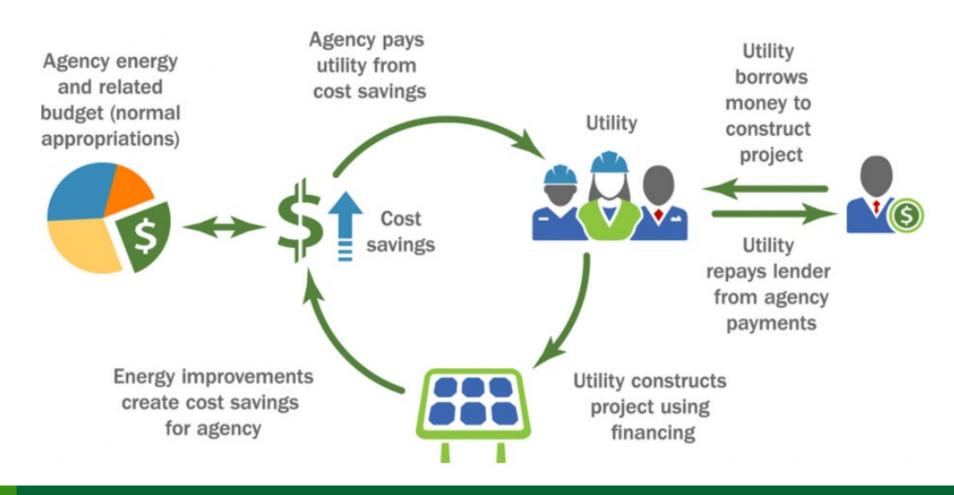


UESC Overview: What is a UESC?



What is a UESC?

A contract that allows agencies to do energy projects with no up-front costs and no additional appropriations from Congress.



What is a UESC? (continued)

A limited-source acquisition between a federal agency and serving utility for energy management services, including:

- Energy efficiency improvements
- Water efficiency improvements
- Demand reduction services
- Distributed Energy
- Authorized and encouraged by <u>42 U.S.C.</u> § <u>8256</u> and <u>10 U.S.C.</u> § <u>2913</u>
 - "[Agencies] may accept any financial incentive, goods, or services generally available from any such utility..."*
 - "[Agencies are] encouraged to enter into negotiations with electric, water, and gas utilities to design cost-effective demand management and conservation incentive programs to address the unique needs of facilities utilized by such agency."**

Key Features of the Contract

Objective: Achieve energy savings & related benefits

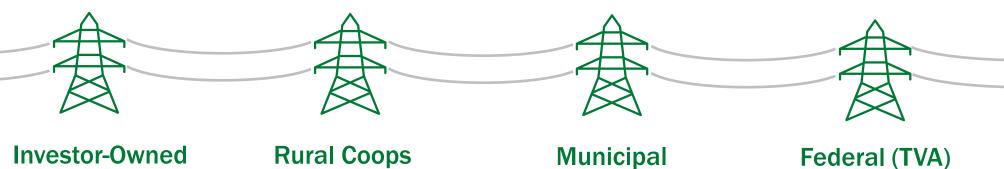
- Project financing obtained by utility and paid through energy savings and/or available agency funds
- Energy Conservation Measures (ECMs) must produce measurable energy, water, or demand reduction
- Max contract term is 25 years (starting with contract award)
- Contracts are firm-fixed-price
- Multiple sites/facilities may be included in a single task order
- Performance Assurance Plan is required may include O&M, repair & replacement
- No project size restrictions



Eligible Utility Contractors

Eligible utilities are local serving distribution utilities that maintain infrastructure (poles, wires, pipes) for distribution of electricity, natural gas, or water in a specific geographic area

- Agency site must be located within utility franchise service territory
 - Geographical area that utility has a right and obligation to serve based on a franchise, a certificate of public convenience and necessity, or other legal means
- Utility must be subject to regulatory oversight from governing authority such as a public utility commission
- Water utilities do not generally offer UESCs; however, they may have incentives and should be considered

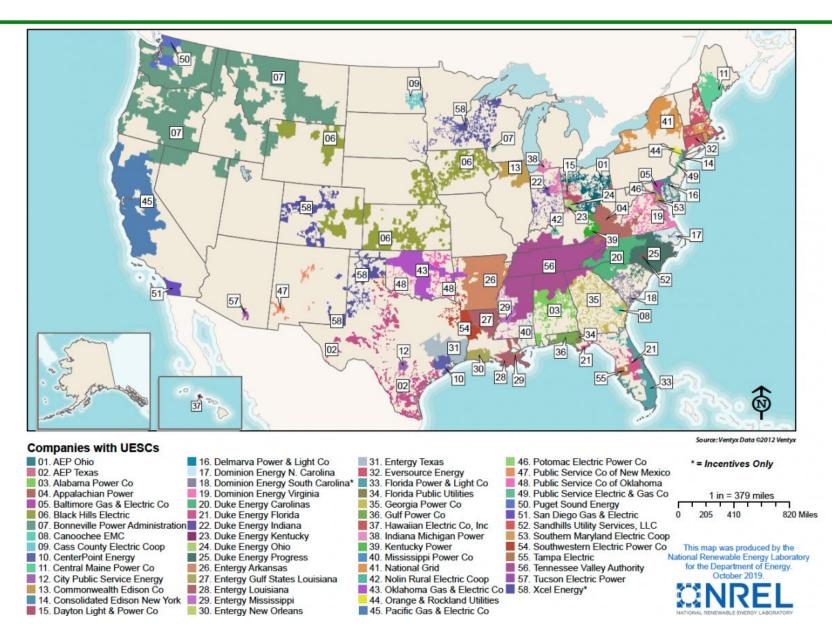


Utilities Offering UESCs

Visit the <u>FEMP Utility Program</u>

<u>Partners</u> website for a list of utilities currently offering UESCs to their federal customers.

- Help FEMP keep this information up to date!
- If your utility is not listed on the website, reach out for support in approaching your utility about offering a UESC program



Utility Responsibilities and Implementation Approach

Utility may self-perform or assign implementation responsibilities to an ESCO.

Responsibilities:

- Analysis and assessments (PA, IGA, etc.)
- Engineering and design
- Performance Assurance Plan development
- Competitive subcontractor selection
- Attaining financing (as needed)
- Project management and construction
- Performance period services (as assigned in the TO)



ESCO Subcontracting

- One ESCO per project
- Utility is always the prime contractor and should remain actively engaged as the project manager
- ESCOs should be competitively selected

Energy Conservation Measures (ECMs)

ECMs must produce measurable energy, water, or demand reduction.

- Boiler and chiller upgrades
- Energy management control systems
- Commissioning/Retrocommissioning
- Building envelope
- HVAC
- Chilled/hot water, steam distribution
- Lighting and lighting control improvements

- Electric motors/drives
- Refrigeration
- Renewable Energy Systems
- Water and wastewater
- Electrical peak shaving/load shifting
- Rate adjustments
- Appliance/plug load reductions
- Energy consuming devices and support structures





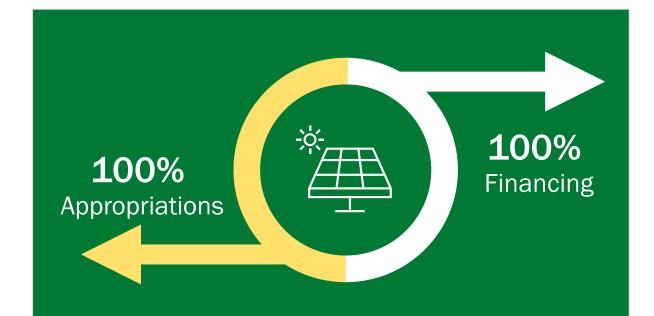








UESC Project Funding



Federal agencies are authorized to use "any combination" of appropriated funds and private financing to pay for performance contracts.

42 U.S.C. § 8253(f)(10)(B)

Capital contributions and cost offsets can be combined with financing to maximize project investment and impact:

- Pay for project facilitator costs and investment grade audit
- Buy-down contract to shorten term
- Fund ECMs with long payback terms (>25 years)

Capital contributions or cost offsets:

- Appropriations
- Grants FEMP AFFECT, state, etc.
- Rebates/other incentives
- Renewable energy credit (REC) sales/swaps

Allowable Savings

Energy and water cost savings

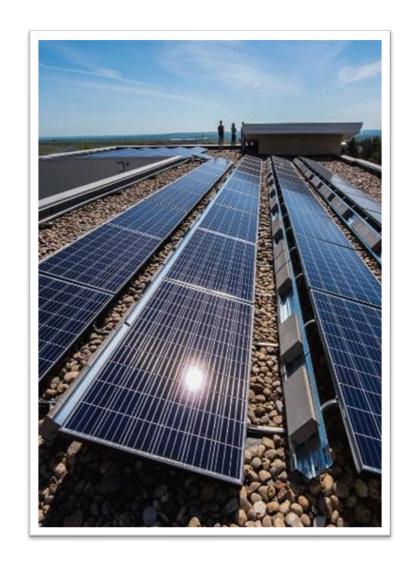
 Efficiency improvements, reduced usage, demand reduction, load management, load shifting, fuel switching, on-site generation, water/wastewater efficiency

Energy- and water-related cost savings

Reduced O&M costs – contracts, materials

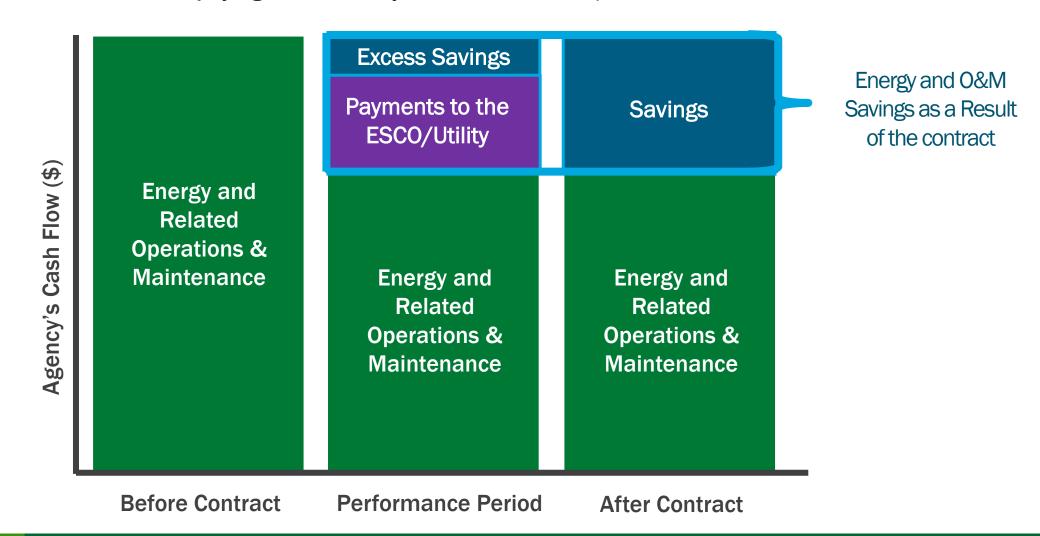
Avoided costs

Avoided/obviated equipment replacement



UESCs Enable Budget-Neutral Solutions

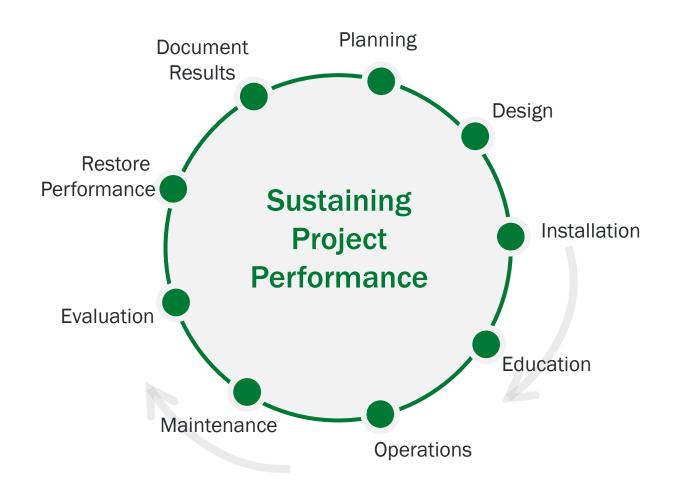
Stop paying for wasted energy and carbon emissions |
Start paying for efficiency, resilience and low/no carbon solutions



Success = Sustained Performance

Successful performance contracts sustain ECM performance and savings long into the future through

- Performance Assurance Plans
- M&V Protocol
- Recommissioning/monitoringbased commissioning
- Operations and Maintenance
- Annual reporting and documentation



Requirements Related to Performance Assurance

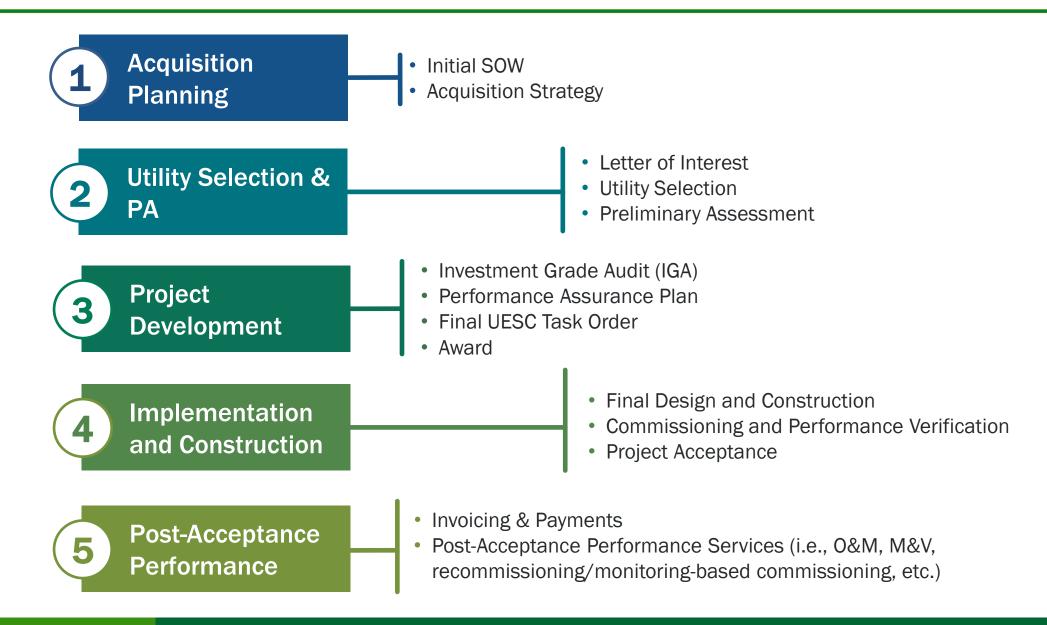
OMB Memo 12-21 (Sep. 2012) annual scoring requirements

 Establishes requirement for performance assurance plans, including verification of ECM performance and savings

42 U.S.C. § 8253(f)(5) Follow Up on Implemented Measures

- For each measure implemented, ensure that:
 - A. Equipment and controls are fully commissioned at acceptance to be operating at design specifications
 - B. A plan for appropriate operations, maintenance, and repair of the equipment is in place at acceptance and is followed
 - C. Equipment and system performance is measured during its entire life to ensure proper operations, maintenance, and repair
 - Energy and water savings are measured and verified

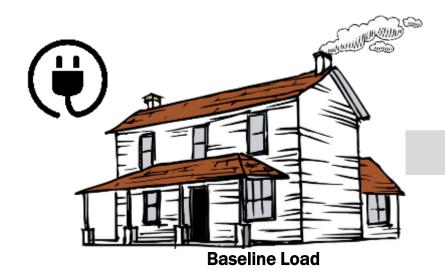
UESC Development and Implementation Milestones



Pursuing Decarbonization Through UESCs

Strategy is unique to each site

- Primarily a function of on-site fossil fuel use (Scope 1)
- Influenced by serving utility's current and future generation mix (Scope 2)





Step One: Deep energy efficiency and load reduction.

- Lighting, boilers, chillers, and load reduction
- When replacing inefficient fossil fuel-based equipment, begin with load reduction, then electrification and demand flexibility
- Avoid new long-lived fossil fuel burning equipment (boiler, etc.) when possible

Step Two: Electrification (electric vehicles, heat pumps).

- Reduces emissions in most locations
- Largest reductions where current/future utility carbon emissions are relatively low

Step Three: On-site carbon free energy generation / storage.

 Largest emissions reduction where current/future utility carbon emissions are relatively high

Project Successes: GSA Region 7 Oklahoma (2020)

UESC Quick Facts:

Location: Five buildings in Oklahoma City and Edmonson, OK

Contractor: Oklahoma Gas and Electric Company (OG&E)

Contract Term: 24.5 years

Investment Value: \$8.9 million

Avoided Cost: \$412,000 per year

GHG Reduction: 3,100 metric tons/yr.

Energy Conservation Measures:

- LED lighting retrofits and lighting controls
- Building automation system (BAS) optimization
- Advanced metering system integration
- Microgrid controller
- Rooftop solar photovoltaic (PV) system
- High efficiency transformers
- Smart irrigation



Awarded in September 2020, this UESC is expected to result in a 41% drop in energy use across the five buildings, as well as a 13% cut in water use.

The project was designed with grid-interactive efficient building strategies as a priority.

Read the GSA News Release





UESC Legislation and Regulation

UESCs are authorized and encouraged by:

- 42 U.S.C. § 8256(c), Utility Incentive Programs (all federal agencies)
 - Energy Policy Act of 1992
 - Authorizes and encourages agencies to participate in utility incentive programs and accept any financial incentive, goods, or services generally available
- Federal Acquisition Regulations Part 41: Acquisition of Utility Services
 - Authorizes GSA to establish Areawide Contracts (AWCs) to be used by agencies to procure utility services within a utility's monopoly service territory

Regulations and Requirements Related to UESCs

• 42 U.S.C. § 8253 Energy and Water Management Requirements

- Establishes annual requirements for evaluation and recommissioning or retro-commissioning of 25% of agency facilities
- EA 2020 Update Within 2 years of date of completion of each evaluation, energy manager shall implement measures determined to be life cycle cost effective
- EA 2020 Update Each agency shall use performance contracting to address at least 50% of the measures identified

• 42 U.S.C. § 8253(f)(5) Follow-up on Implemented Measures

 Establishes requirements to ensure equipment is fully commissioned, performance is measured and verified, and plans for appropriate O&M and ongoing performance verification are in place

• OMB Memo 12-21 (Sep. 2012) annual scoring requirements

- Establishes requirement for energy savings performance assurances
- Requires measurement and verification of savings through commissioning (Cx) and retrocommissioning (RCx); does not address how long M&V is required or how often a project is to be recommissioned

UESC Regulations and Requirements for DOD

• 10 U.S.C. § 2913 Energy Savings Contracts and Activities (DOD)

- National Defense Authorization Act of 2007
- Permits and encourages DOD agencies to participate in utility incentive programs and accept any financial incentive, goods, or services to adopt technologies and practices that support DOD energy performance goals
- Encourages agencies to pursue energy resilience projects in addition to energy conservation (National Defense Authorization Act Amendment FY19)

DOD Memorandum on ESPC and UESC (Nov. 20, 2018)

- Provides the nexus to the national defense strategy, installation energy plans, energy resilience, and cybersecurity
- Requires resourcing of post-award contract management, maintenance, repair, and replacement (MR&R) by the utility, and requisite reporting

DOD Memo (Apr. 2020) – Oversight of Third Party Financed Energy Projects

Establishes requirements for post-award oversight, including Quality Assurance Surveillance Plans,
 Performance and Post-Installation Reports, etc.

Contract Term

UESCs may have terms not to exceed 25 years in accordance with:

- GSA legal opinion, "Authority for Extended Utility Agreements," May 2000
- Defense Federal Acquisition Regulation Supplement (DFARS), Part 241.103(2),
 Acquisition of Utility Services, revised May 2016

"Authorizations may be executed under this Areawide Contract at any time during the Term of this Areawide Contract, up to and including the last date this Areawide Contract is effective. The Term of any Authorization executed under this contract may be for a term of up to ten (10) years, which term may extend beyond the Term of this Areawide Contract. Authorizations executed pursuant to the authority under 42. U.S.C. Section 8256 may be for a term of up to 25 years, as long as the other requirements of this Section are met, and the term may extend beyond the Term of the Areawide Contract. Termination, modification or expiration of the Areawide Contract shall not affect in any way Authorizations previously entered into under this Areawide Contract."



Contracting Overview



UESC Contracting Options

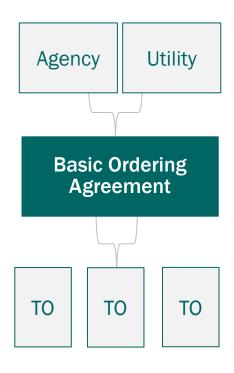
GSA Areawide Contract **GSA** Utility **Areawide Contract** Agency Utility Master Agreement (optional)

TO

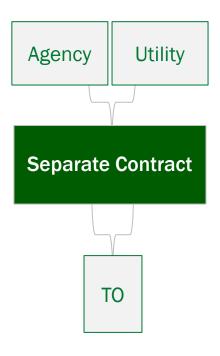
TO = Task Order

TO

Basic Ordering Agreement



Separate Contract



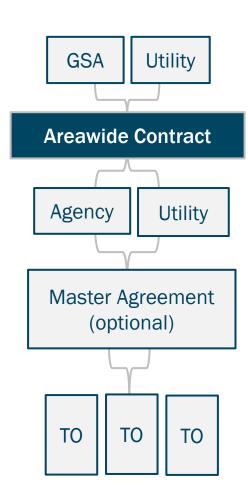
FAR Part 41.204 GSA Areawide Contracts FAR Part 41.205 Separate Contract FAR Part 16.703 Basic Ordering Agreement

TO

GSA Areawide Contract (AWC)

<u>FAR Part 41</u> authorizes GSA to establish AWCs to be used by all federal agencies to procure utility service within the utility's franchised service territory.

- AWC is bilaterally signed by GSA and utility
- FAR requires agency use of AWC unless head contracting authority determines otherwise
- Agency places UESC TOs under the AWC using the Authorization for Energy Management Service
- Article 18 defines terms and conditions for UESCs
 - Agencies may supplement the AWC with agency-specific terms and conditions
- Visit the GSA Website to view and download AWCs



Federal Acquisition Regulations Part 41: Acquisition of Utility Services

GSA AWC Authorizations

Each AWC has certain Exhibits that apply for the specific utility:

Authorization for Electric Service
Nature of Service
☐ Connect
☐ Change
□ DSM Work
☐ Line Extension, Alteration, Relocation or Reinforcement
☐ Special Facilities
Examples: EV Infrastructure, Advanced Meters
Authorization for Energy Management Services (EMSA)
Authorization for Energy Management Services (EMSA) Nature of Service
Nature of Service
Nature of Service ☐ Preliminary Energy Audit
Nature of Service ☐ Preliminary Energy Audit ☐ Investment Grade Audit
Nature of Service ☐ Preliminary Energy Audit ☐ Investment Grade Audit ☐ Engineering & Design Study
Nature of Service ☐ Preliminary Energy Audit ☐ Investment Grade Audit ☐ Engineering & Design Study ☐ Energy Conservation Project Installation
Nature of Service ☐ Preliminary Energy Audit ☐ Investment Grade Audit ☐ Engineering & Design Study ☐ Energy Conservation Project Installation ☐ Demand Side Management Project

Authorization for Natural Gas Service
Nature of Service
☐ Connect
☐ Change
☐ Continue service
☐ Line Extension, Alteration, Relocation or Reinforcement
☐ Transportation
☐ Billing & Ancillary Services
Example: Installation of gas line

Authorization for Provisions of Services Under (insert appropriate Regulatory Authority)
Nature of Service ☐ Interconnection of the Ordering Agency's renewable energy project
Examples: Interconnection of PV System

AWC: Authorization for Energy Management Service (EMSA)

The EMSA is a bilateral agreement between the agency customer and the utility for energy management services associated with each UESC phase.

- Agency and utility agree upon the scope, deliverables, and cost for each service
- Agency attaches accompanying TO related to the Nature of Service (when applicable)
- If an agency wishes to combine UESC services within a single EMSA, the CO should notify GSA (energy@gsa.gov)
- Copies of all agreements should be sent to GSA (energy@gsa.gov)

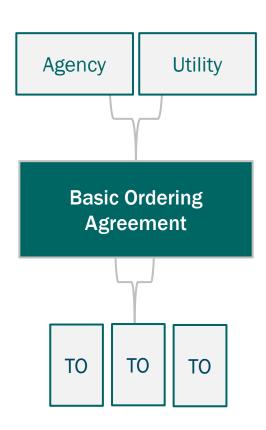
Nature of Service under an EMSA Preliminary Energy Audit / Preliminary Assessment) Comprehensive Energy Audit / Investment **Grade Audit** EMS Engineering & Design **EMS Installation** Demand Side Management Project

EMS = Energy Management Service

Basic Ordering Agreement (BOA)

In the absence of an AWC, a BOA is an effective contracting vehicle for executing UESCs:

- Executed as a pre-contractual agreement between an agency and utility for issuing UESC TOs
- A BOA is <u>NOT</u> a contract
- Establishes terms and conditions applicable to future task/delivery orders
- A single BOA may be used to issue multiple TOs for the type of supplies or services covered by the BOA (i.e., UESCs)
- Helps maximize economies of scale and reduce administrative leadtime related to task orders





FEMP Resources Review and Project Support



UESC Resources

- <u>UESC Website</u> access to basic information, case studies, resources, and more!
- <u>UESC Project Development Resources</u> downloadable guides, templates, and tools listed by topic and project phase
- On-Demand Training learn at your own pace (CEUs available)
- Step-by-Step Implementation Process



Upcoming Training and New On-Demand Courses



Upcoming Live Webinars and Training

- <u>UESC Implementation Best Practices for Utilities</u> | May 24, 2022
- 2-Day Advanced UESC Training | June 28-29, 2022



New On-Demand Courses

- Financing For UESCs: Ensuring The Best Value For The Government
- Leveraging Utility Partnerships For Fleet Electrification
- Decarbonization Considerations: Performance Contracting (Coming soon)
- Decarbonization Considerations: Onsite DE Projects and Offsite Purchases (Coming soon)

Courses will be listed in the **FEMP Training Catalog** when available!

FEMP Project Support

- Project guidance and discussions with <u>Federal</u>
 <u>Project Executives (FPEs)</u>
- Technical assistance provided by DOE National Labs
- Tailored training for agencies and utilities
- Strategic partnership meetings between utilities and federal customers



Submit questions or requests for support through the

FEMP Assistance Request Portal

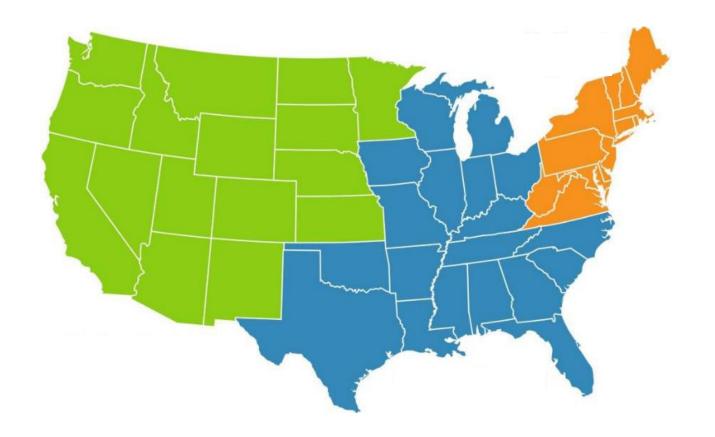
(https://www7.eere.energy.gov/femp/assistance/)



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Taking the First Step

Talk to the FEMP Federal Project Executive (FPE) in your region for assistance.



Northeast Region

Tom Hattery
Northeast Region
202-256-5986
thomas.hattery@ee.doe.gov



Southeast Region

Doug Culbreth
Southeast Region
919-870-0051
culbrethcd@ornl.gov



Western Region

Scott Wolf Western Region 360-866-9163 wolfsc@ornl.gov



energy.gov/eere/femp/energy-savings-performance-contract-federal-project-executives-0





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