

UNITED STATES DEPARTMENT OF ENERGY

ELECTRICITY ADVISORY COMMITTEE MEETING

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1 P R O C E E D I N G S

2 MR. COWART: Good morning, everyone.

3 Good morning folks. Please be seated. We begin
4 with an ethics briefing from Brian Plesser, from
5 the Office of General Counsel.

6 MR. PLESSER: Thank you. Okay, so this
7 should be fairly quick, but this will take care of
8 your annual ethics briefing. The reason you have
9 been asked to listen to me this morning is, you
10 have been appointed as special government
11 employees, and as such, the federal ethics laws
12 apply to you, as well as the regulations. Samir
13 is kind enough to pass out -- what he's passing
14 out, is the 14 principles of ethical conduct for
15 federal employees. This was signed into executive
16 order by the first President Bush, and essentially
17 these caution employees to endeavor to avoid any
18 action creating the appearance that they are
19 violating the law or any ethical standards. I'm
20 sure you all have seen these already in the past.
21 This is a common handout that we provide to
22 people. Hold on one sec. Okay.

1 Financial conflicts of interest are
2 probably most important, and that's why we ask you
3 for financial disclosure reports. I know that
4 they are a hassle, but they're helpful for us to
5 analyze whether or not a conflict exists. Absent
6 a specific waiver or regulatory exemption, a
7 criminal statute bars your participation in your
8 government capacity, in any particular matter, if
9 you or any of the following individuals or
10 entities, whose interests are imputed to you, have
11 financial interest in the outcome. And those
12 entities or individuals would be your spouse or
13 minor child, a business partner, an organization
14 with which you are employed or affiliated as an
15 officer, director, trustee, or general partner, an
16 organization with which you are negotiating for
17 employment, or have an arrangement for future
18 employment. Now we've taken a look at your
19 financial disclosure reports, and we have talked
20 to the management team of the committee, and it
21 doesn't appear that the work that you're doing
22 here becomes specific enough that you are talking

1 about particular entities. But if that arises,
2 please let David or Matt know, and they will
3 contact me, and we will talk. You may be recused
4 from working on a particular matter that the group
5 is discussing. That does not mean you have to
6 leave the room, but it just simply means, if you
7 could please refrain from discussion at that
8 point.

9 There are also regulations that restrict
10 your participation in matters affecting specified
11 parties. And those would include relatives or
12 members of your household, individuals or entities
13 with whom you have, or seek a financial
14 relationship with. Entities your spouse, parents,
15 or dependent children work for. Entities you have
16 served as an employee or officer, director,
17 trustee, consultant, within the last 12 months,
18 and organizations in which you are an active
19 participant. What we have here is the appearance
20 of a conflict. So this is a regulatory conflict,
21 and the test here is whether a reasonable person
22 with all the facts, would question your

1 impartiality, working on a matter. So, for
2 example, if your spouse is employed with the Ohio
3 State University, for example, and you are
4 discussing a matter that -- a contractor grant
5 that you would be making a decision that would
6 affect the Ohio State University specifically,
7 which I don't think you do, but if you did, you
8 would have the appearance of a conflict in that
9 instance because your spouse works for Ohio State.

10 So, we're going to move on to misuse of
11 position. Simply put, do not use or disclose
12 non-public government information. Information
13 that you learned of because of your association
14 with a committee, should not be shared with the
15 public, if it is non-public information. You
16 should also not use public information for private
17 gain, whether your own or someone else's. Do not
18 use your official position or advisory committee
19 title for any purpose, other than in connection
20 with the duties of the advisory committee. You
21 all have associations and titles at other
22 institutions, home entities that you could use in

1 lieu of. Representations -- you have to be aware
2 that there is a criminal that provides you must
3 not represent someone else before the government,
4 including DOE, on any specific party matter on
5 which you have participated as a committee member.
6 This law also bars you from accepting fees, such
7 as representation done by others. So, if you are
8 working on a matter for the committee, you cannot
9 turn around for your home institution or in a
10 consultancy role and represent somebody on that
11 same matter, back to DOE or the federal
12 government. Seems to make sense, but that does
13 not preclude you in your other capacity,
14 contacting DOE or other federal agencies on
15 matters that are not specific party matters. So,
16 if there's a grant out there, that you're
17 interested in obtaining, contract -- so long as
18 this committee has not taken up action on that
19 matter, you are free and clear to pursue that.
20 There are restrictions for STE's that work more
21 than 60 days, in a 365-day calendar period. I
22 don't know that you all would get to 60 days in

1 the aggregate. And if you do work 60 days, you
2 know, God bless you for doing that.

3 There is another law that bars you as
4 serving as an agent of a foreign principal, as
5 defined the Foreign Agents' Registration Act. So,
6 if you have a consultancy or a relationship with a
7 foreign government or entity, please make sure
8 that you contact me, and give me the facts on
9 that.

10 And then finally, I just want to talk
11 about the gift rule, and then I will let you go
12 for the year. The basic rule is we do not solicit
13 or accept gifts and favors from any prohibited
14 sources, or if a gift is given, because of your
15 official DOE position. A prohibited source is
16 anyone who is doing business with the department,
17 ceased to do business with the department, is
18 regulated by DOE, has interests that would be
19 substantially affected by the performance of your
20 official duties, or is an organization, the
21 majority of whose members are described above --
22 what I just said. There are a number of

1 exceptions for the gift rules. And this is gifts
2 that you would receive, obviously, in your
3 advisory committee capacity, which I'm sure you
4 receive many more opportunities for gifts in your
5 other capacity, your non-committee capacity. But
6 some gifts that you could certainly -- exceptions
7 and gifts you could accept would be benefits
8 resulting from your non-DOE business, which I
9 would assume would be most of the offers that come
10 to you. Gifts clearly motivated by family
11 relationships or personal relationships. So, if
12 your spouse is offered a gift by General Electric,
13 because she does work that would affect it, you're
14 permitted to accept that gift. You're permitted
15 to go along with her in the event that they're
16 throwing, and it would not be a problem. And then
17 there's the \$20 gift exception. So if you're
18 offered a gift of \$20 or less, you're permitted to
19 accept that, \$50 or less in the aggregate for a
20 year, from any one entity or individual. If you
21 have questions throughout the year, you can
22 certainly contact David or Matt or me. My phone

1 number is 202-586-1346. Again, it's 202-586-1346,
2 and my email address is brian.plessner@hq.doe.gov.
3 If you guys have any questions, I'd be happy to --
4 yes.

5 MR. LAUBY:: I don't know if it's in the
6 handout version of the 14 principles, but item
7 three that says employees shall engage in
8 financial transactions -- it's actually telling me
9 to do that, as well as 6 saying, employees shall
10 knowingly, basically, make unauthorized
11 commitments. I believe the two should be not,
12 according to what I see on the web. So three
13 should say, employees shall not engage in. Six
14 should say, employees shall not knowingly. The
15 one that you sent out in the email did not.

16 MR. PLESSER: Oh, it did not, okay. I
17 guess you have legal cover to do that, huh? I
18 didn't realize that that one did not, so that's
19 conversation number one, I'll have with Susan Bier
20 this morning. I will resend all those. As
21 lawyers, usually the answer is, no, you can't do
22 that, to the client. But we will resend that,

1 obviously, you can trash it. You can bin it. So
2 it should be -- the one that we handed out today
3 is obviously, shall not engage in financial
4 transactions in number three, and shall not
5 knowingly make unauthorized commitments, number
6 six. I apologize. I don't know if somebody was
7 playing a joke. I don't know why that would --
8 makes no sense. Okay, does anybody have any other
9 questions? No. Okay, great. Thank you for your
10 service, and if anything pops up throughout the
11 year, just drop me a line. Thanks.

12 MR. COWART: And in the category of not
13 accepting gifts, I'm reminded to let you know
14 that, the nice array of drinks and what have you,
15 out in the hallway, was not intended for us.
16 (Laughter). And a special request from Mike
17 Heyeck.

18 MR. HEYECK: Thank you. I said to the
19 chair, that I'll only take a minute. He says, you
20 can take all the time you want. That's very
21 dangerous for an elected official. Give Mike a
22 mike, and I'll take an hour.

1 Last night, after the win and a couple
2 of beers, I had time to think more about what
3 Sonny asked yesterday about the future of
4 transmission. And I gave you my answer yesterday.
5 I just wanted to provide a little bit more on
6 that. We tend to look at transmission from the
7 top down, in all our discussions about central
8 station power, wind farms, nuclear, and things
9 like that -- RTO's and big markets. But I think
10 in the future space, we need to look at it from
11 the bottom up. Actually, transmission from the
12 bottom up, actually enables the competitive
13 choices that customers can choose. Whether it's
14 micro grid storage, PV panels, or whatnot, I think
15 transmission provides you the law of large
16 numbers, so that you have resiliency, reliability,
17 and things like that. If we're all connected, a
18 customer could reach to a Wyoming energy provider.
19 If we're not connected, they can only go down
20 their next subdivision for the battery that's
21 hooked up to Merwin's house. So you look at
22 transmission as an enabler of transparent markets,

1 and an enabler of choices for customers. So, as I
2 encourage you to go forward, not just thinking
3 about this at the top down, but also thinking
4 about this from the bottom up.

5 Lastly, I'd like you to -- if the
6 committee could take a read of what we wrote six
7 years ago, in keeping the lights on in a new
8 world. This was before the shale gas revolution,
9 and it just shows you how quickly items become
10 outdated. It's a long report, but I think you
11 could look at the highlights to see, that whatever
12 we create, you never know what the discontinuities
13 are ahead. But given the inertia of customers,
14 and given the inertia of assets, I think that
15 transmission and distribution together will have a
16 space. But create that different space with a
17 bottom-up customer choice, so that they could
18 reach the markets they choose, and create the
19 transparency that's desired, that will create the
20 marketplace, that will yield the lower prices they
21 want. So, I really am honored to serve on this
22 committee, and I'd talked to somebody that served

1 with the DOE some years ago, and he put it in the
2 right sense, and that is, you are serving your
3 country. This is an honor to serve your country,
4 and what you do in this committee, will actually
5 have some influence of what will happen in the
6 department for the next 20 or 30 years. So, I
7 thank you for the opportunity, Mr. Chairman.

8 MR. COWART: And we thank you. You said
9 you were going to be leaving early this morning?

10 MR. HEYECK: Yes.

11 MR. COWART: Okay, all right. Thanks
12 very much, Mike. On to present business. We have
13 a report from the storage subcommittee, and I
14 think Merwin is ready to lead that.

15 MR. BROWN: Yes, I guess this is the
16 second time I've been up here as the chairman.
17 The first time was rather quickly, because I got
18 the title the same day I had to stand up and give
19 a report. Filling Ralph's shoes, is rather
20 difficult, frankly. But I'll give it a whirl here
21 at this report. I don't think it's going to be
22 particularly long. We'll see how it goes with

1 discussion.

2 The topics I want to talk about this
3 morning on the activities and the plans of the
4 energy storage sub- committee of this full
5 committee, is -- I got a few loose ends to tie up
6 about the national grid energy storage strategy
7 report, that was recently published. A little bit
8 of discussion about distributed storage testing
9 and safety initiative letter, discussion about the
10 National Strategy for Distributed Energy Storage
11 in the Electric Grid white paper -- got very
12 little to say about that, and you'll see why in a
13 minute. And then probably most of the time will
14 be spent on the last item, the biennial -- I'm
15 never sure how to pronounce that word correctly -
16 the biennial storage review report.

17 The first item -- you'll recall that
18 this subcommittee put out what we call the
19 national grid energy storage strategy report, was
20 issued February of this year -- was finalized by
21 this committee at a teleconference meeting on
22 January 24th of this year. And it contained 11

1 recommendations to DOE in four phases, more or
2 less by periods of time -- how far out the
3 recommendation extended. And DOE now has
4 responded to those recommendations in writing in a
5 report that I think all of you have probably
6 received by now. I'm not going to go through all
7 of those, but I would say, that from my reading of
8 it, DOE basically accepted all the
9 recommendations, and maybe one of the reasons why
10 is that DOE has largely begun efforts or completed
11 projects that are consistent with these
12 recommendations. So DOE has already started down
13 the path in each one of these recommended areas.

14 The third point I wanted to make is that
15 the Energy Storage Association, ESA, submitted
16 comments to the EAC on March 13th at that public
17 meeting. And it made some recommendations. I
18 summarized them here, as basically recommended
19 that DOE funding efforts be actionable by states
20 and utilities in policy planning and procurement.
21 And secondly, they were suggesting more
22 coordination among the DOE offices. And that

1 already had been discussed before this full
2 committee, even as of yesterday. And also in that
3 letter, ESA offered their help as a resource in
4 our work here, which was nice. This letter was
5 actually delivered to the full committee and was
6 broader in scope than just this particular
7 strategy paper, but it did reference it, and
8 that's one of the reasons why I put it up here.
9 It was also probably the only place it would show
10 up in our discussion in these two days. So I put
11 it in here. Are there any questions or comments
12 on this, because I'm going to leave this topic.

13 Distributed energy storage -- in
14 distributed energy storage testing and safety, the
15 subcommittee started off on a fairly -- I would
16 call, I guess, intensive, or wanted to do sort of
17 an in-depth look at this subject, but then as time
18 went on, and we looked into it, it was decided by
19 the group, that DOE actually was quite a way down
20 the path on this subject too. So we thought maybe
21 it would be better to just write a shorter letter
22 of our views on this matter, that would mostly be

1 in support of what DOE was doing in this case.
2 And so Ralph, our prior chairman of this
3 subcommittee, has agreed to, and is drafting a
4 letter that would cover this subject matter. In
5 talking to Ralph, he hasn't had time to start it
6 yet, so that's where we are right now. And so we
7 await that letter from him.

8 The second point under the area of
9 distributed energy storage is the National
10 Strategy for Distributed Energy Storage in the
11 Electric Grid white paper. I mention that because
12 the subcommittee is a part ownership, if you will,
13 of this activity. But it's being managed and led
14 under the smart grid subcommittee, so I'm not
15 going to cover it any more here, other than to
16 give you a heads up, that right after we get done
17 talking about this subcommittee, there will be a
18 panel that will contribute to this topic of
19 distributed energy storage.

20 Now the Biennial Storage Program Review
21 Report -- this is an activity that the
22 subcommittee is asked to perform, and in some

1 ways, I guess, told to perform by law, that every
2 two years there is to be an assessment of the DOE
3 program with respect to how it's meeting its goals
4 and things like that. The most recent one of
5 these was actually combined with a broader paper
6 last year, that looked at a five-year strategy
7 that came out last year. We worked on them, the
8 subcommittee, for over a year. But this year,
9 we're going to look at just the two-year review
10 and won't have much of a strategic focus, although
11 we will probably have some recommendations and
12 suggestions, if we find any gaps or anything like
13 that, that we think are in the current DOE
14 activities and plans.

15 We're shooting for an approval in the
16 October 2014 EAC, and -- is that the right date?
17 Is it October is the next one? Or is it
18 September? For some reason -- when is the next
19 EAC? Okay, September -- that's what I thought.
20 That's a typo. And we're going to try and make
21 that. It's a short time to put this all together
22 and get a committee organized around these

1 matters, but that's our target -- is to reach
2 that. If we should fail, we may request -- and
3 maybe we ought to prepare for this at least, to
4 perhaps tackle this report by a video webcast
5 conference, like we did the strategic plan in
6 February of this year.

7 The nature of the report that we're
8 looking at so far, and we discussed this with the
9 EAC leadership team in a meeting on April 8th of
10 this year, will focus on assessing the DOE storage
11 program, and the committee's recommendations, if
12 any, of substance out of that. And it will not
13 focus so much on the energy storage technology,
14 per se, that can be referenced elsewhere. And
15 what I'm referring to is that it's gotten so that
16 these reports that are put out on energy storage,
17 typically have a huge volume of information that
18 is a litany of all the energy storage
19 technologies, their status, and how they work, and
20 this kind of thing. And that seemed to us,
21 working on this, that it was getting in the way of
22 really getting to the message. And so, since it

1 had been put in and is easily referenced, don't
2 look for that kind of material in this report.
3 We'll reference it. If we need some specific
4 material regarding the technology, we'll put it in
5 here, if needed. But other than that, we plan to
6 focus on the DOE activities, plans, and our
7 recommendations to keep this as a slim report.

8 We've had three meetings of the
9 subcommittee since the March meeting of this
10 committee, and so far an outline has been drafted,
11 and it was distributed to this full committee,
12 prior to your coming here. Some document
13 resources have been identified to use as reference
14 materials, and then there's a menu of candidate
15 activities developed by the subcommittee to guide
16 subcommittee comments. And those are also listed
17 at the end of the outline that was sent to you.
18 This is how far we've gotten. Our next steps are
19 that we have a meeting scheduled for lunch today,
20 and Samir, I don't know where that is going to be.
21 Somehow we'll find a place to meet at lunch today,
22 and try to take some steps forward, in working on

1 this report. And then we have also a meeting
2 scheduled -- our usual, regular monthly meeting
3 scheduled, coming up. We hope to be able to
4 finalize an outline this month yet. And based
5 upon the offer from ESA, we would like to get some
6 high-level feedback from them in particular.
7 Probably early on, ask them to look at the
8 outline, before we get too far down the path. And
9 we may go to some other external resources as we
10 feel we need to. And we now need to also make
11 writing assignments from that outline, and it's
12 probably something we need to discuss today at
13 lunchtime, if we get that opportunity.

14 So that concludes my remarks, and are
15 there any questions or comments anyone would like
16 to make? Yes.

17 MR. MORGAN: It may or may not be
18 appropriate for your report, but over the last six
19 months, I've been looking for time series data on
20 the cost per watt of power electronics and the
21 efficiency of power electronics. And obviously,
22 power electronics is critical to getting into and

1 out of storage. I've talked with the senior guy
2 leading power electronics at ARPA-E. I've talked
3 with folks at Argonne, and at Oak Ridge. I've
4 looked for things like, you know, proceedings of
5 the IEEE summary. I cannot find anything. Now,
6 you know, people can tell me individual bits and
7 pieces, and I've had a few other things, but some
8 comprehensive look of the sort that DOE routinely
9 put out, in areas like LED's, would be awfully
10 useful. Maybe it exists, and I've just been
11 unsuccessful in finding it, but it strikes me as a
12 good recommendation, if in fact you folks don't
13 find it.

14 MR. BROWN: Okay, thank you. Maybe that
15 could even come up on our panel, following this
16 particular session, if any of our panel members
17 have some experience in that. That could help
18 answer your question, but thank you. Are there
19 any other questions or comments? And by the way,
20 I'll make the same plea that David made yesterday.
21 If there are any of the new members, or any other
22 members for that matter, that would like to, even

1 if you don't even like to, but if you would,
2 please join the subcommittee. We need people to
3 help put intellectual content to it, as well as
4 put pen to paper, or fingertips to your keyboard.
5 We need someone to help write this material as
6 well. So, I see no other tents in the vertical
7 position, so I guess that concludes it.

8 MR. COWART: I guess that does. Thank
9 you very much, Merwin, and thank you in your
10 second appearance, as chair of the subcommittee.
11 Any further conversation on the storage arena?
12 We're pleasantly ahead of schedule here.

13 MS. HOFFMAN: No, I guess I would just
14 like to emphasize -- this is Pat -- I'd like to
15 emphasize -- I think it was very synergistic with
16 where we were heading with the program and looking
17 at safety standards, looking at new technologies
18 with respect to how do we move energy storage
19 forward. And I think the collection of reports
20 are a solid background for anybody that's going
21 after, or looking at energy storage. What we
22 probably need are some very tailored specific

1 recommendations that we should go forward on, on
2 the next steps with respect to energy storage.
3 I'd also like the committee to keep in mind what's
4 going on in California with some of the energy
5 storage mandates, and how that continues to
6 evolve. I think those are good opportunities to
7 take lessons learned and have that debate and
8 discussion around. The power electronics
9 contribution was really important, as we move
10 forward, looking at power electronics.

11 MR. COWART: Wanda, is your panel ready?
12 Is everybody here? Fortunately for the committee,
13 Wanda has two chunks of the agenda, so we're
14 asking her to switch and take the afternoon bit
15 now. And then we'll see how the day progresses.
16 Maybe we will finish earlier than planned.

17 MS. REDER: There's actually three
18 pieces of work going on within the smart grid
19 committee right now. One is the distributed
20 storage paper, which Merwin actually talked about.
21 There is an outline that was distributed. So the
22 intent of this panel is to give us input to that

1 activity and, you know, looking forward to having
2 that occur. We're going to do our best to have
3 something in writing for the next meeting. I'm
4 not sure it will be prepared well enough to have a
5 vote on it, but we're going to strive for that as
6 our goal. So certainly we would take input to
7 that outline. I think the comment that Mike made
8 from a bottom-up perspective, is very much the one
9 that we're looking at, from the distributed
10 storage side. We know that every other year the
11 storage report has been done from a macro
12 perspective, and the bottom-up look of what
13 storage can provide locally, is really the intent
14 of that work. So that's where we're headed here,
15 and of course the insights from our panelists will
16 help us do exactly that to develop this national
17 strategy for distributed energy storage white
18 paper. Paul Centolella actually provided a really
19 good update in our February meeting on the
20 regulatory report. So that continues to evolve in
21 terms of outline and PowerPoint, and now there's
22 some good dates established to get that in written

1 form. So I have high confidence that that will be
2 a work product that we will actually be voting on
3 at our next meeting. And then the last one, of
4 course, is the research and development paper that
5 Clark has been leading. Billy Ball's been
6 involved, as many others. There's been good text
7 that's been circulated. A full-court press has
8 been put on to get additional comments, because
9 it's been in written form for a while. So maybe
10 since Clark is here -- no, Clark's not here. I'm
11 really missing a lot of the folks here, but Billy
12 do you want to add anything to -- nope, that's
13 where we are. Okay. I will say there's 28 pages
14 of text there, so it's not for lack of words. I
15 think it's more an issue of, are we saying the
16 right things. And some of the thoughts that I
17 had, in kind of previewing holistically coming in
18 to this meeting is, are we doing enough on the
19 data, the tools, the overall architecture for
20 inoperability, because a lot of the smart-grid
21 pieces have been just that -- kind of switches and
22 volt-VAR and meters, and how do we look at this

1 thing from more of an overall architecture
2 perspective to get more seamless in our
3 operability. And I'm not sure that part kind of
4 pops enough in the R&D paper, but I think through
5 iterations, we'll continue to work on that as
6 well.

7 What has been working quite well -- we
8 have monthly meetings, and that has provided us an
9 opportunity to do some webinar work, which has
10 been great to provide interim experts. Laney
11 Brown with Iberdrola, actually gave us some good
12 insight to her regulatory experience, which I
13 think is helping Paul formulate some of the
14 regulatory comments in his white paper. And we
15 will continue to showcase, kind of the latest
16 pieces that will incrementally evolve our
17 thinking. I think it's a good way to have
18 milestone updates and bring in outside folks that
19 have made some good work appear, so that we can
20 more systematically, work that into our work
21 product.

22 The other thing that we did, Joe

1 Palladino was involved with creating a smart-grid
2 system's report, so a handful of us got involved
3 with providing comments to him. And, of course,
4 that happened -- before it was submitted to
5 Congress there was a regular periodicity that that
6 has to be written, and it needed some review. So
7 we provided that, and the recommendations were
8 that the report would include the R&D and
9 technology advancement recommendations, in
10 addition to the current focus in the smart grid
11 adoption, i.e. drivers, barriers, and market
12 transformation. So that's really where we are on
13 the smart grid committee work. This is coming
14 into the five- year run of those ARA projects, so
15 right now a lot of the detailed attention is
16 buttoning up. Where are those projects? How do
17 you showcase the lessons learned? How do we scale
18 from here? So that is kind of the bridge into the
19 future of where we are right now. Are there
20 questions, comments?

21 MR. COWART: I'm interested in that last
22 bit about the ARA projects. Can you say a few

1 words about what you think is coming out of the
2 analysis of all of those projects? What are the
3 leading lessons, that are in your head?

4 MS. REDER: Wow, there's so much there.
5 I think, first of all, it's a portfolio of
6 projects. Some of them have tremendously positive
7 outcomes, and some of them, not so much. And I
8 think it's incumbent upon us to kind of
9 encapsulate that and get the word out, so that we
10 can continue to scale and evolve from all of the
11 good work that's been put in place. And we're
12 really at that point of trying to get the lessons
13 and the comments encapsulated in a form that's
14 meaningful to folks. The volume is so huge.
15 That's really the tricky part, is getting the
16 transfer of knowledge in a way that's meaningful.
17 And I think that there's a lot of data, and a lot
18 of lessons. If I was going to kind of pull it up
19 and say, where were we, I think now we're at a
20 point where this inoperability, the architecture,
21 how do we use the data, is the next frontier.
22 It's kind of like me and my I-phone. I have this

1 gadget that I use every day for some fundamental
2 functionality, but there's so behind that, that I
3 don't use. I think there's a lot parallels to the
4 technologies that have been deployed, where, you
5 know, from an industry perspective, there's ways
6 to leverage the data, and tools that are
7 (inaudible) so that we can be much more efficient
8 with what we already have in place. So, we're
9 kind of at that juncture.

10 MR. COWART: Rebecca.

11 MS. WAGNER: I just wanted to add on,
12 because Paul Centolella had to leave. He was
13 going to do a little bit more this afternoon, and
14 he may, but I just wanted to add on -- just on the
15 regulatory policy tools paper that we're working
16 on, we are desperately seeking new recruits. I am
17 a new commissioner. And anybody who wants to join
18 in our effort -- we've lost several members of our
19 writing team, or about to lose them. And also,
20 just wanted to highlight that we will be having a
21 panel in September. And this morning we had a
22 brief little meeting about trying to figure out

1 who we're going to include, different
2 perspectives, both regionally and just, you know,
3 every state and entity is searching for different
4 ways to tackle different but similar problems. So
5 that's kind of where we're at. And Paul, I didn't
6 know if you wanted to add on anything from that?

7 MR. HUDSON: A different set of
8 comments, actually. I'm not sure this is a
9 question for Pat, or if it's a question at all,
10 but an observation. Yesterday, Larry, and I
11 forget the other gentleman's name, Carl, spoke a
12 little bit about wanting to have more input. And
13 Pam actually discussed the analog with
14 telecommunications companies. Two overriding
15 comments -- one, I find that the DOE generally
16 puts out an incredible amount of information. But
17 I think that a lot of the information that it puts
18 out is under consumed by those that could most
19 benefit from it. And in particular, over
20 breakfast, we had several former, and one current
21 regulator together, and the workload incumbent on
22 those folks really makes it prohibitive to absorb

1 the universe of information.

2 The second set of comments is about our
3 dialogue with ourselves, which is to say, I think
4 we do a great job talking amongst ourselves as an
5 industry, but we do very little to reach across
6 industries and draw in, say the Mackenzie's or the
7 Deloitte's, or others that have extraordinary
8 expertise across multiple sectors, and can speak
9 to the types of analogs that Pam brought up
10 yesterday. And so I'm wondering if you have any
11 thoughts, Pat, about how to both increase the
12 ability of the DOE to communicate with the members
13 of the community, I think most liked to have
14 increased communication with. And then, how does
15 the DOE think about drawing in from the
16 non-traditional voices that have experiences
17 outside of the dialogue that this industry tends
18 to have with itself.

19 MS. HOFFMAN: Those are very good
20 comments and something I struggle with to be
21 honest, because there's just not enough hours in
22 the day and not enough resources. And how do you

1 prioritize getting the message out? One of the
2 things that I think was important with the smart
3 grid program was saying, okay, let's -- I think
4 some of the difficult decisions is, we have a lot
5 of technologies. But how do we prioritize some of
6 those investment strategies. And so the
7 conversation with Iberdrola, and I think some of
8 those conversations, has aided in that. With
9 respect to the states, you know, we've been trying
10 to do a specific outreach on a state-by-state
11 basis through the technical assistance. If they
12 request looking at, where do they want to do grid
13 modernization, we've been trying to say, all
14 right, we'll go up, and we'll share the lessons
15 learned. But it's very much hands-on in trying to
16 say, okay, how does this relate to where your
17 state is, with respect to its grid structure, its
18 capabilities, whether it's interested in meters or
19 not, or additional capabilities. What aspects are
20 the commissions interested in, and that becomes
21 very much a state-by-state conversation. And so
22 it's a lot of conversations that have to occur.

1 And I don't have a good answer to say that's it's
2 more time and resources to get out there. We've
3 been trying to reach out through talking to
4 ourselves. We've done a good job in reaching out
5 to IEEE and TND, and getting some of the success
6 stories and some of the lessons learned, as part
7 of the engineering magazines. But maybe we have
8 to think about now -- I agree with you. How do go
9 beyond the talking to ourselves group, and start
10 reaching out to the next level? I don't have a
11 prioritization. If you have recommendations, I
12 don't necessarily know where I would prioritize,
13 where I would start, and I'll have to think about
14 that.

15 MR. COWART: Bob and then Merwin.

16 MR. CURRY: Apropos what Paul said. As
17 many of you know, New York State is engaged in
18 taking a new and different look at the regulation
19 of utilities. The essential premise that the
20 staff and the commission articulated was, the
21 utilities aren't going to do it themselves, so we
22 are going to make them do it. There is publicity

1 to that effect in Massachusetts, about utility of
2 the future being something that you have to bring
3 in with your rate case submission. I don't know.
4 I don't know how Massachusetts works. I do know
5 that New York is going to be a very interesting
6 example of -- can you really drag people kicking
7 and screaming into the next century, because with
8 the very limited time frame involved, there are
9 likely to be some very well articulated principles
10 that are supposed to guide rate cases downstream.
11 And then the proof in the pudding will be the
12 staff's ability to elicit from the utilities,
13 procedures and also weight-related activity, so
14 that the dividend stays intact. I didn't
15 circulate it to many of you all, but you may have
16 noted that Barclays downgraded the entire electric
17 credit sector, because of the uncertainty. And
18 Wall Street hates uncertainty, more than it hates
19 disaster. It hates it more than anything else at
20 all. So, part of looking outside, is also the
21 lessons to be learned from what went on in
22 Arizona, on that metering, how effectively the

1 insurgents simply said, don't tax the sun, and all
2 of a sudden, some back-of-the-envelope figures
3 that the Public Service Services of Arizona threw
4 out, is what the cost of integrating that meter
5 would be. We're disturbed by their lack of
6 transparency, shall we say? So, I think that the
7 industry itself is grudgingly moving in the
8 direction that Rebecca and Paul were talking
9 about, in looking to the outside more. I do now
10 know that the Consolidated Edison of New York, now
11 uses a Democratic pollster to do its focus group
12 sessions, and not somebody's cousin, who was bound
13 to get the right result. So, you know, there's
14 also a virtue in having pollsters do your work in
15 a given state, if you're primarily Republican, or
16 primarily Democratic. You pay the pollster to do
17 it, and then all the guys are trying to get
18 elected, and gals trying to get elected, will per
19 force get that information. But I think the
20 outward looking aspect, which is really hard to
21 do. It's really hard to take people who are
22 focused on advancing the cause of reliable and

1 effective electric delivery, and get them to get
2 into this other space. But I think that's one
3 area where I think we might hopefully be able to
4 make a contribution.

5 MR. COWART: Merwin.

6 MR. BROWN: Merwin Brown, CIEE. My
7 remarks are sort of going to, I hope, tie together
8 comments about the ARRA efforts, and the
9 developing new regulatory models for the 21st
10 century. And they go back to what I see as an
11 issue, a gap, which is a lack of monitoring of the
12 distribution system. Transmission is pretty well
13 instrumented, and we know quite a bit about it.
14 But I would say that distribution systems are
15 pretty much in the dark. ARRA gave us some
16 opportunities for some targeted instrumentation;
17 for example, a photovoltaic power plant may have
18 been installed, and it was heavily instrumented
19 down to one second data, kinds of things. But for
20 the most part -- and another thing I would add to
21 that is, unlike transmission, it's very difficult
22 to pick relatively few samples and monitor it, and

1 then extrapolate it to others. In distribution,
2 almost every feeder is its own individual feeder,
3 which makes it even more difficult to know how
4 it's going to behave. And so, I guess what my
5 message is, is that we ought to be thinking about
6 a way of encouraging and expanding fairly rapidly,
7 the monitoring of distribution systems to know
8 what is going on out there. Are there things
9 going on we don't know about, and if we were to
10 monitor them, that up until now it didn't matter.
11 But as we start reducing the inertia on the
12 distribution system, and we start networking, as
13 Billy said was happening, and I think it is
14 already. There's networking happening just by
15 tying some feeders together for emergency
16 situations. So, that's my comment. What my point
17 is, is that as we try to develop regulation
18 responses to what needs to be happening, a lot of
19 that, I'm concerned, is going to be done without
20 understanding the ramifications, because we don't
21 know how the distribution system is going to
22 behave. I might add also the modeling, per se, is

1 in its infancy, I believe, for distribution, and
2 we're going to need the data for that purpose too,
3 to develop the new models for distribution.

4 MR. COWART: Carlos?

5 MR. COE: Yeah, I would like to do this
6 same as before, and say that we lost some key
7 members of our writing team. Distributing energy
8 storage is a fascinating topic. A lot of people
9 are concerned there are not experts in that area.
10 It doesn't matter. Good writers are good writers.
11 I think we have plenty of technical experts. We
12 just need some good writers. We also lost our
13 regulatory folks on that side, so again, I'd like
14 to call out for anybody interested in that
15 category, to see Wanda or Merwin or me, to kind of
16 throw your name in that hat.

17 MS. REDER: Maybe we could send a sheet
18 of paper around with these different
19 opportunities, and do some recruitment by folks
20 signing up.

21 MR. COWART: I encourage you to write
22 the piece of paper in a really inviting way,

1 before we circulate it. Any other comments,
2 questions on this topic?

3 MS. REDER: All right, thank you.

4 MR. COWART: I'll just add one thing. I
5 think I'm repeating what's already been noted, but
6 it seems like one of the challenges that we're
7 going to be facing, is in valuing what distributed
8 energy storage technologies can provide in certain
9 circumstances. You know, this question of what's
10 it worth, or what are we willing to pay? What
11 should we be willing to pay, and who should pay,
12 is present in this topic, as well as in the
13 distributed generation topic, that we discussed
14 yesterday. So, to the extent that the working
15 group can point people to valuation studies or
16 help even frame what evaluation study we'd have to
17 look at, that would actually be a good
18 contribution. I think the folks who are
19 struggling with how to pay and who should pay,
20 need to understand better, and we need to learn as
21 we go, I guess.

22 MS. REDER: Yeah, I think this value of

1 service, when we look at the customer part of the
2 equation, is an aspect that we really haven't had
3 an easy way to incorporate it into our
4 decision-making. And that was one of the unique
5 pieces that Laney brought to the table, is using
6 the ICE model and a filing, to help prioritize
7 their incremental investment decisions. And that
8 being said, there is certainly an opportunity for
9 improvement. So in the ICE model, I know DOE is
10 working along those lines. Certainly one aspect
11 of that is the emergency facet, but, you know,
12 there's a lot of incremental work, I think, in
13 terms of location specific and residential versus
14 commercial, criticality of loads. They can take
15 that a lot of different directions, but at the
16 highest level, the essence is, how are we
17 incorporating the customer's perspective into our
18 decision-making, as it comes to the infrastructure
19 and using that infrastructure to propel us into
20 the next century, especially given the digital
21 dependency that we have on it. So, you know, I
22 agree. This is a tremendous opportunity right

1 now, especially in the regulatory paper, to try
2 and change our paradigm a bit, because how we've
3 been doing it, looking in the past, certainly
4 isn't the methodology that we need to springboard
5 into the future. Good point.

6 MR. COWART: Granger, and then Carl.

7 MR. MORGAN: On the valuation issue, I
8 mean a further complication, of course, if you
9 just ask consumers questions about willingness to
10 pay, it's really hard to get them into the mindset
11 of suddenly I've had a widespread blackout.
12 There's a lot of consumer surplus associated with
13 those first few kilowatt hours, and people
14 typically don't think very much about that. I
15 mean, we pay in excess of \$100 a kilowatt hour for
16 D cells for flashlights. So, the problem of
17 valuation in contingency situations is a really
18 tough one.

19 MR. COWART: Carl.

20 MR. ZICHELLA: Yeah, one thing that --
21 in talking about distributed storage, and more
22 generally, yesterday there was quite a bit of

1 conversation about how impossible it is to really
2 predict the future and things that will change,
3 the paradigms. That's happening in this space,
4 probably as much as anywhere in our business. And
5 it occurs to me that the work that we're doing
6 right now, to provide some recommendations about
7 the technologies we know about, are really -- it's
8 solid work. And it's a good analysis. But the
9 thing I think we might want to start to try to put
10 our finger on a little bit more, are the emerging
11 technologies that aren't in that bundle, that
12 aren't seeing recommendations. There's really
13 incredible work being done out there at major
14 universities, new chemistries, mechanical
15 applications. You know, compressed air and hybrid
16 storage solutions that we're not really looking
17 at. I'm not saying that we should right now,
18 because they're not quite practical. They're not
19 being commercialized. They're not in the mix yet,
20 but we should begin to put our finger on some of
21 these things that could be the thing that changes
22 electricity storage. And we saw a number of

1 factors drive photovoltaic prices down 60 percent
2 in three years, changing the entire industry. You
3 know, unconventional gas -- these things happen
4 very fast, and I just have a sense that storage is
5 moving forward on so many fronts, that it may be
6 good for us to start thinking -- this is maybe,
7 perhaps for Pat to think about too, is basically a
8 survey of the merging technologies and what's out
9 there. They have MIT and Harvard working on new
10 chemistries. It just seems to me that this can
11 change very quickly, and economics could change
12 very quickly, if some of those things pan out.
13 So, I just offer that up as something I don't
14 think we've put our finger on quite enough.

15 MR. COWART: Chris.

16 MR. SHELTON: Chris Shelton, AES. I
17 think I want to reflect the comments I was making
18 yesterday, and maybe make an example, that I think
19 relates to several of the previous comments. But
20 I think we have an opportunity, and I think it's
21 incumbent upon us to think about the high level
22 aspects of these systems in a very abstract way.

1 It's the only way to design a system that has to
2 have so many different specific outcomes, right?
3 You have all these different regulatory
4 constraints, as I mentioned yesterday. And I
5 mention them as constraints, not to have the
6 negative connotation, but to have it as, you know,
7 when you're designing something, you usually need
8 to know what the constraints are of your design.
9 So to have a good design outcome, you need to know
10 what your constraints are. And one of the
11 constraints we have -- several subindustries have,
12 is they're trying to deliver resources in a
13 distributed fashion, be they solar or demand
14 response or storage, or combinations of all of
15 those, is they do have different regulatory
16 environments that they have to serve in. And they
17 have different technology evolutions that need to
18 happen while they're serving in all those
19 different regulatory environments. So, I think we
20 really do need to encourage a system design that
21 anticipates that, and that can evolve
22 independently of technology and regulatory

1 environment. And it might seem impossible, but
2 some incredibly visionary people in the sixties,
3 designed a thing called TCPIP for the internet.
4 It's a transmission control protocol and internet
5 protocol. It had many different regulatory
6 environments since the sixties, and every phone in
7 this room uses that exact same protocol that was
8 designed fifty years ago. So, I think we have the
9 opportunity in the electricity realm, to do
10 something similar. Obviously, DOE is the place to
11 make that evolve and grow at this point. So, I
12 think we have an opportunity as advising that, to
13 do something similar in this realm. It won't be
14 exactly the same. It won't be completely
15 analogous, but we have a similar body of
16 constraints, that they were designing for specific
17 outcomes. And a lot of their design imperative
18 was similar to what we're looking for. They
19 wanted to design a national, global system that
20 was impenetrable, resilient, you know, something
21 that could evolve and expand on its own. And they
22 were incredibly successful in doing that. And

1 we're all benefiting from the work that they did.
2 And the work that they did, actually enabled and
3 inspired regulatory change as well. So, it's a
4 function. So that design, I think, became a
5 function of change that happened in the nineties
6 in the telecom industry, where we had a lot of
7 regulatory change in telecom.

8 One last thing I wanted to add is, you
9 know, if you think in that abstract way, then you
10 can allow for evolutions in the regulatory
11 environment. There can be a diversity of
12 regulatory environment and structures and rates.
13 Ultimately, it's incumbent upon a regulated
14 monopoly. We tend to use that term, regulated
15 monopoly, but I think the other way to look at it
16 is that those companies, and their investors, have
17 a franchise. And, you know, have an obligation to
18 serve. And they have an obligation to serve in
19 the future, not just in the past. And their
20 regulators and their investors can help them
21 figure out how to serve in these different futures
22 that are going to come. So, I think a lot of

1 times we don't always realize and think about it.
2 You know, the utilities and the regulators in each
3 state have an obligation to serve, because they've
4 set up franchises and monopolies to do so, and
5 they have protections to deal with these
6 evolutions. Thanks.

7 MS. REDER: Any other comments? Okay,
8 good. I appreciate your feedback.

9 MR. COWART: I'm going to ask a
10 question. In addition, it is not as thought
11 provoking as TCPIP for distributed resources. By
12 the way, I love the analogy and I am really taken
13 by having to think about that. And that goes to
14 the question, following up on Granger's point,
15 about what these resources are really worth to
16 end-use customers. And what we would learn if the
17 value of distributed resources to end-use
18 customers could be revealed more clearly. And the
19 question that comes to mind is the ability of
20 end-use customers to use either storage or self
21 generation, something besides a Honda generator,
22 say a PV panel during an outage. We have these

1 rules in place that basically require all those
2 panels, all the rooftop systems to be shut off as
3 soon as the grid is not supplying adequate
4 support. And to my knowledge, there's not an
5 option. I'm not aware of a regulatory option
6 somewhere that says to the customer -- oh, there's
7 a different option here. You can disconnect your
8 system from the grid and then self supply. And it
9 seems to me that if customers could disconnect and
10 self supply, during periods when the grid is down,
11 that that value would dramatically increase the
12 number of customers who actually would say, hey,
13 I'd really like to have that installation because
14 that's a serious added value to me. So, am I
15 wrong in that point, and is that a topic that is
16 relevant to the smart grid subcommittee's work,
17 particularly in the regulatory policy part of it.

18 MR. BALL: Billy Ball, Southern Company.
19 I'm not really sure what keeps a customer from
20 doing that. It's a switch. I mean, customers who
21 have back-up generators that you can buy from Home
22 Depot, Lowes, anywhere, they do that all the time.

1 It's just a switch. When the power goes out for
2 safety of the electrical workers, the switch
3 throws the generator cranks, and just like the
4 commercial on TV, they keep vacuuming, and grandpa
5 keeps dancing, and (laughter), so I really don't
6 know. I mean that happens today. It may not
7 happen with regularity with other types of
8 self-generating devices, but I don't know why it
9 couldn't. I'm not sure there's anything missing
10 there, any work to be done.

11 MR. COWART: That would be terrific if
12 it were widely known, but I've been told that in
13 lots of jurisdictions, the interconnection
14 requirements for net metering customers do not
15 allow it.

16 MR. SLOAN: Tom Sloan. I was going to
17 pursue the same line of comment that Billy just
18 did, because we're already doing it, particularly
19 for the larger customers with interruptible rates
20 and such. But the underlying question you're
21 asking about -- what is the value to the customer,
22 I think can be expanded. What is the value to the

1 utility, if that customer can self-generate. And
2 I'm thinking of some things that are going on --
3 discussions at least, that are going on in my
4 state, where the National Guard is looking at
5 putting rooftop solar on their armories. Their
6 peak load is on the weekend, which is
7 non-traditional for the utilities. But allowing
8 the utility to manage their output, Monday through
9 Friday, which would provide a benefit to the
10 utility in meeting both its peak load, and its
11 renewable demands and such. So, I think that
12 there's some customer benefits there. Some
13 utility benefits that should be captured as we
14 look at this stuff. Beyond that, I don't know
15 whether we can get at the value of a micro-grid
16 impact on customers who cannot take advantage of
17 it -- the low-income folks, or people my age, who
18 aren't going to make that investment, because we
19 have to pay for our nursing home rooms coming up.
20 But is there a value for storage that indirectly
21 impacts those of us who don't directly
22 participate.

1 MR. ROBERTI: Paul Roberti from the
2 Rhode Island Public Utilities Commission. So this
3 is an area where -- to me it's in the center of
4 that new frontier, trying to triangulate on
5 exactly what makes the most sense, bringing
6 economics and what resources are available. So, I
7 always back up and say, what would I do as a
8 customer? Tropical storm Irene had the longest
9 outage for a week. And reflecting back on that,
10 in the event that that outage would occur with the
11 next, we call it the next storm of the century,
12 because that seems to be the lingo we use these
13 days. And as Jim said, all I have to do is write
14 a \$4,000 check to have the generator put in, and
15 have that power supply, without any capacity
16 factors, without any voltage issues. And as I
17 probed in this issue, I was out in the Sandia
18 National Laboratories a few months ago, and went
19 into their solar facility, and was pressing all
20 these questions. And there's these engineering
21 issues that crop up when you look at the
22 distributed renewable generation, as opposed to

1 more conventional type of back-up generation. And
2 one gentleman finally said at the end of the day,
3 it's not going to kick on your compressor. We saw
4 some data on that yesterday. You're not going to
5 run your central air-conditioning. You may not
6 get your furnace started to get hot water. You
7 may keep your refrigerator going. So there's all
8 these engineering issues that, I think when you
9 factor in, where do you really want to be when
10 that next storm comes in, I wrestle with that
11 issue. You know, maybe one week without
12 electricity isn't so bad, and all the NERC
13 standards, there is this built-in consequence of
14 not guaranteeing 100 percent electricity all of
15 the time, even outside of the storm context. So,
16 you'll find out that these are my first comments
17 on this committee, but you'll find out that I'm
18 more of a pragmatist on some of these elements.
19 And I don't know the answer to it, but I certainly
20 think about this question often.

21 MR. COWART: Let's go around this way,
22 Barry, and then (inaudible).

1 MR. LAWSON: I just wanted to -- I
2 believe clarify something. Having a back-up
3 generator, is not the same thing as net metering.
4 We seem to be equating the two. Having a back-up
5 generator as Billy discussed, involves opening the
6 line between you and the utility to protect the
7 line crews during an outage. Net metering is
8 selling back into the system. That's not what
9 most people are interested in doing. They're just
10 interested in having their lights, their
11 refrigerator running, during some sort of event,
12 whatever the event is. So, I think we need to be
13 careful not to try to mix up net metering and
14 back-up generation too much. Even if we didn't
15 intend to do that, I think we can confuse a lot of
16 people. It's not rocket science to have back-up
17 generation put in. People in my neighborhood have
18 it now. I don't. I work for the industry. I'm
19 trying to remain strong. (Laughter).

20 (Inaudible), but let's try not to
21 confuse those terms. Thanks.

22 MR. COWART: Just to be clear, I wasn't

1 confusing those terms. I was trying to raise a
2 question about an additional value that could be
3 offered to net metering customers, without having
4 to go out and buy a Honda generator.

5 MR. CURRY: Just about a
6 minute-and-a-half on the economics of a company
7 like Solar City -- the net metering portion is the
8 last one in. The first is the tax benefits that
9 accrue from investment tax credit. The second is
10 the accelerated depreciation that only a
11 corporation can take with the kind of breadth that
12 a major solar distributor can work with, which is
13 roughly 15 percent of total. That's from tax
14 credit (inaudible). The net metering portion is
15 what puts it over the top in many states, and
16 permits the offer to be, no money down. So, while
17 net metering -- and I take the point that Barry
18 made in terms of confusing things, but when you
19 look to the spread of this, and the economic
20 justification for it, that metering is a very
21 significant component of the business case for
22 rooftop solar.

1 MR. COWART: We take the rest of these
2 comments, and then we'll turn to the panel.

3 MR. BROWN: Merwin Brown, CIEE -- maybe
4 to add to the confusion -- I think the issue was
5 not an issue of confusing the terms of net
6 metering versus emergency power. The difference
7 is to me, the issue of using your photovoltaic
8 system that is tied to the grid, and you are net
9 metering, to use it as an emergency supply,
10 there's a distinct difference with the emergency
11 generator in two factors. One, that's already
12 been mentioned is that the emergency generator,
13 the Honda generator, has storage built in, in the
14 sense of its fuel, and as Sandia says, without
15 something like that, it's difficult to get things
16 like HVC started, and it's also difficult to
17 maintain any kind of high level of power use, if
18 you've got your supply going up and down, and up
19 and down, which photovoltaics tend to do.

20 The second issue, that I think isn't a
21 big one, is it's one thing to be able to develop a
22 system where -- if the power goes down, and you

1 want to put an emergency generator on it, it can
2 easily be isolated from the grid for sure. But if
3 your photovoltaic system is already on the grid
4 and running when the power goes down, I think it's
5 doable, but I think there's a lot more concern
6 about, can you isolate it and make sure it's
7 isolated, while it's purifying your emergency. So
8 I think there's the issue. And I think the
9 technology needs to be able to convince the
10 regulatory bodies and the safety people that
11 that's safe. So, to me, that's the distinction.

12 MR. BOSE: I think Merwin pretty much
13 stated, what I was going to say. And it goes back
14 to what Granger said. That the value to the
15 customer during a contingency condition, is much
16 higher than the value to the customer of just
17 paying the time-of-day rates. You know, the story
18 that comes to my mind is that when India had the
19 blackout with 600 million people out of power, the
20 actual numbers of people that felt it, were much
21 less. That's because about 300 million of those
22 didn't have electrical connections anyway. And

1 the people who lived in the big apartment building
2 in Delhi and Mumbai never felt it, because they
3 thought it was just a usual rotation of their
4 blackouts. And their diesel generators kicked in,
5 and they were just fine. So, to calculate the
6 value to the consumer, you know, you can do the
7 engineering analysis, and come up with the dollar
8 numbers, but it really will not have any
9 connection to what will actually happen. But as
10 people are going to get diesel generators, you're
11 going to live on an overhead distribution feeder
12 out in the country. I mean, that's just sort of
13 standard. But I wanted to make a point about the
14 internet, and the value of R&D. You know, being
15 an academic, one needs to do R&D that will lead to
16 paradigm shifts. But it doesn't help to look back
17 and see which are indeed efforts that got us into
18 paradigm shifts. Because there were whole bunches
19 of others that we did R&D on, that didn't get
20 (inaudible). And in fact, there are still lots of
21 technologies we've been working on for decades,
22 which is still 20 years in the future, and after

1 billions of dollars spent on it. That doesn't
2 mean we shouldn't be spending money on it, we have
3 to also do R&D, which says, what would happen if
4 that paradigm shift didn't take place, and we
5 still have to live without storage devices that
6 are not in the \$500 range. That is, what is the
7 penetration of PV going to be that we can handle,
8 if the storage solution doesn't come about in that
9 timely manner.

10 MR. COWART: All right, thank you.

11 MS. REDER: A great lead in to our
12 panel.

13 MR. COWART: Back to the panel. Thanks
14 very much.

15 MS. REDER: All right, I'm feeling
16 better, now that I have four of four panelists
17 here. So we can get started on this distributed
18 energy storage panel. As I mentioned earlier,
19 this is a contribution to the white paper that's
20 in development. Carlos Coe is actually chairing
21 that white paper, and welcomes your incremental
22 authorship, I am sure. But anyway, this is a

1 joint effort between the smart grid and the
2 storage subcommittees. This team was assembled
3 because they've all kind of had their hands into
4 doing it. We're well beyond the pilot stage, and
5 we've been asking them, what are the lessons.
6 What are you going through, and where do you
7 anticipate going from here? And with that being
8 said, what are the gaps, and what can DOE do to
9 help facilitate moving through those gaps? So,
10 pulling out of the DOE database, just to give you
11 some sense of where we are from a storage
12 perspective, there's actually 233 storage projects
13 that have already been installed globally, of
14 that, 368 megawatts of battery storage or 746
15 megawatt hours. Those are global numbers, but I
16 thought it gives you a perspective, that there are
17 actually a lot of installations out there, as well
18 as here. So, we're not in a situation of trying
19 to figure out how? It's more kind of figuring out
20 what the future might hold and store.

21 I guess a little bit on the conversation
22 around value propositions -- sometimes I like to

1 step back and think about our distribution asset
2 base and kind of question. We put in a lot of
3 distribution infrastructure, underground cable,
4 lines, transformers and the like, that
5 fundamentally are there to serve peak conditions,
6 that happen very rarely, less than one percent of
7 the time. So, if you think about it, it gets back
8 to Tom Sloane's comment on, what is the value on
9 the utility side to increase the utilization. You
10 know, to actually think about, how do you use the
11 infrastructure, so the utilization is higher than
12 what it is today. We have a lot of vulnerability
13 in those peak conditions, as you well know. So, I
14 think these kinds of questions get us into a
15 different mind-set than our traditional design.
16 And I really like Chris' comment about, what can
17 we do in order to think about this infrastructure
18 like the internet, where there's so much
19 flexibility that we don't have to go through all
20 of these hoops, in order to facilitate this local
21 interconnection. That's the kind of thinking that
22 I believe helps us facilitate where energy storage

1 has a play in this marketplace, is actually trying
2 to transform the grid, so it can be an
3 interconnection type, like the internet.
4 Certainly we had many references yesterday, that
5 storage could help us manage through the duck
6 curve, and I know that both Mel and Tom Bialek
7 will have their various perspectives, both on the
8 regulatory side and the implementation side, of
9 how energy storage has been doing that in
10 California, and the visions going forward. From
11 my vantage point at S&C, we've certainly been
12 involved in a lot of these installations
13 throughout the country, and actually globally.
14 And I think some of the topic that come to mind,
15 more from the supplier side and the services side,
16 are topics like, how do we integrate and control
17 to meet the needs, i.e. protection,
18 interconnection, demand side, micro-grids. Where
19 are we at in terms of standardization
20 requirements? It's just right for figuring out,
21 you know, where we go in the standardization
22 front. You know, there's life expectancy

1 conversations here on the power electronics'
2 aspect, and how that dovetails in, to what we've
3 grown up from a power system's perspective, so
4 that kind of alignment, we need some work on. I
5 think, you know, obviously the market and the
6 policies, i.e. jurisdiction, incentives, rate
7 recovery, asset classification, all ripe for
8 conversation, right? Certainly this grid friendly
9 aspect, and how do we make this stuff really
10 user-friendly is a piece. And then I think it was
11 Merwin, that talked about monitoring aspect. You
12 know, there's a lot of work that still needs to be
13 done on the monitoring, the condition-based
14 maintenance, foolproofing this stuff, if you will,
15 and taking advantage of, not only the
16 functionality, but also being able to give us
17 visibility to better manage going forward.

18 So those are kind of my high-level
19 comments, to kick off the panelists here, of which
20 we have four very esteemed folks. I'm certainly
21 glad you made the time to be here. Thank you very
22 much. I know it takes effort to do that. Will

1 Fadrhonc is actually with STEM. He'll be our
2 first speaker. And he's the manager of Grid
3 Solutions there. This is actually a situation
4 where there's a commercial application, using
5 storage and figuring out from a market
6 perspective, how to be an aggregator. Will has
7 experience in distributed storage. As a resource
8 in the broader power systems, focuses on market
9 development, policy, and utility relationships,
10 especially as it relates to distributed power.
11 And also, you know, a lot of his background came
12 from time in Ahlsten, when he was involved in wind
13 power there. So Will will be our first speaker.

14 He'll be followed up by Tom Weaver. Tom
15 is at AEP, where he's had most of his career.
16 Currently the manager of distribution system
17 planning at AEP. AEP put in a lot of the early
18 storage systems, so Tom will be talking about
19 that. He's had a long experience with system
20 planning, network planning, and engineering
21 fundamentally in distribution systems there at
22 AEP. Our paths have crossed many times at IEEE,

1 where he's been very active (inaudible) as well.

2 And then Melicia Charles, or Mel, is
3 actually with the California Energy Commission.
4 She is an energy advisor, and of course, a lot of
5 our front running policy is coming out of
6 California. So, we'll hear the thinking around,
7 can the mandate for storage in California, and
8 where that's headed. In terms of her experience,
9 she's had a lot of background developing policies
10 and programs related to solar, and also to
11 distributed generation and energy storage, and has
12 served on a consultant on evaluating programs.
13 And also supervised the California PUC's customer
14 generating programs, which oversees the California
15 Solar Initiative, self-generation incentive
16 program, and the net energy metering policies.
17 And we talked a little bit about net metering
18 earlier, so we can quiz her more on that. Get
19 ready.

20 And then Tom Bialek, who's actually been
21 with the EAC in prior panels is back again. So,
22 thank you, Tom. Tom is the chief engineer at San

1 Diego Gas and Electric Company, and as you know,
2 SDG&E has put in a lot of technologies in the
3 smart grid space, and Tom has been in the middle
4 of, not only thinking about the road mapping, but
5 also the implementation thereof. He's got a lot
6 of experience with smart-risk strategy and policy.
7 He's been a principal investigator for micro-grid
8 projects, and actually did some peer review work
9 for DOE on the micro- grid projects. His
10 background, of course, is in electric utility
11 design, planning, operations, and has done
12 numerous papers in this area. So anyway, I
13 welcome the panelists. Thank you so much for
14 being here. We'll just get started. Will, are
15 you ready? Okay.

16 MR. FADRHONC: Thank you all. Thank you
17 for having me here. It's great to be here. As
18 Wanda mentioned, I'm with STEM. My name is Will
19 Fadrhonc. STEM is a customer side energy storage
20 and data analytics company, based in the San
21 Francisco Bay area. We have an office right next
22 to San Francisco Airport, if any of you guys are

1 ever coming through. We love to have people into
2 the office. We can show you some of the hardware,
3 some of the software demonstrations.

4 A little bit more color on STEM. We
5 install energy storage systems behind the customer
6 meter, primarily our go-to market is to operate as
7 a peak reduction product for those customers.
8 Commercial and industrial customers get charged,
9 not only for the kilowatt hours that they use, but
10 also the peak kilowatts that they use, over the
11 course of a year. We tried to identify those
12 peaks in advance, using data analytics. And as we
13 see them coming, discharged out of our batteries,
14 through the utility meter and the distribution
15 system, seeing a lower peak demand on it. The
16 result to that is savings to the customer on their
17 bill. We can also aggregate these systems, as we
18 install in a geographic area, and operate them as
19 a network fleet, essentially created a virtual
20 power plant, a demand response resource, or
21 whatever you want to call it. We've got about 30
22 systems installed around the State of California.

1 A nine megawatt backlog, a pretty aggressive sales
2 team, so that number is probably out of date by
3 now. We've developed a storage finance product,
4 similar to the solar PPA, which has gotten a lot
5 of traction in the industry, because a lot of the
6 smaller commercial and industrial customers don't
7 want to lay the capital up front to actually
8 purchase the system outright. This allows them to
9 pay as they save. In addition, we've got a UL
10 certified product, that you see here. These
11 silver boxes, each tower we call them, is about
12 the size of a gym locker. It's 18 kilowatts, 30
13 kilowatt hours, so you're looking at 54 kilowatts,
14 90 kilowatt hours of storage there, that's full AC
15 to AC. It's about 1 1/2 square feet by 6 feet
16 tall. So it's a very compact unit, and depending
17 on how large the customer is, we can install more
18 or less. So we can go down to 18, or we can stack
19 up as many as you'd like.

20 There was a question earlier about
21 standards and process. We rely very heavily on
22 the standards' organizations like UL and IEEE.

1 It's the fundamental way to build trust between us
2 and the distribution utility, in order to prove
3 that can install and interconnect safely, in
4 accordance with prudent electric practices, and
5 that in the event of contingencies, our systems
6 are going to operate accordingly, disconnect when
7 we need to, stay connected otherwise. So there
8 was another question earlier, I think, about the
9 drop of the cost of solar over the last three
10 years, going down by some 60 percent. We also
11 find that standards are a great driver of that.
12 Internally, we have an expression that we're
13 building products, not projects. We don't like to
14 get into large engineering projects, where you're
15 designing things from scratch every time, and
16 you've got a huge amount of switch gear, and
17 you're pouring pads and cement. We just want a
18 nice simple product that's going to fit behind a
19 50 amp breaker with a disconnect, and you can put
20 that everywhere else. So the three-year drop in
21 PV prices, it wasn't because we developed a new
22 solar panel or a new chemistry, or a more

1 efficient panel, it's because we had a product,
2 and we let the manufacturing world go out and, you
3 know, and hammer on it and hammer on it and get
4 the cost down. At STEM we've done the same.
5 We've been able to pull about 40 percent of the
6 cost out of our product in the last year, just
7 since our certification.

8 So, I guess just to sort of (inaudible)
9 a little bit, I think there's -- why we've been
10 asked to come here, is that we sit in a slightly
11 different spot on the system than a lot of energy
12 storage. You can put it at a grid scale. You
13 could be a pumped hydro facility that's sort of
14 transmission connected. You could be in a
15 substation. You could be on a pad, off the
16 distribution feeder. We install behind the
17 customer's meter, really at the last mile, behind
18 -- on the secondary side of the transformer. So
19 we are a low voltage product. We'll do anything
20 480 on down.

21 The reason that we've developed behind
22 the meter product is really kind of threefold.

1 The first is from a power system perspective. The
2 end of the system is really where you're getting
3 the most value, in terms of resource development.
4 So we're installing what's effectively a capacity
5 resource in a customer's basement. And if you
6 have access to that via web protocols through our
7 cloud architecture, you can discharge those
8 systems very quickly very responsively, and you're
9 going to see load come off in the hardest to reach
10 areas of the entire power system. We find that
11 it's also cheaper, faster, and safer to be behind
12 the meter. It's cheaper because we're a low-
13 voltage product, so you don't need highly trained
14 installers to go into a substation and shut
15 everything down, try to pull something from 69 KV
16 down to 480. All power electronics needs to
17 operate at low voltage anyway, so we're actually
18 just piggybacking off of the distribution
19 transformers that are already out there. So
20 instead of building more grid, we're just using
21 the ones that are out there, a little bit more
22 effectively.

1 Additionally, since we discharge into
2 the customer load, we never net meter or export
3 onto the system. We're just offsetting customer
4 load. You don't get into the situation where you
5 actually do need to build out more grid, upgrade a
6 substation, upgrade transformers. Those get to be
7 very, I guess expensive. And probably more
8 concerning is uncertain projects, in that you
9 don't necessarily know how expensive a substation
10 upgrade is going to be, until it's fully done, and
11 everybody's been on site and left. And so if we
12 can avoid doing that, we're glad to do it. It
13 makes it a financeable product, which is important
14 to us, and important to our customers.

15 And then lastly, we think it's a great
16 way to get customer participation, even if just
17 financial participation in the power system,
18 without avoiding (inaudible). So that's, I think,
19 one of the biggest concerns that people hear about
20 net metering, is that solar is a volatile
21 resource, fuel cells come on and come off, and
22 all sorts of distributor gen has those same

1 problems. If you're spinning the meter backwards
2 and you're injecting current on the distribution
3 system, that has an associated cost with it, that
4 the system was designed and is operated to be run
5 safely with current flowing one direction, we
6 think we can do all of the utility use cases that
7 we see, without spinning the meter backwards; and
8 therefore, without shifting costs from a customer
9 that has storage to a customer that doesn't. We
10 also avoid circuit saturation issues in that way,
11 in that we don't get into 15 percent penetration
12 -- only 15 percent of customers on a feeder can
13 have storage. If you're not net metering, that's
14 no longer an issue.

15 As I mentioned, our primary go-to market
16 here is offsetting customers' peak demand. What
17 you see here is a graph of a disaggregated utility
18 bill, or actually the summation of the three
19 investor-run utilities in California over the last
20 ten years. We looked at ten different rate
21 tariffs that the utilities offer to commercial
22 customers. We broke it down between demand

1 charges and KWA charges, and we overlaid
2 customer-load profiles to see, how was their bill
3 changing over time. And when you aggregate it up,
4 it's probably only one or two or three percent
5 growth per year, but what we see is all that
6 growth is coming from the demand side. Things
7 like cheap natural gas, you know, the second
8 kilowatt hour of storage is pretty cheap. Those
9 are driving the energy costs down, but meeting
10 peak and having a power resource has actually
11 increased pretty dramatically over time. So
12 that's where we see the energy storage being the
13 most valuable is in, you know, at least currently
14 being operated as a power resource. So this is
15 just an example of the particular use case. This
16 is a customer -- we installed -- right there,
17 that's, I think December 12th, and we've been
18 operating at that customer site since clipping
19 peaks here and lowering their system. So again,
20 you'll see that we're not pushing power pack to
21 the system, but we're manipulating the customer
22 load, according to the tariff. So this is -- from

1 a regulatory and a utility perspective, if we
2 think of the tariff, not just as the rate recovery
3 vehicle, or the way that we collect the money back
4 that we're owed, but rather as the economic signal
5 that we're sending to all of our customers,
6 hopefully to have them respond to -- we see that,
7 you know, this is the outcome that we found for
8 customers, or for commercial industrial customers.
9 So this is just a blown-up view of that.

10 As a utility resource, once we install
11 our systems in a given geographic region, we can
12 aggregate them. We have very high level telemetry
13 down to the box, in sort of a subsecond response
14 time. Actually, just last week we qualified our
15 resource in San Francisco at a couple of different
16 customer sites with the California ISO. We've
17 been participating, bidding in the day-ahead
18 energy market there. And so we're actually now
19 doing it. We're using distributed storage to
20 provide wholesale value, in that we've had a very
21 fast responding, local capacity resource. Again,
22 no upgrades to the transmission system. And

1 there's a lot of other things that can go. If we
2 have a partnership with a utility or even just an
3 energy trader, we can provide a lot of hedging
4 against volatile swings in the five-minute
5 imbalance market, and the hour-ahead market, all
6 the way up to that -- because we're getting this
7 very quick response, highly localized resource.
8 There's a lot you can do with that, from a
9 trading, risk-management perspective that we're
10 pursuing.

11 As I mentioned, we're a California
12 company. We're there for a couple of reasons.
13 Thanks to Mel and Tom for their work and the
14 organizations they represent. But we like
15 California, because it's -- we have incentive
16 structure, so there are programs like the
17 self-generation incentive program, which was a
18 program that was born really out of the California
19 energy crisis in 2002, 2003, where they realized
20 that having distributed generation, improves
21 system reliability a great deal, because you're N
22 minus one, N minus two criteria really diminishes

1 a great deal as you get a very robust distributed
2 network of systems. So the result of that was
3 this incentive program called the Self Generation
4 Incentive Program, which as of about two years
5 ago, has included energy storage as part of that.

6 We have very progressive utilities.
7 Utilities who have been on the forefront of things
8 like solar interconnection. So there -- on the
9 distribution side, they're professional at
10 installing, distributed power electronics based
11 resources, primarily solar and fuel cells. But
12 now they're starting to see a lot more storage,
13 and because we don't have to fight a lot of the
14 same fights around UL or standards, we've been
15 able to interconnect very rapidly in all three of
16 the investor-run utilities in California. It's
17 California; we have an early adapter culture.
18 We're in the heart of Silicon Valley, STEM is. So
19 there's a lot of early adapter customers. For us
20 from a talent perspective, the lion's share of our
21 technology is on the software side. We really
22 think that energy storage is a software problem,

1 not necessarily a hardware problem. So our
2 technology team is full of people that should be
3 working at Facebook and Google and Amazon, but as
4 our VP of technology says, they wanted to come
5 work for us, instead of selling more socks. We
6 love California for a lot of reasons. That said,
7 there's certainly a couple of changes that we
8 think could help push distributed storage,
9 distributed resources, really the distributed
10 grid, because we do see -- that being the case, in
11 terms from a contracting perspective, from a
12 reliability perspective, there's a lot of value to
13 a robust distributed network.

14 I'll focus on this last bullet here,
15 which is -- I think that's what will make this
16 distributed resource industry really explode, is
17 how do we get the utilities on board with this?
18 How do we have them make money? STEM certainly
19 doesn't have the answers for those yet. We've got
20 a resource that looks and acts and contracts a lot
21 like everything else that they've seen. And we've
22 done that purposely. But we need to make sure

1 that this is good for (inaudible), is good for
2 shareholders, good for the system. So if anybody
3 has thoughts on those, I would love to hear them.
4 I think we'll be glad to take questions at the end
5 of the panel.

6 MR. WEAVER: Good morning. Thanks for
7 the opportunity to talk about energy storage and
8 what we've done at AEP. We actually have been a
9 leader in applying energy storage, and I'll give
10 you a couple of examples. During the last few
11 years, we've kind of taken a pause. We did a lot
12 with NAS batteries. We started into the community
13 energy storage world. And all of this with the
14 expectation that costs were coming down. They
15 really haven't come down the way that we expected.
16 So, I think the state for us is, we've learned a
17 lot about how to apply storage. We're still
18 learning how to get the full value out of storage.
19 And just recently, we've kind of renewed our
20 interest, somewhat due to customer inquiries,
21 somewhat due to the type of discussions that are
22 taking place here. So I think it's very timely

1 for me to be talking about storage and hearing
2 some of the developments across the country.

3 So in the interest of time, I'll just
4 briefly mention a few highlights about AEP. We're
5 no longer the largest distribution company in the
6 country, but we're among the largest. We have 5.3
7 million customers, and from a distribution aspect,
8 one thing that's really important is we have 5,500
9 different distribution circuits. And also
10 significant is, we operate in 11 states. So, we
11 get to work with 11 different states. We get to
12 learn a lot from state to state, and that's
13 typically a good thing.

14 I'll just briefly go through some of the
15 history of energy storage at AEP. We started
16 doing energy storage years ago. We had our first
17 pumped hydro down in Roanoke, Virginia. I don't
18 know the exact date, but I know it dates at least
19 back to the seventies and probably back to the
20 sixties. So we've been in the storage business
21 for years. We were the first to apply sodium
22 sulfur batteries in the United States. I'll tell

1 you more about that first installation in a
2 minute, but we have four, actually five,
3 installations in place. And we've been working on
4 community energy storage. And we're still
5 learning about that, but we believe that it has a
6 lot of value in the future, and it spreads the
7 benefits across customers and the utility.

8 So just a little bit about NAS
9 batteries. I'm not going to go through the
10 details of how sodium sulfur batteries work, but
11 they do operate at a high temperature at 300
12 degrees. And when they're charging or
13 discharging, they still operate at 300 degrees.
14 Now, if for some reason, they get completely
15 discharged, you must maintain that 300 degree
16 temperature. So we have to have heaters in the
17 battery compartments to make sure that if they do
18 get discharged, like if there was a massive
19 outage, and we didn't have local power to keep
20 them charged, then we would have to invoke these
21 heaters, to keep them at 300 degrees. They're
22 pretty efficient for a battery system. Their

1 round-trip efficiency is, I believe it's like 75
2 percent, which is pretty efficient for a utility
3 scale battery installation. Our first
4 installation was in Charleston, West Virginia. It
5 was a one megawatt battery. Its main purpose was
6 to help us defer building a new substation. We
7 had a substation that was reaching overload, and
8 we had a new station in plan. We found that we
9 could defer that station at a cost of probably 3
10 to 4 million dollars. We anticipated we could
11 defer that for four to five years. I think we
12 actually ended up deferring it seven years, so we
13 got a lot of value out of that battery. No even
14 with that value, it didn't fully justify the cost
15 of the battery. So we're still looking for,
16 what's that added value? What else can we do with
17 that battery? Since then, we've put in three,
18 two- megawatt units, one in Ohio, and one in
19 Indiana, and one in West Virginia. We also have a
20 four megawatt battery down in Presidio, Texas.

21 Here's a picture of a NAS battery
22 installation, and -- here somewhere. I want to

1 point out a couple of things. The large, tall
2 units you can see, are two, one- megawatt NAS
3 battery compartments. They're pretty big. It's
4 roughly the size of a tractor/trailer and a little
5 taller. In the front you see the label PCS. It's
6 basically the inverter string. That's what takes
7 the DC power to 480 volts. Then there's a
8 transformer that takes it from 480 volts to our
9 primary voltage. You also see a gen set there.
10 That's the generator to power those heaters, in
11 the case that we have a total isolation of this
12 battery location. Part of what I wanted to point
13 out here is the difference between the battery
14 cost and the installed cost. That's one of the
15 realities, I think we need to make sure we're
16 dealing with, when we talk about cost. A lot of
17 people, when they talk about batteries, they just
18 talk about the battery cost. But when we're
19 looking at value, we've got to look at the
20 installed cost of having that battery available.

21 I won't spend a lot of time on this, but
22 you can see there -- if you look at the top chart,

1 you see a load graph, hovering around 20 megawatts
2 at peak. If you look at the red line, that's the
3 lowered peak, because the battery was supplying
4 part of the power. And if you look in the next
5 time frame, right here, the peak would have been
6 this much. But because the battery is
7 discharging, the peak is only this much. Our
8 limit was 20 megawatts, and we were able to
9 maintain that limit. Then at night, the battery
10 charged. You can see that it added load at night,
11 but it really didn't hurt anything, so, a very
12 good cycle.

13 I like to use this slide to point out
14 some of the customer value of the islanding
15 features we can do with these NAS batteries. This
16 is the town of Churubusco, Indiana, population
17 about 1,800. It's got a city office, a fire
18 station, a post office, all those things that a
19 small town has. We can island the whole town.
20 That's pretty cool. Fortunately, since the
21 battery's gone in, we haven't had the opportunity
22 to island the whole town, but we can if we need

1 to.

2 Well, let's move on now and talk about
3 the concept of community energy storage. You
4 know, applying these large batteries, basically in
5 a substation type environment, is really good, and
6 you've seen the value of what we can get from
7 that. We think we can distribute that value
8 closer to the customer, by using smaller units.
9 And the first units that we're testing are only 25
10 KVA, but they would typically be applied in a
11 place where maybe you're serving three to four
12 customers. And they're connected to the
13 secondary. Again, closer to the customer. So,
14 you get unique benefits for the customer, and if a
15 customer has an electric vehicle to charge, it
16 works very well with that. And it can directly
17 interface with customer-owned renewable resources.
18 We could also do demand control through
19 contractual integration with a home area network.

20 One of the complications that I think
21 the industry is still dealing with is, if you have
22 an outage, and you're going to use these batteries

1 to restore the customers for a period of time, how
2 do you control who uses what power, and who drains
3 the battery. If one guy's got his television, his
4 beer cooler and everything running, and the other
5 guy is sitting there with one light on and
6 charging his cell phone, is that fair. So, one of
7 the things we have to come up with, is some way to
8 equitably allocate that energy.

9 Here's the concept that you have
10 multiple CES units, each serving mobile homes.
11 The specifications -- these are available on our
12 website at aeptechcenter.com. We had a lot of
13 help in developing these, but I think we took a
14 leading part in developing those. I know we
15 worked very closely with S&C and EPRI, and those
16 specs -- I'm sure they're being tweaked today, but
17 the basic specs are out there.

18 Well, a little bit more about the local
19 benefits, back-up power, flicker mitigation,
20 renewable integration. When you look on the
21 utility side, if we have a fleet of these -- if we
22 had 80 of these at 25 KVA, that would be our two

1 megawatts, similar to what we had in our station
2 deployment. So, with a controlled hub, we could
3 then do load leveling at a substation level, power
4 factor correction, and ancillary services.

5 I'm not going to go through this slide
6 in detail, but it gives a vision of a layout, that
7 could make a lot of sense. A CES unit and then a
8 DC bus, where customers' energy storage,
9 customers' renewable -- all those things that
10 operate on DC, electric vehicles, could be
11 connected directly to a DC bus. Think about the
12 efficiency we gain here, when we have less
13 inverters in the line. So again, I don't know
14 that anybody is doing this yet, but the concept is
15 there, and I'm sure we'll be doing it soon.

16 Okay. The drivers for energy storage --
17 peak load shaving and leveling. This was early
18 main driver. We did some studies of some
19 additional installations, when we were thinking we
20 would put more NAS batteries in. And we found
21 that the peak -- the deferral of capacity projects
22 would get you about 20 to 50 percent of the

1 justification for putting in a NAS battery. We
2 never found a project that would fully justify a
3 NAS battery, just by deferring a capacity project.
4 So, we've always known that we need to find some
5 additional values. Another value is islanding of
6 a load area. It's very hard to put a dollar
7 factor on this, but it can be done. Just an
8 interesting story about islanding. I told you
9 about Churubusco, and we haven't had the
10 opportunity there. Down in West Virginia, near
11 Milton, we have a battery that has islanded
12 several times. And the most interesting one was
13 during a major snowstorm a couple years ago.
14 Almost all of the feeder was out. The only
15 section that could be restored was the section
16 closest to the battery. And there were only 25
17 customers in that section. We were able to keep
18 those 25 customers on for two days. Of course,
19 everybody was driving up and down the road,
20 wondering why those customers were on and they
21 were off. But the battery did its job. Smoothing
22 the variability of solar and wind generation,

1 energy arbitrage -- you can charge at lower cost
2 and discharge at higher value. And ancillary
3 services -- frequency regulation, spinning
4 reserve. We have yet to tap those. We're still
5 trying to figure out how to do that, and we think
6 that's the key, to filling in that gap, between
7 what we can get from the deferral value, and we
8 can close that gap and beyond, we hope, with some
9 of these other values.

10 Balance and cost of benefits -- energy
11 storage cost is still high. We know it's coming
12 down, but it's still high. Energy density needs
13 to improve. These things take up a lot of room.
14 Utilities need to find the full value of energy
15 storage. I know I've mentioned this several
16 times, but it is really key. T&D referral is the
17 easiest to calculate, but varies greatly. Other
18 values, such as energy arbitrage, frequency,
19 enhancement of variable energy sources, do not
20 have identified dollar values yet. We're working
21 on it, but we're not there yet.

22 I put this slide in to recognize that

1 some of the work we've done, has been funded by
2 DOE projects, so we typically put this slide in.

3 Wanda asked us to mention things, we
4 thought the DOE and this group, could do to help.
5 And after hearing that, I put some down that
6 aren't on the slide. Obviously, one is cost.
7 Help us in the industry find lower cost ways to do
8 this. Not only the battery costs, but the
9 installed costs. Help us identify and capture
10 value. And when we do that, we reduce
11 uncertainty. And we heard just a little while
12 ago, one of the biggest threats for the utilities
13 is continued uncertainty. Anything we can do to
14 reduce the uncertainty around energy storage and
15 these other things, is bound to help.

16 And lastly, help education the public
17 and the folks who are driving toward a new energy
18 policy. Help educate on the realities. Things
19 like -- we can't just talk about battery cost. We
20 have to talk about installed cost. We can't talk
21 about solar as a 24-hour-a-day source. We can't
22 talk about solar as a source to start your air

1 conditioner and run your sweeper, unless it's a
2 really, really big solar, with a lot of storage
3 behind it. So, if you can help us with those
4 realities, I think we can really make this work.
5 Thank you.

6 MS. CHARLES: Hi everyone. I am Melicia
7 Charles. You can call me Mel. Thanks for the
8 opportunity to be here. I actually sat in on some
9 of the meeting yesterday, just to understand what
10 you guys do and understand the conversation, and
11 it was really educational and helpful for me,
12 especially since often I have tunnel vision,
13 because I work from the California perspective.
14 So it's really good to hear the conversation, when
15 it comes to the national perspective and the
16 broader perspective.

17 I'm here mainly to talk about the
18 storage mandate today. And so I'm going to take a
19 step back and just talk about our procurement
20 target, and some of our thinking behind it, how it
21 works, and where we are now, and where we think
22 we're going. Some terms of the CPUC, long

1 statement -- we do a lot of things. We regulate
2 the transportation industry, the
3 telecommunications industry somewhat, and the
4 water industry, in addition to energy. When it
5 comes to electricity, our mission at a high level,
6 is to provide safe and reliable electricity at
7 affordable rates.

8 In terms of who we regulate, we regulate
9 the investor-owned utilities. The large ones
10 being Pacific Gas and Electric, San Diego Gas and
11 Electric Company, and Southern California Edison
12 on the electricity side. We do strive to be a
13 national and international leader when it comes to
14 energy. We have a number of aggressive
15 initiatives when it comes to renewable energy and
16 energy efficiency and now energy storage.

17 Our decision and our mandate -- so, it
18 all started with state legislation, AB assembly
19 bill 2514, which was authored by Nancy Skinner.
20 It basically directed a CPC to adopt procurement
21 targets for energy storage, if appropriate, and
22 for us to reevaluate our determinations every

1 three years, and include future RPS plans to
2 comply with the storage decision and mandate. So,
3 once that bill was passed, we actually had a lot
4 of activity that started before the mandate, and
5 that included establishing a framework of storage
6 applications and use cases. It included 21 use
7 cases, end users and seven use cases including
8 voltage support and EV charging. And looking at
9 different types of storage from a policy
10 perspective. We also identified regulatory
11 barriers, including lack of defined
12 interconnections rules, which I've seen is a big
13 part of the discussion yesterday and today, which
14 is great. And lack of a cohesive regulatory
15 process, which we are trying to rectify with this
16 mandate.

17 In terms of studies, I think somebody
18 mentioned earlier this morning, that they wanted
19 to identify some valuation that's happened. Both
20 EPRE and KEMA did studies for the CPUC on
21 preliminary cost effectiveness, evaluations of
22 storage. And the storage proceeding has relied on

1 and continues to rely on stakeholders included
2 STEM and other utilities, repair advocates, and
3 non- profits, as we continue to develop our
4 policies. And this has been a key piece for us.

5 So, last year the CPC approved our
6 decision to establish storage procurement targets
7 and policies for load serving entities. The large
8 investor in utilities have a target of 1,325
9 megawatts, cumulative. 3/2020 -- the storage must
10 be procured in four biennial solicitations,
11 starting at the end of this year. PG&E and Edison
12 have roughly a little over 500 megawatts and
13 SDG&E, which is a much smaller service territory,
14 has 165 megawatts. And the above targets are
15 divided into what we call grid domains, the
16 interconnection point, and that includes
17 transmission connected, distribution level
18 connected, and also behind the meter. And the
19 non-utility loads of the entities, and that
20 includes community choice advocates and direct
21 access providers, have sort of a more -- it's not
22 less stringent, but sort of a more high- level

1 target of one percent of their peak load by 2020.
2 And we have basically a lighter, sort of
3 regulatory hand over them.

4 In terms of the different use cases, I'm
5 not going to go through all of this, but you can
6 kind of have a sense of some of the use cases we
7 identified earlier on, including voltage support,
8 and EV charging, bill management. So you have a
9 sense of the various options that we were looking
10 at for storage to help support our systems. And
11 in terms of procurement targets, again, I'm not
12 going to go through all of it, but you can see
13 it's divided up, not only by terms of targets, but
14 also in terms of grid domain.

15 On key piece of this -- we realize the
16 storage part market is a (inaudible), and we're
17 one of the first to come out of the gate doing
18 this. And so there's a lot of unknowns for us.
19 And so for us, the flexibility is key. We didn't
20 want to -- we're trying to strike that balance of
21 having a mandate, but also not being overly
22 prescribed, because we don't know what to expect.

1 So in terms of some of the flexibility
2 we have, after solicitation, a utility may request
3 deferment of up to 80 percent of the target, with
4 an affirmative showing, either unreasonable costs,
5 or an insufficient amount of bids. Deferments --
6 and then deferments again, will be added back to
7 the next solicitation, and they are on the hook,
8 the utilities to procure by 2020.

9 More flexibility -- if a utility does
10 over- procure in one year, which would be awesome,
11 it can be applied to the subsequent year. Utility
12 can shift 80 percent of the targets between
13 transmission and distribution grid domains. At
14 this moment in time, we don't allow shifting in
15 and out of the customer-side domain. The thinking
16 behind that, was that we didn't want -- we wanted
17 to protect customer side storage, and we didn't
18 want any shifting out of it. But we have gotten
19 feedback from various parties, that they would
20 like that flexibility there, to allow for higher
21 procurement targets in the storage domain, and
22 allow the utilities to have that freedom. So it's

1 something that we've heard, and we're definitely
2 considering, as we look to the future in making
3 modifications. And no portion of the procurement
4 targets can be traded amongst the utilities
5 (inaudible). In terms of project eligibility, at
6 a high level, the procurement target has these
7 guiding principles. The first one is with
8 optimization. We obviously want an optimized
9 grid. And then, of course, integration of
10 renewable energy. I heard the duck curve
11 mentioned many times today, and I hear it every
12 day. And grid reliability is a huge, huge, huge
13 piece of this -- a priority for the commission,
14 especially with all of the various policies we
15 have. So, yes, integration of renewable energy,
16 and then reduction of GHG emissions.

17 And then procurements and other
18 proceedings and programs can be counted towards
19 the target, so I will mention the self-generation
20 incentive program, and the RPS program, and the
21 various other proceedings and programs we have
22 within the commission. If they are procured

1 within those proceedings, outside of the
2 solicitations, they do get counted with the
3 target.

4 And on pump storage, which is usually
5 over 500 megawatts, is not eligible, unless it's
6 under 50 megawatts. So, only small pump storage
7 is allowed, and the reason they inclined that is
8 because these targets are 500 megawatts at the
9 most, 580 megawatts at the most for the larger
10 utilities. So one pump storage project could
11 consume a target. And we want to see some
12 diversity in terms of technologies. And then to
13 count against the targets, the projects must be
14 installed and operational after 2010. So, to
15 count towards the targets, all the projects must
16 be installed after 2010, and they must be
17 installed and in operation, no later than 2024.
18 So procured by 2020, installed by 2024.

19 Some additional directives, basically
20 the utilities were directed to submit their
21 procurement applications by March of this year.
22 And the (inaudible) solicitation I mentioned, is

1 at the end of this year in December. And
2 basically, the plans did propose different types
3 of storage resources to be procured, including the
4 quantities and operational requirements. And this
5 is not only for the CPC, but also in submitting
6 these plans, it also gives some early guidance to
7 the industry and the stakeholders, in terms of
8 what the utilities are looking for. It also
9 includes proposed procurement details and bid
10 evaluation protocols.

11 Utilities can own storage, up to 50
12 percent of the storage across grid domains, and
13 the CPC staff is ordered to conduct a
14 comprehensive evaluation of the program in 2016
15 and 2019. And that goes back to the legislative
16 directive that we look at the program every three
17 years. And in terms of this piece, going back to
18 your question in terms of what the DOE can do, we
19 are going to have this comprehensive evaluation in
20 three years. We are going to -- in between 2014
21 and 2016, we are looking at the program. We may
22 make any modifications in the interim. And any

1 sort of support you guys can provide, in terms of
2 evaluation, would be great. I wholeheartedly
3 second all of the issues Tom mentioned, at the end
4 of his presentation. Another issue for us that is
5 a big one, is any sort of safety standards with
6 regards to storage, and anything related to
7 interconnection. That has been a big issue, which
8 Will also mentioned for us. We're in the process
9 of working through it, but it's not done.

10 And where we are now, the utilities were
11 very good, and filed their application a day ahead
12 of February 28th. We are looking at the
13 applications. There has been a couple of
14 workshops, stakeholders have filed their responses
15 to the applications, which raised issues in terms
16 of either efficiencies or modifications, or issues
17 they would like to look at. And we are in the
18 process of sort of working through those issues.
19 And basically, we plan to issue a decision in the
20 fall, that will either approve of modifications or
21 deny the applications. And then the first RFO, a
22 request for offer, is going to happen in December

1 of this year, as I've mentioned many times before.
2 So, there's a lot going on, and we're just in the
3 beginning of the process, but it's been an
4 interesting one.

5 A couple of other things that I want to
6 mention, in terms of procurement and other
7 proceedings that do relate, is that Southern
8 California Edison issued an RFO, late last year,
9 on their local capacity requirement. A number --
10 like 500 I think, distributed energy storage bids
11 were received, and Edison is likely going to
12 request approval this summer for their list of
13 winning bids. And we are not only monitoring best
14 practices in this process for our own proceeding
15 in our upcoming RFO, but I did want to mention,
16 because this is about distributed energy storage,
17 Edison did share with us their short list, and it
18 was really interesting to see that -- we expected
19 most of the behind-the-meter storage to be
20 procured just broadly, throughout all proceedings,
21 through the self generation incentive program, and
22 the permanent load-shifting program. And we are

1 already seeing behind-the-meter storage projects
2 in this RFO, so it will be interesting to see if
3 we see a similar trend in our upcoming RFO
4 (inaudible). And then we also recently adopted a
5 decision on NEM, net energy meter and storage
6 interconnection rules, because this has been a
7 big, major sort of barrier and issue, that has
8 been ongoing for the past few years. And so
9 basically, what it did was establish consistent
10 rules for interconnecting net energy metering
11 projects, allowing certain fee exemptions and
12 streamlining the process. And it's the beginning.
13 I don't think there's more that needs to happen
14 and more we're continuing to work on, but it is
15 the beginning of us looking at storage and
16 interconnection. And I think that is it. So,
17 thank you very much.

18 MR. BIALEK: So, I'd just like to take
19 the opportunity to thank you for inviting me here
20 to present today. I'd also like to, along with my
21 fellow panelists, talk about what we're trying to
22 do, where we're trying to go. Not surprisingly,

1 we've been busy. We have a lot of activities,
2 obviously, a lot of it in terms by regulatory
3 policy, but not just from a regulatory perspective
4 as well. We are working on our, as Mel talked
5 about, our RFO for energy storage. December of
6 2014, RFO will be composed of basically 16
7 megawatts worth of storage, 10 at the transmission
8 level, and 6 at the distribution level, for which
9 we'll be power quality related at the distribution
10 level. Another two will be basically market- type
11 activities. So really (inaudible) really focused
12 on market activities, with the other four being
13 really useful power quality issues.

14 Storage is interesting. I'm not going
15 to give you a lot of information here, but I'm
16 going to try to spend a little bit of time --
17 we've been looking at storage for quite awhile.
18 So we actually have installed units. We did look
19 at all sorts of types, as Tom pointed out. This
20 is Borrego Springs. It's a 500 kilowatt, 59
21 kilowatt hour lithium land battery that we
22 deployed. The challenge in this particular case

1 -- we also looked at the sodium sulfur batteries
2 in the desert, which was kind of interesting,
3 because you would think with it really nice and
4 hot in the desert, that would be really good.
5 National power electronics are buried directly
6 below the cells, and they're only good for 40
7 degrees Celsius, and in the desert, where we are,
8 it's 50 degrees Celsius. So we'd have actually
9 had to put this entire battery in an
10 air-conditioned control room. Think about that.
11 Then you add on top of it as Tom said. You've got
12 to keep it hot, so now you're cooling it to keep
13 it hot. It's really kind of bizarre. We've got
14 some other ones deployed here. These are
15 distributed (inaudible) storage devices that we've
16 deployed as well. So we've deployed a number of
17 them. And here's an additional level of which we
18 are now actually in the process of installing.
19 So, with regards to the targets that were set by
20 the CPUC, effectively, we are, for the first
21 solicitation are actually pretty close to being
22 overprocured and oversupplied because of how the

1 accounting occurs. We do happen to have one of
2 those lucky little 40 megawatt pumped
3 hydro-storage that meets the 50 megawatt target,
4 kind of unusual. But it's a relatively small
5 reservoir. So these are units that are going in,
6 but you can see here, pretty significant numbers.
7 You can see who had quantities.

8 To give you a little idea of what these
9 systems look like, this is one of the other
10 alternatives. Sorry Wanda. We've looked at those
11 two. The interesting thing is -- take a lot at --
12 well I'll just point it out to you here.

13 (Inaudible) over a 50 KV (inaudible) service
14 transformer. And the box standing next to it, is
15 the actual -- in this case 3 KW 72 kilowatt hour
16 in a storage device. So one of the challenges
17 clearly, is for those of you who have never worked
18 in the utility world, everybody says it's easy
19 because we have easements, and the answer is not
20 so easy. These will really get to be pretty big,
21 and we've got a very aggressive undergrounding
22 program in San Diego. We basically take anywhere

1 between 50 and 60 million dollars a year,
2 converting perfectly good overhead conductors to
3 underground conductors. And then what happens is,
4 these green boxes show up, and nobody likes the
5 green boxes. They thought they were getting a
6 better view, but suddenly a green box shows up.
7 They don't like that. So here's the other
8 alternative. This is an S&C unit. You'll notice
9 here, much more compact. We really sort of like
10 these ones. This is in the desert. The
11 (inaudible) storage unit is actually subsurface.
12 So it does create a much smaller footprint. And
13 so from a utility perspective, an easement
14 perspective, that's actually very nice.

15 Now I'm going to show you what we have
16 been using these for. Tom talked about PV
17 integrated with (inaudible) and PV smoothing. So,
18 this particular unit demonstrates the fact that
19 you've got -- the red line is actually the load
20 that's being measured at the actual customer
21 facility. And this is a particular unit with a
22 single customer. This is out in the desert. And

1 you'll see some negative values, and the fact is
2 that he actually has photovoltaics, as well.

3 What you see here, is now you've got a
4 smoothing out rim, that's actually occurring here.
5 That's the blue line. And you see this now much
6 more smooth, refined curve. So the question
7 becomes at the end of the day, what do you want
8 essential storage units to do? It's pretty clear
9 with the power electronics. They are very, very
10 flexible. They can do a lot of neat and
11 interesting things, much more so than, you know,
12 traditional devices, and in fact, we keep talking
13 about storage is really the ultimate flexible
14 device for utility. It's certainly one of the
15 more expensive devices for utility. But it can
16 act as a load. It can act as a generator. It can
17 act as a capacitor. It can act as a conductor.
18 It can go anywhere in between, if you specify it
19 correctly.

20 What I was trying to show you here, this
21 is an actual, and Tom says he hasn't had the
22 experience yet. We've actually had the

1 experience. Again, back in the desert, where
2 these particular devices were installed. We have
3 three customers. This is on a secondary level.
4 One of those customers has a fairly large PV
5 array. If you can make it out here, the light
6 blue is actually the grid power. You can see the
7 CES power is the red, and the low power is the
8 purple, and the CES state of charge is the green.
9 We had a large monsoonal storm blow through,
10 knocked down transmission lines. The lightning
11 basically burst the transmission pole. It fell
12 over, and it fell over in the distribution line.
13 We had a new order of about 21 poles down for
14 about 25 hours. In this particular instance, the
15 actual customers that had this particular facility
16 located with the transformer, actually -- what you
17 should be able to take away from this is they
18 never experienced an outage for that whole 25
19 hours. So somebody was talking about energy
20 metering. Well, the challenge with energy
21 metering is not that you can't disconnect and have
22 your PV system carry your load. Tom and I were

1 talking about this. The challenge -- you need to
2 have the right technology. You have to write
3 algorithms, and you can actually go to your meter
4 and actually open the disconnect yourself. But
5 the challenge gets to be the fact -- the PV
6 systems are relatively small and they can't handle
7 the inverse curves that occur when you start
8 bringing in your big loads -- air conditioning
9 load in particular. And so you'll basically stall
10 and a protection will take the system offline.
11 So, can you do it? Yes, you can design for it,
12 yes. But usually that comes at an additional
13 cost. Now it's not to say you can't do that.
14 Usually when we sort of give this type of
15 presentation, what we talk about is, smart grid
16 being an alternative service of the model for
17 allowing customers with technology and with things
18 like electric (inaudible) to actually be able to
19 do that exact thing. There's an energy magnet
20 system, automatically disconnecting from the
21 utility and going on their own power. And then
22 (inaudible) and coming back with utilities there.

1 So the key here, is you can watch this green state
2 of charge. It was actually sort of sitting up at
3 about 75 percent, dropping down, dropping down, as
4 it provides power to the local homes. It gets to
5 just above the area which it would shut off, and
6 you'll notice the actual purple here, which shows
7 the PV coming back on. The PV starts charging the
8 actual energy storage device. And then finally,
9 the grid comes back.

10 I've got three slides of this. I'm not
11 going to spend a lot of time on this because I
12 think you could read it as well as I can
13 afterwards. But there are issues. Here are
14 procurement issues, and I've got a laundry list.

15 Turnkey contracts -- what do they really
16 cover? Vendor financial strength -- what you see
17 is a lot of VC funded start-ups. We're selling
18 energy storage devices, which don't have a
19 financial wherewithal. The question is, will they
20 be around by the time you actually get to
21 installing the units? Turnkey projects -- we're
22 looking for solutions. That's one of the other

1 challenges. We're not looking for an energy
2 storage device. We're looking for a system. And
3 we need you to provide a system.

4 Vendors -- some of them don't want to
5 provide quotes. Standard warranties, yes, no.
6 Usable capability of the batteries is actually not
7 a hundred percent. You cannot run these things
8 down. If you run them down, you'll end up with a
9 brick. We actually had a (inaudible) storage
10 device, where the PCS manufacturer was doing
11 (inaudible) upgrades over the internet, and when
12 they actually put those upgrades in, they actually
13 turned on the charge, discharging of the battery.
14 They did discharge that battery all the way to
15 zero. They did end up with a brick.

16 Design engineering issues -- so we've
17 got a lot of those as well. Models, as in being
18 moved forward in time, and increasingly become
19 important. You know, when you talk about what can
20 DOE do -- models around PCS, models around
21 storage, how these devices operate. Getting them
22 into the public domain. Right now we have to sign

1 NDA's with every vendor that we talk to, to get
2 their specific control of rhythm, so that we can
3 actually model them. Large heavy units -- these
4 are not small. These are not light. Construction
5 standards -- we've gotten better at that. Cooling
6 requirements are significant. Noise -- it's an
7 interesting little thing. Those inverters make a
8 fairly high-pitched loud noise, and if you're in a
9 quiet urban environment, we've gotten complaints.
10 So you put this in a right-of-way right next to a
11 home, and somebody starts complaining.

12 And then safety and environmental -- I
13 think one of the keys, particularly around lithium
14 ion -- we actually tried to put lithium ion units
15 in homes, as part of one of our projects, and what
16 response we got back from our legal team was, will
17 these things fail, and could they start a fire.
18 And the answer is, yes, they could fail. They
19 could start a fire. And that we, as a utility,
20 would be liable. Pretty soon, we weren't putting
21 them in homes anymore. Now imagine these are in
22 our easements. You would think that people

1 wouldn't hit green boxes, but they hit those green
2 boxes all the time. It's funny how that works.
3 It just seems to be a magnet, dragging your car
4 over there. So now, you're going to do the same
5 thing.

6 Construction -- physical -- so clearly
7 large footprints. So, what else can DOE do? As
8 Tom pointed out, it's cost, it's energy density.
9 If you start thinking about these large units and
10 having to put, in our particular case, 165
11 megawatts worth of energy storage, that 500
12 kilowatt, 1500 kilowatt hour unit that we put in
13 place was basically 3 C containers with another C
14 container for an actual PCS. That's 500 kilowatts
15 for three hours. So now, 175 megawatts, or 65
16 megawatts, you can imagine the footprint that
17 would be required.

18 Electrical, IT, those are all big deals.
19 Now the operational issues. One of the big
20 challenges actually, because this is a relatively
21 (inaudible) technology, and you do have vendors,
22 I've given lots of talks at various CESA events,

1 and I get people coming up to me afterwards and
2 saying, well, we've got a battery for you. And
3 again, we come back to them and say, well, where's
4 your PCS? And the answer is, we don't have one.
5 And we go, well, you'd better go talk to somebody
6 that has a PCS. And of course, then we start
7 saying, you know, there are a bunch of vendors
8 here at this particular energy storage conference.
9 You might want to go talk to them first, before
10 you come talk to the utilities and bid into an
11 RFO. Because that really is key. We're looking
12 for solutions. We're not looking for a battery.
13 Some of the immaturity -- cloud based web portals,
14 while that sounds really nice, you have to think
15 about security. And the security becomes a bigger
16 and bigger deal. In fact, we actually had a
17 vendor of a product who basically -- what we
18 found, he had hidden in his software, in his web
19 portal, he had a back door that has his standard
20 password, which was basically password. We told
21 them to actually change that, as part of condition
22 of actually selling it to us, or being able to

1 sell it to us. They changed it, and then they had
2 a problem they said, because they couldn't get
3 into their system. They forgot their new
4 password. So, there are lots of challenges.

5 Vendor support -- okay, some vendors are
6 more responsive, and this is one of the things
7 that we found, is that it gets really hard for
8 small companies to actually be able to provide the
9 support that a large utility needs, when we need
10 it. That's not to say all of them.

11 Scaling is non-trivial. This is
12 another, sort of misconception, that you can just
13 take a small unit and suddenly stack them all up
14 and put them all in parallel series, and suddenly
15 you've got this 500 megawatt battery. And it's
16 all going to work just fine, and the answer is, it
17 won't. Battery energy management system is one of
18 the biggest deals, one of the more complicated
19 things that you really have to worry about. Now
20 that is a big deal.

21 So I thought I would conclude my
22 presentation -- for those of you who have not seen

1 a duck curve. And while I'm concluding this here
2 -- Will talked about -- he's got a business model,
3 and his business model, he's going to avoid
4 (inaudible) chargers. Well, it turns out, that
5 what he's actually going to charge or discharge
6 his units, is actually going to be in the belly of
7 the duck. What's that going to do? That's
8 actually going to drive that belly down further.
9 That's what we'd like Will to do. Is we'd
10 actually like STEM to actually charge during that
11 period of time and add more load. You can see
12 though, that some of the ramp rates here -- and by
13 the way, in the center during April, May time
14 frames, as you start looking, that's what the PV
15 is actually doing in the middle of the day. And
16 for us, that middle of the day actually happens to
17 be marine layer. So it's actually pretty
18 coincidental. It's not something where everything
19 makes it all go away, and makes it look nice as
20 you add them up. They all tend to act the same
21 way. So the challenge gets to be here, and this
22 is really something else that perhaps we can do.

1 For us to go and get rate relief or rate changes,
2 whether it be demand response programs, whatever,
3 we have to go to our commission. We have to go to
4 Mel and say, look, we want to change that. We do
5 an advice letter filing and that's 18 to 24
6 months, if we're lucky. And then we change our
7 rates. And now this has changed again, and we
8 have to go back and change the rates again. It's
9 pretty clear where this world, at some point in
10 time, needs to get to dynamic rates that allow
11 some flexibility to do this via rates and pricing.
12 So that people are actually installing products,
13 installing devices, that actually from a grid
14 perspective, are actually providing responsiveness
15 to grid needs. And so with that, I think we move
16 on to (inaudible).

17 MS. REDER: First of all, let's give
18 these guys a round of applause. Thank you.
19 (Applause). I already know that there is a lot of
20 questions that were starting to get posed
21 yesterday, so Rich, is it okay to just start
22 asking for questions?

1 MR. COWART: Yes.

2 MS. REDER: All right, well, I'll just
3 open it up to you guys for starters. I don't know
4 who was first, Rebecca or Bob -- Rebecca go ahead.

5 MS. WAGNER: Thanks, Wanda. Great
6 presentation. As a regulator in Nevada, we always
7 look to California as our early adopter and
8 guidance. And to that end, Mel, I have a
9 question. When this was going through the
10 California legislature, what was originally, the
11 public policy goal? Was it as widespread as the
12 PUC has implemented in terms of grid optimization,
13 integration of renewable energy, reduction of
14 green house gases, or was it more technology
15 driving -- any kind of flavor to the legislation
16 behind it would be helpful.

17 MS. CHARLES: So, I wasn't around when
18 the legislation -- well, I was around, but I
19 wasn't working on this, when the legislation
20 happened. I think it was more driving the
21 technology and seeing the potential for the
22 technology, in terms of -- I think probably at a

1 high- level grid optimization and GHG reduction.
2 Those guiding principles, we at the CPUC
3 developed. So that was sort of our brainchild,
4 but I think it does sort of flow back to what
5 AB2514 wanted and what it was doing, so --

6 MS. REDER: Bob?

7 MR. CURRY: This is a question for Tom
8 Bialek. At the tail end of your presentation, you
9 connected all the foregoing with a rate. And my
10 question to you is, with these incentives, that
11 are -- incentives is a nice way to put a demand.
12 With the requirement that you have to fulfill the
13 dictates of the CPC -- I'm a former regulator in
14 New York, so that's why I can ask this question.
15 How do you translate that into rates? How do you
16 get compensated for doing this? If you scale up,
17 what do you contemplate? Do you have new
18 definitions of amortization schedules for
19 batteries that haven't heretofore been -- I mean,
20 how does this work from a financial standpoint?
21 How does it play out within your company's balance
22 sheet?

1 MR.BIALEK: So certainly within the
2 context of any new type of device that would be
3 distribution connected and owned by the utility,
4 we would expect to be able to recover that in
5 rates. And we'd have to make the showing in front
6 of the CPC that indeed that's the best solution,
7 and ultimately we would be looking at the CPUC to
8 agree and then basically we would rate base that.
9 But clearly the depreciation of the useful lives
10 of the particular products change. They're no
11 longer necessarily 40 or 50-year kind of devices.
12 And therefore, you know, you will be looking at a
13 much shorter depreciated life. If you look at the
14 transmissional level, market level types of
15 things, where, you know, certainly we'll be
16 looking at those as well, then the question
17 becomes a FERC jurisdictional issue. And then the
18 question becomes, well, what does FERC think about
19 this? And if it's just really sort of a market
20 device that recovered simply through the market
21 mechanism, under which it's participating.
22 Ancillary services are regular up and down

1 regulation type things. If it's AT type deferral,
2 and you're looking for relief in transmission
3 rates, we've floated those questions at the
4 California ISO, and to date, the California ISO
5 has not looked at storage as a deferral type of
6 item. They are viewing it as a generation-type
7 item, and therefore, they have yet to come to the
8 conclusion that we should be able to put it into
9 (inaudible). So, I think there needs to be some
10 evolution of thinking -- a little bit of
11 (inaudible) on the rate design piece. And then
12 there's the bigger issue, which is -- we talked
13 about some of our RFO is going to be for
14 distribution connected products, that will then
15 bid into the markets. If we own it as a utility,
16 then how do we deal with that? And we would
17 presume that we would then sit there and take
18 whatever profits we gained by bidding into markets
19 and offsetting the actual rate-based cost that
20 exists. If it's a third party on the distribution
21 side, then I think it would be treated just as a
22 wholesale player.

1 MR. CURRY: If I may follow up, how far
2 along are you in studying that last ingredient,
3 because it has informative value for what's being
4 considered in New York, which is to let utilities
5 run their own CHP and rate base it, and/or feed
6 the profits from that into ameliorating the cost
7 to the consumer.

8 MR. BIALEK: There are ongoing
9 discussions with the California ISO, as we speak,
10 so that activity is on guard.

11 MR. CURRY: Thank you.

12 MR. FADRHONC: Just to follow up on
13 that, I think one other opportunity that we see,
14 not in California, but elsewhere, is retail choice
15 and retail competition. In Texas you can get free
16 nights and weekends on energy. It's crazy, but
17 it's -- these are companies that have a lot more
18 flexibility in their tariff design. Certainly not
19 on the infrastructure side of the bill, but on the
20 capacity side on the energy side, which, as we've
21 seen in the unbundled rate structures that get
22 passed through seem to be the 75 percent of what

1 customers are getting charged for. You know, we
2 love retail choice markets, because we can then
3 work with a company that's able to see the duck
4 curve, see the cost structure, and manage risk to
5 that.

6 MS. REDER: Okay, I think Paul is the
7 next one.

8 MR. ROBERTI: I have a question for Tom
9 Weaver, on your West Virginia project. We were
10 doing something similar to that in Rhode Island,
11 and I think you said it was deferral of a
12 substation for about 3 to 4 million. By my
13 calculations, that would be -- work up to a
14 revenue requirement of about \$800,000 a year, and
15 you deferred it for seven years, so that's about a
16 cost of five million. And I was just wondering,
17 do you have any assessment on the cost
18 effectiveness of that whole project? Are my
19 numbers -- and I know you did get a DOE grant too,
20 that would obviously skew it, but just looking at
21 it more in its raw elements. Can you talk about
22 the cost effectiveness?

1 MR. WEAVER: Yeah, without getting into
2 specific numbers -- Yeah, I think in that
3 particular case, this was a one megawatt battery,
4 so it was a, you know, less expensive one than the
5 two megawatt batteries we later put in. And the
6 fact that we ended up deferring that project for
7 six or seven years, it clearly was economically
8 justified on its own. We still own that battery,
9 and we're now looking at trying to get some market
10 value out of it, either in energy arbitrage or
11 frequency regulation. Something through PJM --
12 we're trying to figure out the best way to do
13 that. So on that one, yes, I think it was
14 covered. What I mentioned on the others -- in the
15 time when we thought the cost of NAS batteries was
16 coming down, we began looking economically at
17 where would we put the next ones. And really the
18 best we could do in our estimation, was 50 to 60
19 percent of the cost, could be justified by the TMD
20 deferral at a location.

21 MS. REDER: Sonny?

22 MR. POPOWSKY: Thanks Wanda. That was a

1 terrific panel. My question is for Will, going
2 back to what you said that struck me, was that
3 your product or your service gives customers the
4 opportunity to participate in the market or in
5 that program, without shifting costs. And I'm
6 just trying to get a sense -- is there something
7 peculiar about your California rate design, or is
8 this just a standard demand charge, which is based
9 on your customers' non coincident peak. And is
10 that a problem for you, Tom, I guess is the
11 question for you.

12 MR. FADRHONC: I think it's a problem
13 for Tom. I don't mean to speak for him, but it's
14 a tariff design problem. It's probably more of a
15 problem for Mel, in that it's a tariff design
16 issue, and certainly as we as a company start to
17 look elsewhere, but you're right, we're reducing
18 the customers' peak. In California, there are
19 peaks set in the summer at three different time
20 periods. There's off-peak, partial-peak, and on
21 peak. We have to take the utility and the
22 utilities' commission for their word, in that,

1 that's the cost of service, and that, you know, if
2 the customers managed to that, that means that
3 those services are being appropriately valued. We
4 see the demand charge or something like it,
5 showing up and being calculated differently
6 elsewhere, in New York for example, or in certain
7 parts of PGM territory, what was your contribution
8 to system peak. That makes a lot of sense to me,
9 in that you want to be -- you're on the hook for
10 whatever you were doing when the system was
11 peaking, presumably the highest-priced hour. We
12 may then end up -- I think as Tom mentioned, going
13 to, you know, more dynamic pricing. Maybe what
14 the utility of the future looks like is wires and
15 a dynamic price at every substation. That's a
16 long way out there, but it's -- there's definitely
17 a collision that is occurring between retail and
18 wholesale cost structures. We see it very much
19 with solar and distributed solar. I think that's
20 largely the result of the downgrades that somebody
21 mentioned. And so the better that we can get the
22 cost structures aligned through the tariff or

1 through some other pricing mechanism, whether it's
2 a direct access provider or not, I think the
3 sooner that customer participation through
4 technology resulting in more robust systems is
5 going to get here.

6 MS. REDER: Thanks. Pat? Sonny, do you
7 have a follow-up?

8 MR. BIALEK: So, the answer is yes,
9 indeed. Why do we have demand charters to begin
10 with? I mean, you're looking at alternative
11 different rate structures to get your cost, and
12 some of those are fixed. And given the fact that
13 now somebody reduces what they're paying in their
14 fixed charges, therefore, we as a utility would
15 undercollect. And to the extent that we are on a
16 bundle, that means we would then translate that
17 into shifting it to other customers. So that's
18 part of the challenge in all of this, really. It
19 does come down, and Will's right. It becomes a
20 regulatory problem around rates and rate design.
21 If you look at it historically, when people had no
22 technology choices, volumetric rates were a good

1 way to recover all your costs. When people have
2 choices -- and example would be, you know,
3 California is looking at (inaudible) homes, all
4 the residential construction by 2020. If you take
5 that at face value, we would build the
6 infrastructure to serve a subdivision for example.
7 And we would yet, under volumetric rates, never
8 recover any costs. So is that a viable long-term
9 solution? The answer is no. Rate design has to
10 happen.

11 MS. REDER: Go ahead, Pat.

12 MS. HOFFMAN: So, my question is for
13 Will and then Mel. The first thing is, we had our
14 energy efficiency colleagues here yesterday, and I
15 think there still needs to be some changes in
16 technology evolution on the building side. And I
17 don't know if you have any thoughts. I mean
18 because sometimes you can get to net zero
19 buildings, but for some customers, it's handling
20 critical loads, whether it's just air conditioning
21 or refrigeration, depending on where you're at.
22 Is there any thoughts of what technology, or how

1 the building infrastructure, energy management
2 systems at the building level should evolve? And
3 then the question for Mel is, at some point in
4 time at lower levels of energy storage, we're just
5 adding value to the system, but at some point in
6 time, we're going to have to have some sort of
7 prioritization or optimization of where is --
8 location is key, for where do you best place --
9 I'm not sure whoever answer the question on where
10 is the best placement of energy storage, and how
11 we keep track of that. Is there a need for some
12 sort of open source tool for regulators, that can
13 help define, you know, where do you get the best
14 bang for the buck, or the best value for the
15 energy storage, but that's always a dynamic
16 analysis. It's dynamic. It's not static. But I
17 don't know your thoughts on that.

18 MS. CHARLES: Yeah, the whole piece, not
19 just for storage, but for renewable energy for
20 distributed generation in general. The whole
21 piece of locational value -- we've been looking at
22 extensively, and we continue to look at. There is

1 another bill that was passed last year, called
2 Assembly Bill 327, that is looking at distribution
3 resource planning. And that is a key piece of it.
4 We haven't answered the question, but we're in the
5 process of doing that. We are also aware of that.
6 Once piece of the storage mandate is allowing the
7 utilities some flexibility to purchase storage to
8 optimize their grid, based on their specific
9 systems. So that is happening to a certain
10 extent, but I think your point is a very good one,
11 and it is something we're definitely looking in at
12 this point.

13 MR. FADRHONC: And the question on
14 energy efficiency, zero net energy, and building
15 management technology, is well taken, in that --
16 STEM, for example, we exist primarily in the CNI
17 space. We've run into customers that have a
18 building management system. It is an extremely
19 fractured industry, and there is not standard
20 protocols to communicate over that, so what we end
21 up doing is, at every customer site, we install
22 our own clad connected, smart meter, right behind

1 the utilities' smart meter, because we can't get a
2 firm stream of information off of, you know, what
3 was billions of dollars spent to put new hardware
4 out there. So, we do that, and then we have built
5 the software infrastructure in the back hall to
6 pull it all in and pull it up. I can give you a
7 demo after, if you'd like. And that's primarily
8 to manage the storage devices. It is a platform,
9 so we can communicate other devices over things
10 like open ADR or MOD BUS backnet, all these other
11 protocols that exist out there, that are very --
12 still nascent, it's pretty fractured. You know,
13 we can integrate with the SEAMANS system, but we
14 can integrate with the Johnson Controls, and then
15 there's Trane and then there's everybody else out
16 there. So, you know, again, our mantra is
17 standards are great. It's an early industry. I
18 think Tom made the great point -- just within the
19 battery stack, the battery management system, the
20 power conversion system, the utility interface
21 system. It's very complicated. STEM has -- we
22 started out thinking we could just do the software

1 controls on top of a battery, and we had to reach
2 much farther into the stack, because the industry
3 wasn't ready to take somebody else's battery cell,
4 somebody else's battery management system,
5 somebody else's power converter, and have it all
6 operate as unit.

7 MR. BIALEK: Another thing I wanted to
8 add, on top of what Mel said, is AB327 has a
9 requirement in it, that the IOU's, distribution
10 planning groups need to provide a distributional
11 level resource plan for distribution by July 1,
12 2015. Additionally, we do map all of our
13 substations and circuits with available
14 "capacity." That should result in a minimal
15 interconnection cost for distributing your
16 resources, so that's actually active as well.

17 MS. REDER: All right, in the order --
18 for the remainder of the questions, we'll do
19 Carlos, David, Grainger, Anjan and Carl. So,
20 Carlos.

21 MR. COE: So great presentations -- to
22 all of you. This is to the two Toms, assuming

1 everything is equal, assuming that energy storage
2 costs come down, and these become much more viable
3 products or systems, where would you put these, as
4 a utility? Now that you look at them, assume that
5 the cost is the same, whether it's a bulk energy
6 storage down to the very end part. As a utility,
7 where would you put these?

8 MR. WEAVER: So I think we're obviously
9 still learning. One of the things we haven't had
10 experience with yet, is the community energy
11 storage. But if you think about the theory of how
12 those would work, and that they could look to the
13 system, like a large scale battery, and provide
14 those local benefits, that seems to make a lot of
15 sense. So, as a distribution planning guy, I
16 would look for a feeder, and/or a substation,
17 where I needed that capacity relief, that
18 flexibility. I might also look for a place where
19 I have conflicts, because of a high penetration of
20 solar, which we don't have. We don't have some of
21 the things that our California and Arizona buddies
22 have. In all of our 11 states, we don't have that

1 much penetration. But if we did, or if we had
2 other things that were providing variability, that
3 these batteries could help smooth out, that would
4 drive those locations. So I hope that gives you
5 at least a theoretical answer, and we continue to
6 learn.

7 MR. BIALEK: So we have looked a fair
8 bit at this. What does that really mean? What
9 we've understood, is that there are places where
10 storage makes more sense than other types of
11 devices. Particular circuits that have much
12 higher or lower, X to R ratios. So we've got a
13 lot more impedance between the substation and the
14 point of coupling of the large PV system, for
15 example, where you really need real power, not
16 just reactive power. There's a lot of stuff
17 around. In California, we're actually pushing out
18 the inverter functionality into California, sooner
19 rather than later, where we'd actually ask for the
20 inverters themselves to dynamically regulate
21 voltage at the point of common coupling. So it
22 becomes a mix of solutions. The one thing, if you

1 look at an intermittent product, or intermittent
2 generation source, you can mitigate that via, you
3 know, the inverter itself. But there'll be some
4 areas where you're not going to be able to do that
5 and storage makes more sense.

6 We've also realized that if you look at
7 some other curves, which didn't show, I can
8 provide you with extremely high levels of power
9 quality with energy storage. And in this
10 particular, as I showed, in some instances I could
11 actually, probably island the -- all the secondary
12 surfaces. Are you willing to pay for that? Is
13 that another type of reliability benefit to
14 customers? In our roadmap for smart grid, it said
15 by 2020 we'd be offering differentiated levels of
16 reliability for customers. And if we get to that
17 point, you could see energy storage as being one
18 of those possible solutions, among others.

19 MS. REDER: David?

20 MR. MEYER: Well, my question is for
21 Will. Earlier you said that, in terms of bringing
22 the cost down for storage, that it was often more

1 a software problem than a hardware problem. And I
2 think you alluded to this, in your more recent
3 comment about putting metering in place, so that
4 could profile the customers' usage patterns, and
5 then have a better sense of how to optimize it.
6 Did I understand your point?

7 MR. FADRHONC: Yeah, I think -- from a
8 cost perspective, I would clarify that -- from the
9 cost perspective, it's a hardware problem, from
10 the value perspective, it's a software problem.
11 So we do install additional metering on site,
12 because what we really think, in terms of the
13 value of storage, or of our brand of storage, is
14 load-responsive storage. So we need a real-time
15 view into what that customer is using, in terms of
16 energy, to make sure that we are reducing their
17 peak, so that we're not overloading a local
18 transformer or substation. If we're mandated to
19 reduce the stress off of a substation or off of a
20 transformer, we need to know what the building is
21 doing, what the building is contributing there.
22 This is also critical for us, to make sure that we

1 don't export past the point of common coupling,
2 under the distribution system, and interrupt the
3 flow of current on the grid, because that can lead
4 into other system challenges. We really think
5 that the software is where the value will get
6 created, and in having a load responsive product,
7 we can use the grid that we've got, without a lot
8 of upgrades, and therefore, save a lot of costs.
9 Some of that value will accrue to the customer,
10 some of it will accrue to the utility. If you
11 have a lot of data, and a lot of ways to parse
12 that, you can separate both the cost and the
13 values appropriately, and then it doesn't just
14 become one single lump asset, that goes to the
15 rate base. If customer A is getting \$500 worth of
16 value, then they should be willing to pay \$499.
17 That's how you get customer participation in the
18 power system. Everybody is going to have a
19 slightly different profile and a slightly
20 different value associated with that.

21 MS. REDER: Okay, Granger.

22 MR. MORGAN: Mel, I understand that

1 you're operating under a legislative mandate. But
2 as a matter of public policy, of course, it makes
3 sense to subsidize or mandate technology, only if
4 one has looked at the learning curve, and
5 concluded that by doing so, costs are going to
6 come down. And we've been told several times by
7 Tom, that he doesn't see costs coming down. My
8 suspicion is, is that many of the functions that
9 have been talked about here, could probably be met
10 at lower cost, using other strategies. Probably
11 not all of them, but at least many of them. Is
12 your staff, or is the California Energy Commission
13 Staff or somebody else, looking at the question of
14 whether this large technology mandated or forcing
15 function, is actually going to do anything, in
16 terms of helping to make this technology more cost
17 effective?

18 MS. CHARLES: So, that's a very good and
19 a difficult question. We actually -- when we were
20 formulating this mandate, we did talk internally
21 about whether it's sort of putting the cart before
22 the horse, whether or not there should be more

1 time to see if there's an opportunity for costs to
2 come down. The legislation is very specific about
3 saying that only cost effective energy storage
4 must be installed. And so the utilities all have,
5 within their bids, a cost effectiveness metrics
6 and methodologies that they must, basically, value
7 the bids. And the reason we have the deferment,
8 is that if costs aren't coming down, or if it's
9 not deemed cost effective, and there's
10 insufficient bids, then it can be deferred to
11 other years. Another piece in terms of sort of an
12 off ramp, if storage isn't broadly deemed as
13 cost-effective, or we don't see costs coming down,
14 is that, we have the evaluation after three years,
15 to look at this, and to see if these targets are
16 realistic, to see if this mandate's there. The
17 reason we did the mandate is that we were
18 struggling, based on the feedback from different
19 parties of varying interests that, you know, for
20 costs to come down, there needs to be some
21 encouragement of the market, so mandate. Others
22 say that the market is not there, and we don't

1 know if costs are going to come down. So, at this
2 point, we did sort of take a leap of faith and
3 say, we're going to do the mandate, but we're
4 monitoring it closely, and we will look at it, to
5 see if this is something that is truly feasible in
6 the long run.

7 MR. MORGAN: So those two assessments
8 you will look at those kinds of issues?

9 MS. CHARLES: Oh, yeah, yeah. That's a
10 big piece of it, yeah.

11 MS. REDER: Okay, Anjan.

12 MR. BOSE: This is also a California
13 question. Two questions -- well, like Rebecca
14 pointed out -- when California puts out the next
15 audacious mandate, everybody says, what did that
16 mean? Two questions -- one is, you pointed out
17 what it meant to the IOU's. What does it mean to
18 the public? Does it mean the same thing or not?
19 The other question is, there was the transmission,
20 distribution, and behind the meter categories.
21 Was there a percentage, or you're leaving the
22 local utility to decide that? And, if so, I guess

1 the one that intrigues me the most, is behind the
2 meter. One, because, how does the utility even
3 know there is something behind the meter, but more
4 than that, what counts and what doesn't count?
5 Can the utility count all the (inaudible) in their
6 thing and use that?

7 MS. CHARLES: That's a very good
8 question, and something which we're trying to
9 figure out. So, I will answer your last question,
10 first. So, in terms of how we did the
11 transmission distribution. Yes, there are
12 targets. The table I put up -- there are targets.
13 But we do allow some flexibility, because we want
14 the utilities -- the utilities know better than we
15 do, what, in terms of transmission and
16 distribution, where and what should be procured,
17 and so there is some flexibility in terms of
18 shifting across those targets. But we do have
19 high-level direction and mandate, in terms of, you
20 are supposed to procure this amount. You can
21 shift a certain amount between the two. In terms
22 of behind the meter, that is a funky one, because

1 right now, the vast majority of energy behind the
2 meter is procured by customers. The utilities are
3 participating in that choice. They do know where
4 it is, because they interconnect some of these
5 symptoms, and it is through programs that they
6 administer. But in terms of the kind of control
7 they have, in terms of procuring that, there's not
8 a whole lot. What we did in terms of the targets
9 -- what we tried to do is, we know the self-
10 generation incentive program is well mentioned.
11 It's been around for a long time. There's been a
12 resurgence, especially in terms of storage
13 technology. And so we have a sense of how much is
14 being procured. How much is going to be procured.
15 And so, again, there was some sort of forecasting,
16 in terms of, you know, how much we think can
17 feasibly be procured for that point. In terms of
18 -- I wasn't sure what your first question was
19 about, in terms of the public and the utility. I
20 think, if you're asking, you know, what are the
21 benefits to the public? Oh, do they participate
22 in the mandate? Oh, so, I answered the question

1 earlier, actually. So, the public participates in
2 the mandate, with regard to customer (inaudible).
3 So ratepayers, utility customers, that participate
4 in the self-generation incentive program, we have
5 a permanent load shifting program for thermal
6 storage. You can procure storage, and that will
7 count towards the target, so --

8 MR. BOSE: I meant the public utilities.

9 MS. CHARLES: Oh, public utilities,
10 sorry.

11 MR. BOSE: (Inaudible).

12 MS. CHARLES: No, they don't. We don't
13 regulate the public utilities, so they don't have
14 a mandate with regards to this.

15 MR. BOSE: I thought this was a
16 legislative mandate, not a (inaudible).

17 MS. CHARLES: It's a legislative
18 mandate, and as far as I know, I don't know if the
19 municipal utilities are required to procure
20 storage. It's different than RPS, but I can
21 confirm that.

22 MR. BIALEK: So what I would say -- AB

1 2514 directed the commission to establish what
2 targets, if any, that the IOU's would be obligated
3 to do. Now, typically what ends up happening in
4 the legislature in Sacramento, is that AB 2514,
5 would have been floated, and probably would have
6 applied to all utilities. Usually, the
7 municipalities are very successful at getting
8 provisions that apply to them removed. And
9 therefore, you get the end result.

10 MR. COWART: It's such a typical
11 California observation. We have one more
12 question, and then we're going to take a short
13 break.

14 MR. ZICHELLA: Thank you for the panel,
15 and also, I think, you addressed some of the
16 questions I had. I think Pat's point about
17 location counting, is really important. In
18 California, there's been some thought given to
19 this also. Carla Peterman had proposed, when she
20 was at the Energy Commission, looking at doing
21 distributed generation zoning. We've had the
22 pilot projects, the PUC has approved, with

1 relation to the Songs outage and retirement, that
2 looks at, and I think an important point is --
3 storage is part of the solution at fortifying key
4 substations. This was mentioned also, I think, by
5 one of the Toms. I think Tom W., talking about,
6 if you were to look at where you'd put it, you'd
7 want to fortify key substations, based on your
8 need, whether that need was going to be a
9 combination of energy and voltage support, or
10 whatever, as we're having in California, you'd
11 want to look there, but you wouldn't want to look
12 at it in isolation. It's not a silver bullet. So
13 in California, we've got these pilot projects that
14 will look at distributed generation, demand
15 response, energy efficiency programs, aggressive
16 marketing to the consumers about participating in
17 those, and storage. So, I think we started -- we
18 always fall back on the silos when we have this
19 suite of things. It's a little like teaching a
20 duck to fly, we talked about yesterday. It's not
21 one thing, but it's a number of measures in
22 concert that helped solve that problem by trimming

1 the peaks, shifting when -- charging the
2 batteries, when you really need to be charging
3 them, that kind of thing. So I think those
4 questions got somewhat addressed by a variety of
5 different people, and that's just what I was
6 interested in hearing more about, was the
7 locational aspect of it, and the application of
8 planning to this. I think that's what Tom Bialek
9 was talking about. Having more of a method to
10 your madness. I think he helped to bring down the
11 cost and improve the learning curves by being
12 strategic. You don't put it everywhere. You
13 start to learn more about the capabilities and
14 creating economies to scales, by being more
15 strategic about it. So, that's just what I was
16 after.

17 MS. REDER: Thank you panelists,
18 appreciate it.

19 MR. COWART: All right, thanks to you
20 all. We're running -- it looks like a little bit
21 behind schedule, but we're actually well ahead of
22 schedule. And I'm trying to see how we can

1 arrange the day to finish before the lunch break.
2 So that we can just be done, and don't have to
3 come back after lunch. We'll see if we can do
4 that. During this break, I'll consider that.
5 With that in mind, let's make this break a short
6 one. Come back in ten minutes, 20 after, and then
7 we'll begin the next panel. All right, folks.
8 Please take your seats where -- I sense there's
9 pent up demand for offline conversations that
10 we've built up this morning by running through
11 with an earlier break. As I noted a few minutes
12 ago, we're going to try and run the agenda today,
13 so that we finish our business before lunch. Then
14 everybody can have a leisurely lunch, and be on
15 our way. I hope we'll be able to do that. I
16 should ask for the record, whether anyone has
17 signed up to address the committee this afternoon?
18 Any member of the public?

19 UNIDENTIFIED SPEAKER: (Inaudible).
20 (Laughter).

21 MR. SAMIR: This is Samir. No member of
22 the public has made any request to provide

1 comments to the committee.

2 MR. COWART: Okay. Thanks very much.

3 The panel, as you know, concerns the recent
4 proposal of the USEPA, under section 111(d) of the
5 clean air act, to regulate carbon emissions from
6 power plants. Instead of giving you an
7 introduction to this topic, which I don't think
8 you need to hear from me, I'm just going to turn
9 immediately to the panel. We really have a
10 terrific panel. We've been blessed by people who
11 are willing to come and speak with us during these
12 meetings. And in order of appearance, we have
13 Reid Harvey at EPA, the director of the Clean Air
14 Market's Division. He manages the market- based
15 clean air programs, which, when you think about
16 it, that's a big domain. The acid rain program,
17 the clean air interstate rule, and now he has
18 responsibility for this as well.

19 And second, we'll hear from Karen
20 Obenshain, the director of fuels, technology and
21 commercial policy at EEI. Her recent experience
22 has been focusing on policies that support fuel

1 flexibility and electric generation, which means,
2 I think, in EEI terms, across coal, gas,
3 (inaudible), and some kinds of innovative
4 technologies, maybe CCS. And I will only note
5 that intriguing aspects of the bullet points I saw
6 of her past, is that previously she was a
7 petroleum geologist and also a risk assessor for
8 nuclear weapons' facilities. And so, I think this
9 clean air act stuff is actually pretty tame.

10 Third, we'll hear from Sue Tierney, the
11 managing principal at the analysis group. And Sue
12 is probably known to everybody in the room for her
13 deep expertise in energy policy, environmental
14 policy, consulting widely on these issues with
15 governments, industries, NGO's, you name it. She
16 has has extensive governmental experience as well,
17 both as an energy regulator and an environmental
18 regulator. And you were assistant secretary of
19 this department a while ago. (Laughter). Sue and
20 I served as regulators at the same time, so we
21 suffer the same benefits of experience.

22 And finally, my colleague and friend,

1 Ken Colburn, a senior associate at the Regulatory
2 Assistance Project, who provides policy assistance
3 quite broadly, internationally on energy and
4 environmental issues. He is also a former
5 regulator, as the former director of NESCOM, and
6 it's the Northeast States --

7 MR. COLBURN: Coordinated Area.

8 MR. COWART: -- management, right. I
9 always forget one of the letters. So, he has been
10 in the area of the regulatory world for quite a
11 long time. We're thrilled to have him working
12 with the energy regulators at RAP. We're happy to
13 have him here today. So, I think we'll just take
14 it in that order, and Reid, start with you.

15 MR. HARVEY: Thanks, Rich. It's a
16 pleasure to be here this morning. It's good to
17 see Tom again. We were on a panel last week at
18 the Energy Storage Association, and glad to be
19 here with all of you. What I wanted to do today
20 is -- for those of you who haven't read all 675
21 pages of the preamble, and hundreds of pages of
22 all the technical supporting documents, just give

1 you an overview. So, if you have started to get
2 into the details, it may be a little bit
3 high-level for you, but if you haven't, hopefully
4 it gives you a big picture perspective. I'll look
5 for Rich to kind of cut me off, but I think --
6 should I aim for like a quarter of? Okay, 12
7 minutes. All right, that's precise. Because
8 there are too many slides for 12 minutes, I'm
9 going to skip over some. But they'll be available
10 for you, as a reference, as well. And we have an
11 extensive website with all the documents
12 available.

13 Just for background, so you all know
14 this, the power center is responsible for about a
15 third of U.S. Greenhouse gases, and about 40
16 percent of USCO2 missions. What I wanted to do
17 today -- give you a summary of the proposal, a
18 couple slides summarizing it, talk about our legal
19 authority under section 111(d), talk a little bit
20 about the outreach that we've done so far, and
21 then particularly start to dive in a little bit
22 about the approach that we use to set the goals,

1 state by state. And then talk about the
2 state/federal relationship, in terms what states
3 have flexibility to do, under this rule. I'll
4 touch briefly on costs and benefits, not dwell on
5 it. And then talk about the way going forward.

6 There are a lot of words here, but I
7 think the basis message is that this rule is part
8 of an effort to address greenhouse gases broadly,
9 across the government. We're using our Clean Air
10 Act authority, but the president has also issued
11 the Climate Action Plan, and under that plan,
12 we've taken steps in a number of area, both
13 through voluntary and regulatory approaches. You
14 know that we've already issued rules for vehicles,
15 working with NHTSA. And when we look at the
16 effect of this rule, when we model the goals that
17 we set, and we look at sort of, how the rule might
18 actually be implemented by states, our assessment,
19 and it's just illustrative, and the reality may
20 turn out to be different. Our assessment is, if
21 those goals are met by 2030, we would expect to
22 see somewhere in the neighborhood of a 30 percent

1 reduction in CO-2 emissions, from this sector,
2 from 2005 levels. But again, that's -- that's
3 really just a retrospective assessment. It's
4 really not the number that we use to define and
5 parse out to individual (inaudible). It's really
6 a retrospective modeling book on how the goals
7 might turn out. At the same time that we're
8 addressing CO2 emissions from this sector, we also
9 see significant co-benefits from reductions of SO2
10 and NOX. And we quantified those in the
11 regulatory impact analysis to the rule.

12 I'm going to move on. One of the
13 critical things for us, as we worked on this rule,
14 was to try to build on activities that we're
15 already seeing across the country. Many states,
16 as you all know, have extensive energy efficiency
17 programs, real portfolio standards. There are a
18 number of states in the Northeast and in
19 California that have started to do market-based
20 programs. And so we're not breaking new ground
21 here, we're trying to build on things that states
22 are already doing, looking at how we can kind of

1 follow in that path. Again, following the
2 approach that's imposed upon us by the Clean Air
3 Act. We provide a great deal of flexibility in
4 this rule. It's very different from new source
5 performance standards. When we do existing source
6 standards, we set broad guidelines, and then
7 states come forward with plans for how they meet
8 those guidelines, and we believe we've provided a
9 great deal of flexibility to states in coming
10 forward with those plans. Some of those
11 flexibilities are, starting in 2020, we provide a
12 ten-year period, over which states can work to
13 attain these goals. They're intensity based goals
14 and rates, but we allow states that choose to do
15 it, the ability to convert from a rate to a
16 mass-based approach. There is flexibility in
17 terms of states doing it on their own, or working
18 with other states. And so again, we're seeing
19 this as a real state/federal partnership, in
20 trying to provide the space for existing
21 activities to continue, and for the states to come
22 up with plans that suit their own unique needs. I

1 think the clicker has a life of its own, because
2 it's moving on ahead of me. It already slipped
3 past several slots. So, I just wanted to note
4 that our authority is section 111(d) of the Clean
5 Air Act. You all know that under section 111b, as
6 in boy, of the Clean Air Act, we issued new source
7 standards. The comment period on that recently
8 closed. That is the predicate for doing a 111(d)
9 rule, so you have to do new, follow by existing.
10 And it sets out a number of factors, which I've
11 listed here. Things to consider, what's a
12 reasonable cost, what's demonstrated, what's
13 achievable. We took all of those into account in
14 the rule. We've had extensive outreach. We've
15 probably talked to several of you already. We've
16 talked extensively with states. We've talked to
17 environmental regulators, to PUC's, to energy
18 offices, because we really want to kind of learn
19 what states are already doing, and how we can
20 design an approach that's flexible to meet their
21 circumstances.

22 And I've made this point already -- the

1 activity is already underway. I'm not going to
2 dwell on this, but this is again, sort of
3 illustrated in the point about states are doing
4 this. So, really two parts, we set the goals, and
5 then states derive plans. And because we're time
6 limited, I'm not going to go through in detail how
7 we set the goals, but essentially this illustrates
8 the flexibility over time, that we provided in the
9 plans from 2020 to 2029. So we're not mandating
10 year-by-year rates. We're allowing flexibility
11 over that whole time period, and states can come
12 up in their plans with their own kind of process.
13 Yep, the next slide, I think will hit that.
14 That's why I was sort of trying to come to here.
15 So, I'll stop here, and kind of focus on this.
16 So, in setting the state goals, we looked at the
17 existing fleet, as it existed in 2012, and we
18 picked 2012, because that's the latest year for
19 which we have good emissions data and good
20 generation data. So we looked at the existing
21 fossil fleet in that state in 2012. And then we
22 said, taking into account the legal requirements

1 under section 111(d), what is the best system of
2 emissions reductions. And in doing so, we came up
3 with what we call four building blocks. Listed
4 here on the left side -- things that plants can do
5 themselves to make themselves more efficient.
6 Ways to move from higher carbon sources to lower
7 carbon sources through dispatch. Third, ways you
8 can move towards more renewable or cleaner
9 sources. And fourth, what's the role of energy
10 efficiency, and sort of meeting the overall
11 demand, and how can that help?

12 So, we looked at each of those building
13 blocks. I'm not going to go through the technical
14 details about the numbers in each block, but we
15 sort of said, what are the technologies and
16 practices that you can do in each block. Those
17 are listed in the middle column, and then the
18 final column, this is one point that I want to
19 stress, is, we are not holding states to any
20 individual block, or any of the individual
21 assumptions we used in deriving the state goals
22 for that block. What we're saying is, there's a

1 composite that aggregates across all four of the
2 building blocks for a state. There's one number,
3 and if the state chooses to meet their goal,
4 solely through doing more renewable, or doing more
5 energy efficiency, that's fine. So these are not
6 meant to be imposed on individual plants, or
7 there's not a mandate in this process for each
8 block to apply, in and of itself. So we're
9 providing flexibility for states to, in their
10 plans, come forward with a whole menu of things
11 that they can do, beyond the factors that we
12 considered in setting the state goals, in the
13 middle column. We've illustrated on the right
14 column, additional things that states can do in
15 order to meet their goals. So that's a critical
16 point to understand, is just because we considered
17 a technology or a practice in setting the goal,
18 that's not a mandate that flows down at that
19 level.

20 So, I'm about to run out of time. This
21 is my main point. We set the overall goal, and
22 then states come up with plans to do this. Okay.

1 All right, well, just give me the high sign.

2 We've illustrated a range of
3 flexibilities that states have to do this. I'm
4 not going to go through each of these, but you can
5 read it at your leisure. Again, I mention the
6 flexibility both on timing, the form, the fact
7 that states can work on their own, or with other
8 states, and they have a broad flexibility in the
9 sorts of measures that they can pick from.

10 Again, another illustration of the sort
11 of technologies that are available. I'm not going
12 to go into the mechanics of state plans. There's
13 more information in this slide deck, as well as on
14 our website about the timing.

15 I'm not going to go into the details
16 about the benefits of cost. I gave you the
17 overview at the beginning. Our estimate is the
18 aggregate cost is around 9 billion dollars, but we
19 believe that there's substantial, both climate and
20 health benefits, accruing from the rule. We see a
21 rise in aggregate of electricity rates, but with
22 significant penetration of energy efficiency. In

1 the out years, it could lead to lower bills in the
2 future.

3 We also see that there continues to
4 remain a diverse source of generation across the
5 country, so that, although there is a decline in
6 coal from current levels, it still retains a
7 healthy share of the overall projected generation
8 mix in 2030. This illustrates that -- I'll see if
9 I can make the pointer work.

10 This is 2012, about 300 gigawatts, a
11 little bit more, and then projections in business
12 as usual. And then we analyzed two different
13 options -- sort of a regional option where states
14 cooperate with each other, and then an option
15 where states tackle the goals individually,
16 without working together. And so you can see
17 business as usual in 2020, the effect of the rule
18 in 2030.

19 I'm going to skip over this. So next
20 steps, here's our website, where you can read all
21 the technical details. We have plans for four
22 hearings, Denver, Atlanta, Pittsburgh, and

1 Washington. There's a 120-day comment period on
2 the proposal, and Karen tells me that the Federal
3 Register office has now announced that the rule
4 will be published tomorrow. So the 120 days
5 begins from tomorrow. And we have a docket, in
6 which you can give us comments, and I'm not going
7 to go through the timeline, but this illustrates
8 sort of the process that we would follow. So,
9 sorry for the rush through of the rule. I want to
10 make time for others to comment and weigh in, but
11 thank you for your attention.

12 MS. OBENSHAIN: I do not have any slides
13 today. I don't know if that's a good thing or a
14 bad thing. That means you're going to have to pay
15 attention to what I say. That's a little scary.
16 Thank you for inviting Edison Electric Institute
17 to be here. We are the trade association of the
18 investor-owned utilities. Our membership includes
19 all of the investor-owned utilities in the United
20 States, about 70 odd international members, and
21 about 250 associate members, mainly vendors of
22 technology, such as Austin and Siemens. I just

1 want to give you a very brief overview, as I look
2 forward to your questions. I just want to remind
3 everyone here, and I'm sure you know this, but the
4 electric utility sector is undergoing a pretty
5 significant transition to a cleaner,
6 lower-emitting fleet. And we're doing so fairly
7 rapidly. Some of this is due to environmental
8 regulations. Some of this is due to increases in
9 the efficiency of emission control technology. A
10 lot of it is due to market forces. The low cost
11 of shale gas is making decisions of what to build
12 a bit simpler, REGO gas. We also have slow
13 economic growth, and we have low to flat
14 electricity demand. And even though the EIA is
15 projecting 28 percent energy demand, by 2030, the
16 market signals at this time, and we -- remember,
17 we build long-lived assets that could last 30 to
18 60 years. The market signals are fairly weak, so
19 we're having some discussions on, what do we need
20 to build and what will be most effective in the
21 long term?

22 I just want to mention, on the ongoing

1 transition of the fleet, when it comes to carbon
2 dioxide emissions, in 2013, the electric utility
3 industry was 14 percent below 2005 levels. Again,
4 most of this is due to the transition of the fleet
5 to a lower emitting fleet. On 111(d), we get a
6 lot of questions -- oh, and by the way, Reid, I am
7 one of those people who has read the preamble of
8 the regulatory impact analysis, all seven
9 technical support documents, and become thoroughly
10 lost in this red sheet from heck. Lots of good
11 information, and I was telling Reid earlier today,
12 every single member of EEI is confused, so you did
13 a good job there, but we are working with EPA on
14 clarifications, and we really appreciate that
15 cooperation. That's worked well with other
16 proposed rules, and we look forward to doing the
17 same cooperation here.

18 But what impact would this have on the
19 utility market? Well, as Reid pointed out, once
20 the rule was published, the states have to come up
21 with a compliance plan. So really specific
22 impacts on the utility industry, it's hard to say

1 at this time. It's a little bit further out in
2 the future. But it's clear, just looking at the
3 bones of this rule, that we are going to have to
4 do more investment in natural gas and renewable
5 and energy efficiency and the transmission that
6 supports all of this. So that's a big investment.
7 All at the same time when we have low to flat
8 energy gross. So we don't have the revenue to go
9 back into investments. So this is going to be a
10 challenge.

11 So let me just -- I do have some slides,
12 but I'm not going to show them to you. So, some
13 of the impacts we have -- we definitely know that
14 this is going to accelerate the shift away from
15 coal. Right now we have 70 gigawatts of announced
16 coal retirements -- based on -- I mean they're
17 publicly announced. Some of these are based on --
18 we don't want to retrofit the plant to comply with
19 MATS, or it's simply no longer economic, due to
20 shale gas prices. So, there are a lot of reasons
21 -- and we have 70 gigawatts retiring. That's a
22 lot. The EPA proposed 111(d) rule, estimates that

1 close to another 50 gigawatts of coal will also
2 retire. If that happens, that's about a third of
3 the fleet. So, that's rather significant. And
4 we're not sure, and maybe Reid can help, when we
5 keep talking with him -- we're not sure that EPA
6 really took this big of a chunk of retirements,
7 and its reliability into consideration when
8 looking at this. But that's something that we
9 will be discussing with EPA. We also have some
10 concerns about increasing -- the rule proposes to
11 re-dispatch natural gas. Go from around 36
12 percent capacity factor, which is what the
13 existing natural gas fleet is now, up to 70
14 percent. We have to work in a system, an energy
15 market system. It's not up to our individual
16 utilities to say, oh, I think I'll run this
17 natural gas plant at 70 percent. It doesn't do us
18 any good because we know it needs to sell the
19 electricity to generate. It's going to be
20 difficult to get all of our existing natural gas
21 fleet, up to 70 percent, plus we do know we have
22 constraints on the natural gas infrastructure, and

1 that was really seen during the polar vortex. I
2 know everyone is tired of us alluding back to the
3 polar vortex, but it did show the importance of
4 having a generation technology and fuel diverse
5 portfolio for electricity. Many of those coal
6 plants, they ended up running at higher capacities
7 because natural gas was constrained. Most of
8 those, or many of those have been slated for
9 retirement in 2015, so it's a concern for us on
10 reliability. So, it's a concern for us on
11 reliability. Because our obligation is to provide
12 electricity. On energy efficiency, I had a CEO
13 point out, energy efficiency for us is basically
14 beyond our control. This is human behavior, or
15 its new building codes. It's not whether
16 utilities have control over it. And if we don't
17 have control over it, it makes us a little
18 nervous, because we are what has to comply. We
19 are the regulated source. But EE energy
20 efficiency is also what we consider demand
21 destruction. That need for electricity goes away.
22 So, I think the rule is over a ten-year period, 10

1 1/2 percent increase in energy efficiency. That's
2 a significant amount. And we're not sure where
3 that's all going to come from. I think Sue's
4 going to talk a bit about EE, after me.

5 Another point that I'd like to make is,
6 there's a lot of confusion, as I said, on how is
7 this going to work, when so many states generate
8 and export their electricity to another state, or
9 many states import electricity. And you have
10 these different state goals. In the rule where it
11 says, well, you can form a region, lots of states
12 could get together and do a region. You won't
13 have a state goal. You'll have a different goal
14 for that region. But it's unclear, how, say
15 Virginia has a reduction percentage to get to
16 their goal, twice as much as their neighbors West
17 Virginia and Kentucky. I don't think West
18 Virginia and Kentucky want to join with Virginia,
19 because it would make their goal more stringent.
20 At least that's what we think at the moment.
21 We're still looking at this. So, as I said, I'm
22 going to keep my comments very brief. I just want

1 to give an overview. We have confusion. We're
2 working with EPA on clarification. We do have
3 reliability concerns. We have technology
4 concerns, especially on the gas side, and for
5 structure and just physical capability of these
6 plants, and how all this works in the energy
7 markets, the independent system operators. So I
8 look forward to your questions. Thanks.

9 MS. TIERNEY: Thank for the invitation
10 to be here, and great to hear from Reid and Karen
11 about this rule. I wrote a paper, right before
12 the rule came out, keeping my fingers crossed that
13 I would have some idea about what it was going to
14 do. Unfortunately, I was more conservative. I
15 want to praise the EPA, because I think they did a
16 very reasonably ambitious rule. And I say that
17 because I do think it is reasonable with regard to
18 the time frame and the flexibility. And the
19 outcomes, I think, will be ambitious. And I think
20 we're beyond the 30 percent at the end of the day.
21 Let's see if I can figure out how to do it.

22 So, here's my report. You know, it's

1 nice bedtime reading for those of you who would
2 like to. I was really focusing on the question of
3 reliability. I recalled that during the run, up
4 to the issuance of the mercury and air-toxic rule,
5 and across state rule, there was a human cry about
6 whether or not the lights were going to go out, as
7 a result of environmental regulations. So, I was
8 interested in looking through that lens to see
9 whether or not one could have concerns about the
10 carbon pollution rules. So that's what my focus
11 was. But I took the opportunity to actually go
12 beyond that to talk about the flexibility concept.
13 We already knew before the rule was published in
14 proposed form a couple weeks ago, that there would
15 be a lot of flexibility, because that's the nature
16 of this provision in the Clean Air Act. So I
17 wanted to talk about what that might mean, and how
18 that might help their reliability story.

19 So, this is just to say that I was ahead
20 of the rule. Okay. So, my bottom line is that,
21 as long as people get their act together and do
22 their job, the industry and the states take

1 actions, as anticipated by the rules. There
2 really isn't a reasonable basis on which to be
3 concerned about the lights going out, as a result
4 of this rule. It's pretty straightforward, and
5 that has to do precisely because of the character
6 of this rule, and the flexibility that's built
7 into it. So, EPA's cleaner act does not address
8 reliability, but everywhere around the edges of
9 the run up to the proposal of the rule, we heard
10 about the need to make sure that reliability was
11 built into the way in which the industry could
12 respond. You guys know about the schedule, but my
13 bottom line here was that -- I assumed that the
14 EPA would require compliance earlier than they
15 actually did. And so I think that the two-phased,
16 step wise compliance of an averaging period from
17 20 to 29, and then a second bite of reductions by
18 2030, that is a much more generous and liberal
19 time frame than I anticipated. And so my
20 analysis, I think, is conservative, because I
21 assumed that there would begin to need to be
22 demonstrations of compliance, even as early as

1 2018 or 2020. My PowerPoint made a little mess
2 up. Those red lines are meant to describe two
3 aspects of reliability, one, resource adequacy and
4 one, systems security. You know these issues. I
5 don't really have to describe those two concepts
6 to this group. I had a very robust conversation
7 with NERC folks, after I issued this rule. And
8 they said, you know, this isn't just about a
9 resource adequacy in megawatts. And it isn't just
10 about megawatt hours of energy and ancillary
11 services for making sure that we have enough
12 supply. Those two things really don't describe
13 the nature of reliability, as we know it today.
14 And I wanted to make sure that everywhere I go and
15 talk about this, I know that the industry is
16 undergoing changes. I know that as we deepen the
17 industry's dependence on distributed energy
18 resources, as you were just hearing about, and as
19 we see the duck curve growing and spreading its
20 wings across different states over time, there is
21 going to need to be -- you're right, it just
22 moves. It moves on its own. I do know that there

1 will need to be different ramping capabilities. I
2 do know that there will be different shifting of
3 demand. I do know that all of those changes are
4 happening now, whether or not this rule goes into
5 effect. And so those things need to be addressed
6 by the industry, and these attributes of electric
7 system that really enhance our ability to be
8 resilient, to be responsive to different types of
9 demand, all of those things continue to happen.
10 And thank goodness that this rule, anticipates the
11 first commencement of compliance started in 2020.
12 There is a timely period for response.

13 I already told you this part. I already
14 told you that part. So my report provides what I
15 hoped were a number of tools for people interested
16 in understanding this rule, the lay of the land of
17 the industry, and I have a chart of all the
18 generating units that are affected by the rule, by
19 state, by type of field. I indicate what we know
20 today about announced retirements, and what one
21 could anticipate, and the location of these
22 resources. I describe in my paper, the very

1 nature of the difference between the mercury and
2 the (inaudible) rule. In the past we've seen
3 rules where all of the actions for an effective
4 generating unit needed to take place by those
5 generating units that are directly affected by the
6 rule. Either inside the fence of a generator like
7 the mercury and air toxic rule is -- there is not
8 allowed to be inter-facility trading. There's
9 trading within the footprint of one station, but
10 not across. That's very different when you think
11 about whether or not there are going to be the
12 ability to have flexibility, and the emissions
13 rates are of different rules, are over an
14 averaging time period, that is very different than
15 the year long or multi-year averaging time rate
16 periods, for which compliance will need to happen
17 under the carbon pollution rule. So there are
18 really different things about the nature of this
19 rule, that really invite a different lens, when
20 looking at the reliability issue. I just
21 described that. You heard about the SIP. So one
22 of the things that I decided to do in my paper,

1 was to really try to illustrate how states might,
2 in different circumstances, in the country, might
3 think about this compliance in different ways.
4 And so I pulled out the Champ Swiss Army knife as
5 an example once again, that there are tremendous
6 variations in ways that states can tailor their
7 approaches. We heard inside and outside the
8 fence. In my paper, I go through and identify the
9 types of tools that are right now being used, and
10 that in fact, EPA relied upon, when it was looking
11 at how aggressively a state would need to reduce
12 its own emissions. And these pictures reflect
13 different lenses with regard to the capacity
14 factors of gas units in places, the extent of
15 reliance on energy efficiency, the extent of
16 reliance on renewable and other things, including
17 nuclear generating units. And so you can see,
18 this is just meant to be, that there are a variety
19 of tools, that are available to people to whet
20 their appetite for thinking about what happens. I
21 included in here, information by region about the
22 type of retirements that are on the deck.

1 The last part of my paper, I intended to
2 be a way for people to think or envision how they
3 might go about doing this rule. So what I did
4 was, in about ten examples, looked at situations
5 where a state, in a particular industry context,
6 could look at its system. So, down here, let's
7 see if I can make this work. This one is an
8 example of a multi-state holding company belly,
9 that has a system, or TVA, that has a system that
10 is currently dispatched across state boundaries,
11 within the boundaries of that company, of course,
12 buys and sells on the margin, but has a fleet that
13 it dispatches across its footprint that is
14 multi-state. So there are examples of places
15 where the states could sit together and say, for
16 example, that Southern Company could continue to
17 operate its system, in the same way that it
18 operates today. Again, just looking at averaging
19 across just Southern's system or TVA's system.
20 That state might choose to or not allow other
21 parties to trade with that particular multi- state
22 holding company. So those kinds of things are

1 anticipated for states to sit down and figure out
2 how they want to craft a rule. Alternatively, is
3 a situation where a state decides it wants each
4 and every owner of power plants in that state, to
5 operate as it does today, and operate its system
6 in a vertically integrated state, as it currently
7 does today. You can picture, however, a state
8 like Illinois, that sits in two RTO'S. The State
9 of Illinois could bifurcate its state and decide
10 that some generating units in its states are going
11 to go and have a conversation with the MISO states
12 and the generating units that are in the PJM part
13 of the state, could have a conversation with those
14 states. There are infinite varieties. Another
15 example, of course, is the situation that the nine
16 Northeast states have, where there is a different
17 circle around state geographies, that is entirely
18 coincidental with the state boundaries of the nine
19 states in the regional greenhouse gas initiative.
20 They span two and part of a third RTO, and that
21 particular approach, which is a cap and trade
22 program, operates seamlessly in the context of the

1 electric system. There are signals to grid
2 operators with regard to the pricing, to include
3 as part of the dispatch, just as I can imagine a
4 multi-state holding company could do the same kind
5 of approach. So there's examples here. All of
6 that goes to me to the reliability question. We
7 have time here to have market signals bringing
8 forth new generation additions for resource
9 adequacy. We have the ability to operate systems
10 as we know them today, with a lot of different
11 frameworks, for including and internalizing carbon
12 emissions that are tailored to the appetite and
13 policy preferences of different states. And we
14 know that we need to have the kinds of flexible
15 attributes of systems that we're going to need for
16 a transitioned energy industry going forward, and
17 I think that's it. Here you go.

18 MR. COLBURN: Thanks, I'm Ken Colburn.
19 It's a pleasure to be with you here today. As you
20 know, Rich and a couple of colleagues founded RAP
21 20 years ago, as a group of veteran regulators to
22 advise current regulators, so as not to make the

1 same mistakes that they had made. So then when
2 RAP decided three or four years ago to do the
3 energy air quality overlap, to get some veteran
4 air regulators, they knew right where to turn. My
5 mistake today, I guess, is following Sue, always
6 an unwise idea. But let me try to proceed and
7 share at least a couple of insights, if this will
8 work. Have you ceded control over to me? There
9 we go. As a starting point, it's really important
10 to recognize that states asked, EPA listened, and
11 indeed, EPA came out with a proposal where
12 essentially anything counts. We talked generally
13 about inside the fence, outside the fence. EPA
14 even went further than that. So essentially, now
15 the question is where to begin? And that's not a
16 trivial question for states. Remember, the Clean
17 Air Act is unusually prescriptive. So for 40
18 years, state air directors have essentially been
19 doing what they're told. Now, what EPA said is,
20 what do you want to do? And air directors aren't
21 used to answering that question. So there's a
22 real earth shift there, in how environmental

1 agencies are going to be able to approach this
2 rule. Fortunately, there's some beginnings
3 already underway, some pretty constructive ones.
4 This is data from Georgetown Climate Center, and
5 shows that already ten states have achieved 30
6 percent or more reduction there, greenhouse gases
7 since 2005 levels. Those are the green states
8 here. The red states have actually experienced
9 increases, but interestingly there, one of those
10 states, one of only two that are over 30 percent,
11 Arkansas, made the comment in the person of Teresa
12 Marks, who's Colette Honorable's counterpart on
13 the DEQ side, said, this isn't going to be a big
14 Armageddon, not a huge problem. We can deal with
15 it. And a lot of the utility feedback, to date at
16 least, has been fairly muted. EPA's provided a
17 lot of flexibility, and utilities know that they
18 can work with their state legislatures to craft
19 appropriate state plans that they can work with.
20 States themselves understand that there's some
21 strength in numbers, and so they're starting to
22 look at regional approaches, makes all kinds of

1 sense in my view. It's better for the power
2 sector because you have broader areas over which
3 to ensure reliability. You have more compliance
4 options, essentially, this is the underpinnings of
5 cap and trade systems, that the broader the
6 universe, the more lower cost options there are in
7 that universe that you can pursue. Similarly,
8 it's better for states. There are fewer
9 (inaudible) issues. You know efficiency here
10 causes back-down generation elsewhere. How do you
11 deal with that? Well, it's better if they're in
12 the same region. And it's lighter lift. You
13 know, the nine REGI states don't have a heavy
14 administrative staff or enforcement staff. It's
15 all pretty self-enforcing, self-running. So, the
16 shared costs and lighter lift therein, is also an
17 advantage. And then, yes, there is strength in
18 numbers. You know, if little Rhode Island and
19 little New Hampshire goes to EPA, maybe we'll get
20 what we want, maybe we won't. But if nine or ten
21 or 20 states go to EPA, that's a different voice,
22 as you'd expect.

1 And then finally, it's better for EPA as
2 well. Those were liability issues and cost
3 issues, of course, where EPA can be most
4 vulnerable. So if they're minimized, EPA's risks
5 are reduced. And the last thing EPA wants is in a
6 year's time to have 50 state plans, laying on its
7 doorstep. Because it has a window as well,
8 prescribed by rule, wherein it has to approve
9 those. And actually that's a pretty short window,
10 four to six months. So EPA would certainly
11 welcome fewer reviews and subsequent approvals.

12 Besides exploring regions, states have
13 also done a lot of preliminary work for other
14 reasons, that can feed well into the 111b process.
15 Many states have engaged in energy plans, work
16 force development plans, associated with energy,
17 IRP's, et cetera. This example is just one
18 example out of Mississippi a year ago, and I
19 submit that to a large degree, that can double as
20 a 111(d) plan. There's some enforceability
21 issues, there's some non-trivial considerations
22 in that, but this should certainly not be treated

1 entirely separately.

2 Similarly, there are huge co-benefit
3 opportunities here. And this isn't just a nice
4 thing to have, that I'm talking about with
5 co-benefits. You may be aware that EPA's Cleaner
6 Act Science Advisory Committee just voted to
7 recommend the EPA to make more stringent the ozone
8 NAAQS, National Ambient Air Quality Standards.
9 The effect of that would be to put more
10 (inaudible) in the country and non-attainment,
11 subject to non-attainment sanctions. Here we have
12 the opportunity -- this two by two matrix
13 illustrates air quality on the vertical axis good
14 and bad and climate actions on the horizontal
15 axis. There are things you can do, like
16 installing scrubbers that are significantly
17 helpful to air quality, but from a climate
18 perspective, the parasitic loads mean you have to
19 burn more fuel, so it's a detriment from climate.
20 Likewise, across the map, where you want to be as
21 a policy matter, to the extent that you can, is
22 policies that address both. You know, how many

1 times do you want to go back to do ozone
2 non-attainment. How many times do you want to go
3 back to do PM non-attainment. How many times do
4 you want to go back to do regional haze, and then
5 also comply with 111(d). There's a lot of
6 opportunity here to get them all in one fell swoop
7 or at least a few fell swoops. I already said
8 that. 111(d) done right does air quality, air
9 quality done right does 111(d). I didn't mention
10 water. Many of you are experiencing droughts.
11 They are probably chronic at this point, rather
12 than episodic. We've already had d rates and
13 shutdowns due to water issues. This is going to
14 be a problem. Another way that 111(d) can be
15 crafted to minimize that problem. So, overall,
16 doing a multi-pollutant, multi-media, lowers cost,
17 produces better results. This is a graph of the
18 state-by-state results. You know, the overall is
19 30 percent reduction from 2005, but that's not the
20 rule. The proposed rule has individual state
21 reductions, and if EPA was playing poker with the
22 industry, or playing poker with the advocates,

1 this is 52 pick up. There is nothing recognizable
2 about this graph. You don't have your usual
3 bicoastal brotherhood of California, Oregon,
4 Washington, and the Northeast. This is all over
5 the map, and it will induce some complexities.
6 For example, are Minnesota and North Dakota are
7 going to be in a region together? And if so, is
8 North Dakota going to say to Minnesota, I'm sorry,
9 you've got a heavier burden, but I'm not going to
10 increase my workload because of your burden. This
11 is a very, very interesting situation, and the
12 states are trying to digest this now.

13 They'll have to, as I said, develop
14 their own individual plans or do so in groups.
15 And even that's challenging. This is a pretty
16 simplistic two by two as well, but it's one that
17 may not have occurred to you very often. When you
18 look at how little experience air regulators have,
19 working with public utility commissions, and vice
20 versa. Some states have exceptions to this rule,
21 but by and large, they don't cross paths very
22 often. So when you look at where the authority is

1 for adopting 111(d) regulations, it's going to be
2 with the air guys, not the PUC's. But then when
3 you look at who has the authority to implement
4 programs, typically efficiency renewable, RPS's,
5 whatever, and institute orders for cost recovery.
6 It's all PUC's, nothing to do with the
7 environmentally. These guys got to talk with each
8 other. The rule itself is essentially full of EPA
9 seeks comment on. Now that's a good thing,
10 because it's a proposal, and that's what EPA
11 should be doing. But there are just so many, so
12 important elements of this rule. I didn't go
13 through them all, but what EM&V is necessary?
14 What about interstate effects? What about federal
15 enforceability? What about how the numbers were
16 determined in the first place. All of those
17 things, EPA seeks comment on. You should
18 essentially look at it, read it, with the view of,
19 I'd like to submit a comment on that, or I
20 disagree with that, or I think they could go
21 further here. Because that's the kind of feedback
22 that EPA wants and has provided time for.

1 There's some concern out there, as I
2 illustrated, with Minnesota being one of the
3 states, and Washington being the most heavy
4 reduction state. States that have been early
5 actors, have they been penalized? And how come
6 some of the slower moving states have such lighter
7 burdens. This will all shiver off, but there's a
8 little concern about that. One thing to be aware
9 of too, is that federally, America has a place in
10 the world, and hasn't acted on that place very
11 much. The president's concerned about that, that
12 devolves to EPA, so this rule has international
13 ramifications as well. In fact, when it was
14 proposed, China the day after came out and said,
15 we're going to do an overall cap as part of the
16 13th, five-year plan. So, I don't think that's
17 why EPA is doing it, but they're also certainly
18 cognizant of those effects.

19 So I guess the take homes are that we
20 should expect, we can indeed be certain of, a lot
21 of uncertainty for the next year or three or five.
22 EPA has never done this before. You know, 111(d)

1 is referred to as the 40- year-old virgin, right,
2 because it's hardly been used. So, this is new
3 turf for EPA, and we should regard them as such.
4 Recall when 111(d), EPA essentially didn't re-
5 engineer it, but added major revisions to it along
6 the way. We can anticipate something similar
7 here. EPA itself is note monolithic. Remember
8 their policy offices like OAQPS, the Office of Air
9 and Radiation, and so forth, not just
10 headquarters. And then there's there the regional
11 offices. They have to get the message, and part
12 of Reid's job, no doubt, is going out and talking
13 to ten regions, and trying to make sure that they
14 understand all the subtleties that are built in.
15 So, at this point, states are just trying to get
16 their arms around it, understand the rule,
17 understand their options, understand their
18 approaches, figure out who they might work
19 together with and so forth. Once the rule is
20 finalized in a year, we can expect, no doubt, lots
21 of litigation, (inaudible). There may be
22 extensions and approvals, and finally,

1 implementation. You ought to think in terms of a
2 minimum of five or six, may be seven years. But
3 another good reason why EPA starts the clock at
4 2020. The important thing is that they're getting
5 something on the books. Bringing carbon into the
6 mix as a regulated pollutant, makes it real, and
7 there are financial and other decision- making of
8 everybody. And it's probably time that that
9 happened.

10 The take home I guess is that this is
11 new ground for states and new ground for EPA. And
12 as a result, we'll have all the speed bumps that
13 you wouldn't expect with new ground. But
14 ultimately, I expect that it will be harder to
15 change the regulation, the regulatory systems, the
16 command and control that we've endured over
17 history, than it will be to actually comply with
18 the reduction requirements. Thanks very much.

19 MR. COWART: All right, first, can we
20 have a round of applause for all those guys.
21 (Applause). And I want you all to know, I had
22 this stopwatch going the whole time you were

1 talking, and you were all like brilliantly, either
2 on or under your time. Congratulations.

3 So, we will entertain questions, and
4 I've got some, but I'm going to let you all start.
5 Granger.

6 MR. MORGAN: So, Reid, I admit to not
7 having read the entire document. I have looked at
8 the state-by-state tables. Can you tell us a
9 little bit more about how those state-by-state
10 numbers were developed, and then the extent to
11 which there's likely to be vigorous argument,
12 about -- oh, my number ought to be higher or
13 lower. I mean, it strikes me that in some
14 respects, you, I mean, you know, I commend the
15 effort, but I'm also worried about whether you've
16 set yourself up for sort of endless bickering
17 among states, as to what the numbers ought to be.
18 That's the general question.

19 The specific question I also have is, if
20 I do something like change out all the large
21 motors in my coal plant, to improve the efficiency
22 of air handling, do I suddenly trigger a new

1 source review, or do I get some exemption in that
2 case?

3 MR. HARVEY: Those are good questions.
4 With respect to setting the state goals, I'll try
5 to give you the high level, and we could talk
6 afterwards, if that's still not clear. So we look
7 at the suite of fossil units in 2012, and as Ken
8 noted, we are taking comment, because this is a
9 proposal. We're seeking feedback on the data that
10 we used, the approach that we used, and so these
11 are open for feedback now, before we do the final
12 rule. So, we looked at the suite of existing
13 fossil units. For building block one, we said, we
14 believe, based on operational and technology
15 analyses that we did, that on a national basis,
16 you could get something like a six percent
17 (inaudible) rate improvement. We're not saying
18 that every plant is capable of that; we're just
19 saying that's a national assumption. States could
20 not impose that sort of approach on their
21 individual units. So that forms block one. Block
22 two is dispatch, and what we said there, is

1 looking at the mix of coal and oil/gas steam
2 units. What's the ability in each state to shift
3 away from higher emitting coal or these oil units
4 to natural gas units, up to their availability.
5 So, if you had a theoretical state that has no
6 gas, then you wouldn't have any dispatch. But in
7 states that have a mix of both, we would say, the
8 gas units could theoretically run higher. Karen
9 mentioned 70, although that's not the outcome that
10 we model. But that was the assumption that we
11 used in setting that building block. We said, if
12 you could run the gas units up to 70, you would
13 back down the coal units proportionally, so that's
14 block two.

15 Block three is the renewables. And we
16 looked at, and here's where we are seeking a lot
17 of comments, because this is a tricky one. We
18 looked at six regions of the country. We looked
19 at the average of the renewable portfolio
20 standards that existed in those regions, and so we
21 said, what if each state moved toward the average
22 goal that the RPS's for that region set. And so

1 some states are already further along, because
2 they've already had an RPS, or it's more
3 aggressive. Other states are starting from a
4 lower point, and they're moving towards that
5 point. But we also put out an alternative
6 approach, that looked at data from NREL that DOE
7 provided to us, that looked at the resource
8 availability of renewable in each state, and then
9 we kind of said, well what if that were allowed to
10 be used to set the goal up to a certain price
11 point.

12 And then the fourth approach is energy
13 efficiency. We looked at what the top 20 percent
14 states are already doing on energy efficiency, and
15 we said, what if nationally, other states who are
16 not at that point, could move up to that point.
17 So, all of those together added up to that goal,
18 and that's why it's a very state- by-state
19 approach. It's using a nationally consistent
20 method, but every state is in a different
21 position, and so it reflects where they are in
22 their current mix.

1 MS. TIERNEY: Could I just add
2 something? The percentage charts, I think are --
3 they're deceiving. Because every state has a
4 different numerator and denominator, and so the
5 ones that look like they're going very deep, it's
6 a math issue to a certain extent. It's not a
7 thumb on the scale.

8 MR. HARVEY: And the other challenge of
9 the percentage charts is they don't reflect what
10 people have already planned to do in 2015 or 2016,
11 so it may look aggressive in a particular state,
12 but if they had already planned for other reasons,
13 for economic reasons or for other reasons, to
14 retire a coal unit, then maybe the lift is not so
15 great. So that's not reflected -- this is not a
16 forward-looking assessment. We didn't look out at
17 what people were planning to do, in that point of
18 time, so that's a note of caution. And we've also
19 noticed, you know, sometimes people do the math a
20 little funny, so it's not straightforward.

21 MR. MORGAN: So on the second question,
22 if I change out all the air handling equipment, do

1 I run the risk of triggering a new source review
2 for my coal plant?

3 MR. HARVEY: This is not -- EPA is a
4 large institution and actually new source review
5 is not in my purview, but generally we decided to
6 provide a lot of flexibility to states, so that
7 they could design plans, that would fit the needs
8 of their own situations. So, we think that we've
9 provided a flexible approach, so that these sorts
10 of concerns can be addressed. But that's really
11 -- again, sort of up to each state for how they
12 want to address that.

13 MR. COWART: Do you want to respond to
14 that question?

15 MS. OBENSHAIN: Granger, if I may, I
16 just want to add something. You're absolutely
17 correct. When our CEO's first took a look at the
18 proposed rule, they had mass hysteria, because
19 they thought everything they had done -- like
20 Colorado, Washington, a lot of the states who did
21 a lot to decrease their CO-2 emissions, they
22 thought it wasn't being acknowledged, especially

1 in the goal reduction. We hadn't heard this
2 before. We had a concern of about what could be
3 -- I don't want to used the word counted, but what
4 could be counted toward reaching your state goal?
5 And I'm glad to hear that it is things that we are
6 doing or plan to do between 2014 and 2020.
7 Because we weren't sure about that. It's not
8 clear in the rule.

9 MR. COWART: One observation from me on
10 this subject -- when I first saw the numbers, for
11 all the different states, I thought -- I looked at
12 the numbers, before I looked at the way the
13 numbers were generated, and I thought, wow,
14 somehow, somebody at EPA tried to do some kind of
15 political calculus, which escapes me. And the
16 reason that I thought that, is that I've been
17 working in Europe, and when the Europeans did
18 their 20 percent reduction for carbon, under the
19 European trading system, that is what they did.
20 They actually got the energy ministers and the
21 heads of states in a room, and carved up the
22 European goal. And they have a great name for it.

1 It's called effort sharing. They agreed
2 politically on a degree of effort sharing, that
3 took into account a lot of history. It took into
4 account per capita income in different countries,
5 willingness to pay in different countries, lots of
6 things. And I wondered whether that was even
7 remotely possible in a 50-sided negotiation. So,
8 then reading how the numbers were -- as Reid just
9 explained, how the formula actually was created, I
10 thought it was an impressive feat, to take some of
11 those important factors and then do something
12 consistent across all the states. Who knows what
13 the next step will be? I'm just going to work
14 around the table, going that way, starting with
15 Marilyn.

16 MS. BROWN: Okay. That was a wonderful
17 panel. Thank you so much. And Sue, I look
18 forward to reading your report. I especially
19 appreciate your attempt at trying to diagram the
20 different mosaics of regional partnerships, and
21 how those might play out. I wanted to probe a
22 little more on the energy efficiency. I have a

1 question for you, Reid. It seems to me that --
2 and I've looked carefully at the Georgia numbers.
3 I haven't really done a full U.S. analysis. But
4 the numbers for Georgia in energy efficiency, the
5 goals that you set, are pretty modest, six percent
6 for renewables, seven percent. It seems to me,
7 from my knowledge of the renewable resource
8 availability in Georgia, that's a high number for
9 renewable, and a very low number for energy
10 efficiency. I'm wondering how you arrived at the
11 energy efficiency goal in particular. Karen, you
12 mentioned that you thought it went out to, on
13 average, 10 point something percent, maybe through
14 the whole period for the U.S. I think it's
15 probably more modest than that, as a whole. And
16 maybe you'd want to weigh in on this as well, Sue.
17 On my own sense, is that there's probably such a
18 degree of uncertainty about the M&V associated
19 with demand reduction or efficiency, that there's
20 sort of a dampener put on it. And I know, Karen,
21 you mentioned that utilities don't have control
22 over many of these measures. But there are ways

1 of gaining some credit. For instance, in many of
2 the states in the Southeast, the building codes
3 are in poor condition. Even if they have the
4 right codes, they're not enforced. The utilities
5 could work with states to work on that sort of --
6 typically not a utility domain of influence, but I
7 know there have been ways that California has
8 worked out giving credit to utilities for
9 assisting with building codes. So anyway, just
10 sort of a sense of -- I don't think that the goals
11 set for -- at least the states I'm familiar with
12 for efficiency, were particularly aspirational. I
13 do appreciate that some of my work was cited in
14 the 650 page document. I hope it wasn't that my
15 work was not sufficiently aspirational.

16 MR. HARVEY: So again, on the approach,
17 we used a nationally consistent approach, looking
18 at the top 20 percent of states who have energy
19 efficiency programs, and seeing that they've
20 achieved, or will achieve by 2020, something like
21 a 1.5 percent annual avoided demand rate, right?
22 And so we said, well, what if states started from

1 where they were, given their existing EE programs,
2 and grew annually towards that on a cumulative
3 basis. I think that's where Karen got to her
4 number, was that's more a cumulative number. But
5 if you applied that 1.5 percent to Georgia,
6 starting in 2017, from where they are today, I
7 think that's how you would see our numbers. There
8 are these spreadsheets that Karen referred to --
9 my numbing spreadsheets, which we're happy to walk
10 you through the Georgia specifics. And we love
11 your comments on this, if we got the numbers
12 wrong. But we tried to apply that kind of
13 universal approach across the country. So it does
14 reflect where states were starting today -- in
15 Georgia, starting today.

16 MS. BROWN: But it doesn't reflect the
17 potential they have, does it?

18 MR. HARVEY: It's based on that 1.5
19 annual rate.

20 MS. BROWN: Every state is the same,
21 with respect to that.

22 MR. HARVEY: It's a uniform approach.

1 It's not -- Georgia has more potential than
2 Wisconsin.

3 MS. BROWN: That's my problem.

4 MR. HARVEY: Yeah, okay.

5 MS. TIERNY: So remember that -- what I
6 think EPA tried to do, and Reid will correct me,
7 if I'm wrong on this, is they tried to say, what
8 do we know about technology today? Not, what do
9 we project will be technology advancement in the
10 future. And I think, without being a lawyer, I
11 think that's because they wanted to stand on
12 ground of what we know today, about the best
13 system of emissions reductions. And they built on
14 -- we know we have a combined cycle technology.
15 We have nuclear plants being built today. We have
16 X, Y, Z happening. Those are known commercially
17 today. And so, I think it gave them a standing
18 point that is stronger legally, without having to
19 say that they were relying on projections where
20 you could really, really tap things.

21 MR. COWART: And you're right. 1.5
22 percent per year, starting in 2016, in a modest

1 efficiency objective. If you were to look at the
2 top ten states, or, you know, where the most
3 ambitious states are now, based on their learning
4 curve, setting their incremental standards. That
5 just means we know as time goes by, we'll be able
6 to do better, and it will cost less. Sonny.

7 MS. TIERNEY: Actually, can I say one
8 more thing about the energy efficiency thing?
9 Remember that a state -- this is different than
10 the MATS rules. MATS rules affected individual
11 owners of power plants. And they had to take
12 actions. There are really two sets of actors
13 here. The state -- the state could adopt and
14 apply insufficiency code, without a utility having
15 anything to do with that. Of course, they're
16 going to weigh in. And it affects the market
17 conditions in which the utility or the power plant
18 owner is going to operate. The state could adopt
19 a stronger building code. And so this is more
20 like the ozone state implementation plan, where --
21 when I was head of environment in Massachusetts, I
22 had to negotiate -- I was going to be presenting

1 the plan for Massachusetts to EPA, but I had to
2 sit down with the Transportation Department,
3 because it affected the roads and a variety of
4 other things. And so, it's the state that
5 actually has a program, and then a lot of those
6 affect the environment in which the plants are
7 operating.

8 MS. OBENSHAIN: I just want to add one
9 thing on energy efficiency. You don't believe
10 that the 1 1/2 percent national is that big of a
11 stretch. 48 states have EE programs now, and most
12 of those programs have gotten the benefits from
13 what we would call low-hanging fruit. It's cost
14 effective. It's easy to do, et cetera, et cetera.
15 So I really think -- I'd push back a little and
16 say 1 1/2 percent increase in energy efficiency a
17 year, over ten years or so, is going to be a
18 stretch for some states. It's going to be more
19 and more challenging to find those cost effective
20 ways to decrease energy demand.

21 MR. COWART: So, Sonny, I think you're
22 next and then David.

1 MR. POPOWSKY: A couple questions --
2 sort of math questions, but it follows up on what
3 you just said. On energy efficiency, and then I
4 have one on dispatch, particularly from my
5 perspective, coming from a restructured state,
6 where we don't regulate these guys, you know,
7 economically. If we do a program in Pennsylvania,
8 you know, we have a successful energy efficiency
9 program, and we're being regulated, based on the
10 amount of emissions per megawatt hour produced.
11 We're simultaneously lowering the numerator and
12 the denominator, and haven't reduced the emissions
13 per megawatt hour produced.

14 MS. TIERNEY: You're assuming it's
15 linear, right?

16 MS. OBENSHAIN: Okay. We'll have a math
17 discussion here.

18 MR. POPOWSKY: Well, but just general --
19 you see what I mean. So I think you'd have to
20 switch to a -- so the weight-based approach, I
21 don't think is going to work as well for energy
22 efficiency, as the mass-based approach. So it

1 would seem to me -- if you really want to rely on
2 energy efficiency, and you want to lower the
3 numerator and the denominator, you'd want to go to
4 a mass-based approach, and the rate-based approach
5 wouldn't work all that well.

6 MR. COWART: Sonny, I'm sorry to
7 interrupt your question with my question, but I
8 think it might help. As I read the EPA summary of
9 the rule, it stated that the imputed megawatt
10 hours from energy efficiency, are in fact counted,
11 as though they were generated at zero emissions,
12 just like renewables. So, that would be an answer
13 to the concern that you've raised. So, if you
14 have a megawatt hour of efficiency, it goes into
15 the formula as though it was a generated megawatt
16 hour or a nuclear plant. So, I hope -- I was
17 trying to help.

18 MS. OBENSHAIN: It would be zero
19 emissions in the numerator, but you would increase
20 the megawatt hours in your denominator, so your
21 rate goes down. At least that's how it's supposed
22 to work, right?

1 MR. POPOWSKY: Okay, great. And then my
2 other question -- that does solve the problem. I
3 wasn't aware of that. And then the other question
4 is for dispatch. If you want to move from -- if
5 you're in PJM, and you want to move from coal to
6 gas, then you have to increase the cost of -- we
7 in Pennsylvania, don't regulate the dispatch of
8 our power plants. It's based on, you know,
9 economic dispatch. If you're not going to put a
10 price on the cost of carbon, in a place like PJM,
11 how do you affect the dispatch?

12 MS. TIERNEY: I think there's lots of
13 ways that Pennsylvania could do it. I'll use that
14 as an example. For example, Pennsylvania could
15 shift over and join something like RGGI, or create
16 its own cap and trade system, within the state.
17 So that every generator in that state, had to put
18 an effective price in their offer price in the
19 PJM. So there's lots of ways to do it with shadow
20 prices and with actual allowances. So again,
21 there could be a cap within Pennsylvania, the same
22 way that the cap runs across RGGI. I've heard of

1 states seeking, that are not contiguous, to a
2 state with a cap and trade program. They could
3 essentially do the same thing. Let's just say in
4 theory, what is it -- California and Quebec. I
5 mean, that blows my mind, but in theory, again, if
6 you're counting the carbon that is emitted within
7 that footprint, then you can allow trading.
8 There's, of course, leakage across the border, as
9 it happens right now, between Pennsylvania and
10 Delaware and Maryland. But there are ways to do
11 it.

12 MR. COLBURN: And just to add to that,
13 Sonny, you'll recall that Great River actually,
14 also proposed that carbon price be added, to
15 affect dispatch order. There's some pros and cons
16 to that, not surprisingly, but that can be done as
17 well.

18 MR. COWART: David.

19 MR. MEYER: This is a question that goes
20 to the panel as a group. Many of us in the room,
21 spend a fair amount of time thinking and working
22 on problems related to what we loosely call, grid

1 modernization. And to me at least, that means a
2 major transformation of the grid, over the next
3 couple of decades. And I'm using the term grid
4 very broadly and inclusively. So, now comes this
5 other transformation that we're talking about
6 under 111(d), and so my question to the panel is,
7 how do these things relate to each other? Are
8 they synergistic, perhaps? Are we that fortunate,
9 or are there major problems, where they're not
10 going to be quite so synergistic. Or is it really
11 more indeterminate than that?

12 MS. TIERNEY: I think the honest answer
13 is, we don't know. But I see them as highly
14 synergistic, potentially. Both of those are a
15 phenomenon that are happening the world, that will
16 be modernizing the electric system. I actually
17 think that the grid modernization constructs are
18 actually harder and more complicated than this.
19 But the overlays can align very well, going
20 forward, because when people talk in many of the
21 settings, that at least I hear, grid modernization
22 is a mechanism in which there will be a number of

1 investments in different parts of the system, some
2 of which is a lot of rooftop, customer-generated
3 activity -- a lot of things happening within
4 distribution systems, that didn't happen before.
5 That could allow you to capture some of the
6 benefits of low-emitting sources that may go on
7 rooftops, and a variety of other places in the
8 future. But we don't know.

9 MR. COLBURN: I think that's an
10 attractive characterization. You know, you have
11 two venn diagram circles, and how much do they
12 overlap? Are they congruent, or no overlap? But
13 I'm inclined to think that they're probably
14 largely overlapped. But a big variable that I
15 see, is sort of what I might call secondary
16 effects. If you just think that a traditional
17 utility sector and utility rate payers, we might
18 put those circles somewhere. But what the grid
19 modernization is going to allow, is aggregators to
20 really play in this game, in a way that they
21 haven't before. That could have profound effects,
22 leading to, say, renewable generation or

1 efficiency, that then benefits the 111(d)
2 direction markedly, even though it wasn't the
3 purpose.

4 MS. OBENSHAIN: I'm sure you're aware
5 EPRI, the Electric Power Resource Institute, put
6 out a recent paper on grid modernization, and it's
7 very interesting. You might want to take a look
8 at that. And it describes some of the same things
9 that Sue and Ken have described. It's a
10 complicated -- and we're working on it.

11 MR. COWART: Paul?

12 MR. ROBERTI: Coming from Rhode Island,
13 the install capacity in my state is 99 percent
14 natural gas, but we're been part of an integrated
15 regional grid, all the way back, even before
16 deregulation or restructuring. And the contract
17 paths for the electricity that comes into Rhode
18 Island, does not actually match the 99 percent
19 install capacity. And when I look at the -- we
20 also have aggressive energy efficiency with the
21 lowest per capita use of the electricity in the
22 nation. I think beat California, because we

1 started on this more than 20 years ago. But my
2 question is, when I look at the reduction targets,
3 on the base, not the potential for EE or
4 renewable, Rhode Island is no different than West
5 Virginia, in terms of how much we need to reduce.
6 And I'm just questioning -- what level of equity
7 has gone into the fact that we just happened to
8 have the gas pipelines, just north of the Rhode
9 Island border, where Rhode Island was an easy
10 state to situate thousands of megawatts of natural
11 gas for the benefit of the region, and now we're
12 burdened to the same extent as some other states,
13 for having situated these gas plants. And I don't
14 know -- are my concerns unfounded, that there's an
15 equity issue in how this will roll out in terms of
16 the costs put on Rhode Island, as compared to
17 other states?

18 MR. HARVEY: These are good comments,
19 and you should follow up with us, and we should
20 talk specifically about it. This is the purpose
21 of the proposal -- is to talk about the
22 consequences of the best system uniformly applied,

1 and to hear this feedback, so please do follow up
2 with us.

3 MS. TIERNEY: Paul, when I think about
4 Rhode Island, and all of the six states in the New
5 England RTO, and then the nine states that are
6 currently part of RGGI. I think that the ability
7 to capture that emissions reduction target, is
8 going to be summed across those different
9 organizations. So, Rhode Island actually may end
10 up never hitting that exact target, because of
11 bilateral agreements, multi-lateral agreements
12 that you have with the other states that are part
13 of the regional hull. So picture if the Rhode
14 Island natural gas plants today are not operating
15 at 70 percent, but could in the region be
16 dispatched more, and thereby displace some of the
17 coal units in another part of the RGGI states.
18 You exceed that target, because your actual
19 emissions are going down, because somewhere else
20 in the region, it's going to be sculpted out. So
21 that's how I'm picturing -- when I hear the RGGI
22 states saying that there will be some proposal

1 that's akin to RGGI, put forward in that.

2 MR. COWART: And I gather that EPA is
3 really interested in promoting those multi-state
4 arrangements.

5 MS. TIERNEY: They're likely to continue
6 to get the lowest cost carbon emissions reduction
7 first, if it happens that way.

8 MR. COWART: Carl.

9 MR. ZICHELLA: Yeah, similar
10 relationships between Montana and Washington with
11 coal plants, and shutting off coal plants in
12 Montana. If they have a regional relationship,
13 they would get some credit for that. The point I
14 wanted to just ask about, was David's point about
15 grid modernization. And I can see, as Ken said,
16 the circles are overlapping a fair amount, a lot
17 actually, because you're influencing the
18 generation stack dramatically, about what you're
19 planning transmission for, and what the future of
20 grid will be. And I think just about everything
21 that you read about the future grid, indicates
22 that it will be more flexible. It'll be faster

1 operating. It'll be more resilient. It'd be
2 better coordinated. These are all the things you
3 need to do, to really get deep penetrations of
4 renewable. And the changes in the generation
5 stack, certainly favor that, because the resources
6 coming out, tend to be slower starting --
7 baseload, resources, less efficient resources, so
8 isn't that right? I mean, it just seems to me
9 that there's a pretty obvious synergy here with
10 111(d) in a working and wet transmission plant.
11 And we're certainly assuming that that will be the
12 effect, and the real consideration is that
13 regional reliability in responding to that.

14 MR. COLBURN: I don't have anything to
15 add. I think you characterized it well.

16 MR. COWART: Any final words from the
17 panelists?

18 MR. BALL: Just a simple question for
19 Reid. Is there a -- and I know it's been
20 reiterated several times, this is not the MATS
21 rule. But during that process, there was this
22 whole debate between various government agencies.

1 I guess EPA and FERC. Is there an effort underway
2 to not have that train wreck again? And I don't
3 know the answer to that. It's an honest question.

4 MR. HARVEY: I think Sue did a good job
5 of talking about how this rule is very different
6 from the Mercury toxic swirl. But that being
7 said, we've certainly been attentive to the
8 concerns about reliability, and one of the things
9 that we've done successfully, that grew out of
10 that, is we have frequent discussions between
11 FERC, DOE, Pat's office, Mike's group, and each of
12 the ISO's and RTO's, to talk about reliability
13 issues, and we think that there's a lot of
14 flexibility here, that as Sue pointed out, is a
15 very different situation. And because there's a
16 different role for states versus EPA here. So, we
17 think that there's a lot of room to address that.
18 But I don't know if others want to --

19 MR. COWART: All right, well, once
20 again, thank you all very much. I'm sure this
21 will go on. (Applause). So I think our final
22 piece of business this afternoon, is to hear from

1 Wanda on the work force task force.

2 MS. REDER: Yeah, I think this is going
3 to be pretty quick. There was a memo that was
4 sent around in draft, before the meeting,
5 essentially outlining some past activity. From a
6 work force ad hoc committee, we put together some
7 recommendations, back in 2012, I believe. And
8 then in the fall of 2013, again, refreshed that.
9 And now the committee has met a few times since.
10 And essentially, we're sitting here in kind of a
11 situation that Billy suggested yesterday. We
12 still have challenges with expertise. We know
13 it's out there, and yet, you know, there's various
14 activities within the departments, not only DOE
15 and others as well, NSF, Department of Labor, et
16 cetera. It's become very apparent that there
17 needs to be a leader in the energy work force
18 aspect, in order to pull all these fractions
19 together. And we think that OE is ideally suited,
20 but we also recognize that there is staff
21 limitations. So, the recommendation in the memo
22 is saying, EAC believes that OE should take this

1 position. But we wanted to put it out there in
2 draft form, get you guys thinking as a whole, so
3 that we could bring it back up in the fall, and
4 then actually take, you know, an official position
5 through a vote. And then, you know, obviously,
6 Pat and others will come back and say, well, we
7 either think that's a good idea or not. But at
8 least it kind of gets off dead center, which is, I
9 think, where we are right now. So, that
10 summarizes it. I do want to give Anjan credit for
11 writing the memo, because he took some real rough
12 notes, that came out of some conference calls, and
13 turned it in to what it is.

14 MR. BOSE: I think you put it in the
15 right perspective. The main thing is -- that came
16 out of our meeting, and we had people outside of
17 DOE, on our phone calls from the Department of
18 Labor, NSF and so on. Who were somewhat involved
19 with work force issues. Nobody took
20 responsibility for it. It was something -- as
21 part of some time in their plans, they had a
22 project or two, to do something in that arena, and

1 now they're not doing anything more. The only
2 people who have a long-term responsibility for
3 education -- science and engineering -- education
4 is NSF, but those don't necessarily target this
5 industry -- the energy industry. So, that's where
6 it kind of lies, and I think it's up to this group
7 to decide whether somebody -- there should be some
8 part of some agency, who should at least take a
9 lead through all of this.

10 MR. COWART: And Pat, do you have a
11 comment? Do you think this is a good way for us
12 to proceed to advise you?

13 MS. HOFFMAN: Yes.

14 MR. COWART: All right, thank you. That
15 was efficient. Anything further?

16 MS. REDER: Nothing else.

17 MR. COWART: All right, thanks very
18 much. I believe that we have concluded our
19 business. Is there any other matter that a member
20 would like to bring to the committee? All right,
21 I see no tent cards. So, we stand adjourned.
22 Thank you very much. Congratulations, and thanks

1 for working through part of the lunch period.

2 (Whereupon, the PROCEEDINGS were
3 adjourned.)

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